

107TH CONGRESS
1ST SESSION

H. R. 2307

To establish the National Commission on Budget Concepts.

IN THE HOUSE OF REPRESENTATIVES

JUNE 25, 2001

Mr. RADANOVICH introduced the following bill; which was referred to the
Committee on the Budget

A BILL

To establish the National Commission on Budget Concepts.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “National Commission
5 on Budget Concepts Act of 2002”.

6 **SEC. 2. FINDINGS AND PURPOSE.**

7 (a) FINDINGS.—Congress finds the following:

8 (1) The conceptual framework of the budget,
9 which is central to Federal planning and policy, has
10 not been comprehensively reviewed for over 30 years.

11 (2) Over those years, there has been a signifi-
12 cant change in the way that policy makers and

1 economists view the role of government in the econ-
2 omy.

3 (3) In addition, major changes have occurred in
4 the scope of Federal activity, in the economy, in the
5 use of the budget for fiscal policy purposes, and in
6 information technology.

7 (4) Because the Federal budget is inherently
8 complex, budget concepts may need to be modified
9 to increase public understanding of the operation of
10 the Federal Government and its impact on the econ-
11 omy.

12 (5) Federal budget concepts should be reviewed
13 and, if appropriate, revised in light of the best cur-
14 rent thinking in accounting, budgeting, and econom-
15 ics.

16 (b) PURPOSE.—The purpose of this Act is to estab-
17 lish the National Commission on Budget Concepts to re-
18 view the current structure, concepts, classifications, and
19 bases of accounting of the Federal budget and to report
20 recommendations to the President and Congress for modi-
21 fications that would enhance the usefulness of the budget
22 for public policy and financial planning.

1 **SEC. 3. ESTABLISHMENT OF NATIONAL COMMISSION ON**
2 **BUDGET CONCEPTS.**

3 There is established a commission to be known as the
4 National Commission on Budget Concepts (hereinafter re-
5 ferred to as the “Commission”).

6 **SEC. 4. MEMBERSHIP.**

7 (a) MEMBERSHIP.—The Commission shall be com-
8 posed of 13 members, as follows:

9 (1) The chairman of the Committee on the
10 Budget of the Senate.

11 (2) The chairman of the Committee on the
12 Budget of the House of Representatives.

13 (3) The ranking member of the Committee on
14 the Budget of the Senate.

15 (4) The ranking member of the Committee on
16 the Budget of the House of Representatives.

17 (5) The Director of the Office of Management
18 and Budget.

19 (6) The Comptroller General of the United
20 States.

21 (7) The Director of the Congressional Budget
22 Office.

23 (8) The Secretary of the Treasury.

24 (9) One member appointed by the majority
25 leader of the Senate.

1 (10) One member appointed by the Speaker of
2 the House of Representatives.

3 (11) One member appointed by the minority
4 leader of the Senate.

5 (12) One member appointed by the minority
6 leader of the House of Representatives.

7 (13) One member appointed by the President of
8 the United States.

9 (b) QUALIFICATIONS AND TERM.—

10 (1) QUALIFICATIONS.—Members appointed to
11 the Commission pursuant to subsection (a) shall—

12 (A) have expertise and experience in the
13 fields or disciplines related to the subject areas
14 to be considered by the Commission; and

15 (B) not be Members of Congress, officers,
16 or employees of the Federal Government.

17 (2) TERM OF APPOINTMENT.—The term of an
18 appointment to the Commission shall be for the life
19 of the Commission.

20 (3) CHAIR AND VICE CHAIR.—The appointee
21 under subsection (a)(13) shall be the Chair of the
22 Commission. A Vice Chair may be elected and shall
23 assume the duties of the Chair in the Chair's ab-
24 sence.

1 (c) MEETINGS; QUORUM; VACANCIES; AND PROCE-
2 DURES.—

3 (1) MEETINGS.—The Commission shall meet at
4 least once a month on a day to be decided by the
5 Commission. The Commission may meet at such
6 other times at the call of the Chair or of a majority
7 of its members. The meetings of the Commission
8 shall be open to the public, unless by public vote, the
9 Commission shall determine to close a meeting or
10 any portion of a meeting to the public.

11 (2) QUORUM.—A simple majority of the full
12 membership shall constitute a quorum of the Com-
13 mission, except that five members may conduct hear-
14 ings.

15 (d) VACANCIES.—A vacancy on the Commission shall
16 be filled in the same manner in which the original appoint-
17 ment was filled under subsection (a).

18 (e) PROCEDURES.—The Commission shall adopt ad-
19 ministrative and procedural rules that are consistent with
20 this section, the Federal Advisory Committee Act, and the
21 General Service Administration guidelines thereunder.

22 (f) COMPENSATION AND EXPENSES.—Members of
23 the Commission shall receive no additional pay, allowance,
24 or benefits by reason of their service on the Commission.
25 Each member appointed from outside of the Federal Gov-

1 ernment, while engaged in the performance of Commission
2 duties away from their homes, regular place of business,
3 or official duty station, may receive travel expenses, in-
4 cluding per diem in lieu of subsistence, at rates authorized
5 for employees of agencies under subchapter I of chapter
6 57 of title 5, United States Code.

7 **SEC. 5. STAFF AND SUPPORT SERVICES.**

8 (a) **STAFF.**—With the advance approval of the Com-
9 mission, the executive director may appoint such personnel
10 as is appropriate. The staff of the Commission, including
11 any experts or consultants, shall be appointed without re-
12 gard to political affiliation and without regard to the pro-
13 visions of title 5, United States Code, governing appoint-
14 ments in the competitive service, the provision of chapter
15 51 and subchapter III of chapter 53 of such title, and
16 without regard to section 5 of title 41, United States Code
17 (relating to classifications and General Schedule).

18 (b) **EXECUTIVE DIRECTOR.**—The Chairman shall ap-
19 point an executive director, who shall be paid the rate of
20 basic pay for level II of the Executive Schedule.

21 (c) **EXPERTS AND CONSULTANTS.**—With the advance
22 approval of the Commission, the executive director may
23 procure by contract the temporary and intermittent serv-
24 ices of experts and consultants without regard to the pro-

1 visions of title 5, United States Code, governing appoint-
2 ments in the competitive service.

3 (d) TECHNICAL AND ADMINISTRATIVE ASSIST-
4 ANCE.—Upon the request of the Commission—

5 (1) the head of any agency, office, or establish-
6 ment within the Executive or Legislative Branches
7 of the United States Government shall provide, with-
8 out reimbursement, such technical assistance as the
9 Commission determines is necessary to carry out its
10 duties; and

11 (2) the Administrator of the General Services
12 Administration shall provide, on a reimbursable
13 basis, such administrative support services as the
14 Commission may require.

15 (e) DETAIL OF FEDERAL PERSONNEL.—Upon the
16 request of the Commission, the head of an agency, office,
17 or establishment in the Executive or Legislative branch
18 of the United States Government is authorized to detail,
19 without reimbursement, any of the personnel of that agen-
20 cy, office, or establishment to the Commission to assist
21 the Commission in carrying out its duties. Any such detail
22 shall not interrupt or otherwise affect the employment sta-
23 tus or privileges of that employee.

24 (f) FACILITIES AND SUPPORT.—The Administrator
25 of the General Services Administration shall locate suit-

1 able office space for the operation of the Commission and
2 such facilities shall be furnished with all necessary equip-
3 ment and incidentals required for the proper functioning
4 of the Commission.

5 **SEC. 6. POWERS AND DUTIES OF COMMISSION.**

6 (a) DUTIES OF THE COMMISSION.—The Commission
7 shall—

8 (1) review the 1967 Report of the President's
9 Commission on Budget Concepts and assess the im-
10 plementation of the recommendations of that Re-
11 port;

12 (2) identify and evaluate structure, concepts,
13 classifications, and bases of accounting of the Fed-
14 eral budget;

15 (3) identify any applicable general accounting
16 principles and practices in the private sector and
17 evaluate their value to budget practices in the Fed-
18 eral sector; and

19 (4) report, in accordance with subsection (g),
20 recommendations for modifications to the structure,
21 concepts, classifications, and bases of accounting of
22 the Federal budget that would enhance the useful-
23 ness of the budget for public policy and financial
24 planning.

25 (b) POWERS OF THE COMMISSION.—

1 (1) CONDUCT OF BUSINESS.—The Commission
2 may hold hearings, take testimony, receive evidence,
3 undertake such other activities, as it determines nec-
4 essary to carry out its duties.

5 (2) ACCESS TO INFORMATION.—(A) The Com-
6 mission is authorized to obtain directly from any
7 Federal agency information that the Commission de-
8 termines is necessary to carry out its duties. The
9 Federal agency requested, shall provide the informa-
10 tion requested, but shall notify the Commission if
11 any of the information provided is protected from
12 disclosure under section 552 of title 5, United States
13 Code, or some similar statute.

14 (B) Subject to section 552 of title 5, United
15 States Code, the records, reports, transcripts, min-
16 utes, and other documents which were prepared by
17 the Commission shall be available for public inspec-
18 tion and copying in the office of the Commission.
19 Any documents made available to the Commission
20 from sources outside of the Commission, to which
21 were attached notices that the information is pro-
22 tected from disclosure, shall not be made available
23 by the Commission for inspection or copying.

24 (3) POSTAL SERVICE.—The Commission may
25 use the United States mails in the same manner and

1 under the same conditions as other departments and
2 agencies of the Federal Government.

3 (4) PRINTING.—For purposes of cost relating
4 to the printing and binding, including the cost of
5 any personnel detailed from the Government Print-
6 ing Office, the Commission shall be deemed to be a
7 committee of the Congress.

8 **SEC. 7. REPORT.**

9 Not later than February 28, 2003, the Commission
10 shall submit a report to the President and the Congress
11 with recommendations for modifications to the current
12 structure, concepts, classifications, and bases of account-
13 ing of the Federal budget. A detailed explanation of the
14 basis of those recommendations and conclusions shall be
15 included in the report. At the request of any Commission
16 member, the report shall include that member's dissenting
17 views or opinions.

18 **SEC. 8. TERMINATION.**

19 The Commission shall terminate 30 days after the
20 date of submission of the report required in section 7.

21 **SEC. 9. FUNDING.**

22 There are authorized to be appropriated such sums
23 as are necessary to carry out this Act. Sums so appro-
24 priated shall remain available until expended.

1 **SEC. 10. EFFECTIVE DATE.**

2 The Commission shall not be considered constituted
3 to conduct business until the earlier of the appointment
4 of all appointed members or two months after the date
5 of enactment of this Act.

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