

Union Calendar No. 127

110TH CONGRESS
1ST SESSION

H. R. 2286

[Report No. 110-208]

To amend title 18, United States Code, and the Federal Rules of Criminal Procedure with respect to bail bond forfeitures.

IN THE HOUSE OF REPRESENTATIVES

MAY 10, 2007

Mr. WEXLER (for himself, Mr. KELLER of Florida, Mr. SENSENBRENNER, Ms. CASTOR, Mr. POE, Mr. LARSON of Connecticut, and Mr. WALBERG) introduced the following bill; which was referred to the Committee on the Judiciary

JUNE 22, 2007

Additional sponsors: Mr. ENGLISH of Pennsylvania, Mr. CONYERS, Mr. BILBRAY, Mr. FEENEY, Ms. CORRINE BROWN of Florida, Ms. JACKSON-LEE of Texas, and Ms. KAPTUR

JUNE 22, 2007

Committed to the Committee of the Whole House on the State of the Union and ordered to be printed

A BILL

To amend title 18, United States Code, and the Federal Rules of Criminal Procedure with respect to bail bond forfeitures.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

1 **SECTION 1. SHORT TITLE.**

2 This Act may be cited as the “Bail Bond Fairness
3 Act of 2007”.

4 **SEC. 2. FINDINGS AND PURPOSES.**

5 (a) FINDINGS.—The Congress makes the following
6 findings:

7 (1) Historically, the sole purpose of bail in the
8 United States was to ensure the defendant’s physical
9 presence before a court. The bail bond would be de-
10 clared forfeited only when the defendant actually
11 failed to appear as ordered. Violations of other, col-
12 lateral conditions of release might cause release to
13 be revoked, but would not cause the bond to be for-
14 feited. This historical basis of bail bonds best served
15 the interests of the Federal criminal justice system.

16 (2) Currently, however, Federal judges have
17 merged the purposes of bail and other conditions of
18 release. These judges now order bonds forfeited in
19 cases in which the defendant actually appears as or-
20 dered but he fails to comply with some collateral
21 condition of release. The judges rely on Federal Rule
22 of Criminal Procedure 46(f) as authority to do so.

23 (3) Federal Rule of Criminal Procedure 46(e)
24 has withstood repeated court challenges. In cases
25 such as *United States v. Vaccaro*, 51 F.3d 189 (9th
26 Cir. 1995), the rule has been held to authorize Fed-

1 eral courts specifically to order bonds forfeited for
2 violation of collateral conditions of release and not
3 simply for failure to appear. Moreover, the Federal
4 courts have continued to uphold and expand the rule
5 because they find no evidence of congressional intent
6 to the contrary, specifically finding that the provi-
7 sions of the Bail Bond Act of 1984 were not in-
8 tended to supersede the rule.

9 (4) As a result, the underwriting of bonds for
10 Federal defendants has become virtually impossible.
11 Where once the bail agent was simply ensuring the
12 defendant's physical presence, the bail agent now
13 must guarantee the defendant's general good behav-
14 ior. Insofar as the risk for the bail agent has greatly
15 increased, the industry has been forced to adhere to
16 strict underwriting guidelines, in most cases requir-
17 ing full collateral. Consequently, the Federal crimi-
18 nal justice system has been deprived of any mean-
19 ingful bail bond option.

20 (b) PURPOSES.—The purposes of this Act are—

21 (1) to restore bail bonds to their historical ori-
22 gin as a means solely to ensure the defendant's
23 physical presence before a court; and

24 (2) to grant judges the authority to declare bail
25 bonds forfeited only where the defendant actually

1 fails to appear physically before a court as ordered
2 and not where the defendant violates some other col-
3 lateral condition of release.

4 **SEC. 3. FAIRNESS IN BAIL BOND FORFEITURE.**

5 (a)(1) Section 3146(d) of title 18, United States
6 Code, is amended by inserting at the end “The judicial
7 officer may not declare forfeited a bail bond for violation
8 of a release condition set forth in clauses (i)–(xi), (xiii),
9 or (xiv) of section 3142(c)(1)(B).”.

10 (2) Section 3148(a) of title 18, United States Code,
11 is amended by inserting at the end “Forfeiture of a bail
12 bond executed under clause (xii) of section 3142(c)(1)(B)
13 is not an available sanction under this section and such
14 forfeiture may be declared only pursuant to section
15 3146.”.

16 (b) Rule 46(f)(1) of the Federal Rules of Criminal
17 Procedure is amended by striking “a condition of the bond
18 is breached” and inserting “the defendant fails to appear
19 physically before the court”.

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