

109<sup>TH</sup> CONGRESS  
2<sup>D</sup> SESSION

# S. 2141

---

IN THE HOUSE OF REPRESENTATIVES

FEBRUARY 28, 2006

Referred to the Committee on Financial Services, and in addition to the Committee on the Judiciary, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

---

## AN ACT

To make improvements to the Federal Deposit Insurance Act.

1        *Be it enacted by the Senate and House of Representa-*  
2        *tives of the United States of America in Congress assembled,*

1 **SECTION. 1. TREATMENT OF CERTAIN AGREEMENTS BY**  
2 **CONSERVATORS OR RECEIVERS OF DEPOSI-**  
3 **TORY INSTITUTIONS.**

4 (a) DEFINITION OF SECURITIES CONTRACT.—

5 (1) FDIC-INSURED DEPOSITORY INSTITU-  
6 TIONS.—Section 11(e)(8)(D)(ii) of the Federal De-  
7 posit Insurance Act (12 U.S.C. 1821(e)(8)(D)(ii)) is  
8 amended—

9 (A) in subclause (I)—

10 (i) by striking “mortgage loan, or”  
11 and inserting “mortgage loan,”; and

12 (ii) by inserting before the semicolon  
13 “(whether or not such repurchase or re-  
14 verse repurchase transaction is a ‘repur-  
15 chase agreement’, as defined in clause  
16 (v))”;

17 (B) in subclause (IV)—

18 (i) by inserting “(including by nova-  
19 tion)” after “the guarantee”; and

20 (ii) by inserting before the semicolon  
21 “(whether or not such settlement is in con-  
22 nection with any agreement or transaction  
23 referred to in subclauses (I) through (XII)  
24 (other than subclause (II))”;

1 (C) in subclause (IX), by striking “or  
2 (VIII)” each place that term appears and in-  
3 serting “(VIII), (IX), or (X)”;

4 (D) by redesignating subclauses (VI)  
5 through (X) as subclauses (VIII) through  
6 (XII), respectively; and

7 (E) by inserting after subclause (V) the  
8 following:

9 “(VI) means any extension of  
10 credit for the clearance or settlement  
11 of securities transactions;

12 “(VII) means any loan trans-  
13 action coupled with a securities collar  
14 transaction, any prepaid securities  
15 forward transaction, or any total re-  
16 turn swap transaction coupled with a  
17 securities sale transaction;”.

18 (2) INSURED CREDIT UNIONS.—Section  
19 207(c)(8)(D)(ii) of the Federal Credit Union Act  
20 (12 U.S.C. 1787(c)(8)(D)(ii)) is amended—

21 (A) in subclause (I)—

22 (i) by striking “mortgage loan, or”  
23 and inserting “mortgage loan;” and

24 (ii) by inserting before the semicolon  
25 “(whether or not such repurchase or re-

1           verse repurchase transaction is a ‘repur-  
2           chase agreement’, as defined in clause  
3           (v))”;

4           (B) in subclause (IV)—

5                 (i) by inserting “(including by nova-  
6                 tion)” after “the guarantee”; and

7                 (ii) by inserting before the semicolon  
8                 “(whether or not such settlement is in con-  
9                 nection with any agreement or transaction  
10                referred to in subclauses (I) through (XII)  
11                (other than subclause (II))”;

12           (C) in subclause (IX), by striking “or  
13           (VIII)” each place that term appears and in-  
14           serting “(VIII), (IX), or (X)”;

15           (D) by redesignating subclauses (VI)  
16           through (X) as subclauses (VIII) through  
17           (XII), respectively; and

18           (E) by inserting after subclause (V) the  
19           following:

20                         “(VI) means any extension of  
21                         credit for the clearance or settlement  
22                         of securities transactions;

23                         “(VII) means any loan trans-  
24                         action coupled with a securities collar  
25                         transaction, any prepaid securities

1 forward transaction, or any total re-  
2 turn swap transaction coupled with a  
3 securities sale transaction;”.

4 (b) DEFINITION OF FORWARD CONTRACT.—Section  
5 11(e)(8)(D)(iv)(I) of the Federal Deposit Insurance Act  
6 (12 U.S.C. 1821(e)(8)(D)(iv)(I)) is amended by striking  
7 “transaction, reverse repurchase transaction” and insert-  
8 ing “or reverse repurchase transaction (whether or not  
9 such repurchase or reverse repurchase transaction is a ‘re-  
10 purchase agreement’, as defined in clause (v))”.

11 (c) DEFINITION OF SWAP AGREEMENT.—

12 (1) FDIC-INSURED DEPOSITORY INSTITU-  
13 TIONS.—Section 11(e)(8)(D)(vi) of the Federal De-  
14 posit Insurance Act (12 U.S.C. 1821(e)(8)(D)(vi)) is  
15 amended—

16 (A) in subclause (I)—

17 (i) by striking “or precious metals”  
18 and inserting “, precious metals, or other  
19 commodity”; and

20 (ii) by striking “or a weather swap,  
21 weather derivative, or weather option” and  
22 inserting “weather swap, option, future, or  
23 forward agreement; an emissions swap, op-  
24 tion, future, or forward agreement; or an

1           inflation swap, option, future, or forward  
2           agreement”;

3           (B) in subclause (II)—

4                 (i) by inserting “or other derivatives”  
5                 after “dealings in the swap”; and

6                 (ii) by striking “future, or option”  
7                 and inserting “future, option, or spot  
8                 transaction”; and

9           (C) by striking “the Securities Act of  
10           1933, the Securities Exchange Act of 1934, the  
11           Public Utility Holding Company Act of 1935,  
12           the Trust Indenture Act of 1939, the Invest-  
13           ment Company Act of 1940, the Investment  
14           Advisers Act of 1940, the Securities Investor  
15           Protection Act of 1970, the Commodity Ex-  
16           change Act, the Gramm-Leach-Bliley Act, and  
17           the Legal Certainty for Bank Products Act of  
18           2000” and inserting “the Gramm-Leach-Bliley  
19           Act, the Legal Certainty for Bank Products Act  
20           of 2000, the securities laws (as that term is de-  
21           fined in section 3(a)(47) of the Securities Ex-  
22           change Act of 1934) and the Commodity Ex-  
23           change Act”.

1           (2)   INSURED   CREDIT   UNIONS.—Section  
2           207(c)(8)(D)(vi) of the Federal Credit Union Act  
3           (12 U.S.C. 1787(c)(8)(D)(vi)) is amended—

4                   (A) in subclause (I)—

5                           (i) by striking “or precious metals”  
6                           and inserting “, precious metals, or other  
7                           commodity”; and

8                           (ii) by striking “or a weather swap,  
9                           weather derivative, or weather option” and  
10                          inserting “weather swap, option, future, or  
11                          forward agreement; an emissions swap, op-  
12                          tion, future, or forward agreement; or an  
13                          inflation swap, option, future, or forward  
14                          agreement”;

15                   (B) in subclause (II)—

16                           (i) by inserting “or other derivatives”  
17                           after “dealings in the swap”; and

18                           (ii) by striking “future, or option”  
19                           and inserting “future, option, or spot  
20                           transaction”; and

21                   (C) by striking “the Securities Act of  
22                   1933, the Securities Exchange Act of 1934, the  
23                   Public Utility Holding Company Act of 1935,  
24                   the Trust Indenture Act of 1939, the Invest-  
25                   ment Company Act of 1940, the Investment

1           Advisers Act of 1940, the Securities Investor  
 2           Protection Act of 1970, the Commodity Ex-  
 3           change Act, the Gramm-Leach-Bliley Act, and  
 4           the Legal Certainty for Bank Products Act of  
 5           2000” and inserting “the Gramm-Leach-Bliley  
 6           Act, the Legal Certainty for Bank Products Act  
 7           of 2000, the securities laws (as that term is de-  
 8           fined in section 3(a)(47) of the Securities Ex-  
 9           change Act of 1934) and the Commodity Ex-  
 10          change Act”.

11 **SEC. 2. CLARIFYING AMENDMENTS RELATING TO DEFINI-**  
 12                                   **TION OF PERSON.**

13           (a) **FDIC-INSURED DEPOSITORY INSTITUTIONS**  
 14 **DEFINITION OF PERSON.**—Section 11(e)(8)(D) of the  
 15 Federal Deposit Insurance Act (12 U.S.C. 1821(e)(8)(D))  
 16 is amended by adding at the end the following:

17                           “(ix) **PERSON.**—The term ‘person’ includes  
 18                           any governmental entity and any entity in-  
 19                           cluded in the definition of the term ‘person’ in  
 20                           section 1 of title 1, United States Code.”.

21           (b) **INSURED CREDIT UNIONS DEFINITION OF PER-**  
 22 **SON.**—Section 207(c)(8)(D) of the Federal Credit Union  
 23 Act (12 U.S.C. 1787(c)(8)(D)) is amended by adding at  
 24 the end the following:

1                   “(vii) PERSON.—The term ‘person’ in-  
 2                   cludes any governmental entity and any  
 3                   entity included in the definition of the  
 4                   term ‘person’ in section 1 of title 1, United  
 5                   States Code.”.

6 **SEC. 3. FEDERAL DEPOSIT INSURANCE CORPORATION IM-**  
 7 **PROVEMENT ACT OF 1991.**

8           (a) ENFORCEABILITY OF BILATERAL NETTING CON-  
 9 TRACTS.—Section 403 of the Federal Deposit Insurance  
 10 Corporation Improvement Act of 1991 (12 U.S.C. 4403)  
 11 is amended—

12           (1) in each of subsections (a) and (f), by strik-  
 13 ing “paragraphs (8)(E), (8)(F), and (10)(B) of”  
 14 each place that term appears; and

15           (2) in subsection (a), by inserting “terminated,  
 16 liquidated, accelerated, and” after “institutions shall  
 17 be”.

18           (b) ENFORCEABILITY OF CLEARING ORGANIZATION  
 19 NETTING CONTRACTS.—Section 404 of the Federal De-  
 20 posit Insurance Corporation Improvement Act of 1991 (12  
 21 U.S.C. 4404) is amended—

22           (1) in each of subsections (a) and (h), by strik-  
 23 ing “paragraphs (8)(E), (8)(F), and (10)(B) of”  
 24 each place that term appears; and

1           (2) in subsection (a), by inserting “terminated,  
2           liquidated, accelerated, and” after “organization  
3           shall be”.

4 **SEC. 4. CONFORMING AMENDMENTS.**

5           (a) CLARIFYING DEFINITIONS.—Title 11, United  
6 States Code, is amended—

7           (1) in section 101—

8           (A) in paragraph (22)(A)—

9           (i) by striking “(domestic or foreign)”  
10           after “an entity”; and

11           (ii) by inserting “(whether or not a  
12           ‘customer’, as defined in section 741)”  
13           after “custodian for a customer”;

14           (B) in paragraph (22A)—

15           (i) by striking “on any day during the  
16           previous 15-month period” each place it  
17           appears and inserting “at such time or on  
18           any day during the 15-month period pre-  
19           ceding the date of the filing of the peti-  
20           tion”; and

21           (ii) by inserting “(aggregated across  
22           counterparties)” after “principal amount  
23           outstanding”;

24           (C) in paragraph (25)(A)—

1 (i) by inserting “, as defined in sec-  
2 tion 761” after “commodity contract”; and

3 (ii) by striking “repurchase trans-  
4 action, reverse repurchase transaction,”  
5 and inserting “repurchase or reverse re-  
6 purchase transaction (whether or not such  
7 repurchase or reverse repurchase trans-  
8 action is a ‘repurchase agreement’, as de-  
9 fined in this section)”;

10 (D) in paragraph (53B)(A)—

11 (i) in clause (i)—

12 (I) in subclause (II), by striking  
13 “or precious metals” and inserting “,  
14 precious metals, or other commodity  
15 agreement”;

16 (II) in subclause (VII), by strik-  
17 ing “or” at the end;

18 (III) in subclause (VIII), by  
19 striking “weather derivative, or weath-  
20 er option” and inserting “option, fu-  
21 ture, or forward agreement”; and

22 (IV) by adding at the end the fol-  
23 lowing:

24 “(IX) an emissions swap, option,  
25 future, or forward agreement; or

1                   “(X) an inflation swap, option,  
2                   future, or forward agreement;” and  
3                   (ii) in clause (ii)—  
4                   (I) in subclause (I), by inserting  
5                   “or other derivatives” after “dealings  
6                   in the swap”; and  
7                   (II) in subclause (II), by striking  
8                   “future, or option” and inserting “fu-  
9                   ture, option, or spot transaction”; and  
10                  (E) in paragraph (53B)(B), by striking  
11                  “the Securities Act of 1933, the Securities Ex-  
12                  change Act of 1934, the Public Utility Holding  
13                  Company Act of 1935, the Trust Indenture Act  
14                  of 1939, the Investment Company Act of 1940,  
15                  the Investment Advisers Act of 1940, the Secu-  
16                  rities Investor Protection Act of 1970, the Com-  
17                  modity Exchange Act, the Gramm-Leach-Bliley  
18                  Act, and the Legal Certainty for Bank Products  
19                  Act of 2000” and inserting “the Gramm-Leach-  
20                  Bliley Act, the Legal Certainty for Bank Prod-  
21                  ucts Act of 2000, the securities laws (as that  
22                  term is defined in section 3(a)(47) of the Secu-  
23                  rities Exchange Act of 1934) and the Com-  
24                  modity Exchange Act”;  
25                  (2) in section 362(b)—

1 (A) by striking paragraphs (6) and (7) and  
2 inserting the following:

3 “(6) under subsection (a) of this section, of the  
4 exercise by a commodity broker, forward contract  
5 merchant, stockbroker, financial institution, finan-  
6 cial participant, or securities clearing agency of any  
7 contractual right (as defined in section 555 or 556)  
8 under any security agreement or arrangement or  
9 other credit enhancement forming a part of or re-  
10 lated to any commodity contract, forward contract  
11 or securities contract, or of any contractual right (as  
12 defined in section 555 or 556) to offset or net out  
13 any termination value, payment amount, or other  
14 transfer obligation arising under or in connection  
15 with 1 or more such contracts, including any master  
16 agreement for such contracts;

17 “(7) under subsection (a) of this section, of the  
18 exercise by a repo participant or financial partici-  
19 pant of any contractual right (as defined in section  
20 559) under any security agreement or arrangement  
21 or other credit enhancement forming a part of or re-  
22 lated to any repurchase agreement, or of any con-  
23 tractual right (as defined in section 559) to offset or  
24 net out any termination value, payment amount, or  
25 other transfer obligation arising under or in connec-

1 tion with 1 or more such agreements, including any  
2 master agreement for such agreements;”;

3 (B) by striking paragraph (17) and insert-  
4 ing the following:

5 “(17) under subsection (a) of this section, of  
6 the exercise by a swap participant or financial par-  
7 ticipant of any contractual right (as defined in sec-  
8 tion 560) under any security agreement or arrange-  
9 ment or other credit enhancement forming a part of  
10 or related to any swap agreement, or of any contrac-  
11 tual right (as defined in section 560) to offset or net  
12 out any termination value, payment amount, or  
13 other transfer obligation arising under or in connec-  
14 tion with 1 or more such agreements, including any  
15 master agreement for such agreements;” and

16 (C) by striking paragraph (27) and insert-  
17 ing the following:

18 “(27) under subsection (a) of this section, of  
19 the exercise by a master netting agreement partici-  
20 pant of any contractual right (as defined in section  
21 555, 556, 559, or 560) under any security agree-  
22 ment or arrangement or other credit enhancement  
23 forming a part of or related to any master netting  
24 agreement, or of any contractual right (as defined in  
25 section 555, 556, 559, or 560) to offset or net out

1 any termination value, payment amount, or other  
2 transfer obligation arising under or in connection  
3 with 1 or more such master netting agreements to  
4 the extent that such participant is eligible to exercise  
5 such rights under paragraph (6), (7), or (17) for  
6 each individual contract covered by the master net-  
7 ting agreement in issue; and”;

8 (3) in section 741(7)(A)—

9 (A) in clause (i)—

10 (i) by striking “mortgage loan or”  
11 and inserting “mortgage loan,”; and

12 (ii) by inserting before the semicolon  
13 “(whether or not such repurchase or re-  
14 verse repurchase transaction is a ‘repur-  
15 chase agreement’, as defined in section  
16 101)”;

17 (B) in clause (iii)—

18 (i) by inserting “(including by nova-  
19 tion)” after “the guarantee”; and

20 (ii) by inserting before the semicolon  
21 “(whether or not such settlement is in con-  
22 nection with any agreement or transaction  
23 referred to in clauses (i) through (xi))”;

1 (C) in clause (viii), by striking “or (vii)”  
 2 each place it appears and inserting “(vii), (viii),  
 3 or (ix)”;

4 (D) by redesignating clauses (v) through  
 5 (ix) as clauses (vii) through (xi), respectively;  
 6 and

7 (E) by inserting after clause (iv) the fol-  
 8 lowing:

9 “(v) any extension of credit for  
 10 the clearance or settlement of securi-  
 11 ties transactions;

12 “(vi) any loan transaction cou-  
 13 pled with a securities collar trans-  
 14 action, any prepaid forward securities  
 15 transaction, or any total return swap  
 16 transaction coupled with a securities  
 17 sale transaction;”.

18 (b) LIMITATION OF AVOIDANCE POWERS UNDER  
 19 MASTER NETTING AGREEMENT.—Section 546 of title 11,  
 20 United States Code, is amended—

21 (1) in subsection (e)—

22 (A) by inserting “(or for the benefit of)”  
 23 before “a commodity broker”; and

24 (B) by inserting “or that is a transfer  
 25 made by or to (or for the benefit of) a com-

1           modity broker, forward contract merchant,  
2           stockbroker, financial institution, financial par-  
3           ticipant, or securities clearing agency, in con-  
4           nection with a securities contract, as defined in  
5           section 741(7), commodity contract, as defined  
6           in section 761(4), or forward contract,” after  
7           “securities clearing agency,”;

8           (2) in subsection (f)—

9                   (A) by striking “that is a margin payment,  
10                   as defined in section 741 or 761 of this title,  
11                   or settlement payment, as defined in section  
12                   741 of this title,”; and

13                   (B) by inserting “(or for the benefit of)”  
14                   before “a repo participant”;

15           (3) in subsection (g), by inserting “(or for the  
16           benefit of)” before “a swap participant”; and

17           (4) in subsection (j), by inserting “(or for the  
18           benefit of)” after “made by or to”.

19           (c) SIPC STAY.—Section 5(b)(2)(C)(iii) of the Secu-  
20           rities Investor Protection Act of 1970 (15 U.S.C.  
21           78eee(b)(2)(C)(iii)) is amended—

22                   (1) by inserting “a derivatives clearing organi-  
23                   zation (as defined in the Commodity Exchange Act),  
24                   a multilateral clearing organization (as defined in

1 the Federal Deposit Insurance Corporation Improve-  
2 ment Act of 1991),” after “rule or bylaw of”; and

3 (2) by striking “or a securities clearance agen-  
4 cy, a right set forth in a bylaw of a clearing organi-  
5 zation or contract market” and inserting “a securi-  
6 ties clearing agency, a contract market designated  
7 under the Commodity Exchange Act, a derivatives  
8 transaction execution facility registered under the  
9 Commodity Exchange Act, or a board of trade (as  
10 defined in the Commodity Exchange Act),”.

11 (d) SAVINGS CLAUSE.—Title IX of the Bankruptcy  
12 Abuse Prevention and Consumer Protection Act of 2005  
13 (Public Law 109–8, 119 Stat. 146) is amended by adding  
14 at the end the following:

15 **“SEC. 912. SAVINGS CLAUSE.**

16 “The meanings of terms used in this title are applica-  
17 ble for the purposes of this title only, and shall not be  
18 construed or applied so as to challenge or affect the char-  
19 acterization, definition, or treatment of any similar terms  
20 under any other statute, regulation, or rule, including the  
21 Gramm-Leach-Bliley Act, the Legal Certainty for Bank  
22 Products Act of 2000, the securities laws (as that term  
23 is defined in section 3(a)(47) of the Securities Exchange  
24 Act of 1934), and the Commodity Exchange Act.”.

1 **SEC. 5. WALKAWAY CLAUSES.**

2 Section 11(e)(8)(G)) of the Federal Deposit Insur-  
3 ance Act (12 U.S.C. 1821(e)(8)(G)) is amended to read  
4 as follows:

5 “(G) WALKAWAY CLAUSES NOT EFFEC-  
6 TIVE.—

7 “(i) IN GENERAL.—Notwithstanding  
8 the provisions of subparagraphs (A) and  
9 (E), and sections 403 and 404 of the Fed-  
10 eral Deposit Insurance Corporation Im-  
11 provement Act of 1991, no walkaway  
12 clause shall be enforceable in a qualified fi-  
13 nancial contract of an insured depository  
14 institution in default, provided that any  
15 payment or delivery obligations otherwise  
16 due from a party pursuant to the qualified  
17 financial contract shall be suspended from  
18 the time that the receiver is appointed  
19 until the earlier of—

20 “(I) the time that such party re-  
21 ceives notice that such contract has  
22 been transferred pursuant to subpara-  
23 graph (A); or

24 “(II) 5:00 p.m. (eastern time) on  
25 the business day following the date of  
26 the appointment of the receiver.

1                   “(ii) WALKAWAY CLAUSE DEFINED.—  
2                   For purposes of this subparagraph, the  
3                   term ‘walkaway clause’ means any provi-  
4                   sion in a qualified financial contract that  
5                   suspends, conditions, or extinguishes a  
6                   payment obligation of a party in whole or  
7                   in part or does not create a payment obli-  
8                   gation of a party that would otherwise  
9                   exist solely because of such party’s status  
10                  as a nondefaulting party in connection  
11                  with the insured depository institution’s in-  
12                  solvency or the appointment of or the exer-  
13                  cise of rights or powers by a conservator or  
14                  receiver, and not as a result of a party’s  
15                  exercise of any right to offset, setoff, or  
16                  net obligations that exist under the con-  
17                  tract, any other contract between those  
18                  parties, or applicable law.”.

19 **SEC. 6. EFFECTIVE DATE.**

20           (a) EFFECTIVE DATE.—This Act and the amend-  
21           ments made by this Act shall take effect on the date of  
22           enactment of this Act.

23           (b) NO RETROACTIVE APPLICATION OF AMEND-  
24           MENTS.—The amendments made by this Act shall not  
25           apply to any cases commenced under title 11, United

- 1 States Code, or appointments made under any Federal or
- 2 State law, before the effective date of this Act.

Passed the Senate December 17, 2005.

Attest:                      EMILY J. REYNOLDS,  
*Secretary.*