

106TH CONGRESS
1ST SESSION

S. 92

[Report No. 106–12]

To provide for a biennial budget process and a biennial appropriations process and to enhance oversight and the performance of the Federal Government.

IN THE SENATE OF THE UNITED STATES

JANUARY 19, 1999

Mr. DOMENICI (for himself, Mr. THOMPSON, Mr. LIEBERMAN, Mr. THOMAS, Ms. SNOWE, Mr. ROTH, Mr. GRASSLEY, Mr. GRAMM, Mr. NICKLES, Mr. ABRAHAM, Mr. FRIST, Mr. GRAMS, Mr. SMITH of Oregon, Mr. MCCAIN, Mr. KYL, Mr. LUGAR, Ms. COLLINS, Mr. MACK, Mr. VOINOVICH, Mr. HAGEL, Mr. HATCH, Mr. BREAUX, Mr. LOTT, Mr. ENZI, Mr. DEWINE, Mr. COCHRAN, Mr. SESSIONS, Mr. SANTORUM, Mr. HUTCHINSON, Mr. COVERDELL, Mr. CHAFEE, and Mr. FEINGOLD) introduced the following bill; which was read twice and referred jointly pursuant to the order of August 4, 1977, to the Committees on the Budget, and Governmental Affairs, with instructions that if one committee reports, the other committee have thirty days to report or be discharged

MARCH 10, 1999

Reported by Mr. THOMPSON, with an amendment

MARCH 10, 1999

Referred to the Committee on the Budget for a period not to exceed thirty calendar days

[Strike out all after the enacting clause and insert the part printed in *italic*]

A BILL

To provide for a biennial budget process and a biennial appropriations process and to enhance oversight and the performance of the Federal Government.

1 *Be it enacted by the Senate and House of Representa-*
 2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Biennial Budgeting
 5 and Appropriations Act”.

6 **SEC. 2. REVISION OF TIMETABLE.**

7 Section 300 of the Congressional Budget Act of 1974
 8 (2 U.S.C. 631) is amended to read as follows:

9 “TIMETABLE

10 “SEC. 300. (a) IN GENERAL.—Except as provided by
 11 subsection (b), the timetable with respect to the congres-
 12 sional budget process for any Congress (beginning with
 13 the One Hundred Seventh Congress) is as follows:

“First Session

“On or before:	Action to be completed:
First Monday in February.	President submits budget recommendations.
February 15	Congressional Budget Office submits report to Budget Committees.
Not later than 6 weeks after budget submission.	Committees submit views and estimates to Budget Committees.
April 1	Budget Committees report concurrent resolution on the biennial budget.
May 15	Congress completes action on concurrent resolution on the biennial budget.
May 15	Biennial appropriation bills may be considered in the House.
June 10	House Appropriations Committee reports last biennial appropriation bill.
June 30	House completes action on biennial appropriation bills.
August 1	Congress completes action on reconciliation legislation.
October 1	Biennium begins.

“Second Session

“On or before:	Action to be completed:
February 15	President submits budget review.

“First Session—Continued

Not later than 6 weeks after President submits budget review.	Congressional Budget Office submits report to Budget Committees.
The last day of the session.	Congress completes action on bills and resolutions authorizing new budget authority for the succeeding biennium.

1 “(b) SPECIAL RULE.—In the case of any first session
2 of Congress that begins in any year immediately following
3 a leap year and during which the term of a President (ex-
4 cept a President who succeeds himself) begins, the follow-
5 ing dates shall supersede those set forth in subsection (a):

“First Session

“On or before:	Action to be completed:
First Monday in April	President submits budget recommendations.
April 20	Committees submit views and estimates to Budget Committees.
May 15	Budget Committees report concurrent resolution on the biennial budget.
June 1	Congress completes action on concurrent resolution on the biennial budget.
July 1	Biennial appropriation bills may be considered in the House.
July 20	House completes action on biennial appropriation bills.
August 1	Congress completes action on reconciliation legislation.
October 1	Biennium begins.”.

6 **SEC. 3. AMENDMENTS TO THE CONGRESSIONAL BUDGET**7 **AND IMPOUNDMENT CONTROL ACT OF 1974.**

8 (a) DECLARATION OF PURPOSE.—Section 2(2) of the
9 Congressional Budget and Impoundment Control Act of
10 1974 (2 U.S.C. 621(2)) is amended by striking “each
11 year” and inserting “biennially”.

12 (b) DEFINITIONS.—

13 (1) BUDGET RESOLUTION.—Section 3(4) of
14 such Act (2 U.S.C. 622(4)) is amended by striking

1 “fiscal year” each place it appears and inserting “bi-
2 ennium”.

3 (2) BIENNIMUM.—Section 3 of such Act (2
4 U.S.C. 622) is further amended by adding at the
5 end the following new paragraph:

6 “(11) The term ‘biennium’ means the period of
7 2 consecutive fiscal years beginning on October 1 of
8 any odd-numbered year.”.

9 (c) BIENNIAL CONCURRENT RESOLUTION ON THE
10 BUDGET.—

11 (1) CONTENTS OF RESOLUTION.—Section
12 301(a) of such Act (2 U.S.C. 632(a)) is amended—

13 (A) in the matter preceding paragraph (1)
14 by—

15 (i) striking “April 15 of each year”
16 and inserting “May 15 of each odd-num-
17 bered year”;

18 (ii) striking “the fiscal year beginning
19 on October 1 of such year” the first place
20 it appears and inserting “the biennium be-
21 ginning on October 1 of such year”; and

22 (iii) striking “the fiscal year beginning
23 on October 1 of such year” the second
24 place it appears and inserting “each fiscal
25 year in such period”;

1 (B) in paragraph (6), by striking “for the
2 fiscal year” and inserting “for each fiscal year
3 in the biennium”; and

4 (C) in paragraph (7), by striking “for the
5 first fiscal year” and inserting “for each fiscal
6 year in the biennium”.

7 (2) *ADDITIONAL MATTERS.*—Section 301(b)(3)
8 of such Act (2 U.S.C. 632(b)) is amended by strik-
9 ing “for such fiscal year” and inserting “for either
10 fiscal year in such biennium”.

11 (3) *VIEWS OF OTHER COMMITTEES.*—Section
12 301(d) of such Act (2 U.S.C. 632(d)) is amended by
13 inserting “(or, if applicable, as provided by section
14 300(b))” after “United States Code”.

15 (4) *HEARINGS.*—Section 301(e)(1) of such Act
16 (2 U.S.C. 632(e)) is amended by—

17 (A) striking “fiscal year” and inserting
18 “biennium”; and

19 (B) inserting after the second sentence the
20 following: “On or before April 1 of each odd-
21 numbered year (or, if applicable, as provided by
22 section 300(b)), the Committee on the Budget
23 of each House shall report to its House the con-
24 current resolution on the budget referred to in

1 subsection (a) for the biennium beginning on
2 October 1 of that year.”.

3 (5) GOALS FOR REDUCING UNEMPLOYMENT.—
4 Section 301(f) of such Act (2 U.S.C. 632(f)) is
5 amended by striking “fiscal year” each place it ap-
6 pears and inserting “biennium”.

7 (6) ECONOMIC ASSUMPTIONS.—Section
8 301(g)(1) of such Act (2 U.S.C. 632(g)(1)) is
9 amended by striking “for a fiscal year” and insert-
10 ing “for a biennium”.

11 (7) SECTION HEADING.—The section heading of
12 section 301 of such Act is amended by striking “**AN-**
13 **NUAL**” and inserting “**BIENNIAL**”.

14 (8) TABLE OF CONTENTS.—The item relating
15 to section 301 in the table of contents set forth in
16 section 1(b) of such Act is amended by striking “An-
17 nual” and inserting “Biennial”.

18 (d) COMMITTEE ALLOCATIONS.—Section 302 is
19 amended—

20 (1) in subsection (a)(1) by striking “for the
21 first fiscal year of the resolution,” and inserting “for
22 each fiscal year in the biennium, for at least each of
23 4 ensuing fiscal years,”;

24 (2) in subsection (f)(1), by striking “for a fiscal
25 year” and inserting “for a biennium”;

1 (3) in subsection (f)(1), by striking “first fiscal
2 year” and inserting “each fiscal year of the
3 biennium”;

4 (4) in subsection (f)(2)(A), by striking “first
5 fiscal year” and inserting “each fiscal year of the bi-
6 ennium”; and

7 (5) in subsection (g)(1)(A), by striking “April”
8 and inserting “May”.

9 (c) SECTION 303 POINT OF ORDER.—

10 (1) IN GENERAL.—Section 303(a) of such Act
11 (2 U.S.C. 634(a)) is amended by striking “first fis-
12 cal year” and inserting “each fiscal year of the bien-
13 nium”.

14 (2) EXCEPTIONS IN THE HOUSE.—Section
15 303(b)(1) of such Act (2 U.S.C. 634(b)) is
16 amended—

17 (A) in subparagraph (A), by striking “the
18 budget year” and inserting “the biennium”;
19 and

20 (B) in subparagraph (B), by striking “the
21 fiscal year” and inserting “the biennium”.

22 (3) APPLICATION TO THE SENATE.—Section
23 303(e)(1) of such Act (2 U.S.C. 634(e)) is amended
24 by—

1 (A) striking “fiscal year” and inserting
2 “biennium”; and

3 (B) striking “that year” and inserting
4 “each fiscal year of that biennium”.

5 (f) PERMISSIBLE REVISIONS OF CONCURRENT RESO-
6 LUTIONS ON THE BUDGET.—Section 304(a) of such Act
7 (2 U.S.C. 635) is amended—

8 (1) by striking “fiscal year” the first two places
9 it appears and inserting “biennium”;

10 (2) by striking “for such fiscal year”; and

11 (3) by inserting before the period “for such bi-
12 ennium”.

13 (g) PROCEDURES FOR CONSIDERATION OF BUDGET
14 RESOLUTIONS.—Section 305(a)(3) of such Act (2 U.S.C.
15 636(b)(3)) is amended by striking “fiscal year” and in-
16 serting “biennium”.

17 (h) COMPLETION OF HOUSE ACTION ON APPROPRIA-
18 TION BILLS.—Section 307 of such Act (2 U.S.C. 638) is
19 amended—

20 (1) by striking “each year” and inserting “each
21 odd-numbered year”;

22 (2) by striking “annual” and inserting “bien-
23 nial”;

24 (3) by striking “fiscal year” and inserting “bi-
25 ennium”; and

1 (4) by striking “that year” and inserting “each
2 odd-numbered year”.

3 (i) COMPLETION OF ACTION ON REGULAR APPRO-
4 PRIATION BILLS.—Section 309 of such Act (2 U.S.C.
5 640) is amended—

6 (1) by inserting “of any odd-numbered calendar
7 year” after “July”;

8 (2) by striking “annual” and inserting “bien-
9 nial”; and

10 (3) by striking “fiscal year” and inserting “bi-
11 ennium”.

12 (j) RECONCILIATION PROCESS.—Section 310(a) of
13 such Act (2 U.S.C. 641(a)) is amended—

14 (1) in the matter preceding paragraph (1), by
15 striking “any fiscal year” and inserting “any bien-
16 nium”; and

17 (2) in paragraph (1) by striking “such fiscal
18 year” each place it appears and inserting “any fiscal
19 year covered by such resolution”.

20 (k) SECTION 311 POINT OF ORDER.—

21 (1) IN THE HOUSE.—Section 311(a)(1) of such
22 Act (2 U.S.C. 642(a)) is amended—

23 (A) by striking “for a fiscal year” and in-
24 serting “for a biennium”;

1 (B) by striking “the first fiscal year” each
2 place it appears and inserting “either fiscal
3 year of the biennium”; and

4 (C) by striking “that first fiscal year” and
5 inserting “each fiscal year in the biennium”.

6 (2) IN THE SENATE.—Section 311(a)(2) of
7 such Act is amended—

8 (A) by striking “for the first fiscal year”
9 and inserting “for either fiscal year of the biennium”; and
10 (B) by striking “that first fiscal year” each

11 place it appears and inserting “each fiscal year
12 in the biennium”.

13 (3) SOCIAL SECURITY LEVELS.—Section
14 311(a)(3) of such Act is amended by—

15 (A) striking “for the first fiscal year” and
16 inserting “each fiscal year in the biennium”;
17 and
18 (B) striking “that fiscal year” and insert-

19 ing “each fiscal year in the biennium”.

20 (4) MDA POINT OF ORDER.—Section 312(e) of the
21 Congressional Budget Act of 1974 (2 U.S.C. 643) is
22 amended—

23 (1) by striking “for a fiscal year” and inserting
24 “for a biennium”;

1 (2) in paragraph (1), by striking “first fiscal
2 year” and inserting “either fiscal year in the bien-
3 nium”;

4 (3) in paragraph (2), by striking “that fiscal
5 year” and inserting “either fiscal year in the bien-
6 nium”; and

7 (4) in the matter following paragraph (2), by
8 striking “that fiscal year” and inserting “the appli-
9 cable fiscal year”.

10 **SEC. 4. PAY-AS-YOU-GO IN THE SENATE.**

11 Subparagraphs (A), (B), and (C) of section 202(b)(2)
12 of House Concurrent Resolution 67 (104th Congress) are
13 amended to read as follows:

14 “(A) The period of the biennium covered
15 by the most recently adopted concurrent resolu-
16 tion on the budget.

17 “(B) The period of the first six fiscal years
18 covered by the most recently adopted concur-
19 rent resolution on the budget.

20 “(C) The period of the four fiscal years
21 following the first six fiscal years covered by the
22 most recently adopted concurrent resolution on
23 the budget.”.

1 **SEC. 5. AMENDMENTS TO TITLE 31, UNITED STATES CODE.**

2 (a) **DEFINITION.**—Section 1101 of title 31, United
3 States Code, is amended by adding at the end thereof the
4 following new paragraph:

5 “(3) ‘biennium’ has the meaning given to such
6 term in paragraph (11) of section 3 of the Congres-
7 sional Budget and Impoundment Control Act of
8 1974 (2 U.S.C. 622(11)).”

9 (b) **BUDGET CONTENTS AND SUBMISSION TO THE**
10 **CONGRESS.**—

11 (1) **SCHEDULE.**—The matter preceding para-
12 graph (1) in section 1105(a) of title 31, United
13 States Code, is amended to read as follows:

14 “(a) On or before the first Monday in February of
15 each odd-numbered year (or, if applicable, as provided by
16 section 300(b) of the Congressional Budget Act of 1974),
17 beginning with the One Hundred Seventh Congress, the
18 President shall transmit to the Congress, the budget for
19 the biennium beginning on October 1 of such calendar
20 year. The budget transmitted under this subsection shall
21 include a budget message and summary and supporting
22 information. The President shall include in each budget
23 the following:”

24 (2) **EXPENDITURES.**—Section 1105(a)(5) of
25 title 31, United States Code, is amended by striking
26 “the fiscal year for which the budget is submitted

1 and the 4 fiscal years after that year” and inserting
2 “each fiscal year in the biennium for which the
3 budget is submitted and in the succeeding 4 years”.

4 (3) RECEIPTS.—Section 1105(a)(6) of title 31,
5 United States Code, is amended by striking “the fis-
6 cal year for which the budget is submitted and the
7 4 fiscal years after that year” and inserting “each
8 fiscal year in the biennium for which the budget is
9 submitted and in the succeeding 4 years”.

10 (4) BALANCE STATEMENTS.—Section
11 1105(a)(9)(C) of title 31, United States Code, is
12 amended by striking “the fiscal year” and inserting
13 “each fiscal year in the biennium”.

14 (5) FUNCTIONS AND ACTIVITIES.—Section
15 1105(a)(12) of title 31, United States Code, is
16 amended in subparagraph (A), by striking “the fis-
17 cal year” and inserting “each fiscal year in the bi-
18 ennium”.

19 (6) ALLOWANCES.—Section 1105(a)(13) of title
20 31, United States Code, is amended by striking “the
21 fiscal year” and inserting “each fiscal year in the bi-
22 ennium”.

23 (7) ALLOWANCES FOR UNCONTROLLED EX-
24 PENDITURES.—Section 1105(a)(14) of title 31,
25 United States Code, is amended by striking “that

1 year” and inserting “each fiscal year in the bien-
2 nium for which the budget is submitted”.

3 (8) TAX EXPENDITURES.—Section 1105(a)(16)
4 of title 31, United States Code, is amended by strik-
5 ing “the fiscal year” and inserting “each fiscal year
6 in the biennium”.

7 (9) FUTURE YEARS.—Section 1105(a)(17) of
8 title 31, United States Code, is amended—

9 (A) by striking “the fiscal year following
10 the fiscal year” and inserting “each fiscal year
11 in the biennium following the biennium”;

12 (B) by striking “that following fiscal year”
13 and inserting “each such fiscal year”; and

14 (C) by striking “fiscal year before the fis-
15 cal year” and inserting “biennium before the bi-
16 ennium”.

17 (10) PRIOR YEAR OUTLAYS.—Section
18 1105(a)(18) of title 31, United States Code, is
19 amended—

20 (A) by striking “the prior fiscal year” and
21 inserting “each of the 2 most recently com-
22 pleted fiscal years”;

23 (B) by striking “for that year” and insert-
24 ing “with respect to those fiscal years”; and

1 (C) by striking “in that year” and insert-
2 ing “in those fiscal years”.

3 (11) PRIOR YEAR RECEIPTS.—Section
4 1105(a)(19) of title 31, United States Code, is
5 amended—

6 (A) by striking “the prior fiscal year” and
7 inserting “each of the 2 most recently com-
8 pleted fiscal years”;

9 (B) by striking “for that year” and insert-
10 ing “with respect to those fiscal years”; and

11 (C) by striking “in that year” each place
12 it appears and inserting “in those fiscal years”.

13 (e) ESTIMATED EXPENDITURES OF LEGISLATIVE
14 AND JUDICIAL BRANCHES.—Section 1105(b) of title 31,
15 United States Code, is amended by striking “each year”
16 and inserting “each even-numbered year”.

17 (d) RECOMMENDATIONS TO MEET ESTIMATED DE-
18 FICIENCIES.—Section 1105(e) of title 31, United States
19 Code, is amended—

20 (1) by striking “the fiscal year for” the first
21 place it appears and inserting “each fiscal year in
22 the biennium for”;

23 (2) by striking “the fiscal year for” the second
24 place it appears and inserting “each fiscal year of
25 the biennium, as the case may be,”; and

1 (3) by striking “that year” and inserting “for
2 each year of the biennium”.

3 (e) CAPITAL INVESTMENT ANALYSIS.—Section
4 1105(e)(1) of title 31, United States Code, is amended
5 by striking “ensuing fiscal year” and inserting “biennium
6 to which such budget relates”.

7 (f) SUPPLEMENTAL BUDGET ESTIMATES AND
8 CHANGES.—

9 (1) IN GENERAL.—Section 1106(a) of title 31,
10 United States Code, is amended—

11 (A) in the matter preceding paragraph (1),
12 by—

13 (i) striking “Before July 16 of each
14 year,” and inserting “Before February 15
15 of each even numbered year,”; and

16 (ii) striking “fiscal year” and insert-
17 ing “biennium”;

18 (B) in paragraph (1), by striking “that fis-
19 cal year” and inserting “each fiscal year in
20 such biennium”;

21 (C) in paragraph (2), by striking “4 fiscal
22 years following the fiscal year” and inserting “4
23 fiscal years following the biennium”; and

24 (D) in paragraph (3), by striking “fiscal
25 year” and inserting “biennium”.

1 (2) CHANGES.—Section 1106(b) of title 31,
2 United States Code, is amended by—

3 (A) striking “the fiscal year” and inserting
4 “each fiscal year in the biennium”;

5 (B) striking “April 11 and July 16 of each
6 year” and inserting “February 15 of each even-
7 numbered year”; and

8 (C) striking “July 16” and inserting “Feb-
9 ruary 15 of each even-numbered year.”.

10 (g) CURRENT PROGRAMS AND ACTIVITIES ESTI-
11 MATES.—

12 (1) IN GENERAL.—Section 1109(a) of title 31,
13 United States Code, is amended—

14 (A) by striking “On or before the first
15 Monday after January 3 of each year (on or be-
16 fore February 5 in 1986)” and inserting “At
17 the same time the budget required by section
18 1105 is submitted for a biennium”; and

19 (B) by striking “the following fiscal year”
20 and inserting “each fiscal year of such period”.

21 (2) JOINT ECONOMIC COMMITTEE.—Section
22 1109(b) of title 31, United States Code, is amended
23 by striking “March 1 of each year” and inserting
24 “within 6 weeks of the President’s budget submis-
25 sion for each odd-numbered year (or, if applicable,

1 as provided by section 300(b) of the Congressional
2 Budget Act of 1974)".

3 (h) ~~YEAR-AHEAD REQUESTS FOR AUTHORIZING~~
4 ~~LEGISLATION.~~—Section 1110 of title 31, United States
5 Code, is amended by—

6 (1) striking “May 16” and inserting “March
7 31”; and

8 (2) striking “year before the year in which the
9 fiscal year begins” and inserting “calendar year pre-
10 ceeding the calendar year in which the biennium be-
11 gins”.

12 **SEC. 6. TWO-YEAR APPROPRIATIONS; TITLE AND STYLE OF**
13 **APPROPRIATIONS ACTS.**

14 Section 105 of title 1, United States Code, is amend-
15 ed to read as follows:

16 **“§ 105. Title and style of appropriations Acts**

17 “(a) The style and title of all Acts making appropria-
18 tions for the support of the Government shall be as fol-
19 lows: ‘An Act making appropriations (here insert the ob-
20 ject) for each fiscal year in the biennium of fiscal years
21 (here insert the fiscal years of the biennium).’

22 “(b) All Acts making regular appropriations for the
23 support of the Government shall be enacted for a biennium
24 and shall specify the amount of appropriations provided
25 for each fiscal year in such period.

1 “(c) For purposes of this section, the term ‘biennium’
 2 has the same meaning as in section 3(11) of the Congres-
 3 sional Budget and Impoundment Control Act of 1974 (2
 4 U.S.C. 622(11)).”.

5 **SEC. 7. MULTIYEAR AUTHORIZATIONS.**

6 (a) IN GENERAL.—Title III of the Congressional
 7 Budget Act of 1974 is amended by adding at the end the
 8 following new section:

9 “AUTHORIZATIONS OF APPROPRIATIONS
 10 “SEC. 316. (a) POINT OF ORDER.—It shall not be
 11 in order in the House of Representatives or the Senate
 12 to consider—

13 “(1) any bill, joint resolution, amendment, mo-
 14 tion, or conference report that authorizes appropria-
 15 tions for a period of less than 2 fiscal years, unless
 16 the program, project, or activity for which the ap-
 17 propriations are authorized will require no further
 18 appropriations and will be completed or terminated
 19 after the appropriations have been expended; and

20 “(2) in any odd-numbered year, any authoriza-
 21 tion or revenue bill or joint resolution until Congress
 22 completes action on the biennial budget resolution,
 23 all regular biennial appropriations bills, and all rec-
 24 onciliation bills.

25 “(b) APPLICABILITY.—In the Senate, subsection (a)
 26 shall not apply to—

1 “(1) any measure that is privileged for consid-
2 eration pursuant to a rule or statute;

3 “(2) any matter considered in Executive Ses-
4 sion; or

5 “(3) an appropriations measure or reconcili-
6 ation bill.”.

7 (b) AMENDMENT TO TABLE OF CONTENTS.—The
8 table of contents set forth in section 1(b) of the Congres-
9 sional Budget and Impoundment Control Act of 1974 is
10 amended by adding after the item relating to section 313
11 the following new item:

 “Sec. 316. Authorizations of appropriations.”.

12 **SEC. 8. GOVERNMENT PLANS ON A BIENNIAL BASIS.**

13 (a) STRATEGIC PLANS.—Section 306 of title 5,
14 United States Code, is amended—

15 (1) in subsection (a), by striking “September
16 30, 1997” and inserting “September 30, 2000”;

17 (2) in subsection (b)—

18 (A) by striking “at least every three years”
19 and inserting “at least every 4 years”; and

20 (B) by striking “five years forward” and
21 inserting “six years forward”; and

22 (3) in subsection (c), by inserting a comma
23 after “section” the second place it appears and add-
24 ing “including a strategic plan submitted by Sep-

1 tember 30, 1997 meeting the requirements of sub-
2 section (a)”.

3 (b) BUDGET CONTENTS AND SUBMISSION TO CON-
4 GRESS.—Paragraph (28) of section 1105(a) of title 31,
5 United States Code, is amended by striking “beginning
6 with fiscal year 1999, a” and inserting “beginning with
7 fiscal year 2002, a biennial”.

8 (c) PERFORMANCE PLANS.—Section 1115 of title 31,
9 United States Code, is amended—

10 (1) in subsection (a)—

11 (A) in the matter before paragraph (1)—

12 (i) by striking “section 1105(a)(29)”
13 and inserting “section 1105(a)(28)”; and

14 (ii) by striking “an annual” and in-
15 serting “a biennial”;

16 (B) in paragraph (1) by inserting after
17 “program activity” the following: “for both
18 years 1 and 2 of the biennial plan”;

19 (C) in paragraph (5) by striking “and”
20 after the semicolon;

21 (D) in paragraph (6) by striking the period
22 and inserting a semicolon; and inserting “and”
23 after the inserted semicolon; and

24 (E) by adding after paragraph (6) the fol-
25 lowing:

1 “(7) cover a 2-year period beginning with the
2 first fiscal year of the next biennial budget cycle.”;

3 (2) in subsection (d) by striking “annual” and
4 inserting “biennial”; and

5 (3) in paragraph (6) of subsection (f) by strik-
6 ing “annual” and inserting “biennial”.

7 (d) ~~MANAGERIAL ACCOUNTABILITY AND FLEXIBIL-~~
8 ~~ITY.~~—Section 9703 of title 31, United States Code, relat-
9 ing to managerial accountability, is amended—

10 (1) in subsection (a)—

11 (A) in the first sentence by striking “an-
12 nual”; and

13 (B) by striking “section 1105(a)(29)” and
14 inserting “section 1105(a)(28)”;

15 (2) in subsection (c)—

16 (A) in the first sentence by striking “one
17 or” before “years”;

18 (B) in the second sentence by striking “a
19 subsequent year” and inserting “for a subse-
20 quent 2-year period”; and

21 (C) in the third sentence by striking
22 “three” and inserting “four”.

23 (e) ~~PILOT PROJECTS FOR PERFORMANCE BUDGET-~~
24 ~~ING.~~—Section 1119 of title 31, United States Code, is
25 amended—

1 (1) in paragraph (1) of subsection (d), by strik-
2 ing “annual” and inserting “biennial”; and

3 (2) in subsection (e), by striking “annual” and
4 inserting “biennial”.

5 (f) STRATEGIC PLANS.—Section 2802 of title 39,
6 United States Code, is amended—

7 (1) in subsection (a), by striking “September
8 30, 1997” and inserting “September 30, 2000”;

9 (2) in subsection (b), by striking “at least every
10 three years” and inserting “at least every 4 years”;

11 (3) by striking “five years forward” and insert-
12 ing “six years forward”; and

13 (4) in subsection (c), by inserting a comma
14 after “section” the second place it appears and in-
15 serting “including a strategic plan submitted by
16 September 30, 1997 meeting the requirements of
17 subsection (a)”.

18 (g) PERFORMANCE PLANS.—Section 2803(a) of title
19 39, United States Code, is amended—

20 (1) in the matter before paragraph (1), by
21 striking “an annual” and inserting “a biennial”;

22 (2) in paragraph (1), by inserting after “pro-
23 gram activity” the following: “for both years 1 and
24 2 of the biennial plan”;

1 (3) in paragraph (5), by striking “and” after
2 the semicolon;

3 (4) in paragraph (6), by striking the period and
4 inserting “; and”; and

5 (5) by adding after paragraph (6) the following:

6 “~~(7)~~ cover a 2-year period beginning with the
7 first fiscal year of the next biennial budget cycle.”.

8 (h) COMMITTEE VIEWS OF PLANS AND REPORTS.—

9 Section 301(d) of the Congressional Budget Act (2 U.S.C.
10 632(d)) is amended by adding at the end “Each committee
11 of the Senate or the House of Representatives shall review
12 the strategic plans, performance plans, and performance
13 reports, required under section 306 of title 5, United
14 States Code, and sections 1115 and 1116 of title 31,
15 United States Code, of all agencies under the jurisdiction
16 of the committee. Each committee may provide its views
17 on such plans or reports to the Committee on the Budget
18 of the applicable House.”.

19 (i) EFFECTIVE DATE.—

20 (1) IN GENERAL.—The amendments made by
21 this section shall take effect on March 1, 2000.

22 (2) AGENCY ACTIONS.—Effective on and after
23 the date of enactment of this Act, each agency shall
24 take such actions as necessary to prepare and sub-

1 mit any plan or report in accordance with the
2 amendments made by this Act.

3 **SEC. 9. BIENNIAL APPROPRIATIONS BILLS.**

4 (a) **IN GENERAL.**—Title III of the Congressional
5 Budget Act of 1974 (2 U.S.C. 631 et seq.) is amended
6 by adding at the end the following:

7 “**CONSIDERATION OF BIENNIAL APPROPRIATIONS BILLS**

8 “**SEC. 317.** It shall not be in order in the House of
9 Representatives or the Senate in any odd-numbered year
10 to consider any regular bill providing new budget authority
11 or a limitation on obligations under the jurisdiction of any
12 of the subcommittees of the Committees on Appropria-
13 tions for only the first fiscal year of a biennium, unless
14 the program, project, or activity for which the new budget
15 authority or obligation limitation is provided will require
16 no additional authority beyond 1 year and will be com-
17 pleted or terminated after the amount provided has been
18 expended.”.

19 (b) **AMENDMENT TO TABLE OF CONTENTS.**—The
20 table of contents set forth in section 1(b) of the Congres-
21 sional Budget and Impoundment Control Act of 1974 is
22 amended by adding after the item relating to section 313
23 the following new item:

“Sec. 317. Consideration of biennial appropriations bills.”.

1 **SEC. 10. REPORT ON TWO-YEAR FISCAL PERIOD.**

2 Not later than 180 days after the date of enactment
3 of this Act, the Director of OMB shall—

4 (1) determine the impact and feasibility of
5 changing the definition of a fiscal year and the
6 budget process based on that definition to a 2-year
7 fiscal period with a biennial budget process based on
8 the 2-year period; and

9 (2) report the findings of the study to the Com-
10 mittees on the Budget of the House of Representa-
11 tives and the Senate.

12 **SEC. 11. EFFECTIVE DATE.**

13 (a) IN GENERAL.—Except as provided in sections 8
14 and 10 and subsection (b), this Act and the amendments
15 made by this Act shall take effect on January 1, 2001,
16 and shall apply to budget resolutions and appropriations
17 for the biennium beginning with fiscal year 2002.

18 (b) AUTHORIZATIONS FOR THE BIENNIUM.—For
19 purposes of authorizations for the biennium beginning
20 with fiscal year 2002, the provisions of this Act and the
21 amendments made by this Act relating to 2-year author-
22 izations shall take effect January 1, 2000.

23 **SECTION 1. SHORT TITLE.**

24 *This Act may be cited as the “Biennial Budgeting and*
25 *Appropriations Act”.*

1 **SEC. 2. REVISION OF TIMETABLE.**

2 Section 300 of the Congressional Budget Act of 1974
3 (2 U.S.C. 631) is amended to read as follows:

4 “TIMETABLE

5 “SEC. 300. (a) IN GENERAL.—Except as provided by
6 subsection (b), the timetable with respect to the congres-
7 sional budget process for any Congress (beginning with the
8 One Hundred Seventh Congress) is as follows:

	<i>“First Session</i>
<i>“On or before:</i>	<i>Action to be completed:</i>
<i>First Monday in February.</i>	<i>President submits budget recommendations.</i>
<i>February 15</i>	<i>Congressional Budget Office submits report to Budget Committees.</i>
<i>Not later than 6 weeks after budget submission.</i>	<i>Committees submit views and estimates to Budget Committees.</i>
<i>April 1</i>	<i>Budget Committees report concurrent resolution on the biennial budget.</i>
<i>May 15</i>	<i>Congress completes action on concurrent resolution on the biennial budget.</i>
<i>May 15</i>	<i>Biennial appropriation bills may be considered in the House.</i>
<i>June 10</i>	<i>House Appropriations Committee reports last biennial appropriation bill.</i>
<i>June 30</i>	<i>House completes action on biennial appropriation bills.</i>
<i>August 1</i>	<i>Congress completes action on reconciliation legislation.</i>
<i>October 1</i>	<i>Biennium begins.</i>

“Second Session

<i>“On or before:</i>	<i>Action to be completed:</i>
<i>February 15</i>	<i>President submits budget review.</i>
<i>Not later than 6 weeks after President submits budget review.</i>	<i>Congressional Budget Office submits report to Budget Committees.</i>
<i>The last day of the session</i>	<i>Congress completes action on bills and resolutions authorizing new budget authority for the succeeding biennium.</i>

9 “(b) SPECIAL RULE.—In the case of any first session
10 of Congress that begins in any year immediately following

1 a leap year and during which the term of a President (ex-
 2 cept a President who succeeds himself) begins, the following
 3 dates shall supersede those set forth in subsection (a):

“First Session

<i>“On or before:</i>	<i>Action to be completed:</i>
<i>First Monday in April</i>	<i>President submits budget recommendations.</i>
<i>April 20</i>	<i>Committees submit views and estimates to Budget Committees.</i>
<i>May 15</i>	<i>Budget Committees report concurrent resolution on the biennial budget.</i>
<i>June 1</i>	<i>Congress completes action on concurrent resolution on the biennial budget.</i>
<i>July 1</i>	<i>Biennial appropriation bills may be considered in the House.</i>
<i>July 20</i>	<i>House completes action on biennial appropriation bills.</i>
<i>August 1</i>	<i>Congress completes action on reconciliation legislation.</i>
<i>October 1</i>	<i>Biennium begins.”.</i>

4 **SEC. 3. AMENDMENTS TO THE CONGRESSIONAL BUDGET**
 5 **AND IMPOUNDMENT CONTROL ACT OF 1974.**

6 (a) *DECLARATION OF PURPOSE.*—Section 2(2) of the
 7 *Congressional Budget and Impoundment Control Act of*
 8 *1974 (2 U.S.C. 621(2)) is amended by striking “each year”*
 9 *and inserting “biennially”.*

10 (b) *DEFINITIONS.*—

11 (1) *BUDGET RESOLUTION.*—Section 3(4) of such
 12 *Act (2 U.S.C. 622(4)) is amended by striking “fiscal*
 13 *year” each place it appears and inserting “bien-*
 14 *niium”.*

15 (2) *BIENNIUM.*—Section 3 of such Act (2 U.S.C.
 16 *622) is further amended by adding at the end the fol-*
 17 *lowing new paragraph:*

1 “(11) *The term ‘biennium’ means the period of*
 2 *2 consecutive fiscal years beginning on October 1 of*
 3 *any odd-numbered year.’”.*

4 *(c) BIENNIAL CONCURRENT RESOLUTION ON THE*
 5 *BUDGET.—*

6 *(1) CONTENTS OF RESOLUTION.—Section 301(a)*
 7 *of such Act (2 U.S.C. 632(a)) is amended—*

8 *(A) in the matter preceding paragraph (1)*
 9 *by—*

10 *(i) striking “April 15 of each year”*
 11 *and inserting “May 15 of each odd-num-*
 12 *bered year”;*

13 *(ii) striking “the fiscal year beginning*
 14 *on October 1 of such year” the first place it*
 15 *appears and inserting “the biennium begin-*
 16 *ning on October 1 of such year”; and*

17 *(iii) striking “the fiscal year beginning*
 18 *on October 1 of such year” the second place*
 19 *it appears and inserting “each fiscal year*
 20 *in such period”;*

21 *(B) in paragraph (6), by striking “for the*
 22 *fiscal year” and inserting “for each fiscal year*
 23 *in the biennium”; and*

1 (C) in paragraph (7), by striking “for the
2 first fiscal year” and inserting “for each fiscal
3 year in the biennium”.

4 (2) *ADDITIONAL MATTERS.*—Section 301(b)(3) of
5 such Act (2 U.S.C. 632(b)) is amended by striking
6 “for such fiscal year” and inserting “for either fiscal
7 year in such biennium”.

8 (3) *VIEWS OF OTHER COMMITTEES.*—Section
9 301(d) of such Act (2 U.S.C. 632(d)) is amended by
10 inserting “(or, if applicable, as provided by section
11 300(b))” after “United States Code”.

12 (4) *HEARINGS.*—Section 301(e)(1) of such Act (2
13 U.S.C. 632(e)) is amended by—

14 (A) striking “fiscal year” and inserting “bi-
15 ennium”; and

16 (B) inserting after the second sentence the
17 following: “On or before April 1 of each odd-
18 numbered year (or, if applicable, as provided by
19 section 300(b)), the Committee on the Budget of
20 each House shall report to its House the concur-
21 rent resolution on the budget referred to in sub-
22 section (a) for the biennium beginning on Octo-
23 ber 1 of that year.”.

24 (5) *GOALS FOR REDUCING UNEMPLOYMENT.*—
25 Section 301(f) of such Act (2 U.S.C. 632(f)) is amend-

1 *ed by striking “fiscal year” each place it appears and*
 2 *inserting “biennium”.*

3 (6) *ECONOMIC ASSUMPTIONS.—Section 301(g)(1)*
 4 *of such Act (2 U.S.C. 632(g)(1)) is amended by strik-*
 5 *ing “for a fiscal year” and inserting “for a bien-*
 6 *nium”.*

7 (7) *SECTION HEADING.—The section heading of*
 8 *section 301 of such Act is amended by striking “AN-*
 9 *NUAL” and inserting “BIENNIAL”.*

10 (8) *TABLE OF CONTENTS.—The item relating to*
 11 *section 301 in the table of contents set forth in section*
 12 *1(b) of such Act is amended by striking “Annual”*
 13 *and inserting “Biennial”.*

14 (d) *COMMITTEE ALLOCATIONS.—Section 302 of such*
 15 *Act (2 U.S.C. 633) is amended—*

16 (1) *in subsection (a)(1) by—*

17 (A) *striking “for the first fiscal year of the*
 18 *resolution,” and inserting “for each fiscal year*
 19 *in the biennium,”;*

20 (B) *striking “for that period of fiscal years”*
 21 *and inserting “for all fiscal years covered by the*
 22 *resolution”; and*

23 (C) *striking “for the fiscal year of that reso-*
 24 *lution” and inserting “for each fiscal year in the*
 25 *biennium”;*

1 (2) *in subsection (f)(1), by striking “for a fiscal*
 2 *year” and inserting “for a biennium”;*

3 (3) *in subsection (f)(1), by striking “first fiscal*
 4 *year” and inserting “each fiscal year of the bien-*
 5 *niium”;*

6 (4) *in subsection (f)(2)(A), by—*

7 (A) *striking “first fiscal year” and insert-*
 8 *ing “each fiscal year of the biennium”; and*

9 (B) *striking “the total of fiscal years” and*
 10 *inserting “the total of all fiscal years covered by*
 11 *the resolution”; and*

12 (5) *in subsection (g)(1)(A), by striking “April”*
 13 *and inserting “May”.*

14 (e) *SECTION 303 POINT OF ORDER.—*

15 (1) *IN GENERAL.—Section 303(a) of such Act (2*
 16 *U.S.C. 634(a)) is amended by striking “first fiscal*
 17 *year” and inserting “each fiscal year of the bien-*
 18 *niium”.*

19 (2) *EXCEPTIONS IN THE HOUSE.—Section*
 20 *303(b)(1) of such Act (2 U.S.C. 634(b)) is amended—*

21 (A) *in subparagraph (A), by striking “the*
 22 *budget year” and inserting “the biennium”; and*

23 (B) *in subparagraph (B), by striking “the*
 24 *fiscal year” and inserting “the biennium”.*

1 (3) *APPLICATION TO THE SENATE.*—Section
 2 303(c)(1) of such Act (2 U.S.C. 634(c)) is amended
 3 by—

4 (A) striking “fiscal year” and inserting “bi-
 5 ennium”; and

6 (B) striking “that year” and inserting
 7 “each fiscal year of that biennium”.

8 (f) *PERMISSIBLE REVISIONS OF CONCURRENT RESO-*
 9 *LUTIONS ON THE BUDGET.*—Section 304(a) of such Act (2
 10 U.S.C. 635) is amended—

11 (1) by striking “fiscal year” the first two places
 12 it appears and inserting “biennium”;

13 (2) by striking “for such fiscal year”; and

14 (3) by inserting before the period “for such bien-
 15 nium”.

16 (g) *PROCEDURES FOR CONSIDERATION OF BUDGET*
 17 *RESOLUTIONS.*—Section 305(a)(3) of such Act (2 U.S.C.
 18 636(b)(3)) is amended by striking “fiscal year” and insert-
 19 ing “biennium”.

20 (h) *COMPLETION OF HOUSE ACTION ON APPROPRIA-*
 21 *TION BILLS.*—Section 307 of such Act (2 U.S.C. 638) is
 22 amended—

23 (1) by striking “each year” and inserting “each
 24 odd-numbered year”;

1 (2) *by striking “annual” and inserting “bien-*
2 *niel”;*

3 (3) *by striking “fiscal year” and inserting “bien-*
4 *niium”;* and

5 (4) *by striking “that year” and inserting “each*
6 *odd-numbered year”.*

7 (i) *COMPLETION OF ACTION ON REGULAR APPROPRIA-*
8 *TION BILLS.—Section 309 of such Act (2 U.S.C. 640) is*
9 *amended—*

10 (1) *by inserting “of any odd-numbered calendar*
11 *year” after “July”;*

12 (2) *by striking “annual” and inserting “bien-*
13 *niel”;* and

14 (3) *by striking “fiscal year” and inserting “bien-*
15 *niium”.*

16 (j) *RECONCILIATION PROCESS.—Section 310(a) of*
17 *such Act (2 U.S.C. 641(a)) is amended—*

18 (1) *in the matter preceding paragraph (1), by*
19 *striking “any fiscal year” and inserting “any bien-*
20 *niium”;* and

21 (2) *in paragraph (1) by striking “such fiscal*
22 *year” each place it appears and inserting “any fiscal*
23 *year covered by such resolution”.*

24 (k) *SECTION 311 POINT OF ORDER.—*

1 (1) *IN THE HOUSE.*—Section 311(a)(1) of such
2 *Act* (2 U.S.C. 642(a)) is amended—

3 (A) by striking “for a fiscal year” and in-
4 sserting “for a biennium”;

5 (B) by striking “the first fiscal year” each
6 place it appears and inserting “either fiscal year
7 of the biennium”; and

8 (C) by striking “that first fiscal year” and
9 inserting “each fiscal year in the biennium”.

10 (2) *IN THE SENATE.*—Section 311(a)(2) of such
11 *Act* is amended—

12 (A) in subparagraph (A), by striking “for
13 the first fiscal year” and inserting “for either
14 fiscal year of the biennium”; and

15 (B) in subparagraph (B)—

16 (i) by striking “that first fiscal year”
17 the first place it appears and inserting
18 “each fiscal year in the biennium”; and

19 (ii) by striking “that first fiscal year
20 and the ensuing fiscal years” and inserting
21 “all fiscal years”.

22 (3) *SOCIAL SECURITY LEVELS.*—Section
23 311(a)(3) of such *Act* is amended by—

1 (A) striking “for the first fiscal year” and
2 inserting “each fiscal year in the biennium”;
3 and

4 (B) striking “that fiscal year and the ensu-
5 ing fiscal years” and inserting “all fiscal years”.

6 (l) *MDA POINT OF ORDER*.—Section 312(c) of the
7 Congressional Budget Act of 1974 (2 U.S.C. 643) is
8 amended—

9 (1) by striking “for a fiscal year” and inserting
10 “for a biennium”;

11 (2) in paragraph (1), by striking “first fiscal
12 year” and inserting “either fiscal year in the bien-
13 nium”;

14 (3) in paragraph (2), by striking “that fiscal
15 year” and inserting “either fiscal year in the bien-
16 nium”; and

17 (4) in the matter following paragraph (2), by
18 striking “that fiscal year” and inserting “the applica-
19 ble fiscal year”.

20 **SEC. 4. PAY-AS-YOU-GO IN THE SENATE.**

21 Subparagraphs (A), (B), and (C) of section 202(b)(2)
22 of House Concurrent Resolution 67 (104th Congress) are
23 amended to read as follows:

1 “(A) *The period of the biennium covered by*
 2 *the most recently adopted concurrent resolution*
 3 *on the budget.*

4 “(B) *The period of the first six fiscal years*
 5 *covered by the most recently adopted concurrent*
 6 *resolution on the budget.*

7 “(C) *The period of the four fiscal years fol-*
 8 *lowing the first six fiscal years covered by the*
 9 *most recently adopted concurrent resolution on*
 10 *the budget.”.*

11 **SEC. 5. AMENDMENTS TO TITLE 31, UNITED STATES CODE.**

12 (a) *DEFINITION.*—Section 1101 of title 31, United
 13 States Code, is amended by adding at the end thereof the
 14 following new paragraph:

15 “(3) ‘biennium’ has the meaning given to such
 16 term in paragraph (11) of section 3 of the Congres-
 17 sional Budget and Impoundment Control Act of 1974
 18 (2 U.S.C. 622(11)).”.

19 (b) *BUDGET CONTENTS AND SUBMISSION TO THE CON-*
 20 *GRESS.*—

21 (1) *SCHEDULE.*—The matter preceding para-
 22 graph (1) in section 1105(a) of title 31, United States
 23 Code, is amended to read as follows:

24 “(a) *On or before the first Monday in February of each*
 25 *odd-numbered year (or, if applicable, as provided by section*

1 300(b) of the Congressional Budget Act of 1974), beginning
 2 with the One Hundred Seventh Congress, the President shall
 3 transmit to the Congress, the budget for the biennium begin-
 4 ning on October 1 of such calendar year. The budget trans-
 5 mitted under this subsection shall include a budget message
 6 and summary and supporting information. The President
 7 shall include in each budget the following:”.

8 (2) *EXPENDITURES.*—Section 1105(a)(5) of title
 9 31, United States Code, is amended by striking “the
 10 fiscal year for which the budget is submitted and the
 11 4 fiscal years after that year” and inserting “each fis-
 12 cal year in the biennium for which the budget is sub-
 13 mitted and in the succeeding 4 years”.

14 (3) *RECEIPTS.*—Section 1105(a)(6) of title 31,
 15 United States Code, is amended by striking “the fiscal
 16 year for which the budget is submitted and the 4 fis-
 17 cal years after that year” and inserting “each fiscal
 18 year in the biennium for which the budget is submit-
 19 ted and in the succeeding 4 years”.

20 (4) *BALANCE STATEMENTS.*—Section
 21 1105(a)(9)(C) of title 31, United States Code, is
 22 amended by striking “the fiscal year” and inserting
 23 “each fiscal year in the biennium”.

24 (5) *FUNCTIONS AND ACTIVITIES.*—Section
 25 1105(a)(12) of title 31, United States Code, is amend-

1 *ed in subparagraph (A), by striking “the fiscal year”*
2 *and inserting “each fiscal year in the biennium”.*

3 (6) *ALLOWANCES.*—Section 1105(a)(13) of title
4 31, United States Code, is amended by striking “the
5 *fiscal year*” and inserting “each fiscal year in the bi-
6 *ennium*”.

7 (7) *ALLOWANCES FOR UNCONTROLLED EXPENDI-*
8 *TURES.*—Section 1105(a)(14) of title 31, United
9 States Code, is amended by striking “that year” and
10 inserting “each fiscal year in the biennium for which
11 *the budget is submitted*”.

12 (8) *TAX EXPENDITURES.*—Section 1105(a)(16) of
13 title 31, United States Code, is amended by striking
14 “the fiscal year” and inserting “each fiscal year in
15 *the biennium*”.

16 (9) *FUTURE YEARS.*—Section 1105(a)(17) of title
17 31, United States Code, is amended—

18 (A) by striking “the fiscal year following
19 *the fiscal year*” and inserting “each fiscal year
20 *in the biennium following the biennium*”;

21 (B) by striking “that following fiscal year”
22 and inserting “each such fiscal year”; and

23 (C) by striking “fiscal year before the fiscal
24 *year*” and inserting “biennium before the bien-
25 *niium*”.

1 (10) *PRIOR YEAR OUTLAYS.*—Section
2 1105(a)(18) of title 31, United States Code, is
3 amended—

4 (A) by striking “the prior fiscal year” and
5 inserting “each of the 2 most recently completed
6 fiscal years,”;

7 (B) by striking “for that year” and insert-
8 ing “with respect to those fiscal years”; and

9 (C) by striking “in that year” and insert-
10 ing “in those fiscal years”.

11 (11) *PRIOR YEAR RECEIPTS.*—Section
12 1105(a)(19) of title 31, United States Code, is
13 amended—

14 (A) by striking “the prior fiscal year” and
15 inserting “each of the 2 most recently completed
16 fiscal years”;

17 (B) by striking “for that year” and insert-
18 ing “with respect to those fiscal years”; and

19 (C) by striking “in that year” each place it
20 appears and inserting “in those fiscal years”.

21 (c) *ESTIMATED EXPENDITURES OF LEGISLATIVE AND*
22 *JUDICIAL BRANCHES.*—Section 1105(b) of title 31, United
23 States Code, is amended by striking “each year” and insert-
24 ing “each even-numbered year”.

1 (d) *RECOMMENDATIONS TO MEET ESTIMATED DEFICIENCIES.*—Section 1105(c) of title 31, United States Code,
2 is amended—
3

4 (1) by striking “the fiscal year for” the first
5 place it appears and inserting “each fiscal year in
6 the biennium for”;

7 (2) by striking “the fiscal year for” the second
8 place it appears and inserting “each fiscal year of the
9 biennium, as the case may be,”; and

10 (3) by striking “that year” and inserting “for
11 each year of the biennium”.

12 (e) *CAPITAL INVESTMENT ANALYSIS.*—Section
13 1105(e)(1) of title 31, United States Code, is amended by
14 striking “ensuing fiscal year” and inserting “biennium to
15 which such budget relates”.

16 (f) *SUPPLEMENTAL BUDGET ESTIMATES AND*
17 *CHANGES.*—

18 (1) *IN GENERAL.*—Section 1106(a) of title 31,
19 United States Code, is amended—

20 (A) in the matter preceding paragraph (1),
21 by—

22 (i) striking “Before July 16 of each
23 year,” and inserting “Before February 15 of
24 each even numbered year,”; and

1 (ii) striking “fiscal year” and insert-
2 ing “biennium”;

3 (B) in paragraph (1), by striking “that fis-
4 cal year” and inserting “each fiscal year in such
5 biennium”;

6 (C) in paragraph (2), by striking “4 fiscal
7 years following the fiscal year” and inserting “4
8 fiscal years following the biennium”; and

9 (D) in paragraph (3), by striking “fiscal
10 year” and inserting “biennium”.

11 (2) *CHANGES.*—Section 1106(b) of title 31,
12 United States Code, is amended by—

13 (A) striking “the fiscal year” and inserting
14 “each fiscal year in the biennium”;

15 (B) striking “April 11 and July 16 of each
16 year” and inserting “February 15 of each even-
17 numbered year”; and

18 (C) striking “July 16” and inserting “Feb-
19 ruary 15 of each even-numbered year.”.

20 (g) *CURRENT PROGRAMS AND ACTIVITIES ESTI-*
21 *MATES.*—

22 (1) *IN GENERAL.*—Section 1109(a) of title 31,
23 United States Code, is amended—

24 (A) by striking “On or before the first Mon-
25 day after January 3 of each year (on or before

1 *February 5 in 1986)*” and inserting “*At the*
 2 *same time the budget required by section 1105 is*
 3 *submitted for a biennium*”; and

4 *(B) by striking “the following fiscal year”*
 5 *and inserting “each fiscal year of such period”.*

6 (2) *JOINT ECONOMIC COMMITTEE.*—*Section*
 7 *1109(b) of title 31, United States Code, is amended*
 8 *by striking “March 1 of each year” and inserting*
 9 *“within 6 weeks of the President’s budget submission*
 10 *for each odd-numbered year (or, if applicable, as pro-*
 11 *vided by section 300(b) of the Congressional Budget*
 12 *Act of 1974)”.*

13 *(h) YEAR-AHEAD REQUESTS FOR AUTHORIZING LEG-*
 14 *ISLATION.*—*Section 1110 of title 31, United States Code,*
 15 *is amended by—*

16 (1) *striking “May 16” and inserting “March*
 17 *31”*; and

18 (2) *striking “year before the year in which the*
 19 *fiscal year begins” and inserting “calendar year pre-*
 20 *ceding the calendar year in which the biennium be-*
 21 *gins”.*

22 **SEC. 6. TWO-YEAR APPROPRIATIONS; TITLE AND STYLE OF**
 23 **APPROPRIATIONS ACTS.**

24 *Section 105 of title 1, United States Code, is amended*
 25 *to read as follows:*

1 **“§ 105. Title and style of appropriations Acts**

2 “(a) *The style and title of all Acts making appropri-*
 3 *tions for the support of the Government shall be as follows:*
 4 *‘An Act making appropriations (here insert the object) for*
 5 *each fiscal year in the biennium of fiscal years (here insert*
 6 *the fiscal years of the biennium).’.*

7 “(b) *All Acts making regular appropriations for the*
 8 *support of the Government shall be enacted for a biennium*
 9 *and shall specify the amount of appropriations provided*
 10 *for each fiscal year in such period.*

11 “(c) *For purposes of this section, the term ‘biennium’*
 12 *has the same meaning as in section 3(11) of the Congres-*
 13 *sional Budget and Impoundment Control Act of 1974 (2*
 14 *U.S.C. 622(11)).”.*

15 **SEC. 7. MULTIYEAR AUTHORIZATIONS.**

16 (a) *IN GENERAL.*—*Title III of the Congressional*
 17 *Budget Act of 1974 is amended by adding at the end the*
 18 *following new section:*

19 “*AUTHORIZATIONS OF APPROPRIATIONS*

20 “*SEC. 316. (a) POINT OF ORDER.*—*It shall not be in*
 21 *order in the House of Representatives or the Senate to*
 22 *consider—*

23 “*(1) any bill, joint resolution, amendment, mo-*
 24 *tion, or conference report that authorizes appropri-*
 25 *tions for a period of less than 2 fiscal years, unless*
 26 *the program, project, or activity for which the appro-*

1 *priations are authorized will require no further ap-*
 2 *propriations and will be completed or terminated*
 3 *after the appropriations have been expended; and*

4 *“(2) in any odd-numbered year, any authoriza-*
 5 *tion or revenue bill or joint resolution until Congress*
 6 *completes action on the biennial budget resolution, all*
 7 *regular biennial appropriations bills, and all rec-*
 8 *onciliation bills.*

9 *“(b) APPLICABILITY.—In the Senate, subsection (a)*
 10 *shall not apply to—*

11 *“(1) any measure that is privileged for consider-*
 12 *ation pursuant to a rule or statute;*

13 *“(2) any matter considered in Executive Session;*
 14 *or*

15 *“(3) an appropriations measure or reconciliation*
 16 *bill.”.*

17 *(b) AMENDMENT TO TABLE OF CONTENTS.—The table*
 18 *of contents set forth in section 1(b) of the Congressional*
 19 *Budget and Impoundment Control Act of 1974 is amended*
 20 *by adding after the item relating to section 313 the follow-*
 21 *ing new item:*

“Sec. 316. Authorizations of appropriations.”.

22 **SEC. 8. GOVERNMENT PLANS ON A BIENNIAL BASIS.**

23 *(a) STRATEGIC PLANS.—Section 306 of title 5, United*
 24 *States Code, is amended—*

1 (1) *in subsection (a), by striking “September 30,*
2 *1997” and inserting “September 30, 2000”;*

3 (2) *in subsection (b)—*

4 (A) *by striking “at least every three years”*
5 *and inserting “at least every 4 years”; and*

6 (B) *by striking “five years forward” and*
7 *inserting “six years forward”; and*

8 (3) *in subsection (c), by inserting a comma after*
9 *“section” the second place it appears and adding “in-*
10 *cluding a strategic plan submitted by September 30,*
11 *1997 meeting the requirements of subsection (a)”.*

12 (b) *BUDGET CONTENTS AND SUBMISSION TO CON-*
13 *GRESS.—Paragraph (28) of section 1105(a) of title 31,*
14 *United States Code, is amended by striking “beginning*
15 *with fiscal year 1999, a” and inserting “beginning with*
16 *fiscal year 2002, a biennial”.*

17 (c) *PERFORMANCE PLANS.—Section 1115 of title 31,*
18 *United States Code, is amended—*

19 (1) *in subsection (a)—*

20 (A) *in the matter before paragraph (1)—*

21 (i) *by striking “section 1105(a)(29)”*
22 *and inserting “section 1105(a)(28)”;* and

23 (ii) *by striking “an annual” and in-*
24 *serting “a biennial”;*

1 (B) in paragraph (1) by inserting after
2 “program activity” the following: “for both years
3 1 and 2 of the biennial plan”;

4 (C) in paragraph (5) by striking “and”
5 after the semicolon,

6 (D) in paragraph (6) by striking the period
7 and inserting a semicolon; and inserting “and”
8 after the inserted semicolon; and

9 (E) by adding after paragraph (6) the fol-
10 lowing:

11 “(7) cover a 2-year period beginning with the
12 first fiscal year of the next biennial budget cycle.”;

13 (2) in subsection (d) by striking “annual” and
14 inserting “biennial”; and

15 (3) in paragraph (6) of subsection (f) by striking
16 “annual” and inserting “biennial”.

17 (d) *MANAGERIAL ACCOUNTABILITY AND FLEXIBIL-*
18 *ITY.*—Section 9703 of title 31, United States Code, relating
19 to managerial accountability, is amended—

20 (1) in subsection (a)—

21 (A) in the first sentence by striking “an-
22 nual”; and

23 (B) by striking “section 1105(a)(29)” and
24 inserting “section 1105(a)(28)”;

25 (2) in subsection (e)—

1 (A) *in the first sentence by striking “one*
2 *or” before “years”;*

3 (B) *in the second sentence by striking “a*
4 *subsequent year” and inserting “for a subsequent*
5 *2-year period”;* and

6 (C) *in the third sentence by striking “three”*
7 *and inserting “four”.*

8 (e) *PILOT PROJECTS FOR PERFORMANCE BUDGET-*
9 *ING.—Section 1119 of title 31, United States Code, is*
10 *amended—*

11 (1) *in paragraph (1) of subsection (d), by strik-*
12 *ing “annual” and inserting “biennial”;* and

13 (2) *in subsection (e), by striking “annual” and*
14 *inserting “biennial”.*

15 (f) *STRATEGIC PLANS.—Section 2802 of title 39,*
16 *United States Code, is amended—*

17 (1) *is subsection (a), by striking “September 30,*
18 *1997” and inserting “September 30, 2000”;*

19 (2) *in subsection (b), by striking “at least every*
20 *three years” and inserting “at least every 4 years”;*

21 (3) *by striking “five years forward” and insert-*
22 *ing “six years forward”;* and

23 (4) *in subsection (c), by inserting a comma after*
24 *“section” the second place it appears and inserting*

1 *“including a strategic plan submitted by September*
2 *30, 1997 meeting the requirements of subsection (a)”.*

3 *(g) PERFORMANCE PLANS.—Section 2803(a) of title*
4 *39, United States Code, is amended—*

5 *(1) in the matter before paragraph (1), by strik-*
6 *ing “an annual” and inserting “a biennial”;*

7 *(2) in paragraph (1), by inserting after “pro-*
8 *gram activity” the following: “for both years 1 and*
9 *2 of the biennial plan”;*

10 *(3) in paragraph (5), by striking “and” after the*
11 *semicolon;*

12 *(4) in paragraph (6), by striking the period and*
13 *inserting “; and”; and*

14 *(5) by adding after paragraph (6) the following:*

15 *“(7) cover a 2-year period beginning with the*
16 *first fiscal year of the next biennial budget cycle.”.*

17 *(h) COMMITTEE VIEWS OF PLANS AND REPORTS.—*

18 *Section 301(d) of the Congressional Budget Act (2 U.S.C.*

19 *632(d)) is amended by adding at the end “Each committee*

20 *of the Senate or the House of Representatives shall review*

21 *the strategic plans, performance plans, and performance re-*

22 *ports, required under section 306 of title 5, United States*

23 *Code, and sections 1115 and 1116 of title 31, United States*

24 *Code, of all agencies under the jurisdiction of the committee.*

25 *Each committee may provide its views on such plans or*

1 reports to the Committee on the Budget of the applicable
2 House.”.

3 (i) *EFFECTIVE DATE.*—

4 (1) *IN GENERAL.*—The amendments made by
5 this section shall take effect on March 1, 2000.

6 (2) *AGENCY ACTIONS.*—Effective on and after the
7 date of enactment of this Act, each agency shall take
8 such actions as necessary to prepare and submit any
9 plan or report in accordance with the amendments
10 made by this Act.

11 **SEC. 9. BIENNIAL APPROPRIATIONS BILLS.**

12 (a) *IN GENERAL.*—Title III of the Congressional
13 Budget Act of 1974 (2 U.S.C. 631 et seq.) is amended by
14 adding at the end the following:

15 “CONSIDERATION OF BIENNIAL APPROPRIATIONS BILLS

16 “SEC. 317. It shall not be in order in the House of
17 Representatives or the Senate in any odd-numbered year
18 to consider any regular bill providing new budget authority
19 or a limitation on obligations under the jurisdiction of any
20 of the subcommittees of the Committees on Appropriations
21 for only the first fiscal year of a biennium, unless the pro-
22 gram, project, or activity for which the new budget author-
23 ity or obligation limitation is provided will require no ad-
24 ditional authority beyond 1 year and will be completed or
25 terminated after the amount provided has been expended.”.

1 **(b) AMENDMENT TO TABLE OF CONTENTS.**—*The table*
 2 *of contents set forth in section 1(b) of the Congressional*
 3 *Budget and Impoundment Control Act of 1974 is amended*
 4 *by adding after the item relating to section 313 the follow-*
 5 *ing new item:*

“Sec. 317. Consideration of biennial appropriations bills.”.

6 **SEC. 10. REPORT ON TWO-YEAR FISCAL PERIOD.**

7 *Not later than 180 days after the date of enactment*
 8 *of this Act, the Director of OMB shall—*

9 (1) *determine the impact and feasibility of*
 10 *changing the definition of a fiscal year and the budg-*
 11 *et process based on that definition to a 2-year fiscal*
 12 *period with a biennial budget process based on the 2-*
 13 *year period; and*

14 (2) *report the findings of the study to the Com-*
 15 *mittees on the Budget of the House of Representatives*
 16 *and the Senate.*

17 **SEC. 11. EFFECTIVE DATE.**

18 **(a) IN GENERAL.**—*Except as provided in sections 8*
 19 *and 10 and subsection (b), this Act and the amendments*
 20 *made by this Act shall take effect on January 1, 2001, and*
 21 *shall apply to budget resolutions and appropriations for the*
 22 *biennium beginning with fiscal year 2002.*

23 **(b) AUTHORIZATIONS FOR THE BIENNIUM.**—*For pur-*
 24 *poses of authorizations for the biennium beginning with fis-*
 25 *cal year 2002, the provisions of this Act and the amend-*

- 1 *ments made by this Act relating to 2-year authorizations*
- 2 *shall take effect January 1, 2000.*

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