

103<sup>D</sup> CONGRESS  
2<sup>D</sup> SESSION

# H. R. 4063

To establish a special protection unit for the Bull Run River and Little Sandy River watersheds in the Mt. Hood National Forest in the State of Oregon to maintain and protect the forest resources of the watersheds and the natural purity of the water resources of the watersheds through restrictions on timber activities in and human access into the unit.

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## IN THE HOUSE OF REPRESENTATIVES

MARCH 16, 1994

Mr. WYDEN (for himself and Ms. FURSE) introduced the following bill; which was referred jointly to the Committees on Natural Resources and Agriculture

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## A BILL

To establish a special protection unit for the Bull Run River and Little Sandy River watersheds in the Mt. Hood National Forest in the State of Oregon to maintain and protect the forest resources of the watersheds and the natural purity of the water resources of the watersheds through restrictions on timber activities in and human access into the unit.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*

3       **SECTION 1. SHORT TITLE AND TABLE OF CONTENTS.**

4       (a) SHORT TITLE.—This Act may be cited as the  
5       “Bull Run and Little Sandy Watershed Protection Act”.

1 (b) TABLE OF CONTENTS.—The table of contents for  
2 this Act is as follows:

- Sec. 1. Short title and table of contents.
- Sec. 2. Findings.
- Sec. 3. Definitions.
- Sec. 4. Establishment of the Bull Run Watershed Protection Unit.
- Sec. 5. Protection of Unit.
- Sec. 6. Access to Unit.
- Sec. 7. Withdrawal.
- Sec. 8. Cooperation between the Secretary and the city.
- Sec. 9. Citizen advisory committee.
- Sec. 10. Effect on other laws.
- Sec. 11. Civil penalties and citizen suits.
- Sec. 12. Authorization of appropriations.

3 **SEC. 2. FINDINGS.**

4 The Congress finds the following:

5 (1) An area of land in the State of Oregon  
6 known as the Bull Run Watershed Management  
7 Unit is, and has been for more than 100 years, the  
8 primary source of municipal water supply for the  
9 city of Portland, Oregon, and other local govern-  
10 mental units and persons in the metropolitan area of  
11 the city.

12 (2) An area larger than the current manage-  
13 ment unit, including all of the upper drainage basin  
14 of the Bull Run River and much of the drainage  
15 basin of the Little Sandy River, a tributary to the  
16 Bull Run River, was reserved for the city for water  
17 supply purposes and protected from unauthorized  
18 human entry by a Presidential proclamation issued  
19 in 1892.

1           (3) The Bull Run River furnishes an extremely  
2 valuable resource of pure clear raw potable water,  
3 and the Little Sandy River could furnish additional  
4 high quality drinking water if the current manage-  
5 ment unit were expanded to again protect Federal  
6 lands within the Little Sandy River watershed up-  
7 stream from Aschoff Creek near Marmot.

8           (4) The use of the purest water available is of  
9 great importance in protecting citizens from diseases  
10 associated with drinking water, and the city is fortu-  
11 nate to have a water supply that can be protected  
12 from contamination by bacteria, viruses, industrial  
13 waste, sewage, herbicides, pesticides, and nuclear  
14 waste through restrictions on human entry into, and  
15 human activities in, the Bull Run River and Little  
16 Sandy River watersheds.

17           (5) The current management unit is managed  
18 pursuant to the provisions of Public Law 95-200  
19 (91 Stat. 1425; 16 U.S.C. 482b note), which does  
20 not fully address the present and future needs and  
21 opportunities for the protection, management, and  
22 utilization of the water resources contained in the  
23 current management unit and nearby lands.

24           (6) The city and the metropolitan area sur-  
25 rounding the city are rapidly growing at a time when

1 pure drinking water supplies are becoming more dif-  
2 ficult to locate and develop and when health stand-  
3 ards for drinking water are becoming increasingly  
4 strict.

5 (7) The water supply from the current manage-  
6 ment unit is unfiltered and currently meets all legal  
7 criteria to remain unfiltered and meets or exceeds all  
8 Federal and State drinking water regulations.

9 (8) The Bull Run River and Little Sandy River  
10 watersheds constitute an urban water supply source  
11 unique in the country for its purity and for its po-  
12 tential to retain that purity through a system of wa-  
13 tershed protection and restrictions on human entry.

14 (9) In 1909, the Oregon Legislature enacted  
15 Oregon Revised Statute (ORS) 538.420, which pro-  
16 vides that “exclusive right to the use of waters of  
17 Bull Run and Little Sandy River is granted to the  
18 city of Portland.”

19 (10) Because of the unique characteristics and  
20 value of the current management unit to the city  
21 and the metropolitan area surrounding the city, the  
22 principal management objective in an expanded Bull  
23 Run Watershed Protection Unit should be the con-  
24 tinued and expanded production of pure clear raw  
25 potable water.

1 **SEC. 3. DEFINITIONS.**

2 For purposes of this Act:

3 (1) CITIZEN ADVISORY COMMITTEE.—The term  
4 “citizen advisory committee” means the citizen advi-  
5 sory committee established pursuant to section 9 to  
6 monitor compliance with the Act.

7 (2) CITY.—The term “city” means the city of  
8 Portland, Oregon.

9 (3) ECOLOGICAL INTEGRITY.—The term “eco-  
10 logical integrity” means—

11 (A) the intricate linkages associated with  
12 natural structure, function, and composition;

13 (B) the capacity for self-renewal in soil,  
14 water, plants, and animals; and

15 (C) the resilience of an ecosystem or the  
16 ability of an ecosystem to resist dramatic  
17 change and to recover from dramatic change.

18 (4) SECRETARY.—The term “Secretary” means  
19 the Secretary of Agriculture.

20 (5) UNIT.—The term “Unit” means the Bull  
21 Run Watershed Protection Unit in the Mt. Hood  
22 National Forest established under section 4.

23 (6) WATER QUALITY.—The term “water qual-  
24 ity” means the physical, chemical, and biological in-  
25 tegrity of water.

1           (7) WATER QUANTITY.—The term “water  
2           quantity” means that volume of water produced, and  
3           the timing of water production, in the Unit by var-  
4           ious forms of precipitation (such as rain, snow, and  
5           fog drip) interacting with the physical characteristics  
6           of the land. The type, amount, distribution, and tim-  
7           ing of precipitation, as well as the land form, types  
8           and distribution of any roads, vegetative cover, and  
9           soil type influence the volume and timing of water  
10          flowing in Unit.

11 **SEC. 4. ESTABLISHMENT OF THE BULL RUN WATERSHED**  
12 **PROTECTION UNIT.**

13          (a) ESTABLISHMENT OF UNIT.—

14           (1) ESTABLISHMENT.—Subject to valid existing  
15          rights, there is hereby established a special resources  
16          protection unit in the State of Oregon to be known  
17          as the “Bull Run Watershed Protection Unit”.

18           (2) LANDS INCLUDED.—The Unit shall consist  
19          of approximately 108,000 acres of Federal and city  
20          lands that are—

21           (A) included (or to be included) within the  
22          Mt. Hood National Forest in the State of Or-  
23          egon; and

1 (B) depicted on a map dated April \_\_\_\_\_,  
2 1994, and entitled “Bull Run Watershed Pro-  
3 tection Unit Mt. Hood National Forest”.

4 (3) LANDS EXCLUDED.—Privately owned par-  
5 cels of land located within the boundaries of the  
6 Unit shall not be considered a part of the Unit un-  
7 less the lands are acquired by the Secretary as pro-  
8 vided in subsection (b) or (d).

9 (b) INCLUSION OF ADDITIONAL LANDS.—

10 (1) IN GENERAL.—The Unit shall also include  
11 such other lands as may be added to the Unit by the  
12 Secretary under the authority of this subsection.

13 (2) INITIAL STUDY OF POTENTIAL EXPAN-  
14 SION.—Not later than one year after the date of the  
15 enactment of this Act, the Secretary shall complete  
16 a study evaluating the expansion of the Unit to pro-  
17 vide additional buffers for the Bull Run River and  
18 Little Sandy River watersheds from human and nat-  
19 ural disturbances. The Secretary shall prepare the  
20 study in cooperation with the city.

21 (3) ACQUISITION OF ADDITIONAL LANDS.—  
22 Based upon the results of the study required under  
23 paragraph (2), the Secretary shall use the authority  
24 under paragraph (4) to acquire additional lands for  
25 inclusion in the Unit to reflect the conclusions

1 reached in the study, except that the Secretary is  
2 not required to expand the Unit to include land cur-  
3 rently in private ownership.

4 (4) METHODS OF ACQUISITION.—The Secretary  
5 may acquire (by gift, exchange, purchase, or dona-  
6 tion) non-Federal lands and non-Federal interests in  
7 land within or contiguous with the boundaries of the  
8 Unit for purposes of adding such lands or interests  
9 in land to the Unit.

10 (5) CONDEMNATION PROHIBITED.—The Sec-  
11 retary may not acquire lands or interests in lands  
12 under paragraph (3) or subsection (d) by condemna-  
13 tion proceedings.

14 (c) TRANSFER OF JURISDICTION OF CERTAIN BLM  
15 LANDS.—Not later than 90 days after the date of the en-  
16 actment of this Act, the Secretary of the Interior shall  
17 transfer to the Secretary of Agriculture jurisdiction over  
18 those lands under the jurisdiction of the Bureau of Land  
19 Management that are depicted on the map referred to in  
20 subsection (a) as part of the Unit. The transfer of such  
21 lands shall be made without reimbursement. The Sec-  
22 retary shall protect and manage the transferred lands as  
23 part of the Unit in accordance with this Act and the laws  
24 and regulations pertaining to the National Forest System

1 and shall adjust the boundaries of the Mt. Hood National  
2 Forest to include such lands.

3 (d) MINOR ENLARGEMENTS OF UNIT.—The Sec-  
4 retary may from time to time make minor boundary en-  
5 largements to the Unit after consultation with the city and  
6 appropriate public notice and hearings.

7 (e) AVAILABILITY AND REVISION OF UNIT MAP.—  
8 The map referred to in subsection (a) shall be kept on  
9 file and made available for public inspection in the Office  
10 of the Chief of the Forest Service, Department of Agri-  
11 culture, the Office of the Regional Forester-Pacific North-  
12 west Region of the Forest Service, and the Office of the  
13 Forest Supervisor of the Mt. Hood National Forest. Upon  
14 any enlargements of the Unit, the Secretary shall amend  
15 the map, within 30 days of such change, to reflect those  
16 changes and to describe accurately the new boundaries of  
17 the Unit.

18 (f) EFFECT ON EXISTING MANAGEMENT UNIT.—The  
19 Bull Run Watershed Protection Unit established pursuant  
20 to subsection (a) shall supersede the special resources  
21 management unit established pursuant to section 1 of  
22 Public Law 95–200 (91 Stat. 1425; 16 U.S.C. 482b note).

23 **SEC. 5. PROTECTION OF UNIT.**

24 (a) PROTECTION GENERALLY.—The Secretary shall  
25 protect the Unit as a drinking water supply watershed of

1 the National Forest System pursuant to the directions  
2 contained in this Act and in accordance with such laws  
3 and regulations applicable to National Forest System  
4 lands as are consistent with the directions contained in  
5 this Act.

6 (b) PURPOSES OF PROTECTION AND MANAGE-  
7 MENT.—

8 (1) PROTECTION AND MAINTENANCE OF WATER  
9 QUALITY AND QUANTITY.—The Secretary shall at all  
10 times pursue the purposes of protecting and main-  
11 taining the quality of water produced on the Unit  
12 and maintaining and allowing the expansion of the  
13 quantity of water from the Unit available for the use  
14 of the city and other local government units and per-  
15 sons using such water under agreements with the  
16 city.

17 (2) TERMINATION OF ADVERSE FEDERAL MAN-  
18 AGEMENT PRACTICES.—If any management plan,  
19 practice, policy, use, or regulation of the Federal  
20 Government with respect to the Unit is found by the  
21 Secretary to have violated (or to have a significant  
22 potential for violating) a water quality standard  
23 adopted pursuant to subsection (e), then the Sec-  
24 retary shall alter or terminate such management  
25 plan, practice, policy, use, or regulation (and all rel-

1 evant leases, permits, contracts, rights-of-way, or  
2 other rights or authorizations issued pursuant to  
3 such plan, practice, policy, use, or regulation) to  
4 eliminate such violation or potential violation. The  
5 Secretary may undertake an alteration or termi-  
6 nation authorized by this paragraph notwithstanding  
7 any other provision of law, except for the Endan-  
8 gered Species Act of 1973 (16 U.S.C. 1531 et seq.).  
9 In determining whether a violation or potential viola-  
10 tion of a water quality standard exists, the Secretary  
11 shall measure water quality by using the water qual-  
12 ity standards developed pursuant to subsection (e)  
13 and, as required under subsection (f)(2)(B), by  
14 using project monitoring. The Secretary shall also  
15 take into consideration the cumulative effect of indi-  
16 vidually insignificant impacts.

17 (3) EXISTING ENERGY PRODUCTION AND  
18 TRANSMISSION.—The existing use of water in the  
19 Unit for the production of energy and the existing  
20 transmission of energy through and over the Unit  
21 may not be restricted by the Secretary. The rights-  
22 of-way heretofore granted to the Bonneville Power  
23 Administration by the Forest Service through and  
24 over the Unit and the permits heretofore granted to  
25 the city by the Forest Service for power production

1 are validated and confirmed and deemed consistent  
2 with the purposes specified in paragraph (1).

3 (4) RESTRICTION ON NEW ENERGY FACILI-  
4 TIES.—Subject to valid existing rights, the Unit is  
5 unavailable for the development or operation of hy-  
6 droelectric power facilities, except that the develop-  
7 ment and operation of new hydroelectric facilities as-  
8 sociated with water facilities of the city shall be al-  
9 lowed if the operation of such hydroelectric facilities  
10 would not significantly degrade water quality in the  
11 Unit for drinking water purposes and is consistent  
12 with the Federal Power Act (16 U.S.C. 791a et seq.)  
13 and the purposes specified in paragraph (1).

14 (c) ACCOMPLISHING PURPOSES.—In consultation  
15 with the city, the Secretary shall accomplish the purposes  
16 specified in subsection (b)(1) through—

17 (1) the development, maintenance, and periodic  
18 revision of a land protection plan or plans for the  
19 Unit, developed and revised in accordance with pro-  
20 cedures set forth in section 6 of the Forest and  
21 Rangeland Renewable Resources Planning Act of  
22 1974 (16 U.S.C. 1604) and the special requirements  
23 of this Act;

24 (2) the maintenance of systems for monitoring  
25 and evaluating water quality in the Unit;

1           (3) the restriction of human access to the Unit  
2 under rules adopted by the Secretary under section  
3 6; and

4           (4) the support (in coordination with the city)  
5 of such scientific research regarding the Unit and  
6 water quality and water quantity in the Unit as the  
7 Secretary may consider to be necessary.

8 (d) ELEMENTS OF PROTECTION PLANS.—

9           (1) PENDING DEVELOPMENT OF PLANS.—Pend-  
10 ing development of the initial land protection plan  
11 required under subsection (c)(1) for the Unit, the  
12 Secretary shall cease and prohibit any activity in the  
13 Unit inconsistent with the provisions of this Act.

14           (2) DEVELOPMENT REQUIRED.—In the develop-  
15 ment and revision of the land protection plan re-  
16 quired under subsection (c)(1) for the Unit, the Sec-  
17 retary shall—

18                   (A) use an interdisciplinary team to pre-  
19 pare the plan;

20                   (B) consult and coordinate with appro-  
21 priate officials and advisers of the city and the  
22 citizen advisory committee;

23                   (C) use the best scientific information  
24 available;

1 (D) consider such data and research as the  
2 city may collect through its own monitoring sys-  
3 tems and scientific efforts;

4 (E) provide for public participation; and

5 (F) embody draft and final plans in appro-  
6 priate written material, including maps and  
7 other descriptive documents.

8 (3) MINIMUM REQUIREMENTS.—The protection  
9 plan or plans developed for the Unit shall be consist-  
10 ent with the provisions of this Act and designed to  
11 accomplish the purposes specified in subsection  
12 (b)(1). The plan shall include, at a minimum, a pro-  
13 hibition on any management activities in the Unit  
14 unrelated to the maintenance and enhancement of  
15 water quality or water quantity and a prohibition on  
16 timber cutting and timber management activities in  
17 the Unit unless such activities are specifically per-  
18 mitted by other provisions of this Act. The plan  
19 shall also include a prohibition on smoking in the  
20 Unit and on the use of pesticides and herbicides in  
21 the Unit. The plan shall also include a fire manage-  
22 ment plan designed to eliminate, to the greatest ex-  
23 tent possible, any human-caused fire in the Unit and  
24 to immediately confine and suppress any fire in the  
25 Unit or adjacent to the Unit.

1 (e) WATER QUALITY STANDARDS.—

2 (1) PURPOSE AND INCLUSION OF STAND-  
3 ARDS.—The protection plan or plans developed for  
4 the Unit shall contain water quality standards devel-  
5 oped by the Secretary in consultation with the city  
6 and the citizen advisory committee. The purpose of  
7 the water quality standards shall be to allow mon-  
8 itoring and evaluation of short-term and long-term  
9 changes to water quality, to provide a basis upon  
10 which to document site-specific and cumulative im-  
11 pacts of past and current Federal management ac-  
12 tivities, to determine natural sources of water qual-  
13 ity fluctuations, to determine the interaction of Fed-  
14 eral management activities and natural processes  
15 that affect water quality, and to be responsive to  
16 changes in technology and information on public  
17 health. The Secretary shall develop and maintain the  
18 standards using the best available data and the best  
19 practical water monitoring technology.

20 (2) MINIMUM REQUIREMENTS.—At a minimum,  
21 the water quality standards shall address all con-  
22 taminants regulated under the Safe Drinking Water  
23 Act (42 U.S.C. 300f et seq.) at their entry into the  
24 distribution system and such other standards as are  
25 required to maintain the water quality in the Unit

1 at a level at least equal to the quality reflected in  
2 data from a base period to be selected by the city,  
3 after consultation with the citizen advisory commit-  
4 tee.

5 (3) MONITORING.—In carrying out this sub-  
6 section, the Secretary shall compare current data to  
7 historical data (as identified in paragraph (2)) at  
8 least annually for the purpose of evaluating degrada-  
9 tion of water quality and determining—

10 (A) compliance with the water quality  
11 standards (unless the Safe Drinking Water Act  
12 calls for monitoring less often than once a year  
13 for a particular standard);

14 (B) the source and significance of any de-  
15 viation from such standards; and

16 (C) any changes to policies or programs re-  
17 quired to correct or forestall compliance prob-  
18 lems.

19 (4) EXCLUSION OF CERTAIN DEVIATIONS.—Any  
20 deviations from water quality standards occurring  
21 solely due to natural phenomena unrelated to and  
22 not interactive with past or current Federal manage-  
23 ment activities, and any deviations occurring from  
24 the operation, maintenance, alteration, or construc-  
25 tion of water storage or electrical generation and

1 transmission facilities, shall be excluded in determin-  
2 ing compliance with such standards and the policies  
3 or programs required to correct or forestall compli-  
4 ance problems.

5 (5) REVISION.—The Secretary may revise the  
6 water quality standards applicable to the Unit peri-  
7 odically to reflect changes and additions in State  
8 and Federal drinking water regulations or changes  
9 in conditions of, or knowledge about, water quality  
10 in the Unit. Any revision shall be made in consulta-  
11 tion with the city and the citizen advisory commit-  
12 tee.

13 (f) EXCEPTIONS TO TIMBER CUTTING PROHIBI-  
14 TION.—

15 (1) TIMBER MANAGEMENT ACTIVITIES AUTHOR-  
16 IZED.—Notwithstanding subsection (d)(3), the Sec-  
17 retary may permit limited timber cutting or timber  
18 management activities in the Unit under the follow-  
19 ing circumstances:

20 (A) Such minimum cutting or other timber  
21 management activity that the Secretary deter-  
22 mines is necessary for the construction of new  
23 municipal water reservoirs or other water sup-  
24 ply facilities in the Unit, if the proposals for  
25 such construction comply with all applicable

1 Federal environmental laws and are preceded  
2 by the best practical water conservation pro-  
3 gram available. The Secretary shall appoint, in  
4 consultation with the city, a committee to deter-  
5 mine whether a water conservation program is  
6 the best practical program available. The com-  
7 mittee shall consist of Federal, State, and city  
8 officials and representatives of environmental  
9 groups with expertise regarding water conserva-  
10 tion.

11 (B) Such timber management activities  
12 that the Secretary determines are the only ef-  
13 fective method available to protect water quality  
14 and quantity in the Unit and have long-term  
15 benefits greater than any short-term risks.

16 (2) MANNER OF CONDUCTING ACTIVITIES.—

17 (A) IN GENERAL.—Except as provided in  
18 subparagraph (B), a timber management activ-  
19 ity permitted under paragraph (1)(B) shall be  
20 carried out only by the Forest Service without  
21 selling timber from the Unit.

22 (B) EXTENSIVE TREE MORTALITY.—If the  
23 director of the Pacific Research Station of the  
24 Forest Service finds that extensive tree mortal-  
25 ity has occurred in the Unit, which poses a cat-

1           astrophic and long-term threat to water quality  
2           in the Unit, a timber management activity per-  
3           mitted under paragraph (1)(B) may be con-  
4           tracted out by the Secretary to commercial enti-  
5           ties under terms and conditions acceptable to  
6           the city. The director may make such a finding  
7           only after conducting a scientifically credible re-  
8           view, including independent peer review. The  
9           Secretary shall ensure, to the greatest extent  
10          practicable, that the director completes the re-  
11          view necessary to make such a finding within  
12          six months of the occurrence of the tree mortal-  
13          ity subject to the review. If the Secretary exer-  
14          cises the authority to contract out to commer-  
15          cial entities any timber management activity  
16          permitted under paragraph (1)(B), the Sec-  
17          retary shall obtain fair market value payments  
18          from such entities for all timber removed from  
19          the Unit under the contract and all payments  
20          received by the Secretary for such timber shall  
21          be deposited into the United States Treasury.  
22          The Secretary shall ensure that project mon-  
23          itoring shall be conducted for all such timber  
24          management activities.

1           (3) CONDITIONS.—All timber management ac-  
2           tivities permitted under subparagraphs (A) or (B) of  
3           paragraph (1) shall be carried out under standards  
4           and guidelines that are based on the best available  
5           scientific information and are protective of the eco-  
6           logical integrity and water quality and water quan-  
7           tity of the Unit. Such activities shall be carried out  
8           only after compliance with all Federal environmental  
9           laws. In the development and implementation of  
10          such activities, the Secretary shall provide for public  
11          participation, consult with the citizen advisory com-  
12          mittee, and obtain the approval of the City Council  
13          of the city after appropriate public hearings.

14          (g) DATE OF COMPLETION.—The initial land protec-  
15          tion plan required under subsection (c)(1) for the Unit  
16          shall be completed by the end of the two-year period begin-  
17          ning on the date of the enactment of this Act.

18          **SEC. 6. ACCESS TO UNIT.**

19          (a) RESTRICTIONS ON ACCESS.—Access to the Unit  
20          shall be prohibited, except for those persons described in  
21          subsection (b). In consultation with the city, the Secretary  
22          shall issue regulations for controlling entry into the Unit  
23          by such persons.

1 (b) PERSONS ALLOWED ACCESS.—The persons re-  
2 ferred to in subsection (a) who are authorized to enter  
3 the Unit are as follows:

4 (1) Federal, State, and local government offi-  
5 cers and employees acting in an official capacity.

6 (2) Federal, State, and local government per-  
7 mittees and contractors conducting authorized activi-  
8 ties, including contractors of the city engaged in the  
9 inspection, maintenance, construction, or improve-  
10 ment of facilities of the city in the Unit.

11 (3) Members of advisory groups formed pursu-  
12 ant to this Act, the Federal Advisory Committee Act  
13 (5 U.S.C. App.), or ordinances of the city in the per-  
14 formance of their official duties.

15 (4) Those persons authorized by the Lenart  
16 Acres Water District to maintain and protect that  
17 community water system located in the Unit in  
18 Township 2 South, Range 6 East, Section 15.

19 (5) Those persons authorized by the Corbett  
20 Water District to maintain and protect that municip-  
21 al water system located in the Unit in Township 1  
22 North, Range 6 East, Sections 29, 30, 31, and 32,  
23 and Township 1 South, Range 6 East, Sections 5,  
24 6, and 7, and Township 1 South, Range 5 East Sec-  
25 tions 1 and 12.

1           (6) Persons on the Pacific Crest National Scenic Trail, the spur trail to Buck Peak, Number 615, 2 and Lost Lake Trail, Number 656. 3

4           (7) Persons conducting unobtrusive and observational scientific research reviewed and authorized 5 by the Secretary. 6

7           (8) Persons who are authorized by the Secretary to enter the Unit to accomplish the purposes 8 specified in section 5(b)(1), to engage in the activities 9 allowed under this Act, or to protect the forest 10 and the water resources of the Unit. 11

12           (9) Such other persons if the Secretary, after 13 consulting with the citizen advisory committee, finds 14 that they have a legitimate interest in entering the 15 Unit and that their activities will not adversely affect 16 accomplishment of the purposes specified in section 17 5(b)(1).

18           (c) RULE OF CONSTRUCTION.—Subsection (a), and 19 any regulation issued by the Secretary pursuant to such 20 subsection, shall not prohibit ingress or egress—

21           (1) to private inholdings located within the 22 boundaries of the Unit; or

23           (2) to authorized occupancies on, or uses of, 24 Federal lands, which are in effect on the date of the 25 enactment of this Act.

1 **SEC. 7. WITHDRAWAL.**

2 (a) WITHDRAWAL.—Except as provided in subsection  
3 (b) and subject to valid existing rights, Federal lands in  
4 the Unit are hereby withdrawn from location, leasing, sale,  
5 entry, and patent under the mining laws of the United  
6 States, from the operation of the mineral leasing laws of  
7 the United States, and from operation of the Geothermal  
8 Steam Act of 1970 (30 U.S.C. 1001 et seq.).

9 (b) EXCEPTION.—Nothing in subsection (a) shall  
10 prevent the Secretary from using mineral or aggregate re-  
11 sources of the Unit in the use and management of the  
12 Unit or prevent the city from using such resources for the  
13 construction of water facilities in the Unit, authorized  
14 under section 5(f)(1)(A), or for the construction or main-  
15 tenance of roads in the Unit associated with city water  
16 facilities.

17 **SEC. 8. COOPERATION BETWEEN THE SECRETARY AND THE**  
18 **CITY.**

19 (a) ANNUAL REVIEW.—Upon request by the city and  
20 at least annually, the Secretary shall meet with appro-  
21 priate officials of the city for the purpose of reviewing  
22 planned management programs for the Unit and the im-  
23 pact of such programs on the quality and quantity of the  
24 water produced on the Unit and assuring that their re-  
25 spective management and operational activities within the  
26 Unit are appropriately coordinated. The Secretary shall

1 negotiate in good faith cooperative agreements with appro-  
2 priate officials of the city to effectuate activity coordina-  
3 tion.

4 (b) ARBITRATION BOARD.—

5 (1) CONDITIONS FOR ESTABLISHMENT.—An ar-  
6 bitration board shall be established pursuant to this  
7 subsection whenever necessary for resolving such sci-  
8 entific or technical disagreements as may arise be-  
9 tween the city and the Secretary with respect to—

10 (A) the development or revision of the  
11 water quality standards provided for in section  
12 5(e) and compliance with such standards;

13 (B) the effect (or the significance of such  
14 effect) of one or more proposed or existing pro-  
15 grams, practices, uses, or regulations on the  
16 water quantity or water quality of the water  
17 produced on or available to the city from the  
18 Unit;

19 (C) the necessity for an alteration or ter-  
20 mination of any policy, program, practice, use,  
21 or regulation under section 5(b)(2); or

22 (D) the applicability of the exception to the  
23 timber cutting prohibition provided in para-  
24 graph (1)(B) of section 5(f) and the standards

1           and guidelines regarding such cutting provided  
2           in paragraphs (2) and (3) of such section.

3           (2) APPOINTMENT.—The Secretary and the city  
4           shall each appoint one member to the board and  
5           those two members shall select a third member. In  
6           the event agreement cannot be reached on the third  
7           member within seven days after the appointment of  
8           the first two members, the third member shall be  
9           appointed by the presiding judge of the United  
10          States District Court for the District of Oregon  
11          within seven days after being notified of such dis-  
12          agreement by either of the first two members. All of  
13          the members shall be qualified to make a scientific  
14          determination of the facts in the case for which the  
15          board is established.

16          (3) CONSIDERATION.—The contentions of the  
17          city and the Secretary shall be submitted to the  
18          board in the form of written contentions of fact to-  
19          gether with the evidence and analysis that tends to  
20          support the position being presented. The board may  
21          also provide for oral presentations or examination, in  
22          its discretion, or at the request of either of the par-  
23          ties. The board shall consider and decide, on a sci-  
24          entific basis, the issues in disagreement by majority  
25          vote, taking into consideration the evidence and data

1 presented by the parties and such other tests and  
2 data which the board by majority vote may require.

3 (4) DECISION.—The decision of the board shall  
4 be in the form of written findings of fact and conclu-  
5 sions based on such findings of fact. The factual,  
6 technical, and scientific findings and conclusions  
7 shall be final and binding on the parties.

8 (5) COMPENSATION.—The Secretary and the  
9 city shall compensate their designees and share  
10 equally the compensation of the third member and  
11 shall provide such technical and administrative sup-  
12 port as required.

13 (c) EFFECT ON OTHER LEGAL PROCEEDINGS.—  
14 Nothing in this section shall deny to the city, the Sec-  
15 retary, or any other person the right to pursue legal dis-  
16 putes over the proper interpretation or implementation of  
17 this Act or any other Federal law in Federal court, except  
18 that, in any such case, the relevant factual, technical, and  
19 scientific findings and conclusions, if any, reached by the  
20 arbitration board shall be binding on the city and on the  
21 Secretary.

22 **SEC. 9. CITIZEN ADVISORY COMMITTEE.**

23 (a) ESTABLISHMENT.—The Secretary shall establish  
24 a citizen advisory committee to monitor compliance with  
25 this Act.

1 (b) APPOINTMENT.—The members of the citizen ad-  
2 visory committee shall be appointed as follows:

3 (1) One member appointed by each Senator  
4 from the State of Oregon.

5 (2) One member appointed by each Member of  
6 the House of Representatives who represents any  
7 portion of the city.

8 (3) Three members appointed by the City  
9 Council of the city.

10 (4) One member appointed by the governing  
11 body of Multnomah County, Oregon.

12 (5) One member appointed by the governing  
13 body of Washington County, Oregon.

14 (6) One member appointed by the Corbett  
15 Water District.

16 (c) CHAIRPERSON.—The citizen advisory com-  
17 mittee shall annually select a chairperson from  
18 among its members.

19 (d) PURPOSE OF AND REPORTING BY THE COMMIT-  
20 TEE.—The purpose of the citizen advisory committee is  
21 to monitor the compliance with and enforcement of this  
22 Act and to report their findings from time to time and  
23 upon request to the persons or entities appointing mem-  
24 bers under subsection (b). The citizen advisory committee  
25 shall consult with and make recommendations to the Sec-

1 reitary, the Forest Service, and the City Council of the city  
2 on actions to ensure implementation of, and compliance  
3 with, this Act.

4 (e) COOPERATION.—The Secretary shall cooperate  
5 with the citizen advisory committee and shall make every  
6 effort to facilitate the performance by the citizen advisory  
7 committee of the functions described in subsection (d).

8 **SEC. 10. EFFECT ON OTHER LAWS.**

9 (a) SAVINGS PROVISION.—Nothing in this Act shall  
10 terminate or affect any lease, permit, contract, patent,  
11 right-of-way, or other land use right or authorization ex-  
12 isting on the date of the enactment of this Act.

13 (b) TRIBAL RIGHTS.—Nothing in this Act shall affect  
14 or modify any treaty or other rights of any Indian tribe.

15 (c) WATER RIGHTS.—Nothing in this Act shall in  
16 any way affect any law governing appropriation or use of,  
17 or Federal right to, water on National Forest System  
18 lands. Nothing in this Act shall be construed to expand  
19 or diminish Federal, State, or local jurisdiction, respon-  
20 sibility, interests, or rights in water resources development  
21 or control, including rights in and current uses of water  
22 resources in the Unit by community water systems.

23 (d) REPEAL OF CURRENT MANAGEMENT LAW.—  
24 Public Law 95–200 (91 Stat. 1425; 16 U.S.C. 482b), re-  
25 lating to the establishment and management of a special

1 resources management unit within the Mt. Hood National  
2 Forest in the State of Oregon, is hereby repealed.

3 (e) PREEMPTION.—Except as otherwise provided for  
4 in this Act, within the Unit, this Act shall take precedence  
5 over and supersede all State and local laws dealing with  
6 land use planning and management, watershed planning  
7 and management, timber management, and water quality.

8 **SEC. 11. CIVIL PENALTIES AND CITIZEN SUITS.**

9 (a) CIVIL PENALTIES.—

10 (1) VIOLATION OF ACCESS RESTRICTIONS.—

11 Any person who violates the restrictions on access to  
12 the Unit prescribed pursuant to section 6(a) shall be  
13 liable to the United States for a civil penalty as-  
14 sessed under paragraph (3) in an amount not to ex-  
15 ceed \$1,000 for each violation.

16 (2) OTHER VIOLATIONS.—Any person who vio-  
17 lates any prohibition or restriction imposed by this  
18 Act (other than section 6(a)) or the protection plan  
19 for the Unit required by section 5(c)(1) shall be lia-  
20 ble to the United States for a civil penalty assessed  
21 under paragraph (3) in an amount not to exceed  
22 \$10,000 for each violation.

23 (3) ASSESSMENT.—A civil penalty payable  
24 under this subsection may be assessed by the Sec-

1       retary only on the record after an opportunity for a  
2       hearing.

3       (b) CITIZEN SUITS.—Any person may commence a  
4       civil action—

5             (1) against any person (including the United  
6       States and any other governmental instrumentality  
7       or agency to the extent permitted by the eleventh  
8       amendment to the Constitution) who is alleged to be  
9       in violation of this Act or any standard, regulation,  
10      condition, requirement, or order which has become  
11      effective pursuant to this Act; or

12            (2) against the Secretary where there is alleged  
13      to be a failure of the Secretary to perform any act  
14      or duty under this Act which is not discretionary  
15      with the Secretary.

16      (c) JURISDICTION.—The district courts shall have ju-  
17      risdiction, without regard to the amount in controversy or  
18      the citizenship of the parties, to enforce any provision of  
19      this Act (or any standard, regulation, condition, require-  
20      ment, or order which has become effective pursuant to this  
21      Act) or to order the Secretary to perform any act or duty  
22      under this Act which is not discretionary with the Sec-  
23      retary, as the case may be, and to apply any appropriate  
24      civil penalties.

1 (d) NOTICE.—No action may be commenced under  
2 subsection (b)(1) before the end of the 60-day period be-  
3 ginning on the date the Secretary and any alleged violator  
4 of any provision of this Act (or any standard, regulation,  
5 condition, requirement, or order which has become effec-  
6 tive pursuant to this Act) receives notice of the alleged  
7 violation. No action may be commenced under subsection  
8 (b)(2) before the end of the 60-day period beginning on  
9 the date the Secretary receives notice of the alleged fail-  
10 ure, except that such action may be brought immediately  
11 after such notification if the plaintiff shows imminent ir-  
12 reparable harm to the forest environment, water quality,  
13 or water quantity of the Unit.

14 (e) VENUE; INTERVENTION BY SECRETARY.—Any  
15 action under subsection (b) may be brought in the judicial  
16 district for Oregon. In such an action under such sub-  
17 section, the Secretary, if not a party, may intervene as  
18 a matter of right.

19 (f) LITIGATION COSTS.—In issuing any final order  
20 in any action brought pursuant to subsection (b), the court  
21 shall award costs of litigation (including reasonable attor-  
22 ney and expert witness fees) to any prevailing party. If  
23 a temporary restraining order or preliminary injunction  
24 is sought, the court may require a filing of a bond or

1 equivalent security in accordance with the Federal Rules  
2 of Civil Procedure.

3 (g) STATUTORY OR COMMON LAW RIGHTS NOT RE-  
4 STRICTED.—Nothing in this section shall restrict any  
5 right which any person (or class of persons) may have  
6 under any statute or common law to seek enforcement of  
7 any standard, regulation, condition, requirement, or order  
8 which has become effective pursuant to this Act or to seek  
9 any other relief.

10 **SEC. 12. AUTHORIZATION OF APPROPRIATIONS.**

11 There is authorized to be appropriated to the Sec-  
12 retary \$1,000,000 for fiscal year 1995 and each fiscal year  
13 thereafter—

14 (1) for acquisition of lands for inclusion in the  
15 Unit;

16 (2) for funding the activities of the citizen advi-  
17 sory committee; and

18 (3) to conduct monitoring of, and scientific re-  
19 search regarding, water quality, water quantity, and  
20 forest conditions in the Unit, including monitoring  
21 suggested by the Task Force Final Report: Water  
22 Quality Monitoring in the Bull Run Watershed,  
23 Oregon (July 19, 1989).

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