

107TH CONGRESS  
1ST SESSION

# S. 274

To establish a Congressional Trade Office.

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IN THE SENATE OF THE UNITED STATES

FEBRUARY 7, 2001

Mr. BAUCUS introduced the following bill; which was read twice and referred  
to the Committee on Finance

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## A BILL

To establish a Congressional Trade Office.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. FINDINGS.**

4 Congress makes the following findings:

5 (1) Congress has responsibility under the Con-  
6 stitution for international commerce.

7 (2) Congressional oversight of trade policy has  
8 often been hampered by a lack of resources.

9 (3) The United States has entered into numer-  
10 ous trade agreements with foreign trading partners,  
11 including bilateral, regional, and multilateral agree-  
12 ments.

1 (4) The purposes of the trade agreements are—

2 (A) to achieve a more open world trading  
3 system which provides mutually advantageous  
4 market opportunities for trade between the  
5 United States and foreign countries;

6 (B) to facilitate the opening of foreign  
7 country markets to exports of the United States  
8 and other countries by eliminating trade bar-  
9 riers and increasing the access of United States  
10 industry and the industry of other countries to  
11 such markets; and

12 (C) to reduce diversion of third country ex-  
13 ports to the United States because of restricted  
14 market access in foreign countries.

15 (5) Foreign country performance under certain  
16 agreements has been less than contemplated, and in  
17 some cases rises to the level of noncompliance.

18 (6) The credibility of, and support for, the  
19 United States Government's trade policy is, to a sig-  
20 nificant extent, a function of the belief that trade  
21 agreements made are trade agreements enforced.

22 (7) The accession of the People's Republic of  
23 China to the World Trade Organization will create  
24 unprecedented challenges and it is important to the  
25 world trading system that China comply with the

1 numerous and significant commitments China makes  
2 as part of the accession process. Congress must play  
3 a key role in ensuring full and continuous moni-  
4 toring of the People’s Republic of China’s compli-  
5 ance with its commitments.

6 **SEC. 2. ESTABLISHMENT OF OFFICE.**

7 (a) IN GENERAL.—There is established an office in  
8 Congress to be known as the Congressional Trade Office  
9 (in this Act referred to as the “Office”).

10 (b) PURPOSES.—The purposes of the Office are as  
11 follows:

12 (1) To reassert the constitutional responsibility  
13 of Congress with respect to international trade.

14 (2) To provide Congress, through the Com-  
15 mittee on Finance of the Senate and the Committee  
16 on Ways and Means of the House of Representatives  
17 with additional independent, nonpartisan, neutral  
18 trade expertise.

19 (3) To assist Congress in providing more effec-  
20 tive and active oversight of trade policy.

21 (4) To assist Congress in providing to the exec-  
22 utive branch more effective direction on trade policy.

23 (5) To provide Congress with long-term, institu-  
24 tional memory on trade issues.

1           (6) To provide Congress with more analytical  
2           capability on trade issues.

3           (7) To advise relevant committees on the im-  
4           pact of trade negotiations, including past, ongoing,  
5           and future negotiations, with respect to the areas of  
6           jurisdiction of the respective committees.

7           (c) FUNCTIONS.—The functions of the Office are as  
8           follows:

9           (1) ASSISTANCE TO CONGRESS.—Provide the  
10          Committee on Finance of the Senate and the Com-  
11          mittee on Ways and Means of the House of Rep-  
12          resentative and any other appropriate committee of  
13          Congress or joint committee of Congress information  
14          which will assist the committees in the discharge of  
15          the matters within their jurisdiction.

16          (2) MONITOR COMPLIANCE.—Monitor compli-  
17          ance with major bilateral, regional, and multilateral  
18          trade agreements by—

19                 (A) consulting with the affected industries  
20                 and interested parties;

21                 (B) analyzing the success of those agree-  
22                 ments based on commercial results;

23                 (C) recommending actions, including legis-  
24                 lative action, necessary to ensure that foreign  
25                 countries that have made commitments through

1 those agreements with the United States fully  
2 abide by their commitments;

3 (D) annually assessing the extent to which  
4 those agreements comply with environmental  
5 goals; and

6 (E) annually assessing the extent to which  
7 those agreements comply with labor goals.

8 (3) ANALYSIS.—

9 (A) IN GENERAL.—Perform the following  
10 analyses:

11 (i) Not later than 60 days after the  
12 date the National Trade Estimates report  
13 is delivered to Congress each year, analyze  
14 the major outstanding trade barriers based  
15 on cost to the United States economy.

16 (ii) Not later than 60 days after the  
17 date the Trade Policy Agenda is delivered  
18 to Congress each year, analyze the Admin-  
19 istration's Agenda, including alternative  
20 goals, strategies, and tactics, as appro-  
21 priate.

22 (iii) Analyze the trade accounts quar-  
23 terly, including the global current account,  
24 global trade account, and key bilateral  
25 trade accounts.

1 (B) ANALYSIS REQUESTED BY COM-  
2 MITTEE.—Perform one or more of the following  
3 analyses as directed by the Committee on Fi-  
4 nance of the Senate or the Committee on Ways  
5 and Means of the House of Representatives:

6 (i) Analyze proposed trade legislation.

7 (ii) Analyze proposed trade agree-  
8 ments, including agreements that do not  
9 require implementing legislation.

10 (iii) Analyze the impact of the Admin-  
11 istration’s trade policy and actions, includ-  
12 ing assessing the Administration’s deci-  
13 sions for not accepting unfair trade prac-  
14 tices cases.

15 (4) DISPUTE SETTLEMENT DELIBERATIONS.—  
16 Perform the following functions with respect to dis-  
17 pute resolution:

18 (A) Participate as observers on the United  
19 States delegation at dispute settlement panel  
20 meetings of the World Trade Organization.

21 (B) Evaluate each World Trade Organiza-  
22 tion decision where the United States is a par-  
23 ticipant. In any case in which the United States  
24 does not prevail, evaluate the decision and in  
25 any case in which the United States does pre-

1           vail, measure the commercial results of that de-  
2           cision.

3           (C) Evaluate each dispute resolution pro-  
4           ceeding under the North American Free Trade  
5           Agreement. In any case in which the United  
6           States does not prevail, evaluate the decision  
7           and in any case in which the United States does  
8           prevail, measure the commercial results of that  
9           decision.

10          (D) Participate as observers in other dis-  
11          pute settlement proceedings that the Chairman  
12          and Ranking Member of the Committee on Fi-  
13          nance and the Chairman and Ranking Member  
14          of the Committee on Ways and Means deem ap-  
15          propriate.

16          (5) PARTICIPATION IN TRADE NEGOTIATIONS.—  
17          Participate as observers in selected bilateral, re-  
18          gional, and multilateral trade negotiations.

19          (6) OTHER FUNCTIONS OF THE OFFICE.—

20          (A) Provide the Committee on Finance and  
21          the Committee on Ways and Means with quar-  
22          terly reports regarding the activities of the Of-  
23          fice.

1           (B) Be available for consultation with con-  
2           gressional committees on trade-related legisla-  
3           tion.

4           (C) Receive and review classified informa-  
5           tion and participate in classified briefings in the  
6           same manner as the staff of the Committee on  
7           Finance and the Committee on Ways and  
8           Means.

9           (D) Consult nongovernmental experts and  
10          utilize nongovernmental resources.

11          (E) Perform such other functions as the  
12          Chairman and Ranking Member of the Com-  
13          mittee on Finance and the Chairman and  
14          Ranking Member of the Committee on Ways  
15          and Means may request.

16          (d) DIRECTOR AND STAFF.—

17               (1) DIRECTOR.—

18                       (A) IN GENERAL.—The Office shall be  
19                       headed by a Director. The Director shall be ap-  
20                       pointed by the Speaker of the House of Rep-  
21                       resentatives and the President pro tempore of  
22                       the Senate after considering the recommenda-  
23                       tions of the Chairman and Ranking Member of  
24                       the Committee on Finance of the Senate and  
25                       the Chairman and Ranking Member of the

1           Committee on Ways and Means of the House of  
2           Representative. The Director shall be chosen  
3           without regard to political affiliation and solely  
4           on the basis of the Director's expertise and fit-  
5           ness to perform the duties of the Director.

6           (B) TERM.—The term of office of the Di-  
7           rector shall be 5 years and the Director may be  
8           reappointed for subsequent terms.

9           (C) VACANCY.—Any individual appointed  
10          to fill a vacancy prior to the expiration of a  
11          term shall serve only for the unexpired portion  
12          of that term.

13          (D) REMOVAL.—The Director may be re-  
14          moved by either House by resolution.

15          (E) COMPENSATION.—The Director shall  
16          receive compensation at a per annum gross rate  
17          equal to the rate of basic pay, as in effect from  
18          time to time, for level III of the Executive  
19          Schedule in section 5314 of title 5, United  
20          States Code.

21          (2) STAFF.—

22                 (A) IN GENERAL.—The Director shall ap-  
23                 point and fix the compensation of such per-  
24                 sonnel as may be necessary to carry out the du-  
25                 ties and functions of the Office. All personnel

1 shall be appointed without regard to political  
2 affiliation and solely on the basis of their fit-  
3 ness to perform their duties. The personnel of  
4 the Office shall consist of individuals with ex-  
5 pertise in international trade, including exper-  
6 tise in economics, trade law, various industrial  
7 sectors, and various geographical regions.

8 (B) BENEFITS.—For purposes of pay  
9 (other than the pay of the Director) and em-  
10 ployment, benefits, rights and privilege, all per-  
11 sonnel of the Office shall be treated as if they  
12 were employees of the House of Representa-  
13 tives.

14 (3) EXPERTS AND CONSULTANTS.—In carrying  
15 out the duties and functions of the Office, the Direc-  
16 tor may procure the temporary (not to exceed 1  
17 year) or intermittent services of experts or consult-  
18 ants or organizations thereof by contract as inde-  
19 pendent contractors, or, in the case of individual ex-  
20 perts or consultants, by employment at rates of pay  
21 not in excess of the daily equivalent of the highest  
22 rate of basic pay payable under the General Sched-  
23 ule of section 5332 of title 5.

24 (4) RELATIONSHIP TO EXECUTIVE BRANCH.—  
25 The Director is authorized to secure information,

1 data, estimates, and statistics directly from the var-  
2 ious departments, agencies, and establishments of  
3 the executive branch of Government and the regu-  
4 latory agencies and commissions of the Government.  
5 All such departments, agencies, establishments, and  
6 regulatory agencies and commissions shall furnish  
7 the Director any available material which he deter-  
8 mines to be necessary in the performance of his du-  
9 ties and functions (other than material the dislo-  
10 sure of which would be a violation of law). The Di-  
11 rector is also authorized, upon agreement with the  
12 head of any such department, agency, establishment,  
13 or regulatory agency or commission, to utilize its  
14 services and facilities with or without reimburse-  
15 ment; and the head of each such department, agen-  
16 cy, establishment, or regulatory agency or commis-  
17 sion is authorized to provide the Office such services  
18 and facilities.

19 (5) RELATIONSHIP TO OTHER AGENCIES OF  
20 CONGRESS.—In carrying out the duties and func-  
21 tions of the Office, and for the purpose of coordi-  
22 nating the operations of the Office with those of  
23 other congressional agencies with a view to utilizing  
24 most effectively the information, services, and capa-  
25 bilities of all such agencies in carrying out the var-

1       ious responsibilities assigned to each, the Director is  
2       authorized to obtain information, data, estimates,  
3       and statistics developed by the General Accounting  
4       Office, the Library of Congress, and other offices of  
5       Congress, and (upon agreement with them) to utilize  
6       their services and facilities with or without reim-  
7       bursement. The Comptroller General, the Librarian  
8       of Congress, and the head of other offices of Con-  
9       gress are authorized to provide the Office with the  
10      information, data estimates, and statistics, and the  
11      services and facilities referred to in the preceding  
12      sentence.

13 **SEC. 3. PUBLIC ACCESS TO DATA.**

14       (a) **RIGHT TO COPY.**—Except as provided in sub-  
15      sections (b) and (c), the Director shall make all informa-  
16      tion, data, estimates, and statistics obtained under this  
17      Act available for public copying during normal business  
18      hours, subject to reasonable rules and regulations, and  
19      shall to the extent practicable, at the request of any per-  
20      son, furnish a copy of any such information, data, esti-  
21      mates, or statistics upon payment by such person of the  
22      cost of making and furnishing such copy.

23       (b) **EXCEPTIONS.**—Subsection (a) of this section  
24      shall not apply to information, data, estimates, and  
25      statistics—

1           (1) which are specifically exempted from disclo-  
2           sure by law; or

3           (2) which the Director determines will  
4           disclose—

5           (A) matters necessary to be kept secret in  
6           the interests of national defense or the con-  
7           fidential conduct of the foreign relations of the  
8           United States;

9           (B) information relating to trade secrets or  
10          financial or commercial information pertaining  
11          specifically to a given person if the information  
12          has been obtained by the Government on a con-  
13          fidential basis, other than through an applica-  
14          tion by such person for a specific financial or  
15          other benefit, and is required to be kept secret  
16          in order to prevent undue injury to the competi-  
17          tive position of such person; or

18          (C) personnel or medical data or similar  
19          data the disclosure of which would constitute a  
20          clearly unwarranted invasion of personal pri-  
21          vacy;

22          unless the portions containing such matters, information,  
23          or data have been excised.

24          (c) INFORMATION OBTAINED FOR COMMITTEES AND  
25          MEMBERS.—Subsection (a) of this section shall apply to

1 any information, data, estimates, and statistics obtained  
2 at the request of any committee, joint committee, or Mem-  
3 ber unless such committee, joint committee, or Member  
4 has instructed the Director not to make such information,  
5 data, estimates, or statistics available for public copying.

6 **SEC. 4. AUTHORIZATION OF APPROPRIATIONS.**

7       There are authorized to be appropriated to the Office  
8 for each fiscal year such sums as may be necessary to en-  
9 able it to carry out its duties and functions. Until sums  
10 are first appropriated pursuant to the preceding sentence,  
11 for a period not to exceed 12 months following the effec-  
12 tive date of this section, the expenses of the Office shall  
13 be paid from the contingent fund of the Senate, in accord-  
14 ance with the provisions of the paragraph relating to con-  
15 tingent funds under the heading “UNDER LEGISLA-  
16 TIVE” in the Act of October 2, 1888 (25 Stat. 546; 2  
17 U.S.C. 68), and upon vouchers approved by the Director.

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