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H. R. 3692

To promote the restoration, conservation, and enhancement of wetlands through the establishment of a responsible wetlands mitigation banking program.

IN THE HOUSE OF REPRESENTATIVES

JUNE 20, 1996

Mr. JONES introduced the following bill; which was referred to the Committee on Transportation and Infrastructure

A BILL

To promote the restoration, conservation, and enhancement of wetlands through the establishment of a responsible wetlands mitigation banking program.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Wetlands Restoration
5 and Improvement Act of 1996”.

6 **SEC. 2. FINDINGS AND DECLARATION OF POLICIES AND**
7 **GOALS.**

8 (a) FINDINGS.—Congress finds that—

1 (1) half of the Nation’s wetlands have been de-
2 stroyed through a failure to understand and appre-
3 ciate the important environmental, hydrological, and
4 social functions which wetlands serve, including—

5 (A) essential nesting and feeding habitat
6 for waterfowl and other wildlife, including many
7 rare and endangered species;

8 (B) fish and shellfish habitat;

9 (C) water storage, including natural flood
10 and drought control and aquifer recharge;

11 (D) the enhancement of water quality;

12 (E) the provision of recreational, edu-
13 cational, and research opportunities; and

14 (F) opportunities for aesthetic apprecia-
15 tion;

16 (2) much of the Nation’s valuable wetlands
17 have been significantly degraded, thus necessitating
18 that activities that destroy wetlands adhere to a
19 strict mitigation policy that involves sequentially
20 avoiding impacts, minimizing impacts, and com-
21 pensating for unavoidable impacts;

22 (3) where impacts are unavoidable, wetlands
23 mitigation banking restores, enhances, and in excep-
24 tional cases, preserves and creates ecologically sig-

1 nificant wetlands and provides for long-term restora-
2 tion and enhancement of these vital resources;

3 (4) wetlands mitigation banking is not only con-
4 sistent with the important Federal goal of no net
5 loss of wetlands resources but, when conducted with-
6 in the parameters of a thoughtfully designed regu-
7 latory program, contains the procedural safeguards
8 necessary to greatly increase the overall number and
9 quality of wetland resources;

10 (5) wetlands mitigation banks can be particu-
11 larly effective in restoring, enhancing, creating, and
12 preserving the valuable environmental functions of
13 wetlands;

14 (6) mitigation banks often provide greater flexi-
15 bility, reliability, and effectiveness in meeting mitiga-
16 tion requirements than on-site mitigation can and
17 often have significant environmental advantages over
18 haphazardly placed individual mitigation projects,
19 such as—

20 (A) maintaining the integrity of a larger
21 aquatic ecosystem by consolidating compen-
22 satory mitigation into a single large parcel;

23 (B) bringing together financial resources,
24 planning, and scientific expertise not practicable

1 to bring to many project-specific compensatory
2 mitigation proposals;

3 (C) reducing permit processing times and
4 providing more cost-effective compensatory
5 mitigation opportunities for projects that qual-
6 ify;

7 (D) improving regulatory oversight by fo-
8 cusing regulatory agency resources more effec-
9 tively; and

10 (E) contributing towards attainment of the
11 goal of no net loss of the Nation's wetlands by
12 providing opportunities to compensate for au-
13 thorized impacts when mitigation might not
14 otherwise be required, appropriate, or prac-
15 ticable;

16 (7) wetlands mitigation banking shows consid-
17 erable promise for preventing and reversing the con-
18 tinuing net loss of wetlands while accommodating
19 desirable economic and community growth and, if
20 implemented on a widespread basis, may result in
21 further progress toward restoring past losses of criti-
22 cal wetlands;

23 (8) the absence of Federal enabling legislation
24 impedes the widespread and effective use of wetlands
25 mitigation banking, while encouraging needless regu-

1 latory delay, financial uncertainty, and unproductive
2 litigation; and

3 (9) the adoption of Federal enabling legislation
4 providing for binding Federal standards governing
5 wetlands mitigation banking will foster economic
6 growth and environmental protection by providing
7 the public, the regulated community, State and local
8 governments, and potential investors reasonable as-
9 surance about the technical capabilities, financial
10 soundness and integrity, and overall performance of
11 large-scale wetlands mitigation banks and about the
12 environmental acceptability of desirable projects re-
13 lying on such banks to mitigate their unavoidable
14 adverse effects on wetlands.

15 (b) DECLARATION OF POLICIES AND GOALS.—Sec-
16 tion 101(a) of the Federal Water Pollution Control Act
17 (33 U.S.C. 1251(a)) is amended—

18 (1) by striking “and” at the end of paragraph

19 (6);

20 (2) by striking the period at the end of para-
21 graph (7) and inserting a semicolon; and

22 (3) by adding at the end the following:

23 “(8) it is the national policy to achieve, through
24 regulatory and nonregulatory opportunities involving
25 all levels of government and supported by private

1 initiatives, the conservation and restoration of wet-
2 lands to increase the quantity and quality of the
3 wetlands resource base of the United States and the
4 policy of no overall net loss for the remaining wet-
5 lands resource base of the United States; and

6 “(9) it is the national policy to foster wetlands
7 mitigation banking as a means to mitigate the loss
8 of wetlands and to do so by providing a stable, prac-
9 tical, and workable regulatory framework for the use
10 of mitigation banking, making appropriate use of ex-
11 isting, successful State programs for mitigation
12 banking, and taking into account regional variations
13 in wetlands conditions.”.

14 **SEC. 3. USE OF MITIGATION BANKS.**

15 Section 404 of the Federal Water Pollution Control
16 Act (33 U.S.C. 1344) is amended by adding at the end
17 the following:

18 “(u) USE OF MITIGATION BANKS.—

19 “(1) DEFINITIONS.—In this subsection, the fol-
20 lowing definitions apply:

21 “(A) CREATION.—The term ‘creation’, as
22 used with respect to wetlands, means an activ-
23 ity that brings a wetland resource into existence
24 at a site where wetlands did not exist imme-
25 diately prior to the activity.

1 “(B) CREDIT.—The term ‘credit’ means a
2 unit of measure that represents the accrual or
3 attainment of wetland functions at a mitigation
4 bank.

5 “(C) DEBIT.—The term ‘debit’ means the
6 loss of wetland functions at an impact or
7 project site. Such losses shall be evaluated
8 using the same scientific criteria as are applied
9 to evaluate wetlands functions for credit pur-
10 poses.

11 “(D) ENHANCEMENT.—The term ‘en-
12 hancement’ means an activity that increases
13 any of the wetland functions of a wetland in ex-
14 istence prior to the date of enhancement.

15 “(E) LINEAR UTILITY FACILITY.—The
16 term ‘linear utility facility’ means a road, rail-
17 road, pipeline (including gathering or distribu-
18 tion lines), cable, line (including transmission
19 lines) and wire, and appurtenant support equip-
20 ment such as towers, poles, pumping equip-
21 ment, switches, signals, signs, and substations.

22 “(F) MAINTENANCE.—The term ‘mainte-
23 nance’, as used with respect to wetlands, means
24 an activity undertaken to ensure continuation of
25 a wetland or the accomplishment of a project

1 goal after a wetland restoration, enhancement,
2 creation, or preservation project has been com-
3 pleted, including hydrological manipulation and
4 control of normative plant species.

5 “(G) MITIGATION BANK.—The term ‘miti-
6 gation bank’ means a person, chartered by the
7 Secretary under this subsection, to conduct a
8 specified wetland resource restoration, enhance-
9 ment or, in exceptional circumstances, creation
10 and preservation project or projects identified
11 in its charter, each project undertaken for the
12 purpose of providing mitigation credits to offset
13 wetland losses authorized by the terms of per-
14 mits allowing activities in the waters of the
15 United States.

16 “(H) PRESERVATION.—The term ‘preser-
17 vation’ means the protection of ecologically im-
18 portant wetlands in perpetuity through the im-
19 plementation of appropriate legal and physical
20 mechanisms and may include protection of up-
21 land areas adjacent to wetlands as necessary to
22 ensure protection or enhancement of the aquat-
23 ic ecosystem.

24 “(I) RESTORATION.—The term ‘restora-
25 tion’ means an activity undertaken to return

1 wetlands, former wetlands, or other aquatic re-
2 sources from a disturbed or altered condition
3 with lesser wetland acreage or fewer wetland
4 functions to a previous condition with greater
5 wetland acreage or wetland functions.

6 “(J) SERVICE AREA.—The term ‘service
7 area’, as used with respect to a mitigation
8 bank, means the designated area, typically a
9 watershed or hydrologic unit within a State (or
10 watershed crossing State lines), wherein the
11 bank can reasonably be expected to provide ap-
12 propriate compensation for impacts to wetlands
13 resources.

14 “(K) WETLAND FUNCTION.—The term
15 ‘wetland function’ means an environmental or
16 hydrological role that the wetland serves, in-
17 cluding flood water storage, flood water convey-
18 ance, ground water discharge or recharge, ero-
19 sion control, wave attenuation, water quality
20 protection, scenic and aesthetic use, food chain
21 support, fisheries, wetland plant habitat, aquat-
22 ic habitat, and habitat for wetland-dependent
23 wildlife.

24 “(2) CHARTER OF MITIGATION BANKS.—

1 “(A) ISSUANCE.—The Secretary shall issue
2 a mitigation bank charter to a person whose ap-
3 plication satisfies the criteria set forth in this
4 subsection.

5 “(B) APPLICATION.—An applicant for a
6 mitigation bank charter shall submit an appli-
7 cation and supporting materials signed by a re-
8 sponsible official acting on behalf of the appli-
9 cant certifying the accuracy of the information
10 contained in the application and materials. The
11 application shall show, at a minimum, the fol-
12 lowing:

13 “(i) The proposed restoration, en-
14 hancement, creation, or preservation
15 project or projects which are proposed to
16 be included in the scope of the mitigation
17 banking charter.

18 “(ii) The proposed service area for
19 each proposed restoration, enhancement,
20 creation, or preservation project. The geo-
21 graphic designation of the service area
22 should be based upon the cataloging unit
23 of the ‘Hydrologic Unit Map of the United
24 States’ (United States Geological Survey
25 1980). Each such service area shall be

1 within a single State, unless the watershed
2 or hydrologic unit in which the service area
3 is located crosses State lines, in which case
4 the service area shall be within the same
5 watershed. If the watershed crosses State
6 lines, the Secretary is strongly encouraged
7 to resolve any interstate disagreement.

8 “(iii) Reliable assurances of an ade-
9 quate source of water to support the wet-
10 land.

11 “(iv) Adequate legal control over the
12 real property (including necessary uplands)
13 in the proposed project to carry out the
14 proposed work.

15 “(v) Adequate financial assurances to
16 carry out the proposed project, including
17 the operation and maintenance plan. Such
18 financial assurances shall be in the form of
19 irrevocable letters of credit, performance
20 bonds, surety bonds, trust funds, corporate
21 guarantees by guarantors which meet fi-
22 nancial criteria set by regulations issued by
23 the Secretary, or a combination of such in-
24 struments and other financial undertak-
25 ings. Such financial assurances shall enti-

1 tle the Secretary to draw upon them in the
2 event of a substantial failure to perform
3 the work provided in the mitigation bank
4 charter where mitigation credits based on
5 such work have already been used or sold.

6 “(vi) An adequate operations and
7 maintenance plan to assure continued via-
8 bility of the proposed project after comple-
9 tion of construction of the project.

10 “(vii) Adequate legal protection, in-
11 cluding easements, covenants running with
12 land, or other appropriate, legally binding
13 undertakings, to assure permanent protec-
14 tion of the wetlands in the mitigation bank
15 that are used as the basis for selling cred-
16 its. Such legal protections shall be in place
17 at the time that the credits are withdrawn.

18 “(C) ANNUAL REPORTS.—Persons holding
19 a mitigation bank charter shall report annually
20 to the Secretary. The report shall include—

21 “(i) an independent audit of the fi-
22 nancial assurances on which the charter is
23 based and a demonstration of continued
24 compliance with financial assurance re-
25 quirements;

1 “(ii) a demonstration of a continued
2 adequate long-term source of water to sup-
3 port the wetland;

4 “(iii) a progress report in accomplish-
5 ing the construction and operation and
6 maintenance plan provided in the charter;
7 and

8 “(iv) a reconciliation of the number of
9 credits sold during the previous years, the
10 number of credits remaining, and any
11 credits added in accordance with the re-
12 quirements of this subsection and imple-
13 menting regulations.

14 “(D) DECISION DEADLINE.—The Sec-
15 retary, in consultation with the Environmental
16 Protection Agency, and Federal and State au-
17 thorities, as appropriate, shall decide whether to
18 issue a mitigation banking charter within 180
19 days of the filing of a completed charter appli-
20 cation. Prior to the issuance of implementing
21 regulations, the Secretary shall do so on the
22 basis of best professional judgment concerning
23 compliance of the charter application with the
24 requirements of this subsection.

1 “(E) PROCEDURE WITH RESPECT TO AP-
2 PLICANT AND OTHER AGENCIES.—The Sec-
3 retary shall advise the applicant within 30 days
4 of filing whether the application is complete and
5 advise the applicant in writing at that time of
6 any additional materials which must be submit-
7 ted in order to complete the application. The
8 Secretary shall also transmit a copy of the com-
9 plete charter application to the affected State,
10 and to the Fish and Wildlife Service, the Envi-
11 ronmental Protection Agency, the National Re-
12 sources Conservation Service, and the National
13 Marine Fisheries Service, each of which shall
14 have 90 days, to run concurrently, in which to
15 file written comments, which shall be part of
16 the record. If no comments are filed within 90
17 days, these entities shall be presumed not to ob-
18 ject to the charter.

19 “(F) NOTICE.—

20 “(i) PUBLICATION.—The Secretary
21 shall publish notice of the charter applica-
22 tion in the Federal Register and in a news-
23 paper of general circulation in the pro-
24 posed service area in which the mitigation
25 bank is to operate (including the county in

1 which the project is to be located), and
2 shall make copies of the charter application
3 and supporting materials available for pub-
4 lic review at appropriate convenient loca-
5 tions in the service area.

6 “(ii) CONTENTS.—The notice shall de-
7 scribe the project or projects provided in
8 the charter application, explain where sup-
9 porting materials may be reviewed, and
10 provide 30 days for the submission of com-
11 ments on the compliance of the proposed
12 application with this subsection. Upon re-
13 quest, the time for comment may be ex-
14 tended once for 30 days.

15 “(G) DETERMINATION.—After a review of
16 public comments and any reply by the applicant
17 and a determination of whether the application
18 complies with this subsection, the Secretary
19 may issue the charter, deny the charter, or
20 issue the charter with modifications. The Sec-
21 retary’s decision shall be based on the entire
22 public record, including all public comments.

23 “(H) PUBLIC HEARING.—Upon a showing
24 of a material contested factual issue about the
25 compliance of the proposed application with this

1 subsection, the Secretary shall provide notice
2 and opportunity for a public hearing on the
3 record with respect to the application.

4 “(I) EXTENSION OF DEADLINE.—The Sec-
5 retary may extend the time for review once for
6 90 days, if additional time is needed to file
7 comments, to provide for a hearing, to provide
8 for further review of comments, or to provide
9 for a reply to adverse comments.

10 “(J) REIMBURSEMENT TO EXPEDITE RE-
11 VIEW.—The Secretary is authorized to accept
12 reimbursement from a charter applicant for the
13 direct salary and benefit costs of additional gov-
14 ernment or contract personnel necessary to ex-
15 pedite review of a charter application.

16 “(K) AMENDMENTS.—Additional projects
17 may be added to a mitigation bank charter by
18 amendment. Amendment applications shall be
19 processed in the same fashion as charter appli-
20 cations, but the Secretary may treat the facts
21 established in support of the charter and con-
22 firmed by the most recent annual report as es-
23 tablished for the purpose of the amendment ap-
24 plication process.

1 “(L) STATE APPROVALS.—The Secretary
2 shall give substantial weight to State approvals
3 of mitigation bank projects if the State pro-
4 grams under which such projects are approved
5 require a careful review of the long-term oper-
6 ation and maintenance of the project, including
7 provision of an adequate long-term source of
8 water to support the wetlands and legal control
9 over the real property in question and otherwise
10 require similar conditions to those in this sec-
11 tion.

12 “(M) COORDINATION.—The Secretary
13 shall coordinate the processing of a mitigation
14 bank application under this subsection with the
15 processing of applications by such applicant for
16 other permits and authorities under this Act
17 and under the National Environmental Policy
18 Act of 1969 so that determinations with respect
19 to such other permits and authorities may be
20 made concurrently with the final decision on the
21 bank charter.

22 “(N) REVOCATION.—A mitigation banking
23 charter may be revoked by the Secretary at any
24 time (i) for substantial failure to comply with
25 financial assurance, long-term water source, or

1 other critical operating requirements, (ii) for a
2 criminal conviction for making material false
3 statements in the charter application or annual
4 report, or (iii) for other substantial violations of
5 law which demonstrate the unfitness of the
6 holder of the charter to operate the mitigation
7 bank. The charter may only be revoked after an
8 opportunity for a public hearing on the record
9 within the meaning of chapter 5 of title 5,
10 United States Code.

11 “(3) CREDITS.—

12 “(A) OFFERING CREDITS FOR SALE.—

13 Upon receipt of its charter, a mitigation bank
14 may offer mitigation credits for sale. The maxi-
15 mum number of credits which a mitigation
16 bank may offer for sale shall not exceed the
17 number to which it is entitled based on—

18 “(i) the number of acres of wetlands
19 the bank has completed restoring, enhanc-
20 ing, and in exceptional circumstances, pre-
21 serving or creating and provided financial
22 assurance for their long-term operation
23 and maintenance; plus

24 “(ii) a limited number of the addi-
25 tional acres of wetlands for which the bank

1 has provided adequate financial assurance
2 that it will—

3 “(I) create, restore, enhance, or
4 preserve, and

5 “(II) provide long-term operation
6 and maintenance if the Secretary has
7 approved the plans for such work, in-
8 cluding a schedule for construction
9 and there is adequate legal control
10 over the real property to carry out the
11 proposed work; minus

12 “(iii) the number of credits it has pre-
13 viously sold based on the acreage described
14 in clauses (i) and (ii).

15 “(B) NUMBER OF CREDITS.—The number
16 of credits to which a chartered mitigation bank
17 is entitled based on its acreage and the wet-
18 lands functions served by that acreage shall be
19 determined according to objective criteria set by
20 regulation or, if a completed charter application
21 is filed before regulations are issued, according
22 to objective criteria applied by the Secretary,
23 using best professional judgment as part of the
24 charter decision. The application of the objec-
25 tive criteria applied shall be set forth in detail

1 in the charter decision. The Secretary shall
2 apply the same criteria to each mitigation bank
3 in the same State and to mitigation banks in
4 neighboring States which have overlapping serv-
5 ice areas.

6 “(C) REDUCTION OF CREDITS.—The num-
7 ber of mitigation credits to which a mitigation
8 bank is entitled shall not be decreased except by
9 sale or upon a showing by the Secretary, after
10 notice and opportunity for a public hearing, of
11 the bank’s failure to comply with charter condi-
12 tions resulting in the Secretary’s decision to
13 draw on the mitigation bank’s financial assur-
14 ances for the acreage on which such credits are
15 based. If the Secretary draws on the mitigation
16 bank’s financial assurances for all or part of its
17 acreage, the Secretary may suspend the sale of
18 credits based on that acreage in order to pre-
19 vent irreparable harm, provided that notice and
20 opportunity for a hearing to review the suspen-
21 sion decision is provided promptly thereafter.

22 “(D) INCREASE IN CREDITS.—The number
23 of mitigation credits to which a mitigation bank
24 is entitled may only be increased if the bank
25 makes a factual showing in its charter applica-

1 tion, or in an amendment application, that it is
2 entitled to more credits under the objective cri-
3 teria set by the Secretary by regulation or used
4 by the Secretary in the exercise of best profes-
5 sional judgment in chartering or amending the
6 charter of another mitigation bank in the same
7 State or a neighboring State.

8 “(E) DEBITS.—If a permit issued by the
9 Secretary to conduct activities in waters of the
10 United States authorizes unavoidable impacts
11 on wetlands and relies on a mitigation bank to
12 offset such impacts, the Secretary shall use the
13 same objective criteria to determine the wet-
14 lands mitigation debits from such permitted ac-
15 tivity as is used to determine the wetlands miti-
16 gation credits at the relevant mitigation bank.
17 Until the issuance or regulations, however, in
18 no case shall a ratio of less than 1.5 credits for
19 every debit be allowed.

20 “(F) NO REGULATION OF PRICE.—The
21 Secretary shall not regulate the price charged
22 for the sale of mitigation credits.

23 “(4) STANDARDS TO BE ESTABLISHED.—

24 “(A) DEADLINES FOR REGULATIONS.—
25 Within 1 year after the date of the enactment

1 of this subsection, the Secretary shall propose
2 regulations implementing this subsection and
3 shall promulgate such regulations not later than
4 18 months after such date of enactment.

5 “(B) CRITERIA FOR CREDITS.—Such regu-
6 lations shall set forth objective criteria by which
7 the number of credits to be yielded by a mitiga-
8 tion banking project may be determined and
9 shall take into account the wetlands functions
10 served by the wetlands restored, enhanced, cre-
11 ated, or preserved by such project, as well as
12 the environmental benefits served by the adja-
13 cent uplands included in such mitigation bank-
14 ing project. Such objective criteria shall also es-
15 tablish a preference for restoration or enhance-
16 ment of degraded wetlands but also provide for
17 the preservation of high quality wetlands if such
18 preservation results in a demonstrable benefit
19 to the watershed and there is a demonstrable
20 threat to the wetlands and creation of wetlands
21 where there is a high likelihood for ecological
22 success with adequate financial undertakings,
23 long-term source of water, and appropriate legal
24 control of the realty to assure their long-term
25 maintenance and viability.

1 “(C) CRITERIA FOR SERVICE AREAS.—
2 Such regulations shall set objective criteria by
3 which mitigation bank service areas are to be
4 determined, taking into account the need to set
5 service areas at a size providing a reasonable
6 prospect of vigorous market competition among
7 large scale mitigation banks while ensuring that
8 the bank effectively mitigates for unavoidable
9 wetland impacts. Such regulations shall provide
10 that an activity in waters of the United States
11 permitted under this section which activity is a
12 linear utility facility and is otherwise partially
13 within a service area shall be eligible to pur-
14 chase mitigation credits from a mitigation bank
15 within the same State. Such regulations shall
16 establish a preference for using a mitigation
17 bank to mitigate an activity which is part of a
18 single and complete project which disturbs less
19 than 5 acres of wetland in a mitigation bank.

20 “(D) PREFERENCE FOR IN-KIND COM-
21 PENSATION.—Such regulations shall establish a
22 preference for in-kind compensation of wetland
23 impacts. Out-of-kind compensation may be ac-
24 ceptable only if there is clear demonstration

1 that it is environmentally preferable to in-kind
2 compensation.

3 “(E) IMPLEMENTATION STRATEGY.—

4 “(i) DEVELOPMENT.—The Secretary
5 shall develop a State-by-State implementa-
6 tion strategy and report its findings and
7 conclusions to Congress and the public
8 within 1 year after the date of the enact-
9 ment of this subsection. Such strategy
10 shall be used, in part, to assist the Sec-
11 retary in proposing and promulgating reg-
12 ulations under this subsection.

13 “(ii) REVIEW.—In developing the
14 strategy, the Secretary shall examine the
15 progress of pending applications to estab-
16 lish mitigation banks under prior guidance
17 documents, identify reasons for delay of
18 any such application pending for more
19 than 6 months, and report alternatives to
20 streamline the processing of future applica-
21 tions.

22 “(iii) IDENTIFICATION OF WET-
23 LANDS.—In developing the strategy, the
24 Secretary shall seek to identify, in con-
25 sultation with the appropriate agency of

1 each State, substantial acreage of degraded
2 wetlands which need significant physical
3 alteration to the current hydrology in order
4 to substantially recover their natural wet-
5 lands functions. Of the tracts of wetlands
6 so identified, the study shall identify those
7 where physical restoration work through
8 private mitigation banking could begin in
9 the next 3, 5, and 10 years.

10 “(iv) TRIENNIAL REPORTS TO CON-
11 GRESS.—Not later than 4 years after the
12 date of the enactment of this subsection,
13 and every 3 years thereafter, the Secretary
14 shall make a written report to Congress
15 about the progress of restoring the tracts
16 of degraded wetlands identified in the ini-
17 tial report. The progress report shall first
18 be issued in draft form, and the Secretary
19 shall receive comments from the public
20 about the accuracy of the information con-
21 tained in the draft progress report, for 60
22 days. The final version of the progress re-
23 port shall be revised after consideration of
24 the public comments and submitted to

1 Congress not later than 90 days after the
2 close of the comment period.”.

○