

106TH CONGRESS
1ST SESSION

H. R. 1429

To establish a program under the Secretary of Housing and Urban Development to eliminate redlining in the insurance business.

IN THE HOUSE OF REPRESENTATIVES

APRIL 15, 1999

Mr. JACKSON of Illinois (for himself, Mr. FRANK of Massachusetts, Ms. PELOSI, Ms. LEE, Mr. LANTOS, Mr. CUMMINGS, Mr. HINCHEY, Mr. CLAY, Ms. SCHAKOWSKY, Mrs. CLAYTON, Mr. BARRETT of Wisconsin, Mr. BRADY of Pennsylvania, Ms. JACKSON-LEE of Texas, Mr. RUSH, Mrs. CHRISTENSEN, Mr. HASTINGS of Florida, Ms. KILPARTICK, Mr. THOMPSON of Mississippi, Mr. OWENS, Mr. FILNER, Mr. HILLIARD, Mr. MEEKS of New York, Ms. NORTON, Mrs. MEEK of Florida, Mr. BISHOP, and Ms. EDDIE BERNICE JOHNSON of Texas) introduced the following bill; which was referred to the Committee on Banking and Financial Services

A BILL

To establish a program under the Secretary of Housing and Urban Development to eliminate redlining in the insurance business.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Anti-Redlining Insur-
5 ance Disclosure Act of 1999”.

1 **SEC. 2. FINDINGS AND CONSTRUCTION.**

2 (a) FINDINGS.—The Congress finds that—

3 (1) disparities in property and casualty insur-
4 ance coverage provided by insurers engaged in inter-
5 state commerce between areas of different incomes
6 and racial composition could adversely affect inter-
7 state commerce and the cost and availability of in-
8 surance for consumers;

9 (2) insurance companies are increasingly using
10 credit reports in their insurance underwriting prac-
11 tices;

12 (3) the use of credit reports to deny insurance
13 coverage to individuals and businesses in poor and
14 minority communities could adversely affect inter-
15 state commerce; and

16 (4) appropriate disclosures of information by in-
17 surers would benefit consumers and insurance regu-
18 lators.

19 (b) CONSTRUCTION.—Nothing in this Act is intended
20 to, nor shall it be construed to, encourage unsound under-
21 writing practices.

22 **SEC. 3. MAINTENANCE OF INFORMATION AND PUBLIC DIS-**
23 **CLOSURE.**

24 (a) GENERAL RULE.—

25 (1) DESIGNATED INSURERS.—

1 (A) IN GENERAL.—Except as provided by
2 subsection (b)(6), each designated insurer shall,
3 in accordance with subsection (b), annually
4 compile, submit to the Secretary, and make
5 available to the public for each calendar year
6 and for designated lines of insurance in a des-
7 ignated Metropolitan Statistical Area (referred
8 to in this Act as “MSA”) for which the insurer
9 was designated under section 4(a)(2)—

10 (i) the total number of policies, total
11 exposure units (in car years and house
12 years), and total earned premium of insur-
13 ance policies by designated line which were
14 issued by such insurer, exposure units can-
15 celed, and the exposure units not renewed
16 by such insurer;

17 (ii) the total number of claims made
18 which, with respect to property insurance,
19 shall be disaggregated by the type and use
20 of the property insured, which types and
21 uses shall include—

22 (I) properties consisting of one to
23 4 dwelling units;

24 (II) properties consisting of more
25 than 4 dwelling units;

1 (III) owner occupied properties;

2 (IV) rental properties; and

3 (V) vacant properties;

4 (iii) disclose the standards and cri-
5 teria used in underwriting each designated
6 line of insurance; and

7 (iv) the number of licensed agents of
8 such insurer and the number within each
9 census tract in such designated MSA,
10 whether such agent is an employee, inde-
11 pendent contractor working exclusively for
12 such insurer, or an independent contractor
13 appointed to represent such insurer on a
14 nonexclusive basis.

15 (B) SUBMISSIONS AND AVAILABILITY.—

16 The information described in subparagraph (A)
17 shall be—

18 (i) submitted to the Secretary in ac-
19 cordance with subsection (d); and

20 (ii) made available to the public, in
21 accordance with subsection (b)(2), for in-
22 spection and copying, at cost, at the home
23 office of the insurer and at a central de-
24 pository established under subsection (c),
25 by the Secretary.

1 (2) NONDESIGNATED INSURERS.—Except as
2 provided in subsection (b)(6), every insurer which
3 sells an insurance policy in a designated line of in-
4 surance in a designated MSA, and which is not a
5 designated insurer in such MSA shall submit to the
6 Secretary for each calendar year in accordance with
7 subsection (d) and regulations of the Secretary the
8 total exposure units (in car years and house years)
9 of insurance policies in a designated line sold in such
10 MSA. With respect to such policies, the insurer shall
11 report the designated MSA where the insured risks
12 are located for which such insurance is issued and
13 within such MSA report the census track where the
14 risk is located.

15 (b) REQUIREMENTS.—

16 (1) CONTENT.—The information required to be
17 maintained and made available under subsection
18 (a)(1) shall be itemized in order to clearly and con-
19 spicuously disclose the policies, the exposure units,
20 and the premium amount for each line of insurance
21 for which information is required and be itemized by
22 the census track where the risks are located.

23 (2) AVAILABILITY TO THE PUBLIC.—The infor-
24 mation required to be maintained and made avail-
25 able under subsection (a) shall be made available to

1 the public on a timetable determined by the Sec-
2 retary but not later than October 1 of the calendar
3 year following the calendar year for which the infor-
4 mation is required to be made available, except that
5 such information shall not be made available to the
6 public until it is available in its entirety, but it shall
7 be made available if not all the information required
8 to be reported is available on such October 1 or on
9 the date determined by the Secretary.

10 (3) SPECIFICATION OF DATA.—

11 (A) IN GENERAL.—With respect to infor-
12 mation which is required to be maintained and
13 made available under subsection (a)(1), the Sec-
14 retary shall by regulation establish specifica-
15 tions for the collection and public reporting of
16 such information with respect to the following
17 lines of insurance: private passenger auto-
18 mobile, homeowners, dwelling fire and allied
19 lines, small business commercial, and surety
20 bonds. The specifications shall—

21 (i) provide that information be aggre-
22 gated among similar policyholders and re-
23 ported on that basis;

24 (ii) be designed to collect information
25 with respect to the availability, cost, and

- 1 type of insurance coverage between and
2 among various geographic areas;
- 3 (iii) detail what data elements should
4 be collected;
- 5 (iv) provide for the collection of infor-
6 mation on an individual insurer basis;
- 7 (v) minimize burdens on insurance
8 agents, including independent insurance
9 agents;
- 10 (vi) provide the data required by
11 clause (ii) with the least burden on insur-
12 ers, particularly small insurers;
- 13 (vii) take into account the types of
14 data collected under the Home Mortgage
15 Disclosure Act of 1975, such as gender,
16 racial and financial characteristics of appli-
17 cants for insurance and the reason for any
18 declines, cancellations, or nonrenewals
19 made for such insurance;
- 20 (viii) take into account existing statis-
21 tical reporting systems in the insurance in-
22 dustry;
- 23 (ix) require itemization by census
24 track; and

1 (x) include information on policies
2 written in a residual market.

3 (B) CONSULTATIONS.—In developing the
4 specifications in subparagraph (A), the Sec-
5 retary shall consult with—

6 (i) other Federal agencies with appro-
7 priate expertise;

8 (ii) State insurance regulators;

9 (iii) representatives of the insurance
10 industry, including statistical agents;

11 (iv) representatives of insurance pro-
12 ducers, including minority insurance pro-
13 ducers; and

14 (v) consumer, community, and civil
15 rights groups who are representative of a
16 diversity of geographic locations.

17 (C) EFFECTIVE DATE.—The regulation
18 under subparagraph (A) shall be issued no later
19 than 270 days after the date of the enactment
20 of this Act.

21 (4) PERIOD OF MAINTENANCE.—Any informa-
22 tion required to be compiled and made available
23 under subsection (a)(1) shall be maintained and
24 made available for a period of 3 years after the close

1 of the first year during which such information is re-
2 quired to be maintained and made available.

3 (5) **FORMAT FOR DISCLOSURES.**—Subject to
4 subsection (c), the Secretary shall prescribe a stand-
5 ard format for making information available as re-
6 quired by subsection (a)(1). Such format shall en-
7 courage the submission of information in a form
8 readable by a computer.

9 (6) **EXEMPTION.**—

10 (A) **SECRETARIAL ACTION.**—If the Sec-
11 retary determines that a State has enacted a
12 law, or otherwise implemented a requirement
13 under which—

14 (i) insurers operating in that State
15 are subject to disclosure requirements on a
16 census track basis substantially similar to
17 those of subsection (a);

18 (ii) there are adequate provisions for
19 enforcement; and

20 (iii) the information disclosed under
21 the State law or requirement is made avail-
22 able to the Secretary and the public in a
23 manner similar to other information dis-
24 closed under subsection (a)(1),

1 then the Secretary shall by regulation exempt
2 insurers operating in that State from complying
3 with the requirements of subsection (a)(1) with
4 respect to that State's portions of the des-
5 ignated MSA's. If the Secretary determines
6 that the State law or requirement no longer
7 meets the criteria of clauses (i) through (iii) or
8 is no longer in effect, the Secretary shall by
9 regulation revoke the exemption.

10 (B) UNITED STATES PROGRAM.—Report-
11 ing shall not be required under subsection (a)
12 with respect to insurance provided by a pro-
13 gram underwritten or administered by the
14 United States.

15 (c) PUBLIC ACCESS SYSTEM.—The Secretary shall
16 implement a system to facilitate public access to informa-
17 tion required to be made available to the public under sub-
18 section (a)(1). Such system shall include arrangements for
19 a central depository of information in each designated
20 MSA and for a telephone number which can be used by
21 the public, at cost, to request such information. State-
22 ments shall be made available to the public for inspection
23 and copying at such central depository of information for
24 all designated insurers within such MSA. The Secretary
25 shall also make copies of such statements available in

1 forms readable by widely used personal computers, such
2 as in disc format. The Secretary may charge a fee for such
3 information, which may not exceed the amount, deter-
4 mined by the Secretary, that is equal to the cost of repro-
5 ducing the information.

6 (d) SUBMISSION TO SECRETARY.—With respect to
7 the information required to be submitted under subsection
8 (a) to the Secretary, the Secretary shall develop regula-
9 tions prescribing the format and method for submitting
10 such information. Such regulations shall ensure uni-
11 formity among insurers, to the extent practicable, in the
12 format used for reporting, including the definitions of data
13 elements. Any reporting insurer may submit in writing to
14 the Secretary such additional data or explanations as it
15 deems relevant to the decision by such insurer to sell in-
16 surance.

17 **SEC. 4. DESIGNATIONS.**

18 (a) DESIGNATIONS BY THE SECRETARY.—

19 (1) DESIGNATIONS OF MSA'S.—The Secretary
20 shall designate the MSA's for which reporting is re-
21 quired under section 3(a). At a minimum, the Sec-
22 retary shall designate the 50 MSA's having the larg-
23 est population.

1 (2) DESIGNATION OF INSURERS.—For each
2 MSA designated under paragraph (1), the Secretary
3 shall take the following actions:

4 (A) The Secretary shall designate the in-
5 surers transacting insurance business in such
6 MSA for which reporting is required under sec-
7 tion 3(a). At a minimum, the Secretary shall
8 designate the 25 insurers in such MSA having
9 the largest premium volume in the designated
10 lines of insurance in each State in which such
11 MSA is located.

12 (B) In addition to the insurers designated
13 under subparagraph (A), the Secretary shall
14 also designate any entity primarily providing in-
15 surance in a designated line of insurance as
16 part of a residual market established by State
17 law.

18 (C) The Secretary shall also designate, in
19 addition to the insurers designated under sub-
20 paragraphs (A) and (B), insurers who specialize
21 in selling insurance in urban areas, including
22 surplus lines insurers.

23 (D) The Secretary shall also designate, in
24 addition to the insurers designated under sub-
25 paragraphs (A), (B), and (C) insurers such that

1 insurers representing at least 80 percent of the
2 premium volume in each State in which such
3 MSA is located in the designated line of insur-
4 ance are designated in such MSA. The Sec-
5 retary may not designate additional insurers
6 under this subparagraph if their market share
7 in the designated line of insurance in the appli-
8 cable States, as measured by premium volume
9 in each State in which such MSA is located, is
10 under 1 percent.

11 (E) In addition to the insurers designated
12 under subparagraph (A), (B), (C), and (D) the
13 Secretary may by regulation designate addi-
14 tional insurers in a MSA if the designation of
15 additional insurers is necessary to provide valid
16 data with respect to the availability, cost, and
17 type of insurance in the MSA.

18 (F) The Secretary shall revoke the des-
19 ignation of an insurer designated under sub-
20 paragraph (A) as follows: If such designated in-
21 surer has a market share in a designated line
22 of insurance in a MSA, as measured by pre-
23 mium volume in each State in which such MSA
24 is located, of under 1 percent, the Secretary
25 shall revoke the designation of such insurer be-

1 ginning with the insurer with the smallest mar-
2 ket share of such insurance if the remainder of
3 the designated insurers have a market share of
4 at least 75 percent of such insurance as meas-
5 ured by premium volume in each State in which
6 such MSA is located. In addition, the Secretary
7 may revoke the designation of any insurer des-
8 ignated under subparagraph (A) with a market
9 share in a designated line of insurance in a
10 MSA, as measured by premium volume in each
11 State in which such MSA is located, of under
12 1 percent if such designation has not been re-
13 voked under this subparagraph and if such in-
14 surer primarily sells insurance in rural areas of
15 such MSA.

16 (G) For purposes of this paragraph, insur-
17 ers which are affiliated or are members of the
18 same group shall be considered together as 1
19 insurer.

20 (3) DESIGNATION OF LINES OF INSURANCE.—
21 For each MSA designated under paragraph (1), the
22 following are the designated lines of property and
23 casualty insurance for which reporting is required
24 under section 3:

1 (A) Private passenger automobile insur-
2 ance.

3 (B) Homeowners insurance.

4 (C) Dwelling fire and allied lines of insur-
5 ance.

6 (D) Commercial insurance for small busi-
7 ness.

8 (E) Surety bonds.

9 The Secretary may designate additional lines of in-
10 surance on the basis of such criteria as the Sec-
11 retary may by rule develop. Such a rule shall be
12 issued in accordance with section 553 of title 5,
13 United States Code. For purposes of this Act, the
14 designation of a line of insurance includes a designa-
15 tion of a subline of class of insurance.

16 (4) TIMING OF DESIGNATIONS.—

17 (A) INITIAL DESIGNATIONS.—The Sec-
18 retary shall make initial designations required
19 by paragraphs (1), (2), and (3) no later than
20 July 1 of the year preceding the first year for
21 which reporting is required under section 3.
22 Such initial designations shall be effective for 5
23 calendar years from the date of designation.

24 (B) SUBSEQUENT DESIGNATIONS.—Not
25 later than July 1 of the year preceding the fifth

1 year after a designation under subparagraph
2 (A) or this subparagraph, the Secretary shall
3 make another designation to be effective upon
4 the expiration of such 5 years and such des-
5 igation shall be effective for 5 calendar years
6 from the date of designation.

7 (C) NOTICE.—The Secretary shall notify
8 persons involved in the designations no later
9 than the July 15 which follows the designation.

10 (b) OBTAINING INFORMATION.—The Secretary may
11 obtain from insurers such information as the Secretary
12 may require to make designations under subsection (a).

13 **SEC. 5. DISCLOSURES TO REJECTED APPLICANTS.**

14 (a) IN GENERAL.—Except as provided in subsection
15 (e), the Secretary shall, by regulation issued under section
16 553 of title 5, United States Code—

17 (1) require insurers to provide to each applicant
18 for insurance in a designated line—

19 (A) reasons for denying an application for
20 such insurance or for canceling or not renewing
21 a policy in force; and

22 (B) actions the applicant may take to qual-
23 ify for such insurance; and

24 (2) restrict the use insurers may make of infor-
25 mation relating to—

1 (A) adverse underwriting decisions; or

2 (B) insurance coverage in a residential
3 market.

4 (b) MODEL ACTS.—In issuing regulations under sub-
5 section (a), the Secretary shall consider relevant portions
6 of model acts developed by the National Association of In-
7 surance Commissioners.

8 (c) ENFORCEMENT.—The Secretary may delegate to
9 the States the authority to enforce the requirements of
10 regulations issued under subsection (a).

11 (d) PREEMPTION.—Subsection (a) is not to be con-
12 strued to preempt any State from imposing on insurers
13 requirements of the type stated in such subsection, includ-
14 ing requirements which are more stringent or more com-
15 prehensive.

16 (e) EXEMPTION.—A regulation issued under sub-
17 section (a) may not apply to insurance provided under a
18 program underwritten or administered by the United
19 States.

20 (f) DEFINITION.—For purposes of subsection
21 (a)(2)(A), an adverse underwriting decision means any of
22 the following actions with respect to insurance trans-
23 actions involving insurance coverage which is individually
24 underwritten:

25 (1) A declination of insurance coverage.

1 (2) A termination of insurance coverage.

2 (3) Failure of an agent to apply for insurance
3 coverage with a specific insurance entity which the
4 agent represents and which is requested by the ap-
5 plicant.

6 (4) In the case of property or casualty insur-
7 ance coverage—

8 (A) place by an insurance entity or agent
9 of a risk with a residual market mechanism, an
10 unauthorized insurer, or an insurance entity
11 which specializes in substandard risks; or

12 (B) the charging of higher rates on the
13 basis of information which differs from that
14 which the applicant or policyholder furnished.

15 **SEC. 6. TASK FORCE ON AGENCY APPOINTMENTS.**

16 (a) ESTABLISHMENT.—Within 90 days of the date of
17 the enactment of this Act, the Secretary shall establish
18 a task force on insurance agency appointments. The task
19 force shall—

20 (1) consist of representatives of appropriate
21 Federal agencies, property and casualty insurance
22 agents, including specifically minority insurance
23 agents, property and casualty insurance companies,
24 State insurance regulators, and public interest
25 groups;

1 (2) have a significant representation from mi-
2 nority insurance agents; and

3 (3) be chaired by the Secretary or the Sec-
4 retary's designee.

5 (b) FUNCTION.—The task force shall—

6 (1) review the problems inner city and minority
7 agents may have in receiving appointments to rep-
8 resent property and casualty insurance companies;

9 (2) review the practices of insurers in termi-
10 nating agents and consider the effect such practices
11 have on the availability or cost of insurance, espe-
12 cially in underserved areas; and

13 (3) recommend solutions to improve the ability
14 of inner city and minority insurance agents to mar-
15 ket property and casualty insurance products, in-
16 cluding steps property and casualty insurance com-
17 panies should take to increase their appointments of
18 such agents.

19 (c) REPORT AND TERMINATION.—The task force
20 shall report to the Committee on Banking and Financial
21 Services of the House of Representatives and the appro-
22 priate committee of the Senate its findings under para-
23 graphs (1) and (2) of subsection (b) and its recommenda-
24 tions under paragraph (3) of subsection (b) within 2 years
25 after the date of the enactment of this Act. The task force

1 shall terminate when the report is submitted to the com-
2 mittees.

3 **SEC. 7. IMPLEMENTATION OF SECTION 3.**

4 (a) REGULATIONS.—The Secretary shall promulgate
5 such regulations as may be necessary to carry out section
6 3. Such regulations may—

7 (1) contain such classifications, differentiations,
8 or other provisions; and

9 (2) provide for such adjustments and exceptions
10 for any class of transactions,

11 as in the judgment of the Secretary are necessary and
12 proper to effectuate the purposes of such section and to
13 prevent circumvention or evasion thereof or to facilitate
14 compliance therewith.

15 (b) DATA COLLECTION CONTRACTOR.—The Sec-
16 retary may contract with a data collection contractor to
17 carry out the Secretary's responsibilities under section 3
18 if the contractor agrees to collect and make available the
19 data pursuant to the terms and conditions of such section.
20 A statistical agent may also be a data contractor.

21 (c) ROLE OF STATISTICAL AGENTS.—

22 (1) ACCEPTANCE OF DATA.—The Secretary
23 and, if applicable, the contractor under the sub-
24 section (b) contract may accept data reported under

1 section 3(a) by a statistical agent acting on behalf
2 of more than 1 insurer if—

3 (A) the statistical plan used by the statis-
4 tical agent for the reporting of data on insur-
5 ance provides for the reporting of data in a
6 manner compatible with section 3(a);

7 (B) the statistical agent reports such data
8 on an individual insurer basis, and, at the dis-
9 cretion of the Secretary, on an aggregate basis;

10 (C) the statistical agent provides adequate
11 procedures to protect the integrity of the data
12 reported;

13 (D) the statistical agent has procedures in
14 place which ensure that data reported under the
15 statistical plan in connection with reporting
16 under this Act and submitted to the Secretary
17 are not subject to adjustment by the statistical
18 agent or an insurer for reasons other than tech-
19 nical accuracy and conformance to the statis-
20 tical plan;

21 (E) the statistical agent ensures that the
22 data of 1 insurer is not subject to review by
23 other insurers before public availability; and

24 (F) the statistical agent provides for the
25 reporting of data in a manner compatible with

1 the format prescribed by the Secretary under
2 section 3(d).

3 (2) DISCONTINUANCE OF DATA ACCEPTANCE.—

4 The Secretary may, after providing an opportunity
5 for a hearing, discontinue accepting data reported
6 under section 3(a) by a statistical agent acting on
7 behalf of more than 1 insurer if the Secretary deter-
8 mines the requirements for acceptance of data in
9 paragraph (1) are no longer met.

10 (d) ROLE OF GAO.—The Comptroller General shall
11 have the authority to review and audit any data collection
12 and reporting performed under section 3, whether by the
13 Secretary, the contractor under the subsection (b) con-
14 tract, or a statistical agent, to ensure that the integrity
15 of the data collected and reported is protected.

16 (e) BURDENS ON INSURANCE AGENTS.—In pre-
17 scribing regulations under this Act, the Secretary shall
18 take into consideration the administrative, paperwork, and
19 other burdens on insurance agents, including independent
20 insurance agents involved in complying with the require-
21 ments of this Act and shall minimize the burdens imposed
22 by such requirements with respect to such agents.

23 **SEC. 8. RELATION TO STATE LAWS.**

24 This Act does not annul, alter, affect, or exempt the
25 obligation of any insurer subject to this Act to comply with

1 the laws of any State or subdivision thereof with respect
2 to public disclosure and record keeping.

3 **SEC. 9. COMPILATION OF AGGREGATE DATA.**

4 (a) SCOPE OF DATA AND TABLES.—The Secretary
5 shall compile each year, for each designated MSA, data
6 aggregated by 5-digit zip code for all insurers who are sub-
7 ject to section 3 or who are exempt from section 3 under
8 subsection (b)(6)(A) of such section. The Secretary shall
9 also produce tables indicating, for each MSA, insurance
10 policies aggregated for various categories of 5-digit zip
11 codes grouped according to location, age of property, in-
12 come level, and racial characteristics of neighborhood.

13 (b) AGGREGATION OF INFORMATION.—Statistical
14 agents may aggregate the data of insurers that report to
15 them and may provide such information to the Secretary.
16 The Secretary may also provide the individual company
17 data submitted by insurers to statistical agents for aggre-
18 gation.

19 (c) AVAILABILITY TO PUBLIC.—The data compiled
20 and the tables produced pursuant to subsection (a) shall
21 be made available to the public on a timetable determined
22 by the Secretary but not later than October 1 of the year
23 following the calendar year on which the data and tables
24 are based.

1 **SEC. 10. ENFORCEMENT.**

2 (a) CIVIL PENALTIES.—Any insurer who is deter-
3 mined by the Secretary, after providing opportunity for
4 a hearing on the record, to have violated the requirements
5 of section 3 shall be subject to a civil penalty of not to
6 exceed \$5,000 for each day during which such violation
7 continues.

8 (b) INJUNCTION.—The Secretary may bring an ac-
9 tion in an appropriate United States district court for ap-
10 propriate declaratory and injunctive relief against any in-
11 surer who violates the requirements of section 3.

12 (c) INSURER LIABILITY.—An insurer shall be respon-
13 sible under subsections (a) and (b) for any violation of
14 a statistical agent acting on behalf of the insurer.

15 **SEC. 11. SUNSET.**

16 (a) EXPIRATION.—Except as provided in subsection
17 (b), this Act shall not be in effect after the expiration of
18 5 years from its effective date. Prior to the expiration of
19 4 years from such date, the Secretary shall report to the
20 Banking and Financial Services Committee of the House
21 of Representatives and the appropriate committee of the
22 Senate—

23 (1) the quality of data received under section 3
24 and the effectiveness of the data requirement, in-
25 cluding the relation between the cost of such data

1 gathering and the benefits from having such data
2 available;

3 (2) the appropriateness of the geographic data
4 reporting units;

5 (3) the need for continued reporting by the des-
6 ignated insurers in urban areas;

7 (4) the efforts of insurers to meet the insurance
8 needs of minority and low-income neighborhoods;
9 and

10 (5) such other information as the Secretary de-
11 termines will assist in considering an extension of
12 this Act.

13 (b) EXTENSION.—Based on the Secretary’s report on
14 the need described in subsection (a)(3) and the informa-
15 tion described in subsection (a)(5), the Secretary may ex-
16 tend this Act for one period of 2 years.

17 **SEC. 12. STUDIES.**

18 (a) STUDY OF INFORMATION ON INSURANCE APPLI-
19 CANTS.—

20 (1) IN GENERAL.—The Secretary shall conduct
21 a study to determine the feasibility and utility of the
22 collection of information with respect to the charac-
23 teristics of applicants for insurance and reasons for
24 rejection of applicants. The study shall examine the
25 extent to which—

1 (A) oral applications or representations are
2 used by insurers and agents in making deter-
3 minations regarding whether or not to insure a
4 prospective insured;

5 (B) written applications are used by insur-
6 ers and agents in making determinations re-
7 garding whether or not to insure a prospective
8 insured;

9 (C) written applications are submitted
10 after the insurer or agent has already made a
11 determination to provide insurance to a pro-
12 spective insured or has determined that the pro-
13 spective insured is eligible for insurance; and

14 (D) prospective insureds are discouraged
15 from submitting applications for insurance
16 based, in whole or in part, on—

17 (i) the location of the risk to be in-
18 sured;

19 (ii) the race or ethnicity of the pro-
20 spective insured;

21 (iii) the racial or ethnic composition of
22 the neighborhood in which the risk to be
23 insured is located; and

1 (iv) in the case of residential property
2 insurance, the age and value of the risk to
3 be insured.

4 (2) REPORT.—The Secretary shall report the
5 results of the study under paragraph (1) to the
6 Committee on Banking and Financial Services of the
7 House of Representatives and the appropriate com-
8 mittee of the Senate within 18 months of the date
9 of the enactment of this Act.

10 (b) STUDY OF INSURER ACTIONS TO MEET INSUR-
11 ANCE NEEDS OF CERTAIN NEIGHBORHOODS.—The Sec-
12 retary shall conduct a study of various practices, actions,
13 programs, and methods undertaken by insurers to meet
14 the property and casualty insurance needs of residents of
15 low- and moderate-income neighborhoods, minority neigh-
16 borhoods, and small businesses located in such neighbor-
17 hoods. The Secretary may establish a task force of inter-
18 ested parties, including representatives of insurance com-
19 panies, insurance agents, including minority agents, and
20 consumer representatives to discuss additional practices,
21 actions, programs, and methods to meet these needs. The
22 Secretary shall report the results of the study, including
23 any recommendations, to the Committee on Banking and
24 Financial Services of the House of Representatives and

1 the appropriate committee of the Senate no later than 2
2 years after the date of the enactment of this Act.

3 (c) STUDY OF DISPARATE CLAIM TREATMENT.—

4 (1) IN GENERAL.—The Secretary shall conduct
5 a study to determine whether, and the extent to
6 which, insurers engage in disparate treatment in
7 handling claims of policyholders under designated
8 lines of insurance based on the race, gender, and in-
9 come level of the policyholder and the racial charac-
10 teristics and income levels of the area in which the
11 insurance risk is located. In conducting the study,
12 the Secretary shall specifically consider whether the
13 residents of low-income neighborhoods or areas and
14 minority neighborhoods or areas are more likely
15 than residents of other areas to have their claims
16 contested or their insurance coverage canceled.

17 (2) REPORT.—The Secretary shall submit a re-
18 port on the results of the study under paragraph (1)
19 to the Committee on Banking and Financial Affairs
20 of the House of Representatives and the appropriate
21 Committees of the Senate not later than 2 years
22 after the date of the enactment of this Act.

23 (d) STUDY OF RATING TERRITORIES.—The Sec-
24 retary shall conduct a study to determine whether the
25 practice in the insurance industry of basing insurance pre-

1 miums on the territory in which the insured risk is located
2 has a disparate impact on the availability, affordability,
3 or quality of insurance by race, gender, or type of neigh-
4 borhood. The Secretary shall submit a report on the re-
5 sults of the study to the Committee on Banking and Fi-
6 nancial Affairs of the House of Representatives and the
7 appropriate Committees of the Senate not later than 12
8 months after the date of the enactment of this Act.

9 (e) STUDY OF REINVESTMENT REQUIREMENTS.—

10 (1) IN GENERAL.—The Secretary shall conduct
11 a study to determine the feasibility of requiring in-
12 surers to reinvest in communities and neighborhoods
13 from which they collect premiums for insurance and
14 whether, and the extent to which, community rein-
15 vestment requirements for insurers should be estab-
16 lished that are comparable to the community rein-
17 vestment requirements applicable to depository insti-
18 tutions. The Secretary shall consult with representa-
19 tives of insurers and consumer, community, and civil
20 rights organizations regarding the results of the
21 study and any recommendations to be made based
22 on the results of the study.

23 (2) REPORT.— The Secretary shall submit a re-
24 port on the results of the study, including any such
25 recommendations, to the Committee on Banking and

1 Financial Affairs of the House of Representatives
2 and the appropriate Committees of the Senate not
3 later than 6 months after the conclusion of the first
4 annual reporting period to which the reporting re-
5 quirements under this Act apply.

6 **SEC. 13. DEFINITIONS.**

7 For purposes of this Act:

8 (1) **COMMERCIAL INSURANCE.**—The term
9 “commercial insurance” means any line of property
10 and casualty insurance, except private passenger
11 automobile and homeowner’s insurance.

12 (2) **DESIGNATED INSURER.**—The term “des-
13 ignated insurer” means an insurer designated by the
14 Secretary pursuant to section 4(a)(2).

15 (3) **DESIGNATED LINE.**—The term “designated
16 line” means a line of insurance specified in 4(a)(3).

17 (4) **EXPOSURE UNITS.**—The term “exposure
18 units” means units insured against risk of loss by an
19 insurer and the term “units” means an automobile
20 or the number of units in a building.

21 (5) **INSURER.**—The term “insurer” means any
22 corporation, association, society, order, firm, com-
23 pany, partnership, individual, or aggregation of indi-
24 viduals which is subject to examination or super-
25 vision by any State insurance regulator, or which is

1 doing or represents an insurance business. Such
2 term does not include an individual or entity which
3 represents an insurer as agent for the purpose of
4 selling or which represents a consumer as a broker
5 for the purpose of buying insurance.

6 (6) MSA.—The term “MSA” means a Metro-
7 politan Statistical Area or a Consolidated Metropoli-
8 tan Statistical Area and the term “designated MSA”
9 means an MSA designated by the Secretary pursu-
10 ant to section 4(a)(1).

11 (7) PROPERTY AND CASUALTY INSURANCE.—
12 The term “property and casualty insurance” means
13 insurance against loss of or damage to property, in-
14 surance against loss of income or extra expense in-
15 curred because of loss of, or damage to, property,
16 and insurance against third party liability claims
17 caused by negligence or imposed by statute or con-
18 tract.

19 (8) RESIDUAL MARKET.—The term “residual
20 market” means an assigned risk plan, joint under-
21 writing association, or any similar mechanism de-
22 signed to make insurance available to those unable
23 to obtain it in the voluntary market.

24 (9) SECRETARY.—The term “Secretary” means
25 the Secretary of Housing and Urban Development.

1 (10) The term “State” means any State, the
2 District of Columbia, the Commonwealth of Puerto
3 Rico, the Northern Mariana Islands, the Virgin Is-
4 lands, American Samoa, and the Trust Territory of
5 the Pacific Islands.

6 **SEC. 14. EFFECTIVE DATE.**

7 The requirements of this Act shall take effect with
8 respect to information on insurance described in section
9 3 and developed in and after calendar year 2001.

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