

105TH CONGRESS  
1ST SESSION

# H. R. 481

To provide for the establishment of a Professional Trade Service Corps,  
and for other purposes.

---

## IN THE HOUSE OF REPRESENTATIVES

JANUARY 21, 1997

Ms. KAPTUR introduced the following bill; which was referred to the Committee on Government Reform and Oversight, and in addition to the Committee on the Judiciary, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

---

## A BILL

To provide for the establishment of a Professional Trade  
Service Corps, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE; TABLE OF CONTENTS.**

4 (a) SHORT TITLE.—This Act may be cited as the  
5 “Professional Trade Service Corps Act”.

6 (b) TABLE OF CONTENTS.—The table of contents for  
7 this Act is as follows:

### TABLE OF CONTENTS

Sec. 1. Short title; table of contents.

## TITLE I—THE PROFESSIONAL TRADE SERVICE CORPS

- Sec. 101. Definitions; references.
- Sec. 102. Establishment.
- Sec. 103. Tier I.
- Sec. 104. Tier II.
- Sec. 105. The Councils.
- Sec. 106. Rights of former members.
- Sec. 107. Effective date.

## TITLE II—THE TRADE SERVICE INSTITUTE

- Sec. 201. Establishment.
- Sec. 202. Director of the Trade Service Institute.
- Sec. 203. Staff.
- Sec. 204. Acquisition of property.
- Sec. 205. Service agreements.

## TITLE III—POSTEMPLOYMENT RESTRICTIONS

- Sec. 301. Postemployment restrictions.
- Sec. 302. Effective date.

1     **TITLE I—THE PROFESSIONAL**  
 2             **TRADE SERVICE CORPS**

3     **SEC. 101. DEFINITIONS; REFERENCES.**

4             (a) DEFINITIONS.—For the purpose of this Act—

5                     (1) the term “trade-related agency” means—

6                             (A) the Office of the United States Trade  
 7                             Representative;

8                             (B) each office or other unit within the  
 9                             Department of State under the Under Sec-  
 10                            retary for Economic and Agricultural Affairs;

11                            (C) the Department of Commerce, exclud-  
 12                            ing the Bureau of the Census;

13                            (D) the Foreign Agricultural Service of the  
 14                            Department of Agriculture;

15                            (E) the Bureau of International Labor Af-  
 16                            fairs of the Department of Labor; and

1 (F) each office or other unit within the De-  
2 partment of the Treasury under—

3 (i) the Deputy Assistant Secretary for  
4 Trade and Investment Policy; or

5 (ii) the Deputy Assistant Secretary  
6 for Regulatory, Tariff and Trade Enforce-  
7 ment;

8 (2) the term “Corps” means the Professional  
9 Trade Service Corps, as established under this title;

10 (3) the term “Tier I” means Tier I of the  
11 Corps, as described in section 103;

12 (4) the term “Tier II” means Tier II of the  
13 Corps, as described in section 104;

14 (5) the term “certified member of Tier I”  
15 means an employee in a position, in grade GS-12  
16 (or a higher grade) of the General Schedule, within  
17 a trade-related agency, who—

18 (A) has received certification under section  
19 103(d); and

20 (B) has not had such certification termi-  
21 nated under section 103(f) or otherwise;

22 (6) the term “member of the Corps” means any  
23 individual who—

24 (A) is a certified member of Tier I; or

1 (B) holds a position in Tier II (excluding  
2 any individual under subparagraph (A));

3 (7) the term “Institute” means the Trade Serv-  
4 ice Institute, as described in title II;

5 (8) the term “Policy Council” means the Policy  
6 Trade Service Interagency Council referred to in sec-  
7 tion 105(a)(1);

8 (9) the term “Career Council” means the Ca-  
9 reer Trade Service Interagency Council referred to  
10 in section 105(a)(2);

11 (10) the term “Government” means the United  
12 States Government; and

13 (11) the term “Director of the Institute” or  
14 “Director” means the Director of the Trade Service  
15 Institute under section 202.

16 (b) REFERENCES.—A reference in this Act to a grade  
17 of the General Schedule shall, with respect to the trade-  
18 related agency under subsection (a)(1)(B), be considered  
19 to be a reference to the corresponding grade of the For-  
20 eign Service Schedule, as determined under regulations  
21 prescribed by the member of the Policy Council under sec-  
22 tion 105(a)(1)(B).

23 **SEC. 102. ESTABLISHMENT.**

24 (a) IN GENERAL.—There shall be established within  
25 the trade-related agencies a Professional Trade Service

1 Corps, which shall consist of 2 tiers as described in sec-  
2 tions 103 and 104, respectively.

3 (b) REGULATIONS.—The Career Council shall, in ac-  
4 cordance with applicable provisions of this title, prescribe  
5 regulations relating to any procedures, criteria, or other  
6 matters (excluding any matter as to which any other en-  
7 tity or individual is permitted or required to prescribe reg-  
8 ulations under this title) which may be necessary to carry  
9 out this title.

10 **SEC. 103. TIER I.**

11 (a) ELIGIBILITY.—To be eligible to become a can-  
12 didate for Tier I, an individual must, as of the time of  
13 application—

14 (1) hold a position, in a trade-related agency, in  
15 grade GS–12, 13, 14, or 15 of the General Schedule;

16 (2) have, in the aggregate, at least—

17 (A) 2 years of service in 1 or more of the  
18 trade-related agencies;

19 (B) 2 years of comparable experience, as a  
20 Government employee, outside of the trade-re-  
21 lated agencies; or

22 (C) any combination of service or experi-  
23 ence, as described in subparagraphs (A) and  
24 (B), respectively, totalling at least 2 years; and

25 (3) demonstrate—

1 (A) substantive knowledge of trade policy  
2 or trade negotiations;

3 (B) aptitude for analytical thinking;

4 (C) effective written and oral communica-  
5 tion skills; and

6 (D) familiarity, ability, and willingness to  
7 work with the private sector, the Congress,  
8 Government agencies, and the press.

9 (b) ACADEMIC REQUIREMENTS.—(1) Any individual  
10 who is accepted as a candidate for Tier I shall be required  
11 to pursue, concurrent with service in such individual's reg-  
12 ular position in a trade-related agency or while fulfilling  
13 the rotational requirement under subsection (c), a com-  
14 prehensive program of study at the Institute.

15 (2) The purpose of the program of study shall be to  
16 ensure that members of the Corps are well-informed with  
17 respect to current trends as well as the history of trade  
18 negotiations, aware of the economic and political consider-  
19 ations relevant to trade negotiations, knowledgeable of the  
20 affairs, cultures, and languages of other countries, and  
21 otherwise well prepared to represent the interests of the  
22 United States in trade negotiations, or to carry out Gov-  
23 ernment functions relating thereto.

24 (3) To carry out the purpose described in paragraph  
25 (2), the Director of the Institute, in consultation with the

1 Career Council and the Policy Council, shall develop the  
2 course requirements for candidates for Tier I. At a mini-  
3 mum, the program shall include courses relating to—

4 (A) the history of, and current trends in, trade  
5 negotiations of the United States;

6 (B) trade-negotiation strategies;

7 (C) the economics and politics of trade;

8 (D) cultural and business practices of countries  
9 with which the United States has significant trade  
10 relations;

11 (E) foreign languages; and

12 (F) operations within and interrelationships  
13 among the various trade-related agencies.

14 (c) ROTATIONAL REQUIREMENT.—(1) In order to af-  
15 ford the opportunity to acquire direct experience relating  
16 to the matter described in subsection (b)(3)(F) and other-  
17 wise develop the qualities referred to in subsection  
18 (a)(3)(D), candidates for Tier I shall be required to com-  
19 plete at least 1 tour of duty either—

20 (A) by detail or temporary reassignment, as the  
21 case may be, to—

22 (i) a position within another trade-related  
23 agency; or

24 (ii) a Government position outside of the  
25 trade-related agencies; or

1           (B) by temporary assignment to a position out-  
2           side the Government.

3           (2) Selections under this subsection shall, to the max-  
4           imum extent practicable, take into account the interests  
5           and abilities of the individual involved, as well as the needs  
6           of the Government.

7           (3) A tour of duty under this subsection shall last  
8           at least 12 months.

9           (4)(A) The provisions of section 3373 of title 5,  
10          United States Code, relating to the continuation of level  
11          of pay, benefits, and status, shall apply with respect to  
12          any employee assigned to a position outside the Govern-  
13          ment, pursuant to paragraph (1)(B), in the same way as  
14          if it were a position to which such provisions would other-  
15          wise apply.

16          (B) The Office of Personnel Management shall pre-  
17          scribe any regulations necessary to carry out this para-  
18          graph.

19          (d) CERTIFICATION.—To become a certified member  
20          of Tier I, an individual must—

21                 (1) successfully complete the academic require-  
22                 ments under subsection (b) in accordance with such  
23                 timetable as the Director shall establish (such time-  
24                 table to permit such longer periods of time as the

1 Director may consider necessary based on an indi-  
2 vidual's grade level at time of entry and other rel-  
3 evant factors);

4 (2) successfully complete the rotational require-  
5 ment under subsection (c) within such time as the  
6 Director may require; and

7 (3) receive performance evaluations indicating  
8 at least a fully successful level of competence  
9 throughout the period while completing the require-  
10 ments of the program.

11 (e) RIGHTS BASED ON CERTIFICATION.—A certified  
12 member of Tier I—

13 (1) may be appointed to a position in Tier II,  
14 if otherwise qualified for such position;

15 (2) shall be eligible for advanced courses and  
16 continuing education through the Institute; and

17 (3) shall be eligible for such other forms of  
18 training (including preferential consideration, con-  
19 sistent with otherwise applicable provisions of law,  
20 for additional rotations) as the trade-related agen-  
21 cies may provide, in accordance with guidelines es-  
22 tablished by the Policy Council.

23 (f) PERIODIC RECERTIFICATION.—(1) In order to en-  
24 sure that certified members of Tier I maintain the level  
25 of excellence necessary to carry out the purposes of this

1 Act, each such member shall be subject to such periodic  
2 recertification requirements as the Career Council shall by  
3 regulation prescribe.

4 (2) Paragraph (1) shall not apply with respect to any  
5 individual holding a position within Tier II.

6 **SEC. 104. TIER II.**

7 (a) IN GENERAL.—Tier II shall consist of the follow-  
8 ing positions:

9 (1) Within the trade-related agency described in  
10 section 101(a)(1)(A):

11 (A) 1 of the Deputy United States Trade  
12 Representative positions (as designated by the  
13 United States Trade Representative).

14 (B) Assistant United States Trade Rep-  
15 resentative.

16 (C) Deputy Assistant United States Trade  
17 Representative.

18 (D) Deputy General Counsel.

19 (E) Associate General Counsel.

20 (2) Within the trade-related agency described in  
21 section 101(a)(1)(B):

22 (A) Deputy Assistant Secretaries under the  
23 Under Secretary of State for Economic and Ag-  
24 ricultural Affairs.

1           (3) Within the trade-related agencies described  
2 in section 101(a)(1)(C):

3           (A) Deputy Assistant Secretaries.

4           (B) Office Directors.

5           (4) Within the trade-related agency described in  
6 section 101(a)(1)(D):

7           (A) Associate Administrator for Trade Pol-  
8 icy and Agricultural Affairs.

9           (B) Assistant Administrator for Foreign  
10 Agricultural Affairs.

11           (C) Deputy Assistant Administrator.

12           (D) Area Officer Positions.

13           (5) Within the trade-related agency described in  
14 section 101(a)(1)(E):

15           (A) Deputy Under Secretary.

16           (B) Associate Deputy Under Secretary.

17           (C) Office Directors.

18           (6) Within the trade-related agency described in  
19 section 101(a)(1)(F):

20           (A) Deputy Assistant Secretary for Regu-  
21 latory, Tariff and Trade Enforcement.

22           (B) Director, Office of Trade and Tariff  
23 Affairs.

24           (C) Deputy Assistant Secretary for Trade  
25 and Investment Policy.

1 (D) Director of the Office of International  
2 Investment.

3 (E) Director of the Office of International  
4 Trade.

5 (b) RESERVATION OF POSITIONS.—Except as pro-  
6 vided in subsection (c) of this section or section 107(b)  
7 of this Act, positions within Tier II may not be filled by  
8 any individual other than—

9 (1) a certified member of Tier I;

10 (2) an individual who, immediately before ap-  
11 pointment to or placement in the position involved,  
12 holds a position in Tier II; or

13 (3) an individual who is able to demonstrate, by  
14 meeting such academic and other requirements as  
15 the Career Council establishes, at least the minimum  
16 level of training and expertise possessed by an indi-  
17 vidual described in paragraph (1) or (2).

18 (c) WAIVER AUTHORITY.—(1) The appropriate mem-  
19 ber of the Policy Council (as defined in paragraph (3))  
20 may waive the application of subsection (b) with respect  
21 to a position within such member's agency if, in accord-  
22 ance with guidelines which the Policy Council shall pre-  
23 scribe, such member determines such waiver to be nec-  
24 essary due to the unavailability of any candidate who sat-  
25 isfies such subsection.

1           (2) Under the guidelines, a waiver under this sub-  
2 section shall remain in effect for no longer than necessary  
3 to permit the appointment of a qualified candidate who  
4 satisfies subsection (b).

5           (3) For the purpose of this subsection, the appro-  
6 priate member of the Policy Council for the trade-related  
7 agency under subparagraph (A), (B), (C), (D), (E), or (F)  
8 of section 101(a)(1), is the member specified in the cor-  
9 responding subparagraph of section 105(a)(1).

10 **SEC. 105. THE COUNCILS.**

11           (a) IN GENERAL.—In order to carry out this Act,  
12 there shall be established—

13                   (1) a Policy Trade Service Interagency Council,  
14 which shall consist of—

15                           (A) the United States Trade Representa-  
16 tive (or the Trade Representative’s delegate);

17                           (B) the Secretary of State (or the Sec-  
18 retary’s delegate);

19                           (C) the Secretary of Commerce (or the  
20 Secretary’s delegate);

21                           (D) the Secretary of Agriculture (or the  
22 Secretary’s delegate);

23                           (E) the Secretary of Labor (or the Sec-  
24 retary’s delegate); and

1 (F) the Secretary of the Treasury (or the  
2 Secretary's delegate); and

3 (2) a Career Trade Service Interagency Council,  
4 consisting of 6 members, who shall be appointed in  
5 accordance with subsection (b).

6 (b) APPOINTMENTS TO THE CAREER COUNCIL.—(1)  
7 Each member of the Policy Council shall appoint 1 mem-  
8 ber of the Career Council.

9 (2) Only members of the Corps shall be eligible to  
10 serve on the Career Council.

11 (3) A vacancy in the Career Council shall be filled  
12 in the manner in which the original appointment was  
13 made.

14 (4) The term of appointment for a member of the  
15 Career Council shall be 1 year, except that any individual  
16 appointed to fill a vacancy occurring prior to the expira-  
17 tion of the term for which such member's predecessor was  
18 appointed may serve only for the remainder of such term,  
19 subject to paragraph (5).

20 (5) A member may serve after the expiration of such  
21 member's term until a successor has taken office.

22 (6) Nothing in this subsection shall prevent an indi-  
23 vidual from being appointed to the Career Council more  
24 than once.

1 (c) PAY.—Members of the Policy Council and mem-  
2 bers of the Career Council shall receive no additional pay  
3 on account of their service on the Policy Council or the  
4 Career Council, as the case may be.

5 **SEC. 106. RIGHTS OF FORMER MEMBERS.**

6 Any individual who is involuntarily separated from  
7 the Corps (except for failure to be recertified under 103(f)  
8 or otherwise for cause) shall—

9 (1) consistent with otherwise applicable provi-  
10 sions of law, and upon appropriate application, be  
11 restored at the earliest date possible to such individ-  
12 ual's former position or another position in the  
13 Corps which is commensurate with the individual's  
14 training and background; and

15 (2) for purposes of any determination of eligi-  
16 bility for a position within Tier II, continue to be  
17 treated, during the 12-month period beginning on  
18 the date of separation, as a certified member of  
19 Tier I.

20 **SEC. 107. EFFECTIVE DATE.**

21 (a) IN GENERAL.—Except as provided in subsection  
22 (b), this title shall take effect on the first day of the first  
23 fiscal year beginning after the date of the enactment of  
24 this Act.

1 (b) EXCEPTIONS.—(1) The provisions of sections  
2 104(b) (relating to eligibility for appointment to a position  
3 within Tier II) and 105(b)(2) (relating to eligibility for  
4 appointment as a member of the Career Council) shall  
5 apply with respect to appointments taking effect after the  
6 end of the 5-year period beginning on the effective date  
7 of this title.

8 (2) Any individual who, immediately before the end  
9 of the 5-year period referred to in paragraph (1), holds  
10 a position which is to become a part of Tier II, shall not  
11 be eligible to continue in such position after the end of  
12 such period—

13 (A) unless such individual is determined, within  
14 the last year of such 5-year period, to satisfy criteria  
15 which the Career Council shall establish, consistent  
16 with those under section 104(b)(3); or

17 (B) except if, or for so long as, a waiver re-  
18 mains in effect with respect to such position under  
19 section 104(c).

## 20 **TITLE II—THE TRADE SERVICE** 21 **INSTITUTE**

### 22 **SEC. 201. ESTABLISHMENT.**

23 The Policy Council shall establish a Trade Service In-  
24 stitute in order to furnish training and instruction—

25 (1) to candidates for Tier I;

1           (2) to members of the Corps; and

2           (3) to such other Government employees as may  
3       be appropriate.

4 **SEC. 202. DIRECTOR OF THE TRADE SERVICE INSTITUTE.**

5       (a) APPOINTMENT.—(1) The head of the Institute,  
6 who shall be known as the Director of the Trade Service  
7 Institute, shall be appointed by the Policy Council from  
8 among individuals recommended by the Career Council.

9       (2) The Director shall be appointed for a term of 2  
10 years, which shall be renewable.

11       (b) DUTIES.—The Director shall, in accordance with  
12 section 103(b) and other applicable provisions of this  
13 Act—

14           (1) establish the basic procedures to be followed  
15       by the Institute;

16           (2) plan and provide for the general nature of  
17       the training and instruction to be furnished by the  
18       Institute;

19           (3) correlate the training and instruction to be  
20       furnished by the Institute with training activities  
21       otherwise available through Government facilities or  
22       other sources;

23           (4) encourage and foster programs outside of  
24       the Institute that will complement those furnished  
25       by the Institute; and

1           (5) take any other action which may be nec-  
2           essary for the proper administration of the Institute.

3 **SEC. 203. STAFF.**

4           (a) **IN GENERAL.**—The Director may appoint such  
5 faculty or other staff of the Institute as the Director con-  
6 siders necessary to carry out its purposes.

7           (b) **APPLICABILITY OF CIVIL SERVICE LAWS.**—The  
8 faculty and other staff of the Institute shall be appointed  
9 subject to the provisions of title 5, United States Code,  
10 governing appointments in the competitive service, and  
11 shall be paid in accordance with the provisions of chapter  
12 51 and subchapter III of chapter 53 of such title relating  
13 to classification and General Schedule pay rates, and such  
14 other related provisions of law as may apply.

15           (c) **CRITERIA.**—All appointments under this section  
16 shall be made without regard to political affiliation and  
17 shall be made solely on the basis of demonstrated interest  
18 in, and capacity to promote, the purposes of the Institute.

19           (d) **DETAILS.**—Upon request of the Director, the  
20 head of any Government agency may detail, on a reim-  
21 bursable or nonreimbursable basis, any of the personnel  
22 of such agency to the Institute to assist it in carrying out  
23 its duties under this Act.

1 **SEC. 204. ACQUISITION OF PROPERTY.**

2 (a) IN GENERAL.—The Director may, in the name  
3 of the United States, acquire such real property, and such  
4 other property and equipment, as may be necessary for  
5 the operation and maintenance of the Institute.

6 (b) LIMITATION.—Authority under subsection (a)  
7 shall be effective only to such extent or in such amounts  
8 as are provided in advance in appropriation Acts.

9 **SEC. 205. SERVICE AGREEMENTS.**

10 (a) IN GENERAL.—A Government employee (other  
11 than one under section 201(3)) accepted for instruction  
12 or training at the Institute shall agree in writing with the  
13 Government, before commencement of such instruction or  
14 training, that such employee will—

15 (1) remain in the service of the Government  
16 after the end of the period of instruction or training  
17 for a period equal to at least 3 times the length of  
18 the period of instruction or training, as the case may  
19 be; and

20 (2) pay to the Government the amount of the  
21 expenses incurred by the Government in connection  
22 with providing such instruction or training to such  
23 employee if such employee is voluntarily separated  
24 from Government service before the end of the pe-  
25 riod for which such employee has agreed to remain  
26 in Government service.

1 (b) RIGHT OF RECOVERY.—If an employee becomes  
2 liable to the Government under subsection (a), but fails  
3 to fulfill such employee’s obligation to pay, a sum equal  
4 to the amount for which such employee is so liable shall  
5 be recoverable by the Government from the employee or  
6 the employee’s estate by—

7 (1) setoff against accrued pay, compensation,  
8 amount of retirement credit, or other amount due  
9 the employee from the Government; and

10 (2) such other method as is provided by law for  
11 the recovery of amounts owing to the Government.

12 The head of the agency concerned may waive, in whole  
13 or in part, a right of recovery under this subsection if it  
14 is shown that recovery would be against equity and good  
15 conscience or against the public interest.

## 16 **TITLE III—POSTEMPLOYMENT** 17 **RESTRICTIONS**

### 18 **SEC. 301. POSTEMPLOYMENT RESTRICTIONS.**

19 Section 207(f) of title 18, United States Code, is  
20 amended to read as follows:

21 “(f) RESTRICTIONS RELATING TO FOREIGN ENTI-  
22 TIES.—

23 “(1) PERSONS SUBJECT TO SUBSECTION (C),  
24 (D), OR (E).—Any person who is subject to the re-  
25 strictions contained in subsection (c), (d), or (e)

1 (other than a person under paragraph (2)) and who  
2 knowingly, within 8 years after leaving the position,  
3 office, or employment referred to in such sub-  
4 section—

5 “(A) represents a foreign entity before any  
6 officer or employee of any department or agen-  
7 cy of the United States with the intent to influ-  
8 ence a decision of such officer or employee in  
9 carrying out his or her official duties, or

10 “(B) aids or advises a foreign entity with  
11 the intent to influence a decision of any officer  
12 or employee of any department or agency of the  
13 United States, in carrying out his or her official  
14 duties,

15 shall be punished as provided in section 216 of this  
16 title.

17 “(2) FORMER MEMBERS OF THE PROFESSIONAL  
18 TRADE SERVICE CORPS.—Any person who is a mem-  
19 ber of the Professional Trade Service Corps and who  
20 knowingly, within 8 years after ceasing to be such  
21 a member—

1           “(A) represents a foreign entity before any  
2 officer or employee of any department or agen-  
3 cy of the United States with the intent to influ-  
4 ence a decision of such officer or employee in  
5 carrying out his or her official duties, or

6           “(B) aids or advises a foreign entity with  
7 the intent to influence a decision of any officer  
8 or employee of any department or agency of the  
9 United States, in carrying out his or her official  
10 duties,

11 shall be punished as provided in section 216 of this  
12 title.

13           “(3) DEFINITIONS.—For purposes of this sub-  
14 section—

15           “(A) the term ‘foreign entity’ means the  
16 government of a foreign country as defined in  
17 section 1(e) of the Foreign Agents Registration  
18 Act of 1938, as amended, or a foreign political  
19 party as defined in section 1(f) of that Act; and

20           “(B) the term ‘member of the Professional  
21 Trade Service Corps’ means a ‘member of the  
22 Corps’, as defined by section 101(a)(6) of the  
23 Professional Trade Service Corps Act.”.

1 **SEC. 302. EFFECTIVE DATE.**

2 (a) IN GENERAL.—Subject to subsection (b), this  
3 title and the amendments made by this title shall take ef-  
4 fect as of the effective date of title I.

5 (b) EXCEPTION.—(1) The amendments made by this  
6 title shall not, except as provided in paragraph (2), apply  
7 to a person whose service as a Government employee to  
8 which such amendments apply terminated before the effec-  
9 tive date of such amendments.

10 (2) Paragraph (1) shall not preclude the application  
11 of the amendments made by this title to a person with  
12 respect to service as a Government employee by that per-  
13 son on or after the effective date of such amendments.

○