

108TH CONGRESS
1ST SESSION

S. 5

To care for people in need by inspiring personal responsibility through work,
family, and community.

IN THE SENATE OF THE UNITED STATES

FEBRUARY 14, 2003

Mr. TALENT (for himself, Mr. CHAMBLISS, Mr. CORNYN, Mr. ENZI, Mr. GRAHAM of South Carolina, Mr. SESSIONS, Mr. SHELBY, Mr. INHOFE, and Mr. SUNUNU) introduced the following bill; which was read twice and referred to the Committee on Finance

A BILL

To care for people in need by inspiring personal responsibility
through work, family, and community.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Compassion and Per-
5 sonal Responsibility Act”.

6 **SEC. 2. TABLE OF CONTENTS.**

7 The table of contents of this Act is as follows:

- Sec. 1. Short title.
- Sec. 2. Table of contents.
- Sec. 3. References.
- Sec. 4. Findings.

TITLE I—TANF

- Sec. 101. Purposes.
- Sec. 102. Family assistance grants.
- Sec. 103. Promotion of family formation and healthy marriage.
- Sec. 104. Supplemental grant for population increases in certain States.
- Sec. 105. Bonus to reward employment achievement.
- Sec. 106. Contingency fund.
- Sec. 107. Use of funds.
- Sec. 108. Repeal of Federal loan for State welfare programs.
- Sec. 109. Universal engagement and family self-sufficiency plan requirements.
- Sec. 110. Work participation requirements.
- Sec. 111. Maintenance of effort.
- Sec. 112. Performance improvement.
- Sec. 113. Data collection and reporting.
- Sec. 114. Direct funding and administration by Indian tribes.
- Sec. 115. Research, evaluations, and national studies.
- Sec. 116. Studies by the Census Bureau and the General Accounting Office.
- Sec. 117. Definition of assistance.
- Sec. 118. Technical corrections.
- Sec. 119. Fatherhood program.
- Sec. 120. State option to make TANF programs mandatory partners with one-stop employment training centers.
- Sec. 121. Fraud prevention.
- Sec. 122. Sense of the Congress.
- Sec. 123. Extension through fiscal year 2003.

TITLE II—CHILD CARE

- Sec. 201. Short title.
- Sec. 202. Goals.
- Sec. 203. Authorization of appropriations.
- Sec. 204. Application and plan.
- Sec. 205. Activities to improve the quality of child care.
- Sec. 206. Report by secretary.
- Sec. 207. Definitions.
- Sec. 208. Entitlement funding.

TITLE III—CHILD SUPPORT

- Sec. 301. Federal matching funds for limited pass through of child support payments to families receiving TANF.
- Sec. 302. State option to pass through all child support payments to families that formerly received TANF.
- Sec. 303. Mandatory review and adjustment of child support orders for families receiving TANF.
- Sec. 304. Mandatory fee for successful child support collection for family that has never received TANF.
- Sec. 305. Report on undistributed child support payments.
- Sec. 306. Use of new hire information to assist in administration of unemployment compensation programs.
- Sec. 307. Decrease in amount of child support arrearage triggering passport denial.
- Sec. 308. Use of tax refund intercept program to collect past-due child support on behalf of children who are not minors.

- Sec. 309. Garnishment of compensation paid to veterans for service-connected disabilities in order to enforce child support obligations.
- Sec. 310. Improving Federal debt collection practices.
- Sec. 311. Maintenance of technical assistance funding.
- Sec. 312. Maintenance of Federal Parent Locator Service funding.

TITLE IV—CHILD WELFARE

- Sec. 401. Extension of authority to approve demonstration projects.
- Sec. 402. Elimination of limitation on number of waivers.
- Sec. 403. Elimination of limitation on number of States that may be granted waivers to conduct demonstration projects on same topic.
- Sec. 404. Elimination of limitation on number of waivers that may be granted to a single State for demonstration projects.
- Sec. 405. Streamlined process for consideration of amendments to and extensions of demonstration projects requiring waivers.
- Sec. 406. Availability of reports.
- Sec. 407. Technical correction.

TITLE V—SUPPLEMENTAL SECURITY INCOME

- Sec. 501. Review of State agency blindness and disability determinations.
- Sec. 502. State authority to require participation in an individual rehabilitation plan.

TITLE VI—STATE AND LOCAL FLEXIBILITY

- Sec. 601. Program coordination demonstration projects.
- Sec. 602. State food assistance block grant demonstration project.

TITLE VII—ABSTINENCE EDUCATION

- Sec. 701. Extension of abstinence education program.

TITLE VIII—TRANSITIONAL MEDICAL ASSISTANCE

- Sec. 801. Extension of medicaid transitional medical assistance program through fiscal year 2004.
- Sec. 802. Adjustment to payments for medicaid administrative costs to prevent duplicative payments and to fund extension of transitional medical assistance.

TITLE IX—FOOD STAMPS

- Sec. 901. Food stamp program.

TITLE X—EFFECTIVE DATE

- Sec. 1001. Effective date.

1 **SEC. 3. REFERENCES.**

2 Except as otherwise expressly provided, wherever in
3 this Act an amendment or repeal is expressed in terms
4 of an amendment to, or repeal of, a section or other provi-

1 sion, the amendment or repeal shall be considered to be
2 made to a section or other provision of the Social Security
3 Act.

4 **SEC. 4. FINDINGS.**

5 The Congress makes the following findings:

6 (1) The Temporary Assistance for Needy Fami-
7 lies (TANF) Program established by the Personal
8 Responsibility and Work Opportunity Reconciliation
9 Act of 1996 (Public Law 104–193) has succeeded in
10 moving families from welfare to work and reducing
11 child poverty.

12 (A) There has been a dramatic increase in
13 the employment of current and former welfare
14 recipients. The percentage of working recipients
15 reached an all-time high in fiscal year 1999 and
16 continued steady in fiscal years 2000 and 2001.
17 In fiscal year 2001, 33 percent of adult recipi-
18 ents were working, compared to less than 7 per-
19 cent in fiscal year 1992, and 11 percent in fis-
20 cal year 1996. All States met the overall par-
21 ticipation rate standard in fiscal year 2001, as
22 did the District of Columbia and Puerto Rico.

23 (B) Earnings for welfare recipients re-
24 maining on the rolls have also increased signifi-
25 cantly, as have earnings for female-headed

1 households. The increases have been particu-
2 larly large for the bottom 2 income quintiles,
3 that is, those women who are most likely to be
4 former or present welfare recipients.

5 (C) Welfare dependency has plummeted.
6 As of June 2002, 2,025,000 families and
7 5,008,000 individuals were receiving assistance.
8 Accordingly, the number of families in the wel-
9 fare caseload and the number of individuals re-
10 ceiving cash assistance declined 54 percent and
11 58 percent, respectively, since the enactment of
12 TANF. These declines have persisted even as
13 unemployment rates have increased: unemploy-
14 ment rates nationwide rose 50 percent, from
15 3.9 percent in September 2000 to 6 percent in
16 November 2002, while welfare caseloads contin-
17 ued to decline.

18 (D) The child poverty rate continued to de-
19 cline between 1996 and 2001, falling 20 percent
20 from 20.5 to 16.3 percent. The 2001 child pov-
21 erty rate remains at the lowest level since 1979.
22 Child poverty rates for African-American and
23 Hispanic children have also fallen dramatically
24 during the past 6 years. African-American child
25 poverty is at the lowest rate on record and His-

1 panic child poverty is at the lowest level re-
2 ported in over 20 years.

3 (E) Despite these gains, States have had
4 mixed success in fully engaging welfare recipi-
5 ents in work activities. While all States have
6 met the overall work participation rates re-
7 quired by law, in 2001, in an average month,
8 only just over $\frac{1}{3}$ of all families with an adult
9 participated in work activities that were count-
10 able toward the State's participation rate. Five
11 jurisdictions failed to meet the more rigorous 2-
12 parent work requirements, and 19 jurisdictions
13 (States and territories) are not subject to the 2-
14 parent requirements, most because they moved
15 their 2-parent cases to separate State programs
16 where they are not subject to a penalty for fail-
17 ing the 2-parent rates.

18 (2) As a Nation, we have made substantial
19 progress in reducing teen pregnancies and births,
20 slowing increases in nonmarital childbearing, and
21 improving child support collections and paternity es-
22 tablishment.

23 (A) The teen birth rate has fallen continu-
24 ously since 1991, down a dramatic 22 percent
25 by 2000. During the period of 1991–2000,

1 teenage birth rates fell in all States and the
2 District of Columbia, Puerto Rico, and the Vir-
3 gin Islands. Declines also have spanned age, ra-
4 cial, and ethnic groups. There has been success
5 in lowering the birth rate for both younger and
6 older teens. The birth rate for those 15–17
7 years of age is down 29 percent since 1991, and
8 the rate for those 18 and 19 is down 16 per-
9 cent. Between 1991 and 2000, teen birth rates
10 declined for all women ages 15–19—white, Afri-
11 can American, American Indian, Asian or Pa-
12 cific Islander, and Hispanic women ages 15–19.
13 The rate for African American teens—until re-
14 cently the highest—experienced the largest de-
15 cline, down 31 percent from 1991 to 2000, to
16 reach the lowest rate ever reported for this
17 group. Most births to teens are nonmarital; in
18 2000, about 73 percent of the births to teens
19 aged 15–19 occurred outside of marriage.

20 (B) Nonmarital childbearing continued to
21 increase slightly in 2001, however not at the
22 sharp rates of increase seen in recent decades.
23 The birth rate among unmarried women in
24 2001 was 4 percent lower than its peak reached
25 in 1994, while the proportion of births occur-

1 ring outside of marriage has remained at ap-
2 proximately 33 percent since 1998.

3 (C) The negative consequences of out-of-
4 wedlock birth on the mother, the child, the fam-
5 ily, and society are well documented. These in-
6 clude increased likelihood of welfare depend-
7 ency, increased risks of low birth weight, poor
8 cognitive development, child abuse and neglect,
9 and teen parenthood, and decreased likelihood
10 of having an intact marriage during adulthood.

11 (D) An estimated 24,500,000 children do
12 not live with their biological fathers, and
13 7,100,000 children do not live with their bio-
14 logical mothers. These facts are attributable
15 largely to declining marriage rates, increasing
16 divorce rates, and increasing rates of nonmar-
17 ital births during the latter part of the 20th
18 century.

19 (E) There has been a dramatic rise in co-
20 habitation as marriages have declined. Only 40
21 percent of children of cohabiting couples will
22 see their parents marry. Those who do marry
23 experience a 50 percent higher divorce rate.
24 Children in single-parent households and cohab-
25 iting households are at much higher risk of

1 child abuse than children in intact married and
2 stepparent families.

3 (F) Children who live apart from their bio-
4 logical fathers, on average, are more likely to be
5 poor, experience educational, health, emotional,
6 and psychological problems, be victims of child
7 abuse, engage in criminal behavior, and become
8 involved with the juvenile justice system than
9 their peers who live with their married, biologi-
10 cal mother and father. A child living in a single-
11 parent family is nearly 5 times as likely to be
12 poor as a child living in a married-couple fam-
13 ily. In 2001, in married-couple families, the
14 child poverty rate was 8 percent, and in house-
15 holds headed by a single mother, the poverty
16 rate was 39.3 percent.

17 (G) Since the enactment of the Personal
18 Responsibility and Work Opportunity Reconcili-
19 ation Act of 1996, child support collections
20 within the child support enforcement system
21 have grown every year, increasing from
22 \$12,000,000,000 in fiscal year 1996 to nearly
23 \$19,000,000,000 in fiscal year 2001. The num-
24 ber of paternities established or acknowledged
25 in fiscal year 2002 reached an historic high of

1 over 1,500,000—which includes more than a
2 100 percent increase through in-hospital ac-
3 knowledgement programs to 790,595 in 2001
4 from 324,652 in 1996. Child support collections
5 were made in well over 7,000,000 cases in fiscal
6 year 2000, significantly more than the almost
7 4,000,000 cases having a collection in 1996.

8 (3) The Personal Responsibility and Work Op-
9 portunity Reconciliation Act of 1996 gave States
10 great flexibility in the use of Federal funds to de-
11 velop innovative programs to help families leave wel-
12 fare and begin employment and to encourage the
13 formation of 2-parent families.

14 (A) Total Federal and State TANF ex-
15 penditures in fiscal year 2001 were
16 \$25,500,000,000, up from \$24,000,000,000 in
17 fiscal year 2000 and \$22,600,000,000 in fiscal
18 year 1999. This increased spending is attrib-
19 utable to significant new investments in sup-
20 portive services in the TANF program, such as
21 child care and activities to support work.

22 (B) Since the welfare reform effort began
23 there has been a dramatic increase in work par-
24 ticipation (including employment, community
25 service, and work experience) among welfare re-

1 recipients, as well as an unprecedented reduction
2 in the caseload because recipients have left wel-
3 fare for work.

4 (C) States are making policy choices and
5 investment decisions best suited to the needs of
6 their citizens.

7 (i) To expand aid to working families,
8 all States disregard a portion of a family's
9 earned income when determining benefit
10 levels.

11 (ii) Most States increased the limits
12 on countable assets above the former Aid
13 to Families with Dependent Children
14 (AFDC) program. Every State has in-
15 creased the vehicle asset level above the
16 prior AFDC limit for a family's primary
17 automobile.

18 (iii) States are experimenting with
19 programs to promote marriage and father
20 involvement. Over half the States have
21 eliminated restrictions on 2-parent fami-
22 lies. Many States use TANF, child sup-
23 port, or State funds to support community-
24 based activities to help fathers become
25 more involved in their children's lives or

1 **SEC. 102. FAMILY ASSISTANCE GRANTS.**

2 (a) EXTENSION OF AUTHORITY.—Section
3 403(a)(1)(A) (42 U.S.C. 603(a)(1)(A)) is amended—

4 (1) by striking “1996, 1997, 1998, 1999, 2000,
5 2001, and 2002” and inserting “2004 through
6 2008”; and

7 (2) by inserting “payable to the State for the
8 fiscal year” before the period.

9 (b) STATE FAMILY ASSISTANCE GRANT.—Section
10 403(a)(1) (42 U.S.C. 603(a)(1)) is amended by striking
11 subparagraphs (B) through (E) and inserting the fol-
12 lowing:

13 “(B) STATE FAMILY ASSISTANCE
14 GRANT.—The State family assistance grant
15 payable to a State for a fiscal year shall be the
16 amount that bears the same ratio to the
17 amount specified in subparagraph (C) of this
18 paragraph as the amount required to be paid to
19 the State under this paragraph for fiscal year
20 2002 (determined without regard to any reduc-
21 tion pursuant to section 409 or 412(a)(1))
22 bears to the total amount required to be paid
23 under this paragraph for fiscal year 2002 (as so
24 determined).

25 “(C) APPROPRIATION.—Out of any money
26 in the Treasury of the United States not other-

1 wise appropriated, there are appropriated for
 2 each of fiscal years 2004 through 2008
 3 \$16,566,542,000 for grants under this para-
 4 graph.”.

5 (c) MATCHING GRANTS FOR THE TERRITORIES.—
 6 Section 1108(b)(2) (42 U.S.C. 1308(b)(2)) is amended by
 7 striking “1997 through 2002” and inserting “2004
 8 through 2008”.

9 **SEC. 103. PROMOTION OF FAMILY FORMATION AND**
 10 **HEALTHY MARRIAGE.**

11 (a) STATE PLANS.—Section 402(a)(1)(A) (42 U.S.C.
 12 602(a)(1)(A)) is amended by adding at the end the fol-
 13 lowing:

14 “(vii) Encourage equitable treatment
 15 of married, 2-parent families under the
 16 program referred to in clause (i).”.

17 (b) HEALTHY MARRIAGE PROMOTION GRANTS; RE-
 18 PEAL OF BONUS FOR REDUCTION OF ILLEGITIMACY
 19 RATIO.—Section 403(a)(2) (42 U.S.C. 603(a)(2)) is
 20 amended to read as follows:

21 “(2) HEALTHY MARRIAGE PROMOTION
 22 GRANTS.—

23 “(A) AUTHORITY.—The Secretary shall
 24 award competitive grants to States, territories,
 25 and tribal organizations for not more than 75

1 percent of the cost of developing and imple-
2 menting innovative programs to promote and
3 support healthy, married, 2-parent families.

4 “(B) HEALTHY MARRIAGE PROMOTION AC-
5 TIVITIES.—Funds provided under subparagraph
6 (A) shall be used to support any of the fol-
7 lowing programs or activities:

8 “(i) Public advertising campaigns on
9 the value of marriage and the skills needed
10 to increase marital stability and health.

11 “(ii) Education in high schools on the
12 value of marriage, relationship skills, and
13 budgeting.

14 “(iii) Marriage education, marriage
15 skills, and relationship skills programs,
16 that may include parenting skills, financial
17 management, conflict resolution, and job
18 and career advancement, for non-married
19 pregnant women and non-married expect-
20 ant fathers.

21 “(iv) Pre-marital education and mar-
22 riage skills training for engaged couples
23 and for couples or individuals interested in
24 marriage.

1 “(v) Marriage enhancement and mar-
2 riage skills training programs for married
3 couples.

4 “(vi) Divorce reduction programs that
5 teach relationship skills.

6 “(vii) Marriage mentoring programs
7 which use married couples as role models
8 and mentors in at-risk communities.

9 “(viii) Programs to reduce the dis-
10 incentives to marriage in means-tested aid
11 programs, if offered in conjunction with
12 any activity described in this subpara-
13 graph.

14 “(C) VOLUNTARY PARTICIPATION.—Par-
15 ticipation in programs or activities described in
16 any of clauses (iii) through (vii) shall be vol-
17 untary.

18 “(D) APPROPRIATION.—

19 “(i) IN GENERAL.—Out of any money
20 in the Treasury of the United States not
21 otherwise appropriated, there are appro-
22 priated for each of fiscal years 2003
23 through 2008, \$200,000,000 for grants
24 under this paragraph.

1 programs for a purpose described in
2 paragraph (3) or (4) of section
3 401(a).”.

4 **SEC. 104. SUPPLEMENTAL GRANT FOR POPULATION IN-**
5 **CREASES IN CERTAIN STATES.**

6 Section 403(a)(3)(H) (42 U.S.C. 603(a)(3)(H)) is
7 amended—

8 (1) in the subparagraph heading, by striking
9 “OF GRANTS FOR FISCAL YEAR 2002”;

10 (2) in clause (i), by striking “fiscal year 2002”
11 and inserting “each of fiscal years 2004 through
12 2007”;

13 (3) in clause (ii), by striking “2002” and in-
14 serting “2007”; and

15 (4) in clause (iii), by striking “fiscal year
16 2002” and inserting “each of fiscal years 2004
17 through 2007”.

18 **SEC. 105. BONUS TO REWARD EMPLOYMENT ACHIEVE-**
19 **MENT.**

20 (a) REALLOCATION OF FUNDING.—

21 (1) IN GENERAL.—Section 403(a)(4) (42
22 U.S.C. 603(a)(4)) is amended—

23 (A) in the paragraph heading, by striking
24 “HIGH PERFORMANCE STATES” and inserting
25 “EMPLOYMENT ACHIEVEMENT”;

1 (B) in subparagraph (D)(ii)—

2 (i) in subclause (I), by striking
3 “equals \$200,000,000” and inserting
4 “(other than 2003) equals \$200,000,000,
5 and for bonus year 2003 equals
6 \$100,000,000”; and

7 (ii) in subclause (II), by striking
8 “\$1,000,000,000” and inserting
9 “\$900,000,000”; and

10 (C) in subparagraph (F), by striking
11 “\$1,000,000,000” and inserting
12 “\$900,000,000”.

13 (2) EFFECTIVE DATE.—The amendments made
14 by paragraph (1) shall take effect on the date of the
15 enactment of this Act, or September 30, 2003,
16 whichever is earlier.

17 (b) BONUS TO REWARD EMPLOYMENT ACHIEVE-
18 MENT.—

19 (1) IN GENERAL.—Section 403(a)(4) (42
20 U.S.C. 603(a)(4)) is amended by striking subpara-
21 graphs (A) through (F) and inserting the following:

22 “(A) IN GENERAL.—The Secretary shall
23 make a grant pursuant to this paragraph to
24 each State for each bonus year for which the
25 State is an employment achievement State.

1 “(B) AMOUNT OF GRANT.—

2 “(i) IN GENERAL.—Subject to clause
3 (ii) of this subparagraph, the Secretary
4 shall determine the amount of the grant
5 payable under this paragraph to an em-
6 ployment achievement State for a bonus
7 year, which shall be based on the perform-
8 ance of the State as determined under sub-
9 paragraph (D)(i) for the fiscal year that
10 immediately precedes the bonus year.

11 “(ii) LIMITATION.—The amount pay-
12 able to a State under this paragraph for a
13 bonus year shall not exceed 5 percent of
14 the State family assistance grant.

15 “(C) FORMULA FOR MEASURING STATE
16 PERFORMANCE.—

17 “(i) IN GENERAL.—Subject to clause
18 (ii), not later than October 1, 2003, the
19 Secretary, in consultation with the States,
20 shall develop a formula for measuring
21 State performance in operating the State
22 program funded under this part so as to
23 achieve the goals of employment entry, job
24 retention, and increased earnings from em-
25 ployment for families receiving assistance

1 under the program, as measured on an ab-
2 solute basis and on the basis of improve-
3 ment in State performance.

4 “(ii) SPECIAL RULE FOR BONUS YEAR
5 2004.—For the purposes of awarding a
6 bonus under this paragraph for bonus year
7 2004, the Secretary may measure the per-
8 formance of a State in fiscal year 2003
9 using the job entry rate, job retention rate,
10 and earnings gain rate components of the
11 formula developed under section
12 403(a)(4)(C) as in effect immediately be-
13 fore the effective date of this paragraph.

14 “(D) DETERMINATION OF STATE PER-
15 FORMANCE.—For each bonus year, the Sec-
16 retary shall—

17 “(i) use the formula developed under
18 subparagraph (C) to determine the per-
19 formance of each eligible State for the fis-
20 cal year that precedes the bonus year; and

21 “(ii) prescribe performance standards
22 in such a manner so as to ensure that—

23 “(I) the average annual total
24 amount of grants to be made under

1 this paragraph for each bonus year
2 equals \$100,000,000; and

3 “(II) the total amount of grants
4 to be made under this paragraph for
5 all bonus years equals \$600,000,000.

6 “(E) DEFINITIONS.—In this paragraph:

7 “(i) BONUS YEAR.—The term ‘bonus
8 year’ means each of fiscal years 2004
9 through 2009.

10 “(ii) EMPLOYMENT ACHIEVEMENT
11 STATE.—The term ‘employment achieve-
12 ment State’ means, with respect to a bonus
13 year, an eligible State whose performance
14 determined pursuant to subparagraph
15 (D)(i) for the fiscal year preceding the
16 bonus year equals or exceeds the perform-
17 ance standards prescribed under subpara-
18 graph (D)(ii) for such preceding fiscal
19 year.

20 “(F) APPROPRIATION.—

21 “(i) IN GENERAL.—Out of any money
22 in the Treasury of the United States not
23 otherwise appropriated, there are appro-
24 priated for fiscal years 2004 through 2009

1 \$600,000,000 for grants under this para-
2 graph.

3 “(ii) EXTENDED AVAILABILITY OF
4 PRIOR APPROPRIATION.—Amounts appro-
5 priated under section 403(a)(4)(F) of the
6 Social Security Act (as in effect before the
7 date of the enactment of this clause) that
8 have not been expended as of such date of
9 enactment shall remain available through
10 fiscal year 2004 for grants under section
11 403(a)(4) of such Act (as in effect before
12 such date of enactment) for bonus year
13 2003.

14 “(G) GRANTS FOR TRIBAL ORGANIZA-
15 TIONS.—This paragraph shall apply with re-
16 spect to tribal organizations in the same man-
17 ner in which this paragraph applies with re-
18 spect to States. In determining the criteria
19 under which to make grants to tribal organiza-
20 tions under this paragraph, the Secretary shall
21 consult with tribal organizations.”.

22 (2) EFFECTIVE DATE.—The amendment made
23 by paragraph (1), except for section 403(a)(4)(F)(ii)
24 of the Social Security Act as inserted by the amend-
25 ment, shall take effect on October 1, 2003.

1 **SEC. 106. CONTINGENCY FUND.**

2 (a) DEPOSITS INTO FUND.—Section 403(b)(2) (42
3 U.S.C. 603(b)(2)) is amended—

4 (1) by striking “1997, 1998, 1999, 2000, 2001,
5 and 2002” and inserting “2004 through 2008”; and

6 (2) by striking all that follows
7 “\$2,000,000,000” and inserting a period.

8 (b) GRANTS.—Section 403(b)(3)(C)(ii) (42 U.S.C.
9 603(b)(3)(C)(ii)) is amended by striking “fiscal years
10 1997 through 2002” and inserting “fiscal years 2004
11 through 2008”.

12 (c) DEFINITION OF NEEDY STATE.—Clauses (i) and
13 (ii) of section 403(b)(5)(B) (42 U.S.C. 603(b)(5)(B)) are
14 amended by inserting after “1996” the following: “, and
15 the Food Stamp Act of 1977 as in effect during the cor-
16 responding 3-month period in the fiscal year preceding
17 such most recently concluded 3-month period,”.

18 (d) ANNUAL RECONCILIATION: FEDERAL MATCHING
19 OF STATE EXPENDITURES ABOVE “MAINTENANCE OF
20 EFFORT” LEVEL.—Section 403(b)(6) (42 U.S.C.
21 603(b)(6)) is amended—

22 (1) in subparagraph (A)(ii)—

23 (A) by adding “and” at the end of sub-
24 clause (I);

25 (B) by striking “; and” at the end of sub-
26 clause (II) and inserting a period; and

1 (C) by striking subclause (III);

2 (2) in subparagraph (B)(i)(II), by striking all
3 that follows “section 409(a)(7)(B)(iii)” and insert-
4 ing a period;

5 (3) by amending subparagraph (B)(ii)(I) to
6 read as follows:

7 “(I) the qualified State expendi-
8 tures (as defined in section
9 409(a)(7)(B)(i) for the fiscal year;
10 plus”; and

11 (4) by striking subparagraph (C).

12 (e) CONSIDERATION OF CERTAIN CHILD CARE EX-
13 PENDITURES IN DETERMINING STATE COMPLIANCE
14 WITH CONTINGENCY FUND MAINTENANCE OF EFFORT
15 REQUIREMENT.—Section 409(a)(10) (42 U.S.C.
16 609(a)(10)) is amended—

17 (1) by striking “(other than the expenditures
18 described in subclause (I)(bb) of that paragraph))
19 under the State program funded under this part”
20 and inserting a close parenthesis; and

21 (2) by striking “excluding any amount ex-
22 pended by the State for child care under subsection
23 (g) or (i) of section 402 (as in effect during fiscal
24 year 1994) for fiscal year 1994,”.

1 (f) EFFECTIVE DATE.—The amendments made by
2 this section shall take effect on October 1, 2003.

3 **SEC. 107. USE OF FUNDS.**

4 (a) GENERAL RULES.—Section 404(a)(2) (42 U.S.C.
5 604(a)(2)) is amended by striking “in any manner that”
6 and inserting “for any purposes or activities for which”.

7 (b) TREATMENT OF INTERSTATE IMMIGRANTS.—

8 (1) STATE PLAN PROVISION.—Section
9 402(a)(1)(B) (42 U.S.C. 602(a)(1)(B)) is amended
10 by striking clause (i) and redesignating clauses (ii)
11 through (iv) as clauses (i) through (iii), respectively.

12 (2) USE OF FUNDS.—Section 404 (42 U.S.C.
13 604) is amended by striking subsection (c).

14 (c) INCREASE IN AMOUNT TRANSFERABLE TO CHILD
15 CARE.—Section 404(d)(1) (42 U.S.C. 604(d)(1)) is
16 amended by striking “30” and inserting “50”.

17 (d) INCREASE IN AMOUNT TRANSFERABLE TO TITLE
18 XX PROGRAMS.—Section 404(d)(2)(B) (42 U.S.C.
19 604(d)(2)(B)) is amended to read as follows:

20 “(B) APPLICABLE PERCENT.—For pur-
21 poses of subparagraph (A), the applicable per-
22 cent is 10 percent for fiscal year 2004 and each
23 succeeding fiscal year.”.

24 (e) CLARIFICATION OF AUTHORITY OF STATES TO
25 USE TANF FUNDS CARRIED OVER FROM PRIOR YEARS

1 TO PROVIDE TANF BENEFITS AND SERVICES.—Section
2 404(e) (42 U.S.C. 604(e)) is amended to read as follows:

3 “(e) AUTHORITY TO CARRYOVER OR RESERVE CER-
4 TAIN AMOUNTS FOR BENEFITS OR SERVICES OR FOR FU-
5 TURE CONTINGENCIES.—

6 “(1) CARRYOVER.—A State or tribe may use a
7 grant made to the State or tribe under this part for
8 any fiscal year to provide, without fiscal year limita-
9 tion, any benefit or service that may be provided
10 under the State or tribal program funded under this
11 part.

12 “(2) CONTINGENCY RESERVE.—A State or tribe
13 may designate any portion of a grant made to the
14 State or tribe under this part as a contingency re-
15 serve for future needs, and may use any amount so
16 designated to provide, without fiscal year limitation,
17 any benefit or service that may be provided under
18 the State or tribal program funded under this part.
19 If a State or tribe so designates a portion of such
20 a grant, the State shall, on an annual basis, include
21 in its report under section 411(a) the amount so
22 designated.”.

1 **SEC. 108. REPEAL OF FEDERAL LOAN FOR STATE WELFARE**
 2 **PROGRAMS.**

3 (a) REPEAL.—Section 406 (42 U.S.C. 606) is re-
 4 pealed.

5 (b) CONFORMING AMENDMENTS.—

6 (1) Section 409(a) (42 U.S.C. 609(a)) is
 7 amended by striking paragraph (6).

8 (2) Section 412 (42 U.S.C. 612) is amended by
 9 striking subsection (f) and redesignating subsections
 10 (g) through (i) as subsections (f) through (h), re-
 11 spectively.

12 (3) Section 1108(a)(2) (42 U.S.C. 1308(a)(2))
 13 is amended by striking “406,”.

14 **SEC. 109. UNIVERSAL ENGAGEMENT AND FAMILY SELF-**
 15 **SUFFICIENCY PLAN REQUIREMENTS.**

16 (a) MODIFICATION OF STATE PLAN REQUIRE-
 17 MENTS.—Section 402(a)(1)(A) (42 U.S.C. 602(a)(1)(A))
 18 is amended by striking clauses (ii) and (iii) and inserting
 19 the following:

20 “(ii) Require a parent or caretaker re-
 21 ceiving assistance under the program to
 22 engage in work or alternative self-suffi-
 23 ciency activities (as defined by the State),
 24 consistent with section 407(e)(2).

25 “(iii) Require families receiving assist-
 26 ance under the program to engage in ac-

1 activities in accordance with family self-suffi-
2 ciency plans developed pursuant to section
3 408(b).”.

4 (b) ESTABLISHMENT OF FAMILY SELF-SUFFICIENCY
5 PLANS.—

6 (1) IN GENERAL.—Section 408(b) (42 U.S.C.
7 608(b)) is amended to read as follows:

8 “(b) FAMILY SELF-SUFFICIENCY PLANS.—

9 “(1) IN GENERAL.—A State to which a grant
10 is made under section 403 shall—

11 “(A) assess, in the manner deemed appro-
12 priate by the State, the skills, prior work expe-
13 rience, and employability of each work-eligible
14 individual (as defined in section 407(b)(2)(C))
15 receiving assistance under the State program
16 funded under this part;

17 “(B) establish for each family that in-
18 cludes such an individual, in consultation as the
19 State deems appropriate with the individual, a
20 self-sufficiency plan that specifies appropriate
21 activities described in the State plan submitted
22 pursuant to section 402, including direct work
23 activities as appropriate designed to assist the
24 family in achieving their maximum degree of
25 self-sufficiency, and that provides for the ongo-

1 ing participation of the individual in the activi-
2 ties;

3 “(C) require, at a minimum, each such in-
4 dividual to participate in activities in accord-
5 ance with the self-sufficiency plan;

6 “(D) monitor the participation of each
7 such individual in the activities specified in the
8 self sufficiency plan, and regularly review the
9 progress of the family toward self-sufficiency;
10 and

11 “(E) upon such a review, revise the self-
12 sufficiency plan and activities as the State
13 deems appropriate.

14 “(2) TIMING.—The State shall comply with
15 paragraph (1) with respect to a family—

16 “(A) in the case of a family that, as of Oc-
17 tober 1, 2003, is not receiving assistance from
18 the State program funded under this part, not
19 later than 60 days after the family first receives
20 assistance on the basis of the most recent appli-
21 cation for the assistance; or

22 “(B) in the case of a family that, as of
23 such date, is receiving the assistance, not later
24 than 12 months after the date of enactment of
25 this subsection.

1 “(3) STATE DISCRETION.—A State shall have
 2 sole discretion, consistent with section 407, to define
 3 and design activities for families for purposes of this
 4 subsection, to develop methods for monitoring and
 5 reviewing progress pursuant to this subsection, and
 6 to make modifications to the plan as the State
 7 deems appropriate to assist the individual in increas-
 8 ing their degree of self-sufficiency.

9 “(4) RULE OF INTERPRETATION.—Nothing in
 10 this part shall preclude a State from requiring par-
 11 ticipation in work and any other activities the State
 12 deems appropriate for helping families achieve self-
 13 sufficiency and improving child well-being.”.

14 (2) PENALTY FOR FAILURE TO ESTABLISH
 15 FAMILY SELF-SUFFICIENCY PLAN.—Section
 16 409(a)(3) (42 U.S.C. 609(a)(3)) is amended—

17 (A) in the paragraph heading, by inserting

18 “OR ESTABLISH FAMILY SELF-SUFFICIENCY
 19 PLAN” after “RATES”; and

20 (B) in subparagraph (A), by inserting “or
 21 408(b)” after “407(a)”.

22 **SEC. 110. WORK PARTICIPATION REQUIREMENTS.**

23 (a) ELIMINATION OF SEPARATE PARTICIPATION
 24 RATE REQUIREMENTS FOR 2-PARENT FAMILIES.—

25 (1) IN GENERAL.—

1 (A) Section 407 (42 U.S.C. 607) is amend-
2 ed in each of subsections (a) and (b) by striking
3 paragraph (2).

4 (B) Section 407(b)(4) (42 U.S.C.
5 607(b)(4)) is amended by striking “paragraphs
6 (1)(B) and (2)(B)” and inserting “paragraph
7 (1)(B)”.

8 (C) Section 407(c)(1) (42 U.S.C.
9 607(c)(1)) is amended by striking subparagraph
10 (B).

11 (D) Section 407(c)(2)(D) (42 U.S.C.
12 607(c)(2)(D)) is amended by striking “para-
13 graphs (1)(B)(i) and (2)(B) of subsection (b)”
14 and inserting “subsection (b)(1)(B)(i)”.

15 (2) EFFECTIVE DATE.—The amendments made
16 by paragraph (1) shall take effect on October 1,
17 2002.

18 (b) WORK PARTICIPATION REQUIREMENTS.—Section
19 407 (42 U.S.C. 607) is amended by striking all that pre-
20 cedes subsection (b)(3) and inserting the following:

21 **“SEC. 407. WORK PARTICIPATION REQUIREMENTS.**

22 “(a) PARTICIPATION RATE REQUIREMENTS.—A
23 State to which a grant is made under section 403 for a
24 fiscal year shall achieve a minimum participation rate
25 equal to not less than—

- 1 “(1) 50 percent for fiscal year 2004;
2 “(2) 55 percent for fiscal year 2005;
3 “(3) 60 percent for fiscal year 2006;
4 “(4) 65 percent for fiscal year 2007; and
5 “(5) 70 percent for fiscal year 2008 and each
6 succeeding fiscal year.

7 “(b) CALCULATION OF PARTICIPATION RATES.—

8 “(1) AVERAGE MONTHLY RATE.—For purposes
9 of subsection (a), the participation rate of a State
10 for a fiscal year is the average of the participation
11 rates of the State for each month in the fiscal year.

12 “(2) MONTHLY PARTICIPATION RATES; INCOR-
13 PORATION OF 40-HOUR WORK WEEK STANDARD.—

14 “(A) IN GENERAL.—For purposes of para-
15 graph (1), the participation rate of a State for
16 a month is—

17 “(i) the total number of countable
18 hours (as defined in subsection (c)) with
19 respect to the counted families for the
20 State for the month; divided by

21 “(ii) 160 multiplied by the number of
22 counted families for the State for the
23 month.

24 “(B) COUNTED FAMILIES DEFINED.—

1 “(i) IN GENERAL.—In subparagraph
2 (A), the term ‘counted family’ means, with
3 respect to a State and a month, a family
4 that includes a work-eligible individual and
5 that receives assistance in the month under
6 the State program funded under this part,
7 subject to clause (ii).

8 “(ii) STATE OPTION TO EXCLUDE
9 CERTAIN FAMILIES.—At the option of a
10 State, the term ‘counted family’ shall not
11 include on a case-by-case basis, a family in
12 which the youngest child has not attained
13 12 months of age.

14 “(iii) STATE OPTION TO INCLUDE IN-
15 DIVIDUALS RECEIVING ASSISTANCE UNDER
16 A TRIBAL FAMILY ASSISTANCE PLAN OR
17 TRIBAL WORK PROGRAM.—At the option of
18 a State, the term ‘counted family’ may in-
19 clude families in the State that are receiv-
20 ing assistance under a tribal family assist-
21 ance plan approved under section 412 or
22 under a tribal work program to which
23 funds are provided under this part.

1 “(C) WORK-ELIGIBLE INDIVIDUAL DE-
2 FINED.—In this section, the term ‘work-eligible
3 individual’ means an individual—

4 “(i) who is married or a single head
5 of household; and

6 “(ii) whose needs are (or, but for
7 sanctions under this part that have been in
8 effect for more than 3 months (whether or
9 not consecutive) in the preceding 12
10 months or under part D, would be) in-
11 cluded in determining the amount of cash
12 assistance to be provided to the family—

13 “(I) under the State program
14 funded under this part; or

15 “(II) under any program funded
16 with qualified State expenditures (as
17 defined in section 409(a)(7)(B)(i)).”.

18 (c) RECALIBRATION OF CASELOAD REDUCTION
19 CREDIT.—

20 (1) IN GENERAL.—Section 407(b)(3)(A)(ii) (42
21 U.S.C. 607(b)(3)(A)(ii)) is amended to read as fol-
22 lows:

23 “(ii) the average monthly number of
24 families that received assistance under the

1 State program funded under this part dur-
2 ing the base year.”.

3 (2) CONFORMING AMENDMENT.—Section
4 407(b)(3)(B) (42 U.S.C. 607(b)(3)(B)) is amended
5 by striking “and eligibility criteria” and all that fol-
6 lows through the close parenthesis and inserting
7 “and the eligibility criteria in effect during the then
8 applicable base year”.

9 (3) BASE YEAR DEFINED.—Section 407(b)(3)
10 (42 U.S.C. 607(b)(3)) is amended by adding at the
11 end the following:

12 “(C) BASE YEAR DEFINED.—In this para-
13 graph, the term ‘base year’ means, with respect
14 to a fiscal year—

15 “(I) if the fiscal year is fiscal
16 year 2004, fiscal year 1996;

17 “(II) if the fiscal year is fiscal
18 year 2005, fiscal year 1998;

19 “(III) if the fiscal year is fiscal
20 year 2006, fiscal year 2001; or

21 “(IV) if the fiscal year is fiscal
22 year 2007 or any succeeding fiscal
23 year, the then 4th preceding fiscal
24 year.”.

1 (d) SUPERACHIEVER CREDIT.—Section 407(b) (42
2 U.S.C. 607(b)) is amended by striking paragraphs (4) and
3 (5) and inserting the following:

4 “(4) SUPERACHIEVER CREDIT.—

5 “(A) IN GENERAL.—The participation
6 rate, determined under paragraphs (1) and (2)
7 of this subsection, of a superachiever State for
8 a fiscal year shall be increased by the lesser
9 of—

10 “(i) the amount (if any) of the super-
11 achiever credit applicable to the State; or

12 “(ii) the number of percentage points
13 (if any) by which the minimum participa-
14 tion rate required by subsection (a) for the
15 fiscal year exceeds 50 percent.

16 “(B) SUPERACHIEVER STATE.—For pur-
17 poses of subparagraph (A), a State is a super-
18 achiever State if the State caseload for fiscal
19 year 2001 has declined by at least 60 percent
20 from the State caseload for fiscal year 1995.

21 “(C) AMOUNT OF CREDIT.—The super-
22 achiever credit applicable to a State is the num-
23 ber of percentage points (if any) by which the
24 decline referred to in subparagraph (B) exceeds
25 60 percent.

1 “(D) DEFINITIONS.—In this paragraph:

2 “(i) STATE CASELOAD FOR FISCAL
3 YEAR 2001.—The term ‘State caseload for
4 fiscal year 2001’ means the average
5 monthly number of families that received
6 assistance during fiscal year 2001 under
7 the State program funded under this part.

8 “(ii) STATE CASELOAD FOR FISCAL
9 YEAR 1995.—The term ‘State caseload for
10 fiscal year 1995’ means the average
11 monthly number of families that received
12 aid under the State plan approved under
13 part A (as in effect on September 30,
14 1995) during fiscal year 1995.”.

15 (e) COUNTABLE HOURS.—Section 407 of such Act
16 (42 U.S.C. 607) is amended by striking subsections (c)
17 and (d) and inserting the following:

18 “(c) COUNTABLE HOURS.—

19 “(1) DEFINITION.—In subsection (b)(2), the
20 term ‘countable hours’ means, with respect to a fam-
21 ily for a month, the total number of hours in the
22 month in which any member of the family who is a
23 work-eligible individual is engaged in a direct work
24 activity or other activities specified by the State (ex-
25 cluding an activity that does not address a purpose

1 specified in section 401(a)), subject to the other pro-
2 visions of this subsection.

3 “(2) LIMITATIONS.—Subject to such regula-
4 tions as the Secretary may prescribe:

5 “(A) MINIMUM WEEKLY AVERAGE OF 24
6 HOURS OF DIRECT WORK ACTIVITIES RE-
7 QUIRED.—If the work-eligible individuals in a
8 family are engaged in a direct work activity for
9 an average total of fewer than 24 hours per
10 week in a month, then the number of countable
11 hours with respect to the family for the month
12 shall be zero.

13 “(B) MAXIMUM WEEKLY AVERAGE OF 16
14 HOURS OF OTHER ACTIVITIES.—An average of
15 not more than 16 hours per week of structured
16 and supervised activities specified by the State
17 (subject to the exclusion described in paragraph
18 (1)) may be considered countable hours in a
19 month with respect to a family. Such structured
20 and supervised activities may include (but are
21 not limited to) job search, job preparation, edu-
22 cation, training, drug treatment, parenting edu-
23 cation, marriage and relationship skills training,
24 or counseling on domestic violence.

1 “(3) SPECIAL RULES.—For purposes of para-
2 graph (1):

3 “(A) PARTICIPATION IN QUALIFIED AC-
4 TIVITIES.—

5 “(i) IN GENERAL.—If, with the ap-
6 proval of the State, the work-eligible indi-
7 viduals in a family are engaged in 1 or
8 more qualified activities for an average
9 total of at least 24 hours per week in a
10 month, then all such engagement in the
11 month shall be considered engagement in a
12 direct work activity, subject to clause (iii).

13 “(ii) QUALIFIED ACTIVITY DE-
14 FINED.—The term ‘qualified activity’
15 means an activity specified by the State
16 (subject to the exclusion described in para-
17 graph (1)) that meets such standards and
18 criteria as the State may specify, includ-
19 ing—

20 “(I) substance abuse counseling
21 or treatment;

22 “(II) rehabilitation treatment
23 and services;

1 “(III) work-related education or
2 training directed at enabling the fam-
3 ily member to work;

4 “(IV) job search or job readiness
5 assistance; and

6 “(V) any other activity that ad-
7 dresses a purpose specified in section
8 401(a).

9 “(iii) LIMITATION.—

10 “(I) IN GENERAL.—Except as
11 provided in subclause (II), clause (i)
12 shall not apply to a family for more
13 than 3 months in any period of 24
14 consecutive months.

15 “(II) SPECIAL RULE APPLICABLE
16 TO EDUCATION AND TRAINING.—A
17 State may, on a case-by-case basis,
18 apply clause (i) to a work-eligible indi-
19 vidual so that participation by the in-
20 dividual in education or training, if
21 needed to permit the individual to
22 complete a certificate program or
23 other work-related education or train-
24 ing directed at enabling the individual
25 to fill a known job need in a local

1 area, may be considered countable
 2 hours with respect to the family of the
 3 individual for not more than 4 months
 4 in any period of 24 consecutive
 5 months.

6 “(B) SCHOOL ATTENDANCE BY TEEN
 7 HEAD OF HOUSEHOLD.—The work-eligible
 8 members of a family shall be considered to be
 9 engaged in a direct work activity for an average
 10 of 40 hours per week in a month if the family
 11 includes an individual who is married, or is a
 12 single head of household, who has not attained
 13 20 years of age, and the individual—

14 “(i) maintains satisfactory attendance
 15 at secondary school or the equivalent in
 16 the month; or

17 “(ii) participates in education directly
 18 related to employment for an average of at
 19 least 20 hours per week in the month.

20 “(d) DIRECT WORK ACTIVITY.—In this section, the
 21 term ‘direct work activity’ means—

22 “(1) unsubsidized employment;

23 “(2) subsidized private sector employment;

24 “(3) subsidized public sector employment;

25 “(4) on-the-job training;

1 “(5) supervised work experience; or

2 “(6) supervised community service.”.

3 (f) PENALTIES AGAINST INDIVIDUALS.—Section
4 407(e)(1) (42 U.S.C. 607(e)(1)) is amended to read as
5 follows:

6 “(1) REDUCTION OR TERMINATION OF ASSIST-
7 ANCE.—

8 “(A) IN GENERAL.—Except as provided in
9 paragraph (2), if an individual in a family re-
10 ceiving assistance under a State program fund-
11 ed under this part fails to engage in activities
12 required in accordance with this section, or
13 other activities required by the State under the
14 program, and the family does not otherwise en-
15 gage in activities in accordance with the self-
16 sufficiency plan established for the family pur-
17 suant to section 408(b), the State shall—

18 “(i) if the failure is partial or persists
19 for not more than 1 month—

20 “(I) reduce the amount of assist-
21 ance otherwise payable to the family
22 pro rata (or more, at the option of the
23 State) with respect to any period dur-
24 ing a month in which the failure oc-
25 curs; or

1 “(II) terminate all assistance to
2 the family, subject to such good cause
3 exceptions as the State may establish;
4 or

5 “(ii) if the failure is total and persists
6 for at least 2 consecutive months, termi-
7 nate all cash payments to the family in-
8 cluding qualified State expenditures (as de-
9 fined in section 409(a)(7)(B)(i)) for at
10 least 1 month and thereafter until the
11 State determines that the individual has
12 resumed full participation in the activities,
13 subject to such good cause exceptions as
14 the State may establish.

15 “(B) SPECIAL RULE.—

16 “(i) IN GENERAL.—In the event of a
17 conflict between a requirement of clause
18 (i)(II) or (ii) of subparagraph (A) and a
19 requirement of a State constitution, or of
20 a State statute that, before 1966, obligated
21 local government to provide assistance to
22 needy parents and children, the State con-
23 stitutional or statutory requirement shall
24 control.

1 “(ii) LIMITATION.—Clause (i) of this
2 subparagraph shall not apply after the 1-
3 year period that begins with the date of
4 the enactment of this subparagraph.”.

5 (g) CONFORMING AMENDMENTS.—

6 (1) Section 407(f) (42 U.S.C. 607(f)) is amend-
7 ed in each of paragraphs (1) and (2) by striking
8 “work activity described in subsection (d)” and in-
9 serting “direct work activity”.

10 (2) The heading of section 409(a)(14) (42
11 U.S.C. 609(a)(14)) is amended by inserting “OR RE-
12 FUSING TO ENGAGE IN ACTIVITIES UNDER A FAMILY
13 SELF-SUFFICIENCY PLAN” after “WORK”.

14 (h) EFFECTIVE DATE.—The amendments made by
15 this section (other than subsection (a)) shall take effect
16 on October 1, 2003.

17 **SEC. 111. MAINTENANCE OF EFFORT.**

18 (a) IN GENERAL.—Section 409(a)(7) (42 U.S.C.
19 609(a)(7)) is amended—

20 (1) in subparagraph (A) by striking “fiscal year
21 1998, 1999, 2000, 2001, 2002, or 2003” and insert-
22 ing “fiscal year 2003, 2004, 2005, 2006, 2007,
23 2008, or 2009”; and

24 (2) in subparagraph (B)(ii)—

1 (A) by inserting “preceding” before “fiscal
2 year”; and

3 (B) by striking “for fiscal years 1997
4 through 2002.”.

5 (b) STATE SPENDING ON PROMOTING HEALTHY
6 MARRIAGE.—

7 (1) IN GENERAL.—Section 404 (42 U.S.C. 604)
8 is amended by adding at the end the following:

9 “(1) MARRIAGE PROMOTION.—A State, territory, or
10 tribal organization to which a grant is made under section
11 403(a)(2) may use a grant made to the State, territory,
12 or tribal organization under any other provision of section
13 403 for marriage promotion activities, and the amount of
14 any such grant so used shall be considered State funds
15 for purposes of section 403(a)(2).”.

16 (2) FEDERAL TANF FUNDS USED FOR MAR-
17 RIAGE PROMOTION DISREGARDED FOR PURPOSES OF
18 MAINTENANCE OF EFFORT REQUIREMENT.—Section
19 409(a)(7)(B)(i) (42 U.S.C. 609(a)(7)(B)(i)), as
20 amended by section 103(c) of this Act, is amended
21 by adding at the end the following:

22 “(VI) EXCLUSION OF FEDERAL
23 TANF FUNDS USED FOR MARRIAGE
24 PROMOTION ACTIVITIES.—Such term
25 does not include the amount of any

1 grant made to the State under section
2 403 that is expended for a marriage
3 promotion activity.”.

4 **SEC. 112. PERFORMANCE IMPROVEMENT.**

5 (a) STATE PLANS.—Section 402(a) (42 U.S.C.
6 602(a)) is amended—

7 (1) in paragraph (1)—

8 (A) in subparagraph (A)—

9 (i) by redesignating clause (vi) and
10 clause (vii) (as added by section 103(a) of
11 this Act) as clauses (vii) and (viii), respec-
12 tively; and

13 (ii) by striking clause (v) and insert-
14 ing the following:

15 “(v) The document shall—

16 “(I) describe how the State will
17 pursue ending dependence of needy
18 families on government benefits and
19 reducing poverty by promoting job
20 preparation and work;

21 “(II) describe how the State will
22 encourage the formation and mainte-
23 nance of healthy 2-parent married
24 families, encourage responsible father-

1 hood, and prevent and reduce the inci-
2 dence of out-of-wedlock pregnancies;

3 “(III) include specific, numerical,
4 and measurable performance objec-
5 tives for accomplishing subclauses (I)
6 and (II), and with respect to sub-
7 clause (I), include objectives con-
8 sistent with the criteria used by the
9 Secretary in establishing performance
10 targets under section 403(a)(4)(B) if
11 available; and

12 “(IV) describe the methodology
13 that the State will use to measure
14 State performance in relation to each
15 such objective.

16 “(vi) Describe any strategies and pro-
17 grams the State may be undertaking to ad-
18 dress—

19 “(I) employment retention and
20 advancement for recipients of assist-
21 ance under the program, including
22 placement into high-demand jobs, and
23 whether the jobs are identified using
24 labor market information;

1 “(II) efforts to reduce teen preg-
2 nancy;

3 “(III) services for struggling and
4 noncompliant families, and for clients
5 with special problems; and

6 “(IV) program integration, in-
7 cluding the extent to which employ-
8 ment and training services under the
9 program are provided through the
10 One-Stop delivery system created
11 under the Workforce Investment Act
12 of 1998, and the extent to which
13 former recipients of such assistance
14 have access to additional core, inten-
15 sive, or training services funded
16 through such Act.”; and

17 (B) in subparagraph (B), by striking
18 clause (iii) (as so redesignated by section
19 107(b)(1) of this Act) and inserting the fol-
20 lowing:

21 “(iii) The document shall describe
22 strategies and programs the State is un-
23 dertaking to engage religious organizations
24 in the provision of services funded under
25 this part and efforts related to section 104

1 of the Personal Responsibility and Work
2 Opportunity Reconciliation Act of 1996.

3 “(iv) The document shall describe
4 strategies to improve program manage-
5 ment and performance.”; and

6 (2) in paragraph (4), by inserting “and tribal”
7 after “that local”.

8 (b) CONSULTATION WITH STATE REGARDING PLAN
9 AND DESIGN OF TRIBAL PROGRAMS.—Section 412(b)(1)
10 (42 U.S.C. 612(b)(1)) is amended—

11 (1) by striking “and” at the end of subpara-
12 graph (E);

13 (2) by striking the period at the end of sub-
14 paragraph (F) and inserting “; and”; and

15 (3) by adding at the end the following:

16 “(G) provides an assurance that the State
17 in which the tribe is located has been consulted
18 regarding the plan and its design.”.

19 (c) PERFORMANCE MEASURES.—Section 413 (42
20 U.S.C. 613) is amended by adding at the end the fol-
21 lowing:

22 “(k) PERFORMANCE IMPROVEMENT.—The Secretary,
23 in consultation with the States, shall develop uniform per-
24 formance measures designed to assess the degree of effec-
25 tiveness, and the degree of improvement, of State pro-

1 grams funded under this part in accomplishing the pur-
2 poses of this part.”.

3 (d) ANNUAL RANKING OF STATES.—Section
4 413(d)(1) (42 U.S.C. 613(d)(1)) is amended by striking
5 “long-term private sector jobs” and inserting “private sec-
6 tor jobs, the success of the recipients in retaining employ-
7 ment, the ability of the recipients to increase their wages”.

8 **SEC. 113. DATA COLLECTION AND REPORTING.**

9 (a) CONTENTS OF REPORT.—Section 411(a)(1)(A)
10 (42 U.S.C. 611(a)(1)(A)) is amended—

11 (1) in the matter preceding clause (i), by insert-
12 ing “and on families receiving assistance under
13 State programs funded with other qualified State ex-
14 penditures (as defined in section 409(a)(7)(B))” be-
15 fore the colon;

16 (2) in clause (vii), by inserting “and minor par-
17 ent” after “of each adult”;

18 (3) in clause (viii), by striking “and educational
19 level”;

20 (4) in clause (ix), by striking “, and if the lat-
21 ter 2, the amount received”;

22 (5) in clause (x)—

23 (A) by striking “each type of”; and

1 (B) by inserting before the period “and, if
2 applicable, the reason for receipt of the assist-
3 ance for a total of more than 60 months”;

4 (6) in clause (xi), by striking the subclauses
5 and inserting the following:

6 “(I) Subsidized private sector
7 employment.

8 “(II) Unsubsidized employment.

9 “(III) Public sector employment,
10 supervised work experience, or super-
11 vised community service.

12 “(IV) On-the-job training.

13 “(V) Job search and placement.

14 “(VI) Training.

15 “(VII) Education.

16 “(VIII) Other activities directed
17 at the purposes of this part, as speci-
18 fied in the State plan submitted pur-
19 suant to section 402.”;

20 (7) in clause (xii), by inserting “and progress
21 toward universal engagement” after “participation
22 rates”;

23 (8) in clause (xiii), by striking “type and” be-
24 fore “amount of assistance”;

1 (9) in clause (xvi), by striking subclause (II)
2 and redesignating subclauses (III) through (V) as
3 subclauses (II) through (IV), respectively; and

4 (10) by adding at the end the following:

5 “(xviii) The date the family first re-
6 ceived assistance from the State program
7 on the basis of the most recent application
8 for such assistance.

9 “(xix) Whether a self-sufficiency plan
10 is established for the family in accordance
11 with section 408(b).

12 “(xx) With respect to any child in the
13 family, the marital status of the parents at
14 the birth of the child, and if the parents
15 were not then married, whether the pater-
16 nity of the child has been established.”.

17 (b) USE OF SAMPLES.—Section 411(a)(1)(B) (42
18 U.S.C. 611(a)(1)(B)) is amended—

19 (1) in clause (i)—

20 (A) by striking “a sample” and inserting
21 “samples”; and

22 (B) by inserting before the period “, except
23 that the Secretary may designate core data ele-
24 ments that must be reported on all families”;

25 and

1 (2) in clause (ii), by striking “funded under this
2 part” and inserting “described in subparagraph
3 (A)”.

4 (c) REPORT ON FAMILIES THAT BECOME INELI-
5 GIBLE TO RECEIVE ASSISTANCE.—Section 411(a) (42
6 U.S.C. 611(a)) is amended—

7 (1) by striking paragraph (5);

8 (2) by redesignating paragraph (6) as para-
9 graph (5); and

10 (3) by inserting after paragraph (5) (as so re-
11 designated) the following:

12 “(6) REPORT ON FAMILIES THAT BECOME IN-
13 ELIGIBLE TO RECEIVE ASSISTANCE.—The report re-
14 quired by paragraph (1) for a fiscal quarter shall in-
15 clude for each month in the quarter the number of
16 families and total number of individuals that, during
17 the month, became ineligible to receive assistance
18 under the State program funded under this part
19 (broken down by the number of families that become
20 so ineligible due to earnings, changes in family com-
21 position that result in increased earnings, sanctions,
22 time limits, or other specified reasons).”.

23 (d) REGULATIONS.—Section 411(a)(7) (42 U.S.C.
24 611(a)(7)) is amended—

1 (1) by inserting “and to collect the necessary
2 data” before “with respect to which reports”;

3 (2) by striking “subsection” and inserting “sec-
4 tion”; and

5 (3) by striking “in defining the data elements”
6 and all that follows and inserting “, the National
7 Governors’ Association, the American Public Human
8 Services Association, the National Conference of
9 State Legislatures, and others in defining the data
10 elements.”.

11 (e) ADDITIONAL REPORTS BY STATES.—Section 411
12 (42 U.S.C. 611) is amended—

13 (1) by redesignating subsection (b) as sub-
14 section (e); and

15 (2) by inserting after subsection (a) the fol-
16 lowing:

17 “(b) ANNUAL REPORTS ON PROGRAM CHARACTERIS-
18 TICS.—Not later than 90 days after the end of fiscal year
19 2004 and each succeeding fiscal year, each eligible State
20 shall submit to the Secretary a report on the characteris-
21 ties of the State program funded under this part and other
22 State programs funded with qualified State expenditures
23 (as defined in section 409(a)(7)(B)(i)). The report shall
24 include, with respect to each such program, the program
25 name, a description of program activities, the program

1 purpose, the program eligibility criteria, the sources of
2 program funding, the number of program beneficiaries,
3 sanction policies, and any program work requirements.

4 “(c) MONTHLY REPORTS ON CASELOAD.—Not later
5 than 3 months after the end of a calendar month that
6 begins 1 year or more after the enactment of this sub-
7 section, each eligible State shall submit to the Secretary
8 a report on the number of families and total number of
9 individuals receiving assistance in the calendar month
10 under the State program funded under this part.

11 “(d) ANNUAL REPORT ON PERFORMANCE IMPROVE-
12 MENT.—Beginning with fiscal year 2005, not later than
13 January 1 of each fiscal year, each eligible State shall sub-
14 mit to the Secretary a report on achievement and improve-
15 ment during the preceding fiscal year under the numerical
16 performance goals and measures under the State program
17 funded under this part with respect to each of the matters
18 described in section 402(a)(1)(A)(v).”.

19 (f) ANNUAL REPORTS TO CONGRESS BY THE SEC-
20 RETARY.—Section 411(e) (42 U.S.C. 611(e)), as so redes-
21 ignated by subsection (e) of this section, is amended—

22 (1) in the matter preceding paragraph (1), by
23 striking “and each fiscal year thereafter” and insert-
24 ing “and by July 1 of each fiscal year thereafter”;

1 (2) in paragraph (2), by striking “families ap-
2 plying for assistance,” and by striking the last
3 comma; and

4 (3) in paragraph (3), by inserting “and other
5 programs funded with qualified State expenditures
6 (as defined in section 409(a)(7)(B)(i))” before the
7 semicolon.

8 (g) INCREASED ANALYSIS OF STATE SINGLE AUDIT
9 REPORTS.—Section 411 (42 U.S.C. 611), as amended by
10 subsection (e), is amended by adding at the end the fol-
11 lowing:

12 “(f) INCREASED ANALYSIS OF STATE SINGLE AUDIT
13 REPORTS.—

14 “(1) IN GENERAL.—Within 3 months after a
15 State submits to the Secretary a report pursuant to
16 section 7502(a)(1)(A) of title 31, United States
17 Code, the Secretary shall analyze the report for the
18 purpose of identifying the extent and nature of prob-
19 lems related to the oversight by the State of non-
20 governmental entities with respect to contracts en-
21 tered into by such entities with the State program
22 funded under this part, and determining what addi-
23 tional actions may be appropriate to help prevent
24 and correct the problems.

1 “(2) INCLUSION OF PROGRAM OVERSIGHT SEC-
2 TION IN ANNUAL REPORT TO THE CONGRESS.—The
3 Secretary shall include in each report under sub-
4 section (e) a section on oversight of State programs
5 funded under this part, including findings on the ex-
6 tent and nature of the problems referred to in para-
7 graph (1), actions taken to resolve the problems, and
8 to the extent the Secretary deems appropriate make
9 recommendations on changes needed to resolve the
10 problems.”.

11 (h) USE OF DATA IN PROGRAM ADMINISTRATION.—
12 Section 411 (42 U.S.C. 611), as amended by subsection
13 (g), is amended by adding at the end the following:

14 “(g) USE OF DATA IN PROGRAM ADMINISTRATION.—
15 Nothing in this part or any other provision of law shall
16 be construed as prohibiting the exchange of information
17 between the State agency with responsibility for admin-
18 istering the State program funded under this part and a
19 State agency with responsibility for administering a pro-
20 gram funded under title III, IV, IX, XII, or XVI for pur-
21 poses directly connected with the administration of the
22 State program funded under this part, so long as the State
23 agency with responsibility for administering the State pro-
24 gram funded under this part provides safeguards which
25 permit the use or disclosure of information concerning ap-

1 plicants for, or recipients of, assistance under the State
2 program funded under this part only to public officials
3 who require such information in connection with their offi-
4 cial duties, or to other persons directly connected with the
5 administration of the State program funded under this
6 part.”.

7 **SEC. 114. DIRECT FUNDING AND ADMINISTRATION BY IN-**
8 **DIAN TRIBES.**

9 (a) TRIBAL FAMILY ASSISTANCE GRANT.—Section
10 412(a)(1)(A) (42 U.S.C. 612(a)(1)(A)) is amended by
11 striking “1997, 1998, 1999, 2000, 2001, and 2002” and
12 inserting “2004 through 2008”.

13 (b) GRANTS FOR INDIAN TRIBES THAT RECEIVED
14 JOBS FUNDS.—Section 412(a)(2)(A) (42 U.S.C.
15 612(a)(2)(A)) is amended by striking “1997, 1998, 1999,
16 2000, 2001, and 2002” and inserting “2004 through
17 2008”.

18 **SEC. 115. RESEARCH, EVALUATIONS, AND NATIONAL STUD-**
19 **IES.**

20 (a) SECRETARY’S FUND FOR RESEARCH, DEM-
21 ONSTRATIONS, AND TECHNICAL ASSISTANCE.—Section
22 413 (42 U.S.C. 613), as amended by section 112(c) of
23 this Act, is further amended by adding at the end the fol-
24 lowing:

1 “(1) FUNDING FOR RESEARCH, DEMONSTRATIONS,
2 AND TECHNICAL ASSISTANCE.—

3 “(1) APPROPRIATION.—

4 “(A) IN GENERAL.—Out of any money in
5 the Treasury of the United States not otherwise
6 appropriated, there are appropriated
7 \$102,000,000 for each of fiscal years 2003
8 through 2008, which shall be available to the
9 Secretary for the purpose of conducting and
10 supporting research and demonstration projects
11 by public or private entities, and providing tech-
12 nical assistance to States, Indian tribal organi-
13 zations, and such other entities as the Secretary
14 may specify that are receiving a grant under
15 this part, of which \$100,000,000 shall be ex-
16 pended on activities described in section
17 403(a)(2)(B), and which shall be in addition to
18 any other funds made available under this part.

19 “(B) EXTENDED AVAILABILITY OF FISCAL
20 YEAR 2003 FUNDS.—Funds appropriated under
21 this paragraph for fiscal year 2003 shall remain
22 available to the Secretary through fiscal year
23 2004, for use in accordance with this paragraph
24 for fiscal year 2003.

1 “(2) SET ASIDE FOR DEMONSTRATION
2 PROJECTS FOR COORDINATION OF PROVISION OF
3 CHILD WELFARE AND TANF SERVICES TO TRIBAL
4 FAMILIES AT RISK OF CHILD ABUSE OR NEGLECT.—

5 “(A) IN GENERAL.—Of the amounts made
6 available under paragraph (1) for a fiscal year,
7 \$2,000,000 shall be awarded on a competitive
8 basis to fund demonstration projects designed
9 to test the effectiveness of tribal governments
10 or tribal consortia in coordinating the provision
11 to tribal families at risk of child abuse or ne-
12 glect of child welfare services and services
13 under tribal programs funded under this part.

14 “(B) USE OF FUNDS.—A grant made to
15 such a project shall be used—

16 “(i) to improve case management for
17 families eligible for assistance from such a
18 tribal program;

19 “(ii) for supportive services and as-
20 sistance to tribal children in out-of-home
21 placements and the tribal families caring
22 for such children, including families who
23 adopt such children; and

1 “(iii) for prevention services and as-
2 sistance to tribal families at risk of child
3 abuse and neglect.

4 “(C) REPORTS.—The Secretary may re-
5 quire a recipient of funds awarded under this
6 paragraph to provide the Secretary with such
7 information as the Secretary deems relevant to
8 enable the Secretary to facilitate and oversee
9 the administration of any project for which
10 funds are provided under this paragraph.”.

11 (b) FUNDING OF STUDIES AND DEMONSTRATIONS.—
12 Section 413(h)(1) (42 U.S.C. 613(h)(1)) is amended in
13 the matter preceding subparagraph (A) by striking “1997
14 through 2002” and inserting “2004 through 2008”.

15 (c) REPORT ON ENFORCEMENT OF CERTAIN AFFIDA-
16 VITS OF SUPPORT AND SPONSOR DEEMING.—Not later
17 than March 31, 2004, the Secretary of Health and Human
18 Services, in consultation with the Attorney General, shall
19 submit to the Congress a report on the enforcement of
20 affidavits of support and sponsor deeming as required by
21 section 421, 422, and 432 of the Personal Responsibility
22 and Work Opportunity Reconciliation Act of 1996.

23 (d) REPORT ON COORDINATION.—Not later than 6
24 months after the date of the enactment of this Act, the
25 Secretary of Health and Human Services and the Sec-

1 retary of Labor shall jointly submit a report to the Con-
2 gress describing common or conflicting data elements,
3 definitions, performance measures, and reporting require-
4 ments in the Workforce Investment Act of 1998 and part
5 A of title IV of the Social Security Act, and, to the degree
6 each Secretary deems appropriate, at the discretion of ei-
7 ther Secretary, any other program administered by the re-
8 spective Secretary, to allow greater coordination between
9 the welfare and workforce development systems.

10 **SEC. 116. STUDIES BY THE CENSUS BUREAU AND THE GEN-**
11 **ERAL ACCOUNTING OFFICE.**

12 (a) CENSUS BUREAU STUDY.—

13 (1) IN GENERAL.—Section 414(a) (42 U.S.C.
14 614(a)) is amended to read as follows:

15 “(a) IN GENERAL.—The Bureau of the Census shall
16 implement or enhance a longitudinal survey of program
17 participation, developed in consultation with the Secretary
18 and made available to interested parties, to allow for the
19 assessment of the outcomes of continued welfare reform
20 on the economic and child well-being of low-income fami-
21 lies with children, including those who received assistance
22 or services from a State program funded under this part,
23 and, to the extent possible, shall provide State representa-
24 tive samples. The content of the survey should include
25 such information as may be necessary to examine the

1 issues of out-of-wedlock childbearing, marriage, welfare
2 dependency and compliance with work requirements, the
3 beginning and ending of spells of assistance, work, earn-
4 ings and employment stability, and the well-being of chil-
5 dren.”.

6 (2) APPROPRIATION.—Section 414(b) (42
7 U.S.C. 614(b)) is amended—

8 (A) by striking “1996,” and all that fol-
9 lows through “2002” and inserting “2004
10 through 2008”; and

11 (B) by adding at the end the following:
12 “Funds appropriated under this subsection
13 shall remain available through fiscal year 2008
14 to carry out subsection (a).”.

15 (b) GAO STUDY.—

16 (1) IN GENERAL.—The Comptroller General of
17 the United States shall conduct a study to determine
18 the combined effect of the phase-out rates for Fed-
19 eral programs and policies which provide support to
20 low-income families and individuals as they move
21 from welfare to work, at all earning levels up to
22 \$35,000 per year, for at least 5 States including
23 Wisconsin and California, and any potential dis-
24 incentives the combined phase-out rates create for
25 families to achieve independence or to marry.

1 (2) REPORT.—Not later than 1 year after the
2 date of the enactment of this subsection, the Comp-
3 troller General shall submit a report to Congress
4 containing the results of the study conducted under
5 this section and, as appropriate, any recommenda-
6 tions consistent with the results.

7 **SEC. 117. DEFINITION OF ASSISTANCE.**

8 (a) IN GENERAL.—Section 419 (42 U.S.C. 619) is
9 amended by adding at the end the following:

10 “(6) ASSISTANCE.—

11 “(A) IN GENERAL.—The term ‘assistance’
12 means payment, by cash, voucher, or other
13 means, to or for an individual or family for the
14 purpose of meeting a subsistence need of the in-
15 dividual or family (including food, clothing,
16 shelter, and related items, but not including
17 costs of transportation or child care).

18 “(B) EXCEPTION.—The term ‘assistance’
19 does not include a payment described in sub-
20 paragraph (A) to or for an individual or family
21 on a short-term, nonrecurring basis (as defined
22 by the State in accordance with regulations pre-
23 scribed by the Secretary).”.

24 (b) CONFORMING AMENDMENTS.—

1 (1) Section 404(a)(1) (42 U.S.C. 604(a)(1)) is
2 amended by striking “assistance” and inserting
3 “aid”.

4 (2) Section 404(f) (42 U.S.C. 604(f)) is amend-
5 ed by striking “assistance” and inserting “benefits
6 or services”.

7 (3) Section 408(a)(5)(B)(i) (42 U.S.C.
8 608(a)(5)(B)(i)) is amended in the heading by strik-
9 ing “ASSISTANCE” and inserting “AID”.

10 (4) Section 413(d)(2) (42 U.S.C. 613(d)(2)) is
11 amended by striking “assistance” and inserting
12 “aid”.

13 **SEC. 118. TECHNICAL CORRECTIONS.**

14 (a) Section 409(c)(2) (42 U.S.C. 609(c)(2)) is
15 amended by inserting a comma after “appropriate”.

16 (b) Section 411(a)(1)(A)(ii)(III) (42 U.S.C.
17 611(a)(1)(A)(ii)(III)) is amended by striking the last close
18 parenthesis.

19 (c) Section 413(j)(2)(A) (42 U.S.C. 613(j)(2)(A)) is
20 amended by striking “section” and inserting “sections”.

21 (d)(1) Section 413 (42 U.S.C. 613) is amended by
22 striking subsection (g) and redesignating subsections (h)
23 through (j) and subsections (k) and (l) (as added by sec-
24 tions 112(c) and 115(a) of this Act, respectively) as sub-
25 sections (g) through (k), respectively.

1 (2) Each of the following provisions is amended by
2 striking “413(j)” and inserting “413(i)”:

3 (A) Section 403(a)(5)(A)(ii)(III) (42 U.S.C.
4 603(a)(5)(A)(ii)(III)).

5 (B) Section 403(a)(5)(F) (42 U.S.C.
6 603(a)(5)(F)).

7 (C) Section 403(a)(5)(G)(ii) (42 U.S.C.
8 603(a)(5)(G)(ii)).

9 (D) Section 412(a)(3)(B)(iv) (42 U.S.C.
10 612(a)(3)(B)(iv)).

11 **SEC. 119. FATHERHOOD PROGRAM.**

12 (a) **SHORT TITLE.**—This section may be cited as the
13 “Promotion and Support of Responsible Fatherhood and
14 Healthy Marriage Act of 2003”.

15 (b) **FATHERHOOD PROGRAM.**—

16 (1) **IN GENERAL.**—Title I of the Personal Re-
17 sponsibility and Work Opportunity Reconciliation
18 Act of 1996 (Public Law 104–193) is amended by
19 adding at the end the following:

20 **“SEC. 117. FATHERHOOD PROGRAM.**

21 “(a) **IN GENERAL.**—Title IV (42 U.S.C. 601–679b)
22 is amended by inserting after part B the following:

1 **“PART C—FATHERHOOD PROGRAM**

2 **“SEC. 441. FINDINGS AND PURPOSES.**

3 “(a) FINDINGS.—The Congress finds that there is
4 substantial evidence strongly indicating the urgent need
5 to promote and support involved, committed, and respon-
6 sible fatherhood, and to encourage and support healthy
7 marriages between parents raising children, including data
8 demonstrating the following:

9 “(1) In approximately 90 percent of cases
10 where a parent is absent, that parent is the father.

11 “(2) By some estimates, 60 percent of children
12 born in the 1990’s will spend a significant portion
13 of their childhood in a home without a father.

14 “(3) Nearly 75 percent of children in single-
15 parent homes will experience poverty before they are
16 11 years old, compared with only 20 percent of chil-
17 dren in 2-parent families.

18 “(4) Low income is positively correlated with
19 children’s difficulties with education, social adjust-
20 ment, and delinquency, and single-parent households
21 constitute a disproportionate share of low-income
22 households.

23 “(5) Where families (whether intact or with a
24 parent absent) are living in poverty, a significant
25 factor is the father’s lack of job skills.

1 “(6) Children raised in 2-parent married fami-
2 lies, on average, fare better as a group in key areas,
3 including better school performance, reduced rates of
4 substance abuse, crime, and delinquency, fewer
5 health, emotional, and behavioral problems, lower
6 rates of teenage sexual activity, less risk of abuse or
7 neglect, and lower risk of teen suicide.

8 “(7) Committed and responsible fathering dur-
9 ing infancy and early childhood contributes to the
10 development of emotional security, curiosity, and
11 math and verbal skills.

12 “(8) An estimated 24,000,000 children (33.5
13 percent) live apart from their biological father.

14 “(9) A recent national survey indicates that of
15 children under age 18 not living with their biological
16 father, 37 percent had not seen their father even
17 once in the last 12 months.

18 “(b) PURPOSES.—The purposes of this part are:

19 “(1) To provide for projects and activities by
20 public entities and by nonprofit community entities,
21 including religious organizations, designed to test
22 promising approaches to accomplishing the following
23 objectives:

24 “(A) Promoting responsible, caring, and
25 effective parenting through counseling, men-

1 toring, and parenting education, dissemination
2 of educational materials and information on
3 parenting skills, encouragement of positive fa-
4 ther involvement, including the positive involve-
5 ment of nonresident fathers, and other meth-
6 ods.

7 ““(B) Enhancing the abilities and commit-
8 ment of unemployed or low-income fathers to
9 provide material support for their families and
10 to avoid or leave welfare programs by assisting
11 them to take full advantage of education, job
12 training, and job search programs, to improve
13 work habits and work skills, to secure career
14 advancement by activities such as outreach and
15 information dissemination, coordination, as ap-
16 propriate, with employment services and job
17 training programs, including the One-Stop de-
18 livery system established under title I of the
19 Workforce Investment Act of 1998, encourage-
20 ment and support of timely payment of current
21 child support and regular payment toward past
22 due child support obligations in appropriate
23 cases, and other methods.

24 ““(C) Improving fathers’ ability to effec-
25 tively manage family business affairs by means

1 such as education, counseling, and mentoring in
2 matters including household management,
3 budgeting, banking, and handling of financial
4 transactions, time management, and home
5 maintenance.

6 “(D) Encouraging and supporting healthy
7 marriages and married fatherhood through such
8 activities as premarital education, including the
9 use of premarital inventories, marriage prepara-
10 tion programs, skills-based marriage education
11 programs, marital therapy, couples counseling,
12 divorce education and reduction programs, di-
13 vorce mediation and counseling, relationship
14 skills enhancement programs, including those
15 designed to reduce child abuse and domestic vi-
16 olence, and dissemination of information about
17 the benefits of marriage for both parents and
18 children.

19 “(2) Through the projects and activities de-
20 scribed in paragraph (1), to improve outcomes for
21 children with respect to measures such as increased
22 family income and economic security, improved
23 school performance, better health, improved emo-
24 tional and behavioral stability and social adjustment,
25 and reduced risk of delinquency, crime, substance

1 abuse, child abuse and neglect, teen sexual activity,
2 and teen suicide.

3 “(3) To evaluate the effectiveness of various
4 approaches and to disseminate findings concerning
5 outcomes and other information in order to encour-
6 age and facilitate the replication of effective ap-
7 proaches to accomplishing these objectives.

8 **“SEC. 442. DEFINITIONS.**

9 “In this part, the terms “Indian tribe” and “tribal
10 organization” have the meanings given them in sub-
11 sections (e) and (l), respectively, of section 4 of the Indian
12 Self-Determination and Education Assistance Act.

13 **“SEC. 443. COMPETITIVE GRANTS FOR SERVICE PROJECTS.**

14 “(a) IN GENERAL.—The Secretary may make
15 grants for fiscal years 2004 through 2008 to public and
16 nonprofit community entities, including religious organiza-
17 tions, and to Indian tribes and tribal organizations, for
18 demonstration service projects and activities designed to
19 test the effectiveness of various approaches to accomplish
20 the objectives specified in section 441(b)(1).

21 “(b) ELIGIBILITY CRITERIA FOR FULL SERVICE
22 GRANTS.—In order to be eligible for a grant under this
23 section, except as specified in subsection (c), an entity
24 shall submit an application to the Secretary containing the
25 following:

1 “(1) PROJECT DESCRIPTION.—A statement in-
2 including—

3 “(A) a description of the project and how
4 it will be carried out, including the geographical
5 area to be covered and the number and charac-
6 teristics of clients to be served, and how it will
7 address each of the 4 objectives specified in sec-
8 tion 441(b)(1); and

9 “(B) a description of the methods to be
10 used by the entity or its contractor to assess
11 the extent to which the project was successful
12 in accomplishing its specific objectives and the
13 general objectives specified in section 441(b)(1).

14 “(2) EXPERIENCE AND QUALIFICATIONS.—A
15 demonstration of ability to carry out the project, by
16 means such as demonstration of experience in suc-
17 cessfully carrying out projects of similar design and
18 scope, and such other information as the Secretary
19 may find necessary to demonstrate the entity’s ca-
20 pacity to carry out the project, including the entity’s
21 ability to provide the non-Federal share of project
22 resources.

23 “(3) ADDRESSING CHILD ABUSE AND NE-
24 GLECT AND DOMESTIC VIOLENCE.—A description of
25 how the entity will assess for the presence of, and

1 intervene to resolve, domestic violence and child
2 abuse and neglect, including how the entity will co-
3 ordinate with State and local child protective service
4 and domestic violence programs.

5 ““(4) ADDRESSING CONCERNS RELATING TO
6 SUBSTANCE ABUSE AND SEXUAL ACTIVITY.—A com-
7 mitment to make available to each individual partici-
8 pating in the project education about alcohol, to-
9 bacco, and other drugs, and about the health risks
10 associated with abusing such substances, and infor-
11 mation about diseases and conditions transmitted
12 through substance abuse and sexual contact, includ-
13 ing HIV/AIDS, and to coordinate with providers of
14 services addressing such problems, as appropriate.

15 ““(5) COORDINATION WITH SPECIFIED PRO-
16 GRAMS.—An undertaking to coordinate, as appro-
17 priate, with State and local entities responsible for
18 the programs under parts A, B, and D of this title,
19 including programs under title I of the Workforce
20 Investment Act of 1998 (including the One-Stop de-
21 livery system), and such other programs as the Sec-
22 retary may require.

23 ““(6) RECORDS, REPORTS, AND AUDITS.—An
24 agreement to maintain such records, make such re-
25 ports, and cooperate with such reviews or audits as

1 the Secretary may find necessary for purposes of
2 oversight of project activities and expenditures.

3 ““(7) SELF-INITIATED EVALUATION.—If the
4 entity elects to contract for independent evaluation
5 of the project (part or all of the cost of which may
6 be paid for using grant funds), a commitment to
7 submit to the Secretary a copy of the evaluation re-
8 port within 30 days after completion of the report
9 and not more than 1 year after completion of the
10 project.

11 ““(8) COOPERATION WITH SECRETARY’S OVER-
12 SIGHT AND EVALUATION.—An agreement to cooper-
13 ate with the Secretary’s evaluation of projects as-
14 sisted under this section, by means including ran-
15 dom assignment of clients to service recipient and
16 control groups, if determined by the Secretary to be
17 appropriate, and affording the Secretary access to
18 the project and to project-related records and docu-
19 ments, staff, and clients.

20 ““(c) ELIGIBILITY CRITERIA FOR LIMITED PURPOSE
21 GRANTS.—In order to be eligible for a grant under this
22 section in an amount under \$25,000 per fiscal year, an
23 entity shall submit an application to the Secretary con-
24 taining the following:

1 “(1) PROJECT DESCRIPTION.—A description of
2 the project and how it will be carried out, including
3 the number and characteristics of clients to be
4 served, the proposed duration of the project, and
5 how it will address at least 1 of the 4 objectives
6 specified in section 441(b)(1).

7 “(2) QUALIFICATIONS.—Such information as
8 the Secretary may require as to the capacity of the
9 entity to carry out the project, including any pre-
10 vious experience with similar activities.

11 “(3) COORDINATION WITH RELATED PRO-
12 GRAMS.—As required by the Secretary in appro-
13 priate cases, an undertaking to coordinate and co-
14 operate with State and local entities responsible for
15 specific programs relating to the objectives of the
16 project including, as appropriate, jobs programs and
17 programs serving children and families.

18 “(4) RECORDS, REPORTS, AND AUDITS.—An
19 agreement to maintain such records, make such re-
20 ports, and cooperate with such reviews or audits as
21 the Secretary may find necessary for purposes of
22 oversight of project activities and expenditures.

23 “(5) COOPERATION WITH SECRETARY’S OVER-
24 SIGHT AND EVALUATION.—An agreement to cooper-
25 ate with the Secretary’s evaluation of projects as-

1 sisted under this section, by means including afford-
2 ing the Secretary access to the project and to
3 project-related records and documents, staff, and cli-
4 ents.

5 “(d) CONSIDERATIONS IN AWARDING GRANTS.—

6 “(1) DIVERSITY OF PROJECTS.—In awarding
7 grants under this section, the Secretary shall seek to
8 achieve a balance among entities of differing sizes,
9 entities in differing geographic areas, entities in
10 urban and in rural areas, and entities employing dif-
11 fering methods of achieving the purposes of this sec-
12 tion, including working with the State agency re-
13 sponsible for the administration of part D to help fa-
14 thers satisfy child support arrearage obligations.

15 “(2) PREFERENCE FOR PROJECTS SERVING
16 LOW-INCOME FATHERS.—In awarding grants under
17 this section, the Secretary may give preference to
18 applications for projects in which a majority of the
19 clients to be served are low-income fathers.

20 “(e) FEDERAL SHARE.—

21 “(1) IN GENERAL.—Grants for a project under
22 this section for a fiscal year shall be available for a
23 share of the cost of such project in such fiscal year
24 equal to—

1 “(A) up to 80 percent (or up to 90 per-
2 cent, if the entity demonstrates to the Sec-
3 retary’s satisfaction circumstances limiting the
4 entity’s ability to secure non-Federal resources)
5 in the case of a project under subsection (b);
6 and

7 “(B) up to 100 percent, in the case of a
8 project under subsection (c).

9 “(2) NON-FEDERAL SHARE.—The non-Federal
10 share may be in cash or in kind. In determining the
11 amount of the non-Federal share, the Secretary may
12 attribute fair market value to goods, services, and
13 facilities contributed from non-Federal sources.

14 **“SEC. 444. MULTICITY, MULTISTATE DEMONSTRATION**
15 **PROJECTS.**

16 “(a) IN GENERAL.—The Secretary may make
17 grants under this section for fiscal years 2004 through
18 2008 to eligible entities (as specified in subsection (b)) for
19 2 multicity, multistate projects demonstrating approaches
20 to achieving the objectives specified in section 441(b)(1).
21 One of the projects shall test the use of married couples
22 to deliver program services.

23 “(b) ELIGIBLE ENTITIES.—An entity eligible for a
24 grant under this section must be a national nonprofit fa-

1 therhood promotion organization that meets the following
2 requirements:

3 “(1) EXPERIENCE WITH FATHERHOOD PRO-
4 GRAMS.—The organization must have substantial ex-
5 perience in designing and successfully conducting
6 programs that meet the purposes described in sec-
7 tion 441.

8 “(2) EXPERIENCE WITH MULTICITY,
9 MULTISTATE PROGRAMS AND GOVERNMENT COORDI-
10 NATION.—The organization must have experience in
11 simultaneously conducting such programs in more
12 than 1 major metropolitan area in more than 1
13 State and in coordinating such programs, where ap-
14 propriate, with State and local government agencies
15 and private, nonprofit agencies (including commu-
16 nity-based and religious organizations), including
17 State or local agencies responsible for child support
18 enforcement and workforce development.

19 “(c) APPLICATION REQUIREMENTS.—In order to be
20 eligible for a grant under this section, an entity must sub-
21 mit to the Secretary an application that includes the fol-
22 lowing:

23 “(1) QUALIFICATIONS.—

1 “(A) ELIGIBLE ENTITY.—A demonstra-
2 tion that the entity meets the requirements of
3 subsection (b).

4 “(B) OTHER.—Such other information as
5 the Secretary may find necessary to dem-
6 onstrate the entity’s capacity to carry out the
7 project, including the entity’s ability to provide
8 the non-Federal share of project resources.

9 “(2) PROJECT DESCRIPTION.—A description of
10 and commitments concerning the project design, in-
11 cluding the following:

12 “(A) IN GENERAL.—A detailed descrip-
13 tion of the proposed project design and how it
14 will be carried out, which shall—

15 “(i) provide for the project to be con-
16 ducted in at least 3 major metropolitan
17 areas;

18 “(ii) state how it will address each of
19 the 4 objectives specified in section
20 441(b)(1);

21 “(iii) demonstrate that there is a suf-
22 ficient number of potential clients to allow
23 for the random selection of individuals to
24 participate in the project and for compari-
25 sons with appropriate control groups com-

1 posed of individuals who have not partici-
2 pated in such projects; and

3 “(iv) demonstrate that the project is
4 designed to direct a majority of project re-
5 sources to activities serving low-income fa-
6 thers (but the project need not make serv-
7 ices available on a means-tested basis).

8 “(B) OVERSIGHT, EVALUATION, AND AD-
9 JUSTMENT COMPONENT.—An agreement that
10 the entity—

11 “(i) in consultation with the eval-
12 uator selected pursuant to section 445, and
13 as required by the Secretary, will modify
14 the project design, initially and (if nec-
15 essary) subsequently throughout the dura-
16 tion of the project, in order to facilitate on-
17 going and final oversight and evaluation of
18 project operation and outcomes (by means
19 including, to the maximum extent feasible,
20 random assignment of clients to service re-
21 cipient and control groups), and to provide
22 for mid-course adjustments in project de-
23 sign indicated by interim evaluations;

1 “(ii) will submit to the Secretary re-
2 vised descriptions of the project design as
3 modified in accordance with clause (i); and

4 “(iii) will cooperate fully with the
5 Secretary’s ongoing oversight and ongoing
6 and final evaluation of the project, by
7 means including affording the Secretary
8 access to the project and to project-related
9 records and documents, staff, and clients.

10 “(3) ADDRESSING CHILD ABUSE AND NE-
11 GLECT AND DOMESTIC VIOLENCE.—A description of
12 how the entity will assess for the presence of, and
13 intervene to resolve, domestic violence and child
14 abuse and neglect, including how the entity will co-
15 ordinate with State and local child protective service
16 and domestic violence programs.

17 “(4) ADDRESSING CONCERNS RELATING TO
18 SUBSTANCE ABUSE AND SEXUAL ACTIVITY.—A com-
19 mitment to make available to each individual partici-
20 pating in the project education about alcohol, to-
21 bacco, and other drugs, and about the health risks
22 associated with abusing such substances, and infor-
23 mation about diseases and conditions transmitted
24 through substance abuse and sexual contact, includ-

1 ing HIV/AIDS, and to coordinate with providers of
2 services addressing such problems, as appropriate.

3 ““(5) COORDINATION WITH SPECIFIED PRO-
4 GRAMS.—An undertaking to coordinate, as appro-
5 priate, with State and local entities responsible for
6 the programs funded under parts A, B, and D of
7 this title, programs under title I of the Workforce
8 Investment Act of 1998 (including the One-Stop de-
9 livery system), and such other programs as the Sec-
10 retary may require.

11 ““(6) RECORDS, REPORTS, AND AUDITS.—An
12 agreement to maintain such records, make such re-
13 ports, and cooperate with such reviews or audits (in
14 addition to those required under the preceding provi-
15 sions of paragraph (2)) as the Secretary may find
16 necessary for purposes of oversight of project activi-
17 ties and expenditures.

18 ““(d) FEDERAL SHARE.—

19 ““(1) IN GENERAL.—Grants for a project under
20 this section for a fiscal year shall be available for up
21 to 80 percent of the cost of such project in such fis-
22 cal year.

23 ““(2) NON-FEDERAL SHARE.—The non-Federal
24 share may be in cash or in kind. In determining the
25 amount of the non-Federal share, the Secretary may

1 attribute fair market value to goods, services, and
2 facilities contributed from non-Federal sources.

3 **“SEC. 445. EVALUATION.**

4 ““(a) IN GENERAL.—The Secretary, directly or by
5 contract or cooperative agreement, shall evaluate the effec-
6 tiveness of service projects funded under sections 443 and
7 444 from the standpoint of the purposes specified in sec-
8 tion 441(b)(1).

9 ““(b) EVALUATION METHODOLOGY.—Evaluations
10 under this section shall—

11 ““(1) include, to the maximum extent feasible,
12 random assignment of clients to service delivery and
13 control groups and other appropriate comparisons of
14 groups of individuals receiving and not receiving
15 services;

16 ““(2) describe and measure the effectiveness of
17 the projects in achieving their specific project goals;
18 and

19 ““(3) describe and assess, as appropriate, the
20 impact of such projects on marriage, parenting, do-
21 mestic violence, child abuse and neglect, money man-
22 agement, employment and earnings, payment of
23 child support, and child well-being, health, and edu-
24 cation.

1 “(c) EVALUATION REPORTS.—The Secretary shall
2 publish the following reports on the results of the evalua-
3 tion:

4 “(1) An implementation evaluation report cov-
5 ering the first 24 months of the activities under this
6 part to be completed by 36 months after initiation
7 of such activities.

8 “(2) A final report on the evaluation to be
9 completed by September 30, 2011.

10 **“SEC. 446. PROJECTS OF NATIONAL SIGNIFICANCE.**

11 ““The Secretary is authorized, by grant, contract, or
12 cooperative agreement, to carry out projects and activities
13 of national significance relating to fatherhood promotion,
14 including—

15 “(1) COLLECTION AND DISSEMINATION OF IN-
16 FORMATION.—Assisting States, communities, and
17 private entities, including religious organizations, in
18 efforts to promote and support marriage and respon-
19 sible fatherhood by collecting, evaluating, developing,
20 and making available (through the Internet and by
21 other means) to all interested parties information re-
22 garding approaches to accomplishing the objectives
23 specified in section 441(b)(1).

24 “(2) MEDIA CAMPAIGN.—Developing, pro-
25 moting, and distributing to interested States, local

1 governments, public agencies, and private nonprofit
2 organizations, including charitable and religious or-
3 ganizations, a media campaign that promotes and
4 encourages involved, committed, and responsible fa-
5 therhood and married fatherhood.

6 “(3) TECHNICAL ASSISTANCE.—Providing
7 technical assistance, including consultation and
8 training, to public and private entities, including
9 community organizations and faith-based organiza-
10 tions, in the implementation of local fatherhood pro-
11 motion programs.

12 “(4) RESEARCH.—Conducting research related
13 to the purposes of this part.

14 “**SEC. 447. NONDISCRIMINATION.**

15 “The projects and activities assisted under this part
16 shall be available on the same basis to all fathers and ex-
17 pectant fathers able to benefit from such projects and ac-
18 tivities, including married and unmarried fathers and cus-
19 todial and noncustodial fathers, with particular attention
20 to low-income fathers, and to mothers and expectant
21 mothers on the same basis as to fathers.

1 **“SEC. 448. AUTHORIZATION OF APPROPRIATIONS; RES-**
 2 **ERVATION FOR CERTAIN PURPOSE.**

3 “(a) AUTHORIZATION.—There are authorized to be
 4 appropriated \$20,000,000 for each of fiscal years 2004
 5 through 2008 to carry out the provisions of this part.

6 “(b) RESERVATION.—Of the amount appropriated
 7 under this section for each fiscal year, not more than 15
 8 percent shall be available for the costs of the multicounty,
 9 multicounty, multistate demonstration projects under sec-
 10 tion 444, evaluations under section 445, and projects of
 11 national significance under section 446.’.”

12 “(b) INAPPLICABILITY OF EFFECTIVE DATE PROVI-
 13 SIONS.—Section 116 shall not apply to the amendment
 14 made by subsection (a) of this section.”.

15 (2) CLERICAL AMENDMENT.—Section 2 of such
 16 Act is amended in the table of contents by inserting
 17 after the item relating to section 116 the following
 18 new item:

“Sec. 117. Fatherhood program.”.

19 **SEC. 120. STATE OPTION TO MAKE TANF PROGRAMS MAN-**
 20 **DATORY PARTNERS WITH ONE-STOP EMPLOY-**
 21 **MENT TRAINING CENTERS.**

22 Section 408 (42 U.S.C. 608) is amended by adding
 23 at the end the following:

24 “(h) STATE OPTION TO MAKE TANF PROGRAMS
 25 MANDATORY PARTNERS WITH ONE-STOP EMPLOYMENT

1 TRAINING CENTERS.—For purposes of section 121(b) of
 2 the Workforce Investment Act of 1998, a State program
 3 funded under part A of title IV of the Social Security Act
 4 shall be considered a program referred to in paragraph
 5 (1)(B) of such section, unless, after the date of the enact-
 6 ment of this subsection, the Governor of the State notifies
 7 the Secretaries of Health and Human Services and Labor
 8 in writing of the decision of the Governor not to make
 9 the State program a mandatory partner.”.

10 **SEC. 121. FRAUD PREVENTION.**

11 (a) ENFORCEMENT OF PROHIBITION ON ASSISTANCE
 12 FOR FUGITIVE FELONS AND PROBATION AND PAROLE
 13 VIOLATORS.—Section 408(a)(9) (42 U.S.C. 608(a)(9)) is
 14 amended by adding at the end the following:

15 “(C) ENFORCEMENT.—

16 “(i) REQUIREMENT TO COMPARE AP-
 17 PPLICANTS AGAINST FBI DATABASE.—Be-
 18 ginning with fiscal year 2005, each State
 19 to which a grant is made under section
 20 403 shall compare information on each
 21 adult applicant for assistance under the
 22 State program funded under this part,
 23 benefits under the food stamp program,
 24 supplemental security income benefits
 25 under title XVI, or cash benefits under the

1 unemployment compensation law of a State
2 approved by the Secretary of Labor under
3 section 3304 of the Internal Revenue Code
4 of 1986, against the database on wanted
5 felons maintained by the Federal Bureau
6 of Investigation in order to determine if
7 the applicant is a wanted felon.

8 “(ii) REQUIREMENT TO NOTIFY LAW
9 ENFORCEMENT AUTHORITIES.—If an adult
10 applicant matches an individual listed in
11 the database referred to in clause (i), the
12 State immediately shall notify the appro-
13 priate law enforcement authorities of the
14 match.”.

15 (b) REQUIREMENT TO USE ACCURATE EMPLOYMENT
16 INFORMATION.—Section 408 (42 U.S.C. 608), as amend-
17 ed by section 120, is amended by adding at the end the
18 following:

19 “(i) STATE REQUIREMENT TO UTILIZE ACCURATE
20 EMPLOYMENT INFORMATION.—

21 “(1) COMPARISON OF RECIPIENTS WITH INFOR-
22 MATION IN THE NATIONAL DIRECTORY OF NEW
23 HIRES.—Not later than July 2004, and each month
24 thereafter, each State to which a grant is made
25 under section 403 promptly shall compare each adult

1 recipient of assistance under a State program fund-
2 ed under this part with information in the National
3 Directory of New Hires established under section
4 453(i) to determine if the adult recipient has earn-
5 ings that have not been reported to the State agency
6 responsible for administering the program funded
7 under this part.

8 “(2) REDUCTION OF CASH ASSISTANCE AND
9 PENALTIES.—If an adult recipient is determined to
10 have unreported earnings as a result of a compari-
11 son conducted under paragraph (1), the State shall
12 reduce cash assistance to the adult recipient and
13 apply penalties, as appropriate.”.

14 **SEC. 122. SENSE OF THE CONGRESS.**

15 It is the sense of the Congress that a State welfare-
16 to-work program should include a mentoring program.

17 **SEC. 123. EXTENSION THROUGH FISCAL YEAR 2003.**

18 Except as otherwise provided in this Act and the
19 amendments made by this Act, activities authorized by
20 part A of title IV of the Social Security Act, and by section
21 1108(b) of the Social Security Act, shall continue through
22 September 30, 2003, in the manner authorized, and at
23 the level provided, for fiscal year 2002.

1 **TITLE II—CHILD CARE**

2 **SEC. 201. SHORT TITLE.**

3 This title may be cited as the “Caring for Children
4 Act of 2003”.

5 **SEC. 202. GOALS.**

6 (a) GOALS.—Section 658A(b) of the Child Care and
7 Development Block Grant Act of 1990 (42 U.S.C. 9801
8 note) is amended—

9 (1) in paragraph (3) by striking “encourage”
10 and inserting “assist”,

11 (2) by amending paragraph (4) to read as fol-
12 lows:

13 “(4) to assist States to provide child care to
14 low-income parents;”,

15 (3) by redesignating paragraph (5) as para-
16 graph (7), and

17 (4) by inserting after paragraph (4) the fol-
18 lowing:

19 “(5) to encourage States to improve the quality
20 of child care available to families;

21 “(6) to promote school readiness by encour-
22 aging the exposure of young children in child care to
23 nurturing environments and developmentally-appro-
24 priate activities, including activities to foster early
25 cognitive and literacy development; and”.

1 (b) CONFORMING AMENDMENT.—Section
 2 658E(c)(3)(B) of the Child Care and Development Block
 3 Grant Act of 1990 (42 U.S.C. 9858c(c)(3)(B)) is amended
 4 by striking “through (5)” and inserting “through (7)”.

5 **SEC. 203. AUTHORIZATION OF APPROPRIATIONS.**

6 Section 658B of the Child Care and Development
 7 Block Grant Act of 1990 (42 U.S.C. 9858) is amended—

8 (1) by striking “is” and inserting “are”, and

9 (2) by striking “\$1,000,000,000 for each of the
 10 fiscal years 1996 through 2002” and inserting
 11 “\$2,100,000,000 for fiscal year 2003,
 12 \$2,300,000,000 for fiscal year 2004,
 13 \$2,500,000,000 for fiscal year 2005,
 14 \$2,700,000,000 for fiscal year 2006,
 15 \$2,900,000,000 for fiscal year 2007, and
 16 \$3,100,000,000 for fiscal year 2008”.

17 **SEC. 204. APPLICATION AND PLAN.**

18 Section 658E(c)(2) of the Child Care and Develop-
 19 ment Block Grant Act of 1990 (42 U.S.C. 9858C(c)(2))
 20 is amended—

21 (1) by amending subparagraph (D) to read as
 22 follows:

23 “(D) CONSUMER AND CHILD CARE PRO-
 24 VIDER EDUCATION INFORMATION.—Certify that
 25 the State will collect and disseminate, through

1 resource and referral services and other means
2 as determined by the State, to parents of eligi-
3 ble children, child care providers, and the gen-
4 eral public, information regarding—

5 “(i) the promotion of informed child
6 care choices, including information about
7 the quality and availability of child care
8 services;

9 “(ii) research and best practices on
10 children’s development, including early cog-
11 nitive development;

12 “(iii) the availability of assistance to
13 obtain child care services; and

14 “(iv) other programs for which fami-
15 lies that receive child care services for
16 which financial assistance is provided
17 under this subchapter may be eligible, in-
18 cluding the food stamp program, the WIC
19 program under section 17 of the Child Nu-
20 trition Act of 1966, the child and adult
21 care food program under section 17 of the
22 Richard B. Russell National School Lunch
23 Act, and the medicaid and SCHIP pro-
24 grams under titles XIX and XXI of the
25 Social Security Act.”, and

1 (2) by inserting after subparagraph (H) the fol-
2 lowing:

3 “(I) COORDINATION WITH OTHER EARLY
4 CHILD CARE SERVICES AND EARLY CHILDHOOD
5 EDUCATION PROGRAMS.—Demonstrate how the
6 State is coordinating child care services pro-
7 vided under this subchapter with Head Start,
8 Early Reading First, Even Start, Ready-To-
9 Learn Television, State pre-kindergarten pro-
10 grams, and other early childhood education pro-
11 grams to expand accessibility to and continuity
12 of care and early education without displacing
13 services provided by the current early care and
14 education delivery system.

15 “(J) PUBLIC-PRIVATE PARTNERSHIPS.—
16 Demonstrate how the State encourages partner-
17 ships with private and other public entities to
18 leverage existing service delivery systems of
19 early childhood education and increase the sup-
20 ply and quality of child care services.

21 “(K) CHILD CARE SERVICE QUALITY.—

22 “(i) CERTIFICATION.—For each fiscal
23 year after fiscal year 2004, certify that
24 during the then preceding fiscal year the
25 State was in compliance with section 658G

1 and describe how funds were used to com-
2 ply with such section during such pre-
3 ceding fiscal year.

4 “(ii) STRATEGY.—For each fiscal year
5 after fiscal year 2004, contain an outline
6 of the strategy the State will implement
7 during such fiscal year for which the State
8 plan is submitted, to address the quality of
9 child care services in the State available to
10 low-income parents from eligible child care
11 providers, and include in such strategy—

12 “(I) a statement specifying how
13 the State will address the activities
14 described in paragraphs (1), (2), and
15 (3) of section 658G;

16 “(II) a description of quantifi-
17 able, objective measures for evaluating
18 the quality of child care services sepa-
19 rately with respect to the activities
20 listed in each of such paragraphs that
21 the State will use to evaluate its
22 progress in improving the quality of
23 such child care services;

24 “(III) a list of State-developed
25 child care service quality targets for

1 such fiscal year quantified on the
2 basis of such measures; and

3 “(IV) for each fiscal year after
4 fiscal year 2004, a report on the
5 progress made to achieve such targets
6 during the then preceding fiscal year.

7 “(iii) RULE OF CONSTRUCTION.—
8 Nothing in this subparagraph shall be con-
9 strued to require that the State apply
10 measures for evaluating quality to specific
11 types of child care providers.

12 “(L) ACCESS TO CARE FOR CERTAIN POPU-
13 LATIONS.—Demonstrate how the State is ad-
14 dressing the child care needs of parents eligible
15 for child care services for which financial assist-
16 ance is provided under this subchapter who
17 have children with special needs, work nontradi-
18 tional hours, or require child care services for
19 infants or toddlers.”.

20 **SEC. 205. ACTIVITIES TO IMPROVE THE QUALITY OF CHILD**
21 **CARE.**

22 Section 658G of the Child Care and Development
23 Block Grant Act of 1990 (42 U.S.C. 9858e) is amended
24 to read as follows:

1 **“SEC. 658G. ACTIVITIES TO IMPROVE THE QUALITY OF**
2 **CHILD CARE SERVICES.**

3 “A State that receives funds to carry out this sub-
4 chapter for a fiscal year, shall use not less than 6 percent
5 of the amount of such funds for activities provided
6 through resource and referral services or other means,
7 that are designed to improve the quality of child care serv-
8 ices in the State available to low-income parents from eli-
9 gible child care providers. Such activities include—

10 “(1) programs that provide training, education,
11 and other professional development activities to en-
12 hance the skills of the child care workforce, includ-
13 ing training opportunities for caregivers in informal
14 care settings;

15 “(2) activities within child care settings to en-
16 hance early learning for young children, to promote
17 early literacy, and to foster school readiness;

18 “(3) initiatives to increase the retention and
19 compensation of child care providers, including
20 tiered reimbursement rates for providers that meet
21 quality standards as defined by the State; or

22 “(4) other activities deemed by the State to im-
23 prove the quality of child care services provided in
24 such State.”.

1 **SEC. 206. REPORT BY SECRETARY.**

2 Section 658L of the Child Care and Development
3 Block Grant Act of 1990 (42 U.S.C. 9858j) is amended
4 to read as follows:

5 **“SEC. 658L. REPORT BY SECRETARY.**

6 “(a) REPORT REQUIRED.—Not later than October 1,
7 2005, and biennially thereafter, the Secretary shall pre-
8 pare and submit to the Committee on Education and the
9 Workforce of the House of Representatives and the Com-
10 mittee on Health, Education, Labor and Pensions of the
11 Senate a report that contains the following:

12 “(1) A summary and analysis of the data and
13 information provided to the Secretary in the State
14 reports submitted under section 658K.

15 “(2) Aggregated statistics on the supply of, de-
16 mand for, and quality of child care, early education,
17 and non-school-hours programs.

18 “(3) An assessment, and where appropriate,
19 recommendations for the Congress concerning ef-
20 forts that should be undertaken to improve the ac-
21 cess of the public to quality and affordable child care
22 in the United States.

23 “(b) COLLECTION OF INFORMATION.—The Secretary
24 may utilize the national child care data system available
25 through resource and referral organizations at the local,

1 State, and national level to collect the information re-
2 quired by subsection (a)(2).”.

3 **SEC. 207. DEFINITIONS.**

4 Section 658P(4)(B) of the Child Care and Develop-
5 ment Block Grant Act of 1990 (42 U.S.C. 9858N(4)(B))
6 is amended by striking “85 percent of the State median
7 income” and inserting “income levels as established by the
8 State, prioritized by need,”.

9 **SEC. 208. ENTITLEMENT FUNDING.**

10 Section 418(a)(3) (42 U.S.C. 618(a)(3)) is amend-
11 ed—

12 (1) by striking “and” at the end of subpara-
13 graph (E);

14 (2) by striking the period at the end of sub-
15 paragraph (F) and inserting “; and”; and

16 (3) by adding at the end the following:

17 “(G) \$2,917,000,000 for each of fiscal
18 years 2004 through 2008.”.

19 **TITLE III—CHILD SUPPORT**

20 **SEC. 301. FEDERAL MATCHING FUNDS FOR LIMITED PASS**
21 **THROUGH OF CHILD SUPPORT PAYMENTS TO**
22 **FAMILIES RECEIVING TANF.**

23 (a) IN GENERAL.—Section 457(a) (42 U.S.C.
24 657(a)) is amended—

1 (1) in paragraph (1)(A), by inserting “subject
2 to paragraph (7)” before the semicolon; and

3 (2) by adding at the end the following:

4 “(7) FEDERAL MATCHING FUNDS FOR LIMITED
5 PASS THROUGH OF CHILD SUPPORT PAYMENTS TO
6 FAMILIES RECEIVING TANF.—Notwithstanding para-
7 graph (1), a State shall not be required to pay to
8 the Federal Government the Federal share of an
9 amount collected during a month on behalf of a fam-
10 ily that is a recipient of assistance under the State
11 program funded under part A, to the extent that—

12 “(A) the State distributes the amount to
13 the family;

14 “(B) the total of the amounts so distrib-
15 uted to the family during the month—

16 “(i) exceeds the amount (if any) that,
17 as of December 31, 2001, was required
18 under State law to be distributed to a fam-
19 ily under paragraph (1)(B); and

20 “(ii) does not exceed the greater of—

21 “(I) \$100; or

22 “(II) \$50 plus the amount de-
23 scribed in clause (i); and

24 “(C) the amount is disregarded in deter-
25 mining the amount and type of assistance pro-

1 vided to the family under the State program
2 funded under part A.”.

3 (b) EFFECTIVE DATE.—The amendments made by
4 subsection (a) shall apply to amounts distributed on or
5 after October 1, 2005.

6 **SEC. 302. STATE OPTION TO PASS THROUGH ALL CHILD**
7 **SUPPORT PAYMENTS TO FAMILIES THAT**
8 **FORMERLY RECEIVED TANF.**

9 (a) IN GENERAL.—Section 457(a) (42 U.S.C.
10 657(a)), as amended by section 301(a) of this Act, is
11 amended—

12 (1) in paragraph (2)(B), in the matter pre-
13 ceding clause (i), by inserting “, except as provided
14 in paragraph (8),” after “shall”; and

15 (2) by adding at the end the following:

16 “(8) STATE OPTION TO PASS THROUGH ALL
17 CHILD SUPPORT PAYMENTS TO FAMILIES THAT FOR-
18 MERLY RECEIVED TANF.—In lieu of applying para-
19 graph (2) to any family described in paragraph (2),
20 a State may distribute to the family any amount col-
21 lected during a month on behalf of the family.”.

22 (b) EFFECTIVE DATE.—The amendments made by
23 subsection (a) shall apply to amounts distributed on or
24 after October 1, 2005.

1 **SEC. 303. MANDATORY REVIEW AND ADJUSTMENT OF**
 2 **CHILD SUPPORT ORDERS FOR FAMILIES RE-**
 3 **CEIVING TANF.**

4 (a) IN GENERAL.—Section 466(a)(10)(A)(i) (42
 5 U.S.C. 666(a)(10)(A)(i)) is amended—

6 (1) by striking “parent, or,” and inserting
 7 “parent or”; and

8 (2) by striking “upon the request of the State
 9 agency under the State plan or of either parent,”.

10 (b) EFFECTIVE DATE.—The amendment made by
 11 subsection (a) shall take effect on October 1, 2005.

12 **SEC. 304. MANDATORY FEE FOR SUCCESSFUL CHILD SUP-**
 13 **PORT COLLECTION FOR FAMILY THAT HAS**
 14 **NEVER RECEIVED TANF.**

15 (a) IN GENERAL.—Section 454(6)(B) (42 U.S.C.
 16 654(6)(B)) is amended—

17 (1) by inserting “(i)” after “(B)”;

18 (2) by redesignating clauses (i) and (ii) as sub-
 19 clauses (I) and (II), respectively;

20 (3) by adding “and” after the semicolon; and

21 (4) by adding after and below the end the fol-
 22 lowing new clause:

23 “(ii) in the case of an individual who has
 24 never received assistance under a State pro-
 25 gram funded under part A and for whom the
 26 State has collected at least \$500 of support, the

1 State shall impose an annual fee of \$25 for
2 each case in which services are furnished, which
3 shall be retained by the State from support col-
4 lected on behalf of the individual (but not from
5 the 1st \$500 so collected), paid by the indi-
6 vidual applying for the services, recovered from
7 the absent parent, or paid by the State out of
8 its own funds (the payment of which from State
9 funds shall not be considered as an administra-
10 tive cost of the State for the operation of the
11 plan, and such fees shall be considered income
12 to the program);”.

13 (b) CONFORMING AMENDMENT.—Section 457(a)(3)
14 (42 U.S.C. 657(a)(3)) is amended to read as follows:

15 “(3) FAMILIES THAT NEVER RECEIVED ASSIST-
16 ANCE.—In the case of any other family, the State
17 shall distribute to the family the portion of the
18 amount so collected that remains after withholding
19 any fee pursuant to section 454(6)(B)(ii).”.

20 (c) EFFECTIVE DATE.—The amendments made by
21 this section shall take effect on October 1, 2004.

22 **SEC. 305. REPORT ON UNDISTRIBUTED CHILD SUPPORT**
23 **PAYMENTS.**

24 Not later than 6 months after the date of the enact-
25 ment of this Act, the Secretary of Health and Human

1 Services shall submit to the Committee on Ways and
 2 Means of the House of Representatives and the Committee
 3 on Finance of the Senate a report on the procedures that
 4 the States use generally to locate custodial parents for
 5 whom child support has been collected but not yet distrib-
 6 uted. The report shall include an estimate of the total
 7 amount of undistributed child support and the average
 8 length of time it takes undistributed child support to be
 9 distributed. To the extent the Secretary deems appro-
 10 priate, the Secretary shall include in the report rec-
 11 ommendations as to whether additional procedures should
 12 be established at the State or Federal level to expedite
 13 the payment of undistributed child support.

14 **SEC. 306. USE OF NEW HIRE INFORMATION TO ASSIST IN**
 15 **ADMINISTRATION OF UNEMPLOYMENT COM-**
 16 **PENSATION PROGRAMS.**

17 (a) IN GENERAL.—Section 453(j) (42 U.S.C. 653(j))
 18 is amended by adding at the end the following:

19 “(7) INFORMATION COMPARISONS AND DISCLO-
 20 SURE TO ASSIST IN ADMINISTRATION OF UNEMPLOY-
 21 MENT COMPENSATION PROGRAMS.—

22 “(A) IN GENERAL.—If a State agency re-
 23 sponsible for the administration of an unem-
 24 ployment compensation program under Federal
 25 or State law transmits to the Secretary the

1 name and social security account number of an
2 individual, the Secretary shall, if the informa-
3 tion in the National Directory of New Hires in-
4 dicates that the individual may be employed,
5 disclose to the State agency the name, address,
6 and employer identification number of any pu-
7 tative employer of the individual, subject to this
8 paragraph.

9 “(B) CONDITION ON DISCLOSURE.—The
10 Secretary shall make a disclosure under sub-
11 paragraph (A) only to the extent that the Sec-
12 retary determines that the disclosure would not
13 interfere with the effective operation of the pro-
14 gram under this part.

15 “(C) USE OF INFORMATION.—A State
16 agency may use information provided under this
17 paragraph only for purposes of administering a
18 program referred to in subparagraph (A).”.

19 (b) EFFECTIVE DATE.—The amendment made by
20 subsection (a) shall take effect on October 1, 2004.

21 **SEC. 307. DECREASE IN AMOUNT OF CHILD SUPPORT AR-**
22 **REARAGE TRIGGERING PASSPORT DENIAL.**

23 (a) IN GENERAL.—Section 452(k)(1) (42 U.S.C.
24 652(k)(1)) is amended by striking “\$5,000” and inserting
25 “\$2,500”.

1 (b) CONFORMING AMENDMENT.—Section 454(31)
2 (42 U.S.C. 654(31)) is amended by striking “\$5,000” and
3 inserting “\$2,500”.

4 (c) EFFECTIVE DATE.—The amendments made by
5 this section shall take effect on October 1, 2004.

6 **SEC. 308. USE OF TAX REFUND INTERCEPT PROGRAM TO**
7 **COLLECT PAST-DUE CHILD SUPPORT ON BE-**
8 **HALF OF CHILDREN WHO ARE NOT MINORS.**

9 (a) IN GENERAL.—Section 464 (42 U.S.C. 664) is
10 amended—

11 (1) in subsection (a)(2)(A), by striking “(as
12 that term is defined for purposes of this paragraph
13 under subsection (c))”; and

14 (2) in subsection (c)—

15 (A) in paragraph (1)—

16 (i) by striking “(1) Except as pro-
17 vided in paragraph (2), as used in” and in-
18 serting “In”; and

19 (ii) by inserting “(whether or not a
20 minor)” after “a child” each place it ap-
21 pears; and

22 (B) by striking paragraphs (2) and (3).

23 (b) EFFECTIVE DATE.—The amendments made by
24 subsection (a) shall take effect on October 1, 2005.

1 **SEC. 309. GARNISHMENT OF COMPENSATION PAID TO VET-**
2 **ERANS FOR SERVICE-CONNECTED DISABIL-**
3 **ITIES IN ORDER TO ENFORCE CHILD SUP-**
4 **PORT OBLIGATIONS.**

5 (a) IN GENERAL.—Section 459(h) (42 U.S.C.
6 659(h)) is amended—

7 (1) in paragraph (1)(A)(ii)(V), by striking all
8 that follows “Armed Forces” and inserting a semi-
9 colon; and

10 (2) by adding at the end the following:

11 “(3) LIMITATIONS WITH RESPECT TO COM-
12 PENSATION PAID TO VETERANS FOR SERVICE-CON-
13 NECTED DISABILITIES.—Notwithstanding any other
14 provision of this section:

15 “(A) Compensation described in paragraph
16 (1)(A)(ii)(V) shall not be subject to withholding
17 pursuant to this section—

18 “(i) for payment of alimony; or

19 “(ii) for payment of child support if
20 the individual is fewer than 60 days in ar-
21 rears in payment of the support.

22 “(B) Not more than 50 percent of any
23 payment of compensation described in para-
24 graph (1)(A)(ii)(V) may be withheld pursuant
25 to this section.”.

1 (b) EFFECTIVE DATE.—The amendments made by
2 subsection (a) shall take effect on October 1, 2005.

3 **SEC. 310. IMPROVING FEDERAL DEBT COLLECTION PRAC-**
4 **TICES.**

5 (a) IN GENERAL.—Section 3716(h)(3) of title 31,
6 United States Code, is amended to read as follows:

7 “(3) In applying this subsection with respect to any
8 debt owed to a State, other than past due support being
9 enforced by the State, subsection (c)(3)(A) shall not apply.
10 Subsection (c)(3)(A) shall apply with respect to past due
11 support being enforced by the State notwithstanding any
12 other provision of law, including sections 207 and
13 1631(d)(1) of the Social Security Act (42 U.S.C. 407 and
14 1383(d)(1)), section 413(b) of Public law 91–173 (30
15 U.S.C. 923(b)), and section 14 of the Act of August 29,
16 1935 (45 U.S.C. 231m).”

17 (b) EFFECTIVE DATE.—The amendment made by
18 subsection (a) shall take effect on October 1, 2004.

19 **SEC. 311. MAINTENANCE OF TECHNICAL ASSISTANCE**
20 **FUNDING.**

21 Section 452(j) (42 U.S.C. 652(j)) is amended by in-
22 serting “or the amount appropriated under this paragraph
23 for fiscal year 2002, whichever is greater,” before “which
24 shall be available”.

1 **SEC. 312. MAINTENANCE OF FEDERAL PARENT LOCATOR**
 2 **SERVICE FUNDING.**

3 Section 453(o) (42 U.S.C. 653(o)) is amended—

4 (1) in the 1st sentence, by inserting “or the
 5 amount appropriated under this paragraph for fiscal
 6 year 2002, whichever is greater,” before “which
 7 shall be available”; and

8 (2) in the 2nd sentence, by striking “for each
 9 of fiscal years 1997 through 2001”.

10 **TITLE IV—CHILD WELFARE**

11 **SEC. 401. EXTENSION OF AUTHORITY TO APPROVE DEM-**
 12 **ONSTRATION PROJECTS.**

13 Section 1130(a)(2) (42 U.S.C. 1320a-9(a)(2)) is
 14 amended by striking “2002” and inserting “2008”.

15 **SEC. 402. ELIMINATION OF LIMITATION ON NUMBER OF**
 16 **WAIVERS.**

17 Section 1130(a)(2) (42 U.S.C. 1320a-9(a)(2)) is
 18 amended by striking “not more than 10”.

19 **SEC. 403. ELIMINATION OF LIMITATION ON NUMBER OF**
 20 **STATES THAT MAY BE GRANTED WAIVERS TO**
 21 **CONDUCT DEMONSTRATION PROJECTS ON**
 22 **SAME TOPIC.**

23 Section 1130 (42 U.S.C. 1320a-9) is amended by
 24 adding at the end the following:

25 “(h) NO LIMIT ON NUMBER OF STATES THAT MAY
 26 BE GRANTED WAIVERS TO CONDUCT SAME OR SIMILAR

1 DEMONSTRATION PROJECTS.—The Secretary shall not
 2 refuse to grant a waiver to a State under this section on
 3 the grounds that a purpose of the waiver or of the dem-
 4 onstration project for which the waiver is necessary would
 5 be the same as or similar to a purpose of another waiver
 6 or project that is or may be conducted under this sec-
 7 tion.”.

8 **SEC. 404. ELIMINATION OF LIMITATION ON NUMBER OF**
 9 **WAIVERS THAT MAY BE GRANTED TO A SIN-**
 10 **GLE STATE FOR DEMONSTRATION PROJECTS.**

11 Section 1130 (42 U.S.C. 1320a–9) is further amend-
 12 ed by adding at the end the following:

13 “(i) NO LIMIT ON NUMBER OF WAIVERS GRANTED
 14 TO, OR DEMONSTRATION PROJECTS THAT MAY BE CON-
 15 DUCTED BY, A SINGLE STATE.—The Secretary shall not
 16 impose any limit on the number of waivers that may be
 17 granted to a State, or the number of demonstration
 18 projects that a State may be authorized to conduct, under
 19 this section.”.

20 **SEC. 405. STREAMLINED PROCESS FOR CONSIDERATION OF**
 21 **AMENDMENTS TO AND EXTENSIONS OF DEM-**
 22 **ONSTRATION PROJECTS REQUIRING WAIV-**
 23 **ERS.**

24 Section 1130 (42 U.S.C. 1320a–9) is further amend-
 25 ed by adding at the end the following:

1 “(j) STREAMLINED PROCESS FOR CONSIDERATION
2 OF AMENDMENTS AND EXTENSIONS.—The Secretary
3 shall develop a streamlined process for consideration of
4 amendments and extensions proposed by States to dem-
5 onstration projects conducted under this section.”.

6 **SEC. 406. AVAILABILITY OF REPORTS.**

7 Section 1130 (42 U.S.C. 1320a–9) is further amend-
8 ed by adding at the end the following:

9 “(k) AVAILABILITY OF REPORTS.—The Secretary
10 shall make available to any State or other interested party
11 any report provided to the Secretary under subsection
12 (f)(2), and any evaluation or report made by the Secretary
13 with respect to a demonstration project conducted under
14 this section, with a focus on information that may promote
15 best practices and program improvements.”.

16 **SEC. 407. TECHNICAL CORRECTION.**

17 Section 1130(b)(1) (42 U.S.C. 1320a–9(b)(1)) is
18 amended by striking “422(b)(9)” and inserting
19 “422(b)(10)”.

20 **TITLE V—SUPPLEMENTAL**
21 **SECURITY INCOME**

22 **SEC. 501. REVIEW OF STATE AGENCY BLINDNESS AND DIS-**
23 **ABILITY DETERMINATIONS.**

24 Section 1633 (42 U.S.C. 1383b) is amended by add-
25 ing at the end the following:

1 “(e)(1) The Commissioner of Social Security shall re-
2 view determinations, made by State agencies pursuant to
3 subsection (a) in connection with applications for benefits
4 under this title on the basis of blindness or disability, that
5 individuals who have attained 18 years of age are blind
6 or disabled as of a specified onset date. The Commissioner
7 of Social Security shall review such a determination before
8 any action is taken to implement the determination.

9 “(2)(A) In carrying out paragraph (1), the Commis-
10 sioner of Social Security shall review—

11 “(i) at least 20 percent of all determinations re-
12 ferred to in paragraph (1) that are made in fiscal
13 year 2004;

14 “(ii) at least 40 percent of all such determina-
15 tions that are made in fiscal year 2005; and

16 “(iii) at least 50 percent of all such determina-
17 tions that are made in fiscal year 2006 or thereafter.

18 “(B) In carrying out subparagraph (A), the Commis-
19 sioner of Social Security shall, to the extent feasible, select
20 for review the determinations which the Commissioner of
21 Social Security identifies as being the most likely to be
22 incorrect.”.

1 **SEC. 502. STATE AUTHORITY TO REQUIRE PARTICIPATION**
2 **IN AN INDIVIDUAL REHABILITATION PLAN.**

3 (a) DEFINITION OF ELIGIBLE INDIVIDUAL.—Para-
4 graphs (1) and (2) of section 1611(a) (42 U.S.C. 1382(a))
5 are each amended—

6 (1) in subparagraph (A), by striking “and” at
7 the end;

8 (2) in subparagraph (B), by adding “and” at
9 the end; and

10 (3) by inserting after subparagraph (B), the
11 following:

12 “(C) who is in compliance with the require-
13 ments of section 1615(f),”.

14 (b) AUTHORITY TO REQUIRE PARTICIPATION IN AN
15 INDIVIDUAL REHABILITATION PLAN.—Section 1615 (42
16 U.S.C. 1382d) is amended by adding at the end the fol-
17 lowing:

18 “(f) Any individual who is a recipient of benefits
19 under this title may be required by the State in which
20 the individual resides to participate in vocational work,
21 education, or rehabilitation services as part of an indi-
22 vidual rehabilitation plan. Any such individual who is so
23 required and refuses to so participate, may be deemed, at
24 State option, to be a non-eligible individual or a non-eli-
25 gible spouse (as the case may be) for purposes of receiving
26 benefits under this title.”.

1 **TITLE VI—STATE AND LOCAL**
2 **FLEXIBILITY**

3 **SEC. 601. PROGRAM COORDINATION DEMONSTRATION**
4 **PROJECTS.**

5 (a) **PURPOSE.**—The purpose of this section is to es-
6 tablish a program of demonstration projects in a State or
7 portion of a State to coordinate multiple public assistance,
8 workforce development, and other programs, for the pur-
9 pose of supporting working individuals and families, help-
10 ing families escape welfare dependency, promoting child
11 well-being, or helping build stronger families, using inno-
12 vative approaches to strengthen service systems and pro-
13 vide more coordinated and effective service delivery.

14 (b) **DEFINITIONS.**—In this section:

15 (1) **ADMINISTERING SECRETARY.**—The term
16 “administering Secretary” means, with respect to a
17 qualified program, the head of the Federal agency
18 responsible for administering the program.

19 (2) **QUALIFIED PROGRAM.**—The term “qualified
20 program” means—

21 (A) a program under part A of title IV of
22 the Social Security Act (42 U.S.C. 601 et seq.);

23 (B) the program under title XX of such
24 Act (42 U.S.C. 1397 et seq.);

1 (C) activities funded under title I of the
2 Workforce Investment Act of 1998, except sub-
3 title C of such title (29 U.S.C. 2801 et seq.);

4 (D) a demonstration project authorized
5 under section 505 of the Family Support Act of
6 1988 (42 U.S.C. 9926);

7 (E) activities funded under the Wagner-
8 Peyser Act (29 U.S.C. 49 et seq.);

9 (F) activities funded under the Adult Edu-
10 cation and Family Literacy Act (20 U.S.C.
11 9201 et seq.);

12 (G) activities funded under the Child Care
13 and Development Block Grant Act of 1990 (42
14 U.S.C. 9858 et seq.);

15 (H) activities funded under the United
16 States Housing Act of 1937 (42 U.S.C. 1437 et
17 seq.), except that such term shall not include—

18 (i) any program for rental assistance
19 under section 8 of such Act (42 U.S.C.
20 1437f); and

21 (ii) the program under section 7 of
22 such Act (42 U.S.C. 1437e) for desig-
23 nating public housing for occupancy by
24 certain populations;

1 (I) activities funded under title I, II, III,
2 or IV of the McKinney-Vento Homeless Assist-
3 ance Act (42 U.S.C. 11301 et seq.); or

4 (J) the food stamp program as defined in
5 section 3(h) of the Food Stamp Act of 1977 (7
6 U.S.C. 2012(h)).

7 (c) APPLICATION REQUIREMENTS.—The head of a
8 State entity or of a sub-State entity administering 2 or
9 more qualified programs proposed to be included in a dem-
10 onstration project under this section shall (or, if the
11 project is proposed to include qualified programs adminis-
12 tered by 2 or more such entities, the heads of the admin-
13 istering entities (each of whom shall be considered an ap-
14 plicant for purposes of this section) shall jointly) submit
15 to the administering Secretary of each such program an
16 application that contains the following:

17 (1) PROGRAMS INCLUDED.—A statement identi-
18 fying each qualified program to be included in the
19 project, and describing how the purposes of each
20 such program will be achieved by the project.

21 (2) POPULATION SERVED.—A statement identi-
22 fying the population to be served by the project and
23 specifying the eligibility criteria to be used.

24 (3) DESCRIPTION AND JUSTIFICATION.—A de-
25 tailed description of the project, including—

1 (A) a description of how the project is ex-
2 pected to improve or enhance achievement of
3 the purposes of the programs to be included in
4 the project, from the standpoint of quality, of
5 cost-effectiveness, or of both; and

6 (B) a description of the performance objec-
7 tives for the project, including any proposed
8 modifications to the performance measures and
9 reporting requirements used in the programs.

10 (4) WAIVERS REQUESTED.—A description of
11 the statutory and regulatory requirements with re-
12 spect to which a waiver is requested in order to
13 carry out the project, and a justification of the need
14 for each such waiver.

15 (5) COST NEUTRALITY.—Such information and
16 assurances as necessary to establish to the satisfac-
17 tion of the administering Secretary, in consultation
18 with the Director of the Office of Management and
19 Budget, that the proposed project is reasonably ex-
20 pected to meet the applicable cost neutrality require-
21 ments of subsection (d)(4).

22 (6) EVALUATION AND REPORTS.—An assurance
23 that the applicant will conduct ongoing and final
24 evaluations of the project, and make interim and
25 final reports to the administering Secretary, at such

1 times and in such manner as the administering Sec-
2 retary may require.

3 (7) PUBLIC HOUSING AGENCY PLAN.—In the
4 case of an application proposing a demonstration
5 project that includes activities referred to in sub-
6 section (b)(2)(H) of this section—

7 (A) a certification that the applicable an-
8 nual public housing agency plan of any agency
9 affected by the project that is approved under
10 section 5A of the United States Housing Act of
11 1937 (42 U.S.C. 1437c–1) by the Secretary in-
12 cludes the information specified in paragraphs
13 (1) through (4) of this subsection; and

14 (B) any resident advisory board rec-
15 ommendations, and other information, relating
16 to the project that, pursuant to section
17 5A(e)(2) of the United States Housing Act of
18 1937 (42 U.S.C. 1437c–1(e)(2)), is required to
19 be included in the public housing agency plan of
20 any public housing agency affected by the
21 project.

22 (8) OTHER INFORMATION AND ASSURANCES.—
23 Such other information and assurances as the ad-
24 ministering Secretary may require.

25 (d) APPROVAL OF APPLICATIONS.—

1 (1) IN GENERAL.—The administering Secretary
2 with respect to a qualified program that is identified
3 in an application submitted pursuant to subsection
4 (c) may approve the application and, except as pro-
5 vided in paragraph (2), waive any requirement appli-
6 cable to the program, to the extent consistent with
7 this section and necessary and appropriate for the
8 conduct of the demonstration project proposed in the
9 application, if the administering Secretary deter-
10 mines that the project—

11 (A) has a reasonable likelihood of achieving
12 the objectives of the programs to be included in
13 the project;

14 (B) may reasonably be expected to meet
15 the applicable cost neutrality requirements of
16 paragraph (4), as determined by the Director of
17 the Office of Management and Budget; and

18 (C) includes the coordination of 2 or more
19 qualified programs.

20 (2) PROVISIONS EXCLUDED FROM WAIVER AU-
21 THORITY.—A waiver shall not be granted under
22 paragraph (1)—

23 (A) with respect to any provision of law re-
24 lating to—

- 1 (i) civil rights or prohibition of dis-
2 crimination;
- 3 (ii) purposes or goals of any program;
- 4 (iii) maintenance of effort require-
5 ments;
- 6 (iv) health or safety;
- 7 (v) labor standards under the Fair
8 Labor Standards Act of 1938; or
- 9 (vi) environmental protection;
- 10 (B) with respect to section 241(a) of the
11 Adult Education and Family Literacy Act;
- 12 (C) in the case of a program under the
13 United States Housing Act of 1937 (42 U.S.C.
14 1437 et seq.), with respect to any requirement
15 under section 5A of such Act (42 U.S.C.
16 1437c-1; relating to public housing agency
17 plans and resident advisory boards);
- 18 (D) in the case of a program under the
19 Workforce Investment Act, with respect to any
20 requirement the waiver of which would violate
21 section 189(i)(4)(A)(i) of such Act;
- 22 (E) in the case of the food stamp program
23 (as defined in section 3(h) of the Food Stamp
24 Act of 1977 (7 U.S.C. 2012(h)), with respect to
25 any requirement under—

1 (i) section 6 (if waiving a requirement
2 under such section would have the effect of
3 expanding eligibility for the program), 7(b)
4 or 16(e) of the Food Stamp Act of 1977
5 (7 U.S.C. 2011 et seq.); or

6 (ii) title IV of the Personal Responsi-
7 bility and Work Opportunity Reconciliation
8 Act of 1996 (8 U.S.C. 1601 et seq.);

9 (F) in the case of a program under part A
10 of title IV of the Social Security Act, if the
11 waiver would reduce or eliminate work partici-
12 pation requirements under the program;

13 (G) with respect to any requirement that a
14 State pass through to a sub-State entity part or
15 all of an amount paid to the State;

16 (H) if the waiver would waive any funding
17 restriction or limitation provided in an appro-
18 priations Act, or would have the effect of trans-
19 ferring appropriated funds from 1 appropria-
20 tions account to another; or

21 (I) except as otherwise provided by statute,
22 if the waiver would waive any funding restric-
23 tion applicable to a program authorized under
24 an Act which is not an appropriations Act (but
25 not including program requirements such as ap-

1 plication procedures, performance standards,
2 reporting requirements, or eligibility standards),
3 or would have the effect of transferring funds
4 from a program for which there is direct spend-
5 ing (as defined in section 250(c)(8) of the Bal-
6 anced Budget and Emergency Deficit Control
7 Act of 1985) to another program.

8 (3) AGREEMENT OF EACH ADMINISTERING SEC-
9 RETARY REQUIRED.—

10 (A) IN GENERAL.—An applicant may not
11 conduct a demonstration project under this sec-
12 tion unless each administering Secretary with
13 respect to any program proposed to be included
14 in the project has approved the application to
15 conduct the project.

16 (B) AGREEMENT WITH RESPECT TO FUND-
17 ING AND IMPLEMENTATION.—Before approving
18 an application to conduct a demonstration
19 project under this section, an administering
20 Secretary shall have in place an agreement with
21 the applicant with respect to the payment of
22 funds and responsibilities required of the ad-
23 ministering Secretary with respect to the
24 project.

25 (4) COST-NEUTRALITY REQUIREMENT.—

1 (A) GENERAL RULE.—Notwithstanding
2 any other provision of law (except subparagraph
3 (B)), the total of the amounts that may be paid
4 by the Federal Government for a fiscal year
5 with respect to the programs in the State in
6 which an entity conducting a demonstration
7 project under this section is located that are af-
8 fected by the project shall not exceed the esti-
9 mated total amount that the Federal Govern-
10 ment would have paid for the fiscal year with
11 respect to the programs if the project had not
12 been conducted, as determined by the Director
13 of the Office of Management and Budget.

14 (B) SPECIAL RULE.—If an applicant sub-
15 mits to the Director of the Office of Manage-
16 ment and Budget a request to apply the rules
17 of this subparagraph to the programs in the
18 State in which the applicant is located that are
19 affected by a demonstration project proposed in
20 an application submitted by the applicant pur-
21 suant to this section, during such period of not
22 more than 5 consecutive fiscal years in which
23 the project is in effect, and the Director deter-
24 mines, on the basis of supporting information
25 provided by the applicant, to grant the request,

1 then, notwithstanding any other provision of
2 law, the total of the amounts that may be paid
3 by the Federal Government for the period with
4 respect to the programs shall not exceed the es-
5 timated total amount that the Federal Govern-
6 ment would have paid for the period with re-
7 spect to the programs if the project had not
8 been conducted.

9 (5) 90-DAY APPROVAL DEADLINE.—

10 (A) IN GENERAL.—If an administering
11 Secretary receives an application to conduct a
12 demonstration project under this section and
13 does not disapprove the application within 90
14 days after the receipt, then—

15 (i) the administering Secretary is
16 deemed to have approved the application
17 for such period as is requested in the ap-
18 plication, except to the extent inconsistent
19 with subsection (e); and

20 (ii) any waiver requested in the appli-
21 cation which applies to a qualified program
22 that is identified in the application and is
23 administered by the administering Sec-
24 retary is deemed to be granted, except to

1 the extent inconsistent with paragraph (2)
2 or (4) of this subsection.

3 (B) DEADLINE EXTENDED IF ADDITIONAL
4 INFORMATION IS SOUGHT.—The 90-day period
5 referred to in subparagraph (A) shall not in-
6 clude any period that begins with the date the
7 Secretary requests the applicant to provide ad-
8 ditional information with respect to the applica-
9 tion and ends with the date the additional in-
10 formation is provided.

11 (e) DURATION OF PROJECTS.—A demonstration
12 project under this section may be approved for a term of
13 not more than 5 years.

14 (f) REPORTS TO CONGRESS.—

15 (1) REPORT ON DISPOSITION OF APPLICA-
16 TIONS.—Within 90 days after an administering Sec-
17 retary receives an application submitted pursuant to
18 this section, the administering Secretary shall sub-
19 mit to each Committee of the Congress which has
20 jurisdiction over a qualified program identified in
21 the application notice of the receipt, a description of
22 the decision of the administering Secretary with re-
23 spect to the application, and the reasons for approv-
24 ing or disapproving the application.

1 (2) REPORTS ON PROJECTS.—Each admin-
2 istering Secretary shall provide annually to the Con-
3 gress a report concerning demonstration projects ap-
4 proved under this section, including—

5 (A) the projects approved for each appli-
6 cant;

7 (B) the number of waivers granted under
8 this section, and the specific statutory provi-
9 sions waived;

10 (C) how well each project for which a waiv-
11 er is granted is improving or enhancing pro-
12 gram achievement from the standpoint of qual-
13 ity, cost-effectiveness, or both;

14 (D) how well each project for which a
15 waiver is granted is meeting the performance
16 objectives specified in subsection (c)(3)(B);

17 (E) how each project for which a waiver is
18 granted is conforming with the cost-neutrality
19 requirements of subsection (d)(4); and

20 (F) to the extent the administering Sec-
21 retary deems appropriate, recommendations for
22 modification of programs based on outcomes of
23 the projects.

1 (g) AMENDMENT TO UNITED STATES HOUSING ACT
2 OF 1937.—Section 5A(d) of the United States Housing
3 Act of 1937 (42 U.S.C. 1437e–1(d)) is amended—

4 (1) by redesignating paragraph (18) as para-
5 graph (19); and

6 (2) by inserting after paragraph (17) the fol-
7 lowing new paragraph:

8 “(18) PROGRAM COORDINATION DEMONSTRA-
9 TION PROJECTS.—In the case of an agency that ad-
10 ministers an activity referred to in section
11 601(b)(2)(H) of the Compassion and Personal Re-
12 sponsibility Act that, during such fiscal year, will be
13 included in a demonstration project under section
14 601 of such Act, the information that is required to
15 be included in the application for the project pursu-
16 ant to paragraphs (1) through (4) of section 601(c)
17 of such Act.”.

18 **SEC. 602. STATE FOOD ASSISTANCE BLOCK GRANT DEM-**
19 **ONSTRATION PROJECT.**

20 The Food Stamp Act of 1977 (7 U.S.C. 2011 et seq.)
21 is amended by adding at the end the following:

1 **“SEC. 28. STATE FOOD ASSISTANCE BLOCK GRANT DEM-**
2 **ONSTRATION PROJECT.**

3 “(a) ESTABLISHMENT.—The Secretary shall estab-
4 lish a program to make grants to States in accordance
5 with this section to provide—

6 “(1) food assistance to needy individuals and
7 families residing in the State;

8 “(2) funds to operate an employment and train-
9 ing program under subsection (g) for needy individ-
10 uals under the program; and

11 “(3) funds for administrative costs incurred in
12 providing the assistance.

13 “(b) ELECTION.—

14 “(1) IN GENERAL.—A State may elect to par-
15 ticipate in the program established under subsection
16 (a).

17 “(2) ELECTION REVOCABLE.—A State that
18 elects to participate in the program established
19 under subsection (a) may subsequently reverse the
20 election of the State only once thereafter. Following
21 the reversal, the State shall only be eligible to par-
22 ticipate in the food stamp program in accordance
23 with the other sections of this Act and shall not re-
24 ceive a block grant under this section.

25 “(3) PROGRAM EXCLUSIVE.—A State that is
26 participating in the program established under sub-

1 section (a) shall not be subject to, or receive any
2 benefit under, this Act except as provided in this
3 section.

4 “(c) LEAD AGENCY.—

5 “(1) DESIGNATION.—A State desiring to par-
6 ticipate in the program established under subsection
7 (a) shall designate, in an application submitted to
8 the Secretary under subsection (d)(1), an appro-
9 priate State agency that complies with paragraph
10 (2) to act as the lead agency for the State.

11 “(2) DUTIES.—The lead agency shall—

12 “(A) administer, either directly, through
13 other State agencies, or through local agencies,
14 the assistance received under this section by the
15 State;

16 “(B) develop the State plan to be sub-
17 mitted to the Secretary under subsection (d)(1);
18 and

19 “(C) coordinate the provision of food as-
20 sistance under this section with other Federal,
21 State, and local programs.

22 “(d) APPLICATION AND PLAN.—

23 “(1) APPLICATION.—To be eligible to receive
24 assistance under this section, a State shall prepare
25 and submit to the Secretary an application at such

1 time, in such manner, and containing such informa-
2 tion as the Secretary shall by regulation require, in-
3 cluding—

4 “(A) an assurance that the State will com-
5 ply with the requirements of this section;

6 “(B) a State plan that meets the require-
7 ments of paragraph (2); and

8 “(C) an assurance that the State will com-
9 ply with the requirements of the State plan
10 under paragraph (2).

11 “(2) REQUIREMENTS OF PLAN.—

12 “(A) LEAD AGENCY.—The State plan shall
13 identify the lead agency.

14 “(B) USE OF BLOCK GRANT FUNDS.—The
15 State plan shall provide that the State shall use
16 the amounts provided to the State for each fis-
17 cal year under this section—

18 “(i) to provide food assistance to
19 needy individuals and families residing in
20 the State, other than residents of institu-
21 tions who are ineligible for food stamps
22 under section 3(i);

23 “(ii) to administer an employment
24 and training program under subsection (g)
25 for needy individuals under the program

1 and to provide reimbursements to needy
2 individuals and families as would be al-
3 lowed under section 16(h)(3); and

4 “(iii) to pay administrative costs in-
5 curred in providing the assistance.

6 “(C) ASSISTANCE FOR ENTIRE STATE.—

7 The State plan shall provide that benefits under
8 this section shall be available throughout the
9 entire State.

10 “(D) NOTICE AND HEARINGS.—The State
11 plan shall provide that an individual or family
12 who applies for, or receives, assistance under
13 this section shall be provided with notice of, and
14 an opportunity for a hearing on, any action
15 under this section that adversely affects the in-
16 dividual or family.

17 “(E) OTHER ASSISTANCE.—

18 “(i) COORDINATION.—The State plan
19 may coordinate assistance received under
20 this section with assistance provided under
21 the State program funded under part A of
22 title IV of the Social Security Act (42
23 U.S.C. 601 et seq.).

24 “(ii) PENALTIES.—If an individual or
25 family is penalized for violating part A of

1 title IV of the Act, the State plan may re-
2 duce the amount of assistance provided
3 under this section or otherwise penalize the
4 individual or family.

5 “(F) ELIGIBILITY LIMITATIONS.—The
6 State plan shall describe the income and re-
7 source eligibility limitations that are established
8 for the receipt of assistance under this section.

9 “(G) RECEIVING BENEFITS IN MORE THAN
10 1 JURISDICTION.—The State plan shall estab-
11 lish a system to verify and otherwise ensure
12 that no individual or family shall receive bene-
13 fits under this section in more than 1 jurisdic-
14 tion within the State.

15 “(H) PRIVACY.—The State plan shall pro-
16 vide for safeguarding and restricting the use
17 and disclosure of information about any indi-
18 vidual or family receiving assistance under this
19 section.

20 “(I) OTHER INFORMATION.—The State
21 plan shall contain such other information as
22 may be required by the Secretary.

23 “(3) APPROVAL OF APPLICATION AND PLAN.—
24 During fiscal years 2004 through 2008, the Sec-
25 retary may approve the applications and State plans

1 that satisfy the requirements of this section of not
2 more than 5 States for a term of not more than 5
3 years.

4 “(e) CONSTRUCTION OF FACILITIES.—No funds
5 made available under this section shall be expended for
6 the purchase or improvement of land, or for the purchase,
7 construction, or permanent improvement of any building
8 or facility.

9 “(f) BENEFITS FOR ALIENS.—No individual shall be
10 eligible to receive benefits under a State plan approved
11 under subsection (d)(3) if the individual is not eligible to
12 participate in the food stamp program under title IV of
13 the Personal Responsibility and Work Opportunity Rec-
14 onciliation Act of 1996 (8 U.S.C. 1601 et seq.).

15 “(g) EMPLOYMENT AND TRAINING.—Each State
16 shall implement an employment and training program for
17 needy individuals under the program.

18 “(h) ENFORCEMENT.—

19 “(1) REVIEW OF COMPLIANCE WITH STATE
20 PLAN.—The Secretary shall review and monitor
21 State compliance with this section and the State
22 plan approved under subsection (d)(3).

23 “(2) NONCOMPLIANCE.—

1 “(A) IN GENERAL.—If the Secretary, after
2 reasonable notice to a State and opportunity for
3 a hearing, finds that—

4 “(i) there has been a failure by the
5 State to comply substantially with any pro-
6 vision or requirement set forth in the State
7 plan approved under subsection (d)(3); or

8 “(ii) in the operation of any program
9 or activity for which assistance is provided
10 under this section, there is a failure by the
11 State to comply substantially with any pro-
12 vision of this section, the Secretary shall
13 notify the State of the finding and that no
14 further payments will be made to the State
15 under this section (or, in the case of non-
16 compliance in the operation of a program
17 or activity, that no further payments to the
18 State will be made with respect to the pro-
19 gram or activity) until the Secretary is sat-
20 isfied that there is no longer any failure to
21 comply or that the noncompliance will be
22 promptly corrected.

23 “(B) OTHER SANCTIONS.—In the case of a
24 finding of noncompliance made pursuant to
25 subparagraph (A), the Secretary may, in addi-

1 tion to, or in lieu of, imposing the sanctions de-
2 scribed in subparagraph (A), impose other ap-
3 propriate sanctions, including recoupment of
4 money improperly expended for purposes pro-
5 hibited or not authorized by this section and
6 disqualification from the receipt of financial as-
7 sistance under this section.

8 “(C) NOTICE.—The notice required under
9 subparagraph (A) shall include a specific identi-
10 fication of any additional sanction being im-
11 posed under subparagraph (B).

12 “(3) ISSUANCE OF REGULATIONS.—The Sec-
13 retary shall establish by regulation procedures for—

14 “(A) receiving, processing, and deter-
15 mining the validity of complaints concerning
16 any failure of a State to comply with the State
17 plan or any requirement of this section; and

18 “(B) imposing sanctions under this sec-
19 tion.

20 “(i) PAYMENTS.—

21 “(1) IN GENERAL.—For each fiscal year, the
22 Secretary shall pay to a State that has an applica-
23 tion approved by the Secretary under subsection
24 (d)(3) an amount that is equal to the allotment of
25 the State under subsection (l)(2) for the fiscal year.

1 “(2) METHOD OF PAYMENT.—The Secretary
2 shall make payments to a State for a fiscal year
3 under this section by issuing 1 or more letters of
4 credit for the fiscal year, with necessary adjustments
5 on account of overpayments or underpayments, as
6 determined by the Secretary.

7 “(3) SPENDING OF FUNDS BY STATE.—

8 “(A) IN GENERAL.—Except as provided in
9 subparagraph (B), payments to a State from an
10 allotment under subsection (1)(2) for a fiscal
11 year may be expended by the State only in the
12 fiscal year.

13 “(B) CARRYOVER.—The State may reserve
14 up to 10 percent of an allotment under sub-
15 section (1)(2) for a fiscal year to provide assist-
16 ance under this section in subsequent fiscal
17 years, except that the reserved funds may not
18 exceed 30 percent of the total allotment re-
19 ceived under this section for a fiscal year.

20 “(4) PROVISION OF FOOD ASSISTANCE.—A
21 State may provide food assistance under this section
22 in any manner determined appropriate by the State
23 to provide food assistance to needy individuals and
24 families in the State, such as electronic benefits
25 transfer limited to food purchases, coupons limited

1 to food purchases, or direct provision of commod-
2 ities.

3 “(5) DEFINITION OF FOOD ASSISTANCE.—In
4 this section, the term ‘food assistance’ means assist-
5 ance that may be used only to obtain food, as de-
6 fined in section 3(g).

7 “(j) AUDITS.—

8 “(1) REQUIREMENT.—After the close of each
9 fiscal year, a State shall arrange for an audit of the
10 expenditures of the State during the program period
11 from amounts received under this section.

12 “(2) INDEPENDENT AUDITOR.—An audit under
13 this section shall be conducted by an entity that is
14 independent of any agency administering activities
15 that receive assistance under this section and be in
16 accordance with generally accepted auditing prin-
17 ciples.

18 “(3) PAYMENT ACCURACY.—Each annual audit
19 under this section shall include an audit of payment
20 accuracy under this section that shall be based on a
21 statistically valid sample of the caseload in the
22 State.

23 “(4) SUBMISSION.—Not later than 30 days
24 after the completion of an audit under this section,

1 the State shall submit a copy of the audit to the leg-
2 islature of the State and to the Secretary.

3 “(5) REPAYMENT OF AMOUNTS.—Each State
4 shall repay to the United States any amounts deter-
5 mined through an audit under this section to have
6 not been expended in accordance with this section or
7 to have not been expended in accordance with the
8 State plan, or the Secretary may offset the amounts
9 against any other amount paid to the State under
10 this section.

11 “(k) NONDISCRIMINATION.—

12 “(1) IN GENERAL.—The Secretary shall not
13 provide financial assistance for any program,
14 project, or activity under this section if any person
15 with responsibilities for the operation of the pro-
16 gram, project, or activity discriminates with respect
17 to the program, project, or activity because of race,
18 religion, color, national origin, sex, or disability.

19 “(2) ENFORCEMENT.—The powers, remedies,
20 and procedures set forth in title VI of the Civil
21 Rights Act of 1964 (42 U.S.C. 2000d et seq.) may
22 be used by the Secretary to enforce paragraph (1).

23 “(l) ALLOTMENTS.—

24 “(1) DEFINITION OF STATE.—In this section,
25 the term ‘State’ means each of the 50 States, the

1 District of Columbia, Guam, and the Virgin Islands
2 of the United States.

3 “(2) STATE ALLOTMENT.—

4 “(A) IN GENERAL.—Except as provided in
5 subparagraphs (B) and (C), from the amounts
6 made available under section 18 of this Act for
7 each fiscal year, the Secretary shall allot to
8 each State participating in the program estab-
9 lished under subsection (a) an amount that is
10 equal to the sum of—

11 “(i) the greater of, as determined by
12 the Secretary—

13 “(I) the total dollar value of all
14 benefits issued under the food stamp
15 program established under this Act by
16 the State during fiscal year 2003; or

17 “(II) the average per fiscal year
18 of the total dollar value of all benefits
19 issued under the food stamp program
20 by the State during each of fiscal
21 years 2001 through 2003; and

22 “(ii) the greater of, as determined by
23 the Secretary—

24 “(I) the total amount received by
25 the State for administrative costs and

1 the employment and training program
2 under subsections (a) and (h), respec-
3 tively, of section 16 of this Act for fis-
4 cal year 2003; or

5 “(II) the average per fiscal year
6 of the total amount received by the
7 State for administrative costs and the
8 employment and training program
9 under subsections (a) and (h), respec-
10 tively, of section 16 of this Act for
11 each of fiscal years 2001 through
12 2003.

13 “(B) ADJUSTMENT FOR INFLATION.—The
14 amount allotted by the Secretary under sub-
15 paragraph (A) for a State for a fiscal year shall
16 be increased by the amount equal to—

17 “(i) the amount allotted for the State
18 for that fiscal year under subparagraph
19 (A); multiplied by

20 “(ii) $\frac{1}{2}$ of the aggregate increase in
21 the Consumer Price Index for All-Urban
22 Consumers (all items; U.S. city average)
23 for the period of fiscal years in which the
24 State is participating in the program es-
25 tablished under subsection (a).

1 “(C) INSUFFICIENT FUNDS.—If the Sec-
2 retary finds that the total amount of allotments
3 to which States would otherwise be entitled for
4 a fiscal year under subparagraph (A) will ex-
5 ceed the amount of funds that will be made
6 available to provide the allotments for the fiscal
7 year, the Secretary shall reduce the allotments
8 made to States under this subsection, on a pro
9 rata basis, to the extent necessary to allot
10 under this subsection a total amount that is
11 equal to the funds that will be made available.”.

12 **TITLE VII—ABSTINENCE** 13 **EDUCATION**

14 **SEC. 701. EXTENSION OF ABSTINENCE EDUCATION PRO-** 15 **GRAM.**

16 (a) EXTENSION OF APPROPRIATIONS.—Section
17 510(d) (42 U.S.C. 710(d)) is amended by striking “2002”
18 and inserting “2008”.

19 (b) ALLOTMENT OF FUNDS.—Section 510(a) (42
20 U.S.C. 710(a)) is amended—

21 (1) in the matter preceding paragraph (1), by
22 striking “an application for the fiscal year under
23 section 505(a)” and inserting “, for the fiscal year,
24 an application under section 505(a), and an applica-
25 tion under this section (in such form and meeting

1 such terms and conditions as determined appropriate
2 by the Secretary),”]; and

3 (2) in paragraph (2), to read as follows:

4 “(2) the percentage that would be determined
5 for the State under section 502(c)(1)(B)(ii) if the
6 calculation under such section took into consider-
7 ation only those States that transmitted both such
8 applications for such fiscal year.”.

9 (c) REALLOTMENT OF FUNDS.—Section 510 (42
10 U.S.C. 710) is amended by adding at the end the following
11 new subsection:

12 “(e)(1) With respect to allotments under subsection
13 (a) for fiscal year 2004 and subsequent fiscal years, the
14 amount of any allotment to a State for a fiscal year that
15 the Secretary determines will not be required to carry out
16 a program under this section during such fiscal year or
17 the succeeding fiscal year shall be available for reallocation
18 from time to time during such fiscal years on such dates
19 as the Secretary may fix, to other States that the Sec-
20 retary determines—

21 “(A) require amounts in excess of amounts pre-
22 viously allotted under subsection (a) to carry out a
23 program under this section; and

24 “(B) will use such excess amounts during such
25 fiscal years.

1 “(2) Reallotments under paragraph (1) shall be made
 2 on the basis of such States’ applications under this sec-
 3 tion, after taking into consideration the population of low-
 4 income children in each such State as compared with the
 5 population of low-income children in all such States with
 6 respect to which a determination under paragraph (1) has
 7 been made by the Secretary.

8 “(3) Any amount reallocated under paragraph (1) to
 9 a State is deemed to be part of its allotment under sub-
 10 section (a).”.

11 (d) **EFFECTIVE DATE.**—The amendments made by
 12 this section shall be effective with respect to the program
 13 under section 510 for fiscal years 2004 and succeeding
 14 fiscal years.

15 **TITLE VIII—TRANSITIONAL** 16 **MEDICAL ASSISTANCE**

17 **SEC. 801. EXTENSION OF MEDICAID TRANSITIONAL MED-** 18 **ICAL ASSISTANCE PROGRAM THROUGH FIS-** 19 **CAL YEAR 2004.**

20 (a) **IN GENERAL.**—Section 1925(f) (42 U.S.C.
 21 1396r–6(f)) is amended by striking “2002” and inserting
 22 “2004”.

23 (b) **CONFORMING AMENDMENT.**—Section
 24 1902(e)(1)(B) (42 U.S.C. 1396a(e)(1)(B)) is amended by
 25 striking “September 30, 2002” and inserting “the last

1 date (if any) on which section 1925 applies under sub-
 2 section (f) of that section”.

3 (c) EFFECTIVE DATE.—The amendments made by
 4 this section shall take effect October 1, 2003.

5 **SEC. 802. ADJUSTMENT TO PAYMENTS FOR MEDICAID AD-**
 6 **MINISTRATIVE COSTS TO PREVENT DUPLICA-**
 7 **TIVE PAYMENTS AND TO FUND EXTENSION**
 8 **OF TRANSITIONAL MEDICAL ASSISTANCE.**

9 Section 1903 (42 U.S.C. 1396b) is amended—

10 (1) in subsection (a)(7), by striking “section
 11 1919(g)(3)(B)” and inserting “subsection (x) and
 12 section 1919(g)(3)(C)”; and

13 (2) by adding at the end the following:

14 “(x) ADJUSTMENTS TO PAYMENTS FOR ADMINISTRA-
 15 TIVE COSTS TO FUND EXTENSION OF TRANSITIONAL
 16 MEDICAL ASSISTANCE.—

17 “(1) REDUCTIONS IN PAYMENTS FOR ADMINIS-
 18 TRATIVE COSTS.—Effective for each calendar quar-
 19 ter in fiscal year 2004 and fiscal year 2005, the Sec-
 20 retary shall reduce the amount paid under sub-
 21 section (a)(7) to each State by an amount equal to
 22 45 percent for fiscal year 2004, and 80 percent for
 23 fiscal year 2005, of one-quarter of the annualized
 24 amount determined for the medicaid program under

1 section 16(k)(2)(B) of the Food Stamp Act of 1977
 2 (7 U.S.C. 2025(k)(2)(B)).

3 “(2) ALLOCATION OF ADMINISTRATIVE
 4 COSTS.—None of the funds or expenditures de-
 5 scribed in section 16(k)(5)(B) of the Food Stamp
 6 Act of 1977 (7 U.S.C. 2025(k)(5)(B)) may be used
 7 to pay for costs—

8 “(A) eligible for reimbursement under sub-
 9 section (a)(7) (or costs that would have been el-
 10 igible for reimbursement but for this sub-
 11 section); and

12 “(B) allocated for reimbursement to the
 13 program under this title under a plan submitted
 14 by a State to the Secretary to allocate adminis-
 15 trative costs for public assistance programs;
 16 except that, for purposes of subparagraph (A), the
 17 reference in clause (iii) of that section to ‘subsection
 18 (a)’ is deemed a reference to subsection (a)(7) and
 19 clause (iv)(II) of that section shall be applied as if
 20 ‘medicaid program’ were substituted for ‘food stamp
 21 program’.”.

22 **TITLE IX—FOOD STAMPS**

23 **SEC. 901. FOOD STAMP PROGRAM.**

24 (a) STATE AUTHORITY TO OPERATE SEPARATE ELI-
 25 GIBILITY VERIFICATION SYSTEMS; CLARIFICATION OF

1 REFUSAL TO COOPERATE.—Section 6(c) of the Food
 2 Stamp Act of 1977 (7 U.S.C. 2015(c)) is amended, in the
 3 matter preceding paragraph (1)(A), by inserting the fol-
 4 lowing: “Notwithstanding the preceding sentence, nothing
 5 in this Act or any other provision of law prevents a State
 6 from operating a separate eligibility verification system to
 7 accurately verify information to determine the eligibility
 8 of a household or to complete any subsequent review of
 9 a household’s eligibility. The failure of a household to ap-
 10 pear at an eligibility verification interview may be deemed
 11 a refusal to cooperate under this subsection.”.

12 (b) ALIGNMENT OF TANF AND FOOD STAMP PRO-
 13 GRAM WORK REQUIREMENTS; CLARIFICATION OF SCOPE
 14 OF SIMPLIFIED FOOD STAMP PROGRAM.—

15 (1) SIMPLIFIED FOOD STAMP PROGRAM.—Sec-
 16 tion 26(c) of the Food Stamp Act of 1977 (7 U.S.C.
 17 2035(c)) is amended—

18 (A) in paragraph (1), by inserting “are eli-
 19 gible for, have applied for, or” after “mem-
 20 bers”;

21 (B) in paragraph (2), by inserting “are eli-
 22 gible for, have applied for, or” after “mem-
 23 bers”; and

24 (C) in paragraph (3)—

1 (i) by striking “if approved by the
2 Secretary,”; and

3 (ii) by inserting “are eligible for, have
4 applied for, or” after “members” the sec-
5 ond place it appears.

6 (2) WORK REQUIREMENTS AS CONDITIONS OF
7 PARTICIPATION.—Section 6(d)(1) of the Food
8 Stamp Act of 1977 (7 U.S.C. 2015(d)(1)) is amend-
9 ed—

10 (A) in subparagraph (A)—

11 (i) in clause (i), by inserting “(or, at
12 the option of the State, more frequently)”
13 after “thereafter,”; and

14 (ii) in clause (iv), by inserting “, or to
15 comply with required assessments,” after
16 “sufficient information”; and

17 (B) in subparagraph (C), by adding at the
18 end the following:

19 “(iv) STATE OPTION TO ALIGN WORK
20 REQUIREMENTS WITH TANF REQUIRE-
21 MENTS.—In the case of an individual who
22 becomes ineligible to participate in the food
23 stamp program under subparagraph (A)
24 and who is a recipient of assistance under
25 the State program funded under part A of

1 title IV of the Social Security Act (42
 2 U.S.C. 601 et seq.), the State agency may,
 3 at the option of the State, establish the du-
 4 ration of ineligibility for participation in
 5 the food stamp program to correspond to
 6 any duration of ineligibility or penalty im-
 7 posed with respect to the individual under
 8 that State program.”.

9 (3) STATE OPTION TO NOT EXEMPT CERTAIN
 10 PERSONS FROM WORK REQUIREMENTS.—

11 (A) IN GENERAL.—Section 6(d)(2) of the
 12 Food Stamp Act of 1977 (7 U.S.C. 2015(d)(2))
 13 is amended—

14 (i) in the first sentence, by redesign-
 15 ating subparagraphs (A) through (F) as
 16 clauses (i) through (vi), respectively;

17 (ii) by striking “(2) A person” and in-
 18 serting the following:

19 “(2) EXEMPTION FROM WORK REQUIRE-
 20 MENTS.—

21 “(A) IN GENERAL.—Subject to subpara-
 22 graph (B), a person”;

23 (iii) by inserting after the first sen-
 24 tence the following:

1 “(B) COMPLIANCE BY CERTAIN PERSON.—
 2 At the option of a State, a State may require
 3 a person described in clause (ii) or (iv) of sub-
 4 paragraph (A) to comply with the requirements
 5 of paragraph (1).”; and

6 (iv) by striking the second sentence.

7 (B) TECHNICAL AMENDMENT.—Section
 8 6(d)(2)(A) of the Food Stamp Act of 1977 (7
 9 U.S.C. 2015(d)(2)(A)), as amended by subpara-
 10 graph (A)(ii), is amended by striking “, as
 11 amended (42 U.S.C. 602),”.

12 (c) STRENGTHENING FOOD STAMP WORK REQUIRE-
 13 MENTS FOR ABLE-BODIED ADULTS WITHOUT DEPEND-
 14 ENTS.—Section 6(o) of the Food Stamp Act of 1977 (7
 15 U.S.C. 2015(o)) is amended by adding at the end the fol-
 16 lowing:

17 “(8) LIMITATION ON WAIVERS AND 15 PERCENT
 18 EXEMPTION.—Notwithstanding any other provision
 19 of this subsection—

20 “(A) no waiver granted under paragraph
 21 (4) before, on, or after the date of enactment
 22 of this paragraph shall continue beyond Decem-
 23 ber 31, 2004; and

24 “(B) no exemption provided under para-
 25 graph (6) before, on, or after the date of enact-

1 ment of this paragraph shall be in effect after
2 December 31, 2004.”.

3 (d) ELIMINATION OF CAP ON REDUCTIONS OF
4 HOUSEHOLD ALLOTMENTS FOR FAILURE TO COMPLY
5 WITH OTHER PUBLIC ASSISTANCE PROGRAMS AND
6 ALIGNMENT OF RULES AND PROCEDURES WITH
7 TANF.—Section 8(d) of the Food Stamp Act of 1977 (7
8 U.S.C. 2017(d)) is amended—

9 (1) in paragraph (1)(B), by striking “not more
10 than 25 percent” and inserting “an amount up to
11 the full value of the household allotment”; and

12 (2) in paragraph (2), by striking “the rules and
13 procedures that apply” and inserting “all the appli-
14 cable rules and procedures with respect to reason,
15 type, period, and amount of reduction for which ap-
16 plicable sanctions apply”.

17 (e) APPLICATION OF RULES FOR HOUSEHOLDS RE-
18 SIDING IN DRUG OR ALCOHOL TREATMENT CENTERS TO
19 HOMELESS OR DOMESTIC VIOLENCE SHELTERS.—

20 (1) IN GENERAL.—Section 8(e)(1) of the Food
21 Stamp Act of 1977 (7 U.S.C. 2017(e)(1)) is amend-
22 ed by inserting after “section 3(i)(5),” the following:
23 “or who resides in a homeless or domestic violence
24 shelter,”.

1 (2) CONFORMING AMENDMENTS.—Section 8(e)
 2 of the Food Stamp Act of 1977 (7 U.S.C. 2017(e))
 3 is amended—

4 (A) in the subsection heading, by inserting
 5 “OR SHELTERS” after “CENTERS”; and

6 (B) in paragraphs (1) and (2), by inserting
 7 “or shelter” after “center” each place it ap-
 8 pears (other than the first place such term ap-
 9 pears in paragraph (1)).

10 (f) STATE AUTHORITY TO CONTRACT OUT CERTIFI-
 11 CATION OF APPLICANT HOUSEHOLDS.—Section 11(e) of
 12 the Food Stamp Act of 1977 (7 U.S.C. 2020(e)) is amend-
 13 ed by striking paragraph (6) and inserting the following:

14 “(6) that the State agency shall undertake the
 15 certification of applicant households (including, at
 16 the option of the State, by contract with public or
 17 private entities) in accordance with the general pro-
 18 cedures prescribed by the Secretary in the regula-
 19 tions promulgated pursuant to this Act;”.

20 **TITLE X—EFFECTIVE DATE**

21 **SEC. 1001. EFFECTIVE DATE.**

22 (a) IN GENERAL.—Except as otherwise provided, the
 23 amendments made by this Act shall take effect on the date
 24 of the enactment of this Act.

1 (b) EXCEPTION.—In the case of a State plan under
2 part A or D of title IV of the Social Security Act which
3 the Secretary determines requires State legislation in
4 order for the plan to meet the additional requirements im-
5 posed by the amendments made by this Act, the effective
6 date of the amendments imposing the additional require-
7 ments shall be 3 months after the first day of the first
8 calendar quarter beginning after the close of the first reg-
9 ular session of the State legislature that begins after the
10 date of the enactment of this Act. For purposes of the
11 preceding sentence, in the case of a State that has a 2-
12 year legislative session, each year of the session shall be
13 considered to be a separate regular session of the State
14 legislature.

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