

105TH CONGRESS  
1ST SESSION

# H. R. 2956

To provide for a biennial budget process and a biennial appropriations process and to enhance oversight and the performance of the Federal Government.

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## IN THE HOUSE OF REPRESENTATIVES

NOVEMBER 8, 1997

Mr. LUTHER introduced the following bill; which was referred to the Committee on the Budget, and in addition to the Committees on Rules, and Government Reform and Oversight, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

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## A BILL

To provide for a biennial budget process and a biennial appropriations process and to enhance oversight and the performance of the Federal Government.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Biennial Budgeting  
5 and Appropriations Act”.

6 **SEC. 2. REVISION OF TIMETABLE.**

7 Section 300 of the Congressional Budget Act of 1974  
8 (2 U.S.C. 631) is amended to read as follows:

## 1 “TIMETABLE

2 “SEC. 300. (a) IN GENERAL.—Except as provided by  
 3 subsection (b), the timetable with respect to the congres-  
 4 sional budget process for any Congress (beginning with  
 5 the One Hundred Sixth Congress) is as follows:

## “First Session

“On or before:	Action to be completed:
First Monday in February.	President submits budget recommendations.
February 15 .....	Congressional Budget Office submits report to Budget Committees.
Within 6 weeks after budget submission.	Committees submit views and estimates to Budget Committees.
April 1 .....	Budget Committees report concurrent resolution on the biennial budget.
May 15 .....	Congress completes action on concurrent resolution on the biennial budget.
May 15 .....	Biennial appropriation bills may be considered in the House.
June 10 .....	House Appropriations Committee reports last biennial appropriation bill.
June 30 .....	Congress completes action on biennial appropriation bills.
August 1 .....	House completes action on reconciliation legislation.
October 1 .....	Biennium begins.

## “Second Session

“On or before:	Action to be completed:
February 15 .....	Congressional Budget Office submits report to Budget Committees.
The last day of the session.	Congress completes action on bills and resolutions authorizing new budget authority for the succeeding biennium.

6 “(b) SPECIAL RULE.—In the case of any first session  
 7 of Congress that begins in any year immediately following  
 8 a leap year and during which the term of a President (ex-  
 9 cept a President who succeeds himself) begins, the follow-  
 10 ing dates shall supersede those set forth in subsection (a):

## “First Session

“On or before:	Action to be completed:
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## “First Session—Continued

First Monday in April .....	President submits budget recommendations.
April 20 .....	Committees submit views and estimates to Budget Committees.
May 15 .....	Budget Committees report concurrent resolution on the biennial budget.
June 1 .....	Congress completes action on concurrent resolution on the biennial budget.
July 1 .....	Biennial appropriation bills may be considered in the House.
July 20 .....	House Appropriations Committee reports last biennial appropriation bill.”.

1 **SEC. 3. AMENDMENTS TO THE CONGRESSIONAL BUDGET**2 **AND IMPOUNDMENT CONTROL ACT OF 1974.**

3 (a) **DECLARATION OF PURPOSE.**—Section 2(2) of the  
4 Congressional Budget and Impoundment Control Act of  
5 1974 (2 U.S.C. 621(2)) is amended by striking “each  
6 year” and inserting “biennially”.

7 (b) **DEFINITIONS.**—

8 (1) Section 3(4) of such Act (2 U.S.C. 622(4))  
9 is amended by striking “fiscal year” each place it  
10 appears and inserting “biennium”.

11 (2) Section 3 of such Act (2 U.S.C. 622) is fur-  
12 ther amended by adding at the end the following  
13 new paragraph:

14 “(11) The term ‘biennium’ means the period of  
15 2 consecutive fiscal years beginning on October 1 of  
16 any odd-numbered year.”.

17 (c) **BIENNIAL CONCURRENT RESOLUTION ON THE**  
18 **BUDGET.**—

19 (1) Section 301(a) of such Act (2 U.S.C.  
20 632(a)) is amended—

1 (A) in the matter preceding paragraph (1)  
2 by—

3 (i) striking “April 15 of each year”  
4 and inserting “May 15 of each odd-num-  
5 bered year”;

6 (ii) striking “the fiscal year beginning  
7 on October 1 of such year” the first place  
8 it appears and inserting “the biennium be-  
9 ginning on October 1 of such year”;

10 (iii) striking “the fiscal year beginning  
11 on October 1 of such year” the second  
12 place it appears and inserting “each fiscal  
13 year in such period”; and

14 (iv) striking “and planning levels for  
15 each of the two ensuing fiscal years” and  
16 inserting “and the appropriate levels for  
17 each of the 4 ensuing fiscal years”;

18 (B) in paragraph (6), by striking “for the  
19 fiscal year” and inserting “for each fiscal year  
20 in the biennium”; and

21 (C) in paragraph (7), by striking “for the  
22 fiscal year” and inserting “for each fiscal year  
23 in the biennium”.

24 (2) Section 301(b) of such Act (2 U.S.C.  
25 632(b)) is amended—

1 (A) in the matter preceding paragraph (1),  
2 by inserting “for a biennium” after “concurrent  
3 resolution on the budget”; and

4 (B) in paragraph (3), by striking “for such  
5 fiscal year” and inserting “for either fiscal year  
6 in such biennium”.

7 (3) Section 301(d) of such Act (2 U.S.C.  
8 632(d)) is amended by inserting “(or, if applicable,  
9 as provided by section 300(b))” after “United States  
10 Code”.

11 (4) Section 301(e) of such Act (2 U.S.C.  
12 632(e)) is amended—

13 (A) in the first sentence by striking “fiscal  
14 year” and inserting “biennium”;

15 (B) by inserting between the second and  
16 third sentences the following new sentence: “On  
17 or before April 1 of each odd-numbered year  
18 (or, if applicable, as provided by section  
19 300(b)), the Committee on the Budget of each  
20 House shall report to its House the concurrent  
21 resolution on the budget referred to in sub-  
22 section (a) for the biennium beginning on Octo-  
23 ber 1 of that year.”; and

24 (C) in paragraph (6), by striking “five fis-  
25 cal years beginning with such fiscal year” and

1           inserting “six fiscal years beginning with the  
2           first fiscal year of such biennium”.

3           (5) Section 301(f) of such Act (2 U.S.C.  
4           632(f)) is amended by striking “fiscal year” each  
5           place it appears and inserting “biennium”.

6           (6) Section 301(g)(1) of such Act (2 U.S.C.  
7           632(g)(1)) is amended by striking “for a fiscal year”  
8           and inserting “for a biennium”.

9           (7) The section heading of section 301 of such  
10          Act is amended by striking “**ANNUAL**” and insert-  
11          ing “**BIENNIAL**”.

12          (8) The item relating to section 301 in the table  
13          of contents set forth in section 1(b) of such Act is  
14          amended by striking “Annual” and inserting “Bien-  
15          nial”.

16          (d) COMMITTEE ALLOCATIONS.—Section 302 is  
17          amended—

18                 (1) by striking subsection (a)(2) and inserting  
19                 the following:

20                         “(2)(A) For the Senate, the joint explanatory  
21                         statement accompanying a conference report on a  
22                         concurrent resolution on the budget shall include an  
23                         estimated allocation of the appropriate levels of total  
24                         new budget authority, total outlays, and social secu-  
25                         rity outlays, based upon the concurrent resolution as

1 recommended in the conference report, to each com-  
2 mittee of the Senate which has jurisdiction over bills  
3 and resolutions providing budget authority.

4 “(B) For all committees except the Committee  
5 on Appropriations, the allocation under subpara-  
6 graph (A) shall include the appropriate levels of  
7 budget authority, outlays, and social security outlays  
8 for each fiscal year in the biennium and the total of  
9 the biennium and the 4 succeeding fiscal years.

10 “(C) For the Committee on Appropriations, the  
11 allocation under subparagraph (A) shall include the  
12 appropriate levels of budget authority, outlays, and  
13 social security outlays for each fiscal year in the bi-  
14 ennium.”;

15 (2) in subsection (f)(1)—

16 (A) by striking “for a fiscal year”;

17 (B) by striking “for such fiscal year”, both  
18 places it appears; and

19 (C) by striking “effective during such fis-  
20 cal year”; and

21 (3) in subsection (f)(2)—

22 (A) by striking the first sentence and in-  
23 serting the following: “At any time after Con-  
24 gress has completed action on a concurrent res-  
25 olution on the budget required to be reported

1 under section 301(a), it shall not be in order to  
2 consider any bill, joint resolution, amendment,  
3 motion, or conference report, that provides new  
4 budget authority, outlays, new spending author-  
5 ity (as defined in section 401(c)(2)), or social  
6 security outlays in excess of allocations made  
7 pursuant to subsection (a) and (b).”; and

8 (B) by striking “Subparagraph (A)” and  
9 inserting “The requirement of this paragraph  
10 to comply with allocations made pursuant to  
11 section 302(a)”.

12 (e) SECTION 303 POINT OF ORDER.—

13 (1) The matter following paragraph (6) of sec-  
14 tion 303(a) of such Act (2 U.S.C. 634(a)) is amend-  
15 ed by striking “fiscal year” the first place it appears  
16 and inserting “biennium”.

17 (2) Section 303(b) of such Act (2 U.S.C.  
18 634(b)) is amended—

19 (A) in subparagraphs (A) and (B) of para-  
20 graph (1), by striking “the fiscal year” each  
21 place it appears and inserting “biennium”;

22 (B) in the matter following paragraph  
23 (1)(B), by striking “any calendar year” and in-  
24 serting “any odd-numbered calendar year (or, if  
25 applicable, as provided by section 300(b))”; and

1 (C) by—

2 (i) striking paragraph (2);

3 (ii) striking “(1)”; and

4 (iii) redesignating subparagraphs (A)

5 and (B) as paragraphs (1) and (2), respec-

6 tively, and indenting appropriately.

7 (f) PERMISSIBLE REVISIONS OF CONCURRENT RESO-  
8 LUTIONS ON THE BUDGET.—Section 304(a) of such Act  
9 (2 U.S.C. 635) is amended—

10 (1) by striking “fiscal year” the first two places  
11 it appears and inserting “biennium”;

12 (2) by striking “for such fiscal year”; and

13 (3) by inserting before the period “for such bi-  
14 ennium”.

15 (g) PROCEDURES FOR CONSIDERATION OF BUDGET  
16 RESOLUTIONS.—Section 305(a)(3) of such Act (2 U.S.C.  
17 636(b)(3)) is amended by striking “fiscal year” and in-  
18 serting “biennium”.

19 (h) COMPLETION OF HOUSE ACTION ON APPROPRIA-  
20 TION BILLS.—Section 307 of such Act (2 U.S.C. 638) is  
21 amended—

22 (1) by striking “fiscal year” and inserting “bi-  
23 ennium”; and

24 (2) by striking “that year” and inserting “each  
25 odd-numbered year”.

1 (i) COMPLETION OF ACTION ON REGULAR APPRO-  
2 PRIATION BILLS.—Section 309 of such Act (2 U.S.C.  
3 640) is amended—

4 (1) by inserting “of any odd-numbered calendar  
5 year” after “July”; and

6 (2) by striking “annual” and inserting “bien-  
7 nial”.

8 (j) RECONCILIATION PROCESS.—Section 310(a) of  
9 such Act (2 U.S.C. 641(a)) is amended—

10 (1) in the matter preceding paragraph (1), by  
11 striking “any fiscal year” and inserting “any bien-  
12 nium”; and

13 (2) in paragraph (1) by striking “such fiscal  
14 year” each place it appears and inserting “any fiscal  
15 year covered by such resolution”.

16 (k) SECTION 311 POINT OF ORDER.—

17 (1)(A) Section 311(a)(1) of such Act (2 U.S.C.  
18 642(a)) is amended—

19 (i) by striking “for a fiscal year” and in-  
20 serting “for a biennium”;

21 (ii) by striking “such fiscal year” the first  
22 place it appears and inserting “either fiscal  
23 year in such biennium”;

1 (iii) by striking “during such fiscal year”  
2 and inserting “during either fiscal year in such  
3 biennium”;

4 (iv) by striking “revenues for such fiscal  
5 year” and inserting “revenues for a fiscal  
6 year”; and

7 (v) by striking “budget for such fiscal  
8 year” and inserting “budget for either fiscal  
9 year in such biennium”.

10 (B) Section 311(a)(2)(A) of such Act is amend-  
11 ed—

12 (i) by striking “for the first” and inserting  
13 “for either”;

14 (ii) by striking “covering such fiscal year”  
15 and inserting “covering the biennium”;

16 (iii) by striking “the first fiscal year cov-  
17 ered” and inserting “either fiscal year in the bi-  
18 ennium covered”; and

19 (iv) by striking “the first fiscal year plus”  
20 and inserting “the biennium plus”.

21 (2) Section 311(b) of such Act (2 U.S.C.  
22 642(b)) is amended by striking “such fiscal year”  
23 the second place it appears and inserting “either fis-  
24 cal year in such biennium”.

1 (l) **BILLS PROVIDING NEW SPENDING AUTHORITY.**—  
2 Section 401(b)(2) of such Act (2 U.S.C. 651(b)(2)) is  
3 amended by striking “for such fiscal year” the second  
4 place it appears and inserting “for the biennium in which  
5 such fiscal year occurs”.

6 (m) **DATE OF ADJUSTING ALLOCATIONS.**—Section  
7 603(a) of such Act (2 U.S.C. 665b) is amended by insert-  
8 ing after “April 15” the following “(or if section 300(b)  
9 applies by June 15th)”.

10 **SEC. 4. PAY-AS-YOU-GO IN THE SENATE.**

11 Subparagraphs (A), (B), and (C) of section 202(b)(2)  
12 of House Concurrent Resolution 67 (104th Congress) are  
13 amended to read as follows:

14 “(A) The period of the biennium covered  
15 by the most recently adopted concurrent resolu-  
16 tion on the budget.

17 “(B) The period of the first six fiscal years  
18 covered by the most recently adopted concur-  
19 rent resolution on the budget.

20 “(C) The period of the four fiscal years  
21 following the first six fiscal years covered by the  
22 most recently adopted concurrent resolution on  
23 the budget.”.

1 **SEC. 5. AMENDMENTS TO TITLE 31, UNITED STATES CODE.**

2 (a) DEFINITION.—Section 1101 of title 31, United  
3 States Code, is amended by adding at the end thereof the  
4 following new paragraph:

5 “(3) ‘biennium’ has the meaning given to such  
6 term in paragraph (11) of section 3 of the Congres-  
7 sional Budget and Impoundment Control Act of  
8 1974 (2 U.S.C. 622(11)).”.

9 (b) BUDGET CONTENTS AND SUBMISSION TO THE  
10 CONGRESS.—

11 (1) The matter preceding paragraph (1) in sec-  
12 tion 1105(a) of title 31, United States Code, is  
13 amended to read as follows:

14 “(a) On or before the first Monday in February of  
15 each odd-numbered year (or, if applicable, as provided by  
16 section 300(b) of the Congressional Budget Act of 1974),  
17 beginning with the One Hundred Sixth Congress, the  
18 President shall transmit to the Congress, the budget for  
19 the biennium beginning on October 1 of such calendar  
20 year. The budget transmitted under this subsection shall  
21 include a budget message and summary and supporting  
22 information. The President shall include in each budget  
23 the following:”.

24 (2) Section 1105(a)(5) of title 31, United  
25 States Code, is amended by striking “the fiscal year  
26 for which the budget is submitted and the 4 fiscal

1 years after that year” and inserting “each fiscal  
2 year in the biennium for which the budget is submit-  
3 ted and in the succeeding 4 years”.

4 (3) Section 1105(a)(6) of title 31, United  
5 States Code, is amended by striking “the fiscal year  
6 for which the budget is submitted and the 4 fiscal  
7 years after that year” and inserting “each fiscal  
8 year in the biennium for which the budget is submit-  
9 ted and in the succeeding 4 years”.

10 (4) Section 1105(a)(9)(C) of title 31, United  
11 States Code, is amended by striking “the fiscal  
12 year” and inserting “each fiscal year in the bien-  
13 nium”.

14 (5) Section 1105(a)(12) of title 31, United  
15 States Code, is amended—

16 (A) in subparagraph (A), by striking “the  
17 fiscal year” and inserting “each fiscal year in  
18 the biennium”; and

19 (B) in subparagraph (B), by striking “4  
20 fiscal years after that year” and inserting “4  
21 fiscal years immediately following the second  
22 fiscal year in such biennium”.

23 (6) Section 1105(a)(13) of title 31, United  
24 States Code, is amended by striking “the fiscal

1 year” and inserting “each fiscal year in the bien-  
2 nium”.

3 (7) Section 1105(a)(14) of title 31, United  
4 States Code, is amended by striking “that year” and  
5 inserting “each fiscal year in the biennium for which  
6 the budget is submitted”.

7 (8) Section 1105(a)(16) of title 31, United  
8 States Code, is amended by striking “the fiscal  
9 year” and inserting “each fiscal year in the bien-  
10 nium”.

11 (9) Section 1105(a)(17) of title 31, United  
12 States Code, is amended—

13 (A) by striking “the fiscal year following  
14 the fiscal year” and inserting “each fiscal year  
15 in the biennium following the biennium”;

16 (B) by striking “that following fiscal year”  
17 and inserting “each such fiscal year”; and

18 (C) by striking “fiscal year before the fis-  
19 cal year” and inserting “biennium before the bi-  
20 ennium”.

21 (10) Section 1105(a)(18) of title 31, United  
22 States Code, is amended—

23 (A) by striking “the prior fiscal year” and  
24 inserting “each of the 2 most recently com-  
25 pleted fiscal years”;

1 (B) by striking “for that year” and insert-  
2 ing “with respect to those fiscal years”; and

3 (C) by striking “in that year” and insert-  
4 ing “in those fiscal years”.

5 (11) Section 1105(a)(19) of title 31, United  
6 States Code, is amended—

7 (A) by striking “the prior fiscal year” and  
8 inserting “each of the 2 most recently com-  
9 pleted fiscal years”;

10 (B) by striking “for that year” and insert-  
11 ing “with respect to those fiscal years”; and

12 (C) by striking “in that year” each place  
13 it appears and inserting “in those fiscal years”.

14 (c) ESTIMATED EXPENDITURES OF LEGISLATIVE  
15 AND JUDICIAL BRANCHES.—Section 1105(b) of title 31,  
16 United States Code, is amended by striking “each year”  
17 and inserting “each even-numbered year”.

18 (d) RECOMMENDATIONS TO MEET ESTIMATED DE-  
19 FICIENCIES.—Section 1105(c) of title 31, United States  
20 Code, is amended—

21 (1) by striking “fiscal year for” each place it  
22 appears and inserting “biennium for”;

23 (2) by inserting “or current biennium, as the  
24 case may be,” after “current fiscal year”; and

1           (3) by striking “that year” and inserting “that  
2           period”.

3           (e) CAPITAL INVESTMENT ANALYSIS.—Section  
4 1105(e)(1) of title 31, United States Code, is amended  
5 by striking “ensuing fiscal year” and inserting “biennium  
6 to which such budget relates”.

7           (f) SUPPLEMENTAL BUDGET ESTIMATES AND  
8 CHANGES.—

9           (1) Section 1106(a) of title 31, United States  
10 Code, is amended—

11                   (A) in the matter preceding paragraph (1),  
12                   by—

13                           (i) striking “Before July 16 of each  
14                           year,” and inserting “Before February 15  
15                           of each even numbered year,”; and

16                           (ii) striking “fiscal year” and insert-  
17                           ing “biennium”;

18                   (B) in paragraph (1)—

19                           (i) by striking “that fiscal year” and  
20                           inserting “each fiscal year in such bien-  
21                           nium”; and

22                           (ii) by striking the period at the end  
23                           and inserting “; and”;

24                   (C) in paragraph (2)—

1 (i) by striking “4 fiscal years follow-  
2 ing the fiscal year” and inserting “4 fiscal  
3 years following the biennium”; and

4 (ii) by striking the semicolon at the  
5 end and inserting a period; and

6 (D) by striking paragraph (3).

7 (2) Section 1106(b) of title 31, United States  
8 Code, is amended by—

9 (A) striking “the fiscal year” and inserting  
10 “each fiscal year in the biennium”;

11 (B) striking “July 16 of each year” and  
12 inserting “February 15 of each even-numbered  
13 year”; and

14 (C) striking “July 16” and inserting “Feb-  
15 ruary 15 of each even-numbered year.”.

16 (g) CURRENT PROGRAMS AND ACTIVITIES ESTI-  
17 MATES.—

18 (1) Section 1109(a) of title 31, United States  
19 Code, is amended—

20 (A) by striking “On or before the first  
21 Monday after January 3 of each year (on or be-  
22 fore February 5 in 1986)” and inserting “At  
23 the same time the budget required by section  
24 1105 is submitted for a biennium”; and

1 (B) by striking “the following fiscal year”  
2 and inserting “each fiscal year of such period”.

3 (2) Section 1109(b) of title 31, United States  
4 Code, is amended by striking “March 1 of each  
5 year” and inserting “within 6 weeks of the Presi-  
6 dent’s budget submission for each odd-numbered  
7 year (or, if applicable, as provided by section 300(b)  
8 of the Congressional Budget Act of 1974)”.

9 (h) YEAR-AHEAD REQUESTS FOR AUTHORIZING  
10 LEGISLATION.—Section 1110 of title 31, United States  
11 Code, is amended by—

12 (1) striking “fiscal year” and inserting “bien-  
13 nium (beginning on or after October 1, 1999)”;

14 (2) striking “May 16” and inserting “March  
15 31”; and

16 (3) striking “year before the year in which the  
17 fiscal year begins” and inserting “calendar year pre-  
18 ceding the calendar year in which the biennium be-  
19 gins”.

20 **SEC. 6. TWO-YEAR APPROPRIATIONS; TITLE AND STYLE OF**  
21 **APPROPRIATIONS ACTS.**

22 Section 105 of title 1, United States Code, is amend-  
23 ed to read as follows:

1 **“§ 105. Title and style of appropriations Acts**

2       “(a) The style and title of all Acts making appropria-  
3 tions for the support of the Government shall be as fol-  
4 lows: ‘An Act making appropriations (here insert the ob-  
5 ject) for each fiscal year in the biennium of fiscal years  
6 (here insert the fiscal years of the biennium).’.

7       “(b) All Acts making regular appropriations for the  
8 support of the Government shall be enacted for a biennium  
9 and shall specify the amount of appropriations provided  
10 for each fiscal year in such period.

11       “(c) For purposes of this section, the term ‘biennium’  
12 has the same meaning as in section 3(11) of the Congres-  
13 sional Budget and Impoundment Control Act of 1974 (2  
14 U.S.C. 622(11)).”.

15 **SEC. 7. MULTIYEAR AUTHORIZATIONS.**

16       (a) IN GENERAL.—Title III of the Congressional  
17 Budget Act of 1974 is amended by adding at the end the  
18 following new section:

19               “AUTHORIZATIONS OF APPROPRIATIONS

20       “SEC. 314. (a) POINT OF ORDER.—It shall not be  
21 in order in the House of Representatives or the Senate  
22 to consider—

23               “(1) any bill, joint resolution, amendment, mo-  
24 tion, or conference report that authorizes appropria-  
25 tions for a period of less than 2 fiscal years, unless  
26 the program, project, or activity for which the ap-

1 appropriations are authorized will require no further  
2 appropriations and will be completed or terminated  
3 after the appropriations have been expended; and

4 “(2) in any odd-numbered year, any authoriza-  
5 tion or revenue bill or joint resolution until Congress  
6 completes action on the biennial budget resolution,  
7 all regular biennial appropriations bills, and all rec-  
8 onciliation bills.

9 “(b) APPLICABILITY.—In the Senate, subsection (a)  
10 shall not apply to—

11 “(1) any measure that is privileged for consid-  
12 eration pursuant to a rule or statute;

13 “(2) any matter considered in Executive Ses-  
14 sion; or

15 “(3) an appropriations measure or reconcili-  
16 ation bill.”.

17 (b) AMENDMENT TO TABLE OF CONTENTS.—The  
18 table of contents set forth in section 1(b) of the Congres-  
19 sional Budget and Impoundment Control Act of 1974 is  
20 amended by adding after the item relating to section 313  
21 the following new item:

“Sec. 314. Authorizations of appropriations.”.

22 **SEC. 8. GOVERNMENT PLANS ON A BIENNIAL BASIS.**

23 (a) STRATEGIC PLANS.—Section 306 of title 5,  
24 United States Code, is amended—

1 (1) in subsection (a), by striking “September  
2 30, 1997” and inserting “September 30, 2000”;

3 (2) in subsection (b), by striking “at least every  
4 three years” and inserting “at least every 4 years”;

5 (3) by striking “five years forward” and insert-  
6 ing “six years forward”; and

7 (4) in subsection (c) by inserting a comma after  
8 “section” and adding “including a strategic plan  
9 submitted by September 30, 1997 meeting the re-  
10 quirements of subsection (a)”.

11 (b) BUDGET CONTENTS AND SUBMISSION TO CON-  
12 GRESS.—Paragraph 28 of section 1105(a) of title 31,  
13 United States Code, is amended—

14 (1) by striking “beginning with” and inserting  
15 “for”; and

16 (2) by inserting “, and beginning with fiscal  
17 year 2000, a biennial Federal Government perform-  
18 ance plan” after “plan”.

19 (c) PERFORMANCE PLANS.—Section 1115 of title 31,  
20 United States Code, is amended—

21 (1) in subsection (a)—

22 (A) in the first sentence—

23 (i) by striking “section 1105(a)(29)”  
24 and inserting “section 1105(a)(28)”; and

1 (ii) by striking “an annual” and in-  
2 serting “a biennial”;

3 (B) in paragraph (1) by inserting after  
4 “program activity” the following: “for both  
5 years 1 and 2 of the biennial plan”;

6 (C) in paragraph (5) by striking “and”  
7 after the semicolon,

8 (D) in paragraph (6) by striking the period  
9 and inserting a semicolon; and inserting “and”  
10 after the inserted semicolon; and

11 (E) by adding after paragraph (6) the fol-  
12 lowing:

13 “(7) cover a 2-year period beginning with the  
14 first fiscal year of the next biennial budget cycle.”;

15 (2) in subsection (d) by striking “annual” and  
16 inserting “biennial”; and

17 (3) in paragraph (6) of subsection (f) by strik-  
18 ing “annual” and inserting “biennial”.

19 (d) MANAGERIAL ACCOUNTABILITY AND FLEXIBIL-  
20 ITY.—Section 9703 of title 31, United States Code, is  
21 amended—

22 (1) in subsection (a)—

23 (A) in the first sentence by striking “an-  
24 nual”; and

1 (B) by striking “section 1105(a)(29)” and  
2 inserting “section 1105(a)(28)”;

3 (2) in subsection (e)—

4 (A) in the first sentence by striking “one  
5 or” before “years”;

6 (B) in the second sentence by striking “a  
7 subsequent year” and inserting “for a subse-  
8 quent 2-year period”; and

9 (C) in the third sentence by striking  
10 “three” and inserting “four”.

11 (e) PILOT PROJECTS FOR PERFORMANCE BUDGET-  
12 ING.—Section 1119 of title 31, United States Code, is  
13 amended—

14 (1) in paragraph (1) of subsection (d), by strik-  
15 ing “annual” and inserting “biennial”; and

16 (2) in subsection (e), by striking “annual” and  
17 inserting “biennial”.

18 (f) STRATEGIC PLANS.—Section 2802 of title 39,  
19 United States Code, is amended—

20 (1) in subsection (a), by striking “September  
21 30, 1997” and inserting “September 30, 2000”;

22 (2) in subsection (b), by striking “at least every  
23 three years” and inserting “at least every 4 years”;

24 (3) by striking “five years forward” and insert-  
25 ing “six years forward”; and

1           (4) in subsection (c), by inserting a comma  
2           after “section” and inserting “including a strategic  
3           plan submitted by September 30, 1997 meeting the  
4           requirements of subsection (a)”.

5           (g) PERFORMANCE PLANS.—Section 2803 of title 39,  
6           United States Code, is amended in subsection (a) by strik-  
7           ing “an annual” and inserting “a”.

8           (h) COMMITTEE VIEWS OF PLANS AND REPORTS.—  
9           Section 301(d) of the Congressional Budget Act (2 U.S.C.  
10          632(d)) is amended by adding at the end “Each committee  
11          of the Senate or the House of Representatives shall review  
12          the strategic plans, performance plans, and performance  
13          reports, required under section 306 of title 5, United  
14          States Code, and sections 1115 and 1116 of title 31,  
15          United States Code, of all agencies under the jurisdiction  
16          of the committee. Each committee may provide its views  
17          on such plans or reports to the Committee on the Budget  
18          of the applicable House.”.

19          (i) EFFECTIVE DATE.—

20                 (1) IN GENERAL.—The amendments made by  
21                 this section shall take effect on March 31, 1998.

22                 (2) AGENCY ACTIONS.—Effective on and after  
23                 the date of enactment of this Act, each agency shall  
24                 take such actions as necessary to prepare and sub-

1 mit any plan or report in accordance with the  
2 amendments made by this Act.

3 **SEC. 9. TWO-YEAR APPROPRIATIONS BILLS.**

4 (a) IN GENERAL.—Title III of the Congressional  
5 Budget Act of 1974 (2 U.S.C. 631 et seq.) is amended  
6 by adding at the end the following:

7 “CONSIDERATION OF TWO-YEAR APPROPRIATIONS BILLS

8 “SEC. 315. It shall not be in order in the House of  
9 Representatives or the Senate in any odd-numbered year  
10 to consider any regular bill providing new budget authority  
11 or a limitation on obligations under the jurisdiction of any  
12 of the subcommittees of the Committees on Appropria-  
13 tions for only the first fiscal year of a biennium, unless  
14 the program, project, or activity for which the new budget  
15 authority or obligation limitation is provided will require  
16 no additional authority beyond 1 year and will be com-  
17 pleted or terminated after the amount provided has been  
18 expended.”.

19 (b) AMENDMENT TO TABLE OF CONTENTS.—The  
20 table of contents set forth in section 1(b) of the Congres-  
21 sional Budget and Impoundment Control Act of 1974 is  
22 amended by adding after the item relating to section 313  
23 the following new item:

“Sec. 315. Consideration of two year appropriations bills.”.

1 **SEC. 10. REPORT ON TWO YEAR FISCAL PERIOD.**

2 Not later than 180 days after the date of enactment  
3 of this Act, the Director of OMB shall—

4 (1) determine the impact and feasibility of  
5 changing the definition of a fiscal year and the  
6 budget process based on that definition to a 2-year  
7 fiscal period with a 2-year budget process based on  
8 the 2-year period; and

9 (2) report the findings of the study to the Com-  
10 mittees on the Budget of the House of Representa-  
11 tives and the Senate.

12 **SEC. 11. EFFECTIVE DATE.**

13 (a) IN GENERAL.—Except as provided in sections 8  
14 and 10 and subsection (b), this Act and the amendments  
15 made by this Act shall take effect on January 1, 1999,  
16 and shall apply to budget resolutions and appropriations  
17 for the biennium beginning with fiscal year 2000.

18 (b) AUTHORIZATIONS FOR THE BIENNIUM.—For  
19 purposes of authorizations for the biennium beginning  
20 with fiscal year 2000, the provisions of this Act and the  
21 amendments made by this Act relating to 2-year author-  
22 izations shall take effect January 1, 1998.

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