

103<sup>D</sup> CONGRESS  
1<sup>ST</sup> SESSION

# H. R. 2524

To eliminate certain Federal programs in order to significantly reduce annual budget deficits.

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## IN THE HOUSE OF REPRESENTATIVES

JUNE 24, 1993

Ms. HARMAN introduced the following bill; which was referred jointly to the Committees on Science, Space, and Technology, Agriculture, Natural Resources, and Foreign Affairs

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## A BILL

To eliminate certain Federal programs in order to significantly reduce annual budget deficits.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Cut Spending First  
5 Act of 1993”.

6 **SEC. 2. SUPERCONDUCTING SUPER COLLIDER.**

7 The United States shall not, after the date of enact-  
8 ment of this Act, obligate any funds for the  
9 superconducting super collider project.

1 **SEC. 3. ADVANCED SOLID ROCKET MOTOR.**

2 No Federal funds shall be expended for the National  
3 Aeronautics and Space Administration's Advanced Solid  
4 Rocket Motor program, except as is necessary to terminate  
5 contracts in effect before the date of enactment of this  
6 Act.

7 **SEC. 4. REPEAL OF MARKET PROMOTION PROGRAM.**

8 (a) REPEAL.—Section 203 of the Agricultural Trade  
9 Act of 1978 (7 U.S.C. 5623) is repealed.

10 (b) CONFORMING AMENDMENTS.—The Agricultural  
11 Trade Act of 1978 is amended—

12 (1) in section 211 (7 U.S.C. 5641), by striking  
13 subsection (c); and

14 (2) in section 402(a)(1) (7 U.S.C. 5662(a)(1)),  
15 by striking “203.”.

16 (c) EFFECT OF REPEAL ON EXISTING AGREE-  
17 MENTS.—The repeal by subsection (a) of the market pro-  
18 motion program established pursuant to section 203 of the  
19 Agricultural Trade Act of 1978 shall not affect the validity  
20 or continued operation of an agreement entered into be-  
21 fore the date of the enactment of this Act to provide as-  
22 sistance under such section.

23 **SEC. 5. ELIMINATION OF TOBACCO PRICE SUPPORT AND**  
24 **PRODUCTION ADJUSTMENT PROGRAMS.**

25 (a) PRICE SUPPORT PROGRAM.—

1           (1) PARITY PRICE SUPPORT.—Section 101 of  
2 the Agricultural Act of 1949 (7 U.S.C. 1441) is  
3 amended—

4           (A) in the first sentence of subsection (a),  
5 by striking “tobacco (except as otherwise pro-  
6 vided herein), corn,” and inserting “corn”;

7           (B) by striking subsections (c), (g), (h),  
8 and (i);

9           (C) in subsection (d)(3)—

10           (i) by striking “, except tobacco,”;

11           and

12           (ii) by striking “and no price support  
13 shall be made available for any crop of to-  
14 bacco for which marketing quotas have  
15 been disapproved by producers;”;

16           (D) by redesignating subsection (d) as sub-  
17 section (c).

18           (2) NO NET COST PROVISIONS.—Sections 106,  
19 106A, and 106B of such Act (7 U.S.C. 1445, 1445-  
20 1, and 1445-2) are repealed.

21           (3) DEFINITION OF BASIC AGRICULTURAL COM-  
22 MODITY.—Section 408(c) of such Act (7 U.S.C.  
23 1428(c)) is amended by striking “tobacco,”.

1           (4) REVIEW OF BURLEY TOBACCO IMPORTS.—  
2       Section 3 of Public Law 98–59 (7 U.S.C. 625) is re-  
3       pealed.

4           (5) POWERS OF COMMODITY CREDIT CORPORA-  
5       TION.—Section 5(a) of the Commodity Credit Cor-  
6       poration Charter Act (15 U.S.C. 714c(a)) is amend-  
7       ed by inserting after “agricultural commodities” the  
8       following: “(other than tobacco)”.

9           (b) ACREAGE ALLOTMENTS AND MARKETING  
10      QUOTAS.—

11           (1) DECLARATION OF POLICY.—Section 2 of  
12      the Agricultural Adjustment Act of 1938 (7 U.S.C.  
13      1282) is amended by striking “tobacco,”.

14           (2) DEFINITIONS.—Section 301(b) of such Act  
15      (7 U.S.C. 1301(b)) is amended—

16           (A) in paragraph (3)—

17                   (i) by striking subparagraph (C); and

18                   (ii) by redesignating subparagraph

19                   (D) as subparagraph (C);

20           (B) in paragraph (6)(A), by striking “to-  
21      bacco,”;

22           (C) in paragraph (7), by striking the fol-  
23      lowing:

24                   “Tobacco (flue-cured), July 1–June 30;

1           “Tobacco (other than flue-cured), October  
2           1–September 30;”;

3           (D) in paragraph (10)—

4                 (i) by striking subparagraph (B); and

5                 (ii) by redesignating subparagraph  
6           (C) as subparagraph (B);

7           (E) in paragraph (11)(B), by striking “and  
8           tobacco”;

9           (F) in paragraph (12), by striking “to-  
10          bacco,”;

11          (G) in paragraph (14)—

12                 (i) by striking “(A)”;

13                 (ii) by striking subparagraphs (B),  
14          (C), and (D);

15          (H) by striking paragraph (15);

16          (I) in paragraph (16)—

17                 (i) by striking subparagraph (B); and

18                 (ii) by redesignating subparagraph  
19          (C) as subparagraph (B); and

20          (J) by redesignating paragraphs (16) and  
21          (17) as paragraphs (15) and (16), respectively.

22          (3) PARITY PAYMENTS.—Section 303 of such  
23          Act (7 U.S.C. 1303) is amended by striking “rice,  
24          or tobacco,” and inserting “or rice,”.

1           (4) MARKETING QUOTAS.—Part I of subtitle B  
2 of title III of such Act (7 U.S.C. 1311 et seq.) is  
3 repealed.

4           (5) ADMINISTRATIVE PROVISIONS.—Section 361  
5 of such Act (7 U.S.C. 1361) is amended by striking  
6 “tobacco,”.

7           (6) ADJUSTMENT OF QUOTAS.—Section 371 of  
8 such Act (7 U.S.C. 1371) is amended—

9                   (A) in subsection (a), by striking “peanuts,  
10 or tobacco” and inserting “or peanuts”; and

11                   (B) in subsection (b), by striking “peanuts  
12 or tobacco” and inserting “or peanuts”.

13           (7) REPORTS AND RECORDS.—Section 373 of  
14 such Act (7 U.S.C. 1373) is amended—

15                   (A) by striking “peanuts, or tobacco” each  
16 place it appears in subsections (a) and (b) and  
17 inserting “or peanuts”; and

18                   (B) in subsection (a)—

19                           (i) in the first sentence, by striking  
20 “all persons engaged in the business of  
21 redrying, prizing, or stemming tobacco for  
22 producers,”; and

23                           (ii) in the last sentence, by striking  
24 “\$500;” and all that follows through the

1 period at the end of the sentence and in-  
2 serting “\$500.”.

3 (8) REGULATIONS.—Section 375(a) of such Act  
4 (7 U.S.C. 1375(a)) is amended by striking “peanuts,  
5 or tobacco” and inserting “or peanuts”.

6 (9) EMINENT DOMAIN.—Section 378 of such  
7 Act (7 U.S.C. 1378) is amended—

8 (A) in the first sentence of subsection (c),  
9 by striking “cotton, tobacco, and peanuts” and  
10 inserting “cotton and peanuts”; and

11 (B) by striking subsections (d), (e), and  
12 (f).

13 (10) BURLEY TOBACCO FARM RECONSTITU-  
14 TION.—Section 379 of such Act (7 U.S.C. 1379) is  
15 amended—

16 (A) in subsection (a)—

17 (i) by striking “(a)”; and

18 (ii) in paragraph (6), by striking “,  
19 but this clause (6) shall not be applicable  
20 in the case of burley tobacco”; and

21 (B) by striking subsections (b) and (c).

22 (11) ACREAGE-POUNDAGE QUOTAS.—Section 4  
23 of the Act entitled “An Act to amend the Agricul-  
24 tural Adjustment Act of 1938, as amended, to pro-  
25 vide for acreage-poundage marketing quotas for to-

1       bacco, to amend the tobacco price support provisions  
2       of the Agricultural Act of 1949, as amended, and for  
3       other purposes”, approved April 16, 1965 (7 U.S.C.  
4       1314c note), is repealed.

5           (12) BURLEY TOBACCO ACREAGE ALLOT-  
6       MENTS.—The Act entitled “An Act relating to bur-  
7       ley tobacco farm acreage allotments under the Agri-  
8       cultural Adjustment Act of 1938, as amended”, ap-  
9       proved July 12, 1952 (7 U.S.C. 1315), is repealed.

10          (13) TRANSFER OF ALLOTMENTS.—Section 703  
11       of the Food and Agriculture Act of 1965 (7 U.S.C.  
12       1316) is repealed.

13          (14) ADVANCE RECOURSE LOANS.—Section  
14       13(a)(2)(B) of the Food Security Improvements Act  
15       of 1986 (7 U.S.C. 1433c-1(a)(2)(B)) is amended by  
16       striking “tobacco and”.

17          (15) TOBACCO FIELD MEASUREMENT.—Section  
18       1112 of the Omnibus Budget Reconciliation Act of  
19       1987 (Public Law 100-203) is amended by striking  
20       subsection (c).

21       (c) TRANSITION PROVISIONS.—

22          (1) LIABILITY.—The amendments made by this  
23       section shall not affect the liability of any person  
24       under any provision of law as in effect before the ap-

1       plication of the amendments in accordance with sub-  
2       section (d).

3               (2) TOBACCO STOCKS AND LOANS.—The Sec-  
4       retary of Agriculture shall issue regulations that re-  
5       quire—

6               (A) the orderly disposition of tobacco  
7       stocks; and

8               (B) the repayment of all tobacco price sup-  
9       port loans outstanding on the date of enact-  
10       ment of this Act by not later than 1 year after  
11       the effective date of this Act.

12       (d) EFFECTIVE DATE.—The amendments made by  
13       this Act shall apply beginning with the marketing year  
14       that begins after the date of enactment of this Act.

15       **SEC. 6. ELIMINATION OF WOOL AND MOHAIR PRICE SUP-**  
16               **PORT PROGRAM.**

17       (a) IN GENERAL.—The National Wool Act of 1954  
18       (7 U.S.C. 1781 et seq.) is repealed.

19       (b) CONFORMING AMENDMENTS.—Section 256(a) of  
20       the Balanced Budget and Emergency Deficit Control Act  
21       of 1985 (2 U.S.C. 906(a)) is amended—

22               (1) by striking paragraph (1); and

23               (2) by redesignating paragraphs (2) and (3) as  
24       paragraphs (1) and (2), respectively.

1 (c) TRANSITION.—The amendments made by this  
2 section shall not affect the liability of any person under  
3 any provision of law as in effect before the application of  
4 the amendments in accordance with subsection (d).

5 (d) APPLICATION OF AMENDMENTS.—The amend-  
6 ments made by this section shall apply beginning with the  
7 marketing year beginning on or after the date of the en-  
8 actment of this Act.

9 **SEC. 7. ELIMINATION OF HONEY PRICE SUPPORT PRO-**  
10 **GRAM.**

11 (a) IN GENERAL.—Sections 207 and 405A of the Ag-  
12 ricultural Act of 1949 (7 U.S.C. 1446h and 1425a, respec-  
13 tively) are repealed.

14 (b) PAYMENT LIMITATIONS.—Section 1001(2) of the  
15 Food Security Act of 1985 (7 U.S.C. 1308(2)) is amend-  
16 ed—

17 (1) in subparagraph (B)(iii), by striking “(other  
18 than honey)”; and

19 (2) by striking subparagraph (C).

20 (c) DESIGNATED NONBASIC AGRICULTURAL COM-  
21 MODITIES.—Section 201(a) of the Agricultural Act of  
22 1949 (7 U.S.C. 1446(a)) is amended by striking “honey,”.

23 (d) OTHER NONBASIC AGRICULTURAL COMMOD-  
24 ITIES.—Section 301 of the Agricultural Act of 1949 (7  
25 U.S.C. 1447) is amended by inserting after “nonbasic ag-

1 ricultural commodity” the following: “(other than  
2 honey)”.

3 (e) DEFINITIONS.—Section 408(k) of the Agricul-  
4 tural Act of 1949 (7 U.S.C. 1428(k)) is amended by strik-  
5 ing “honey,” each place it appears.

6 (f) POWERS OF COMMODITY CREDIT CORPORA-  
7 TION.—Section 5(a) of the Commodity Credit Corporation  
8 Charter Act (15 U.S.C. 714c(a)) is amended by inserting  
9 after “agricultural commodities” the following: “(other  
10 than honey)”.

11 (g) TRANSITION.—The amendments made by this  
12 section shall not affect the liability of any person under  
13 any provision of law as in effect before the application of  
14 the amendments in accordance with subsection (d).

15 (h) APPLICATION OF AMENDMENTS.—The amend-  
16 ments made by this section shall apply beginning with the  
17 crop year that begins after the date of enactment of this  
18 Act.

19 **SEC. 8. ELIMINATION OF PEANUT PRICE SUPPORT PRO-**  
20 **GRAM.**

21 (a) IN GENERAL.—Sections 108A and 108B of the  
22 Agricultural Act of 1949 (7 U.S.C. 1445c-2 and 1445c-  
23 3) are repealed.

24 (b) INAPPLICABILITY OF CERTAIN PRICE SUPPORT  
25 PROVISIONS.—The first sentence of section 101 of the Ag-

1 ricultural Act of 1949 (7 U.S.C. 1441) is amended by in-  
2 serting “(except peanuts)” after “basic agricultural com-  
3 modity”.

4 (c) REPEAL OF MARKETING QUOTA PROVISIONS.—

5 (1) Part VI of the Agricultural Adjustment Act of 1938  
6 (7 U.S.C. 1357 et seq.) is repealed.

7 (2) Section 361 of the Agricultural Adjustment Act  
8 of 1938 (7 U.S.C. 1361) is amended by striking “pea-  
9 nuts,”.

10 (3) Section 371 of the Agricultural Adjustment Act  
11 of 1938 (7 U.S.C. 1371) is amended—

12 (A) in subsection (a), by striking “peanuts,”;

13 and

14 (B) in subsection (b), by striking “peanuts”.

15 (d) APPLICATION OF AMENDMENTS.—The amend-  
16 ments made by this section shall apply beginning with the  
17 crop year that begins after the date of enactment of this  
18 Act.

19 **SEC. 9. ROYALTY ON HARDROCK MINERALS.**

20 (a) RESERVATION OF ROYALTY.—Production of  
21 locatable minerals from a claim located on lands open to  
22 mineral entry under the Mining Law of 1872 shall be sub-  
23 ject to an annual royalty of not less than 5 percent of  
24 the gross income from such production. In no event shall  
25 a royalty be less than the following—

1 (1) \$5 per acre per year during years one  
2 through five commencing after the applicable year.

3 (2) \$10 per acre per year during years six  
4 through ten commencing after the applicable year.

5 (3) \$15 per acre per year during years eleven  
6 through fifteen commencing after the applicable  
7 year.

8 (4) \$20 per acre per year for each year there-  
9 after.

10 For purposes of paragraphs (1) through (4), the applica-  
11 ble year shall be the calendar year in which the claim is  
12 recorded in the case of a claim recorded after the enact-  
13 ment of this Act or the calendar year 1993 in the case  
14 of a claim recorded on or before the enactment of this  
15 Act.

16 (b) PAYMENT OF ROYALTY.—Royalty payments shall  
17 be made according to regulations established by the Sec-  
18 retary of the Interior. The Secretary of the Interior may  
19 require to be filed with the royalty payment a copy of the  
20 parts of the tax return filed with the Internal Revenue  
21 Service determined by the Secretary of the Interior to be  
22 applicable to determining gross income. The Commissioner  
23 of the Internal Revenue Service shall cooperate with the  
24 Secretary of the Interior to verify the information sub-  
25 mitted with such royalty payment.

1 (c) FAILURE TO PAY.—(1) Upon failure to pay the  
2 royalty required by this section, the claim shall be deemed  
3 conclusively to be abandoned and shall be null and void  
4 by operation of law.

5 (2) The claimant shall be prohibited from locating a  
6 new claim on the lands included in such abandoned claim  
7 for one year from the date such claim is deemed aban-  
8 doned and null and void by operation of law.

9 (d) EFFECTIVE DATE.—This section shall apply to  
10 any claim described in subsection (a) which is located after  
11 the date of enactment of this Act. In the case of any claim  
12 located on or before such date of enactment, this section  
13 shall take effect on January 1 of the first calendar year  
14 beginning more than 3 years after the enactment of this  
15 Act.

16 (e) DEFINITIONS.—As used in this section—

17 (1) The term “locatable minerals” means any  
18 mineral not subject to disposition under—

19 (A) the Mineral Leasing Act (30 U.S.C.  
20 181 et seq.);

21 (B) the Geothermal Steam Act of 1970  
22 (30 U.S.C. 1000 et seq.); or

23 (C) the Act of July 31, 1947 (30 U.S. 601  
24 et seq.), as amended by this Act.

1           (2) The term “gross income” means “gross in-  
2           come from the property” as defined in section  
3           613(c)(1) of the Internal Revenue Code and in regu-  
4           lations promulgated by the Treasury Department  
5           pursuant to section 613(c)(1) of the Internal Reve-  
6           nue Code. Any amendments or revisions of section  
7           613(c)(1) of the Internal Revenue Code or of regula-  
8           tions promulgated by the Treasury Department pur-  
9           suant to section 613(c)(1) of the Internal Revenue  
10          Code, shall be deemed applicable to the definition of  
11          “gross income” as used in this section.

12           (3) The term “Mining Law of 1872” means the  
13          general mining laws of the United States which gen-  
14          erally comprise chapters 2, 12A, and 16, and sec-  
15          tions 161 and 162 of title 30, United States Code.

16 **SEC. 10. ANNUAL DOMESTIC LIVESTOCK GRAZING FEE.**

17          Section 401 of the Federal Land Policy and Manage-  
18          ment Act of 1976 (43 U.S.C. 1751), is hereby amended  
19          by adding at the end the following new subsections:

20          “(c)(1) Notwithstanding any other provision of law,  
21          the Secretary of Agriculture, with respect to National For-  
22          est lands in the 16 contiguous western states (except Na-  
23          tional Grasslands) administered by the United States For-  
24          est Service where domestic livestock grazing is permitted  
25          under applicable law, and the Secretary of the Interior

1 with respect to public domain lands administered by the  
 2 Bureau of Land Management where domestic livestock  
 3 grazing is permitted under applicable law, shall establish  
 4 beginning 30 days after the date of enactment of this sub-  
 5 section an annual domestic livestock grazing fee equal to  
 6 fair market value: *Provided*, That the fee charged for any  
 7 given year shall not increase nor decrease by more than  
 8 33.3 percent from the previous year's grazing fee.

9 “(2)(A) For purposes of this subsection, the term  
 10 ‘fair market value’ is defined as follows:

$$\text{Fair Market Value} = \frac{\text{Appraised Base Value} \times \text{Forage Value Index}}{100}$$

11 “(B) For the purposes of subparagraph (A)—

12 “(i) the term ‘Forage Value Index’ means the  
 13 Forage Value Index (FVI) computed annually by the  
 14 Economic Research Service, United States Depart-  
 15 ment of Agriculture, and set with the 1993 FVI  
 16 equal to 100; and

17 “(ii) the term ‘Appraised Base Value’ means  
 18 the 1983 Appraisal Value conclusions for mature  
 19 cattle and horses (expressed in dollars per head or  
 20 per month), as determined in the 1986 report pre-  
 21 pared jointly by the Secretary of Agriculture and the  
 22 Secretary of the Interior entitled ‘Grazing Fee Re-  
 23 view and Evaluation’, dated February 1986, on a

1 westwide basis using the lowest appraised value of  
2 the pricing areas adjusted for advanced payment  
3 and indexed to 1993.

4 “(3) Executive Order No. 12548, dated February 14,  
5 1986, shall not apply to grazing fees established pursuant  
6 to this Act.

7 “(d) The grazing advisory boards established pursu-  
8 ant to Secretarial action, notice of which was published  
9 in the Federal Register on May 14, 1986 (51 Fed. Reg.  
10 17874), are hereby abolished, and the advisory functions  
11 exercised by such boards, shall, after the date of enact-  
12 ment of this sentence, be exercised only by the appropriate  
13 councils established under this section.

14 “(e) Funds appropriated pursuant to section 5 of the  
15 Public Rangelands Improvement Act of 1978 (43 U.S.C.  
16 1904) or any other provision of law related to disposition  
17 of the Federal share of receipts from fees for grazing on  
18 public domain lands or National Forest lands in the 16  
19 contiguous western States shall be used for restoration  
20 and enhancement of fish and wildlife habitat, for restora-  
21 tion and improved management of riparian areas, and for  
22 implementation and enforcement of applicable land man-  
23 agement plans, allotment plans, and regulations regarding  
24 the use of such lands for domestic livestock grazing. Such  
25 funds shall be distributed as the Secretary concerned

1 deems advisable after consultation and coordination with  
2 the advisory councils established pursuant to section 309  
3 of this Act and other interested parties.”.

4 **SEC. 11. ELIMINATION OF BELOW-COST TIMBER SALES.**

5 (a) RULES REQUIRED.—Within 90 days of the date  
6 of the enactment of this Act, the Secretary of Agriculture  
7 shall publish in the Federal Register an interim timber  
8 sale policy to eliminate below-cost timber sales in units  
9 of the National Forest System effective immediately upon  
10 publication. After considering the public comments re-  
11 ceived on the interim policy, and within 2 years after the  
12 date of the enactment of this Act, the Secretary shall pub-  
13 lish in the Federal Register a final timber sale policy to  
14 eliminate such sales.

15 (b) DESCRIPTION OF BELOW-COST SALES.—The in-  
16 terim timber sale policy required by subsection (a) shall  
17 contain a description of—

18 (1) the manner and criteria by which the Sec-  
19 retary will determine whether a timber sale is below  
20 cost; and

21 (2) any types of timber sales that the Secretary  
22 proposes to exempt from the prohibition against  
23 below-cost timber sales.

1 **SEC. 12. REPEAL OF FEDERAL CROP INSURANCE ACT AND**  
2 **RELIANCE ON ANNUAL DISASTER ASSIST-**  
3 **ANCE AUTHORITY.**

4 (a) REPEAL.—The Federal Crop Insurance Act (7  
5 U.S.C. 1501 et seq.) is repealed.

6 (b) EFFECT OF REPEAL ON EXISTING CON-  
7 TRACTS.—The repeal by subsection (a) of the Federal  
8 Crop Insurance Act shall not affect the validity or contin-  
9 ued operation of any contract of insurance or reinsurance  
10 entered into before the date of the enactment of this Act  
11 with respect to crops to be harvested in 1993 or 1994.

12 **SEC. 13. DEFENSE BURDENSARING AGREEMENTS FOR IN-**  
13 **CREASED HOST NATION SUPPORT.**

14 Section 1301(e) of the National Defense Authoriza-  
15 tion Act for Fiscal Year 1993 (Public Law 102–484; 106  
16 Stat. 2545) is amended—

17 (1) in paragraph (1), by striking “should” and  
18 inserting “shall”;

19 (2) in paragraph (2)(A)—

20 (A) by striking “assumes an increased  
21 share of the costs” and inserting “assumes at  
22 least 75 percent of the share of the costs”; and

23 (B) by inserting “excluding the costs of  
24 United States military and civilian personnel  
25 and” after “in that country,”; and

1           (3) in paragraph (3)(B), by striking “with re-  
2           spect to” and all that follows through “(ii) a foreign  
3           country” and inserting “with respect to a foreign  
4           country”.

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