

103^D CONGRESS
2^D SESSION

S. 1937

To amend the Community Services Block Grant Act to establish a new Community Initiative Program to carry out economic development activities in economically distressed communities, to make other amendments to the Act, and for other purposes.

IN THE SENATE OF THE UNITED STATES

MARCH 16 (legislative day, FEBRUARY 22), 1994

Mr. DODD introduced the following bill; which was read twice and referred to the Committee on Banking, Housing, and Urban Affairs

A BILL

To amend the Community Services Block Grant Act to establish a new Community Initiative Program to carry out economic development activities in economically distressed communities, to make other amendments to the Act, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE AND REFERENCES.**

4 (a) SHORT TITLE.—That this Act may be cited as
5 the “Community Services Block Grant Amendments of
6 1994”.

1 (b) REFERENCES.—Except as otherwise expressly
2 provided, whenever in this Act an amendment or repeal
3 is expressed in terms of an amendment to, or repeal of,
4 a section or other provision, the reference shall be consid-
5 ered to be made to a section or other provision of the Com-
6 munity Services Block Grant Act (42 U.S.C. 9901 et
7 seq.).

8 **SEC. 2. ESTABLISHMENT OF COMMUNITY INITIATIVE PRO-**
9 **GRAM.**

10 (a) COMMUNITY INITIATIVE PROGRAM.—Section 681
11 (42 U.S.C. 9910) is amended to read as follows:

12 “COMMUNITY INITIATIVE PROGRAM

13 “SEC. 681. (a) GRANTS.—

14 “(1) AUTHORITY.—

15 “(A) IN GENERAL.—The Secretary is au-
16 thorized to make grants to local, private, non-
17 profit community development corporations, or
18 to enter into contracts or cooperative agree-
19 ments with such community development cor-
20 porations, to plan for and carry out economic
21 development activities in economically distressed
22 communities.

23 “(B) ECONOMIC DEVELOPMENT ACTIVI-
24 TIES.—Economic development activities under
25 this section shall be designed to address the
26 economic needs of low-income individuals and

1 families by creating employment and business
2 development opportunities and by providing
3 support services that are designed to enhance
4 the ability of low-income individuals and fami-
5 lies to successfully avail themselves of such op-
6 portunities. In addition to any other activities
7 consistent with the purposes of this section,
8 such activities may include the development of
9 facilities through means such as the establish-
10 ment of partnerships with Head Start agencies,
11 agencies or organizations providing child care
12 or otherwise engaged in the field of child care
13 or child development, and agencies or organiza-
14 tions serving children, youth and families.

15 “(2) CONSULTATION.—The Secretary shall ex-
16 ercise the authority provided under paragraph (1) in
17 consultation with other relevant Federal officials.

18 “(b) GOVERNING BOARDS.—Each community devel-
19 opment corporation receiving funds under this section
20 shall be governed by a board that shall consist of residents
21 of the community and business and civic leaders.

22 “(c) ANNUAL STATEMENT.—The Secretary shall an-
23 nually publish a statement of the types of projects or ac-
24 tivities for which funding under this section will be a prior-

1 ity, such as projects or activities designed to strengthen
2 or enhance activities funded by other Federal programs.

3 “(d) GEOGRAPHIC DISTRIBUTION.—In providing as-
4 sistance or entering into other arrangements under this
5 section, the Secretary shall take into consideration the ge-
6 ographic distribution of funds among States and the rel-
7 ative proportion of funding among rural and urban areas.

8 “(e) RESERVATION.—Of the amounts made available
9 to carry out this section, the Secretary may reserve not
10 to exceed 1 percent for each fiscal year to make grants
11 to private nonprofit organizations or to enter into con-
12 tracts with private nonprofit or for profit organizations to
13 provide technical assistance to aid community development
14 corporations in developing or implementing projects fund-
15 ed under this section and to evaluate projects funded
16 under this section.”.

17 (b) REPEAL.—Section 505 of the Family Support Act
18 of 1988 (42 U.S.C. 1315 note) is repealed.

19 (c) CONFORMING AMENDMENTS.—

20 (1) STATE ALLOCATIONS.—Section 674(a) (42
21 U.S.C. 9903(a)) is amended—

22 (A) in paragraph (1), by striking “which
23 remains after” and all that follows through
24 “allot to each State;” and inserting “which re-
25 mains after the Secretary makes the apportion-

1 ment required in subsection (b)(1), allot to each
2 State”; and

3 (B) in paragraph (2)(A), by striking
4 “which remains after” and all that follows
5 through “exceeds” and inserting “which re-
6 mains after the Secretary makes the apporportion-
7 ment required in subsection (b)(1), exceeds”.

8 (2) ANNUAL REPORT.—Section 682(c) (42
9 U.S.C. 9911(c)) is amended by striking “section
10 681(d)” and inserting “section 672(b)”.

11 (3) LIMITATION.—Section 680(a) (42 U.S.C.
12 9909(a)) is amended by striking “section 681(c)”
13 and inserting “section 681”.

14 **SEC. 3. AUTHORIZATIONS OF APPROPRIATIONS.**

15 (a) AUTHORIZATION OF APPROPRIATIONS.—Sub-
16 section (b) of section 672 (42 U.S.C. 9901(b)) is amended
17 to read as follows:

18 “(b) There are authorized to be appropriated
19 \$434,622,000 for fiscal year 1995, and such sums as may
20 be necessary for each of fiscal years 1996 through 1998,
21 to carry out the provisions of this subtitle.”.

22 (b) REPEALS.—

23 (1) COMMUNITY FOOD AND NUTRITION.—Sec-
24 tion 681A (42 U.S.C. 9910a) is repealed.

1 (2) DEMONSTRATION PARTNERSHIP AGREE-
2 MENTS.—Section 408 of the Human Services Reau-
3 thorization Act of 1986 (42 U.S.C. 9910b) is re-
4 pealed.

5 **SEC. 4. ALLOTMENTS.**

6 (a) SECTION HEADING.—Section 674 (42 U.S.C.
7 9903) is amended in the section heading to read as fol-
8 lows:

9 “ALLOTMENTS”.

10 (b) SET-ASIDES.—Section 674 (42 U.S.C. 9903) is
11 amended—

12 (1) by redesignating subsections (a), (b), and
13 (c) as subsections (e), (f), and (g), respectively; and

14 (2) by inserting before subsection (e) (as so re-
15 designated), the following new subsections:

16 “(a) With respect to amounts appropriated under sec-
17 tion 672(b), the Secretary shall make allotments in ac-
18 cordance with subsections (b) through (g).

19 “(b) Of the amounts appropriated pursuant to section
20 672(b) for fiscal year 1995 and each of the following 4
21 fiscal years, the Secretary shall reserve \$35,000,000 for
22 each such fiscal year for carrying out section 681.

23 “(c) Of the amounts appropriated pursuant to section
24 672(b), the Secretary may reserve not to exceed one-half
25 of 1 percent of the amount remaining after the application
26 of subsection (b) for each of the fiscal years 1995 and

1 1996, and up to 1 percent of such amount for fiscal year
2 1997 and each fiscal year thereafter, for training, tech-
3 nical assistance, planning, and evaluation activities related
4 to programs or projects carried out under this Act. Such
5 activities may be carried out by the Secretary directly or
6 through grants, contracts, or cooperative agreements.

7 “(d) Of the amounts appropriated pursuant to sec-
8 tion 672(b), the Secretary may reserve not to exceed 2½
9 percent of the amount remaining after the application of
10 subsection (b) for fiscal year 1995, up to 4 percent of such
11 amount for fiscal year 1996, up to 5 percent of such
12 amount for fiscal year 1997, and up to 6 percent of such
13 amount for fiscal year 1998, for grants, contracts, or co-
14 operative agreements to address needs or problems of the
15 poor which are identified by the Secretary as priorities in
16 the effort to alleviate the causes of poverty.”.

17 **SEC. 5. APPLICATIONS AND REQUIREMENTS.**

18 (a) ASSURED ACTIVITIES.—Section 675(c)(1)(B) (42
19 U.S.C. 9904(c)(1)(B)) is amended by inserting “the
20 homeless, migrants, and” before “the elderly poor”.

21 (b) STATE RESPONSIBILITIES.—Section
22 675(c)(2)(B) (42 U.S.C. 9904(c)(2)(B)) is amended to
23 read as follows:

24 “(B) if less than 100 percent of the allotment
25 is expended under subparagraph (A), provide assur-

1 ances that with respect to the remainder of the allot-
2 ment a reasonable amount shall be used for—

3 “(i) monitoring the activities of eligible en-
4 tities and providing training and technical as-
5 sistance to those entities in need of such assist-
6 ance;

7 “(ii) coordinating State-operated programs
8 and services targeted to low-income children
9 and families with services provided by eligible
10 entities funded under this Act; and

11 “(iii) considering the distribution of funds
12 under this Act within the State to determine if
13 such funds have been targeted to the areas of
14 highest need and, thereafter, not more than the
15 greater of \$55,000 or 5 percent of its allotment
16 under section 674 for administrative expenses
17 at the State level;”.

18 (c) TRIPARTITE BOARD.—Section 675(c)(3) (42
19 U.S.C. 9904(c)(3)) is amended—

20 (1) by redesignating subparagraphs (A), (B),
21 and (C) as clauses (i), (ii), and (iii), respectively;

22 (2) by striking the comma after “provide assur-
23 ances that” and inserting “(A)”; and

24 (3) by inserting before the semicolon at the end
25 thereof “, and (B) in the case of a public organiza-

1 tion receiving funds under this subtitle, such organi-
2 zation either establish—

3 “(i) a board of which at least one-third of
4 the members are persons chosen in accordance
5 with democratic selection procedures adequate
6 to assure that they are representative of the
7 poor in the area served; or

8 “(ii) another mechanism specified by the
9 State to assure citizen participation in the plan-
10 ning, administration, and evaluation of projects
11 for which such organization has been funded;”.

12 (d) COMMUNITY ACTION AGENCY PLAN.—Section
13 675(c) (42 U.S.C. 9904(c)) is amended—

14 (1) in paragraph (11)(B) by striking “and” at
15 the end thereof;

16 (2) in paragraph (12) by striking the period
17 and inserting “; and”; and

18 (3) by inserting after paragraph (12) the fol-
19 lowing new paragraph:

20 “(13) secure from each eligible entity as a con-
21 dition to its receipt of funding under this Act a com-
22 munity action plan (which shall be available to the
23 Secretary for inspection) that includes—

24 “(A) a community needs assessment (in-
25 cluding food needs);

1 “(B) a description of the service delivery
2 system targeted to low-income individuals and
3 families in the service area;

4 “(C) a description of how linkages will be
5 developed to fill identified gaps in services
6 through information, referral, case manage-
7 ment, and followup consultations;

8 “(D) a description of how funding under
9 this Act will be coordinated with other public
10 and private resources; and

11 “(E) a description of outcome measures to
12 be used to monitor success in promoting self-
13 sufficiency, family stability, and community
14 revitalization.”.

15 **SEC. 6. EFFECTIVE DATE.**

16 The amendments made by this Act shall become
17 effective with respect to fiscal years beginning on or after
18 October 1, 1994.

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