

107TH CONGRESS
1ST SESSION

H. R. 2588

To amend chapter 23 of title 5, United States Code, to clarify the disclosures of information protected from prohibited personnel practices, require a statement in nondisclosure policies, forms, and agreements that such policies, forms, and agreements conform with certain disclosure protections, provide certain authority for the Special Counsel, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

JULY 23, 2001

Mrs. MORELLA (for herself, Ms. MCKINNEY, Ms. NORTON, Mr. KILDEE, Mr. FRANK, Mr. TOM DAVIS of Virginia, Mr. WOLF, Mr. GILMAN, Mrs. MALONEY of New York, Mr. FATTAH, Mr. McDERMOTT, Mr. FILNER, Mrs. MINK of Hawaii, Mr. SANDERS, Mr. MORAN of Virginia, Mr. FROST, and Mr. HORN) introduced the following bill; which was referred to the Committee on Government Reform

A BILL

To amend chapter 23 of title 5, United States Code, to clarify the disclosures of information protected from prohibited personnel practices, require a statement in nondisclosure policies, forms, and agreements that such policies, forms, and agreements conform with certain disclosure protections, provide certain authority for the Special Counsel, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

1 **SECTION 1. PROTECTION OF CERTAIN DISCLOSURES OF IN-**
2 **FORMATION BY FEDERAL EMPLOYEES.**

3 (a) CLARIFICATION OF DISCLOSURES COVERED.—
4 Section 2302(b)(8) of title 5, United States Code, is
5 amended—

6 (1) in subparagraph (A)—

7 (A) by striking “which the employee or ap-
8 plicant reasonably believes evidences” and in-
9 serting “, without restriction to time, place,
10 form, motive, context, or prior disclosure made
11 to any person by an employee or applicant, in-
12 cluding a disclosure made in the ordinary
13 course of an employee’s duties that the em-
14 ployee or applicant reasonably believes is cred-
15 ible evidence of”; and

16 (B) in clause (i), by striking “a violation”
17 and inserting “any violation”;

18 (2) in subparagraph (B)—

19 (A) by striking “which the employee or ap-
20 plicant reasonably believes evidences” and in-
21 serting “, without restriction to time, place,
22 form, motive, context, or prior disclosure made
23 to any person by an employee or applicant, in-
24 cluding a disclosure made in the ordinary
25 course of an employee’s duties to the Special
26 Counsel, or to the Inspector General of an

1 agency or another employee designated by the
2 head of the agency to receive such disclosures,
3 of information that the employee or applicant
4 reasonably believes is credible evidence of”; and

5 (B) in clause (i), by striking “a violation”
6 and inserting “any violation”; and

7 (3) by adding at the end the following:

8 “(C) a disclosure that—

9 “(i) is made by an employee or appli-
10 cant of information required by law or Ex-
11 ecutive order to be kept secret in the inter-
12 est of national defense or the conduct of
13 foreign affairs that the employee or appli-
14 cant reasonably believes is credible evi-
15 dence of—

16 “(I) any violation of any law,
17 rule, or regulation;

18 “(II) gross mismanagement, a
19 gross waste of funds, an abuse of au-
20 thority, or a substantial and specific
21 danger to public health or safety; or

22 “(III) a false statement to Con-
23 gress on an issue of material fact; and

24 “(ii) is made to—

1 “(I) a member of a committee of
2 Congress having a primary responsi-
3 bility for oversight of a department,
4 agency, or element of the Federal
5 Government to which the disclosed in-
6 formation relates;

7 “(II) any other Member of Con-
8 gress who is authorized to receive in-
9 formation of the type disclosed; or

10 “(III) an employee of the execu-
11 tive branch or Congress who has the
12 appropriate security clearance for ac-
13 cess to the information disclosed.”.

14 (b) COVERED DISCLOSURES.—Section 2302(b) of
15 title 5, United States Code, is amended—

16 (1) in the matter following paragraph (12), by
17 striking “This subsection” and inserting the fol-
18 lowing:

19 “‘This subsection’; and

20 (2) by adding at the end the following:

21 “‘In this subsection, the term ‘disclosure’ means a for-
22 mal or informal communication or transmission.’”.

23 (c) NONDISCLOSURE POLICIES, FORMS, AND AGREE-
24 MENTS.—

1 (1) PERSONNEL ACTION.—Section
2 2302(a)(2)(A) of title 5, United States Code, is
3 amended—

4 (A) in clause (x), by striking “and” after
5 the semicolon; and

6 (B) by redesignating clause (xi) as clause
7 (xii) and inserting after clause (x) the following:

8 “(xi) the implementation or enforcement of
9 any nondisclosure policy, form, or agreement;
10 and”.

11 (2) PROHIBITED PERSONNEL PRACTICE.—Sec-
12 tion 2302(b) of title 5, United States Code, is
13 amended—

14 (A) in paragraph (11), by striking “or” at
15 the end;

16 (B) in paragraph (12), by striking the pe-
17 riod and inserting “; or”; and

18 (C) by inserting after paragraph (12) the
19 following:

20 “(13) implement or enforce any nondisclosure
21 policy, form, or agreement, if such policy, form, or
22 agreement does not contain the following statement:

23 ““These provisions are consistent with and
24 do not supersede, conflict with, or otherwise
25 alter the employee obligations, rights, or liabil-

1 ities created by Executive Order No. 12958;
2 section 7211 of title 5, United States Code
3 (governing disclosures to Congress); section
4 1034 of title 10, United States Code (governing
5 disclosure to Congress by members of the mili-
6 tary); section 2302(b)(8) of title 5, United
7 States Code (governing disclosures of illegality,
8 waste, fraud, abuse, or public health or safety
9 threats); the Intelligence Identities Protection
10 Act of 1982 (50 U.S.C. 421 et seq.) (governing
11 disclosures that could expose confidential Gov-
12 ernment agents); and the statutes which protect
13 against disclosures that could compromise na-
14 tional security, including sections 641, 793,
15 794, 798, and 952 of title 18, United States
16 Code, and section 4(b) of the Subversive Activi-
17 ties Control Act of 1950 (50 U.S.C. 783(b)).
18 The definitions, requirements, obligations,
19 rights, sanctions, and liabilities created by such
20 Executive order and such statutory provisions
21 are incorporated into this agreement and are
22 controlling.’”.

23 (d) AUTHORITY OF SPECIAL COUNSEL RELATING TO
24 CIVIL ACTIONS.—

1 (1) REPRESENTATION OF SPECIAL COUNSEL.—

2 Section 1212 of title 5, United States Code, is
3 amended by adding at the end the following:

4 “(h) Except as provided in section 518 of title 28,
5 relating to litigation before the Supreme Court, attorneys
6 designated by the Special Counsel may appear for the Spe-
7 cial Counsel and represent the Special Counsel in any civil
8 action brought in connection with section 2302(b)(8) or
9 subchapter III of chapter 73, or as otherwise authorized
10 by law.”.

11 (2) JUDICIAL REVIEW OF MERIT SYSTEMS PRO-

12 TECTION BOARD DECISIONS.—Section 7703 of title
13 5, United States Code, is amended by adding at the
14 end the following:

15 “(e) The Special Counsel may obtain review of any
16 final order or decision of the Board by filing a petition
17 for judicial review in the United States Court of Appeals
18 for the Federal Circuit if the Special Counsel determines,
19 in the discretion of the Special Counsel, that the Board
20 erred in deciding a case arising under section 2302(b)(8)
21 or subchapter III of chapter 73 and that the Board’s deci-
22 sion will have a substantial impact on the enforcement of
23 section 2302(b)(8) or subchapter III of chapter 73. If the
24 Special Counsel was not a party or did not intervene in
25 a matter before the Board, the Special Counsel may not

1 petition for review of a Board decision under this section
2 unless the Special Counsel first petitions the Board for
3 reconsideration of its decision, and such petition is denied.
4 In addition to the named respondent, the Board and all
5 other parties to the proceedings before the Board shall
6 have the right to appear in the proceedings before the
7 Court of Appeals. The granting of the petition for judicial
8 review shall be at the discretion of the Court of Appeals.”.

9 (e) JUDICIAL REVIEW.—Section 7703 of title 5,
10 United States Code, is amended—

11 (1) in the first sentence of subsection (b)(1) by
12 inserting before the period “or the United States
13 court of appeals for the circuit in which the peti-
14 tioner resides”; and

15 (2) in subsection (d)—

16 (A) in the first sentence by striking “the
17 United States Court of Appeals for the Federal
18 Circuit” and inserting “any appellate court of
19 competent jurisdiction as provided under sub-
20 section (b)(2)”; and

21 (B) in the third and fourth sentences by
22 striking “Court of Appeals” each place it ap-
23 pears and inserting “court of appeals” in each
24 such place.

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