

105TH CONGRESS
2D SESSION

S. 2163

To modify the procedures of the Federal courts in certain matters, to reform prisoner litigation, and for other purposes.

IN THE SENATE OF THE UNITED STATES

JUNE 11, 1998

Mr. HATCH (for himself, Mr. ASHCROFT, Mr. ABRAHAM, Mr. THURMOND, Mr. SESSIONS, and Mr. KYL) introduced the following bill; which was read twice and referred to the Committee on the Judiciary

A BILL

To modify the procedures of the Federal courts in certain matters, to reform prisoner litigation, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE; TABLE OF CONTENTS.**

4 (a) **SHORT TITLE.**—This Act may be cited as the
5 “Judicial Improvement Act of 1998”.

6 (b) **TABLE OF CONTENTS.**—The table of contents for
7 this Act is as follows:

- Sec. 1. Short title; table of contents.
- Sec. 2. Procedures for certain injunctions.
- Sec. 3. Limitations on remedial authority.
- Sec. 4. Interlocutory appeals of court orders relating to class actions.
- Sec. 5. Multiparty, multiform jurisdiction of district courts.
- Sec. 6. Appeals of Merit Systems Protection Board.

- Sec. 7. Extension of Judiciary Information Technology Fund.
- Sec. 8. Authorization for voluntary services.
- Sec. 9. Offsetting receipts.
- Sec. 10. Sunset of civil justice expense and delay reduction plans.
- Sec. 11. Creation of certifying officers in the judicial branch.
- Sec. 12. Limitation on collateral relief.
- Sec. 13. Laurie Show victim protection.
- Sec. 14. Rule of construction relating to retroactive application of statutes.
- Sec. 15. Appropriate remedies for prison conditions.
- Sec. 16. Limitation on fees.
- Sec. 17. Notice of malicious filings.
- Sec. 18. Limitation on prisoner release orders.
- Sec. 19. Repeal of section 140.
- Sec. 20. Severability.

1 **SEC. 2. PROCEDURES FOR CERTAIN INJUNCTIONS.**

2 (a) REQUIREMENT OF 3-JUDGE COURT.—

3 (1) IN GENERAL.—No interlocutory or perma-
 4 nent injunction restraining the enforcement, oper-
 5 ation, or execution of a State law adopted by ref-
 6 erendum or an Act of Congress shall be granted by
 7 a United States district court or judge thereof upon
 8 the ground that the State law conflicts with the
 9 United States Constitution, Federal law, or a treaty
 10 of the United States unless the application for the
 11 injunction is heard and determined by a court of 3
 12 judges in accordance with section 2284 of title 28,
 13 United States Code.

14 (2) APPEALS.—Any appeal of a determination
 15 on such application shall be to the Circuit Court of
 16 Appeals.

17 (3) DESIGNATION OF JUDGES.—In any case to
 18 which this section applies, the additional judges who
 19 will serve on the 3-judge court shall be designated

1 under section 2284(b)(1) of title 28, United States
2 Code, as soon as practicable, and the court shall ex-
3 pedite the consideration of the application for an in-
4 junction.

5 (4) DENIAL OF REQUEST.—Nothing in this
6 subsection shall prevent a district court judge from
7 denying a request for interlocutory or permanent in-
8 junctive relief.

9 (b) TIME LIMITS ON INJUNCTIVE RELIEF.—

10 (1) TEMPORARY RESTRAINING ORDER.—Section
11 2284(b)(3) of title 28, United States Code, is
12 amended in the second sentence by inserting before
13 the period, the following: “, but in no event shall the
14 order remain in force for longer than 10 days”.

15 (2) INTERLOCUTORY INJUNCTION.—Any inter-
16 locutory injunction restraining the enforcement or
17 operation of a State law adopted by referendum or
18 an Act of Congress shall remain in force for not
19 longer than 60 days. The Federal courts shall lack
20 the authority to grant any additional interlocutory
21 relief after the expiration of an interlocutory injunc-
22 tion. Nothing in this paragraph shall limit the
23 court’s authority to issue a permanent injunction
24 after an interlocutory injunction has expired. If the

1 order granting the interlocutory injunction is ap-
2 pealed, the time limits of paragraph (4) apply.

3 (3) FILING OF APPEAL.—A notice of appeal
4 from an order granting an interlocutory injunction
5 restraining the enforcement or operation, of a State
6 law adopted by referendum or an Act of Congress
7 shall be filed not later than 14 days after the date
8 of the order. The Courts of Appeals lack jurisdiction
9 over an untimely appeal of such an order.

10 (4) CONSIDERATION OF APPEAL.—If an appeal
11 is filed from an order granting an interlocutory in-
12 junction restraining the enforcement or operation of
13 a State law adopted by referendum or an Act of
14 Congress, the Court of Appeals shall reconsider the
15 merits of granting interlocutory relief applying a de
16 novo standard of review. The Court of Appeals shall
17 dispose of the appeal as expeditiously as possible,
18 but in any event within 100 days after the issuance
19 of the original order granting interlocutory relief. If
20 the interlocutory order is upheld on appeal, the in-
21 terlocutory order shall remain in force no longer
22 than 60 days after the date of the appellate decision
23 or until replaced by a permanent injunction.

24 (c) DEFINITIONS.—In this section—

1 (1) the term “State” means each of the several
2 States and the District of Columbia;

3 (2) the term “State law” means the constitu-
4 tion of a State, or any statute, ordinance, rule, regu-
5 lation, or other measure of a State that has the
6 force of law, and any amendment thereto; and

7 (3) the term “referendum” means the submis-
8 sion to popular vote of a measure passed upon or
9 proposed by a legislative body or by popular initia-
10 tive.

11 (d) EFFECTIVE DATE.—This section applies to any
12 injunction that is issued on or after the date of the enact-
13 ment of this Act.

14 **SEC. 3. LIMITATIONS ON REMEDIAL AUTHORITY.**

15 (a) TERMINATION OF PROSPECTIVE RELIEF.—

16 (1) IN GENERAL.—In any civil action in which
17 prospective relief is issued which binds State or local
18 officials or in any civil action in which the parties
19 entered a consent judgment binding State or local
20 officials, such relief shall be terminable upon the mo-
21 tion of any party or intervener—

22 (A) 5 years after the date the court grant-
23 ed or approved the prospective relief;

1 (B) 2 years after the date the court has
2 entered an order denying termination of pro-
3 spective relief under this paragraph; or

4 (C) in the case of an order issued on or be-
5 fore the date of enactment of this Act, 2 years
6 after the date of enactment.

7 (2) LIMITATION.—Prospective relief shall not
8 terminate if the court makes written findings based
9 on the record that prospective relief—

10 (A) remains necessary to correct current
11 and ongoing violation of a Federal right;

12 (B) extends no further than necessary to
13 correct the violation of a Federal right; and

14 (C) is the least intrusive means available
15 to correct the violation of a Federal right.

16 (3) TERMINATION AND MODIFICATION AUTHOR-
17 ITY OTHERWISE UNAFFECTED.—Nothing in this sec-
18 tion shall prevent any party or intervener from seek-
19 ing modification or termination before relief is avail-
20 able under paragraph (1), to the extent that modi-
21 fication or termination would otherwise be legally
22 permissible, and nothing in this section shall prevent
23 the parties from agreeing to terminate or modify an
24 injunction before such relief is available under para-
25 graph (1).

1 (4) CONFORMITY WITH OTHER LAWS.—Nothing
2 in this section shall affect the rules governing pro-
3 spective relief in any civil action with respect to pris-
4 on conditions.

5 (5) PROCEDURE FOR MOTION TO TERMI-
6 NATE.—

7 (A) IN GENERAL.—The court shall rule
8 promptly on any motion to modify or terminate
9 relief.

10 (B) AUTOMATIC TERMINATION.—In the
11 event a court does not rule on a motion to ter-
12 minate filed under paragraph (1) within 60
13 days, the order or consent judgment binding
14 State or local officials will automatically termi-
15 nate and be of no further legal force.

16 (b) SPECIAL MASTERS.—

17 (1) IN GENERAL.—

18 (A) APPOINTMENT.—In any civil action in
19 a Federal court, the Federal court may appoint
20 a special master who shall be disinterested and
21 objective.

22 (B) REMEDIAL PHASE.—The court shall
23 appoint a special master under this subsection
24 only during the remedial phase of the action
25 and only upon a finding that the remedial

1 phase will be sufficiently complex to warrant
2 the appointment.

3 (2) APPOINTMENT.—

4 (A) SUBMISSION OF LIST.—If the court de-
5 termines that appointment of a special master
6 is necessary, the court shall request that the de-
7 fendant (or group of defendants) and the plain-
8 tiff (or group of plaintiffs) each submit a list of
9 not more than 5 persons to serve as a special
10 master.

11 (B) REMOVAL.—Each party shall have the
12 opportunity to remove up to 3 persons from the
13 opposing party's list.

14 (C) SELECTION.—The court shall select
15 the special master from the remaining names
16 on the lists after the operation of subparagraph
17 (B).

18 (3) COMPENSATION.—The compensation to be
19 paid to a special master shall be based on an hourly
20 rate not greater than the hourly rate established
21 under section 3006A of title 18, United States Code,
22 for payment of court-appointed counsel, and costs
23 reasonably incurred by the special master. Such
24 compensation and costs shall be paid with funds ap-
25 propriated to the Judiciary.

1 (4) REGULAR REVIEW OF APPOINTMENT.—The
2 court shall review the appointment of the special
3 master every 6 months to determine whether the
4 services of the special master continued to be justi-
5 fied under the standards of paragraph (1).

6 (5) LIMITATIONS ON POWERS AND DUTIES.—A
7 special master appointed under this subsection—

8 (A) shall not make any finding or commu-
9 nication ex parte; and

10 (B) may be removed by the judge at any
11 time, but shall be relieved of the appointment
12 upon termination of relief.

13 (c) JUDICIAL TAXATION PROHIBITED.—

14 (1) IN GENERAL.—No Federal court shall have
15 the authority to order a unit of Federal, State, or
16 local government to increase taxes as part of a judi-
17 cial remedy.

18 (2) REMEDIAL AUTHORITY OTHERWISE UNAF-
19 FECTED.—Nothing in paragraph (1) shall be con-
20 strued to limit the authority of a Federal court to
21 order a remedy that may lead a unit of local or
22 State government to decide to increase taxes.

23 (d) STATE COURT REMEDIES UNAFFECTED.—Noth-
24 ing in this section shall limit the remedial authority of

1 State courts in any case, including cases raising issues of
2 Federal law.

3 **SEC. 4. INTERLOCUTORY APPEALS OF COURT ORDERS RE-**
4 **LATING TO CLASS ACTIONS.**

5 (a) INTERLOCUTORY APPEALS.—Section 1292(b) of
6 title 28, United States Code, is amended—

7 (1) by inserting “(1)” after “(b)”; and

8 (2) by adding at the end the following:

9 “(2) The court of appeals which would have jurisdic-
10 tion over a final order in an action may, in its discretion,
11 permit an appeal from an order of a district court granting
12 or denying class action certification made to it within 10
13 days after the entry of the order. An appeal under this
14 paragraph shall not stay proceedings in the district court
15 unless the district judge or the court of appeals or a judge
16 thereof shall so order.”.

17 (b) EFFECTIVE DATE.—The amendment made by
18 subsection (a) applies to any action commenced on or after
19 the date of enactment of this Act.

20 **SEC. 5. MULTIPARTY, MULTIFORUM JURISDICTION OF DIS-**
21 **TRICT COURTS.**

22 (a) BASIS OF JURISDICTION.—

23 (1) IN GENERAL.—Chapter 85 of title 28,
24 United States Code, is amended by adding at the
25 end the following:

1 **“§ 1369. Multiparty, multiform jurisdiction**

2 “(a) The district courts shall have original jurisdic-
3 tion of any civil action involving minimal diversity between
4 adverse parties that arises from a single accident, where
5 at least 25 natural persons have either died or incurred
6 injury in the accident at a discrete location and, in the
7 case of injury, the injury has resulted in damages which
8 exceed \$50,000 per person, exclusive of interest and costs,
9 if—

10 “(1) a defendant resides in a State and a sub-
11 stantial part of the accident took place in another
12 State or other location, regardless of whether that
13 defendant is also a resident of the State where a
14 substantial part of the accident took place;

15 “(2) any 2 defendants reside in different
16 States, regardless of whether such defendants are
17 also residents of the same State or States; or

18 “(3) substantial parts of the accident took place
19 in different States.

20 “(b) For purposes of this section—

21 “(1) minimal diversity exists between adverse
22 parties if any party is a citizen of a State and any
23 adverse party is a citizen of another State, a citizen
24 or subject of a foreign state, or a foreign state as
25 defined in section 1603(a);

1 “(2) a corporation is deemed to be a citizen of
2 any State, and a citizen or subject of any foreign
3 state, in which it is incorporated or has its principal
4 place of business, and is deemed to be a resident of
5 any State in which it is incorporated or licensed to
6 do business or is doing business;

7 “(3) the term ‘injury’ means—

8 “(A) physical harm to a natural person;
9 and

10 “(B) physical damage to or destruction of
11 tangible property, but only if physical harm de-
12 scribed in subparagraph (A) exists;

13 “(4) the term ‘accident’ means a sudden acci-
14 dent, or a natural event culminating in an accident,
15 that results in death or injury incurred at a discrete
16 location by at least 25 natural persons; and

17 “(5) the term ‘State’ includes the District of
18 Columbia, the Commonwealth of Puerto Rico, and
19 any territory or possession of the United States.

20 “(c) In any action in a district court which is or could
21 have been brought, in whole or in part, under this section,
22 any person with a claim arising from the accident de-
23 scribed in subsection (a) shall be permitted to intervene
24 as a party plaintiff in the action, even if that person could

1 not have brought an action in a district court as an origi-
2 nal matter.

3 “(d) A district court in which an action under this
4 section is pending shall promptly notify the judicial panel
5 on multidistrict litigation of the pendency of the action.”.

6 (2) CONFORMING AMENDMENT.—The table of
7 sections at the beginning of chapter 85 of title 28,
8 United States Code, is amended by adding at the
9 end the following:

“1369. Multiparty, multiform jurisdiction.”.

10 (b) VENUE.—Section 1391 of title 28, United States
11 Code, is amended by adding at the end the following:

12 “(g) A civil action in which jurisdiction of the district
13 court is based upon section 1369 may be brought in any
14 district in which any defendant resides or in which a sub-
15 stantial part of the accident giving rise to the action took
16 place.”.

17 (c) MULTIDISTRICT LITIGATION.—Section 1407 of
18 title 28, United States Code, is amended by adding at the
19 end the following:

20 “(i)(1) In actions transferred under this section when
21 jurisdiction is or could have been based, in whole or in
22 part, on section 1369, the transferee district court may
23 retain actions so transferred for the determination of li-
24 ability and punitive damages notwithstanding any other
25 provision of this section. An action retained for the deter-

1 mination of liability shall be remanded to the district court
2 from which the action was transferred, or to the State
3 court from which the action was removed, for the deter-
4 mination of damages, other than punitive damages, unless
5 the court finds, for the convenience of parties and wit-
6 nesses and in the interest of justice, that the action should
7 be retained for the determination of damages.

8 “(2) Any remand under paragraph (1) shall not be
9 effective until 60 days after the transferee court has
10 issued an order determining liability and has certified its
11 intention to remand some or all of the transferred actions
12 for the determination of damages. An appeal with respect
13 to the liability determination and the choice of law deter-
14 mination of the transferee court may be taken during that
15 60-day period to the court of appeals with appellate juris-
16 diction over the transferee court. In the event a party files
17 such an appeal, the remand shall not be effective until the
18 appeal has been finally disposed of. Once the remand has
19 become effective, the liability determination and the choice
20 of law determination shall not be subject to further review
21 by appeal or otherwise.

22 “(3) An appeal with respect to determination of puni-
23 tive damages by the transferee court may be taken, during
24 the 60-day period beginning on the date the order making

1 the determination is issued, to the court of appeals with
2 jurisdiction over the transferee court.

3 “(4) Any decision under this subsection concerning
4 remand for the determination of damages shall not be re-
5 viewable by appeal or otherwise.

6 “(5) Nothing in this subsection shall restrict the au-
7 thority of the transferee court to transfer or dismiss an
8 action on the ground of inconvenient forum.”.

9 (d) REMOVAL OF ACTIONS.—Section 1441 of title 28,
10 United States Code, is amended—

11 (1) in subsection (e) by striking “(e) The court
12 to which such civil action is removed” and inserting
13 “(f) The court to which a civil action is removed
14 under this section”; and

15 (2) by inserting after subsection (d) the follow-
16 ing:

17 “(e)(1)(A) Notwithstanding the provisions of sub-
18 section (b), a defendant in a civil action in a State court
19 may remove the action to the district court of the United
20 States for the district and division embracing the place
21 where the action is pending if—

22 “(i) the action could have been brought in a
23 United States district court under section 1369; or

24 “(ii) the defendant is a party to an action
25 which is or could have been brought, in whole or in

1 part, under section 1369 in a United States district
2 court and arises from the same accident as the ac-
3 tion in State court, even if the action to be removed
4 could not have been brought in a district court as
5 an original matter.

6 “(B) The removal of an action under this subsection
7 shall be made in accordance with section 1446, except that
8 a notice of removal may also be filed before trial of the
9 action in State court within 30 days after the date on
10 which the defendant first becomes a party to an action
11 under section 1369 in a United States district court that
12 arises from the same accident as the action in State court,
13 or at a later time with leave of the district court.

14 “(2) Whenever an action is removed under this sub-
15 section and the district court to which it is removed or
16 transferred under section 1407(i) has made a liability de-
17 termination requiring further proceedings as to damages,
18 the district court shall remand the action to the State
19 court from which it had been removed for the determina-
20 tion of damages, unless the court finds that, for the con-
21 venience of parties and witnesses and in the interest of
22 justice, the action should be retained for the determination
23 of damages.

24 “(3) Any remand under paragraph (2) shall not be
25 effective until 60 days after the district court has issued

1 an order determining liability and has certified its inten-
2 tion to remand the removed action for the determination
3 of damages. An appeal with respect to the liability deter-
4 mination and the choice of law determination of the dis-
5 trict court may be taken during that 60-day period to the
6 court of appeals with appellate jurisdiction over the dis-
7 trict court. In the event a party files such an appeal, the
8 remand shall not be effective until the final disposition of
9 the appeal. Once the remand has become effective, the li-
10 ability determination and the choice of law determination
11 shall not be subject to further review by appeal or other-
12 wise.

13 “(4) Any decision under this subsection concerning
14 remand for the determination of damages shall not be re-
15 viewable by appeal or otherwise.

16 “(5) An action removed under this subsection shall
17 be deemed to be an action under section 1369 and an ac-
18 tion in which jurisdiction is based on section 1368 of this
19 title for purposes of this section and sections 1407, 1660,
20 1697, and 1785.

21 “(6) Nothing in this subsection shall restrict the au-
22 thority of the district court to transfer or dismiss an ac-
23 tion on the ground of inconvenient forum.”.

24 (e) CHOICE OF LAW.—

1 (1) DETERMINATION BY THE COURT.—Chapter
2 111 of title 28, United States Code, is amended by
3 adding at the end the following:

4 **“§ 1660. Choice of law in multiparty, multiform ac-**
5 **tions**

6 “(a)(1) In an action which is or could have been
7 brought, in whole or in part, under section 1369, the dis-
8 trict court in which the action is brought or to which it
9 is removed shall determine the source of the applicable
10 substantive law, except that if an action is transferred to
11 another district court, the transferee court shall determine
12 the source of the applicable substantive law. In making
13 this determination, a district court shall not be bound by
14 the choice of law rules of any State, and the factors that
15 the court may consider in choosing the applicable law in-
16 clude—

17 “(A) the place of the injury;

18 “(B) the place of the conduct causing the in-
19 jury;

20 “(C) the principal places of business or
21 domiciles of the parties;

22 “(D) the danger of creating unnecessary incen-
23 tives for forum shopping; and

24 “(E) whether the choice of law would be reason-
25 ably foreseeable to the parties.

1 “(2) The factors set forth in paragraph (1) (A)
2 through (E) shall be evaluated according to their relative
3 importance with respect to the particular action. If good
4 cause is shown in exceptional cases, including constitu-
5 tional reasons, the court may allow the law of more than
6 1 State to be applied with respect to a party, claim, or
7 other element of an action.

8 “(b) The district court making the determination
9 under subsection (a) shall enter an order designating the
10 single jurisdiction whose substantive law is to be applied
11 in all other actions under section 1369 arising from the
12 same accident as that giving rise to the action in which
13 the determination is made. The substantive law of the des-
14 ignated jurisdiction shall be applied to the parties and
15 claims in all such actions before the court, and to all other
16 elements of each action, except where Federal law applies
17 or the order specifically provides for the application of the
18 law of another jurisdiction with respect to a party, claim,
19 or other element of an action.

20 “(c) In an action remanded to another district court
21 or a State court under section 1407(i)(1) or 1441(e)(2),
22 the district court’s choice of law under subsection (b) shall
23 continue to apply.”.

24 (2) CONFORMING AMENDMENT.—The table of
25 sections at the beginning of chapter 111 of title 28,

1 United States Code, is amended by adding at the
2 end the following:

“1660. Choice of law in multiparty, multiform actions.”.

3 (f) SERVICE OF PROCESS.—

4 (1) OTHER THAN SUBPOENAS.—

5 (A) IN GENERAL.—Chapter 113 of title
6 28, United States Code, is amended by adding
7 at the end the following:

8 **“§ 1697. Service in multiparty, multiform actions**

9 “When the jurisdiction of the district court is based
10 in whole or in part upon section 1369, process, other than
11 subpoenas, may be served at any place within the United
12 States, or anywhere outside the United States if otherwise
13 permitted by law.”.

14 (B) CONFORMING AMENDMENT.—The
15 table of sections at the beginning of chapter
16 113 of title 28, United States Code, is amended
17 by adding at the end the following:

“1697. Service in multiparty, multiform actions.”.

18 (2) SERVICE OF SUBPOENAS.—

19 (A) IN GENERAL.—Chapter 117 of title
20 28, United States Code, is amended by adding
21 at the end the following:

22 **“§ 1785. Subpoenas in multiparty, multiform actions**

23 “When the jurisdiction of the district court is based
24 in whole or in part upon section 1369 of this title, a sub-

1 poena for attendance at a hearing or trial may, if author-
 2 ized by the court upon motion for good cause shown, and
 3 upon such terms and conditions as the court may impose,
 4 be served at any place within the United States, or any-
 5 where outside the United States if otherwise permitted by
 6 law.”.

7 (B) CONFORMING AMENDMENT.—The
 8 table of sections at the beginning of chapter
 9 117 of title 28, United States Code, is amended
 10 by adding at the end the following:

“1785. Subpoenas in multiparty, multiforum actions.”.

11 (g) EFFECTIVE DATE.—The amendments made by
 12 this section shall apply to a civil action if the accident giv-
 13 ing rise to the cause of action occurred on or after the
 14 90th day after the date of the enactment of this Act.

15 **SEC. 6. APPEALS OF MERIT SYSTEMS PROTECTION BOARD.**

16 (a) APPEALS.—Section 7703 of title 5, United States
 17 Code, is amended—

18 (1) in subsection (b)(1), by striking “30” and
 19 inserting “60”; and

20 (2) in the first sentence of subsection (d), by in-
 21 sserting after “filing” the following: “, within 60 days
 22 after the date the Director received notice of the
 23 final order or decision of the Board,”.

24 (b) EFFECTIVE DATE.—The amendments made by
 25 subsection (a) take effect on the date of enactment of this

1 Act and apply to any administrative or judicial proceeding
2 pending on that date or commenced on or after that date.

3 **SEC. 7. EXTENSION OF JUDICIARY INFORMATION TECH-**
4 **NOLOGY FUND.**

5 Section 612 of title 28, United States Code, is
6 amended—

7 (1) by striking “equipment” each place it ap-
8 pears and inserting “resources”;

9 (2) by striking subsection (f) and redesignating
10 subsequent subsections accordingly;

11 (3) in subsection (g), as so redesignated, by
12 striking paragraph (3); and

13 (4) in subsection (i), as so redesignated—

14 (A) by striking “Judiciary” each place it
15 appears and inserting “judiciary”;

16 (B) by striking “subparagraph (c)(1)(B)”
17 and inserting “subsection (c)(1)(B)”; and

18 (C) by striking “under (c)(1)(B)” and in-
19 serting “under subsection (c)(1)(B)”.

20 **SEC. 8. AUTHORIZATION FOR VOLUNTARY SERVICES.**

21 Section 677 of title 28, United States Code, is
22 amended by adding at the end the following:

23 “(c)(1) Notwithstanding section 1342 of title 31, the
24 Administrative Assistant, with the approval of the Chief

1 Justice, may accept voluntary personal services for the
2 purpose of providing tours of the Supreme Court building.

3 “(2) No person may volunteer personal services under
4 this subsection unless the person has first agreed, in writ-
5 ing, to waive any claim against the United States arising
6 out of or in connection with such services, other than a
7 claim under chapter 81 of title 5.

8 “(3) No person volunteering personal services under
9 this subsection shall be considered an employee of the
10 United States for any purpose other than for purposes
11 of—

12 “(A) chapter 81 of title 5; or

13 “(B) chapter 171 of this title.

14 “(4) In the administration of this subsection, the Ad-
15 ministrative Assistant shall ensure that the acceptance of
16 personal services shall not result in the reduction of pay
17 or displacement of any employee of the Supreme Court.”.

18 **SEC. 9. OFFSETTING RECEIPTS.**

19 For fiscal year 1999 and thereafter, any portion of
20 miscellaneous fees collected as prescribed by the Judicial
21 Conference of the United States pursuant to sections
22 1913, 1914(b), 1926(a), 1930(b), and 1932 of title 28,
23 United States Code, exceeding the amount of such fees
24 in effect on September 30, 1998, shall be deposited into

1 the special fund of the Treasury established under section
2 1931 of title 28, United States Code.

3 **SEC. 10. SUNSET OF CIVIL JUSTICE EXPENSE AND DELAY**
4 **REDUCTION PLANS.**

5 Section 103(b)(2)(A) of the Civil Justice Reform Act
6 of 1990 (Public Law 101–650; 104 Stat. 5096; 28 U.S.C.
7 471 note), as amended by Public Law 105–53 (111 Stat.
8 1173), is amended by inserting “471,” after “sections”.

9 **SEC. 11. CREATION OF CERTIFYING OFFICERS IN THE JUDI-**
10 **CIAL BRANCH.**

11 (a) APPOINTMENT OF DISBURSING AND CERTIFYING
12 OFFICERS.—Chapter 41 of title 28, United States Code,
13 is amended by adding at the end the following:

14 **“§ 613. Disbursing and certifying officers**

15 “(a)(1) The Director may designate in writing offi-
16 cers and employees of the judicial branch of the Govern-
17 ment, including the courts as defined in section 610 other
18 than the Supreme Court, to be disbursing officers in such
19 numbers and locations as the Director considers nec-
20 essary.

21 “(2) Disbursing officers shall—

22 “(A) disburse moneys appropriated to the judi-
23 cial branch and other funds only in strict accordance
24 with payment requests certified by the Director or in
25 accordance with subsection (b);

1 “(B) examine payment requests as necessary to
2 ascertain whether such requests are in proper form,
3 certified, and approved; and

4 “(C) be held accountable for their actions as
5 provided by law, except that such a disbursing offi-
6 cer shall not be held accountable or responsible for
7 any illegal, improper, or incorrect payment resulting
8 from any false, inaccurate, or misleading certificate
9 for which a certifying officer is responsible under
10 subsection (b).

11 “(b)(1)(A) The Director may designate in writing of-
12 ficers and employees of the judicial branch of the Govern-
13 ment, including the courts as defined in section 610 other
14 than the Supreme Court, to certify payment requests pay-
15 able from appropriations and funds.

16 “(B) Certifying officers shall be responsible and ac-
17 countable for—

18 “(i) the existence and correctness of the facts
19 recited in the certificate or other request for pay-
20 ment or its supporting papers;

21 “(ii) the legality of the proposed payment under
22 the appropriation or fund involved; and

23 “(iii) the correctness of the computations of
24 certified payment requests.

1 “(2) The liability of a certifying officer shall be en-
2 forced in the same manner and to the same extent as pro-
3 vided by law with respect to the enforcement of the liabil-
4 ity of disbursing and other accountable officers. A certify-
5 ing officer shall be required to make restitution to the
6 United States for the amount of any illegal, improper, or
7 incorrect payment resulting from any false, inaccurate, or
8 misleading certificates made by the certifying officer, as
9 well as for any payment prohibited by law or which did
10 not represent a legal obligation under the appropriation
11 or fund involved.

12 “(c) A certifying or disbursing officer—

13 “(1) has the right to apply for and obtain a de-
14 cision by the Comptroller General on any question of
15 law involved in a payment request presented for cer-
16 tification; and

17 “(2) is entitled to relief from liability arising
18 under this section in accordance with title 31.

19 “(d) Nothing in this section affects the authority of
20 the courts with respect to moneys deposited with the
21 courts under chapter 129.”.

22 (b) CONFORMING AMENDMENT.—The table of sec-
23 tions for chapter 41 of title 28, United States Code, is
24 amended by adding at the end the following:

“613. Disbursing and certifying officers.”.

1 (c) DUTIES OF DIRECTOR.—Paragraph (8) of sub-
2 section (a) of section 604 of title 28, United States Code,
3 is amended to read as follows:

4 “(8) Disburse appropriations and other funds
5 for the maintenance and operation of the courts;”.

6 **SEC. 12. LIMITATION ON COLLATERAL RELIEF.**

7 (a) IN GENERAL.—No writ of habeas corpus or other
8 post-conviction remedy under section 2241, 2244, 2254,
9 or 2255 of title 28, United States Code, or any other pro-
10 vision of Federal law, shall lie to challenge the custody
11 or sentence of a person on the ground that the custody
12 or sentence of the person is the result in whole or in part
13 of the voluntarily given confession of the person.

14 (b) DETERMINATIONS REGARDING POST-CONVIC-
15 TION REMEDIES.—For purposes of subsection (a), in de-
16 termining whether any post-conviction remedy lies under
17 any provision of law described in subsection (a), as well
18 as in determining whether any such remedy should be
19 granted—

20 (1) the court shall apply the standards set forth
21 in section 3501(b) of title 18, United States Code;
22 and

23 (2) in applying the standards described in para-
24 graph (1) in any case seeking a post-conviction rem-
25 edy from a State court conviction, the court shall

1 apply the standards set forth in section 2254(d) of
2 title 28, United States Code.

3 (c) DEFINITION OF CONFESSION.—In this section,
4 the term “confession” has the same meaning as in section
5 3501(e) of title 18, United States Code.

6 (d) NO EFFECT ON OTHER LAW.—Nothing in this
7 section shall be construed to modify or otherwise affect
8 any requirement under Federal law relating to the obtain-
9 ing or granting of post-conviction relief.

10 **SEC. 13. LAURIE SHOW VICTIM PROTECTION.**

11 Section 2254 of title 28, United States Code, is
12 amended by adding at the end the following:

13 “(j) No Federal court shall specifically bar the retrial
14 in State court of a person filing the writ of habeas cor-
15 pus.”.

16 **SEC. 14. RULE OF CONSTRUCTION RELATING TO RETRO-**
17 **ACTIVE APPLICATION OF STATUTES.**

18 (a) IN GENERAL.—Chapter 1 of title 1, United
19 States Code, is amended by adding at the end the follow-
20 ing:

21 **“§ 8. Rules for determining the retroactive effect of**
22 **legislation**

23 “(a) Any Act of Congress enacted after the effective
24 date of this section shall be prospective in application only

1 unless a provision included in the Act expressly specifies
2 otherwise.

3 “(b) In applying this section, a court shall determine
4 the relevant retroactivity event in an Act of Congress (if
5 such event is not specified in such Act) for purposes of
6 determining if the Act—

7 “(1) is prospective in application only; or

8 “(2) affects conduct that occurred before the ef-
9 fective date of the Act.”.

10 (b) **TECHNICAL AND CONFORMING AMENDMENT.**—

11 The table of sections for chapter 1 of title 1, United States
12 Code, is amended by adding after the item relating to sec-
13 tion 7 the following:

“8. Rules for determining retroactive effect of legislation.”.

14 **SEC. 15. APPROPRIATE REMEDIES FOR PRISON CONDI-**
15 **TIONS.**

16 (a) **TRANSFER AND REDESIGNATION.**—Section 3626
17 of title 18, United States Code, is—

18 (1) transferred to the Civil Rights of Institu-
19 tionalized Persons Act (42 U.S.C. 1997 et seq.);

20 (2) redesignated as section 13 of that Act; and

21 (3) inserted after section 12 of that Act (42
22 U.S.C. 1997j).

23 (b) **AMENDMENTS.**—Section 13 of the Civil Rights of
24 Institutionalized Persons Act, as redesignated by sub-
25 section (a) of this section, is amended—

1 (1) in subsection (b)(3), by adding at the end
2 the following: “Noncompliance with an order for
3 prospective relief by any party, including the party
4 seeking termination of that order, shall not con-
5 stitute grounds for refusal to terminate the prospec-
6 tive relief, if the party’s noncompliance does not con-
7 stitute a current and ongoing violation of a Federal
8 right.”;

9 (2) by redesignating subsections (e) through (g)
10 as subsections (f) through (h), respectively;

11 (3) by inserting after subsection (d) the follow-
12 ing:

13 “(e) PROCEDURE FOR ENTERING PROSPECTIVE RE-
14 LIEF.—

15 “(1) IN GENERAL.—In any civil action with re-
16 spect to prison conditions, a court entering an order
17 for prospective relief shall enter written findings
18 specifying—

19 “(A) the Federal right the court finds to
20 have been violated;

21 “(B) the facts establishing that violation;

22 “(C) the particular plaintiff or plaintiffs
23 who suffered actual injury caused by that viola-
24 tion;

1 “(D) the actions of each defendant that
2 warrant and require the entry of prospective re-
3 lief against that defendant;

4 “(E) the reasons for which, in the absence
5 of prospective relief, each defendant as to whom
6 the relief is being entered will not take ade-
7 quate measures to correct the violation of the
8 Federal right;

9 “(F) the reasons for which no more nar-
10 rowly drawn or less intrusive prospective relief
11 would correct the current and ongoing violation
12 of the Federal right; and

13 “(G) the estimated impact of the prospec-
14 tive relief on public safety and the operation of
15 any affected criminal justice system.

16 “(2) CONFLICT WITH STATE LAW.—If the pro-
17 spective relief ordered in any civil action with respect
18 to prison conditions requires or permits a govern-
19 ment official to exceed his or her authority under
20 State or local law or otherwise violates State law,
21 the court shall, in addition to the findings required
22 under paragraph (1), enter findings regarding the
23 reasons for which—

24 “(A) Federal law requires such relief to be
25 ordered in violation of State or local law;

1 “(B) the specific relief is necessary to cor-
2 rect the violation of a Federal right; and

3 “(C) no other relief will correct the viola-
4 tion of the Federal right.”;

5 (4) in subsection (f), as redesignated—

6 (A) in paragraph (3), in the first sentence,
7 by inserting before the period at the end of the
8 sentence the following: “, including that the
9 case requires the determination of complex or
10 novel questions of law, or that the court plans
11 to order or has ordered a hearing under para-
12 graph (5)(E) or discovery under paragraph
13 (5)(F)”;

14 (B) by adding at the end the following:

15 “(5) TERMINATION OF PROSPECTIVE RELIEF.—

16 “(A) CONTENTS OF ANSWER TO MOTION
17 TO TERMINATE.—

18 “(i) IN GENERAL.—In the answer to
19 the motion to terminate prospective relief,
20 the plaintiff may oppose termination in ac-
21 cordance with this subparagraph, on the
22 ground that the prospective relief remains
23 necessary to correct a current and ongoing
24 violation of a Federal right.

1 “(ii) RELIEF ENTERED BEFORE EN-
2 ACTMENT OF PRISON LITIGATION REFORM
3 ACT.—If the prospective relief sought to be
4 terminated was entered before the date of
5 enactment of the Prison Litigation Reform
6 Act, the answer opposing termination
7 under clause (i) shall allege—

8 “(I) the specific Federal right al-
9 leged to be the object of a current vio-
10 lation;

11 “(II) specific facts that, if true,
12 would establish that current violation;

13 “(III) the particular plaintiff or
14 plaintiffs who are currently suffering
15 actual injury caused by that violation;

16 “(IV) the actions of each named
17 defendant that constitute that viola-
18 tion of the particular plaintiff’s or
19 plaintiffs’ right;

20 “(V)(aa) the portion of the com-
21 plaint or amended complaint filed
22 prior to the original entry of the pro-
23 spective relief sought to be retained
24 that alleged the violation of that Fed-
25 eral right;

1 “(bb) the portion of the court
2 order originally ordering the prospec-
3 tive relief that found the violation of
4 that Federal right; or

5 “(cc) both the materials specified
6 in items (aa) and (bb), if the violation
7 of right was both alleged and estab-
8 lished;

9 “(VI) the manner in which the
10 current and ongoing violation can be
11 remedied by maintaining the existing
12 prospective relief; and

13 “(VII) the reasons for which, in
14 the absence of prospective relief, each
15 defendant as to whom the relief would
16 be maintained would not take ade-
17 quate measures to correct the viola-
18 tion of the Federal right.

19 “(iii) RELIEF ENTERED AFTER EN-
20 ACTMENT OF PRISON LITIGATION REFORM
21 ACT.—If the prospective relief was entered
22 after the date of enactment of the Prison
23 Litigation Reform Act, the answer oppos-
24 ing termination under clause (i) shall al-
25 lege—

1 “(I) the specific Federal right al-
2 leged to be the object of a current vio-
3 lation;

4 “(II) specific facts that, if true,
5 would establish that current violation;

6 “(III) the particular plaintiff or
7 plaintiffs who are currently suffering
8 actual injury caused by that violation;

9 “(IV) the current actions of each
10 named defendant that constitute that
11 violation of the particular plaintiff’s
12 or plaintiffs’ right;

13 “(V) the findings required by
14 subsection (e) made by the court at
15 the time of the original entry of the
16 prospective relief that established that
17 the right had been violated and that
18 the prospective relief was necessary to
19 correct the violation;

20 “(VI) the manner in which the
21 current and ongoing violation can be
22 remedied by maintaining the existing
23 prospective relief; and

24 “(VII) the reasons for which, in
25 the absence of prospective relief, each

1 defendant as to whom the relief would
2 be maintained would not take ade-
3 quate measures to correct the viola-
4 tion of the Federal right.

5 “(iv) The answer shall be accom-
6 panied by affidavits, references to the
7 record, and any other materials on which
8 the plaintiff relies to support the allega-
9 tions required to be contained in the an-
10 swer under clause (ii) or (iii).

11 “(B) CONTENTS OF RESPONSE TO AN-
12 SWER.—

13 “(i) IN GENERAL.—If the defendant
14 disputes plaintiff’s factual allegations, de-
15 fendant shall file a response to the answer
16 setting forth the factual allegations the de-
17 fendant challenges.

18 “(ii) ADDITIONAL REQUIREMENTS.—
19 In any case where the defendant seeks ter-
20 mination of the relief on the ground that
21 it is not narrowly tailored, overly intrusive,
22 or poses too great a burden on public safe-
23 ty or the operation of a criminal justice
24 system, or that it requires the defendant to

1 violate State or local law without meeting
2 the requirements of subsection (a)(1)(B)—

3 “(I) the defendant shall set forth
4 the factual basis for these claims in
5 its response; and

6 “(II) the defendant shall also set
7 forth alternative relief that would cor-
8 rect the violation of the Federal right
9 and that is more narrowly tailored,
10 less intrusive, less burdensome to pub-
11 lic safety or the operation of the af-
12 fected criminal justice system, or does
13 not require a violation of State or
14 local law.

15 “(iii) SUPPORTING DOCUMENTA-
16 TION.—The defendant’s response shall be
17 accompanied by affidavits, references to
18 the record, and any other materials on
19 which the defendant relies to support its
20 challenge to the plaintiff’s factual allega-
21 tions or the factual basis for its claims re-
22 garding the propriety or scope of the relief.

23 “(C) BURDEN OF PERSUASION.—The
24 plaintiff shall have the burden of persuasion
25 with respect to each point required to be con-

1 tained in the answer. The defendant shall have
2 the burden of persuasion with respect to wheth-
3 er the relief extends further than necessary to
4 correct the violation of the Federal right, is not
5 narrowly drawn nor the least intrusive means to
6 correct the violation of the Federal right, exces-
7 sively burdens public safety or the operation of
8 a prison system, or requires the defendant to
9 violate State or local law without meeting the
10 requirements of subsection (a)(1)(B).

11 “(D) SUMMARY DETERMINATION.—The
12 court shall grant the motion to terminate if the
13 plaintiff’s answer fails to satisfy the require-
14 ments of subparagraph (A) or if the materials
15 accompanying the plaintiff’s answer together
16 with the materials accompanying the defend-
17 ant’s response fail to carry the plaintiff’s bur-
18 den of persuasion or fail to create a genuine
19 issue of material fact regarding whether the re-
20 lief should be maintained.

21 “(E) EVIDENTIARY HEARING.—If the
22 court determines that there is a genuine issue
23 of material fact that precludes it from making
24 a summary determination concerning the mo-
25 tion on the basis of the materials filed by the

1 parties, the court may conduct a limited evi-
2 dentiary hearing to resolve any disputed mate-
3 rial facts identified by the court.

4 “(F) DISCOVERY.—If the court determines
5 that the plaintiff’s answer meets the require-
6 ments of paragraph (5)(A), that there are genu-
7 ine issues of material fact that preclude it from
8 making a summary determination concerning
9 the motion based on the material filed by the
10 parties, and that discovery would assist in re-
11 solving these issues, the court may permit lim-
12 ited, narrowly tailored, and expeditious discov-
13 ery relating to the disputed material facts iden-
14 tified by the court.

15 “(G) FINDINGS.—

16 “(i) IN GENERAL.—If the court denies
17 the motion to terminate prospective relief,
18 the court shall enter written findings speci-
19 fying—

20 “(I) the Federal right the court
21 finds to be currently violated;

22 “(II) the facts establishing that
23 the violation is continuing to occur;

1 “(III) the particular plaintiff or
2 plaintiffs who are currently suffering
3 actual injury caused by that violation;

4 “(IV) the actions of each defend-
5 ant that warrant and require the con-
6 tinuation of the prospective relief
7 against that defendant;

8 “(V) the reasons for which, in
9 the absence of continued prospective
10 relief, each defendant as to whom the
11 relief is continued will not take ade-
12 quate measures to correct the viola-
13 tion of the Federal right;

14 “(VI) the reasons for which no
15 more narrowly drawn on less intrusive
16 prospective relief would correct the
17 current and ongoing violation of the
18 Federal right;

19 “(VII) the impact of the prospec-
20 tive relief on public safety and the op-
21 eration of any affected criminal jus-
22 tice system; and

23 “(VIII) if the prospective relief
24 requires the defendant to violate State
25 or local law, the reasons for which—

1 “(aa) Federal law requires
2 the continuation of relief that
3 violates State or local law;

4 “(bb) the specific relief is
5 necessary to correct the violation
6 of a Federal right; and

7 “(cc) no other relief will cor-
8 rect the violation of the Federal
9 right.

10 “(ii) REQUIREMENTS FOR MOTIONS
11 ORDERED BEFORE ENACTMENT OF PRISON
12 LITIGATION REFORM ACT.—In the case of
13 a motion to terminate prospective relief en-
14 tered before the date of enactment of the
15 Prison Litigation Reform Act, in addition
16 to the requirements of clause (i), the
17 court’s written findings shall also specify—

18 “(I)(aa) the portion of the com-
19 plaint or amended complaint that pre-
20 viously alleged that violation of Fed-
21 eral right;

22 “(bb) the findings the court
23 made at the time it originally entered
24 the prospective relief concerning that
25 violation of Federal right; or

1 “(cc) both the findings specified
2 in items (aa) and (bb), if the violation
3 was originally both alleged and estab-
4 lished; and

5 “(II) the prospective relief pre-
6 viously ordered to remedy that viola-
7 tion.

8 “(iii) REQUIREMENTS FOR MOTIONS
9 ORDERED AFTER ENACTMENT OF PRISON
10 LITIGATION REFORM ACT.—In the case of
11 a motion to terminate prospective relief
12 originally ordered after the date of enact-
13 ment of the Prison Litigation Reform Act,
14 in addition to the requirements of clause
15 (i), the court shall also enter written find-
16 ings specifying—

17 “(I) the findings required by sub-
18 section (e) made by the court at the
19 time the relief was originally entered
20 establishing that violation of Federal
21 right; and

22 “(II) the prospective relief pre-
23 viously ordered to remedy that viola-
24 tion.”;

25 (5) in subsection (g), as redesignated—

1 (A) by striking the subsection designation
2 and heading and inserting the following:

3 “(g) SPECIAL MASTERS FOR CIVIL ACTIONS WITH
4 RESPECT TO PRISON CONDITIONS.—”;

5 (B) in paragraph (1)(B), by striking
6 “under this subsection”;

7 (C) in paragraph (2)—

8 (i) in subparagraph (A), by striking
9 “institution”; and

10 (ii) by adding at the end the follow-
11 ing:

12 “(D) APPLICABILITY.—

13 “(i) IN GENERAL.—This paragraph shall
14 not apply to any special master appointed be-
15 fore the date of enactment of the Prison Litiga-
16 tion Reform Act, unless their original appoint-
17 ment expires on or after that date of enact-
18 ment.

19 “(ii) SPECIAL MASTERS COVERED.—This
20 paragraph applies to all special masters ap-
21 pointed or reappointed after the date of enact-
22 ment of the Prison Litigation Reform Act, re-
23 gardless of the cause of the expiration of any
24 initial appointment.”;

1 (D) in paragraph (3), by striking “under
2 this subsection”;

3 (E) in paragraph (4)—

4 (i) by striking “under this section”;

5 (ii) by inserting “(A)” after “(4)”;

6 (iii) in subparagraph (A), as so des-
7 ignated, by adding at the end the follow-
8 ing: “In no event shall a court require a
9 party to pay the compensation, expenses,
10 or costs of the special master. Notwith-
11 standing any other provision of law (in-
12 cluding section 306 of the Act entitled ‘An
13 Act making appropriations for the Depart-
14 ments of Commerce, Justice, and State,
15 the Judiciary, and related agencies for the
16 fiscal year ending September 30, 1997,’
17 contained in section 101(a) of title I of di-
18 vision A of the Act entitled ‘An Act mak-
19 ing omnibus consolidated appropriations
20 for the fiscal year ending September 30,
21 1997’ (110 Stat. 3009201)) and except as
22 provided in subparagraph (B), the require-
23 ment under the preceding sentence shall
24 apply to the compensation and payment of
25 expenses or costs of a special master for

1 any action that is commenced before, on,
2 or after the date of enactment of the Pris-
3 on Litigation Reform Act.”; and

4 (iv) by adding at the end the follow-
5 ing:

6 “(B) The payment requirements under
7 subparagraph (A) shall not apply to the pay-
8 ment of a special master who was appointed be-
9 fore the date of enactment of the Prison Litiga-
10 tion Reform Act (110 Stat. 1321165 et seq.) of
11 compensation, expenses, or costs relating to ac-
12 tivities of the special master under this sub-
13 section that were carried out during the period
14 beginning on the date of enactment of the Pris-
15 on Litigation Reform Act and ending on the
16 date of enactment of this subparagraph.”;

17 (F) in paragraph (5), by striking from “In
18 any civil action” and all that follows through
19 “subsection, the” and inserting “The”; and

20 (G) in paragraph (6)—

21 (i) by striking “appointed under this
22 subsection”;

23 (ii) by striking subparagraph (A) and
24 inserting the following:

1 “(A) may be authorized by a court to con-
2 duct hearings on the record, and shall make
3 any findings based on the record as a whole;”;

4 (iii) in subparagraph (B), by striking
5 “communications;” and inserting “engage
6 in any communications ex parte; and”;

7 (iv) by striking subparagraph (C) and
8 redesignating subparagraph (D) as sub-
9 paragraph (C); and

10 (6) in subsection (h), as redesignated—

11 (A) in paragraph (1), by striking “settle-
12 ments” and inserting “settlement agreements”;

13 (B) in paragraph (3)—

14 (i) by inserting “Federal, State, local,
15 or other” before “facility”;

16 (ii) by striking “violations” and in-
17 serting “a violation”;

18 (iii) by striking “terms and condi-
19 tions” and inserting “terms or conditions”;

20 and

21 (iv) by inserting “or other post-convic-
22 tion conditional or supervised release,”
23 after “probation,”;

24 (C) in paragraph (5), by striking “or local
25 facility” and inserting “local, or other facility”;

1 (D) in paragraph (8) by striking “inher-
2 ent”;

3 (E) in paragraph (9), by striking the pe-
4 riod at the end and inserting a semicolon;

5 (F) by adding at the end the following:

6 “(10) the term ‘violation of a Federal right’—

7 “(A) means a violation of a Federal con-
8 stitutional or Federal statutory right;

9 “(B) does not include a violation of a court
10 order that is not independently a violation of a
11 Federal statutory or Federal constitutional
12 right; and

13 “(C) shall not be interpreted to expand the
14 authority of any individual or class to enforce
15 the legal rights that individual or class may
16 have pursuant to existing law with regard to in-
17 stitutionalized persons, or to expand the author-
18 ity of the United States to enforce those rights
19 on behalf of any individual or class.”; and

20 (G) by redesignating paragraphs (8) and
21 (9) as paragraphs (9) and (8), respectively, and
22 inserting paragraph (9), as redesignated, after
23 paragraph (8), as redesignated.

24 (c) TECHNICAL AMENDMENT.—The table of sections
25 at the beginning of subchapter C of chapter 229 of title

1 18, United States Code, is amended by striking the item
2 relating to section 3626.

3 **SEC. 16. LIMITATION ON FEES.**

4 Section 7 of the Civil Rights of Institutionalized Per-
5 sons Act (42 U.S.C. 1997e) is amended—

6 (1) in subsection (d)—

7 (A) by striking subparagraphs (A) and (B)
8 and inserting the following:

9 “(A) the fee was directly and reasonably
10 incurred in—

11 “(i) proving an actual violation of the
12 plaintiff’s Federal rights that resulted in
13 an order for relief;

14 “(ii) successfully obtaining contempt
15 sanctions for a violation of previously or-
16 dered prospective relief that meets the
17 standards set forth in section 13, if the
18 plaintiff made a good faith effort to resolve
19 the matter without court action; or

20 “(iii) successfully obtaining court or-
21 dered enforcement of previously ordered
22 prospective relief that meets the standards
23 set forth in section 13, if the enforcement
24 order was necessary to prevent an immi-
25 nent risk of serious bodily injury to the

1 plaintiff and the plaintiff made a good
2 faith attempt to resolve the matter without
3 court action; and

4 “(B) the amount of the fee is proportion-
5 ately related to the court ordered relief for the
6 violation.”;

7 (B) in paragraph (2), by striking the last
8 sentence and inserting “If a monetary judgment
9 is the sole or principal relief awarded, the
10 award of attorney’s fees shall not exceed 100
11 percent of the judgment.”;

12 (C) in paragraph (3)—

13 (i) by striking “greater than 150 per-
14 cent” and inserting “greater than the less-
15 er of—

16 “(A) 100 percent”; and

17 (ii) by striking “counsel.” and insert-
18 ing “counsel; or

19 “(B) a rate of \$100 per hour.”; and

20 (D) in paragraph (4), by striking “pris-
21 oner” and inserting “plaintiff”;

22 (2) in subsection (e), by striking “Federal civil
23 action” and inserting “civil action arising under
24 Federal law” and by striking “prisoner confined in
25 a jail, prison, or other correctional facility” and in-

1 serting “prisoner who is or has been confined in any
2 prison”;

3 (3) in subsection (f)—

4 (A) in paragraph (1), by striking “action
5 brought with respect to prison conditions” and
6 inserting “civil action with respect to prison
7 conditions brought” and by striking “jail, pris-
8 on, or other correctional facility” and inserting
9 “prison”; and

10 (B) in paragraph (2), by striking “facility”
11 and inserting “prison”; and

12 (4) by striking subsections (g) and (h) and in-
13 serting the following:

14 “(g) WAIVER OF RESPONSE.—Any defendant may
15 waive the right to respond to any complaint in any civil
16 action arising under Federal law brought by a prisoner.
17 Notwithstanding any other law or rule of procedure, such
18 waiver shall not constitute an admission of the allegations
19 contained in the complaint or waive any affirmative de-
20 fense available to the defendant. No relief shall be granted
21 to the plaintiff unless a response has been filed. The court
22 may direct any defendant to file a response to the cog-
23 nizable claims identified by the court. The court shall
24 specify as to each named defendant the applicable cog-
25 nizable claims.

1 “(h) DEFINITIONS.—In this section, the terms ‘civil
2 action with respect to prison conditions’, ‘prison’, and
3 ‘prisoner’ have the meanings given the terms in section
4 13(h).”.

5 **SEC. 17. NOTICE OF MALICIOUS FILINGS.**

6 (a) IN GENERAL.—Chapter 123 of title 28, United
7 States Code, is amended—

8 (1) in section 1915A(c)—

9 (A) by striking “(c) DEFINITION.—As
10 used in this section” and inserting the follow-
11 ing:

12 **“§ 1915C. Definition**

13 “In sections 1915A and 1915B”;

14 (B) by inserting “Federal, State, local, or
15 other” before “facility”;

16 (C) by striking “violations” and inserting
17 “a violation”;

18 (D) by striking “terms and conditions”
19 and inserting “terms or conditions”; and

20 (E) by inserting “or other post-conviction
21 conditional or supervised release,” after “proba-
22 tion,”; and

23 (2) by inserting after section 1915A the follow-
24 ing:

1 **“§ 1915B. Notice to State authorities of finding of ma-**
2 **licious filing by a prisoner**

3 “(a) FINDING.—In any civil action brought in Fed-
4 eral court by a prisoner (other than a prisoner confined
5 in a Federal correctional facility), the court may, on its
6 own motion or the motion of any adverse party, make a
7 finding whether—

8 “(1) the claim was filed for a malicious pur-
9 pose;

10 “(2) the claim was filed to harass the party
11 against which it was filed; or

12 “(3) the claimant testified falsely or otherwise
13 knowingly presented false allegations, pleadings, evi-
14 dence, or information to the court.

15 “(b) TRANSMISSION OF FINDING.—The court shall
16 transmit to the State Department of Corrections or other
17 appropriate authority any affirmative finding under sub-
18 section (a). If the court makes such a finding, the Depart-
19 ment of Corrections or other appropriate authority may,
20 pursuant to State or local law—

21 “(1) revoke such amount of good time credit or
22 the institutional equivalent accrued to the prisoner
23 as is deemed appropriate; or

24 “(2) consider such finding in determining
25 whether the prisoner should be released from prison
26 under any other State or local program governing

1 the release of prisoners, including parole, probation,
 2 other post-conviction or supervised release, or diver-
 3 sionary program.”.

4 (b) TECHNICAL AMENDMENT.—The table of sections
 5 at the beginning of chapter 123 of title 28, United States
 6 Code, is amended by inserting after the item relating to
 7 section 1915A the following:

“1915B. Notice to State authorities of finding of malicious filing by prisoner.
 “1915C. Definition.”.

8 **SEC. 18. LIMITATION ON PRISONER RELEASE ORDERS.**

9 (a) IN GENERAL.—

10 (1) AMENDMENT TO TITLE 28.—Chapter 99 of
 11 title 28, United States Code, is amended by adding
 12 at the end the following:

13 **“§ 1632. Limitation on prisoner release orders**

14 “(a) IN GENERAL.—Notwithstanding section 13 of
 15 the Civil Rights of Institutionalized Persons Act or any
 16 other provision of law, in a civil action with respect to pris-
 17 on conditions, no court of the United States or other court
 18 defined under section 610 shall have jurisdiction to enter
 19 or carry out any prisoner release order that would result
 20 in the release from or nonadmission to a prison, on the
 21 basis of prison conditions, of any person subject to incar-
 22 ceration, detention, or admission to a facility because of—

23 “(1) a conviction of a felony under the laws of
 24 the relevant jurisdiction; or

1 “(2) a violation of the terms or conditions of
2 parole, probation, pretrial release, or a diversionary
3 program, relating to the commission of a felony
4 under the laws of the relevant jurisdiction.

5 “(b) DEFINITIONS.—In this section—

6 “(1) the terms ‘civil action with respect to pris-
7 on conditions’, ‘prisoner’, ‘prisoner release order’,
8 and ‘prison’ have the meanings given those terms in
9 section 13(h) of the Civil Rights of Institutionalized
10 Persons Act; and

11 “(2) the term ‘prison conditions’ means condi-
12 tions of confinement or the effects of actions by gov-
13 ernment officials on the lives of persons confined in
14 prison.”.

15 (2) CONFORMING AMENDMENT.—The table of
16 sections for chapter 99 of title 28, United States
17 Code, is amended by adding at the end the follow-
18 ing:

“1632. Limitation on prisoner release orders.”.

19 (b) AMENDMENT TO TITLE 18.—Section 3624(b) of
20 title 18, United States Code, is amended—

21 (1) in paragraph (1), by striking the fifth sen-
22 tence and inserting the following: “Credit that has
23 not been earned may not later be granted, and credit
24 that has been revoked pursuant to section 3624A
25 may not later be reinstated.”; and

1 (2) in paragraph (2), by inserting before the pe-
2 riod at the end the following: “, and may be revoked
3 by the Bureau of Prisons for noncompliance with in-
4 stitutional disciplinary regulations at any time be-
5 fore vesting”.

6 **SEC. 19. REPEAL OF SECTION 140.**

7 Section 140 of the joint resolution entitled “A Joint
8 Resolution making further continuing appropriations for
9 the fiscal year 1982, and for other purposes”, approved
10 December 15, 1981 (Public Law 97–92; 95 Stat. 1200;
11 28 U.S.C. 461 note) is repealed.

12 **SEC. 20. SEVERABILITY.**

13 If any provision of this Act, an amendment made by
14 this Act, or the application of such provision or amend-
15 ment to any person or circumstance is held to be unconsti-
16 tutional, the remainder of this Act, the amendments made
17 by this Act, and the application of the provisions of such
18 to any person or circumstance shall not be affected there-
19 by.

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