

**Calendar No. 666**

103<sup>D</sup> CONGRESS  
2<sup>D</sup> SESSION

**S. 1991**

**A BILL**

To provide for the safety of journeymen boxers, and  
for other purposes.

SEPTEMBER 28 (legislative day, SEPTEMBER 12), 1994  
Reported with an amendment

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### IN THE SENATE OF THE UNITED STATES

MARCH 25 (legislative day, FEBRUARY 22), 1994

Mr. MCCAIN (for himself and Mr. BRYAN) introduced the following bill; which was read twice and referred to the Committee on Commerce, Science, and Transportation

SEPTEMBER 28 (legislative day, SEPTEMBER 12), 1994

Reported by Mr. HOLLINGS, with an amendment

[Strike out all after the enacting clause and insert the part printed in italic]

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## A BILL

To provide for the safety of journeymen boxers, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Professional Boxing  
5 Safety Act”.

6 **SEC. 2. DEFINITIONS.**

7 For purposes of this Act—

★(Star Print)

1           (1) the term “boxer” means a person who par-  
2           ticipates in a professional boxing match;

3           (2) the term “manager” means a person or  
4           business who helps arrange professional boxing  
5           matches for a boxer, and who serves as an advisor  
6           or representative of a boxer in a professional capac-  
7           ity;

8           (3) the term “professional boxing match”  
9           means a boxing contest held in the United States be-  
10          tween individuals for compensation or a prize, and  
11          does not include any amateur boxing match;

12          (4) the term “promoter” means a person or  
13          business that organizes, holds, advertises, or other-  
14          wise conducts a professional boxing match; and

15          (5) the term “State boxing commission” means  
16          a State agency with authority to regulate profes-  
17          sional boxing;

18 **SEC. 3. PURPOSE.**

19          The purposes of this Act are—

20               (1) to improve and expand the system of safety  
21               precautions that protects the welfare of professional  
22               boxers; and

23               (2) to assist State boxing commissions to pro-  
24               vide proper oversight for the professional boxing in-  
25               dustry in the United States.

1 **SEC. 4. PROFESSIONAL BOXING MATCHES.**

2 A professional boxing match may be held in the  
3 United States only if—

4 (1) the State where the professional boxing  
5 match is to be held—

6 (A) has a State boxing commission ; or

7 (B) has entered into an agreement with a  
8 State boxing commission of another State;

9 to oversee the match and to regulate each of its box-  
10 ing matches; and

11 (2) the State boxing commission has established  
12 procedures to carry out sections 5, 6, and 7.

13 **SEC. 5. REGISTRATION.**

14 (a) **REQUIREMENT.**—Each professional boxer shall  
15 register with—

16 (1) the State boxing commission of the State in  
17 which such boxer resides;

18 (2) in the case of a boxer who is a resident of  
19 a State in which there is no State boxing commis-  
20 sion, the State boxing commission described in sec-  
21 tion 4(1)(B); or

22 (3) in the case of a boxer from a foreign coun-  
23 try, any State that has a State boxing commission.

24 (b) **IDENTIFICATION CARD.**—

25 (1) **ISSUANCE.**—A State boxing commission  
26 shall issue to each professional boxer who registers

1 in accordance with subsection (a), an identification  
2 card that contains—

3 (A) a recent photograph of the boxer;

4 (B) the social security number of the boxer  
5 (or, in the case of a foreign boxer, any similar  
6 citizen identification number or professional  
7 boxer number from the country of residence of  
8 the boxer); and

9 (C) the personal identification numbers as-  
10 signed to the boxer by the boxing registries cer-  
11 tified by the Association of Boxing Commis-  
12 sioners.

13 (2) RENEWAL.—Each professional boxer shall  
14 renew his or her identification card at least once  
15 every 3 years.

16 (3) PRESENTATION.—Each professional boxer  
17 shall present his or her identification card to the  
18 State boxing commission not later than the time of  
19 the weigh-in for a professional boxing match.

20 (c) RELATION TO STATE LAW.—Nothing in this sec-  
21 tion shall be construed as preventing a State from apply-  
22 ing additional registration requirements.

23 **SEC. 6. REVIEW.**

24 Each State boxing commission shall establish proce-  
25 dures—

1           (1) to evaluate the professional records of each  
2           boxer participating in a boxing match in the State;  
3           and

4           (2) to ensure that no boxer is permitted to box  
5           while under suspension from any State boxing com-  
6           mission for any reason, including—

7                   (A) a recent knockout, injury, or  
8                   unfulfilled requirement for a medical procedure;

9                   (B) administrative reasons, such as failure  
10                  to pay a State fee or fine, or improper conduct;

11                  (C) falsification of, or attempts to falsify,  
12                  official identification cards or documents;

13                  (D) failure of a drug test;

14                  (E) inadequate boxing skills, or the inabil-  
15                  ity to safely compete; and

16                  (F) violation of Federal or State gaming  
17                  laws.

18 **SEC. 7. REPORTING.**

19           (a) **BOXING MATCH RESULTS.**—Not later than 48  
20           business hours (excluding Saturdays and Sundays) after  
21           the conclusion of a professional boxing match, the results  
22           of such match shall be reported to the professional boxing  
23           registries certified by the Association of Boxing Commis-  
24           sioners (ABC) and to the Florida State Athletic Commis-  
25           sion.

1       (b) ~~SUSPENSIONS.—Not later than 48 business hours~~  
2 ~~(excluding Saturdays and Sundays) after a State boxing~~  
3 ~~commission orders the suspension of a boxer, promoter,~~  
4 ~~or manager, such suspension shall be reported to the pro-~~  
5 ~~fessional boxing registries certified by the Association of~~  
6 ~~Boxing Commissioners (ABC) and to the Florida State~~  
7 ~~Athletic Commission.~~

8       **SEC. 8. ENFORCEMENT.**

9       (a) ~~INJUNCTIONS.—Whenever the United States At-~~  
10 ~~torney in a State has reasonable cause to believe that a~~  
11 ~~person or entity is engaged in a violation of this Act in~~  
12 ~~such State, the United States Attorney may bring a civil~~  
13 ~~action in the appropriate district court of the United~~  
14 ~~States requesting such relief, including a permanent or~~  
15 ~~temporary injunction, restraining order, or other order,~~  
16 ~~against the person or entity, as the United States Attor-~~  
17 ~~ney determines necessary to restrain the person or entity~~  
18 ~~from continuing to engage in, or to sanction, a profes-~~  
19 ~~sional boxing match in violation of this Act.~~

20       (b) ~~CRIMINAL PENALTIES.—~~

21               (1) ~~MANAGERS AND PROMOTERS.—Any man-~~  
22 ~~ager or promoter who knowingly and willfully vio-~~  
23 ~~lates any provision of this Act shall be imprisoned~~  
24 ~~for not more than 1 year or fined more than~~  
25 ~~\$20,000, or both.~~

1           (2) ~~BOXERS.—Any professional boxer who~~  
2           knowingly and willfully violates any provision of this  
3           Act ~~shall be fined not more than \$1,000.~~

4   **SECTION 1. SHORT TITLE.**

5           *This Act may be cited as the “Professional Boxing*  
6           *Safety Act”.*

7   **SEC. 2. DEFINITIONS.**

8           *For purposes of this Act—*

9                   (1) *the term “boxer” means a person who par-*  
10                  *ticipates in a professional boxing match;*

11                   (2) *the term “licensee” means an individual who*  
12                  *serves as a trainer, second, or cut man for a profes-*  
13                  *sional boxer;*

14                   (3) *the term “manager” means a person or busi-*  
15                  *ness who helps arrange professional boxing matches*  
16                  *for a boxer, and who serves as an advisor or rep-*  
17                  *resentative of a boxer in a professional capacity;*

18                   (4) *the term “matchmaker” means a person or*  
19                  *business that proposes, selects, and arranges the box-*  
20                  *ers to participate in a professional boxing event;*

21                   (5) *the term “professional boxing match” means*  
22                  *a boxing contest held in the United States between in-*  
23                  *dividuals for compensation or a prize, and does not*  
24                  *include any amateur boxing match;*

1           (6) the term “promoter” means a person or busi-  
2           ness that organizes, holds, advertises, or otherwise  
3           conducts a professional boxing match; and

4           (7) the term “State boxing commission” means  
5           a State agency with authority to regulate professional  
6           boxing.

7   **SEC. 3. PURPOSE.**

8           The purposes of this Act are—

9           (1) to improve and expand the system of safety  
10          precautions that protects the welfare of professional  
11          boxers; and

12          (2) to assist State boxing commissions to provide  
13          proper oversight for the professional boxing industry  
14          in the United States.

15   **SEC. 4. PROFESSIONAL BOXING MATCHES.**

16          A professional boxing match may be held in the United  
17          States only if—

18          (1)(A) the State where the professional boxing  
19          match is to be held has a State boxing commission;  
20          or

21          (B) the promoter who seeks to put on a boxing  
22          event in a State that does not have a boxing commis-  
23          sion has entered into an agreement with the chief ad-  
24          ministrative officer of a State that has a boxing com-  
25          mission to oversee the match; and

1           (2) *the State boxing commission has established*  
2           *procedures to carry out sections 5, 6, and 7.*

3   **SEC. 5. REGISTRATION.**

4           (a) *REQUIREMENT.*—*Each professional boxer shall reg-*  
5           *ister with—*

6           (1) *the State boxing commission of the State in*  
7           *which such boxer resides; or*

8           (2) *in the case of a boxer who is a resident of*  
9           *a foreign country, or a State in which there is no*  
10          *State boxing commission, the State boxing commis-*  
11          *sion of any State that has such a commission.*

12          (b) *IDENTIFICATION CARD.*—

13          (1) *ISSUANCE.*—*A State boxing commission shall*  
14          *issue to each professional boxer who registers in ac-*  
15          *cordance with subsection (a), an identification card*  
16          *that contains—*

17                  (A) *a recent photograph of the boxer;*

18                  (B) *the social security number of the boxer*  
19                  *(or, in the case of a foreign boxer, any similar*  
20                  *citizen identification number or professional*  
21                  *boxer number from the country of residence of*  
22                  *the boxer); and*

23                  (C) *the personal identification numbers as-*  
24                  *signed to the boxer by the boxing registries cer-*

1           *tified by the Association of Boxing Commis-*  
2           *sioners.*

3           (2) *RENEWAL.*—*Each professional boxer shall*  
4           *renew his or her identification card at least once*  
5           *every 3 years.*

6           (3) *PRESENTATION.*—*Each professional boxer*  
7           *shall present his or her identification card to the*  
8           *State boxing commission not later than the time of*  
9           *the weigh-in for a professional boxing match.*

10          (c) *RELATION TO STATE LAW.*—*Nothing in this sec-*  
11          *tion shall be construed as preventing a State from applying*  
12          *additional registration requirements.*

13          ***SEC. 6. REVIEW.***

14          *Each State boxing commission shall establish proce-*  
15          *dures—*

16                 (1) *to evaluate the professional records of each*  
17                 *boxer participating in a boxing match in the State;*

18                 (2) *to ensure that no boxer is permitted to box*  
19                 *while under suspension from any State boxing com-*  
20                 *mission due to injury or other medical-related reason,*  
21                 *including—*

22                         (A) *a recent knockout, injury, or require-*  
23                         *ment for a medical procedure;*

24                         (B) *failure of a drug test;*

1           (C) *poor boxing skills, or the inability to*  
2           *safely compete; and*

3           (D) *the use of false aliases, or falsifying, or*  
4           *attempts to falsify, official identification cards*  
5           *or documents; and*

6           (3) *to ensure that if such commission is consider-*  
7           *ing permitting a boxer, promoter, manager, or other*  
8           *licensee to participate in a boxing event while the in-*  
9           *dividual is under suspension from any State for rea-*  
10          *sons other than the reasons listed in paragraph (2),*  
11          *such commission shall notify and consult with the*  
12          *chief administrative officer of the State that ordered*  
13          *the suspension prior to the grant of approval for such*  
14          *individual to participate in such boxing event.*

15   **SEC. 7. REPORTING.**

16          (a) *BOXING MATCH RESULTS.*—*Not later than 48*  
17          *business hours (excluding Saturdays and Sundays) after*  
18          *the conclusion of a professional boxing match, the results*  
19          *of such match shall be reported to the professional boxing*  
20          *registries certified by the Association of Boxing Commis-*  
21          *sions (ABC) and to the Florida State Athletic Commission.*

22          (b) *SUSPENSIONS.*—*Not later than 48 business hours*  
23          *(excluding Saturdays and Sundays) after a State boxing*  
24          *commission orders the suspension of a boxer, promoter, or*  
25          *manager, such suspension shall be reported to the profes-*

1 *sional boxing registries certified by the Association of Box-*  
2 *ing Commissions (ABC) and to the Florida State Athletic*  
3 *Commission.*

4 (c) *ALTERNATE REPORTING ENTITY.*—*If the State of*  
5 *Florida ceases, for any reason, to publish and circulate a*  
6 *national suspension list at no cost to other States on a fre-*  
7 *quent basis, the Association of Boxing Commissions (ABC)*  
8 *shall select a different public or private entity to volun-*  
9 *tarily undertake to compile and circulate a suspension list*  
10 *to all State commissions at no cost.*

11 **SEC. 8. ENFORCEMENT.**

12 (a) *INJUNCTIONS.*—*Whenever the United States Attor-*  
13 *ney in a State has reasonable cause to believe that a person*  
14 *or entity is engaged in a violation of this Act in such State,*  
15 *the United States Attorney may bring a civil action in the*  
16 *appropriate district court of the United States requesting*  
17 *such relief, including a permanent or temporary injunction,*  
18 *restraining order, or other order, against the person or en-*  
19 *tity, as the United States Attorney determines necessary to*  
20 *restrain the person or entity from continuing to engage in,*  
21 *or to sanction, a professional boxing match in violation of*  
22 *this Act.*

23 (b) *CRIMINAL PENALTIES.*—

24 (1) *MANAGERS, PROMOTERS, MATCHMAKERS,*  
25 *AND LICENSEES.*—*Each manager, promoter, match-*

1        *maker, and licensee who knowingly and willfully vio-*  
2        *lates any provision of this Act shall be imprisoned for*  
3        *not more than 1 year or fined more than \$20,000, or*  
4        *both.*

5            (2) *BOXERS.*—*Any professional boxer who know-*  
6        *ingly and willfully violates any provision of this Act*  
7        *shall be fined not more than \$1,000.*

8        **SEC. 9. STUDY.**

9            (a) *IN GENERAL.*—*The Secretary of Labor shall con-*  
10        *duct a study on the feasibility and cost of a national pen-*  
11        *sion system for professional boxers, including potential*  
12        *funding sources.*

13            (b) *REPORT.*—*Not later than 180 days after the date*  
14        *of enactment of this Act, the Secretary of Labor shall submit*  
15        *a report to the Congress on the findings of the study con-*  
16        *ducted pursuant to subsection (a).*