

103^D CONGRESS
1ST SESSION

H. R. 1075

To allow an item veto in appropriation Acts for fiscal years 1994, 1995, 1996, 1997, and 1998 by the President to reduce spending to levels necessary to achieve a balanced budget by fiscal year 1998, and to establish select committees on congressional budget and appropriation process reform in the House of Representatives and in the Senate.

IN THE HOUSE OF REPRESENTATIVES

FEBRUARY 23, 1993

Mr. WALKER introduced the following bill; which was referred jointly to the Committees on Government Operations and Rules

A BILL

To allow an item veto in appropriation Acts for fiscal years 1994, 1995, 1996, 1997, and 1998 by the President to reduce spending to levels necessary to achieve a balanced budget by fiscal year 1998, and to establish select committees on congressional budget and appropriation process reform in the House of Representatives and in the Senate.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

1 **TITLE I—ITEM VETO TO ACHIEVE**
2 **BALANCED BUDGET BY FISCAL YEAR 1998**
3 **SEC. 101. PRESIDENT'S BUDGET SUBMISSION MUST BE IN**
4 **BALANCE BY FISCAL YEAR 1998.**

5 The budgets submitted by the President under sec-
6 tion 1105(a) of title 31, United States Code, for fiscal
7 years 1995, 1996, and 1997 shall be consistent with the
8 achievement of a balanced budget by fiscal year 1998, and
9 the budget so submitted for fiscal year 1998 shall be in
10 balance.

11 **SEC. 102. ITEM VETO.**

12 Subject to section 103, the President may disapprove
13 any item of appropriation in any Act or joint resolution
14 making or continuing appropriations for fiscal year 1994,
15 1995, 1996, 1997, or 1998.

16 **SEC. 103. LIMITATION.**

17 (a) IN GENERAL.—The amount of budget authority
18 which the President may disapprove under section 102
19 with respect to any Act or joint resolution may not exceed
20 an amount equal to the amount by which the total budget
21 authority for that fiscal year in that Act or joint resolution
22 exceeds the amount of budget authority for that fiscal year
23 which the Director of the Office of Management and
24 Budget estimates to be the amount of budget authority
25 submitted by the President under section 1105(a) of title

1 31, United States Code, in accounts covered by that Act
2 or joint resolution.

3 (b) ESTIMATING RULES.—The estimates referred to
4 in subsection (a) shall be made as prescribed in section
5 251(a)(7) of the Balanced Budget and Emergency Deficit
6 Control Act of 1985. The Director of the Office of Man-
7 agement and Budget shall transmit a report to the Presi-
8 dent and to each House of Congress containing any such
9 estimate within 5 calendar days after the enactment of
10 any Act or joint resolution referred to in section 102.

11 **SEC. 104. PROCEDURE.**

12 The President shall return with objections any item
13 of appropriation disapproved to the House in which the
14 Act or joint resolution containing such item originated.
15 The Congress may, in the manner prescribed under sec-
16 tion 7 of Article I for Acts disapproved by the President,
17 reconsider any item so disapproved.

18 **TITLE II—CHANGING BUDGETING AND AP-**
19 **PROPRIATING BY ELIMINATING THE**
20 **COMMITTEES ON APPROPRIATIONS**
21 **Subtitle A—Changes in the House**
22 **of Representatives**

23 **SEC. 201. ESTABLISHMENT; FUNCTIONS.**

24 There is created in the House of Representatives a
25 select committee which is authorized and directed to re-

1 port to the House of Representatives in January 1994 a
2 resolution amending the Rules of the House of Represent-
3 atives with respect to the budget and appropriations proc-
4 ess, which includes the following changes:

5 (1) Elimination of the Committee on Appropria-
6 tions.

7 (2) Modification of the membership and jurisdic-
8 tion of the Committee on the Budget to—

9 (A) make that committee an exclusive com-
10 mittee;

11 (B) provide that committee with exclusive
12 jurisdiction to report (anytime after September
13 15 of the calendar year in which the fiscal year
14 commences) joint resolutions making continuing
15 appropriations at current levels; and

16 (C) provide that committee with exclusive
17 jurisdiction to make binding allocations of
18 budget authority, spending authority, entitle-
19 ment authority, and credit authority by major
20 functional category and revenues to other
21 standing committees, consistent with the re-
22 quirements of the Balanced Budget and Emer-
23 gency Deficit Control Act of 1985.

24 (3) Modification of the jurisdiction of each
25 standing committee to provide it with the authority

1 to make appropriations with respect to its subject
2 matter jurisdiction.

3 **SEC. 202. MEMBERSHIP.**

4 The select committee is to be composed of 10 Mem-
5 bers of the House of Representatives to be appointed by
6 the Speaker; 5 from the majority party and 5 from the
7 minority party, one of whom he shall designate as chair-
8 man. Any vacancy occurring in the membership of the
9 committee shall be filled in the manner in which the origi-
10 nal appointment was made. For purposes of this section,
11 the term “Members” shall mean any Representative in,
12 or Delegate or Resident Commissioner to, the House of
13 Representatives.

14 **SEC. 203. AUTHORITY AND PROCEDURES.**

15 (a) **AUTHORITY.**—To carry out this subtitle, the se-
16 lect committee is authorized to hold hearings and to sit
17 and act, whether the House is in session, has recessed,
18 or has adjourned.

19 (b) **RULES OF PROCEDURE.**—(1) The provisions of
20 clauses 1, 2, and 3 of rule XI of the Rules of the House
21 of Representatives, except the provisions of clause 2(m)
22 relating to the subpoena power, shall apply to the select
23 committee.

24 (2) Nothing contained in subsection (a) shall be con-
25 strued to limit the applicability of clause 2(i) of rule XI

1 of the Rules of the House of Representatives to the select
2 committee.

3 **SEC. 204. ADMINISTRATIVE PROVISIONS.**

4 (a) EXPENSES.—Subject to the adoption of expense
5 resolutions as required by clause 5 of rule XI of the Rules
6 of the House of Representatives, the select committee may
7 incur expenses in connection with its duties under this
8 subtitle.

9 (b) STAFF.—To carry out its functions under this
10 subtitle, the select committee is authorized—

11 (1) to appoint, either on a permanent basis or
12 as experts or consultants, such staff as the select
13 committee considers necessary;

14 (2) to prescribe the duties and responsibilities
15 of such staff;

16 (3) to fix the compensation of such staff at a
17 single per annum gross rate which does not exceed
18 the highest rate of basic pay, as in effect from time
19 to time, of level V of the Executive Schedule in sec-
20 tion 5316 of title 5, United States Code; and

21 (4) to terminate the employment of any such
22 staff as the select committee considers appropriate.

23 (c) EXPIRATION.—The select committee and all au-
24 thority granted in this subtitle shall expire 30 days after
25 reporting to the House.

1 **SEC. 205. RECORDS.**

2 The records, files, and materials of the select commit-
3 tee shall be transferred to the Clerk of the House.

4 **Subtitle B—Changes in the Senate**

5 **SEC. 211. ESTABLISHMENT; FUNCTIONS.**

6 There is created in the Senate a select committee
7 which is authorized and directed to report to the Senate
8 in January 1994 a resolution amending the Standing
9 Rules of the Senate with respect to the budget and appro-
10 priations process, which includes the following changes:

11 (1) Elimination of the Committee on Appropria-
12 tions.

13 (2) Modification of the membership and jurisdic-
14 tion of the Committee on the Budget to—

15 (A) make that committee an exclusive com-
16 mittee;

17 (B) provide that committee with exclusive
18 jurisdiction to report (anytime after September
19 15 of the calendar year in which the fiscal year
20 commences) joint resolutions making continuing
21 appropriations at current levels; and

22 (C) provide that committee with exclusive
23 jurisdiction to make binding allocations of
24 budget authority, spending authority, entitle-
25 ment authority, and credit authority by major
26 functional category and revenues to other

1 standing committees, consistent with the re-
2 quirements of the Balanced Budget and Emer-
3 gency Deficit Control Act of 1985.

4 (3) Modification of the jurisdiction of each
5 standing committee to provide it with the authority
6 to make appropriations with respect to its subject
7 matter jurisdiction.

8 **SEC. 212. MEMBERSHIP.**

9 The select committee is to be composed of 6 Members
10 of the Senate to be appointed by the President of the Sen-
11 ate; 3 from the majority party and 3 from the minority
12 party, one of whom he shall designate as chairman. Any
13 vacancy occurring in the membership of the committee
14 shall be filled in the manner in which the original appoint-
15 ment was made.

16 **SEC. 213. AUTHORITY.**

17 To carry out this subtitle, the select committee is au-
18 thorized to hold hearings and to sit and act, whether the
19 Senate is in session, has recessed, or has adjourned.

20 **SEC. 214. ADMINISTRATIVE PROVISIONS.**

21 (a) EXPENSES.—Subject to the adoption of an au-
22 thorization resolution as required by paragraph 9 of rule
23 XXVI of the Standing Rules of the Senate, the select com-
24 mittee may incur expenses in connection with its duties
25 under this subtitle.

1 (b) STAFF.—To carry out its functions under this
2 subtitle, the select committee is authorized—

3 (1) to appoint, either on a permanent basis or
4 as experts or consultants, such staff as the select
5 committee considers necessary;

6 (2) to prescribe the duties and responsibilities
7 of such staff;

8 (3) to fix the compensation of such staff at a
9 single per annum gross rate which does not exceed
10 the highest rate of basic pay, as in effect from time
11 to time, of level V of the Executive Schedule in sec-
12 tion 5316 of title 5, United States Code; and

13 (4) to terminate the employment of any such
14 staff as the select committee considers appropriate.

15 (c) EXPIRATION.—The select committee and all au-
16 thority granted in this subtitle shall expire 30 days after
17 reporting to the Senate.

18 **SEC. 215. RECORDS.**

19 The records, files, and materials of the select commit-
20 tee shall be transferred to the Secretary of the Senate.

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