

105TH CONGRESS
1ST SESSION

S. 756

To provide for the health, education, and welfare of children under 6 years
of age.

IN THE SENATE OF THE UNITED STATES

MAY 15, 1997

Mr. KERRY (for himself, Mr. ROCKEFELLER, Mrs. MURRAY, Mr. KENNEDY, Mr. HOLLINGS, Mr. WELLSTONE, Ms. MOSELEY-BRAUN, and Mr. HARKIN) introduced the following bill; which was read twice and referred to the Committee on Labor and Human Resources

A BILL

To provide for the health, education, and welfare of children
under 6 years of age.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE; TABLE OF CONTENTS.**

4 (a) **SHORT TITLE.**—This Act may be cited as the
5 “Early Childhood Development Act of 1997”.

6 (b) **TABLE OF CONTENTS.**—The table of contents of
7 this Act is as follows:

Sec. 1. Short title; table of contents.
Sec. 2. Findings.

TITLE I—ASSISTANCE FOR YOUNG CHILDREN

- Sec. 101. Definitions.
- Sec. 102. Allotments to States.
- Sec. 103. Grants to local collaboratives.
- Sec. 104. Supplement not supplant.
- Sec. 105. Authorization of appropriations.

TITLE II—CHILD CARE FOR FAMILIES

- Sec. 201. Amendment to Child Care and Development Block Grant Act of 1990.

TITLE III—LOAN REPAYMENT FOR CHILD CARE WORKERS

- Sec. 301. Loan repayment for child care workers.

TITLE IV—FULL FUNDING FOR THE WOMEN, INFANTS, AND CHILDREN PROGRAM

- Sec. 401. Full funding for the women, infants, and children program.

TITLE V—AMENDMENTS TO THE HEAD START ACT

- Sec. 501. Authorization of appropriations.
- Sec. 502. Allotment of funds.
- Sec. 503. Effective date.

TITLE VI—SCHOOL INVOLVEMENT LEAVE

- Sec. 601. Short title.
- Sec. 602. General requirements for leave.
- Sec. 603. School involvement leave for civil service employees.
- Sec. 604. Effective date.

1 **SEC. 2. FINDINGS.**

2 Congress makes the following findings—

3 (1) The Nation’s highest priority should be to
4 ensure that children begin school ready to learn.

5 (2) New scientific research shows that the elec-
6 trical activity of brain cells actually changes the
7 physical structure of the brain itself and that with-
8 out a stimulating environment, a baby’s brain will
9 suffer. At birth, a baby’s brain contains
10 100,000,000,000 neurons, roughly as many nerve
11 cells as there are stars in the Milky Way. But the

1 wiring pattern between these neurons develops over
2 time. Children who play very little or are rarely
3 touched develop brains that are 20 to 30 percent
4 smaller than normal for their age.

5 (3) This scientific evidence also conclusively
6 demonstrates that enhancing children's physical, so-
7 cial, emotional, and intellectual development will re-
8 sult in tremendous benefits for children, families,
9 and our Nation.

10 (4) Since more than 50 percent of the mothers
11 of children under the age of 3 now work outside of
12 the home, our society must change to provide new
13 supports so young children receive the attention and
14 care that they need.

15 (5) There are 12,000,000 children under the
16 age of 3 in the United States today and 1 in 4 lives
17 in poverty.

18 (6) Compared with most other industrialized
19 countries, the United States has a higher infant
20 mortality rate, a higher proportion of low-birth
21 weight babies, and a smaller proportion of babies
22 immunized against childhood diseases.

23 (7) National and local studies have found a
24 strong link between increased violence and crime
25 among youth when there is no early intervention.

1 (8) The United States will spend more than
2 \$35,000,000,000 over the next 5 years on Federal
3 programs for at-risk or delinquent youth and child
4 welfare programs, which address crisis situations
5 which frequently could be avoided or made much less
6 severe with good early interventions.

7 (9) Many local communities across the country
8 have developed successful early childhood efforts and
9 with additional resources could expand and enhance
10 opportunities for young children.

11 **TITLE I—ASSISTANCE FOR**
12 **YOUNG CHILDREN**

13 **SEC. 101. DEFINITIONS.**

14 In this title:

15 (1) **POVERTY LINE.**—The term “poverty line”
16 means the poverty line (as defined by the Office of
17 Management and Budget, and revised annually in
18 accordance with section 673(2) of the Community
19 Services Block Grant Act (42 U.S.C. 9902(2)) appli-
20 cable to a family of the size involved.

21 (2) **SECRETARY.**—The term “Secretary” means
22 the Secretary of Health and Human Services.

23 (3) **STATE BOARD.**—The term “State board”
24 means a State Early Learning Coordinating Board
25 established under section 102(c).

1 (4) YOUNG CHILD.—The term “young child”
2 means an individual who is under 6 years of age.

3 (5) YOUNG CHILD ASSISTANCE ACTIVITIES.—
4 The term “young child assistance activities” means
5 the activities described in section 103(b).

6 **SEC. 102. ALLOTMENTS TO STATES.**

7 (a) IN GENERAL.—The Secretary shall make allot-
8 ments under subsection (b) to eligible States to pay for
9 the Federal share of the cost of enabling the States to
10 make grants to local collaboratives under section 103 for
11 young child assistance activities.

12 (b) ALLOTMENT.—

13 (1) IN GENERAL.—From the funds appro-
14 priated under section 105 for each fiscal year, the
15 Secretary shall allot to each eligible State an amount
16 that bears the same relationship to such funds as
17 the total number of young children in poverty in the
18 State bears to the total number of young children in
19 poverty in all eligible States.

20 (2) YOUNG CHILD IN POVERTY.—In this sub-
21 section, the term “young child in poverty” means an
22 individual who—

23 (A) is a young child; and

24 (B) is a member of a family with an in-
25 come below the poverty line.

1 (c) STATE BOARDS.—

2 (1) IN GENERAL.—In order for a State to be el-
3 ible to obtain an allotment under this title, the
4 Governor of the State shall establish, or designate
5 an entity to serve as, a State Early Learning Co-
6 ordinating Board, which shall receive the allotment
7 and make the grants described in section 103.

8 (2) ESTABLISHED BOARD.—A State board es-
9 tablished under paragraph (1) shall consist of the
10 Governor and members appointed by the Governor,
11 including—

12 (A) representatives of all State agencies
13 primarily providing services to young children
14 in the State;

15 (B) representatives of business in the
16 State;

17 (C) chief executive officers of political sub-
18 divisions in the State;

19 (D) parents of young children in the State;

20 (E) officers of community organizations
21 serving low-income individuals, as defined by
22 the Secretary, in the State;

23 (F) representatives of State nonprofit or-
24 ganizations that represent the interests of

1 young children in poverty, as defined in sub-
 2 section (b), in the State; and

3 (G) representatives of organizations pro-
 4 viding services to young children and the par-
 5 ents of young children, such as organizations
 6 providing child care, carrying out Head Start
 7 programs under the Head Start Act (42 U.S.C.
 8 9831 et seq.), providing services through a fam-
 9 ily resource center, providing home visits, or
 10 providing health care services, in the State.

11 (3) DESIGNATED BOARD.—The Governor may
 12 designate an entity to serve as the State board
 13 under paragraph (1) if the entity includes the Gov-
 14 ernor and the members described in subparagraphs
 15 (A) through (G) of paragraph (2).

16 (d) APPLICATION.—To be eligible to receive an allot-
 17 ment under this title, a State board shall annually submit
 18 an application to the Secretary at such time, in such man-
 19 ner, and containing such information as the Secretary may
 20 require. At a minimum, the application shall contain—

21 (1) sufficient information about the entity es-
 22 tablished or designated under subsection (c) to serve
 23 as the State board to enable the Secretary to deter-
 24 mine whether the entity complies with the require-
 25 ments of such subsection;

1 (2) a comprehensive State plan for carrying out
2 young child assistance activities;

3 (3) an assurance that the State board will pro-
4 vide such information as the Secretary shall by regu-
5 lation require on the amount of State and local pub-
6 lic funds expended in the State to provide services
7 for young children; and

8 (4) an assurance that the State board shall an-
9 nually compile and submit to the Secretary informa-
10 tion from the reports referred to in section
11 103(d)(2)(F)(iii) that describes the results referred
12 to in section 103(d)(2)(F)(i).

13 (e) FEDERAL SHARE.—

14 (1) IN GENERAL.—The Federal share of the
15 cost described in subsection (a) shall be—

16 (A) 85 percent, in the case of a State for
17 which the Federal medical assistance percent-
18 age (as defined in section 1905(b) of the Social
19 Security Act (42 U.S.C. 1396d(b))) is not less
20 than 50 percent but is less than 60 percent;

21 (B) 87.5 percent, in the case of a State for
22 which such percentage is not less than 60 per-
23 cent but is less than 70 percent; and

24 (C) 90 percent, in the case of any State
25 not described in subparagraph (A) or (B).

1 (2) STATE SHARE.—

2 (A) IN GENERAL.—The State shall contrib-
3 ute the remaining share (referred to in this
4 paragraph as the “State share”) of the cost de-
5 scribed in subsection (a).

6 (B) FORM.—The State share of the cost
7 shall be in cash.

8 (C) SOURCES.—The State may provide for
9 the State share of the cost from State or local
10 sources, or through donations from private
11 entities.

12 (f) STATE ADMINISTRATIVE COSTS.—

13 (1) IN GENERAL.—A State may use not more
14 than 5 percent of the funds made available through
15 an allotment made under this title to pay for a por-
16 tion, not to exceed 50 percent, of State administra-
17 tive costs related to carrying out this title.

18 (2) WAIVER.—A State may apply to the Sec-
19 retary for a waiver of paragraph (1). The Secretary
20 may grant the waiver if the Secretary finds that un-
21 usual circumstances prevent the State from comply-
22 ing with paragraph (1). A State that receives such
23 a waiver may use not more than 7.5 percent of the
24 funds made available through the allotment to pay
25 for the State administrative costs.

1 (g) MONITORING.—The Secretary shall monitor the
2 activities of States that receive allotments under this title
3 to ensure compliance with the requirements of this title,
4 including compliance with the State plans.

5 (h) ENFORCEMENT.—If the Secretary determines
6 that a State that has received an allotment under this title
7 is not complying with a requirement of this title, the Sec-
8 retary may—

9 (1) provide technical assistance to the State to
10 improve the ability of the State to comply with the
11 requirement;

12 (2) reduce, by not less than 5 percent, an allot-
13 ment made to the State under this section, for the
14 second determination of noncompliance;

15 (3) reduce, by not less than 25 percent, an al-
16 lotment made to the State under this section, for the
17 third determination of noncompliance; or

18 (4) revoke the eligibility of the State to receive
19 allotments under this section, for the fourth or sub-
20 sequent determination of noncompliance.

21 **SEC. 103. GRANTS TO LOCAL COLLABORATIVES.**

22 (a) IN GENERAL.—A State board that receives an al-
23 lotment under section 102 shall use the funds made avail-
24 able through the allotment, and the State contribution
25 made under section 102(e)(2), to pay for the Federal and

1 State shares of the cost of making grants, on a competitive
2 basis, to local collaboratives to carry out young child as-
3 sistance activities.

4 (b) USE OF FUNDS.—A local collaborative that re-
5 ceives a grant made under subsection (a) shall use the
6 funds made available through the grant to provide, in a
7 community, activities that consist of—

8 (1) education and supportive services, such as—

9 (A) home visits for parents of young chil-
10 dren;

11 (B) services provided through community-
12 based family resource centers for such parents;

13 (C) drug treatment services for such par-
14 ents; and

15 (D) collaborative pre-school efforts that
16 link parenting education for such parents to
17 early childhood learning services for young chil-
18 dren;

19 (2) activities designed to strengthen the quality
20 of child care for young children and expand the sup-
21 ply of high quality child care services for young chil-
22 dren;

23 (3) health care services for young children, in-
24 cluding increasing the level of immunization for
25 young children in the community, providing preven-

1 tive health care screening and education, and ex-
2 panding health care services in schools, child care fa-
3 cilities, clinics in public housing projects (as defined
4 in section 3(b) of the United States Housing Act of
5 1937 (42 U.S.C. 1437a(b))), and mobile dental and
6 vision clinics;

7 (4) services for children with disabilities who
8 are young children; and

9 (5) activities designed to assist schools in pro-
10 viding support to young children, and parents of
11 young children, in the community, to be carried out
12 during extended hours when appropriate.

13 (c) LOCAL COLLABORATIVES.—To be eligible to re-
14 ceive a grant under this section for a community, a local
15 collaborative shall demonstrate that the collaborative—

16 (1) has the capacity to provide, through a co-
17 ordinated effort, young child assistance activities to
18 young children, and parents of young children, in
19 the community; and

20 (2) includes—

21 (A) all public agencies primarily providing
22 services to young children in the community;

23 (B) businesses in the community;

1 (C) representatives of the local government
2 for the county or other political subdivision in
3 which the community is located;

4 (D) parents of young children in the
5 community;

6 (E) officers of community organizations
7 serving low-income individuals, as defined by
8 the Secretary, in the community;

9 (F) community-based organizations provid-
10 ing services to young children and the parents
11 of young children, such as organizations provid-
12 ing child care, carrying out Head Start pro-
13 grams, or providing pre-kindergarten education,
14 mental health, or family support services; and

15 (G) nonprofit organizations that serve the
16 community and that are described in section
17 501(c)(3) of the Internal Revenue Code of 1986
18 and exempt from taxation under section 501(a)
19 of such Code.

20 (d) APPLICATION.—To be eligible to receive a grant
21 under this section, a local collaborative shall submit an
22 application to the State board at such time, in such man-
23 ner, and containing such information as the State board
24 may require. At a minimum, the application shall
25 contain—

1 (1) sufficient information about the entity de-
2 scribed in subsection (c)(2) to enable the State
3 board to determine whether the entity complies with
4 the requirements of such subsection; and

5 (2) a comprehensive plan for carrying out
6 young child assistance activities in the community,
7 including information indicating—

8 (A) the young child assistance activities
9 available in the community, as of the date of
10 submission of the plan, including information
11 on efforts to coordinate the activities;

12 (B) the unmet needs of young children,
13 and parents of young children, in the commu-
14 nity for young child assistance activities;

15 (C) the manner in which funds made avail-
16 able through the grant will be used—

17 (i) to meet the needs, including ex-
18 panding and strengthening the activities
19 described in subparagraph (A) and estab-
20 lishing additional young child assistance
21 activities; and

22 (ii) to improve results for young chil-
23 dren in the community;

24 (D) how the local cooperative will use at
25 least $\frac{3}{4}$ of the funds made available through

1 the grant to provide young child assistance ac-
2 tivities to young children and parents described
3 in subsection (e);

4 (E) the comprehensive methods that the
5 collaborative will use to ensure that—

6 (i) each entity carrying out young
7 child assistance activities through the col-
8 laborative will coordinate the activities with
9 such activities carried out by other entities
10 through the collaborative; and

11 (ii) the local collaborative will coordi-
12 nate the activities of the local collaborative
13 with—

14 (I) other services provided to
15 young children, and the parents of
16 young children, in the community;
17 and

18 (II) the activities of other local
19 collaboratives serving young children
20 and families in the community, if any;
21 and

22 (F) the manner in which the collaborative
23 will, at such intervals as the State board may
24 require, submit information to the State board
25 to enable the State board to carry out monitor-

1 ing under section 102(f), including the manner
2 in which the collaborative will—

3 (i) evaluate the results achieved by
4 the collaborative for young children and
5 parents of young children through activi-
6 ties carried out through the grant;

7 (ii) evaluate how services can be more
8 effectively delivered to young children and
9 the parents of young children; and

10 (iii) prepare and submit to the State
11 board annual reports describing the re-
12 sults; and

13 (3) an assurance that the local collaborative will
14 comply with the requirements of subparagraphs (D),
15 (E), and (F) of paragraph (2), and subsection (f).

16 (e) DISTRIBUTION.—In making grants under this
17 section, the State board shall ensure that at least $\frac{3}{4}$ of
18 the funds made available through each grant are used to
19 provide the young child assistance activities to young chil-
20 dren (and parents of young children) who are members
21 of a family with an income below 133 percent of the pov-
22 erty line.

23 (f) LOCAL SHARE.—

24 (1) IN GENERAL.—The local collaborative shall
25 contribute a percentage (referred to in this sub-

1 section as the “local share”) of the cost of carrying
2 out the young child assistance activities.

3 (2) PERCENTAGE.—The Secretary shall by reg-
4 ulation specify the percentage referred to in para-
5 graph (1).

6 (3) FORM.—The local share of the cost shall be
7 in cash.

8 (4) SOURCE.—The local collaborative shall pro-
9 vide for the local share of the cost through donations
10 from private entities.

11 (5) WAIVER.—The State board may waive the
12 requirement of paragraph (1) for disadvantaged
13 communities, as defined by the Secretary.

14 (g) MONITORING.—The State board shall monitor the
15 activities of local collaboratives that receive grants under
16 this title to ensure compliance with the requirements of
17 this title.

18 **SEC. 104. SUPPLEMENT NOT SUPPLANT.**

19 Funds appropriated under this title shall be used to
20 supplement and not supplant other Federal, State, and
21 local public funds expended to provide services for young
22 children.

23 **SEC. 105. AUTHORIZATION OF APPROPRIATIONS.**

24 There are authorized to be appropriated to carry out
25 this title \$1,000,000,000 for fiscal year 1998,

1 \$1,000,000,000 for fiscal year 1999, \$2,000,000,000 for
2 fiscal year 2000, \$3,000,000,000 for fiscal year 2001, and
3 \$4,000,000,000 for fiscal year 2002 and each subsequent
4 fiscal year.

5 **TITLE II—CHILD CARE FOR**
6 **FAMILIES**

7 **SEC. 201. AMENDMENT TO CHILD CARE AND DEVELOP-**
8 **MENT BLOCK GRANT ACT OF 1990.**

9 The Child Care and Development Block Grant Act
10 of 1990 is amended by inserting after section 658C (42
11 U.S.C. 9858b) the following:

12 **“SEC. 658C-1. ESTABLISHMENT OF ZERO TO SIX PROGRAM.**

13 “(a) IN GENERAL.—

14 “(1) PAYMENTS.—Subject to the amount ap-
15 propriated under subsection (d), each State shall, for
16 the purpose of providing child care assistance on be-
17 half of children under 6 years of age, receive pay-
18 ments under this section in accordance with the for-
19 mula described in section 658O.

20 “(2) INDIAN TRIBES.—The Secretary shall re-
21 serve 2 percent of the amount appropriated to carry
22 out this section in each fiscal year for payments to
23 Indian tribes and tribal organizations.

24 “(3) REMAINDER.—Any amount appropriated
25 for a fiscal year under subsection (d), and remaining

1 after the Secretary awards grants under paragraph
2 (1) and after the reservation under paragraph (2),
3 shall be used by the Secretary to make additional
4 grants to States based on the formula under para-
5 graph (1).

6 “(4) REALLOTMENT.—

7 “(A) IN GENERAL.—Any portion of the al-
8 lotment under paragraph (1) to a State that
9 the Secretary determines is not required by the
10 State to carry out the activities described in
11 subsection (b), in the period for which the allot-
12 ment is made available, shall be reallocated by
13 the Secretary to other States in proportion to
14 the original allotments to the other States.

15 “(B) LIMITATIONS.—

16 “(i) REDUCTION.—The amount of any
17 reallocation to which a State is entitled to
18 under subparagraph (A) shall be reduced
19 to the extent that it exceeds the amount
20 that the Secretary estimates will be used in
21 the State to carry out the activities de-
22 scribed in subsection (b).

23 “(ii) REALLOCATIONS.—The amount
24 of such reduction shall be similarly reallo-
25 ted among States for which no reduction in

1 an allotment or reallocation is required by
2 this paragraph.

3 “(C) INDIAN TRIBES OR TRIBAL ORGANI-
4 ZATIONS.—Any portion of a grant made to an
5 Indian tribe or tribal organization under para-
6 graph (2) that the Secretary determines is not
7 being used in a manner consistent with sub-
8 section (b) in the period for which the grant or
9 contract is made available, shall be allotted by
10 the Secretary to other tribes or organizations in
11 accordance with their respective needs.

12 “(5) AVAILABILITY.—Amounts received by a
13 State under a grant under this section shall be avail-
14 able for use by the State during the fiscal year for
15 which the funds are provided and for the following
16 2 fiscal years.

17 “(b) USE OF FUNDS.—

18 “(1) IN GENERAL.—Amounts received by a
19 State under this section shall be used to provide
20 child care assistance, on a sliding fee scale basis, on
21 behalf of eligible children (as determined under
22 paragraph (2)) to enable the parents of such chil-
23 dren to secure high quality care for such children.

1 “(2) ELIGIBILITY.—To be eligible to receive
2 child care assistance from a State under this section,
3 a child shall—

4 “(A) be under 6 years of age;

5 “(B) be residing with at least one parent
6 who is employed or enrolled in a school or
7 training program or otherwise requires child
8 care as a preventive or protective service (as de-
9 termined under rules established by the Sec-
10 retary); and

11 “(C) have a family income that is less than
12 85 percent of the State median income for a
13 family of the size involved.

14 “(3) INFANT CARE SET-ASIDE.—A State shall
15 set-aside 10 percent of the amounts received by the
16 State under a grant under subsection (a)(1) for a
17 fiscal year for the establishment of a program to es-
18 tablish new models of infant and toddler care, in-
19 cluding models for—

20 “(A) the development of family child care
21 networks;

22 “(B) the training of child care providers
23 for infant and toddlers care;

24 “(C) securing higher level of compensation
25 for providers of infant and toddler care; and

1 “(D) the support, renovation, and mod-
2 ernization of facilities used for child care pro-
3 grams serving infants.

4 “(4) POVERTY LINE.—As used in this sub-
5 section, the term “poverty line” means the income
6 official poverty line (as defined by the Office of Man-
7 agement and Budget, and revised annually in ac-
8 cordance with section 673(2) of the Omnibus Budget
9 Reconciliation Act of 1981) that is applicable to a
10 family of the size involved.

11 “(c) LEVELS OF ASSISTANCE.—

12 “(1) IN GENERAL.—The Secretary shall pro-
13 mulgate regulations to ensure that the levels of as-
14 sistance provided by States on behalf of eligible chil-
15 dren under this section are, subject to paragraph
16 (2), adequate to provide parents with the ability to
17 select a high quality provider of care of their child.
18 Such regulations shall, to the maximum extent prac-
19 ticable—

20 “(A) ensure that States provide assistance
21 in amounts that provide at a minimum market
22 rate for child care in the communities involved;

23 “(B) permit States to adjust rates above
24 the market rates to ensure that families have

1 access to high quality infant and toddler care;
2 and

3 “(C) encourage States to provide addi-
4 tional assistance on behalf of children for en-
5 riched infant and toddler services.

6 “(2) AMOUNT OF ASSISTANCE.—In providing
7 assistance to eligible children under this section, a
8 State shall ensure that an eligible child with a family
9 income that is less than 100 percent of the poverty
10 line for a family of the size involved is eligible to re-
11 ceive 100 percent of the amount of the assistance for
12 which the child is eligible.

13 “(d) APPROPRIATION.—For grants under this sec-
14 tion, there are appropriated—

15 “(1) \$500,000,000 for fiscal year 1998;

16 “(2) \$1,000,000,000 for fiscal year 1999;

17 “(3) \$2,000,000,000 for fiscal year 2000;

18 “(4) \$3,000,000,000 for fiscal year 2001; and

19 “(5) \$4,000,000,000 for fiscal year 2002 and
20 each fiscal year thereafter.

21 “(e) REPORT.—Not later than 1 year after the date
22 of enactment of this section, the Secretary shall prepare
23 and submit to the appropriate committees of Congress a
24 report concerning—

1 “(1) the appropriate child to staff ratios for in-
2 fants and toddlers in child care settings, including
3 child care centers and family child care homes; and

4 “(2) other best practices for infant and toddler
5 care.

6 “(f) APPLICATION OF OTHER REQUIREMENTS.—

7 “(1) STATE PLAN.—The State, as part of the
8 State plan submitted under section 658E(c), shall
9 describe the activities that the State intends to carry
10 out using amounts received under this section, in-
11 cluding a description of the levels of assistance to be
12 provided.

13 “(2) OTHER REQUIREMENTS.—Amounts pro-
14 vided to a State under this section shall be subject
15 to the requirements and limitations of this sub-
16 chapter except that section 658E(c)(3), 658F, 658G,
17 658J, and 658O shall not apply.”.

18 **TITLE III—LOAN REPAYMENT**

19 **FOR CHILD CARE WORKERS**

20 **SEC. 301. LOAN REPAYMENT FOR CHILD CARE WORKERS.**

21 Part A of title IV of the Higher Education Act of
22 1965 (20 U.S.C. 1070 et seq.) is amended by striking the
23 heading for subpart 7 and inserting after subpart 6 (20
24 U.S.C. 1070d–31 et seq.) the following:

1 repay the total amount of loans under part B or D
2 (excluding a loan made under section 428A, 428B,
3 or 428C) incurred by a borrower in pursuit of a bac-
4 calaureate or graduate degree in early childhood
5 development.

6 “(2) CONSTRUCTION.—Nothing in this sub-
7 section shall be construed to authorize the refunding
8 of any repayment of a loan made under part B
9 or D.

10 “(3) INTEREST.—If a portion of a loan is re-
11 paid by the Secretary under this section for any
12 year, the proportionate amount of interest on such
13 loan which accrues for such year shall be repaid by
14 the Secretary.

15 “(c) REPAYMENT TO ELIGIBLE LENDERS OR HOLD-
16 ERS.—The Secretary shall pay to each eligible lender or
17 holder for each fiscal year an amount equal to the aggre-
18 gate amount of loans which are subject to repayment pur-
19 suant to this section for such year.

20 “(d) APPLICATION FOR REPAYMENT.—

21 “(1) IN GENERAL.—Each eligible individual de-
22 siring loan repayment under this section shall sub-
23 mit a complete and accurate application to the Sec-
24 retary at such time, in such manner, and containing
25 such information as the Secretary may require. Loan

1 repayment under this section shall be on a first-
2 come, first-served basis.

3 “(2) CONDITIONS.—An eligible individual may
4 apply for repayment after completing the employ-
5 ment described in subsection (a)(1)(B). The bor-
6 rower shall receive forbearance while engaged in the
7 employment described in subsection (a)(1)(B).

8 “(e) DEFINITION.—For the purpose of this section
9 the term “eligible lender” has the meaning given the term
10 in section 435(d).

11 “(f) CAPPED ENTITLEMENT.—There are authorized
12 to be appropriated and there are appropriated
13 \$100,000,000 to carry out this section for fiscal year 1998
14 and each succeeding fiscal year.”.

15 **TITLE IV—FULL FUNDING FOR**
16 **THE WOMEN, INFANTS, AND**
17 **CHILDREN PROGRAM**

18 **SEC. 401. FULL FUNDING FOR THE WOMEN, INFANTS, AND**
19 **CHILDREN PROGRAM.**

20 Section 17 of the Child Nutrition Act of 1966 (42
21 U.S.C. 1786) is amended—

22 (1) in the second sentence of subsection (a)—
23 (A) by striking “authorized” and inserting
24 “established”; and

1 (B) by striking “, up to the authorization
2 levels set forth in subsection (g) of this sec-
3 tion,”;

4 (2) in subsection (c)—

5 (A) in the first sentence of paragraph (1),
6 by striking “may” and inserting “shall”; and

7 (B) in paragraph (2), by striking “appro-
8 priated” and inserting “made available”;

9 (3) in subsection (g)—

10 (A) by striking paragraph (1) and insert-
11 ing the following new paragraph:

12 “(1) FUNDING.—

13 “(A) AUTHORIZATION OF APPROPRIA-
14 TIONS.—There are authorized to be—

15 “(i) appropriated to carry out this
16 section such amounts as are necessary for
17 each of fiscal years 1997 through 2002;
18 and

19 “(ii) made available such amounts as
20 are necessary for the Secretary of the
21 Treasury to fulfill the requirements of sub-
22 paragraph (B).

23 “(B) APPROPRIATIONS.—

24 “(i) IN GENERAL.—Out of any money
25 in the Treasury not otherwise appro-

1 priated, the Secretary of the Treasury
2 shall provide to the Secretary of Agri-
3 culture, on the date of enactment of the
4 Early Childhood Development Act of 1997
5 for fiscal year 1997, and October 1 of each
6 fiscal year for each fiscal year thereafter,
7 to carry out this subsection—

8 “(I) for fiscal year 1997, an ad-
9 ditional amount of \$1,500,000,000;
10 and

11 “(II) for each fiscal year there-
12 after, an amount equal to the total
13 amount made available for fiscal year
14 1997 to carry out this subsection (in-
15 cluding the additional amount re-
16 ferred to in subclause (I)), adjusted
17 on October 1, 1998, and each October
18 1 thereafter, to reflect changes in the
19 Consumer Price Index for all urban
20 consumers published by the Bureau of
21 Labor Statistics for the 12-month pe-
22 riod ending the preceding June 30.

23 “(ii) ENTITLEMENT.—The Secretary
24 of Agriculture shall be entitled to receive
25 the funds and shall accept the funds.”;

1 (B) in the first sentence of paragraph (4),
 2 by striking “appropriated” and inserting “made
 3 available”; and

4 (C) in paragraph (5), by striking “appro-
 5 priated” and inserting “made available”;

6 (4) in subsection (h)—

7 (A) in paragraph (1)—

8 (i) in subparagraph (A), by striking
 9 “appropriated” both places it appears and
 10 inserting “made available”; and

11 (ii) in subparagraph (C), by striking
 12 “appropriated” both places it appears and
 13 inserting “made available”; and

14 (B) in the first sentence of paragraph
 15 (2)(A), by striking “1998” and inserting
 16 “2002”; and

17 (5) in subsection (l), by striking “funds appro-
 18 priated” and inserting “funds made available”.

19 **TITLE V—AMENDMENTS TO THE**
 20 **HEAD START ACT**

21 **SEC. 501. AUTHORIZATION OF APPROPRIATIONS.**

22 Section 639(a) of the Head Start Act (42 U.S.C.
 23 9834(a)) is amended by inserting before the period at the
 24 end the following: “, \$4,900,000,000 for fiscal year 1999,
 25 \$5,500,000,000 for fiscal year 2000, \$6,100,000,000 for

1 fiscal year 2001, and \$6,700,000,000 for fiscal year
2 2002”.

3 **SEC. 502. ALLOTMENT OF FUNDS.**

4 Section 640(a)(6) of the Head Start Act (42 U.S.C.
5 9835(a)(6)) is amended—

6 (1) by striking “1997, and” and inserting
7 “1997,”; and

8 (2) by inserting after “1998,” the following: “6
9 percent for fiscal year 1999, 7 percent for fiscal year
10 2000, 8 percent for fiscal year 2001, and 9 percent
11 for fiscal year 2002,”.

12 **SEC. 503. EFFECTIVE DATE.**

13 This title and the amendments made by this title
14 shall take effect on October 1, 1997.

15 **TITLE VI—SCHOOL**
16 **INVOLVEMENT LEAVE**

17 **SEC. 601. SHORT TITLE.**

18 This title may be cited as the “Time for Schools Act
19 of 1997”.

20 **SEC. 602. GENERAL REQUIREMENTS FOR LEAVE.**

21 (a) ENTITLEMENT TO LEAVE.—Section 102(a) of the
22 Family and Medical Leave Act of 1993 (29 U.S.C.
23 2612(a)) is amended by adding at the end the following:

24 “(3) ENTITLEMENT TO SCHOOL INVOLVEMENT
25 LEAVE.—

1 “(A) IN GENERAL.—Subject to section
2 103(f), an eligible employee shall be entitled to
3 a total of 24 hours of leave during any 12-
4 month period to participate in an activity of a
5 school of a son or daughter of the employee,
6 such as a parent-teacher conference or an inter-
7 view for a school, or to participate in literacy
8 training under a family literacy program.

9 “(B) DEFINITIONS.—In this paragraph:

10 “(i) FAMILY LITERACY PROGRAM.—
11 The term ‘family literacy program’ means
12 a program of services that are of sufficient
13 intensity in terms of hours, and of suffi-
14 cient duration, to make sustainable
15 changes in a family and that integrate all
16 of the following activities:

17 “(I) Interactive literacy activities
18 between parents and their sons and
19 daughters.

20 “(II) Training for parents on
21 how to be the primary teacher for
22 their sons and daughters and full
23 partners in the education of their sons
24 and daughters.

25 “(III) Parent literacy training.

1 “(IV) An age-appropriate edu-
2 cation program for sons and daugh-
3 ters.

4 “(ii) LITERACY.—The term ‘literacy’,
5 used with respect to an individual, means
6 the ability of the individual to speak, read,
7 and write English, and compute and solve
8 problems, at levels of proficiency nec-
9 essary—

10 “(I) to function on the job, in the
11 family of the individual, and in soci-
12 ety;

13 “(II) to achieve the goals of the
14 individual; and

15 “(III) to develop the knowledge
16 potential of the individual.

17 “(iii) SCHOOL.—The term ‘school’
18 means an elementary school or secondary
19 school (as such terms are defined in sec-
20 tion 14101 of the Elementary and Second-
21 ary Education Act of 1965 (20 U.S.C.
22 8801)), a Head Start program assisted
23 under the Head Start Act (42 U.S.C. 9831
24 et seq.), and a child care facility operated
25 by a provider who meets the applicable

1 State or local government licensing, certifi-
2 cation, approval, or registration require-
3 ments, if any.

4 “(4) LIMITATION.—No employee may take
5 more than a total of 12 workweeks of leave under
6 paragraphs (1) and (3) during any 12-month pe-
7 riod.”.

8 (b) SCHEDULE.—Section 102(b)(1) of such Act (29
9 U.S.C. 2612(b)(1)) is amended by inserting after the sec-
10 ond sentence the following: “Leave under subsection
11 (a)(3) may be taken intermittently or on a reduced leave
12 schedule.”.

13 (c) SUBSTITUTION OF PAID LEAVE.—Section
14 102(d)(2)(A) of such Act (29 U.S.C. 2612(d)(2)(A)) is
15 amended by inserting before the period the following: “,
16 or for leave provided under subsection (a)(3) for any part
17 of the 24-hour period of such leave under such sub-
18 section”.

19 (d) NOTICE.—Section 102(e) of such Act (29 U.S.C.
20 2612(e)) is amended by adding at the end the following:

21 “(3) NOTICE FOR SCHOOL INVOLVEMENT
22 LEAVE.—In any case in which the necessity for leave
23 under subsection (a)(3) is foreseeable, the employee
24 shall provide the employer with not less than 7 days’
25 notice, before the date the leave is to begin, of the

1 employee’s intention to take leave under such sub-
 2 section. If the necessity for the leave is not foresee-
 3 able, the employee shall provide such notice as is
 4 practicable.”.

5 (e) CERTIFICATION.—Section 103 of such Act (29
 6 U.S.C. 2613) is amended by adding at the end the follow-
 7 ing:

8 “(f) CERTIFICATION FOR SCHOOL INVOLVEMENT
 9 LEAVE.—An employer may require that a request for
 10 leave under section 102(a)(3) be supported by a certifi-
 11 cation issued at such time and in such manner as the Sec-
 12 retary may by regulation prescribe.”.

13 **SEC. 603. SCHOOL INVOLVEMENT LEAVE FOR CIVIL SERV-**
 14 **ICE EMPLOYEES.**

15 (a) ENTITLEMENT TO LEAVE.—Section 6382(a) of
 16 title 5, United States Code, is amended by adding at the
 17 end the following:

18 “(3)(A) Subject to section 6383(f), an employee shall
 19 be entitled to a total of 24 hours of leave during any 12-
 20 month period to participate in an activity of a school of
 21 a son or daughter of the employee, such as a parent-teach-
 22 er conference or an interview for a school, or to participate
 23 in literacy training under a family literacy program.

24 “(B) In this paragraph:

1 “(i) The term ‘family literacy program’ means
2 a program of services that are of sufficient intensity
3 in terms of hours, and of sufficient duration, to
4 make sustainable changes in a family and that inte-
5 grate all of the following activities:

6 “(I) Interactive literacy activities between
7 parents and their sons and daughters.

8 “(II) Training for parents on how to be
9 the primary teacher for their sons and daugh-
10 ters and full partners in the education of their
11 sons and daughters.

12 “(III) Parent literacy training.

13 “(IV) An age-appropriate education pro-
14 gram for sons and daughters.

15 “(ii) The term ‘literacy’, used with respect to
16 an individual, means the ability of the individual to
17 speak, read, and write English, and compute and
18 solve problems, at levels of proficiency necessary—

19 “(I) to function on the job, in the family
20 of the individual, and in society;

21 “(II) to achieve the goals of the individual;
22 and

23 “(III) to develop the knowledge potential
24 of the individual.

1 “(iii) The term ‘school’ means an elementary
2 school or secondary school (as such terms are de-
3 fined in section 14101 of the Elementary and Sec-
4 ondary Education Act of 1965 (20 U.S.C. 8801)), a
5 Head Start program assisted under the Head Start
6 Act (42 U.S.C. 9831 et seq.), and a child care facil-
7 ity operated by a provider who meets the applicable
8 State or local government licensing, certification, ap-
9 proval, or registration requirements, if any.

10 “(4) No employee may take more than a total of 12
11 workweeks of leave under paragraphs (1) and (3) during
12 any 12-month period.”.

13 (b) SCHEDULE.—Section 6382(b)(1) of such title is
14 amended by inserting after the second sentence the follow-
15 ing: “Leave under subsection (a)(3) may be taken inter-
16 mittently or on a reduced leave schedule.”.

17 (c) SUBSTITUTION OF PAID LEAVE.—Section
18 6382(d) of such title is amended by inserting before “,
19 except” the following: “, or for leave provided under sub-
20 section (a)(3) any of the employee’s accrued or accumu-
21 lated annual leave under subchapter I for any part of the
22 24-hour period of such leave under such subsection”.

23 (d) NOTICE.—Section 6382(e) of such title is amend-
24 ed by adding at the end the following:

1 “(3) In any case in which the necessity for leave
2 under subsection (a)(3) is foreseeable, the employee shall
3 provide the employing agency with not less than 7 days’
4 notice, before the date the leave is to begin, of the employ-
5 ee’s intention to take leave under such subsection. If the
6 necessity for the leave is not foreseeable, the employee
7 shall provide such notice as is practicable.”.

8 (e) CERTIFICATION.—Section 6383 of such title is
9 amended by adding at the end the following:

10 “(f) An employing agency may require that a request
11 for leave under section 6382(a)(3) be supported by a cer-
12 tification issued at such time and in such manner as the
13 Office of Personnel Management may by regulation pre-
14 scribe.”.

15 **SEC. 604. EFFECTIVE DATE.**

16 This title takes effect 120 days after the date of en-
17 actment of this Act.

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