

103D CONGRESS
2D SESSION

S. 2000

AN ACT

To authorize appropriations for fiscal years 1995 through 1998 to carry out the Head Start Act and the Community Services Block Grant Act, and for other purposes.

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To authorize appropriations for fiscal years 1995 through 1998 to carry out the Head Start Act and the Community Services Block Grant Act, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **TITLE I—HEAD START**

4 **PROGRAMS**

5 **SEC. 101. SHORT TITLE; REFERENCES IN TITLE.**

6 (a) SHORT TITLE.—This title may be cited as the
7 “Head Start Act Amendments of 1994”.

1 (b) REFERENCES.—Except as otherwise specifically
2 provided, whenever in this title an amendment or repeal
3 is expressed in terms of an amendment to, or a repeal
4 of, a section or other provision, the reference shall be con-
5 sidered to be made to a section or other provision of the
6 Head Start Act (42 U.S.C. 9831 et seq.).

7 **SEC. 102. DEFINITIONS.**

8 Section 637 (42 U.S.C. 9832) is amended—

9 (1) by striking paragraphs (4) and (5);

10 (2) by striking paragraph (9) and inserting the
11 following new paragraph:

12 “(9) The term ‘poverty line’ means the income
13 official poverty line (as defined by the Office of Man-
14 agement and Budget, and revised annually in ac-
15 cordance with section 673(2) of the Community
16 Services Block Grant Act (42 U.S.C. 9902(2)) appli-
17 cable to a family of the size involved.”;

18 (3) by adding after paragraph (11) the follow-
19 ing new paragraphs:

20 “(12) The term ‘family literacy services’ in-
21 cludes activities including interactive literacy activi-
22 ties between parents and their children, training for
23 parents on techniques for being the primary teacher
24 of their children and full partners in the education

1 of their children, parent literacy training, and early
2 childhood education.

3 “(13) The term ‘Indian tribe’ means any tribe,
4 band, nation, pueblo, or other organized group or
5 community of Indians, including any Native village
6 described in section 3(c) of the Alaska Native
7 Claims Settlement Act (43 U.S.C. 1602(c)) or estab-
8 lished pursuant to such Act (43 U.S.C. 1601 et
9 seq.), that is recognized as eligible for the special
10 programs and services provided by the United States
11 to Indians because of their status as Indians.”;

12 (4) by redesignating paragraphs (6), (7), (8),
13 (9), (10), (11), (12), and (13) as paragraphs (7),
14 (8), (9), (11), (5), (6), (4), and (10), respectively;
15 and

16 (5)(A) by transferring paragraph (4), as so re-
17 designated, and inserting the paragraph after para-
18 graph (3);

19 (B) by transferring paragraphs (5) and (6), as
20 so redesignated, and inserting the paragraphs after
21 paragraph (4), as so redesignated; and

22 (C) by transferring paragraph (10), as so redesi-
23 gnated, and inserting the paragraph after para-
24 graph (9), as so redesignated.

1 **SEC. 103. SERVICES.**

2 Section 638(a)(1) (42 U.S.C. 9833(a)(1)) is amended
3 by striking “health, nutritional, educational, social, and
4 other services” and inserting “health, education, parental
5 involvement, nutritional, social, and other services”.

6 **SEC. 104. AUTHORIZATION OF APPROPRIATIONS.**

7 Section 639 (42 U.S.C. 9834) is amended—

8 (1) in subsection (a), by striking all that follows
9 “subchapter” and inserting “such sums as may be
10 necessary for fiscal year 1995 through 1998.”; and

11 (2) by striking subsections (b) and (c) and in-
12 serting the following:

13 “(b) From the amount appropriated under subsection
14 (a), the Secretary shall make available—

15 “(1) \$35,000,000 for each of the fiscal years
16 1995 through 1998 to—

17 “(A) carry out the Head Start Transition
18 Project Act; and

19 “(B) carry out activities authorized under
20 section 642(d); and

21 “(2) not more than \$2,000,000 for fiscal year
22 1995, and such sums as may be necessary for each
23 of the fiscal years 1996 through 1998, to carry out
24 longitudinal research under section 649(e).”.

1 **SEC. 105. ALLOCATION OF FUNDS.**

2 (a) ALLOCATION AND USE OF FUNDS FOR QUALITY
3 IMPROVEMENT.—Section 640(a)(3) (42 U.S.C.
4 9835(a)(3)) is amended—

5 (1) by redesignating subparagraphs (A) and
6 (B) as subparagraphs (C) and (D), respectively;

7 (2) by striking “(3)(C)” and all that follows
8 through “quality improvement activities:” and in-
9 serting the following:

10 “(3)(A)(i) In order to provide assistance for activities
11 specified in subparagraph (C) directed at the goals speci-
12 fied in subparagraph (B), the Secretary shall reserve, from
13 the amount (if any) by which the funds appropriated
14 under section 639(a) for a fiscal year exceed the adjusted
15 prior year appropriation, a share equal to the sum of—

16 “(I) 25 percent of such excess amount; and

17 “(II) any additional amount the Secretary may
18 find necessary to address a demonstrated need for
19 such activities.

20 “(ii) As used in clause (i), the term ‘adjusted prior
21 year appropriation’ means, with respect to a fiscal year,
22 the amount appropriated pursuant to section 639(a) for
23 the preceding fiscal year, adjusted to reflect the percent-
24 age change in the Consumer Price Index for All Urban
25 Consumers (issued by the Bureau of Labor Statistics)
26 during such preceding fiscal year.

1 “(B) Funds reserved under this paragraph (referred
2 to in this paragraph as ‘quality improvement funds’) shall
3 be used to accomplish any or all of the following goals:

4 “(i) Ensuring that Head Start programs meet
5 or exceed performance standards pursuant to section
6 641A(a)(1)(A).

7 “(ii) Ensuring that such programs have ade-
8 quate qualified staff, and that such staff are fur-
9 nished adequate training.

10 “(iii) Ensuring that salary levels and benefits
11 are adequate to attract and retain qualified staff for
12 such programs.

13 “(iv) Using salary increases to improve staff
14 qualifications, and to assist with the implementation
15 of career development programs, for the staff of
16 Head Start programs.

17 “(v) Improving community-wide strategic plan-
18 ning and needs assessments for such programs.

19 “(vi) Ensuring that the physical environments
20 of Head Start programs are conducive to providing
21 effective program services to children and families.

22 “(vii) Making such other improvements in the
23 quality of such programs as the Secretary may des-
24 ignate.

1 “(C) Quality improvement funds shall be used to
2 carry out any or all of the following activities:”;

3 (3) in subparagraph (C), as redesignated in
4 paragraph (1), by adding at the end the following
5 new clause:

6 “(vii) Such other activities as the Secretary
7 may designate.”; and

8 (4) in subparagraph (D), as redesignated in
9 paragraph (1)—

10 (A) in clause (i)—

11 (i) in the matter preceding subclause
12 (I), by striking “for the first, second, and
13 third fiscal years for which funds are so re-
14 served”; and

15 (ii) in subclause (II), by inserting
16 “and Indian and migrant Head Start pro-
17 grams,” after “States,”;

18 (B) by striking clauses (ii) and (iii);

19 (C) in clause (iv)—

20 (i) by striking “To be expended” and
21 all that follows, through “reserved, funds”
22 and inserting “Funds”;

23 (ii) by striking “clause (ii)” the first
24 place it appears and inserting “clause (i)”;

1 (iii) by inserting before the period at
2 the end of the first sentence, “, for expend-
3 iture for activities specified in subpara-
4 graph (C)”’; and

5 (iv) by striking the second sentence;

6 (D) in clause (vi), by striking “paragraphs
7 (2), (4), and (5)” and inserting “paragraph (2)
8 or (4)”’; and

9 (E) by striking clause (v) and redesignat-
10 ing clauses (iv) and (vi) as clauses (ii) and (iii),
11 respectively.

12 (b) FUNDS SET-ASIDE.—Section 640(a) (42 U.S.C.
13 9835(a)) is amended—

14 (1) in paragraph (1), by striking “through (5).”
15 and inserting “through (4), and subject to para-
16 graphs (5) and (6).”’;

17 (2) in paragraph (2)—

18 (A) in subparagraph (A), by striking
19 “1990” and inserting “1994”’; and

20 (B) in subparagraph (D), by inserting
21 “(including payments for all costs (other than
22 compensation of Federal employees) of reviews
23 of Head Start agencies and programs under
24 section 641A(c), and of activities related to the
25 development and implementation of quality im-

1 provement plans under section 641A(d)(2))”
2 after “Secretary”;

3 (3) in paragraph (3), by striking “paragraph
4 (5)” each place it appears and inserting “paragraph
5 (4)”;

6 (4) by striking paragraph (4), and redesignat-
7 ing paragraphs (5) and (6) as paragraphs (4) and
8 (7), respectively;

9 (5) in paragraph (4), as redesignated in para-
10 graph (4), by striking “The” and inserting “Subject
11 to section 639(b), the”;

12 (6) by adding after paragraph (4), as redesign-
13 ated in paragraph (4), the following new para-
14 graphs:

15 “(5)(A) From amounts reserved and allotted pursu-
16 ant to paragraph (4), the Secretary shall reserve such
17 sums as may be necessary to award the collaboration
18 grants described in subparagraph (B).

19 “(B) From the reserved sums, the Secretary may
20 award a collaboration grant to each State to facilitate col-
21 laboration regarding activities carried out in the State
22 under this subchapter, and other activities carried out in,
23 and by, the State that are targeted to low-income children
24 and families.

1 “(C) A State that receives a grant under subpara-
2 graph (B) shall—

3 “(i) appoint an individual to serve as a State li-
4 aison between—

5 “(I) agencies and individuals carrying out
6 Head Start programs in the State; and

7 “(II) agencies and entities carrying out
8 programs serving low-income children and fami-
9 lies;

10 “(ii) involve the State Head Start Association
11 in the selection of the individual, and involve the as-
12 sociation in determinations relating to the ongoing
13 direction of the collaboration;

14 “(iii) ensure that the individual holds a position
15 with sufficient authority and access to ensure that
16 the collaboration described in subparagraph (B) is
17 effective and involves a range of State agencies; and

18 “(iv) ensure that the collaboration described in
19 subparagraph (B) involves coordination of Head
20 Start services with health care, welfare, child care,
21 education, and national service activities, and activi-
22 ties relating to children with disabilities.

23 “(D) As used in this paragraph, the term ‘low-in-
24 come’, used with respect to children or families, shall not
25 be considered to refer only to children or families that

1 meet the low-income criteria prescribed pursuant to sec-
2 tion 645(a)(1)(A).

3 “(6) From amounts reserved and allotted pursuant
4 to paragraphs (2) and (4), the Secretary shall use, for
5 grants for programs described in section 645A(a), a por-
6 tion of the combined total of such amounts equal to 3 per-
7 cent for fiscal year 1995, 4 percent for each of fiscal years
8 1996 and 1997, and 5 percent for fiscal year 1998, of
9 the amount appropriated pursuant to section 639(a).”.

10 (c) CONSIDERATIONS FOR ALLOCATION OF FUNDS
11 FOR PROGRAM EXPANSION.—Section 640(g) (42 U.S.C.
12 9835(g)) is amended—

13 (1) by striking “(g)” and inserting “(g)(1)”;
14 and

15 (2) by adding at the end the following new
16 paragraphs:

17 “(2) For the purpose of expanding Head Start pro-
18 grams, in allocating funds to an applicant within a State,
19 from amounts allotted to a State pursuant to subsection
20 (a)(4), the Secretary shall take into consideration—

21 “(A) the quality of the applicant’s programs
22 (including Head Start and other child care or child
23 development programs) in existence on the date of
24 the allocation, including, in the case of Head Start
25 programs in existence on the date of the allocation,

1 the extent to which such programs meet or exceed
2 performance standards and other requirements
3 under this subchapter;

4 “(B) the applicant’s capacity to expand services
5 (including, in the case of Head Start programs in
6 existence on the date of the allocation, whether the
7 applicant accomplished any prior expansions in an
8 effective and timely manner);

9 “(C) the extent to which the applicant has un-
10 dertaken community-wide strategic planning and
11 needs assessments involving other community orga-
12 nizations serving children and families;

13 “(D) the numbers of eligible children in each
14 community who are not participating in a Head
15 Start program; and

16 “(E) the concentration of low-income families in
17 each community.

18 “(3) In determining the amount of funds reserved
19 pursuant to subparagraph (A) or (B) of subsection (a)(2)
20 to be used for expanding Head Start programs under this
21 subchapter, the Secretary shall take into consideration, to
22 the extent appropriate, the factors specified in paragraph
23 (2).”.

24 (d) TECHNICAL AMENDMENT.—Section 640(h) (42
25 U.S.C. 9835(h)) is amended by striking “Each Head Start

1 program may” and inserting “Financial assistance pro-
2 vided under this subchapter may be used by each Head
3 Start program to”.

4 (e) COMPENSATION.—Section 640 (42 U.S.C. 9835)
5 is amended by adding at the end the following new sub-
6 section:

7 “(j) Any agency that receives financial assistance
8 under this subchapter to improve the compensation of
9 staff who provide services under this Act shall use the fi-
10 nancial assistance to improve the compensation of such
11 staff, regardless of whether the agency has the ability to
12 improve the compensation of staff employed by the agency
13 who do not provide Head Start services.”.

14 **SEC. 106. REPORT.**

15 Section 640A (42 U.S.C. 9835a) is repealed.

16 **SEC. 107. DESIGNATION.**

17 (a) INDIAN RESERVATIONS.—Section 641(b) (42
18 U.S.C. 9836(b)) is amended by inserting after “Indian
19 reservation” the following: “(including members of Indian
20 tribes living near the reservation)”.

21 (b) DESIGNATION OF AGENCIES—Section 641(c) (42
22 U.S.C. 9836(c)) is amended—

23 (1) by striking paragraphs (2) through (4);

24 (2) in the first sentence—

1 (A) by inserting “(subject to paragraph
2 (2))” before “, the Secretary shall give prior-
3 ity”; and

4 (B) by striking “unless” and all that fol-
5 lows through the end of subparagraph (A) and
6 inserting the following: “unless the Secretary
7 makes a finding that the agency involved fails
8 to meet program, financial management, and
9 other requirements established by the Sec-
10 retary.”;

11 (3) by redesignating subparagraph (B) as para-
12 graph (2);

13 (4) in paragraph (2), as so redesignated—

14 (A) by striking “except that, if” and in-
15 serting “If”; and

16 (B) by striking “subparagraph (A)” and
17 inserting “paragraph (1)”;

18 (5) by striking “Notwithstanding any other pro-
19 vision of this paragraph” and inserting the follow-
20 ing:

21 “(3) Notwithstanding any other provision of
22 this subsection”; and

23 (6) by aligning the margins of paragraph (2)
24 with the margins of paragraph (3).

1 (c) CONSIDERATIONS IN DESIGNATING NEW HEAD
2 START AGENCIES.—Section 641(d) (42 U.S.C. 9836(d))
3 is amended—

4 (1) in the first sentence, by striking all that
5 precedes “then the Secretary” and inserting “If no
6 entity in a community is entitled to the priority
7 specified in subsection (c),”;

8 (2) by striking the second sentence;

9 (3) in the third sentence—

10 (A) in the matter preceding paragraph (1),
11 by striking “and subject to the preceding sen-
12 tence”; and

13 (B) in paragraph (4), to read as follows:

14 “(4) the plan of such applicant—

15 “(A) to seek the involvement of parents of
16 participating children in activities designed to
17 help such parents become full partners in the
18 education of their children;

19 “(B) to afford such parents the oppor-
20 tunity to participate in the development, con-
21 duct, and overall performance of the program
22 at the local level;

23 “(C) to offer (directly or through referral
24 to local entities, such as entities carrying out
25 Even Start programs under part B of chapter

1 of title I of the Elementary and Secondary
2 Education Act of 1965 (20 U.S.C. 2741 et
3 seq.)) to such parents—

4 “(i) family literacy services; and

5 “(ii) parenting skills training;

6 “(D) at the option of such applicant, to
7 offer (directly or through referral to local enti-
8 ties) to such parents—

9 “(i) parental social self-sufficiency
10 training;

11 “(ii) substance abuse counseling; or

12 “(iii) any other activity designed to
13 help such parents become full partners in
14 the education of their children; and

15 “(E) to provide, with respect to each par-
16 ticipating family, a family needs assessment
17 that includes consultation with such parents
18 about the benefits of parent involvement and
19 about the activities described in subparagraphs
20 (C) and (D) in which such parents may choose
21 to become involved (taking into consideration
22 their specific family needs, work schedules, and
23 other responsibilities);”;

24 (4) in paragraph (7), by inserting “and” after
25 the semicolon;

1 (5) by striking paragraph (8); and

2 (6) by redesignating paragraph (9) as para-
3 graph (8).

4 (d) CONFORMING AMENDMENT.—Section 641 (42
5 U.S.C. 9836) is amended—

6 (1) by striking subsection (f); and

7 (2) by redesignating subsection (g) as sub-
8 section (f).

9 **SEC. 108. MONITORING AND QUALITY ASSURANCE.**

10 The Act is amended by inserting after section 641
11 (42 U.S.C. 9836) the following new section:

12 **“SEC. 641A. QUALITY STANDARDS; MONITORING OF HEAD**
13 **START AGENCIES AND PROGRAMS.**

14 “(a) QUALITY STANDARDS.—

15 “(1) ESTABLISHMENT OF STANDARDS.—The
16 Secretary shall establish by regulation standards ap-
17 plicable to Head Start agencies, programs, and
18 projects under this subchapter, including—

19 “(A) performance standards with respect
20 to services required to be provided, including
21 health, education, parental involvement, nutri-
22 tional, social, and other services;

23 “(B) administrative and financial manage-
24 ment standards;

1 “(C) standards relating to the condition
2 and location of facilities for such agencies, pro-
3 grams, and projects; and

4 “(D) such other standards as the Sec-
5 retary finds to be appropriate.

6 “(2) MINIMUM REQUIREMENTS.—The regula-
7 tions promulgated under this subsection shall estab-
8 lish the minimum levels of overall accomplishment
9 that a Head Start agency shall achieve in order to
10 meet the standards specified in paragraph (1).

11 “(3) CONSIDERATIONS IN DEVELOPING STAND-
12 ARDS.—In developing the regulations required under
13 paragraph (1), the Secretary shall—

14 “(A) consult with experts in the fields of
15 child development, early childhood education,
16 family services, administration, and financial
17 management, and with persons with experience
18 in the operation of Head Start programs;

19 “(B) take into consideration—

20 “(i) past experience with use of the
21 standards in effect under this subchapter
22 on the date of enactment of this section;

23 “(ii) changes over the period since the
24 date of enactment of this Act in the cir-
25 cumstances and problems typically facing

1 children and families served by Head Start
2 agencies;

3 “(iii) developments concerning best
4 practices with respect to child development,
5 children with disabilities, family services,
6 program administration, and financial
7 management; and

8 “(iv) projected needs of an expanding
9 Head Start program; and

10 “(C)(i) not later than 1 year after the date
11 of enactment of this section, review and revise
12 as necessary the performance standards in ef-
13 fect under 651(b) on the day before the date of
14 enactment of this section; and

15 “(ii) ensure that any such revisions in the
16 performance standards will not result in the
17 elimination of or any reduction in the scope or
18 types of health, education, parental involve-
19 ment, nutritional, social, or other services re-
20 quired to be provided under such standards as
21 in effect on November 2, 1978.

22 “(4) STANDARDS RELATING TO OBLIGATIONS
23 TO DELEGATE AGENCIES.—In developing standards
24 under this subsection, the Secretary shall describe
25 the obligations of a Head Start agency to an agency

1 (referred to in this subchapter as the ‘delegate agen-
2 cy’) to which the Head Start agency has delegated
3 responsibility for providing services under this sub-
4 chapter and determine whether the Head Start
5 agency complies with the standards. The Secretary
6 shall consider such compliance during the review de-
7 scribed in subsection (c)(1)(A) and in determining
8 whether to renew financial assistance to the Head
9 Start agency under this subchapter.

10 “(b) PERFORMANCE MEASURES.—

11 “(1) IN GENERAL.—Not later than 1 year after
12 the date of enactment of this section, the Secretary,
13 in consultation with representatives of Head Start
14 agencies and with experts in the fields of child devel-
15 opment, family services, and program management,
16 shall develop methods and procedures for measuring,
17 annually and over longer periods, the quality and ef-
18 fectiveness of programs operated by Head Start
19 agencies (referred to in this subchapter as ‘perform-
20 ance measures’).

21 “(2) DESIGN OF MEASURES.—The performance
22 measures developed under this subsection shall be
23 designed—

24 “(A) to assess the various services provided
25 by Head Start programs and, to the extent the

1 Secretary finds appropriate, administrative and
2 financial management practices of such pro-
3 grams;

4 “(B) to be adaptable for use in self-assess-
5 ment and peer review of individual Head Start
6 agencies and programs; and

7 “(C) for other program purposes as deter-
8 mined by the Secretary.

9 “(3) USE OF MEASURES.—The Secretary shall
10 use the performance measures developed pursuant to
11 this subsection—

12 “(A) to identify strengths and weaknesses
13 in the operation of Head Start programs na-
14 tionally and by region; and

15 “(B) to identify problem areas that may
16 require additional training and technical assist-
17 ance resources.

18 “(c) MONITORING OF LOCAL AGENCIES AND PRO-
19 GRAMS.—

20 “(1) IN GENERAL.—In order to determine
21 whether Head Start agencies meet standards estab-
22 lished under this subchapter with respect to pro-
23 gram, administrative, financial management, and
24 other requirements, the Secretary shall conduct the
25 following reviews of designated Head Start agencies,

1 and of the Head Start programs operated by such
2 agencies:

3 “(A) A full review of each such agency at
4 least once during each 3-year period.

5 “(B) A review of each newly designated
6 agency immediately after the completion of the
7 first year such agency carries out a Head Start
8 program.

9 “(C) Followup reviews including prompt
10 return visits to agencies and programs that fail
11 to meet the standards.

12 “(D) Other reviews as appropriate.

13 “(2) CONDUCT OF REVIEWS.—The Secretary
14 shall ensure that reviews described in subparagraphs
15 (A) through (C) of paragraph (1)—

16 “(A) are performed, to the maximum ex-
17 tent practicable, by employees of the Depart-
18 ment of Health and Human Services who are
19 knowledgeable about Head Start programs; and

20 “(B) are supervised by such an employee
21 at the site of such Head Start agency.

22 “(d) CORRECTIVE ACTION; TERMINATION.—

23 “(1) DETERMINATION.—If the Secretary deter-
24 mines, on the basis of a review pursuant to sub-
25 section (c), that a Head Start agency designated

1 pursuant to section 641 fails to meet the standards
2 described in subsection (c), the Secretary shall—

3 “(A) inform the agency of the deficiencies
4 that shall be corrected;

5 “(B) with respect to each identified defi-
6 ciency, require the agency—

7 “(i) to correct the deficiency imme-
8 diately; or

9 “(ii) at the discretion of the Secretary
10 (taking into consideration the seriousness
11 of the deficiency and the time reasonably
12 required to correct the deficiency), to com-
13 ply with the requirements of paragraph (2)
14 concerning a quality improvement plan;
15 and

16 “(C) initiate proceedings to terminate the
17 designation of the agency unless the agency cor-
18 rects the deficiency.

19 “(2) QUALITY IMPROVEMENT PLAN.—

20 “(A) AGENCY RESPONSIBILITIES.—In
21 order to retain a designation as a Head Start
22 agency under this subchapter, a Head Start
23 agency that is the subject of a determination
24 described in paragraph (1) (other than an agen-

1 cy able to correct a deficiency immediately)
2 shall—

3 “(i) develop in a timely manner, ob-
4 tain the approval of the Secretary regard-
5 ing, and implement a quality improvement
6 plan that specifies—

7 “(I) the deficiencies to be cor-
8 rected;

9 “(II) the actions to be taken to
10 correct such deficiencies; and

11 “(III) the timetable for accom-
12 plishment of the corrective actions
13 specified; and

14 “(ii) eliminate each deficiency identi-
15 fied, not later than the date for elimination
16 of such deficiency specified in such plan
17 (which shall not be later than 1 year after
18 the date the agency received notice of the
19 determination and of the specific deficiency
20 to be corrected).

21 “(B) SECRETARIAL RESPONSIBILITY.—Not
22 later than 30 days after receiving from a Head
23 Start agency a proposed quality improvement
24 plan pursuant to subparagraph (A), the Sec-
25 retary shall either approve such proposed plan

1 or specify the reasons why the proposed plan
2 cannot be approved.

3 “(3) TRAINING AND TECHNICAL ASSISTANCE.—
4 The Secretary shall provide training and technical
5 assistance to Head Start agencies with respect to
6 the development or implementation of such quality
7 improvement plans to the extent the Secretary finds
8 such provision to be feasible and appropriate given
9 available funding and other statutory responsibil-
10 ities.

11 “(e) SUMMARIES OF MONITORING OUTCOMES.—The
12 Secretary shall publish annually, following the end of each
13 fiscal year, a summary report on the findings of reviews
14 conducted under subsection (c), and on the outcomes of
15 quality improvement plans implemented under subsection
16 (d), during such fiscal year.”.

17 **SEC. 109. TRANSITION COORDINATION WITH SCHOOLS AND**
18 **PARENT INVOLVEMENT.**

19 Section 642 (42 U.S.C. 9837) is amended—

20 (1) in subsection (b)—

21 (A) in paragraph (4), to read as follows:

22 “(4) seek the involvement of parents of partici-
23 pating children in activities designed to help
24 such parents become full partners in the edu-
25 cation of their children, and to afford such par-

1 ents the opportunity to participate in the devel-
2 opment, conduct, and overall performance of
3 the program at the local level;”;

4 (B) in paragraph (5), by inserting “and”
5 after the semicolon;

6 (C) by striking paragraph (6);

7 (D) by redesignating paragraphs (5) and
8 (7) as paragraphs (8) and (9), respectively; and

9 (E) by inserting after paragraph (4) the
10 following new paragraphs: “(5) offer (directly
11 or through referral to local entities, such as en-
12 tities carrying out Even Start programs under
13 part B of chapter 1 of title I of the Elementary
14 and Secondary Education Act of 1965 (20
15 U.S.C. 2741 et seq.)), to parents of participat-
16 ing children, family literacy services and
17 parenting skills training; (6) at the option of
18 such agency, offer (directly or through referral
19 to local entities), to such parents, parental so-
20 cial self-sufficiency training, substance abuse
21 counseling, or any other activity designed to
22 help such parents become full partners in the
23 education of their children; (7) provide, with re-
24 spect to each participating family, a family
25 needs assessment that includes consultation

1 with such parents about the benefits of parent
2 involvement and about the activities described
3 in paragraphs (4) through (6) in which such
4 parents may choose to be involved (taking into
5 consideration their specific family needs, work
6 schedules, and other responsibilities);”;

7 (2) in subsection (c), by striking “schools that
8 will subsequently serve children in Head Start pro-
9 grams,”; and

10 (3) by adding after subsection (c) the following
11 new subsection:

12 “(d)(1) Each Head Start agency shall carry out the
13 actions specified in this subsection, to the extent feasible
14 and appropriate in the circumstances (including the extent
15 to which such agency is able to secure the cooperation of
16 parents and schools) to enable children to maintain the
17 developmental gains achieved in Head Start programs and
18 to build upon such gains in further schooling.

19 “(2) The Head Start agency shall take steps to co-
20 ordinate with the local educational agency (as defined in
21 section 1471(12) of the Elementary and Secondary Edu-
22 cation Act of 1965 (20 U.S.C. 2891(12)) serving the com-
23 munity involved and with schools in which children partici-
24 pating in a Head Start program operated by such agency
25 will enroll following such program, including—

1 “(A) developing and implementing a systematic
2 procedure for transferring Head Start program
3 records for each participating child to the school in
4 which such child will enroll;

5 “(B) establishing channels of communication
6 between Head Start staff and their counterparts in
7 the schools (including teachers, social workers, and
8 health staff) to facilitate coordination of programs;

9 “(C) conducting meetings involving parents,
10 kindergarten or elementary school teachers, and
11 Head Start program teachers to discuss the devel-
12 opmental and other needs of individual children; and

13 “(D) organizing and participating in joint tran-
14 sition-related training of school staff and Head Start
15 staff.

16 “(3) In order to promote the continued involvement
17 of the parents of children that participate in Head Start
18 programs in the education of their children upon transi-
19 tion to school, the Head Start agency shall—

20 “(A) provide training to the parents—

21 “(i) to inform the parents about their
22 rights and responsibilities concerning the edu-
23 cation of their children; and

24 “(ii) to enable the parents to understand
25 and work with schools in order to communicate

1 with teachers and other school personnel, to
2 support the school work of their children, and
3 to participate as appropriate in decisions relat-
4 ing to the education of their children; and

5 “(B) take other actions, as appropriate and fea-
6 sible, to support the active involvement of the par-
7 ents with schools, school personnel, and school-relat-
8 ed organizations.

9 “(4) The Secretary of Health and Human Services
10 and the Secretary of Education shall assess the results
11 of the activities funded under the Head Start Transition
12 Project Act (42 U.S.C. 9855 et seq.) and shall work to-
13 gether to provide technical assistance to enable commu-
14 nities to implement proposed practices emerging from the
15 activities, to improve the Head Start programs and pro-
16 grams of the schools.”.

17 **SEC. 110. FACILITIES AND ADMINISTRATIVE REQUIRE-**
18 **MENTS.**

19 Section 644 (42 U.S.C. 9839) is amended—

20 (1) in subsection (d), by striking “guidelines,
21 instructions,”;

22 (2) in subsection (f)—

23 (A) in paragraph (2), by striking
24 “640(a)(3)(A)(v)” and inserting
25 “640(a)(3)(C)(v)”; and

1 (B) by adding at the end the following new
2 paragraph:

3 “(3) Upon a determination by the Secretary that
4 suitable facilities are not otherwise available to Indian
5 tribes to carry out Head Start programs, and that the lack
6 of suitable facilities will inhibit the operation of such pro-
7 grams, the Secretary, in the discretion of the Secretary,
8 may authorize the use of financial assistance, from the
9 amount reserved under section 640(a)(2)(A), to make pay-
10 ments for the purchase of facilities owned by such tribes.
11 The amount of such a payment for such a facility shall
12 not exceed the fair market value of the facility.”; and

13 (3) by adding at the end the following new sub-
14 sections:

15 “(g)(1) Upon a determination by the Secretary that
16 suitable facilities (including public school facilities) are not
17 otherwise available to Indian tribes, rural communities,
18 and other low-income communities to carry out Head
19 Start programs, that the lack of suitable facilities will in-
20 hibit the operation of such programs, and that construc-
21 tion of such facilities is more cost effective than purchase
22 of available facilities or renovation, the Secretary, in the
23 discretion of the Secretary, may authorize the use of fi-
24 nancial assistance under this subchapter to make pay-
25 ments for capital expenditures related to facilities that will

1 be used to carry out such programs. The Secretary shall
2 establish uniform procedures for Head Start agencies to
3 request approval for such payments, and shall promote,
4 the extent practicable, the collocation of Head Start pro-
5 grams with other programs serving low-income children
6 and families.

7 “(2) Such payments may be used for capital expendi-
8 tures (including paying the cost of amortizing the prin-
9 cipal, and paying interest on, loans) such as expenditures
10 for—

11 “(A) construction of facilities that are not in
12 existence on the date of the determination;

13 “(B) major renovation of facilities in existence
14 on such date; and

15 “(C) purchase of vehicles used for programs
16 conducted at the Head Start facilities.

17 “(3) All laborers and mechanics employed by contrac-
18 tors or subcontractors in the construction or renovation
19 of facilities to be used to carry out Head Start programs
20 shall be paid wages at not less than those prevailing on
21 similar construction in the locality, as determined by the
22 Secretary of Labor in accordance with the Act of March
23 3, 1931, as amended (40 U.S.C. 276a et seq., commonly
24 known as the ‘Davis-Bacon Act’).

1 “(h) In all personnel actions of the American Indian
2 Programs Branch of the Head Start Bureau of the Ad-
3 ministration for Children and Families, the Secretary shall
4 give the same preference to individuals who are members
5 of an Indian tribe as the Secretary gives to a disabled vet-
6 eran, as defined in section 2108(3)(C) of title 5, United
7 States Code. The Secretary shall take such additional ac-
8 tions as may be necessary to promote recruitment of such
9 individuals for employment in the Administration.”.

10 **SEC. 111. PARTICIPATION.**

11 Section 645 (42 U.S.C. 9840) is amended

12 (1) in subsection (c)—

13 (A) in the first sentence, by striking “may
14 provide” and all that follows and inserting
15 “shall be permitted to provide more than 1 year
16 of Head Start services to eligible children in the
17 State.”; and

18 (B) by striking the second sentence; and

19 (2) by adding at the end the following new sub-
20 section:

21 “(d)(1) An Indian tribe that—

22 “(A) operates a Head Start program;

23 “(B) enrolls as participants in the program all
24 children in the community served by the tribe (in-
25 cluding a community with a near-reservation des-

1 **“SEC. 645A. PROGRAMS FOR FAMILIES WITH INFANTS AND**
2 **TODDLERS.**

3 “(a) IN GENERAL.—The Secretary shall make
4 grants, in accordance with the provisions of this section
5 for—

6 “(1) programs providing family-centered serv-
7 ices for low-income families with very young children
8 designed to promote the development of the children,
9 and to enable their parents to fulfill their roles as
10 parents and to move toward self-sufficiency; and

11 “(2) provision of training and technical assist-
12 ance to entities carrying out programs, and evalua-
13 tion of programs, that were supported under the
14 Comprehensive Child Development Act (42 U.S.C.
15 9881 et seq.), as in effect on the day before the date
16 of enactment of this section.

17 “(b) SCOPE AND DESIGN OF PROGRAMS.—In carry-
18 ing out a program described in subsection (a), an entity
19 receiving assistance under this section shall—

20 “(1) provide, either directly or through referral,
21 early, continuous, intensive, and comprehensive child
22 development and family support services that will
23 enhance the physical, social, emotional, and intellec-
24 tual development of participating children;

1 “(2) ensure that the level of services provided
2 to families responds to their needs and cir-
3 cumstances;

4 “(3) promote positive parent-child interactions;

5 “(4) provide services to parents to support their
6 role as parents and to help the families move toward
7 self-sufficiency (including educational and employ-
8 ment services as appropriate);

9 “(5) coordinate services with services provided
10 by programs in the State and programs in the com-
11 munity to ensure a comprehensive array of services
12 (such as health and mental health services);

13 “(6) ensure formal linkages with local Head
14 Start programs in order to provide for continuity of
15 services for children and families;

16 “(7) in the case of a Head Start agency that
17 operates a program and that also provides Head
18 Start services through the age of mandatory school
19 attendance, ensure that children and families partici-
20 pating in the program receive such services through
21 such age; and

22 “(8) meet such other requirements concerning
23 design and operation of the program described in
24 subsection (a) as the Secretary may establish.

1 “(c) PERSONS ELIGIBLE TO PARTICIPATE.—Persons
2 who may participate in programs described in subsection
3 (a)(1) include—

4 “(1) pregnant women; and

5 “(2) families with children under age 3 (or
6 under age 5, in the case of children served by an en-
7 tity specified in subsection (e)(3));

8 who meet the income criteria specified for families in sec-
9 tion 645(a)(1).

10 “(d) ELIGIBLE SERVICE PROVIDERS.—To be eligible
11 to receive assistance under this section, an entity shall
12 submit an application to the Secretary at such time, in
13 such manner, and containing such information as the Sec-
14 retary may require. Entities that may apply to carry out
15 activities under this section include—

16 “(1) entities operating Head Start programs
17 under this subchapter;

18 “(2) entities that, on the day before the date of
19 enactment of this section, were operating—

20 “(A) Parent-Child Centers receiving finan-
21 cial assistance under section 640(a)(4), as in ef-
22 fect on such date; or

23 “(B) programs receiving financial assist-
24 ance under the Comprehensive Child Develop-
25 ment Act, as in effect on such date; and

1 “(3) other public entities, and nonprofit private
2 entities, capable of providing child and family serv-
3 ices that meet the standards for participation in pro-
4 grams under this subchapter and meet such other
5 appropriate requirements relating to the activities
6 under this section as the Secretary may establish.

7 “(e) TIME-LIMITED PRIORITY FOR CERTAIN ENTI-
8 TIES.—

9 “(1) IN GENERAL.—From amounts allotted
10 pursuant to paragraphs (2) and (4) of section
11 640(a), the Secretary shall provide financial assist-
12 ance in accordance with paragraphs (2) through (4).

13 “(2) PARENT-CHILD CENTERS.—The Secretary
14 shall make financial assistance available under this
15 section for each of fiscal years 1995, 1996, and
16 1997 to any entity that—

17 “(A) complies with subsection (b); and

18 “(B) received funding as a Parent-Child
19 Center pursuant to section 640(a)(4), as in ef-
20 fect on the day before the date of enactment of
21 this section, for fiscal year 1994.

22 “(3) COMPREHENSIVE CHILD DEVELOPMENT
23 CENTERS.—

24 “(A) In the case of an entity that received
25 a grant for fiscal year 1994 to operate a project

1 under the Comprehensive Child Development
2 Act, the Secretary—

3 “(i) shall make financial assistance
4 available under this section, in a com-
5 parable amount and scope to the assistance
6 provided for fiscal year 1994, for the dura-
7 tion of the project period specified in the
8 grant award to such entity under such Act;
9 and

10 “(ii) shall permit such entity, in car-
11 rying out activities assisted under this sec-
12 tion, to serve children from birth through
13 age 5.

14 “(B) In the case of an entity that received
15 a grant for fiscal year 1989 to operate a project
16 under the Comprehensive Child Development
17 Act, the Secretary shall make assistance avail-
18 able under this section for each of fiscal years
19 1995, 1996, and 1997 to any entity that com-
20 plies with subsection (b).

21 “(4) EVALUATIONS, TRAINING, AND TECHNICAL
22 ASSISTANCE.—The Secretary shall make financial
23 assistance available under this section as necessary
24 to provide for the evaluation of, and furnishing of

1 training and technical assistance to, programs speci-
2 fied in paragraph (3)(A).

3 “(f) SELECTION OF OTHER GRANT RECIPIENTS.—
4 From the balance remaining of the portion specified in
5 section 640(a)(6), after making grants to the eligible enti-
6 ties specified in subsection (e), the Secretary shall award
7 grants under this subsection on a competitive basis to ap-
8 plicants meeting the criteria specified in subsection (d)
9 (giving priority to entities with a record of providing early,
10 continuous, and comprehensive childhood development and
11 family services).

12 “(g) DISTRIBUTION.—In awarding grants to eligible
13 applicants under this section, the Secretary shall—

14 “(1) ensure an equitable national geographic
15 distribution of the grants; and

16 “(2) award grants to applicants proposing to
17 serve communities in rural areas and to applicants
18 proposing to serve communities in urban areas.

19 “(h) SECRETARIAL RESPONSIBILITIES.—

20 “(1) GUIDELINES.—Not later than September
21 30, 1994, the Secretary shall develop program
22 guidelines concerning the content and operation of
23 programs assisted under this section—

1 “(A) in consultation with experts in early
2 childhood development, experts in health, and
3 experts in family services; and

4 “(B) taking into consideration the knowl-
5 edge and experience gained from other early
6 childhood programs, including programs under
7 the Comprehensive Child Development Act.

8 “(2) STANDARDS.—Not later than December
9 30, 1994, the Secretary shall develop and publish
10 performance standards for programs assisted under
11 this section, and a grant announcement based on the
12 guidelines developed under paragraph (1).

13 “(3) MONITORING, TRAINING, TECHNICAL AS-
14 SISTANCE, AND EVALUATION.—In order to ensure
15 the successful operation of programs assisted under
16 this section, the Secretary shall use funds from the
17 balance described in subsection (f) to monitor the
18 operation of such programs, evaluate their effective-
19 ness, and provide training and technical assistance
20 tailored to the particular needs of such programs.”.

21 (b) CONSOLIDATION.—In recognition that the Com-
22 prehensive Child Development Centers Act has dem-
23 onstrated positive results, and that its purposes and func-
24 tions have been consolidated into section 645A of the
25 Head Start Act, the Comprehensive Child Development

1 Centers Act of 1988 (42 U.S.C. 9801 note) and the Com-
2 prehensive Child Development Act (42 U.S.C. 9881 et
3 seq.) are repealed.

4 **SEC. 113. APPEALS, NOTICE, AND HEARING.**

5 (a) MEDIATION AND HEARING FOR DISPUTES WITH
6 DELEGATE AGENCIES.—Section 646(a) (42 U.S.C.
7 9841(a)) is amended—

8 (1) at the end of paragraph (2), by striking
9 “and”;

10 (2) at the end of paragraph (3), by striking the
11 period and inserting “; and”; and

12 (3) by adding at the end the following new
13 paragraph:

14 “(4) the Secretary shall develop and publish
15 procedures (including mediation procedures) to be
16 used in order to—

17 “(A) resolve in a timely manner conflicts
18 potentially leading to adverse action between—

19 “(i) recipients of financial assistance
20 under this subchapter; and

21 “(ii) delegate agencies or Head Start
22 Parent Policy Councils; and

23 “(B) avoid the need for an administrative
24 hearing.”.

1 (b) TERMINATION OF DESIGNATION NOT STAYED
2 PENDING APPEAL.—Section 646 (42 U.S.C. 9841) is fur-
3 ther amended by striking subsection (b) and inserting the
4 following new subsection:

5 “(b) In prescribing procedures for the mediation de-
6 scribed in subsection (a)(4), the Secretary shall specify—

7 “(1) the date by which a Head Start agency en-
8 gaged in a conflict described in subsection (a)(4) will
9 notify the appropriate regional office of the Depart-
10 ment of the conflict;

11 “(2) a reasonable period for the mediation;

12 “(3) a timeline for an administrative hearing, if
13 necessary, to resolve the conflict; and

14 “(4) a timeline by which the person conducting
15 the administrative hearing shall issue a decision
16 based on the hearing.

17 “(c) In any case in which a termination, reduction,
18 or suspension of financial assistance under this subchapter
19 is upheld in an administrative hearing under this section,
20 such termination, reduction, or suspension shall not be
21 stayed pending any judicial appeal of such administrative
22 decision.

23 “(d)(1) The Secretary shall by regulation specify a
24 process by which an Indian tribe may identify and estab-
25 lish an alternative agency, and request that the alternative

1 agency be designated under section 641 as the Head Start
2 agency providing services to the tribe, if—

3 “(A) the Secretary terminates financial assist-
4 ance under section 646 to the only agency that was
5 receiving financial assistance to provide Head Start
6 services to the Indian tribe; and

7 “(B) the tribe would otherwise be precluded
8 from providing such services to the members of the
9 tribe.

10 “(2) The regulation required by this subsection shall
11 prohibit such designation of an alternative agency that in-
12 cludes an employee who—

13 “(A) served on the administrative staff or pro-
14 gram staff of the agency described in paragraph
15 (1)(A); and

16 “(B) was responsible for a deficiency that—

17 “(i) relates to the performance standards
18 or financial management standards described in
19 section 641A(a)(1); and

20 “(ii) was the basis for the termination of
21 financial assistance described in paragraph
22 (1)(A);

23 as determined by the Secretary after providing the
24 notice and opportunity described in subsection
25 (a)(3).”.

1 **SEC. 114. GOALS AND PRIORITIES FOR TRAINING AND**
2 **TECHNICAL ASSISTANCE.**

3 Section 648 (42 U.S.C. 9843) is amended—

4 (1) in the section heading to read as follows:

5 “TECHNICAL ASSISTANCE AND TRAINING”;

6 (2) in subsection (a)(2), by striking “Head
7 Start programs, including” and inserting “Head
8 Start programs, in accordance with the process, and
9 the provisions for allocating resources, set forth in
10 subsections (b) and (c). The Secretary shall provide,
11 either directly or through grants or other arrange-
12 ments,”;

13 (3)(A) by redesignating the final sentence of
14 subsection (a), as amended by paragraph (2), as
15 subsection (e);

16 (B) by transferring such subsection to the end
17 of the section; and

18 (C) by indenting such subsection and aligning
19 the margins of such subsection with the margins of
20 subsection (d);

21 (4) by striking subsections (b) and (c); and

22 (5) by inserting after subsection (a) the follow-
23 ing new subsections:

24 “(b) The process for determining the technical assist-
25 ance and training activities to be carried out under this
26 section shall—

1 “(1) ensure that the needs of local Head Start
2 agencies and programs relating to improving pro-
3 gram quality and to program expansion are ad-
4 dressed to the maximum extent feasible; and

5 “(2) incorporate mechanisms to ensure respon-
6 siveness to local needs, including an ongoing proce-
7 dure for obtaining input from the individuals and
8 agencies carrying out Head Start programs.

9 “(c) In allocating resources for technical assistance
10 and training under this section, the Secretary shall—

11 “(1) give priority consideration to activities to
12 correct program and management deficiencies identi-
13 fied through reviews pursuant to section 641A(c)
14 (including the provision of assistance to local pro-
15 grams in the development of quality improvement
16 plans under section 641A(d)(2));

17 “(2) address the training and career develop-
18 ment needs of classroom staff (including instruction
19 for providing services to children with disabilities)
20 and nonclassroom staff, including home visitors and
21 other staff working directly with families, including
22 training relating to increasing parent involvement
23 and services designed to increase family literacy and
24 improve parenting skills;

1 “(3) assist Head Start agencies and programs
2 in conducting and participating in communitywide
3 strategic planning and needs assessment;

4 “(4) assist Head Start agencies and programs
5 in the development of sound management practices,
6 including financial management procedures; and

7 “(5) assist in efforts to secure and maintain
8 adequate facilities for Head Start programs.”.

9 **SEC. 115. STAFF QUALIFICATIONS AND DEVELOPMENT.**

10 The Head Start Act is amended by inserting after
11 section 648 (42 U.S.C. 9843) the following new section:

12 **“SEC. 648A. STAFF QUALIFICATIONS AND DEVELOPMENT.**

13 “(a) CLASSROOM TEACHERS.—

14 “(1) DEGREE REQUIREMENTS.—The Secretary
15 shall ensure that not later than September 30, 1996,
16 each Head Start classroom in a center-based pro-
17 gram is assigned one teacher who has—

18 “(A) a child development associate (CDA)
19 credential that is appropriate to the age of the
20 children being served in center-based programs;

21 “(B) a State-awarded certificate for pre-
22 school teachers that meets or exceeds the re-
23 quirements for a child development associate
24 credential;

1 “(C) an associate, a baccalaureate, or an
2 advanced degree in early childhood education;
3 or

4 “(D) a degree in a field related to early
5 childhood education with experience in teaching
6 preschool children and a State-awarded certifi-
7 cate to teach in a preschool program.

8 “(2) WAIVER.—On request, the Secretary shall
9 grant a 180-day waiver of the requirements of para-
10 graph (1) with respect to an individual who—

11 “(A) is first employed after September 30,
12 1996, by a Head Start agency as a teacher for
13 a Head Start classroom;

14 “(B) is enrolled in a program that grants
15 any credential, certificate, or degree specified in
16 subparagraph (A), (B), (C), or (D) of para-
17 graph (1); and

18 “(C) will receive such credential under the
19 terms of such program not later than 180 days
20 after beginning employment as a teacher with
21 such agency.

22 “(3) LIMITATION.—The Secretary may not
23 grant more than one such waiver with respect to
24 such individual.

25 “(b) MENTOR TEACHERS.—

1 “(1) DEFINITION; FUNCTION.—For purposes of
2 this subsection, the term ‘mentor teacher’ means an
3 individual responsible for observing and assessing
4 the classroom activities of a Head Start program
5 and providing on-the-job guidance and training to
6 the Head Start program staff and volunteers, in
7 order to improve the qualifications and training of
8 classroom staff, to maintain high quality education
9 services, and to promote career development, in
10 Head Start programs.

11 “(2) REQUIREMENT.—In order to assist Head
12 Start agencies in establishing positions for mentor
13 teachers, the Secretary shall—

14 “(A) provide technical assistance and
15 training to enable Head Start agencies to estab-
16 lish such positions;

17 “(B) give priority consideration, in provid-
18 ing assistance pursuant to subparagraph (A), to
19 Head Start programs that have substantial
20 numbers of new classroom staff or that are ex-
21 perencing difficulty in meeting applicable edu-
22 cation standards; and

23 “(C) encourage Head Start programs to
24 give priority consideration for such positions to

1 Head Start teachers at the appropriate level of
2 career advancement in such programs.

3 “(c) FAMILY SERVICE WORKERS.—In order to im-
4 prove the quality and effectiveness of staff providing in-
5 home and other services (including needs assessment, de-
6 velopment of service plans, family advocacy, and coordina-
7 tion of service delivery) to families of children participat-
8 ing in Head Start programs, the Secretary, in coordina-
9 tion with concerned public and private agencies and orga-
10 nizations examining the issues of standards and training
11 for family service workers, shall—

12 “(1) review and, as necessary, revise or develop
13 new qualification standards for Head Start staff
14 providing such services;

15 “(2) promote the development of model curric-
16 ula (on subjects including parenting training and
17 family literacy) designed to ensure the attainment of
18 appropriate competencies by individuals working or
19 planning to work in the field of early childhood and
20 family services; and

21 “(3) promote the establishment of a credential
22 that indicates attainment of the competencies and
23 that is accepted nationwide.

24 “(d) HEAD START FELLOWSHIPS.—

1 “(1) AUTHORITY.—The Secretary may establish
2 a program of fellowships, to be known as ‘Head
3 Start Fellowships’, in accordance with this sub-
4 section. The Secretary may award the fellowships to
5 individuals, to be known as ‘Head Start Fellows’,
6 who are staff in local Head Start programs or other
7 individuals working in the field of child development
8 and family services.

9 “(2) PURPOSE.—The fellowship program estab-
10 lished under this subsection shall be designed to en-
11 hance the ability of Head Start Fellows to make sig-
12 nificant contributions to programs authorized under
13 this subchapter, by providing opportunities to ex-
14 pand their knowledge and experience through expo-
15 sure to activities, issues, resources, and new ap-
16 proaches, in the field of child development and fam-
17 ily services.

18 “(3) ASSIGNMENTS OF FELLOWS.—

19 “(A) PLACEMENT SITES.—Fellowship posi-
20 tions under the fellowship program may be lo-
21 cated (subject to subparagraphs (B) and (C))—

22 “(i) in agencies of the Department of
23 Health and Human Services administering
24 programs authorized under this subchapter

1 (in national or regional offices of such
2 agencies);

3 “(ii) in local Head Start agencies and
4 programs;

5 “(iii) in institutions of higher edu-
6 cation;

7 “(iv) in public or private entities and
8 organizations concerned with services to
9 children and families; and

10 “(v) in other appropriate settings.

11 “(B) LIMITATION FOR FELLOWS OTHER
12 THAN HEAD START EMPLOYEES.—A Head
13 Start Fellow who is not an employee of a local
14 Head Start agency or program may be placed
15 only in a fellowship position located in an agen-
16 cy or program specified in clause (i) or (ii) of
17 subparagraph (A).

18 “(C) NO PLACEMENT IN LOBBYING ORGA-
19 NIZATIONS.—Head Start Fellowship positions
20 may not be located in any agency whose pri-
21 mary purpose, or one of whose major purposes,
22 is to influence Federal, State, or local legisla-
23 tion.

24 “(4) SELECTION OF FELLOWS.—Head Start
25 Fellowships shall be awarded on a competitive basis

1 to individuals (other than Federal employees) se-
2 lected from among applicants who are working, on
3 the date of application, in local Head Start pro-
4 grams or otherwise working in the field of child de-
5 velopment and children and family services.

6 “(5) DURATION.—Head Start Fellowships shall
7 be for terms of 1 year, and may be renewed for a
8 term of 1 additional year.

9 “(6) AUTHORIZED EXPENDITURES.—From
10 amounts appropriated under this subchapter and al-
11 lotted under section 640(a)(2)(D), the Secretary is
12 authorized to make expenditures of not to exceed
13 \$1,000,000 for any fiscal year, for stipends and
14 other reasonable expenses of the fellowship program.

15 “(7) STATUS OF FELLOWS.—Except as other-
16 wise provided in this paragraph, Head Start Fellows
17 shall not be considered to be employees or otherwise
18 in the service or employment of the Federal Govern-
19 ment. Head Start Fellows shall be considered to be
20 employees for purposes of compensation for injuries
21 under chapter 81 of title 5, United States Code.
22 Head Start Fellows assigned to positions located in
23 agencies specified in paragraph (3)(A)(i) shall be
24 considered employees in the executive branch of the
25 Federal Government for the purposes of chapter 11

1 of title 18, United States Code, and for purposes of
2 any administrative standards of conduct applicable
3 to the employees of the agency to which they are as-
4 signed.

5 “(8) REGULATIONS.—The Secretary shall pro-
6 mulgate regulations to carry out this subsection.

7 “(e) MODEL STAFFING PLANS.—Not later than 1
8 year after the date of enactment of this subsection, the
9 Secretary, in consultation with appropriate public agen-
10 cies, private agencies, and organizations and with individ-
11 uals with expertise in the field of children and family serv-
12 ices, shall develop model staffing plans to provide guidance
13 to local Head Start agencies and programs on the num-
14 bers, types, responsibilities, and qualifications of staff re-
15 quired to operate a Head Start program.”.

16 **SEC. 116. RESEARCH, DEMONSTRATIONS, EVALUATION.**

17 Section 649 (42 U.S.C. 9844) is amended to read as
18 follows:

19 **“SEC. 649. RESEARCH, DEMONSTRATIONS, AND EVALUA-**
20 **TION.**

21 “(a) IN GENERAL.—

22 “(1) REQUIREMENT; GENERAL PURPOSES.—
23 The Secretary shall carry out a continuing program
24 of research, demonstration, and evaluation activities,
25 in order to—

1 “(A) foster continuous improvement in the
2 quality of the Head Start programs under this
3 subchapter and in their effectiveness in ena-
4 bling participating children and their families to
5 succeed in school and otherwise; and

6 “(B) use the Head Start programs to de-
7 velop, test, and disseminate new ideas and ap-
8 proaches for addressing the needs of low-income
9 preschool children (including children with dis-
10 abilities) and their families and communities,
11 and otherwise to further the purposes of this
12 subchapter.

13 “(2) PLAN.—The Secretary shall develop, and
14 periodically update, a plan governing the research,
15 demonstration, and evaluation activities under this
16 section.

17 “(b) CONDUCT OF RESEARCH, DEMONSTRATION,
18 AND EVALUATION ACTIVITIES.—The Secretary, in order
19 to conduct research, demonstration, and evaluation activi-
20 ties under this section—

21 “(1) may carry out such activities directly, or
22 through grants to, or contracts or cooperative agree-
23 ments with, public or private entities;

24 “(2) shall, to the extent appropriate, undertake
25 such activities in collaboration with other Federal

1 agencies, and with non-Federal agencies, conducting
2 similar activities;

3 “(3) shall ensure that evaluation of activities in
4 a specific program or project is conducted by per-
5 sons not directly involved in the operation of such
6 program or project;

7 “(4) may require Head Start agencies to pro-
8 vide for independent evaluations;

9 “(5) may approve, in appropriate cases, com-
10 munity-based cooperative research and evaluation ef-
11 forts to enable Head Start programs to collaborate
12 with qualified researchers not directly involved in
13 program administration or operation; and

14 “(6) may collaborate with organizations with
15 expertise in inclusive educational strategies for pre-
16 schoolers with disabilities.

17 “(c) CONSULTATION AND COLLABORATION.—In car-
18 rying out activities under this section, the Secretary
19 shall—

20 “(1) consult with—

21 “(A) individuals from relevant academic
22 disciplines;

23 “(B) individuals who are involved in the
24 operation of Head Start programs and individ-

1 uals who are involved in the operation of other
2 child and family service programs; and

3 “(C) individuals from other Federal agen-
4 cies, and individuals from organizations, in-
5 volved with children and families, ensuring that
6 the individuals described in this subparagraph
7 reflect the multicultural nature of the children
8 and families served by the Head Start pro-
9 grams and the multidisciplinary nature of the
10 Head Start programs;

11 “(2) whenever feasible and appropriate, obtain
12 the views of persons participating in and served by
13 programs and projects assisted under this sub-
14 chapter with respect to activities under this section;
15 and

16 “(3) establish, to the extent appropriate, work-
17 ing relationships with the faculties of institutions of
18 higher education, as defined in section 1201(a) of
19 the Higher Education Act of 1965 (20 U.S.C.
20 1141(a)), located in the area in which any evalua-
21 tion under this section is being conducted, unless
22 there is no such institution of higher education will-
23 ing and able to participate in such evaluation.

1 “(d) SPECIFIC OBJECTIVES.—The research, dem-
2 onstration, and evaluation activities under this subchapter
3 shall include components designed to—

4 “(1) permit ongoing assessment of the quality
5 and effectiveness of the programs under this sub-
6 chapter;

7 “(2) contribute to developing knowledge con-
8 cerning factors associated with the quality and effec-
9 tiveness of Head Start programs and in identifying
10 ways in which services provided under this sub-
11 chapter may be improved;

12 “(3) assist in developing knowledge concerning
13 the factors that promote or inhibit healthy develop-
14 ment and effective functioning of children and their
15 families both during and following participation in a
16 Head Start program;

17 “(4) permit comparisons of children and fami-
18 lies participating in Head Start programs with chil-
19 dren and families receiving other child care, early
20 childhood education, or child development services
21 and with other appropriate control groups;

22 “(5) contribute to understanding the character-
23 istics and needs of population groups eligible for
24 services provided under this subchapter and the im-

1 pact of such services on the individuals served and
2 the communities in which such services are provided;

3 “(6) provide for disseminating and promoting
4 the use of the findings from such research, dem-
5 onstration, and evaluation activities; and

6 “(7) promote exploration of areas in which
7 knowledge is insufficient, and that will otherwise
8 contribute to fulfilling the purposes of this sub-
9 chapter.

10 “(e) LONGITUDINAL STUDIES.—In developing prior-
11 ities for research, demonstration, and evaluation activities
12 under this section, the Secretary shall give special consid-
13 eration to longitudinal studies that—

14 “(1) examine the developmental progress of
15 children and their families both during and following
16 participation in a Head Start program, including the
17 examination of factors that contribute to or detract
18 from such progress;

19 “(2) examine factors related to improving the
20 quality of the Head Start programs and the prepa-
21 ration the programs provide for children and their
22 families to function effectively in schools and other
23 settings in the years following participation in such
24 a program; and

1 “(3) as appropriate, permit comparison of chil-
2 dren and families participating in Head Start pro-
3 grams with children and families receiving other
4 child care, early childhood education, or child devel-
5 opment services, and with other appropriate control
6 groups.

7 “(f) OWNERSHIP OF RESULTS.—The Secretary shall
8 take necessary steps to ensure that all studies, reports,
9 proposals, and data produced or developed with Federal
10 funds under this subchapter shall become the property of
11 the United States.”.

12 **SEC. 117. ANNOUNCEMENTS AND EVALUATIONS.**

13 Section 650 (42 U.S.C. 9845) is repealed.

14 **SEC. 118. REPORTS.**

15 (a) IN GENERAL.—Section 651 (42 U.S.C. 9846) is
16 amended—

17 (1) by striking the section heading and all that
18 follows through subsection (f) and inserting:

19 **“SEC. 651. REPORTS.”;**

20 (2) by striking “(g)”;

21 (3) in paragraph (10), by striking “evaluations
22 conducted under section 641(c)(2)” and inserting
23 “monitoring conducted under section 641A(c)”;

24 (4)(A) by striking “and” at the end of para-
25 graph (11);

1 (B) by striking the period at the end of para-
2 graph (12) and inserting “; and”; and

3 (C) by adding after paragraph (12) the follow-
4 ing new paragraph:

5 “(13) a summary of information concerning the
6 research, demonstration, and evaluation activities
7 conducted under section 649, including—

8 “(A) a status report on ongoing activities;
9 and

10 “(B) results, conclusions, and rec-
11 ommendations, not included in any previous re-
12 port, based on completed activities.”.

13 (b) REDESIGNATION.—Section 651 is redesignated as
14 section 650.

15 **SEC. 119. REPEALS.**

16 Sections 651A and 652 (42 U.S.C. 9846a and 9847)
17 are repealed.

18 **SEC. 120. STUDY OF BENEFITS FOR HEAD START EMPLOY-**
19 **EES.**

20 (a) STUDY.—The Secretary of Health and Human
21 Services shall conduct a study regarding the benefits avail-
22 able to individuals employed by Head Start agencies under
23 the Head Start Act (42 U.S.C. 9831 et seq.).

24 (b) REPORT.—

1 (1) PREPARATION.—The Secretary shall pre-
2 pare a report, containing the results of the study,
3 that—

4 (A) describes the benefits, including health
5 care benefits, family and medical leave, and re-
6 tirement pension benefits, available to such in-
7 dividuals;

8 (B) includes recommendations for increas-
9 ing the access of the individuals to benefits, in-
10 cluding access to a retirement pension program;
11 and

12 (C) addresses the feasibility of participa-
13 tion by such individuals in the Federal Employ-
14 ees' Retirement System under chapter 84 of
15 title 5, United States Code.

16 (2) SUBMISSION.—The Secretary shall submit
17 the report to the appropriate committees of Con-
18 gress.

19 **SEC. 121. AUTOMATIC ELIGIBILITY OF HEAD START PAR-**
20 **TICIPANTS.**

21 The National School Lunch Act (42 U.S.C. 1751 et
22 seq.) is amended—

23 (1) in section 9(b)(6) (42 U.S.C. 1758(b)(6))—

24 (A) in subparagraph (A)—

1 (i) in the matter preceding clause (i),
2 by striking “a member of”;

3 (ii) in clause (i)—

4 (I) by inserting “a member of”
5 after “(i)”;

6 (II) by striking “or” at the end
7 of the clause;

8 (iii) in clause (ii)—

9 (I) by inserting “a member of”
10 after “(ii)”;

11 (II) by striking the period at the
12 end of the clause and inserting “; or”;

13 and

14 (iv) by adding at the end the following
15 new clause:

16 “(iii) enrolled as a participant in a Head Start
17 program authorized under the Head Start Act (42
18 U.S.C. 9831 et seq.), on the basis of a determination
19 that the child is a member of a family that meets
20 the low-income criteria prescribed under section
21 645(a)(1)(A) of the Head Start Act (42 U.S.C.
22 9840(a)(1)(A)).”;

23 (B) in subparagraph (B), by striking “food
24 stamps or aid to families with dependent chil-
25 dren” and inserting “food stamps, aid to fami-

1 lies with dependent children, or enrollment or
2 participation in the Head Start program on the
3 basis described in subparagraph (A)(iii)”; and
4 (2) in section 17(c) (42 U.S.C. 1766(c)), by
5 adding at the end the following new paragraph:

6 “(5) A child shall be considered automatically eligible
7 for benefits under this section without further application
8 or eligibility determination, if the child is enrolled as a
9 participant in a Head Start program authorized under the
10 Head Start Act (42 U.S.C. 9831 et seq.), on the basis
11 of a determination that the child is a member of a family
12 that meets the low-income criteria prescribed under sec-
13 tion 645(a)(1)(A) of the Head Start Act (42 U.S.C.
14 9840(a)(1)(A)).”.

15 **SEC. 122. READY TO LEARN PROGRAM REAUTHORIZATION.**

16 (a) ELIGIBLE ENTITIES.—Section 4702(b)(1) of the
17 Elementary and Secondary Education Act of 1965 (20
18 U.S.C. 3161a(b)(1)) is amended by striking “, nongovern-
19 mental entity” and inserting “entity (including public tele-
20 communications entities)”.

21 (b) AUTHORIZATION OF APPROPRIATIONS.—Section
22 4706(a) of the Elementary and Secondary Education Act
23 of 1965 (20 U.S.C. 3161e(a)) is amended—

1 (1) by striking “\$25,000,000 for fiscal year
2 1993” and inserting “\$30,000,000 for fiscal year
3 1995”; and

4 (2) by striking “for fiscal year 1994.” and in-
5 serting “for each of fiscal years 1996 and 1997.”.

6 **SEC. 123. STATE DEPENDENT CARE DEVELOPMENT PRO-**
7 **GRAMS.**

8 Section 670A of the State Dependent Care Develop-
9 ment Grants Act (42 U.S.C. 9871) is amended by striking
10 “are authorized to be appropriated” and all that follows
11 and inserting “is authorized to be appropriated
12 \$13,000,000 for fiscal year 1995.”.

13 **SEC. 124. REAUTHORIZATION OF CHILD DEVELOPMENT AS-**
14 **SOCIATE SCHOLARSHIP ASSISTANCE ACT OF**
15 **1985.**

16 Section 606 of the Child Development Associate
17 Scholarship Assistance Act of 1985 (42 U.S.C. 10905) is
18 amended by striking “\$1,500,000” and all that follows
19 and inserting “to carry out this title such sums as may
20 be necessary for fiscal year 1995.”.

21 **SEC. 125. TECHNICAL AND CONFORMING AMENDMENTS.**

22 (a) HEAD START TRANSITION PROJECT ACT.—Sec-
23 tion 133(a) of the Head Start Transition Project Act is
24 amended by striking “639(c)” and inserting “639(b)”.

1 (b) SOCIAL SECURITY ACT.—Section
2 1924(d)(3)(A)(i) of the Social Security Act (42 U.S.C.
3 1396r-5(d)(3)(A)(i)) is amended by striking “sections
4 652 and 673(2)” and inserting “section 673(2)”.

5 **SEC. 126. EFFECTIVE DATE AND APPLICATION.**

6 (a) EFFECTIVE DATE.—This title, and the amend-
7 ments made by this title, shall take effect on the date of
8 enactment of this title.

9 (b) APPLICATION.—The requirements of this title
10 and the amendments made by this title shall not apply
11 to Head Start agencies and other recipients of financial
12 assistance under the Head Start Act until October 1,
13 1994.

14 **TITLE II—COMMUNITY SERVICES BLOCK GRANT AMEND-**
15 **MENTS**

17 **SEC. 201. SHORT TITLE AND REFERENCES.**

18 (a) SHORT TITLE.—This title may be cited as the
19 “Community Services Block Grant Amendments of 1994”.

20 (b) REFERENCES.—Except as otherwise expressly
21 provided, whenever in this title an amendment or repeal
22 is expressed in terms of an amendment to, or repeal of,
23 a section or other provision, the reference shall be consid-
24 ered to be made to a section or other provision of the Com-

1 munity Services Block Grant Act (42 U.S.C. 9901 et
2 seq.).

3 **SEC. 202. AUTHORIZATIONS OF APPROPRIATIONS.**

4 (a) AUTHORIZATION OF APPROPRIATION AND RE-
5 PEAL.—

6 (1) AUTHORIZATION OF APPROPRIATIONS.—

7 Subsection (b) of section 672 (42 U.S.C. 9901(b))
8 is amended to read as follows:

9 “(b) There are authorized to be appropriated
10 \$525,000,000 for fiscal year 1995, and such sums as may
11 be necessary for each of fiscal years 1996 through 1998,
12 to carry out the provisions of this subtitle.”.

13 (2) REPEAL.—Section 408 of the Human Serv-
14 ices Reauthorization Act of 1986 (42 U.S.C. 9910b)
15 is repealed.

16 (b) STATE ALLOCATIONS.—Section 674 (42 U.S.C.
17 9903) is amended—

18 (1) by redesignating subsections (a), (b) and (c)
19 as subsections (b), (c) and (d), respectively; and

20 (2) by inserting before subsection (b) (as so re-
21 designated), the following new subsection:

22 “(a) Of the amounts appropriated for a fiscal year
23 pursuant to section 672(b), the Secretary may reserve not
24 less than one-half of 1 percent and not more than 1 per-
25 cent for training, technical assistance, planning, and eval-

1 uation activities related to programs or projects carried
2 out under this Act. Such activities may be carried out by
3 the Secretary directly or through grants, contracts, or co-
4 operative agreements.”.

5 (c) APPLICATIONS AND REQUIREMENTS.—

6 (1) FORM AND ASSURANCES.—Section 675(a)
7 (42 U.S.C. 9904(a)) is amended by inserting “or
8 significant amendments thereof” before “shall con-
9 tain assurances”.

10 (2) USE OF FUNDS.—Section 675(c)(1) (42
11 U.S.C. 9904(c)(1)) is amended by striking “use the
12 funds available under this Act” and inserting “en-
13 sure that, at its discretion and consistent with agree-
14 ments with the State, each recipient of funds avail-
15 able under this Act will use such funds”.

16 (3) ASSURED ACTIVITIES.—Section
17 675(c)(1)(B) (42 U.S.C. 9904(c)(1)(B)) is amended
18 by inserting “homeless individuals and families, mi-
19 grants, and” before “the elderly poor”.

20 (4) STATE RESPONSIBILITIES.—Section
21 675(c)(2)(B) (42 U.S.C. 9904(c)(2)(B)) is amended
22 to read as follows:

23 “(B) if less than 100 percent of the allotment
24 is expended under subparagraph (A), provide assur-

1 ances that with respect to the remainder of the allot-
2 ment a reasonable amount shall be used for—

3 “(i) providing training and technical assist-
4 ance to those entities in need of such assistance
5 and such activities will not be considered ad-
6 ministrative expenses;

7 “(ii) coordinating State-operated programs
8 and services targeted to low-income children
9 and families with services provided by eligible
10 entities funded under this Act, including
11 outposting appropriate State or local public em-
12 ployees into entities funded under this Act to
13 ensure increased access to services provided by
14 such State or local agencies;

15 “(iii) supporting statewide coordination
16 and communication among eligible entities;

17 “(iv) administrative expenses at the State
18 level, including monitoring activities, but not
19 more than \$55,000 or 5 percent of its allotment
20 under section 674; and

21 “(v) considering the distribution of funds
22 under this Act within the State to determine if
23 such funds have been targeted to the areas of
24 highest need.”.

1 (5) TRIPARTITE BOARD.—Section 675(c)(3) (42
2 U.S.C. 9904(c)(3)) is amended—

3 (A) by inserting “selected by the commu-
4 nity action agency or nonprofit private organi-
5 zation and” after “board will be”;

6 (B) by redesignating subparagraphs (A),
7 (B), and (C) as clauses (i), (ii), and (iii), re-
8 spectively;

9 (C) by striking the comma after “provide
10 assurances that” and inserting “(A)”; and

11 (D) by inserting before the semicolon at
12 the end thereof “, and (B) in the case of a pub-
13 lic organization receiving funds under this sub-
14 title, such organization either establish—

15 “(i) a board of which at least one-
16 third of the members are persons chosen in
17 accordance with democratic selection pro-
18 cedures adequate to assure that they are
19 representative of the poor in the area
20 served; or

21 “(ii) another mechanism specified by
22 the State to assure low-income citizen par-
23 ticipation in the planning, administration,
24 and evaluation of projects for which such
25 organization has been funded;”.

1 (6) REGULATIONS.—The next to last sentence
2 of section 675(c) (42 U.S.C. 9904(c)) is amended by
3 striking “may not” and inserting “shall by regula-
4 tion”.

5 (d) COMMUNITY ACTION AGENCY PLAN.—Section
6 675(c) (42 U.S.C. 9904(c)) is amended—

7 (1) in paragraph (11)—

8 (A) by redesignating clauses (i) through
9 (iii) of subparagraph (A) as items (aa) through
10 (cc), respectively;

11 (B) by realigning the margin of the sen-
12 tence beginning with “For purposes of” so as to
13 align with subparagraph (A) of paragraph (1);

14 (C) by striking “For purposes of” and in-
15 serting “(A) For purposes of”;

16 (D) by striking “(A) a statewide” and in-
17 serting “(i)(I) a statewide”;

18 (E) by striking “(B) the failure” and in-
19 serting “(ii) the failure”;

20 (F) by inserting immediately before para-
21 graph (12) the following:

22 “(B) for purposes of making a determina-
23 tion with respect to a termination, the term
24 ‘cause’ includes the material failure of an eligi-
25 ble entity to comply with the terms of its agree-

1 ment and community action plan to provide
2 services under this subtitle;”.

3 (2) in paragraph (12) by striking the period
4 and inserting a semicolon; and

5 (3) by inserting after paragraph (12) the fol-
6 lowing new paragraphs:

7 “(13) secure from each eligible entity as a con-
8 dition to its receipt of funding under this Act a com-
9 munity action plan (which shall be available to the
10 Secretary for inspection) that includes—

11 “(A) a community needs assessment (in-
12 cluding food needs);

13 “(B) a description of the service delivery
14 system targeted to low-income individuals and
15 families in the service area;

16 “(C) a description of how linkages will be
17 developed to fill identified gaps in services
18 through information, referral, case manage-
19 ment, and followup consultations;

20 “(D) a description of how funding under
21 this Act will be coordinated with other public
22 and private resources; and

23 “(E) a description of outcome measures to
24 be used to monitor success in promoting self-

1 sufficiency, family stability, and community
2 revitalization; and

3 “(14) provide assurances that cost and account-
4 ing standards of the Office of Management and
5 Budget shall apply to a recipient of funds under this
6 Act.”.

7 (e) PUBLIC INSPECTIONS OF PLANS.—Section
8 675(d)(2) (42 U.S.C. 9904(d)(2)) is amended by inserting
9 “or revision” after “Each plan”.

10 (f) AUDITS.—The last sentence of section 675(f) (42
11 U.S.C. 9904(f)) is amended by inserting before “to the
12 legislature” the following: “to the eligible entity at no
13 charge,”.

14 **SEC. 203. DISCRETIONARY AUTHORITY OF SECRETARY.**

15 (a) TRAINING AND ACTIVITIES.—Section 681(a) (42
16 U.S.C. 9910(a)) is amended—

17 (1) in the matter preceeding paragraph (1), by
18 striking “to provide for—” and inserting “to provide
19 for”;

20 (2) by striking paragraphs (1) and (3);

21 (3) in paragraph (2)—

22 (A) by striking “(2) ongoing” and insert-
23 ing “ongoing”;

1 (B) by striking “including special emphasis
2 programs for” and inserting “with special em-
3 phasis on”; and

4 (C) by striking subparagraphs (A) through
5 (F); and

6 (4) by inserting the following new paragraphs:

7 “(1) a Community Initiative Program, awarded
8 on a competitive basis, to fund private, nonprofit
9 community development corporations for the pur-
10 poses of planning and carrying out community and
11 economic development activities in economically dis-
12 tressed areas and in rural areas, as described in sub-
13 section (c);

14 “(2) grants to eligible entities for the develop-
15 ment and implementation of innovative approaches
16 to deal with critical needs or problems of low-income
17 individuals that are common to a number of commu-
18 nities, including grants to provide opportunities for
19 leadership development, community involvement and
20 education success to disadvantaged persons between
21 the ages of 14 and 25; and

22 “(3) grants to support the design, development,
23 and widespread availability of interactive informa-
24 tion technology among the nationwide network of
25 Community Service Block Grant eligible entities,

1 State administrators, national associations and orga-
2 nizations, and program recipients to promote elec-
3 tronic communication and access to program infor-
4 mation that would enhance the effective delivery of
5 social services.”.

6 (b) COMMUNITY INITIATIVE PROGRAM.—Subsection
7 (b) of section 681 (42 U.S.C. 9910) is amended to read
8 as follows:

9 “(b) COMMUNITY INITIATIVE PROGRAM.—

10 “(1) IN GENERAL.—

11 “(A) ECONOMIC DEVELOPMENT ACTIVI-
12 TIES.—Economic development activities under
13 this section shall be designed to address the
14 economic needs of low-income individuals and
15 families by creating employment and business
16 development opportunities.

17 “(B) CONSULTATION.—The Secretary
18 shall exercise the authority provided under sub-
19 paragraph (A) in consultation with other rel-
20 evant Federal officials.

21 “(C) GOVERNING BOARDS.—Each commu-
22 nity development corporation receiving funds
23 under this section shall be governed by a board
24 that shall consist of residents of the community
25 and business and civic leaders and shall have as

1 a principal purpose planning, developing or
2 managing low-income housing and community
3 development projects.

4 “(D) GEOGRAPHIC DISTRIBUTION.—In
5 providing assistance or entering into other ar-
6 rangements under this section, the Secretary
7 shall take into consideration the geographic dis-
8 tribution of funds among States and the rel-
9 ative proportion of funding among rural and
10 urban areas.

11 “(E) RESERVATION.—Of the amounts
12 made available to carry out this section, the
13 Secretary may reserve not to exceed 1 percent
14 for each fiscal year to make grants to private
15 nonprofit organizations or to enter into con-
16 tracts with private nonprofit or for profit orga-
17 nizations to provide technical assistance to aid
18 community development corporations in devel-
19 oping or implementing projects funded under
20 this section and to evaluate projects funded
21 under this section.

22 “(2) RURAL COMMUNITY DEVELOPMENT AC-
23 TIVITIES.—Rural community development activities
24 under this section shall include—

1 “(A) grants to private, nonprofit corpora-
2 tions that provide assistance to rural low-in-
3 come families in home repair and in planning
4 and developing low-income rural rental housing
5 units; and

6 “(B) grants to multistate, regional private,
7 nonprofit organizations that provide training
8 and technical assistance to small, rural commu-
9 nities in meeting their community facility
10 needs.”.

11 **SEC. 204. COMMUNITY FOOD AND NUTRITION.**

12 Subsection (d) of section 681A (42 U.S.C. 9910a(d))
13 is amended to read as follows:

14 “(d) There are authorized to be appropriated
15 \$25,000,000 for fiscal year 1995, and such sums as may
16 be necessary for each of fiscal years 1996 through 1998,
17 to carry out this section.”.

18 **SEC. 205. EFFECTIVE DATE.**

19 This title, and the amendments made by this title,
20 shall take effect on October 1, 1994.

1 **TITLE III—LOW-INCOME HOME**
2 **ENERGY ASSISTANCE AMEND-**
3 **MENTS**

4 **SECTION 301. SHORT TITLE AND REFERENCES.**

5 (a) SHORT TITLE.—This title may be cited as the
6 “Low-Income Home Energy Assistance Amendments of
7 1994”.

8 (b) REFERENCES.—Except as otherwise expressly
9 provided, whenever in this title an amendment or repeal
10 is expressed in terms of an amendment to, or repeal of,
11 a section or other provision, the reference shall be consid-
12 ered to be made to a section or other provision of the Low-
13 Income Home Energy Assistance Act of 1981 (42 U.S.C.
14 8621 et seq.).

15 **SEC. 302. STATEMENT OF PURPOSE.**

16 Subsection (a) of section 2602 (42 U.S.C. 8621(a))
17 is amended to read as follows:

18 “(a) The Secretary is authorized to make grants, in
19 accordance with the provisions of this title, to States to
20 assist low-income households, particularly those that pay
21 a high proportion of household income for home energy,
22 primarily in meeting their immediate home energy needs
23 and, where appropriate, to reduce the energy needs and
24 costs of such households and thereby improve their capac-
25 ity to meet such needs in the future.”.

1 **SEC. 303. AUTHORIZATION OF APPROPRIATIONS.**

2 (a) AMOUNTS AUTHORIZED.—Section 2602 (42
3 U.S.C. 8621) is amended—

4 (1) in subsection (b), by striking “this title”
5 and all that follows through the end of the first sen-
6 tence and inserting “this title, \$2,000,000,000 for
7 each of fiscal years 1995 through 1999.”; and

8 (2) in the last sentence of subsection (c)—

9 (A) by striking “July 1” and inserting
10 “October 1”; and

11 (B) by striking “for which” and inserting
12 “following the year in which”.

13 (b) INCENTIVE PROGRAM FOR LEVERAGING NON-
14 FEDERAL SOURCES.—Subsection (d) of section 2602 (42
15 U.S.C. 8621(d)) is amended to read as follows:

16 “(d) There are authorized to be appropriated to carry
17 out section 2607A, \$50,000,000 for each of the fiscal
18 years 1995 and 1996, and such sums as may be necessary
19 for each of the fiscal years 1997 through 1999.”.

20 **SEC. 304. EMERGENCY FUNDS.**

21 (a) AUTHORIZATION OF APPROPRIATIONS.—Section
22 2602 (42 U.S.C. 8621) as amended by section 3, is fur-
23 ther amended by adding at the end thereof the following
24 new subsection:

25 “(d) There are authorized to be appropriated in any
26 fiscal year for payments under this title, in addition to

1 amounts appropriated for distribution to all the States in
2 accordance with section 2604 (other than subsection (g)),
3 \$600,000,000 for each of the fiscal years 1995 through
4 1999, to meet the additional home energy assistance needs
5 of one or more States arising from a natural disaster or
6 other emergency. Funds appropriated pursuant to this
7 subsection are hereby designated to be emergency require-
8 ments pursuant to section 251(b)(2)(D) of the Balanced
9 Budget and Emergency Deficit Control Act of 1985, ex-
10 cept that such funds shall be made available only after
11 the submission to Congress of a formal budget request by
12 the President (for all or a part of the appropriation pursu-
13 ant to this subsection) that includes a designation of the
14 amount requested as an emergency requirement as defined
15 in such Act.”.

16 (b) HOME ENERGY.—Section 2603 (42 U.S.C.
17 8622(3)) is amended—

18 (1) by redesignating paragraphs (1), (2), (3),
19 (4), (5), (6), and (7) as paragraphs (2), (4), (5),
20 (6), (7), (8), and (9), respectively;

21 (2) by inserting before paragraph (2) (as so re-
22 designated), the following new paragraph:

23 “(1) The term ‘energy burden’ means the ex-
24 penditures of the household for home energy divided
25 by the income of the household.”; and

1 (3) by inserting before paragraph (4) (as so re-
2 designated), the following new paragraph:

3 “(3) The term ‘highest home energy needs’
4 means the home energy requirements of households
5 that include members of vulnerable populations, in-
6 cluding very young children and the frail elderly.”

7 (c) ALLOTMENT OF EMERGENCY FUNDS.—Section
8 2604 (42 U.S.C. 8623) is amended by adding at the end
9 thereof the following new subsection:

10 “(g) Notwithstanding subsections (a) through (f), the
11 Secretary may allot amounts appropriated pursuant to
12 section 2602(d) to one or more than one State. In deter-
13 mining to which State or States additional funds may be
14 allotted, the Secretary shall take into account the extent
15 to which a State was affected by the emergency or disas-
16 ter, the availability to an affected State of other resources
17 under this or any other program, and such other factors
18 as the Secretary determines relevant.”.

19 **SEC. 305. AUTHORIZED USES OF FUNDS.**

20 (a) IN GENERAL.—Paragraph (1) of section 2605(b)
21 (42 U.S.C. 8624(b)(1)) is amended to read as follows:

22 “(1) use the funds available under this title
23 to—

24 “(A) conduct outreach activities and pro-
25 vide assistance to low income households in

1 meeting their home energy costs, particularly
2 those that pay a high proportion of household
3 income for home energy, consistent with para-
4 graph (5);

5 “(B) intervene in energy crisis situations;

6 “(C) provide low-cost residential weather-
7 ization and other cost-effective energy-related
8 home repair; and

9 “(D) plan, develop, and administer the
10 State’s program under this title including
11 leveraging programs,

12 and the State agrees not to use such funds for any
13 purposes other than those specified in this title;”.

14 (b) ENCOURAGED REDUCED HOME ENERGY
15 NEEDS.—Section 2605(b) (42 U.S.C. 8624(b)) is amend-
16 ed—

17 (1) in paragraph (9)(B), by inserting before the
18 semicolon the following: “(except for the costs of the
19 activities described in paragraph (16))”;

20 (2) in paragraph (15), by striking the period
21 and inserting “; and”; and

22 (3) by inserting after paragraph (15) the fol-
23 lowing new paragraph:

24 “(16) subject the use of such funds to the re-
25 quirements of paragraph (9)(A) if it uses such funds

1 to provide services that encourage and enable house-
2 holds to reduce their home energy needs and thereby
3 the need for energy assistance, including needs as-
4 sessments, counseling, and assistance with energy
5 vendors.”.

6 **SEC. 306. TARGETING OF ASSISTANCE TO HOUSEHOLDS**
7 **WITH HIGH HOME ENERGY BURDENS.**

8 (a) HOUSEHOLD INCOME.—Section 2605(b)(2)(B)
9 (42 U.S.C. 8624(b)(2)(B)) is amended by striking the
10 matter following clause (ii) and inserting the following:

11 “except that a State may not exclude a house-
12 hold from eligibility in a fiscal year solely on
13 the basis of household income if such income is
14 less than 110 percent of the poverty level for
15 such State, but the State may give priority to
16 those households with the highest home energy
17 costs or needs in relation to household in-
18 come;”.

19 (b) OUTREACH ACTIVITIES.—Section 2605(b)(3) (42
20 U.S.C. 8624(b)(3)) is amended by striking “are made
21 aware” and inserting “and households with high home en-
22 ergy burdens, are made aware”.

23 (c) ASSISTANCE LEVELS.—Section 2605(b)(5) (42
24 U.S.C. 8624(b)(5)) is amended by inserting “or needs”
25 after “highest energy costs”.

1 (d) STATE PLAN.—Section 2605(c)(1) (42 U.S.C.
2 8624(c)(1)) is amended—

3 (1) by redesignating subparagraphs (E) and
4 (F) as subparagraphs (F) and (H), respectively; and

5 (2) by inserting after subparagraph (D) the fol-
6 lowing new subparagraph:

7 “(E) describes any steps that will be taken (in
8 addition to those necessary to carry out the assur-
9 ance contained in paragraph (5) of subsection (b))
10 to target assistance to households with high home
11 energy burdens;”.

12 **SEC. 307. REMOVAL OF CONSTRAINT ON SECRETARIAL**
13 **PROGRAM GUIDANCE.**

14 Section 2605(b) (42 U.S.C. 8624(b)) is amended by
15 striking the first flush sentence immediately following
16 paragraph (14).

17 **SEC. 308. CLARIFICATION OF AUDIT REQUIREMENT.**

18 Section 2605 (42 U.S.C. 8624) is amended—

19 (1) in subsection (b)(10), by striking “and pro-
20 vide that” and all that follows and inserting “and
21 provide that the State will comply with the provi-
22 sions of chapter 75 of title 31, United States Code
23 (commonly known as the ‘Single Audit Act’);”; and

24 (2) in subsection (e), by striking “at least every
25 two years” and all that follows and inserting “in ac-

1 cordance with chapter 75 of title 31, United States
2 Code.”.

3 **SEC. 309. USE OF DEPARTMENT OF ENERGY WEATHERIZA-**
4 **TION RULES TO ACHIEVE PROGRAM CON-**
5 **SISTENCY.**

6 Section 2605(c)(1)(D) (42 U.S.C. 8624(c)(1)(D)) is
7 amended by inserting before the semicolon at the end
8 thereof the following: “, including any steps the State will
9 take to address the weatherization and energy-related
10 home repair needs of households that have high home en-
11 ergy burdens, and describes any rules promulgated by the
12 Department of Energy for administration of its Low In-
13 come Weatherization Assistance Program which the State,
14 to the extent permitted by the Secretary to increase con-
15 sistency between federally assisted programs, will follow
16 regarding the use of funds provided under this title by
17 the State for such weatherization and energy-related home
18 repairs and improvements”.

19 **SEC. 310. MATTERS TO BE DESCRIBED IN ANNUAL APPLI-**
20 **CATION.**

21 Section 2605(c)(1) (42 U.S.C. 8624(c)(1)) is amend-
22 ed—

23 (1) in subparagraph (F) (as so redesignated by
24 section 306(d) of this Act)—

1 (A) by striking “and (13)” and inserting
2 “(13), and (15)”; and

3 (B) by striking “and” at the end thereof;
4 and

5 (2) by inserting after subparagraph (F) (as so
6 redesignated by section 306(d) of this Act), the fol-
7 lowing new subparagraph:

8 “(G) states, with respect to the 12-month pe-
9 riod specified by the Secretary, the number and in-
10 come levels of households which apply and the num-
11 ber which are assisted with funds provided under
12 this title, and the number of households so assisted
13 with—

14 “(i) one or more members who has at-
15 tained 60 years of age;

16 “(ii) one or more members who were dis-
17 abled; and

18 “(iii) one or more young children; and”.

19 **SEC. 311. REPORT OF FUNDS AVAILABLE FOR OBLIGATION.**

20 Section 2607(a) (42 U.S.C. 8628(a)) is amended—

21 (1) by inserting “(1)” after the subsection des-
22 ignation; and

23 (2) by adding at the end thereof the following
24 new paragraph:

1 “(2) Each State shall notify the Secretary, not later
2 than 2 months prior to the close of a fiscal year, of the
3 amount (if any) of its allotment for such year that will
4 not be obligated in such year, and, if such State elects
5 to submit a request described in subsection (b)(2), such
6 State shall submit such request at the same time. The Sec-
7 retary shall make no payment under paragraph (1) to a
8 State for a fiscal year unless the State has complied with
9 this paragraph with respect to the prior fiscal year.”.

10 **SEC. 312. MISCELLANEOUS AND TECHNICAL AMENDMENTS.**

11 (a) IN GENERAL.—

12 (1) TREATMENT OF HOUSEHOLDS.—Section
13 2605(b)(7)(D) (42 U.S.C. 8624(b)(7)(D)) is amend-
14 ed to read as follows:

15 “(D) ensure that the provision of vendored
16 payments remains at the option of the State in
17 consultation with local grantees and may be
18 contingent on vendors taking appropriate meas-
19 ures to alleviate the energy burdens of eligible
20 households, including providing for compacts
21 between suppliers and individuals eligible for
22 benefits under this Act that seek to reduce
23 home energy costs, minimize the risks of home
24 energy crisis, and encourage regular payments

1 by individuals receiving financial assistance for
2 home energy costs;”.

3 (2) INCENTIVE PROGRAM.—Section 2607A(e)
4 (42 U.S.C. 8626a(e)) is amended by striking “July
5 31, of each year” and inserting “2 months after the
6 close of the fiscal year during which the State pro-
7 vided leveraged resources to eligible households, as
8 described in subsection (b)”.

9 (3) TRAINING AND TECHNICAL ASSISTANCE.—
10 Section 2609A(a) is amended by striking
11 “\$500,000” and inserting “\$250,000”.

12 (b) TECHNICAL AMENDMENTS.—

13 (1) Section 2602(b) (42 U.S.C. 8621(b)) is
14 amended—

15 (A) by inserting “(other than section
16 2607A)” after “to carry out the provisions of
17 this title”; and

18 (B) by striking the second period at the
19 end thereof.

20 (2) Section 2603(2) (42 U.S.C. 8622(2)) is
21 amended—

22 (A) by striking “the” in paragraph (2) and
23 inserting “The”; and

24 (B) by striking the semicolon at the end
25 thereof and inserting a period.

1 (3) The sentence that immediately precedes
2 paragraph (15) of section 2605(b) (42 U.S.C.
3 8624(b)) is transferred so as to appear as a flush
4 sentence immediately after paragraph (16).

5 (4) Section 2605(b)(3) (42 U.S.C. 8624(b)(3))
6 is amended by striking “handicapped” and inserting
7 “disabled”.

8 (5) Section 2607A(c)(2) (42 U.S.C.
9 8626a(c)(2)) is amended by striking “.0008 per-
10 cent” and inserting “0.08 percent”.

11 (6) Section 2610(a) (42 U.S.C. 8629(a)) is
12 amended—

13 (A) in paragraph (2), by striking the semi-
14 colon after “used” and inserting a semicolon
15 after “title”; and

16 (B) in paragraph (5)—

17 (i) by striking “handicapped” and in-
18 serting “disabled”; and

19 (ii) by inserting before the semicolon
20 at the end thereof “or include young chil-
21 dren”.

22 **SEC. 313. EFFECTIVE DATE.**

23 The amendments and repeals made by this title shall
24 become effective on October 1, 1994.

1 **TITLE IV—COMMUNITY-BASED**
2 **FAMILY RESOURCE PROGRAMS**

3 **SEC. 401. COMMUNITY-BASED FAMILY RESOURCE PRO-**
4 **GRAMS.**

5 (a) IN GENERAL.—Section 933 of the Claude Pepper
6 Young Americans Act of 1990 (42 U.S.C. 12339) is
7 amended to read as follows:

8 **“SEC. 933. COMMUNITY-BASED FAMILY RESOURCE PRO-**
9 **GRAMS.**

10 “(a) PURPOSE.—It is the purpose of this section to
11 promote a systemic approach to prevention through the
12 promotion of innovative funding mechanisms for networks
13 of comprehensive family resource services provided
14 through collaborative approaches, including public-private
15 partnerships.

16 “(b) AUTHORITY.—The Commissioner shall make
17 grants to States on a formula basis for the purpose of—

18 “(1) establishing and expanding statewide net-
19 works of community-based family resource pro-
20 grams, including funds for the initial costs of provid-
21 ing specific family resource services, that ensure
22 family involvement in the design and operation of
23 family resource programs which are responsive to
24 the unique and diverse strengths of children and
25 families;

1 “(2) promoting child abuse and neglect preven-
2 tion activities;

3 “(3) promoting the establishment and operation
4 of State trust funds or other mechanisms for inte-
5 grating child and family services funding streams in
6 order to provide flexible funding for the development
7 of community-based family resource programs;

8 “(4) establishing or expanding community-
9 based collaboration to foster the development of a
10 continuum of preventive services for children and
11 families, which are family-centered and culturally-
12 relevant; and

13 “(5) encouraging public and private partner-
14 ships in the establishment and expansion of family
15 resource programs.

16 “(c) ELIGIBILITY FOR GRANTS.—A State is eligible
17 for a grant under this section for any fiscal year if—

18 “(1) such State has established or maintained
19 in the previous fiscal year—

20 “(A) a trust fund, including appropriations
21 for such fund; or

22 “(B) any other mechanism that pools
23 State, Federal, and private funds for integrat-
24 ing child and family service resources; and

1 “(2) such trust fund or other funding mecha-
2 nism includes (in whole or in part) provisions mak-
3 ing funding available specifically for a broad range
4 of child abuse and neglect prevention activities and
5 family resource programs.

6 “(d) AMOUNT OF GRANT.—

7 “(1) IN GENERAL.—Amounts appropriated for
8 a fiscal year to provide grants under this section
9 shall be allotted, among eligible States in each fiscal
10 year so that—

11 “(A) 50 percent of the total amount appro-
12 priated for such fiscal year is allotted among
13 each State based on the number of children
14 under the age of 18 residing in each State, ex-
15 cept that each State shall receive not less than
16 \$100,000; and

17 “(B) the remaining 50 percent of the total
18 amount appropriated for such fiscal year is al-
19 lotted in an amount equal to 25 percent of the
20 total amount allocated by each such State to
21 the State’s trust fund or other mechanism for
22 integrating family resource services in the fiscal
23 year prior to the fiscal year for which the allot-
24 ment is being determined.

1 “(e) EXISTING GRANTS.—A State that has a grant
2 in effect on the date of enactment of this section under
3 the Family Resource and Support Program or the Tem-
4 porary Child Care and Crisis Nurseries Program shall
5 continue to receive funds under such Programs, subject
6 to the original terms under which such funds were grant-
7 ed, through the end of the applicable grant cycle.

8 “(f) APPLICATION.—No grant may be made to any
9 eligible State under this section unless an application is
10 prepared and submitted to the Secretary at such time, in
11 such manner, and containing or accompanied by such in-
12 formation as the Commissioner determines to be essential
13 to carry out the purposes and provisions of this section,
14 including—

15 “(1) a description of the agency designated by
16 the Chief Executive Officer of the State to admin-
17 ister the funds provided under this section and as-
18 sume responsibility for implementation and oversight
19 of the family resource programs and other child
20 abuse and neglect prevention activities, and an as-
21 surance that the agency so designated—

22 “(A) is the trust fund advisory board or an
23 existing quasi-public organization with inter-
24 disciplinary governance that pools State, Fed-
25 eral, and private funds for family resource pro-

1 grams or integrating child and family service
2 resources; or

3 “(B) with respect to a State without a
4 trust fund mechanism or quasi-public organiza-
5 tion that meets the requirements of subpara-
6 graph (A), is an existing State agency, or other
7 public, quasi-public, or nonprofit private agency
8 responsible for the development and implemen-
9 tation of a statewide network of community-
10 based family resource programs;

11 “(2) assurances that the agency designated
12 under paragraph (1) can demonstrate the capacity
13 to fulfill the purposes described in subsection (a),
14 and shall have—

15 “(A) a demonstrated ability to work with
16 other State and community-based agencies, to
17 provide training and technical assistance; and

18 “(B) a commitment to parental participa-
19 tion in the design and implementation of family
20 resource programs;

21 “(3) an assurance that the State has an inter-
22 agency process coordinated by the agency designated
23 in paragraph (1) for effective program development
24 that—

1 “(A) does not duplicate existing processes
2 for developing collaborative efforts to better
3 serve children and families;

4 “(B) provides a written plan for the estab-
5 lishment of a network of family resource pro-
6 grams publicly available; and

7 “(C) involves appropriate personnel in the
8 process, including—

9 “(i) parents and prospective partici-
10 pants in family resource programs, includ-
11 ing respite care programs;

12 “(ii) staff of existing programs provid-
13 ing family resource services, including staff
14 of Head Start programs and community
15 action agencies that provide such services;

16 “(iii) representatives of State and
17 local government such as social service,
18 health, mental health, education, employ-
19 ment, economic development agencies, and
20 organizations providing community services
21 activities;

22 “(iv) representatives of the business
23 community;

24 “(v) representatives of general pur-
25 pose local governments;

1 “(vi) representatives of groups with
2 expertise in child abuse prevention, includ-
3 ing respite and crisis care;

4 “(vii) representatives of local commu-
5 nities in which family resource programs
6 are likely to be located; and

7 “(viii) other individuals with expertise
8 in the services that the family resource and
9 support programs of the State intend to
10 offer;

11 “(4) a description of the current family re-
12 source programs operating in the State, the current
13 unmet need for the services provided under such
14 programs, including the need for building increased
15 capacity to provide specific family resource services,
16 including respite care, and the intended scope of the
17 State family resource program, the population to be
18 served, the manner in which the program will be op-
19 erated, and the manner in which such program will
20 relate to other community services and public agen-
21 cies;

22 “(5) evidence that Federal assistance received
23 under this section—

24 “(A) has been supplemented with non-
25 Federal public and private assistance, including

1 a description of the projected level of financial
2 commitment by the State to develop a family
3 resource program; and

4 “(B) will be used to supplement and not
5 supplant other State and local public funds ex-
6 pended for family resource programs;

7 “(6) a description of the core services, as re-
8 quired by this section, and other support services to
9 be provided by the program and the manner in
10 which such services will be provided, including the
11 extent to which either family resources, centers,
12 home visiting, or community collaboratives will be
13 used;

14 “(7) a description of any public information ac-
15 tivities the agency designated in paragraph (1) will
16 undertake for the purpose of promoting family sta-
17 bility and preventing child abuse and neglect, includ-
18 ing child sexual abuse;

19 “(8) an assurance that the State will provide
20 funds for the initial startup costs associated with
21 specific family resource services, including respite
22 services, and a description of the services to be fund-
23 ed;

24 “(9) assurances that the State program will
25 maintain cultural diversity;

1 “(10) a description of the guidelines for requir-
2 ing parental involvement in State and local program
3 development, policy design, and governance and the
4 process for assessing and demonstrating that paren-
5 tal involvement in program development, operation,
6 and governance occurs;

7 “(11) a description of the State and commu-
8 nity-based interagency planning processes to be uti-
9 lized to develop and implement family resource pro-
10 grams;

11 “(12) a description of the criteria that the
12 State will utilize for awarding grants for local pro-
13 grams so that they meet the requirements of sub-
14 section (g);

15 “(13) a plan for providing training, technical
16 assistance, and other assistance to local communities
17 in program development;

18 “(14) a description of the methods to be uti-
19 lized to evaluate the implementation and effective-
20 ness of the family resource programs within the
21 State;

22 “(15) a description of proposed actions by the
23 State that will reduce practical and regulatory bar-
24 riers to the provision of comprehensive services to
25 families, including family resource programs; and

1 “(16) an assurance that the State will provide
2 the Secretary with reports, at such time and con-
3 taining such information as the Secretary may re-
4 quire.

5 “(g) LOCAL PROGRAM REQUIREMENTS.—

6 “(1) IN GENERAL.—A State that receives a
7 grant under this section shall use amounts received
8 under such grant to establish local family resource
9 programs that—

10 “(A) undertake a community-based needs
11 assessment and program planning process
12 which involves parents, and local public and
13 nonprofit agencies (including those responsible
14 for providing health, education, employment
15 training, Head Start and other early childhood,
16 child welfare, and social services);

17 “(B) develop a strategy to provide com-
18 prehensive services to families to meet identified
19 needs through collaboration, including public-
20 private partnerships;

21 “(C) identify appropriate community-based
22 organizations to administer such programs lo-
23 cally;

1 “(D) provide core services, and other serv-
2 ices directly or through contracts or agreements
3 with other local agencies; and

4 “(E) involve parents in the development,
5 operation, and governance of the program.

6 “(2) PRIORITY.—In awarding local grants
7 under this section, a State shall give priority to pro-
8 grams serving low-income communities and pro-
9 grams serving young parents or parents with young
10 children and shall ensure that such grants are equi-
11 tably distributed among urban and rural areas.

12 “(h) DEFINITIONS.—As used in this section:

13 “(1) COMMUNITY REFERRAL SERVICES.—The
14 term ‘community referral services’ means services to
15 assist families in obtaining community resources, in-
16 cluding respite services, health and mental health
17 services, employability development and job training
18 and other social services.

19 “(2) FAMILY RESOURCE PROGRAM.—The term
20 ‘family resource program’ means a program that of-
21 fers community-based services that provide sustained
22 assistance to families at various stages in their de-
23 velopment. Such services shall promote parental
24 competencies and behaviors that will lead to the

1 healthy and positive personal development of parents
2 and children through—

3 “(A) the provisions of assistance to build
4 family skills and assist parents in improving
5 their capacities to be supportive and nurturing
6 parents;

7 “(B) the provision of assistance to families
8 to enable such families to use other formal and
9 informal resources and opportunities for assist-
10 ance that are available within the communities
11 of such families; and

12 “(C) the creation of supportive networks to
13 enhance the childbearing capacity of parents
14 and assist in compensating for the increased so-
15 cial isolation and vulnerability of families.

16 “(3) FAMILY RESOURCE SERVICES.—The term
17 ‘family resource services’ means—

18 “(A) core services that must be provided
19 directly by the family resource program under
20 this section, including—

21 “(i) education and support services
22 provided to assist parents in acquiring
23 parenting skills, learning about child devel-
24 opment, and responding appropriately to
25 the behavior of their children;

- 1 “(ii) early developmental screening of
2 children to assess the needs of such chil-
3 dren and to identify the types of support
4 to be provided;
- 5 “(iii) outreach services;
- 6 “(iv) community referral services; and
- 7 “(v) follow-up services; and
- 8 “(B) other services, which may be provided
9 either directly or through referral, including—
- 10 “(i) early care and education (such as
11 child care and Head Start);
- 12 “(ii) respite care;
- 13 “(iii) job readiness and counseling
14 services (including skill training);
- 15 “(iv) education and literacy services;
- 16 “(v) nutritional education;
- 17 “(vi) life management skills training;
- 18 “(vii) peer counseling and crisis inter-
19 vention, and family violence counseling
20 services;
- 21 “(viii) referral for health (including
22 prenatal care) and mental health services;
23 and
- 24 “(ix) substance abuse treatment.

1 “(4) INTERDISCIPLINARY GOVERNANCE.—The
2 term ‘interdisciplinary governance’ includes govern-
3 ance by representatives from communities and rep-
4 resentatives from existing health, mental health,
5 education, employment and training, child welfare,
6 and other agencies within the State.”.

7 “(5) RESPITE SERVICES.—The term ‘respite
8 services’ means short-term care services provided in
9 the temporary absence of the regular caregiver (par-
10 ent, other relative, foster parent, adoptive parent,
11 guardian) to children who meet one or more of the
12 following categories:

13 “(A) The children are in danger of abuse
14 or neglect.

15 “(B) The children have experienced abuse
16 or neglect.

17 “(C) The children have disabilities, or
18 chronic or terminal illnesses.

19 Services provided within or outside the child’s home
20 shall be short-term care, ranging from a few hours
21 to a few weeks of time, per year, and be intended
22 to enable the family to stay together and to keep the
23 child living in the child’s home and community.”.

1 (b) DEFINITION.—Section 926(7) of such Act (42
2 U.S.C. 12332(7)) is amended by inserting “, and other
3 caretakers” after “parents”.

4 (c) AUTHORIZATION OF APPROPRIATIONS.—Section
5 934 of such Act (42 U.S.C. 12340) is amended—

6 (1) in paragraph (1) of subsection (a), to read
7 as follows:

8 “(1) There are authorized to be appropriated to
9 carry out section 931 such sums as may be nec-
10 essary for each of the fiscal years 1995 through
11 1998.”; and

12 (2) in subsection (d), to read as follows:

13 “(h) COMMUNITY-BASED FAMILY RESOURCE PRO-
14 GRAMS.—There are authorized to be appropriated to carry
15 out section 933, \$75,000,000 for fiscal year 1995, and
16 such sums as may be necessary for each of the fiscal years
17 1996 through 1998.”.

18 (d) REPEAL OF EXISTING PROGRAMS.—

19 (1) COMMUNITY-BASED CHILD ABUSE AND NE-
20 GLECT PREVENTION GRANTS.—Title II of the Child
21 Abuse Prevention and Treatment Act (42 U.S.C.
22 5116 et seq.) is repealed.

23 (2) EMERGENCY CHILD ABUSE PREVENTION
24 SERVICES GRANTS.—Sec. 107A of the Child Abuse

1 Prevention and Treatment Act (42 U.S.C. 5106a-1)
2 is repealed.

3 (3) TEMPORARY CHILD CARE AND CRISIS NURS-
4 ERIES.—The Temporary Child Care for Children
5 with Disabilities and Crisis Nurseries Act of 1986
6 (42 U.S.C. 5117 et seq.) is repealed.

7 **SEC. 402. FEDERAL COUNCIL ON CHILDREN, YOUTH, AND**
8 **FAMILIES.**

9 Section 918 of the Claude Pepper Young Americans
10 Act of 1990 (42 U.S.C. 12314) is amended—

11 (1) in subsection (k)—

12 (A) in paragraph (3), by striking out
13 “and” at the end thereof;

14 (B) in paragraph (4), by striking out the
15 period and inserting in lieu thereof a semicolon;
16 and

17 (C) by adding at the end thereof the fol-
18 lowing new paragraphs:

19 “(6) identify program regulations, practices,
20 and eligibility requirements that impede coordination
21 and collaboration and make recommendations for
22 their modifications or elimination; and

23 “(7) develop recommendations for creating
24 jointly funded programs, unified assessments, eligi-

1 bility, and application procedures, and confidentiality
2 protections that facilitate information sharing.”;

3 (2) in subsection (o), by striking “1991 through
4 1994” and inserting “1995 through 1998”; and

5 (3) in subsection (p), by striking “1995” and
6 inserting “1998”.

7 **SEC. 403. FAMILY RESOURCE ACT.**

8 (a) NATIONAL CENTER.—Section 958(b)(3) of the
9 Claude Pepper Young Americans Act of 1990 (42 U.S.C.
10 12353(b)(3)) is amended by strike “model”.

11 (b) AUTHORIZATION OF APPROPRIATIONS.—Section
12 960 of the Claude Pepper Young Americans Act of 1990
13 (42 U.S.C. 12355) is amended—

14 (1) in subsection (a), by striking “\$2,300,000”
15 and all that follows through the end thereof and in-
16 sserting “\$2,000,000 for each of the fiscal years
17 1995 through 1998.”; and

18 (2) in subsection (b), by striking “\$700,000”
19 and all that follows through the end thereof and in-
20 sserting “\$1,000,000 for fiscal year 1995, and such

1 sums as may be necessary for each of the fiscal
2 years 1996 through 1998.”.

Passed the Senate April 21 (legislative day, April
11), 1994.

Attest:

Secretary.

S 2000 ES—2

S 2000 ES—3

S 2000 ES—4

S 2000 ES—5

S 2000 ES—6

S 2000 ES—7

S 2000 ES—8

S 2000 ES—9