

104TH CONGRESS
1ST SESSION

H. R. 2289

To amend title 38, United States Code, to extend permanently certain housing programs, to improve the veterans employment and training system, and to make clarifying and technical amendments to further clarify the employment and reemployment rights and responsibilities of members of the uniformed services, as well as those of the employer community, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

SEPTEMBER 8, 1995

Mr. BUYER (for himself, Ms. WATERS, Mr. STUMP, Mr. MONTGOMERY, Mr. BARR, Mr. COOLEY, Mr. HUTCHINSON, Mr. SCHAEFER, Mr. CLYBURN, Mr. MASCARA, and Mr. EVANS) introduced the following bill; which was referred to the Committee on Veterans' Affairs

A BILL

To amend title 38, United States Code, to extend permanently certain housing programs, to improve the veterans employment and training system, and to make clarifying and technical amendments to further clarify the employment and reemployment rights and responsibilities of members of the uniformed services, as well as those of the employer community, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

1 **SECTION 1. SHORT TITLE.**

2 This Act may be cited as the “Veterans Housing,
3 Employment Programs, and Employment Rights Benefits
4 Act of 1995”.

5 **SEC. 2. REFERENCES TO TITLE 38, UNITED STATES CODE.**

6 Except as otherwise expressly provided, whenever in
7 this Act an amendment or repeal is expressed in terms
8 of an amendment to, or repeal of, a section or other provi-
9 sion, the reference shall be considered to be made to a
10 section or other provision of title 38, United States Code.

11 **TITLE I—VETERANS’ HOUSING**
12 **PROGRAMS**

13 **SEC. 101. EXTENSIONS OF CERTAIN VETERANS’ HOUSING**
14 **PROGRAMS.**

15 (a) **NEGOTIATED INTEREST RATES.**—Paragraph (4)
16 of section 3703(c) is amended by striking out subpara-
17 graph (D).

18 (b) **ADJUSTABLE RATE MORTGAGES.**—Section
19 3707(a) is amended by striking out “demonstration
20 project under this section during fiscal years 1993, 1994,
21 and 1995” and inserting in lieu thereof “program under
22 this section”.

23 (c) **ENERGY EFFICIENT MORTGAGES.**—Section
24 3710(d) is amended—

1 (1) in paragraph (1), by striking out “to dem-
2 onstrate the feasibility of guaranteeing” and insert-
3 ing in lieu thereof “to guarantee”; and

4 (2) by striking out paragraph (7).

5 (d) ENHANCED LOAN ASSET SALE AUTHORITY.—
6 Section 3720(h)(2) is amended by striking out “1995”
7 and inserting in lieu thereof “2000”.

8 (e) AUTHORITY OF LENDERS OF AUTOMATICALLY
9 GUARANTEED LOANS TO REVIEW APPRAISALS.—Section
10 3731(f) is amended by striking out paragraphs (3), (4),
11 and (5).

12 (f) HOUSING ASSISTANCE FOR HOMELESS VETER-
13 ANS.—Section 3735 is amended by striking out subsection
14 (c).

15 **SEC. 102. CODIFICATION OF REPORTING REQUIREMENTS**
16 **AND CHANGES IN THEIR FREQUENCY.**

17 (a) CODIFICATION OF HOUSING RELATED REPORT-
18 ING REQUIREMENTS.—(1) Chapter 37 is amended by add-
19 ing after section 3735 the following new section:

20 **“§ 3736. Reporting requirements**

21 “(a) The annual report required by section 529 of
22 this title shall include a discussion of the activities under
23 this chapter. Beginning with the report submitted at the
24 close of fiscal year 1996, and every second year thereafter,

1 this discussion shall include information regarding the fol-
2 lowing:

3 “(1) Loans made to veterans whose only quali-
4 fying service was in the Selected Reserve.

5 “(2) Interest rates and discount points which
6 were negotiated between the lender and the veteran
7 pursuant to section 3703(c)(4)(A)(i) of this title.

8 “(3) Loans made with adjustable rates guaran-
9 teed pursuant to section 3707 of this title.

10 “(4) The determination of reasonable value by
11 lenders pursuant to section 3731(f) of this title.

12 “(5) Loans that include funds for energy effi-
13 ciency improvements pursuant to section
14 3710(a)(10) of this title.

15 “(6) Direct loans to Native American veterans
16 made pursuant to subchapter V of this chapter.”.

17 (2) The table of sections at the beginning of chapter
18 37 is amended by inserting after the item relating to sec-
19 tion 3735 the following new item:

“3736. Reporting requirements.”.

20 (b) REPEAL OF SUPERSEDED REPORTING REQUIRE-
21 MENTS.—The Veterans Home Loan Program Amend-
22 ments of 1992 (Public Law 102–547; 106 Stat. 3633) is
23 amended by striking out sections 2(c), 3(b), 8(d), 9(c),
24 and 10(b).

1 **SEC. 103. JOB PLACEMENT FOR HOMELESS VETERANS.**

2 (a) HOMELESS VETERANS EMPLOYMENT PRO-
3 GRAM.—Section 738(e)(1) of the Stewart B. McKinney
4 Homeless Assistance Act (42 U.S.C. 11448(e)(1)) is
5 amended—

6 (1) in subparagraph (A), by striking out
7 “1993” and inserting in lieu thereof “1996”;

8 (2) in subparagraph (B)—

9 (A) by striking out “\$12,000,000” and in-
10 serting in lieu thereof “\$10,000,000”, and

11 (B) by striking out “1994” and inserting
12 in lieu thereof “1997”; and

13 (3) in subparagraph (C)—

14 (A) by striking out “\$14,000,000” and in-
15 serting in lieu thereof “\$10,000,000”, and

16 (B) by striking out “1995” and inserting
17 in lieu thereof “1998”.

18 (b) GENERAL AUTHORIZATION OF APPROPRIA-
19 TIONS.—Section 739(a) of such Act (42 U.S.C. 11448(a))
20 is amended by striking out “fiscal years 1994 and 1995”
21 and inserting in lieu thereof “fiscal years 1996, 1997, and
22 1998”.

23 (c) EXTENSION OF PROGRAM.—Section 741 of such
24 Act (42 U.S.C. 11450) is amended by striking out “1995”
25 and inserting in lieu thereof “1998”.

1 (d) EFFECTIVE DATE.—The amendments made by
2 this section shall take effect on October 1, 1995.

3 **TITLE II—VETERANS’**
4 **EMPLOYMENT AND TRAINING**

5 **SEC. 201. REGIONAL OFFICES FOR VETERANS’ EMPLOY-**
6 **MENT AND TRAINING.**

7 Paragraph (1) of section 4102A(e) is amended to
8 read as follows:

9 “(1) The Secretary of Labor shall assign regional ad-
10 ministrators for Veterans’ Employment and Training in
11 such regions, which may not be less than five in number,
12 as the Secretary may determine are necessary for the ef-
13 fective administration of the Veterans’ Employment and
14 Training Service. Each regional administrator appointed
15 after the date of the enactment of the Veterans Housing
16 and Employment Rights Benefits Act of 1994 shall be a
17 veteran.”.

18 **SEC. 202. SUPPORT PERSONNEL FOR DIRECTORS OF VET-**
19 **ERANS’ EMPLOYMENT AND TRAINING.**

20 Subsection (a) of section 4103 is amended—

21 (1) in the first sentence, by striking out “full-
22 time Federal clerical support” and inserting in lieu
23 thereof “full-time Federal clerical or other support
24 personnel”; and

1 (2) in the third sentence, by striking out “Full-
2 time Federal clerical support personnel” and insert-
3 ing in lieu thereof “Full-time Federal clerical or
4 other support personnel”.

5 **SEC. 203. DIRECTORS AND ASSISTANT DIRECTORS FOR**
6 **VETERANS’ EMPLOYMENT AND TRAINING.**

7 Subparagraph (B) of section 4103(b)(1) is amended
8 to read as follows:

9 “(B) A person who serves in the position of Director
10 for Veterans’ Employment and Training or Assistant Di-
11 rector of Veterans’ Employment Training for any State
12 for not less than two years is eligible for appointment as
13 such a Director or Assistant Director for any State, re-
14 gardless of the period of the person’s residence in that
15 State.

16 **SEC. 204. PILOT PROGRAM TO INTEGRATE AND STREAM-**
17 **LINE FUNCTIONS OF LOCAL VETERANS’ EM-**
18 **PLOYMENT REPRESENTATIVES.**

19 (a) **AUTHORITY TO CONDUCT PILOT PROGRAM.**—In
20 order to assess the effects on the timeliness and quality
21 of services to veterans resulting from re-focusing the staff
22 resources of local veterans’ employment representatives,
23 the Secretary of Labor is authorized to conduct a pilot
24 program under which the primary responsibilities of local
25 veterans’ employment representatives will be case manage-

1 ment and the provision and facilitation of direct employ-
2 ment and training services to veterans.

3 (b) AUTHORITIES UNDER CHAPTER 41.—To imple-
4 ment the pilot program, the Secretary is authorized to sus-
5 pend or limit application of those provisions of chapter 41
6 (other than sections 4104 (b)(1) and (c)) of such title that
7 pertain to the Local Veterans' Employment Representa-
8 tive Program in States designated by the Secretary under
9 subsection (d), except that the Secretary may use the au-
10 thority of chapter 41, as the Secretary may determine, in
11 conjunction with the authority of this section, to carry out
12 the pilot program. The Secretary may collect such data
13 as the Secretary considers necessary for assessment of the
14 pilot program. The Secretary shall measure and evaluate
15 on a continuing basis the effectiveness of the pilot pro-
16 gram in achieving its stated goals in general, and in
17 achieving such goals in relation to their cost, their effect
18 on related programs, and their structure and mechanisms
19 for delivery of services.

20 (c) TARGETED VETERANS.—Within the pilot pro-
21 gram, eligible veterans who are among groups most in
22 need of intensive services, including disabled veterans, eco-
23 nomically disadvantaged veterans, and veterans separated
24 within the previous four years from active military, naval,
25 or air service shall be given priority for service by local

1 veterans' employment representatives. Priority for the pro-
2 vision of service shall be given first to disabled veterans
3 and then to the other categories of veterans most in need
4 of intensive services in accordance with priorities deter-
5 mined by the Secretary of Labor in consultation with ap-
6 propriate State labor authorities.

7 (d) STATES DESIGNATED.—The pilot program shall
8 be limited to not more than five States to be designated
9 by the Secretary of Labor.

10 (e) REPORTS TO CONGRESS.—(1) One year after the
11 date of the enactment of this Act, the Secretary of Labor
12 shall submit to Congress and the Committees on Veterans'
13 Affairs of the Senate and the House of Representatives,
14 an interim report describing in detail the development and
15 implementation of the pilot program on a State by State
16 basis.

17 (2) Not later than 120 days after the expiration of
18 this section under subsection (h), the Secretary of Labor
19 shall submit to Congress and the Committees on Veterans'
20 Affairs of the Senate and the House of Representatives,
21 a final report evaluating the results of the pilot program
22 and make recommendations based on the evaluation,
23 which may include legislative recommendations.

24 (f) DEFINITIONS.—For the purposes of this section—

1 (1) the term “veteran” has the meaning given
2 such term by section 101(2) of title 38, United
3 States Code;

4 (2) the term “disabled veteran” has the mean-
5 ing given such term by section 4211(3) of such title;
6 and

7 (3) the term “active military, naval, or air serv-
8 ice” has the meaning given such term by section
9 101(24) of such title.

10 (g) AUTHORIZATION.—There is authorized to be ap-
11 propriated for the pilot program, in the States designated
12 by the Secretary of Labor pursuant to subsection (d), the
13 amount allocated to such States under section
14 4102A(b)(5) of title 38, United States Code, for fiscal
15 years 1996, 1997, and 1998.

16 (h) EXPIRATION DATE.—Except as provided by sub-
17 section (e), this section shall expire on October 1, 1998.

18 **TITLE III—EMPLOYMENT AND**
19 **REEMPLOYMENT RIGHTS OF**
20 **MEMBERS OF THE UNI-**
21 **FORMED SERVICES**

22 **SEC. 301. PURPOSES.**

23 Section 4301(a)(2) is amended by striking out
24 “under honorable conditions”.

1 **SEC. 302. DEFINITIONS.**

2 Section 4303(16) is amended by inserting in lieu
3 thereof “national” before “emergency”.

4 **SEC. 303. DISCRIMINATION AGAINST PERSONS WHO SERVE**
5 **IN THE UNIFORMED SERVICES AND ACTS OF**
6 **REPRISAL PROHIBITED.**

7 Section 4311 is amended by striking out subsections
8 (b) and (c) and inserting in lieu thereof the following:

9 “(b) An employer may not discriminate in employ-
10 ment against or take any adverse employment action
11 against any person because such person (1) has taken an
12 action to enforce a protection afforded any person under
13 this chapter, (2) has testified or otherwise made a state-
14 ment in or in connection with any proceeding under this
15 chapter, (3) has assisted or otherwise participated in an
16 investigation under this chapter, or (4) has exercised a
17 right provided for in this chapter. The prohibition in this
18 subsection shall apply with respect to a person regardless
19 of whether that person has performed service in the uni-
20 formed services.

21 “(c) An employer shall be considered to have engaged
22 in actions prohibited—

23 “(1) under subsection (a), if the person’s mem-
24 bership, application for membership, service, applica-
25 tion for service, or obligation for service in the uni-
26 formed services is a motivating factor in the employ-

1 er's action, unless the employer can prove that the
2 action would have been taken in the absence of such
3 membership, application for membership, service,
4 application for service, or obligation for service; or

5 “(2) under subsection (b), if the person's (A)
6 action to enforce a protection afforded any person
7 under this chapter, (B) testimony or making of a
8 statement in or in connection with any proceeding
9 under this chapter, (C) assistance or other participa-
10 tion in an investigation under this chapter, or (D)
11 exercise of a right provided for in this chapter, is a
12 motivating factor in the employer's action, unless
13 the employer can prove that the action would have
14 been taken in the absence of such person's enforce-
15 ment action, testimony, statement, assistance, par-
16 ticipation, or exercise of a right.

17 “(d) The prohibitions in subsections (a) and (b) shall
18 apply to any position of employment, including a position
19 that is described in section 4312(d)(1)(C).”.

20 **SEC. 304. REEMPLOYMENT RIGHTS OF PERSONS WHO**
21 **SERVE IN THE UNIFORMED SERVICES.**

22 (a) INCLUSION OF PREPARATION AND TRAVEL TIME
23 PRIOR TO SERVICE.—Section 4312(a) is amended by
24 striking out “who is absent from a position of employ-

1 ment” and inserting in lieu thereof “whose absence from
2 a position of employment is necessitated”.

3 (b) LIMITATION ON SERVICE EXEMPTION TO WAR OR
4 NATIONAL EMERGENCY.—Section 4312(c)(4)(B) is
5 amended to read as follows:

6 “(B) ordered to or retained on active duty
7 (other than for training) under any provision of
8 law because of a war or because of a national
9 emergency declared by the President or the
10 Congress as determined by the Secretary con-
11 cerned;”.

12 (c) BRIEF, NONRECURRENT PERIODS OF SERVICE.—
13 Section 4312(d)(2)(C) is amended by striking out “is brief
14 or for a nonrecurrent period and without a reasonable ex-
15 pectation” and inserting in lieu thereof “is for a brief,
16 nonrecurrent period and there is no reasonable expecta-
17 tion”.

18 (d) CONFORMING AMENDMENTS TO
19 REDESIGNATIONS IN TITLE 10.—Section 4312(c) is
20 amended—

21 (1) in paragraph (3), by striking out “section
22 270” and inserting in lieu thereof “section 10147”;
23 and

24 (2) in paragraph (4)—

1 (A) by striking out “section 672(a),
2 672(g), 673, 673b, 673c, or 688” in subpara-
3 graph (A) and inserting in lieu thereof “section
4 688, 12301(a), 12301(g), 12302, 12304, or
5 12305”;

6 (B) by striking out “section 673b” in sub-
7 paragraph (C) and inserting in lieu thereof
8 “section 12304”; and

9 (C) by striking out “section 3500 or 8500”
10 in subparagraph (E) and inserting in lieu there-
11 of “section 12406”.

12 **SEC. 305. REEMPLOYMENT POSITIONS.**

13 Section 4313(a)(4) is amended—

14 (1) by striking out “uniform services” in clause
15 (A)(ii) and inserting in lieu thereof “uniformed serv-
16 ices”; and

17 (2) by striking out “of lesser status and pay
18 which” and inserting in lieu thereof “which is the
19 nearest approximation to a position referred to first
20 in clause (A)(i) and then in clause (A)(ii) which”.

21 **SEC. 306. LEAVE.**

22 Section 4316(d) is amended by adding at the end the
23 following new sentence: “No employer may require any
24 such person to use vacation, annual or similar leave during
25 such period of service.”.

1 **SEC. 307. HEALTH PLANS.**

2 Section 4317(a) is amended—

3 (1) by striking out “(a)(1)(A) subject to para-
4 graphs (2) and (3), in” and inserting in lieu thereof
5 “(a)(1) In”;

6 (2) by redesignating clauses (i) and (ii) of para-
7 graph (1) (as amended by paragraph (1) of this sec-
8 tion) as subparagraphs (A) and (B), respectively;

9 (3) by redesignating subparagraph (B) as para-
10 graph (2); and

11 (4) by redesignating subparagraph (C) as para-
12 graph (3), and in that paragraph by redesignating
13 clauses (i) and (ii) as subparagraphs (A) and (B),
14 and by redesignating subclauses (I) and (II) as
15 clauses (i) and (ii), respectively.

16 **SEC. 308. EMPLOYEE PENSION BENEFIT PLANS.**

17 The last sentence of section 4318(b)(2) is amended
18 by striking out “services,” and inserting in lieu thereof
19 “services, such payment period”.

20 **SEC. 309. ENFORCEMENT OF EMPLOYMENT OR REEMPLOY-
21 MENT RIGHTS.**

22 (a) TECHNICAL AMENDMENT.—The second sentence
23 of section 4322(d) is amended by inserting in lieu thereof
24 “attempt to” before “resolve”.

25 (b) NOTIFICATION.—Section 4322(e) of is amend-
26 ed—

1 (1) in the matter preceding paragraph (1), by
2 striking out “with respect to a complaint under sub-
3 section (d) are unsuccessful,” and inserting in lieu
4 thereof “with respect to any complaint filed under
5 subsection (a) do not resolve the complaint,”; and

6 (2) in paragraph (2), by inserting in lieu there-
7 of “or the Office of Personnel Management” after
8 “Federal executive agency”.

9 **SEC. 310. ENFORCEMENT OF RIGHTS WITH RESPECT TO A**
10 **STATE OR PRIVATE EMPLOYER.**

11 Section 4323(a) is amended—

12 (1) in paragraph (1), by striking out “of an un-
13 successful effort to resolve a complaint”; and

14 (2) in paragraph (2)(A), by striking out “re-
15 garding the complaint under section 4322(c)” and
16 inserting in lieu thereof “under section 4322(a)”.

17 **SEC. 311. ENFORCEMENT OF RIGHTS WITH RESPECT TO**
18 **FEDERAL EXECUTIVE AGENCIES.**

19 (a) REFERRAL.—Section 4324(a)(1) is amended by
20 striking out “of an unsuccessful effort to resolve a com-
21 plaint relating to a Federal executive agency”.

22 (b) ALTERNATIVE SUBMISSION OF COMPLAINT.—
23 Section 4324(b) is amended—

1 (1) in the matter preceding paragraph (1), by
2 inserting in lieu thereof “or the Office of Personnel
3 Management” after “Federal executive agency”; and

4 (2) in paragraph (1), by striking out “regarding
5 a complaint under section 4322(c)” and inserting in
6 lieu thereof “under section 4322(a)”.

7 (c) RELIEF.—Section 4324(c)(2) is amended—

8 (1) by inserting in lieu thereof “or the Office of
9 Personnel Management” after “Federal executive
10 agency”; and

11 (2) by striking out “employee” and inserting in
12 lieu thereof “Office”.

13 **SEC. 312. ENFORCEMENT OF RIGHTS WITH RESPECT TO**
14 **CERTAIN FEDERAL AGENCIES.**

15 Section 4325(d)(1) is amended—

16 (1) by striking out “, alternative employment in
17 the Federal Government under this chapter,”; and

18 (2) by striking out “employee” the last place it
19 appears and inserting in lieu thereof “employees”.

20 **SEC. 313. CONDUCT OF INVESTIGATION; SUBPOENAS.**

21 Section 4326(a) is amended by inserting in lieu there-
22 of “have reasonable access to and the right to interview
23 persons with information relevant to the investigation and
24 shall” after “at all reasonable times,”.

1 **SEC. 314. TRANSITION RULES AND EFFECTIVE DATES.**

2 (a) REEMPLOYMENT.—Section 8(a) of the Uniformed
3 Services Employment and Reemployment Rights Act of
4 1994 (38 U.S.C. 4301 note) is amended—

5 (1) in paragraph (3), by adding at the end
6 thereof the following: “Any service begun up to 60
7 days after the date of enactment of this Act, which
8 is served up to 60 days after the date of enactment
9 of this Act pursuant to orders issued under section
10 502(f) of chapter 5 of title 32, United States Code,
11 shall be considered under chapter 43 of title 38,
12 United States Code, as in effect on the day before
13 such date of enactment. Any service pursuant to or-
14 ders issued under section 502(f) of chapter 5 of title
15 32, United States Code, served after 60 days after
16 the date of enactment of this Act, regardless of
17 when begun, shall be considered under the amend-
18 ments made by this Act.”; and

19 (2) in paragraph (4), by striking out “such pe-
20 riod” and inserting in lieu thereof “such 60-day pe-
21 riod”.

22 (b) INSURANCE.—Section 8(c)(2) of such Act is
23 amended by striking out “person on active duty” and in-
24 serting in lieu thereof “person serving a period of service
25 in the uniformed services”.

1 **SEC. 315. EFFECTIVE DATES.**

2 (a) IN GENERAL.—Except as provided in subsection
3 (b), the amendments made by this title shall take effect
4 as of October 13, 1994.

5 (b) REORGANIZED TITLE 10 REFERENCES.—The
6 amendments made by section 304(d) shall take effect as
7 of December 1, 1994.

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