

## Union Calendar No. 70

110TH CONGRESS  
1ST SESSION

# H. R. 982

[Report No. 110-119]

To promote democratic values and enhance democracy, and for other purposes.

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### IN THE HOUSE OF REPRESENTATIVES

FEBRUARY 12, 2007

Mr. LANTOS (for himself, Mr. WOLF, Ms. ROS-LEHTINEN, Mr. PRICE of North Carolina, Mr. DREIER, Mr. ACKERMAN, Mr. BERMAN, Mr. BURTON of Indiana, Mr. CROWLEY, Ms. JACKSON-LEE of Texas, Mr. SCHIFF, and Mr. SMITH of New Jersey) introduced the following bill; which was referred to the Committee on Foreign Affairs

MAY 2, 2007

Additional sponsors: Mr. BLUMENAUER, Ms. BORDALLO, Mr. HOLT, Mr. BOOZMAN, Mr. RUSH, and Ms. SCHWARTZ

MAY 2, 2007

Committed to the Committee of the Whole House on the State of the Union and ordered to be printed

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## A BILL

To promote democratic values and enhance democracy, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

1 **SECTION 1. SHORT TITLE.**

2       This Act may be cited as the “Advance Democratic  
3 Values, Address Nondemocratic Countries, and Enhance  
4 Democracy Act of 2007” or the “ADVANCE Democracy  
5 Act of 2007”.

6 **SEC. 2. TABLE OF CONTENTS.**

7       The table of contents for this Act is as follows:

- Sec. 1. Short title.
- Sec. 2. Table of contents.
- Sec. 3. Findings.
- Sec. 4. Statement of policy.
- Sec. 5. Definitions.

TITLE I—DEPARTMENT OF STATE ACTIVITIES

- Sec. 101. Promotion of democracy in foreign countries.
- Sec. 102. Reports.
- Sec. 103. Democracy fellowship program.
- Sec. 104. Advisory Committee on Democracy Promotion.
- Sec. 105. Establishment and maintenance of internet site for global democracy and human rights.
- Sec. 106. Programs by United States missions in foreign countries and activities of chiefs of mission.
- Sec. 107. Training for foreign service officers.
- Sec. 108. Performance pay; promotions; foreign service awards.
- Sec. 109. Appointments.

TITLE II—COOPERATION WITH OTHER DEMOCRATIC COUNTRIES

- Sec. 201. Cooperation with other democratic countries.
- Sec. 202. Strengthening the Community of Democracies.
- Sec. 203. Initiatives at the United Nations.

TITLE III—FUNDING FOR PROMOTION OF DEMOCRACY

- Sec. 301. Policy.
- Sec. 302. Human rights and democracy fund.
- Sec. 303. Instruments for providing democracy assistance.

TITLE IV—PRESIDENTIAL ACTIONS

- Sec. 401. Investigation of violations of international humanitarian law.

8 **SEC. 3. FINDINGS.**

9       Congress finds the following:

1           (1) All human beings are created equal and  
2           possess certain rights and freedoms, including the  
3           fundamental right to participate in the political life  
4           and government of their respective countries.

5           (2) The development of democracy constitutes a  
6           long-term challenge that goes through unique phases  
7           and paces in individual countries as such countries  
8           develop democratic institutions such as a thriving  
9           civil society, a free media, and an independent judi-  
10          ciary, and must be led from within such countries,  
11          including by individuals, nongovernmental organiza-  
12          tions, and movements, and by nationals of such  
13          countries who live abroad.

14          (3) Individuals, nongovernmental organizations,  
15          and movements that support democratic principles,  
16          practices, and values are under increasing pressure  
17          from governments of nondemocratic countries (as  
18          well as, in some cases, in democratic transition coun-  
19          tries), including by using administrative and regu-  
20          latory mechanisms to undermine the activities of  
21          such individuals, organizations, and movements.

22          (4) Democratic countries have a number of in-  
23          struments available for supporting democratic re-  
24          formers who are committed to promoting effective,  
25          nonviolent change in nondemocratic countries and

1 who are committed to keeping their countries on the  
2 path to democracy.

3 (5) United States efforts to promote democracy  
4 and protect human rights can be strengthened to  
5 improve assistance for such reformers, including  
6 through an enhanced role for United States dip-  
7 lomats when properly trained and given the right in-  
8 centives.

9 (6) The promotion of democracy requires a  
10 broad-based effort with collaboration between all  
11 democratic countries, including through the Commu-  
12 nity of Democracies.

13 **SEC. 4. STATEMENT OF POLICY.**

14 It shall be the policy of the United States—

15 (1) to promote freedom and democracy in for-  
16 eign countries as a fundamental component of  
17 United States foreign policy, along with other key  
18 foreign policy goals;

19 (2) to affirm fundamental freedoms and human  
20 rights in foreign countries and to condemn offenses  
21 against those freedoms and rights as a fundamental  
22 component of United States foreign policy, along  
23 with other key foreign policy goals;

24 (3) to protect and promote fundamental free-  
25 doms and rights, including the freedoms of associa-

1 tion, of expression, of the press, and of religion, and  
2 the right to own private property;

3 (4) to promote democracy through the pro-  
4 motion of democratic institutions, including institu-  
5 tions that support the rule of law (such as an inde-  
6 pendent judiciary), an independent and professional  
7 media, strong legislatures, a thriving civil society,  
8 transparent and professional independent govern-  
9 mental auditing agencies, civilian control of the mili-  
10 tary, and institutions that promote the rights of mi-  
11 norities and women;

12 (5) to provide appropriate support to individ-  
13 uals nongovernmental organizations, and movements  
14 located in nondemocratic countries that aspire to live  
15 in freedom and establish full democracy in such  
16 countries;

17 (6) to provide, political, economic, and other  
18 support to foreign countries and individuals, non-  
19 governmental organizations, and movements that are  
20 willingly undertaking a transition to democracy; and

21 (7) to strengthen cooperation with other demo-  
22 cratic countries in order to better promote and de-  
23 fend shared values and ideals.

24 **SEC. 5. DEFINITIONS.**

25 In this Act:

1           (1) APPROPRIATE CONGRESSIONAL COMMIT-  
2           TEES.—The term “appropriate congressional com-  
3           mittees” means the Committee on Foreign Affairs of  
4           the House of Representatives and the Committee on  
5           Foreign Relations of the Senate.

6           (2) COMMUNITY OF DEMOCRACIES AND COMMU-  
7           NITY.—The terms “Community of Democracies”  
8           and “Community” mean the association of demo-  
9           cratic countries committed to the global promotion  
10          of democratic principles, practices, and values, which  
11          held its First Ministerial Conference in Warsaw, Po-  
12          land, in June 2000.

13          (3) DEPARTMENT.—The term “Department”  
14          means the Department of State.

15          (4) ELIGIBLE ENTITY.—The term “eligible enti-  
16          ty” means any nongovernmental organization, inter-  
17          national organization, multilateral institution, pri-  
18          vate foundation, corporation, partnership, associa-  
19          tion, or other entity, organization, or group that  
20          supports democratic principles, practices, and values  
21          and is engaged in, or plans to engage in, the pro-  
22          motion of democracy and the protection of human  
23          rights in non-democratic countries or democratic  
24          transition countries.

1           (5) ELIGIBLE INDIVIDUAL.—The term “eligible  
2 individual” means any individual who supports  
3 democratic principles, practices, and values and is  
4 engaged in, or who intends to engage in, the pro-  
5 motion of democracy or the protection of human  
6 rights in non-democratic countries or democratic  
7 transition countries.

8           (6) NONDEMOCRATIC OR DEMOCRATIC TRANSI-  
9 TION COUNTRY.—The term “nondemocratic or  
10 democratic transition country” shall include any  
11 country which is not governed by a fully functioning  
12 democratic form of government, as determined by  
13 the Secretary, taking into account the general con-  
14 sensus regarding the status of civil and political  
15 rights in a country by major nongovernmental orga-  
16 nizations that conduct assessments of such condi-  
17 tions in countries and whether such country fails to  
18 satisfy the following requirements:

19                   (A) All citizens of such county have the  
20 right to, and are not restricted in practice from,  
21 fully and freely participating in the political life  
22 of such country, regardless of gender, race, lan-  
23 guage, religion, or beliefs.

24                   (B) The national legislative body of such  
25 country and, if directly elected, the head of gov-

1           ernment of such country, are chosen by free,  
2           fair, open, and periodic elections, by universal  
3           and equal suffrage, and by secret ballot.

4           (C) More than one political party in such  
5           country has candidates who seek elected office  
6           at the national level and such parties are not  
7           restricted in their political activities or their  
8           process for selecting such candidates, except for  
9           reasonable administrative requirements com-  
10          monly applied in countries categorized as fully  
11          democratic.

12          (D) All citizens in such country have a  
13          right to, and are not restricted in practice from,  
14          fully exercising the freedoms of thought, con-  
15          science, belief, peaceful assembly and associa-  
16          tion, speech, opinion, and expression, and such  
17          country has a free, independent, and pluralistic  
18          media.

19          (E) The current government of such coun-  
20          try did not come to power in a manner contrary  
21          to the rule of law.

22          (F) Such country possesses an independent  
23          judiciary and the government of such country  
24          generally respects the rule of law.

1           (G) Such country does not violate other  
2           core principles enshrined in the United Nations  
3           Charter, the Universal Declaration of Human  
4           Rights, the International Covenant on Civil and  
5           Political Rights, United Nations Commission on  
6           Human Rights Resolution 1499/57 (entitled  
7           “Promotion of the Right to Democracy”),  
8           United Nations General Assembly Resolution  
9           55/96 (entitled “Promoting and consolidating  
10          democracy”), the assessments used to deter-  
11          mine eligibility for financial assistance dis-  
12          bursed from the Millennium Challenge Account,  
13          the assessments of nongovernmental organiza-  
14          tions of eligibility to participate in the meetings  
15          of the Community of Democracies, and the  
16          standards established and adopted by the Com-  
17          munity of Democracies.

18          (7) SECRETARY.—The term “Secretary” means  
19          the Secretary of State.

20          (8) UNDER SECRETARY.—The term “Under  
21          Secretary” means the Under Secretary of State for  
22          Democracy and Global Affairs.

1           **TITLE I—DEPARTMENT OF**  
2                           **STATE ACTIVITIES**

3   **SEC. 101. PROMOTION OF DEMOCRACY IN FOREIGN COUN-**  
4                           **TRIES.**

5           (a) ADDITIONAL DUTIES FOR ASSISTANT SEC-  
6   RETARY OF STATE FOR DEMOCRACY, HUMAN RIGHTS,  
7   AND LABOR.—Section 1(c)(2)(A) of the State Department  
8   Basic Authorities Act of 1956 (22 U.S.C. 2651a(c)(2)) is  
9   amended by inserting after the first sentence the following  
10   new sentence: “The Assistant Secretary of State for De-  
11   mocracy, Human Rights, and Labor shall also be respon-  
12   sible for matters relating to the transition to and develop-  
13   ment of democracy in nondemocratic countries, including  
14   promoting and strengthening the development of democ-  
15   racy in foreign countries that are in the early stages of  
16   a transition to democracy and evaluating the effectiveness  
17   of United States programs that promote democracy.”.

18           (b) DEPARTMENT OF STATE AND UNITED STATES  
19   MISSIONS ABROAD.—

20                   (1) OFFICE RELATED TO DEMOCRATIC MOVE-  
21                   MENTS AND TRANSITIONS.—

22                           (A) ESTABLISHMENT.—There shall be  
23                   within the Bureau of Democracy, Human  
24                   Rights, and Labor of the Department of State  
25                   at least one office that shall be responsible for

1 working with democratic movements and facili-  
2 tating the transition of nondemocratic countries  
3 and democratic transition countries to full de-  
4 mocracy.

5 (B) PURPOSE.—In addition to any other  
6 responsibilities conferred on such an office or  
7 offices, such office or offices shall promote tran-  
8 sitions to full democracy in nondemocratic  
9 countries and democratic transition countries.

10 (C) RESPONSIBILITIES.—The office or of-  
11 fices shall—

12 (i) develop relations with, consult  
13 with, and provide assistance to nongovern-  
14 mental organizations, individuals, and  
15 movements that are committed to the  
16 peaceful promotion of democracy, demo-  
17 cratic principles, practices, and values, and  
18 fundamental rights and freedoms, includ-  
19 ing fostering relationships with the United  
20 States Government and the governments of  
21 other democratic countries; and

22 (ii) assist officers and employees of  
23 regional bureaus to develop strategies and  
24 programs to promote peaceful change in  
25 such countries.

1           (D) LIAISON.—Within each such office,  
2           there shall be at least one officer or employee  
3           who shall have expertise in and be responsible  
4           for working with individuals, nongovernmental  
5           organizations and movements that develop rela-  
6           tions with, consult with, and provide assistance  
7           to nongovernmental organizations, individuals,  
8           and movements that are committed to the  
9           peaceful promotion of democracy, democratic  
10          principles, practices, and values, and funda-  
11          mental rights and freedoms.

12          (2) DEMOCRACY LIAISON OFFICERS.—

13           (A) ESTABLISHMENT.—The Secretary  
14           shall establish and staff Democracy Liaison Of-  
15           ficer positions, under the supervision of the As-  
16           sistant Secretary, who may be assigned to the  
17           following posts:

18                   (i) United States missions to or liai-  
19                   sons with regional and multilateral organi-  
20                   zations, including the United States mis-  
21                   sions to the European Union, African  
22                   Union, Organization of American States,  
23                   and any other appropriate regional organi-  
24                   zation, and the Organization for Security  
25                   and Cooperation in Europe, the United

1 Nations and its relevant specialized agen-  
2 cies, and the North Atlantic Treaty Orga-  
3 nization.

4 (ii) Department of State regional pub-  
5 lic diplomacy centers.

6 (iii) United States combatant com-  
7 mands.

8 (iv) Other posts as designated by the  
9 Secretary.

10 (B) RESPONSIBILITIES.—Each Democracy  
11 Liaison Officer shall—

12 (i) provide expertise on effective ap-  
13 proaches to promote and build democracy;

14 (ii) assist in conceiving and imple-  
15 menting strategies for transitions to de-  
16 mocracy; and

17 (iii) carry out such other responsibil-  
18 ities as the Secretary and the Assistant  
19 Secretary may assign.

20 (C) NEW POSITIONS.—The Democracy Li-  
21 aison Officer positions established under sub-  
22 paragraph (A) shall be new positions, in addi-  
23 tion to existing officer positions in the Depart-  
24 ment with responsibility for other human rights

1 and democracy-related issues and programs, in-  
2 cluding officers responsible for labor issues.

3 (D) RELATIONSHIP TO OTHER AUTHORI-  
4 TIES.—Nothing in this section may be con-  
5 strued as derogating any authority or responsi-  
6 bility of a chief of mission or other employee of  
7 a diplomatic mission of the United States pro-  
8 vided under any other provision of law, includ-  
9 ing any authority or responsibility for the devel-  
10 opment or implementation of strategies to pro-  
11 mote democracy.

12 (E) AUTHORIZATION OF APPROPRIA-  
13 TIONS.—There are authorized to be appro-  
14 priated to the Secretary such sums as may be  
15 necessary to carry out the responsibilities de-  
16 scribed in subparagraph (B), including hiring  
17 additional staff to carry out such responsibil-  
18 ities.

19 (3) MONITORING AND DOCUMENTATION.—The  
20 Secretary should coordinate with the Secretary of  
21 the Treasury, the Attorney General, the Directory of  
22 National Intelligence, other appropriate intelligence  
23 agencies, and, as appropriate, with foreign govern-  
24 ments to—

1 (A) monitor and document financial assets  
2 inside and outside the United States held by  
3 leaders of nondemocratic countries;

4 (B) identify close foreign associates of such  
5 leaders; and

6 (C) monitor and document financial assets  
7 inside and outside the United States held by  
8 such close associates.

9 (4) SENSE OF CONGRESS REGARDING COORDI-  
10 NATION.—It is the sense of Congress that there  
11 should be three Deputy Assistant Secretaries of  
12 State for Democracy, Human Rights, and Labor and  
13 at least one such deputy assistant secretary should  
14 be responsible for coordinating the promotion of de-  
15 mocracy in nondemocratic countries and democratic  
16 transition countries.

17 (5) RECRUITMENT.—The Secretary shall seek  
18 to ensure that, not later than December 31, 2012,  
19 not less than 50 percent of the nonadministrative  
20 employees serving in the Bureau of Democracy,  
21 Human Rights, and Labor are members of the For-  
22 eign Service.

23 (c) AMENDMENTS TO THE FREEDOM INVESTMENT  
24 ACT OF 2002.—The Freedom Investment Act of 2002

1 (subtitle E of title VI of Public Law 107–228) is amend-  
2 ed—

3 (1) in section 663(a), (relating to human rights  
4 activities at the Department of State)—

5 (A) in paragraph (1), by striking “and” at  
6 the end;

7 (B) in paragraph (2)—

8 (i) by striking “monitoring human  
9 rights developments” and all that follows  
10 through “recommendation” and inserting  
11 the following: “monitoring and promoting  
12 democracy and human rights in a foreign  
13 country should be made after consultation  
14 with and upon the recommendation”; and

15 (ii) by striking the period at the end  
16 and inserting “; and”;

17 (C) by adding at the end the following new  
18 paragraph:

19 “(3) the level of seniority of any such political  
20 officer should be in direct relationship to the severity  
21 of the problems associated with the establishment of  
22 full democracy and respect for human rights in such  
23 country.”; and

24 (2) in section 665(c) (relating to reports on ac-  
25 tions taken by the United States to encourage re-

1 spect for human rights), by striking the second sen-  
2 tence.

3 **SEC. 102. REPORTS.**

4 (a) ANNUAL STRATEGY REPORT.—Section 116 of the  
5 Foreign Assistance Act of 1961 (22 U.S.C. 2151n) is  
6 amended—

7 (1) in subsection (d)—

8 (A) by striking paragraph (10) and redesi-  
9 gnating paragraph (11) as paragraph (10);

10 (B) by striking the period at the end of  
11 paragraph (10) (as so redesignated) and insert-  
12 ing “; and”; and

13 (C) by adding at the end the following new  
14 paragraphs:

15 “(11) for each country with respect to which  
16 the report indicates that extrajudicial killings, tor-  
17 ture, or other serious violations of human rights  
18 have occurred in the country, a long term strategy,  
19 including a specific list of priorities and an action  
20 plan, to end such practices in the country, and any  
21 actions taken in the previous year to end such prac-  
22 tices; and

23 “(12)(A) a long term strategy to promote and  
24 achieve a transition to full democracy and good gov-  
25 ernance in each country described in subparagraph

1 (B), developed following consultations with non-  
2 governmental organizations, individuals, and move-  
3 ments that promote democratic principles, practices,  
4 and values in each such country, including a specific  
5 list of priorities, an action plan, and specific respon-  
6 sibilities and activities for chiefs of missions to pro-  
7 mote democracy, and any actions taken in the pre-  
8 vious year to advance such transition.

9 “(B) The countries referred to in subparagraph  
10 (A) shall include any country which is not governed  
11 by a fully functioning democratic form of govern-  
12 ment, as determined by the Secretary, taking into  
13 account the general consensus regarding the status  
14 of civil and political rights in a country by major  
15 nongovernmental organizations that conduct assess-  
16 ments of such conditions in countries and whether  
17 any such country fails to satisfy the following re-  
18 quirements—

19 “(i) all citizens of such county have the  
20 right to, and are not restricted in practice from,  
21 fully and freely participating in the political life  
22 of such country regardless of gender, race, lan-  
23 guage, religion, or beliefs;

24 “(ii) the national legislative body of such  
25 country and, if directly elected, the head of gov-

1 ernment of such country, are chosen by free,  
2 fair, open, and periodic elections, by universal  
3 and equal suffrage, and by secret ballot;

4 “(iii) more than one political party in such  
5 country has candidates who seek elected office  
6 at the national level and such parties are not  
7 restricted in their political activities or their  
8 process for selecting such candidates, except for  
9 reasonable administrative requirements com-  
10 monly applied in countries categorized as fully  
11 democratic;

12 “(iv) all citizens in such country have a  
13 right to, and are not restricted in practice from,  
14 fully exercising the freedoms of thought, con-  
15 science, belief, peaceful assembly and associa-  
16 tion, speech, opinion, and expression, and such  
17 country has a free, independent, and pluralistic  
18 media;

19 “(v) the current government of such coun-  
20 try did not come to power in a manner contrary  
21 to the rule of law;

22 “(vi) such country possesses an inde-  
23 pendent judiciary and the government of such  
24 country generally respects the rule of law; and

1           “(vii) such country does not violate other  
2           core principles enshrined in the United Nations  
3           Charter, the Universal Declaration of Human  
4           Rights, the International Covenant on Civil and  
5           Political Rights, United Nations Commission on  
6           Human Rights Resolution 1499/57 (entitled  
7           ‘Promotion of the Right to Democracy’), United  
8           Nations General Assembly Resolution 55/96  
9           (entitled ‘Promoting and consolidating democ-  
10          racy’), the assessments used to determine eligi-  
11          bility for financial assistance disbursed from the  
12          Millennium Challenge Account, the assessments  
13          of nongovernmental organizations of eligibility  
14          to participate in the meetings of the Commu-  
15          nity of Democracies, and the standards estab-  
16          lished and adopted by the Community of De-  
17          mocracies.”; and

18           (2) by inserting at the end the following new  
19          subsection:

20           “(g) The information required in paragraphs (11)  
21          and (12) of subsection (d) and in the sixth sentence of  
22          section 502B(b) may be provided as separate reports not  
23          later than 90 days after the submission of the reports re-  
24          quired by such sections if the Secretary determines that  
25          it is in the national security interests of the United States,

1 is necessary for the safety of individuals identified in such  
2 reports, or is necessary to further the purposes of this Act.  
3 Any information required by such paragraphs, including  
4 policies adopted or actions taken by the United States,  
5 may be summarized in the report and submitted in a clas-  
6 sified addendum.”.

7 (b) CONFORMING AMENDMENT.—Section 502B(b) of  
8 the Foreign Assistance Act of 1961 (22 U.S.C. 2304(b)),  
9 by striking the sixth sentence and inserting the following  
10 new sentence: “Such report shall also include, for each  
11 nondemocratic country or democratic transition country or  
12 country with respect to which the report indicates that  
13 extrajudicial killings, torture, or other serious violations  
14 of human rights have occurred in the country, a strategy,  
15 including a specific list of priorities and an action plan,  
16 to end such practices and to promote democracy in the  
17 country, and any actions taken in the previous year to pro-  
18 mote democracy in such country or end such practices in  
19 the country.”.

20 (c) CLASSIFIED ADDENDUM.—If the Secretary deter-  
21 mines that it is in the national security interests of the  
22 United States, is necessary for the safety of individuals  
23 identified in the strategy report required by sections 116  
24 or 502B of the Foreign Assistance Act of 1961 (as amend-  
25 ed by subsections (a) and (b)), or is necessary to further

1 the purposes of this Act, any information required by such  
2 sections, including policies adopted or actions taken by the  
3 United States, may be summarized and submitted to the  
4 appropriate congressional committees in more detail in a  
5 classified addendum.

6 (d) TRANSLATION OF COUNTRY REPORTS ON HUMAN  
7 RIGHTS PRACTICES.—The Secretary shall expand the  
8 timely translation of the Country Reports on Human  
9 Rights Practices required under sections 116 and 502B  
10 of the Foreign Assistance Act of 1961, the Annual Report  
11 on International Religious Freedom required under section  
12 102(b) of the International Religious Freedom Act of  
13 1998 (22 U.S.C. 6412(b)), the Trafficking in Persons Re-  
14 port required under section 110(b) of the Trafficking Vic-  
15 tims Protection Act of 2000 (22 U.S.C. 7107(b)), and any  
16 separate report on democracy and human rights policy  
17 submitted in accordance with section 116(g) of the For-  
18 eign Assistance Act of 1961 into the principal languages  
19 of as many countries as possible, with particular emphasis  
20 on nondemocratic and democratic transition countries and  
21 countries in which extrajudicial killings, torture, or other  
22 serious violations of human rights have occurred.

23 **SEC. 103. DEMOCRACY FELLOWSHIP PROGRAM.**

24 (a) ESTABLISHMENT.—The Secretary shall establish  
25 a Democracy Fellowship Program to enable Department

1 of State officers to gain an additional perspective on de-  
2 mocracy promotion abroad by working on democracy  
3 issues in congressional committees with oversight over the  
4 subject matter of this Act, including the Committee on  
5 Foreign Affairs and the Committee on Appropriations of  
6 the House of Representatives and the Committee on For-  
7 eign Relations and the Committee on Appropriations of  
8 the Senate, and in nongovernmental organizations in-  
9 volved in democracy promotion. The Assistant Secretary  
10 for Democracy, Human Rights, and Labor shall play a  
11 central role in the selection of Democracy Fellows and fa-  
12 cilitate their placement in appropriate congressional of-  
13 fices and nongovernmental organizations.

14 (b) AUTHORIZATION OF APPROPRIATIONS.—There  
15 are authorized to be appropriated to the Secretary of State  
16 such sums as may be necessary to carry out the establish-  
17 ment of the Democracy Fellowship Program described in  
18 subsection (a), including hiring additional staff to carry  
19 out such establishment.

20 **SEC. 104. ADVISORY COMMITTEE ON DEMOCRACY PRO-**  
21 **MOTION.**

22 (a) STUDY ON DEMOCRACY ASSISTANCE.—The Advi-  
23 sory Committee on Democracy Promotion shall conduct a  
24 study of United States democracy assistance to determine  
25 the best practices for providing such assistance to individ-

1 uals, nongovernmental organizations, and movements that  
2 are committed to the peaceful promotion of democracy and  
3 democratic principles, practices, and values, with a view  
4 towards making recommendations as to how to improve  
5 such assistance, including the appropriate mechanisms for  
6 assistance, means of coordinating with assistance pro-  
7 grams of other countries, and the appropriate role for  
8 international organizations in promoting democracy.

9 (b) STUDY ON PERSONNEL PRACTICES.—The Advi-  
10 sory Committee on Democracy shall conduct a study of  
11 personnel and training practices of the Department of  
12 State relating to the promotion of democracy in order to  
13 provide recommendations to the Secretary concerning im-  
14 proving incentives for service in positions that have as  
15 their primary purpose the promotion of democracy, the  
16 protection of human rights, or both, improving the train-  
17 ing of members of the Foreign Service and civil service  
18 employees of the Department of State in the promotion  
19 of democracy and the protection of human rights, and on  
20 other changes to enhance the capacity of the Department  
21 of State to promote democracy and protect human rights.

1 **SEC. 105. ESTABLISHMENT AND MAINTENANCE OF INTER-**  
2 **NET SITE FOR GLOBAL DEMOCRACY AND**  
3 **HUMAN RIGHTS.**

4 (a) **ESTABLISHMENT.**—In order to facilitate access  
5 by individuals and nongovernmental organizations in for-  
6 eign countries to documents, streaming video and audio,  
7 and other media regarding democratic principles, prac-  
8 tices, and values, and the promotion and strengthening of  
9 democracy, the Secretary of State, in cooperation with the  
10 Under Secretary of State for Democracy and Global Af-  
11 fairs, the Under Secretary of State for Public Diplomacy  
12 and Public Affairs, the Assistant Secretary of State for  
13 Democracy, Human Rights, and Labor, the Director of  
14 the Office International Religious Freedom, and the Di-  
15 rector of the Office to Monitor and Combat Trafficking  
16 shall establish and maintain an Internet site for global de-  
17 mocracy and human rights.

18 (b) **CONTENTS.**—The Internet site for global democ-  
19 racy established under subsection (a) shall include the fol-  
20 lowing information:

21 (1) Narratives and histories of significant  
22 democratic movements in foreign countries, particu-  
23 larly regarding successful nonviolent campaigns to  
24 oust dictatorships.

1           (2) Narratives relating to the importance of the  
2           establishment of and respect for fundamental free-  
3           doms.

4           (3) Major human rights reports by the United  
5           States Government or any other documents, ref-  
6           erences, or links to external Internet sites the Sec-  
7           retary or Under Secretary and Assistant Secretary  
8           determines appropriate, including reference to or  
9           links to training materials regarding successful  
10          movements in the past, including translations of  
11          such materials, as appropriate.

12 **SEC. 106. PROGRAMS BY UNITED STATES MISSIONS IN FOR-**  
13                   **EIGN COUNTRIES AND ACTIVITIES OF CHIEFS**  
14                   **OF MISSION.**

15          (a) DEVELOPMENT OF PROGRAMS TO PROMOTE DE-  
16          MOCRACY IN FOREIGN COUNTRIES.—Each chief of mis-  
17          sion in each nondemocratic or democratic transition coun-  
18          try shall—

19               (1) develop, as part of annual program plan-  
20               ning, a strategy to promote democracy in each such  
21               foreign country and to provide visible and material  
22               support to individuals and nongovernmental organi-  
23               zations in each such country that are committed to  
24               democratic principles, practices, and values, such  
25               as—

1 (A) consulting and coordinating with such  
2 individuals and organizations regarding the pro-  
3 motion of democracy;

4 (B) visiting local landmarks and other  
5 local sites associated with nonviolent protest in  
6 support of democracy and freedom from oppres-  
7 sion;

8 (C) holding periodic public meetings with  
9 such individuals and organizations to discuss  
10 democracy and political, social, and economic  
11 freedoms;

12 (D) issuing public condemnation of severe  
13 violations of internationally recognized human  
14 rights (as such term is described in section  
15 116(a) of the Foreign Assistance Act of 1961  
16 (22 U.S.C. 2151n(a)), violations of religious  
17 freedom, including particularly severe violations  
18 of religious freedom (as such terms are defined  
19 in paragraphs (11) and (13) of section 3 of the  
20 International Religious Freedom Act of 1998  
21 (22 U.S.C. 6402)), political repression, and  
22 government-tolerated or -condoned trafficking  
23 in persons; and

1           (E) providing technical, financial, and such  
2           other support to such individuals and organiza-  
3           tions;

4           (2) hold ongoing discussions with the leaders of  
5           each such nondemocratic country or democratic  
6           transition country regarding a transition to full de-  
7           mocracy and the development of political, social, and  
8           economic freedoms and respect for human rights, in-  
9           cluding freedom of religion or belief, in such coun-  
10          try; and

11          (3) conduct meetings with civil society, inter-  
12          views with media that can directly reach citizens of  
13          each such country, and discussions with students  
14          and young people of each such country regarding a  
15          transition to democracy and the development of po-  
16          litical, social, and economic freedoms in each such  
17          country.

18          (b) PUBLIC OUTREACH IN FOREIGN COUNTRIES.—  
19          Each chief of mission or principal officer shall spend time  
20          at universities and other institutions of higher learning  
21          to—

22                 (1) debate and discuss values and policies that  
23                 promote democracy; and

24                 (2) communicate, promote, and defend such  
25                 United States values and policies.

1           (c) ACCESS TO UNITED STATES MISSIONS.—The  
2 Secretary is encouraged to allow access to a United States  
3 diplomatic or consular mission in each nondemocratic or  
4 democratic transition country by individuals and rep-  
5 resentatives of nongovernmental organizations in each  
6 such country who are committed to democratic principles,  
7 practices, and values in each such country.

8 **SEC. 107. TRAINING FOR FOREIGN SERVICE OFFICERS.**

9           (a) TRAINING IN DEMOCRACY AND THE PROMOTION  
10 OF DEMOCRACY AND HUMAN RIGHTS.—Section 708 of  
11 the Foreign Service Act of 1980 (22 U.S.C. 4028) is  
12 amended by adding at the end the following new sub-  
13 section:

14           “(c) TRAINING ON GLOBAL DEMOCRACY PRO-  
15 MOTION.—

16           “(1) IN GENERAL.—In addition to the training  
17 required under subsections (a) and (b), the Sec-  
18 retary of State, in cooperation with other relevant  
19 officials, including the Under Secretary of State for  
20 Democracy and Global Affairs, and the Director of  
21 the National Foreign Affairs Training Center of the  
22 Foreign Service Institute of the Department of  
23 State, shall establish as part of the training provided  
24 after December 31, 2007, for members of the Serv-  
25 ice, including all chiefs of mission and deputy chiefs

1 of mission, instruction in how to strengthen and pro-  
2 mote democracy through peaceful means in consulta-  
3 tion with individuals and nongovernmental organiza-  
4 tions that support democratic principles, practices,  
5 and values. In particular, such instruction shall be  
6 mandatory for members of the Service having re-  
7 porting or other responsibilities relating to internal  
8 political developments and human rights, including  
9 religious freedom, in nondemocratic countries or  
10 democratic transition countries as defined in section  
11 5 of the ADVANCE Democracy Act of 2007, includ-  
12 ing for chiefs of mission and deputy chiefs of mis-  
13 sion, and shall be completed before the time that  
14 such member or chief of mission assumes a post (or,  
15 if such is not practical, within the first year of as-  
16 suming such post).

17 “(2) CONTENTS OF TRAINING.—The training  
18 required under paragraph (1) shall include instruc-  
19 tion, a training manual, and other materials regard-  
20 ing the following:

21 “(A) International documents and United  
22 States policy regarding electoral democracy and  
23 respect for human rights.

24 “(B) United States policy regarding the  
25 promotion and strengthening of democracy

1 around the world, with particular emphasis on  
2 the transition to democracy in nondemocratic  
3 countries.

4 “(C) For any member, chief of mission, or  
5 deputy chief of mission who is to be assigned to  
6 a nondemocratic or democratic transition coun-  
7 try, instruction regarding ways to promote de-  
8 mocracy in such country and providing tech-  
9 nical, financial, and other support to individuals  
10 (including expatriated citizens) and nongovern-  
11 mental organizations in such country that sup-  
12 port democratic principles, practices, and val-  
13 ues.

14 “(D) The protection of internationally rec-  
15 ognized human rights (including the protection  
16 of religious freedom) and standards related to  
17 such rights, provisions of United States law re-  
18 lated to such rights, diplomatic tools to promote  
19 respect for such rights, the protection of indi-  
20 viduals who have fled their countries due to vio-  
21 lations of such rights (including the role of  
22 United States diplomatic and consular missions  
23 in providing access to the United States Ref-  
24 ugee Admissions Program) and the relationship  
25 between respect for such rights and democratic

1 development and national security. The Direc-  
2 tor of the National Foreign Affairs Training  
3 Center of the Foreign Service Institute of the  
4 Department of State shall consult with non-  
5 governmental organizations involved in the pro-  
6 tection and promotion of such rights and the  
7 United States Commission on International Re-  
8 ligious Freedom (established under section  
9 201(a) of the International Religious Freedom  
10 Act of 1998 (22 U.S.C. 6431(a)) in developing  
11 the training required by this subparagraph.”.

12 (b) OTHER TRAINING.—The Secretary shall ensure  
13 that the training described in subsection (c) of section 708  
14 of the Foreign Service Act of 1980 (as added by sub-  
15 section (a)) is provided to members of the civil service who  
16 are assigned in the United States or abroad who have re-  
17 porting or other responsibilities relating to internal polit-  
18 ical developments and human rights in nondemocratic  
19 countries or democratic transition countries.

20 (c) AUTHORIZATION OF APPROPRIATIONS.—There  
21 are authorized to be appropriated to the Secretary such  
22 sums as may be necessary to develop appropriate pro-  
23 grams and materials to accomplish the training required  
24 under subsection (c) of section 708 of the Foreign Service  
25 Act of 1980.

1 (d) CLERICAL AMENDMENTS.—Section 708 of the  
2 Foreign Service Act of 1980, as amended by subsection  
3 (a), is further amended—

4 (1) in subsection (a) by striking “(a) The” and  
5 inserting “(a) TRAINING ON HUMAN RIGHTS.—  
6 The”; and

7 (2) in subsection (b), by striking “(b) The” and  
8 inserting “(b) TRAINING ON REFUGEE LAW AND  
9 RELIGIOUS PERSECUTION.—The”.

10 (e) ONE-TIME REPORT ON TRAINING AND GUIDE-  
11 LINES FOR FOREIGN SERVICE OFFICERS AND CHIEFS OF  
12 MISSION.—Not later than 180 days after the date of the  
13 enactment of this Act, the Secretary shall submit to the  
14 appropriate congressional committees a one-time report  
15 containing a description of the training provided to For-  
16 eign Service officers in human rights and democracy pro-  
17 motion, including such training provided to chiefs of mis-  
18 sion serving or preparing to serve in nondemocratic coun-  
19 tries or democratic transition countries, and plans for an  
20 expansion of such training.

21 **SEC. 108. PERFORMANCE PAY; PROMOTIONS; FOREIGN**  
22 **SERVICE AWARDS.**

23 (a) PERFORMANCE PAY.—Section 405(d) of the For-  
24 eign Service Act of 1980 (22 U.S.C. 3965(d)) is amended  
25 by inserting after the second sentence the following new

1 sentence: “Meritorious or distinguished service in the pro-  
2 motion of democracy in foreign countries, including con-  
3 tact with and support of individuals and nongovernmental  
4 organizations that promote democracy in nondemocratic  
5 countries or democratic transition countries, as defined in  
6 section 5 of the ADVANCE Democracy Act of 2007, shall  
7 also serve as a basis for granting awards under this sec-  
8 tion.”.

9 (b) PROMOTIONS.—Section 603(b) of the Foreign  
10 Service Act of 1980 (22 U.S.C. 4003(b)) is amended—

11 (1) by striking “(b) Precepts” and inserting  
12 “(b)(1) Precepts”;

13 (2) in the third sentence, by striking “The pre-  
14 cepts” and inserting

15 “(2) The precepts”;

16 (3) by redesignating paragraphs (1) and (2) as  
17 subparagraphs (A) and (B), respectively; and

18 (4) by adding at the end the following new  
19 paragraph:

20 “(3) Precepts for selection boards shall also,  
21 where applicable, include a specific precept evalu-  
22 ating whether members of the Service and members  
23 of the Senior Foreign Service have met the stand-  
24 ards of performance established by the Secretary  
25 pursuant to section 108(c) of the ADVANCE De-

1       mocracy Act of 2007, or have served in a position  
2       in which the primary responsibility is to monitor or  
3       promote democracy or human rights.”.

4       (c) REGULATIONS AND EVALUATIONS CONCERNING  
5 STANDARDS OF PERFORMANCE AND PROGRAMS TO PRO-  
6 MOTE DEMOCRACY.—With respect to members of the For-  
7 eign Service, including all chiefs of mission, who are as-  
8 signed to nondemocratic countries or democratic transi-  
9 tion countries, the Secretary shall prescribe regulations  
10 concerning the standards of performance to be met under  
11 sections 405(d) and 603(b) of the Foreign Service Act of  
12 1980 (22 U.S.C. 3965(d) and 4003(b)), as amended by  
13 subsections (a) and (b), respectively, and the development  
14 of programs to promote democracy in foreign countries  
15 under section 106. The requirements of section 106 shall  
16 serve as one of the bases for performance criteria in evalu-  
17 ating chiefs of mission and those members of the Service  
18 serving in a position in which the primary responsibility  
19 is to monitor or promote democracy or human rights.

20       (d) FOREIGN SERVICE AWARDS.—Section 614 of the  
21 Foreign Service Act of 1980 (22 U.S.C. 4013) is amended  
22 by adding at the end the following new sentence: “Distin-  
23 guished or meritorious service in the promotion of democ-  
24 racy in foreign countries, including contact with and sup-  
25 port of individuals and nongovernmental organizations

1 that promote democracy in a nondemocratic country or  
2 democratic transition country, as defined in section 5 of  
3 the ADVANCE Democracy Act of 2007, shall also serve  
4 as a basis for granting awards under this section.”.

5 **SEC. 109. APPOINTMENTS.**

6 Section 304(a)(1) of the Foreign Service Act of 1980  
7 (22 U.S.C. 3944(a)(1)) is amended by adding at the end  
8 the following new sentence: “If the country in which the  
9 individual is to serve is a nondemocratic country or a  
10 democratic transition country as defined in section 5 of  
11 the ADVANCE Democracy Act of 2007, the individual  
12 should possess clearly demonstrated competence in and  
13 commitment to the promotion of democracy, including  
14 competence in promoting democratic principles, practices,  
15 and values, such as through regular interaction with indi-  
16 viduals, including students and young people, who support  
17 and advocate such principles, practices, and values.”.

18 **TITLE II—COOPERATION WITH**  
19 **OTHER DEMOCRATIC COUN-**  
20 **TRIES**

21 **SEC. 201. COOPERATION WITH OTHER DEMOCRATIC COUN-**  
22 **TRIES.**

23 (a) FINDING.—Congress finds that it is in the na-  
24 tional interest of the United States, including for humani-  
25 tarian, economic, social, political, and security reasons, to

1 forge alliances with democratic countries to work together  
2 to promote and protect—

3           (1) shared democratic principles, practices, and  
4 values; and

5           (2) political, social, and economic freedoms  
6 around the world.

7       (b) PURPOSES.—The purposes of this title are to en-  
8 courage new ways of cooperating closely with democratic  
9 countries, including through the Community of Democ-  
10 racies, in order to—

11           (1) promote and protect democratic principles,  
12 practices, and values, including the right to free,  
13 fair, and open elections, secret balloting, and uni-  
14 versal suffrage;

15           (2) promote and protect fundamental shared  
16 political, social, and economic freedoms, including  
17 the freedoms of association, of expression, of the  
18 press, of religion, and to own private property;

19           (3) promote and protect respect for the rule of  
20 law;

21           (4) develop, adopt, and pursue strategies to ad-  
22 vance common interests in international organiza-  
23 tions and multilateral institutions to which members  
24 of the alliance of democratic countries belong; and



1           (c) SENSE OF CONGRESS REGARDING REGIONAL  
2 GROUP IN THE COMMUNITY OF DEMOCRACIES.—It is the  
3 sense of Congress that regional groups within the Commu-  
4 nity of Democracies should be established and strenght-  
5 ened in order to facilitate coordination of common posi-  
6 tions and action on multilateral strategies to promote and  
7 consolidate democracy.

8           (d) INTERNATIONAL CENTER FOR DEMOCRATIC  
9 TRANSITION.—

10           (1) SENSE OF CONGRESS.—It is the sense of  
11 Congress that the United States should, along with  
12 contributions from private individuals, support the  
13 initiative of the Government of Hungary and the  
14 governments of other European countries to estab-  
15 lish a International Center for Democratic Transi-  
16 tion to support transitions to full democracy in non-  
17 democratic countries and democratic transition  
18 countries.

19           (2) AUTHORIZATION OF APPROPRIATIONS.—  
20 There is authorized to be appropriated for a grant  
21 to the International Center for Democratic Transi-  
22 tion \$1,000,000 for each of fiscal years 2008, 2009,  
23 and 2010. Amounts appropriated under this para-  
24 graph are authorized to remain available until ex-  
25 pended.

1           (e) SENSE OF CONGRESS REGARDING ESTABLISH-  
2 MENT OF OFFICE.—It is the sense of Congress that the  
3 Secretary should establish an office of multilateral democ-  
4 racy promotion to address issues related to the Commu-  
5 nity of Democracies and democracy promotion activities  
6 in international organizations, such as the United Nations.

7 **SEC. 203. INITIATIVES AT THE UNITED NATIONS.**

8           (a) UNITED NATIONS DEMOCRACY CAUCUS.—It is  
9 the sense of Congress that the United States should con-  
10 tinue to support a Democracy Caucus at the United Na-  
11 tions and that the creation of a Democracy Caucus in each  
12 international organization and multilateral institution of  
13 which the United States is a member will not only improve  
14 the internal governance of such organizations and institu-  
15 tions but will also strengthen the implementation of com-  
16 mitments by such organizations and institutions regarding  
17 democracy and human rights.

18           (b) UNITED NATIONS DEMOCRACY FUND.—

19           (1) SENSE OF CONGRESS.—It is the sense of  
20 Congress that the United States should continue to  
21 contribute to and work with other countries to en-  
22 hance the goals and work of the United Nations De-  
23 mocracy Fund.

24           (2) AUTHORIZATION OF APPROPRIATIONS.—

25           There are authorized to be appropriated for each of

1       fiscal years 2008 and 2009 such sums as may be  
2       necessary to provide for a United States contribution  
3       to the United Nations Democracy Fund.

4                   **TITLE III—FUNDING FOR**  
5       **PROMOTION OF DEMOCRACY**

6       **SEC. 301. POLICY.**

7       It shall be the policy of the United States to provide  
8       financial assistance to eligible entities and eligible individ-  
9       uals in order to promote democracy in nondemocratic  
10      countries and democratic transition countries.

11      **SEC. 302. HUMAN RIGHTS AND DEMOCRACY FUND.**

12      (a) SENSE OF CONGRESS REGARDING PURPOSES OF  
13      THE HUMAN RIGHTS AND DEMOCRACY FUND.—It is the  
14      sense of Congress that the Human Rights and Democracy  
15      Fund should continue to be used for innovative approaches  
16      to promoting democracy and human rights and to support  
17      strategies developed pursuant to section 116 of the For-  
18      eign Assistance Act of 1961, as amended by section  
19      102(a)(1)(C) of this Act, in nondemocratic countries and  
20      democratic transition countries.

21      (b) ADMINISTRATIVE AUTHORITIES.—Assistance  
22      provided through the Human Rights and Democracy Fund  
23      may be provided to eligible entities and eligible individuals  
24      in foreign countries, notwithstanding any provision of law

1 that prohibits assistance to a foreign country or to a gov-  
2 ernment of a foreign country.

3 (c) ANNUAL REPORT ON THE STATUS OF THE  
4 HUMAN RIGHTS AND DEMOCRACY FUND.—Not later than  
5 60 days after the conclusion of each fiscal year, the Assist-  
6 ant Secretary of State for Democracy, Human Rights, and  
7 Labor shall submit to the appropriate congressional com-  
8 mittees an annual report on the status of the Human  
9 Rights and Democracy Fund. Each such annual report  
10 shall contain the following information:

11 (1) An identification of each eligible entity and  
12 eligible individual who received assistance during the  
13 previous fiscal year under subsection (b) and a sum-  
14 mary of the activities of each such recipient.

15 (2) An account of projects funded and outside  
16 contributions received during the previous fiscal  
17 year.

18 (3) A balance sheet of income and outlays cur-  
19 rent as of the conclusion of the fiscal year to which  
20 such report is relevant.

21 (d) AUTHORIZATION OF APPROPRIATIONS.—

22 (1) IN GENERAL.—Of the funds available to  
23 carry out chapter 4 of Part II of the Foreign Assist-  
24 ance Act of 1961 for each of fiscal years 2008 and  
25 2009, there are authorized to be appropriated to the

1 Human Rights and Democracy Fund to carry out  
2 the purposes of this section \$50,000,000 for fiscal  
3 year 2008 and \$60,000,000 for fiscal year 2009.  
4 Amounts appropriated under this section are author-  
5 ized to remain available until expended.

6 (2) ADMINISTRATIVE EXPENSES.—Not more  
7 than five percent of amounts appropriated to the  
8 Human Rights and Democracy Fund for each fiscal  
9 year may be applied toward administrative expenses  
10 associated with carrying out this section.

11 (3) CONTRIBUTIONS.—The Secretary may ac-  
12 cept contributions to the Human Rights and Democ-  
13 racy Fund from the governments of other demo-  
14 cratic countries, private foundations, private citizens,  
15 and other nongovernmental sources. Any such con-  
16 tributions shall be merged into such Fund and shall  
17 be available to the same extent and under the same  
18 conditions as other amounts available to the Fund.

19 **SEC. 303. INSTRUMENTS FOR PROVIDING DEMOCRACY AS-**  
20 **SISTANCE.**

21 (a) FINDINGS.—Congress finds the following:

22 (1) Democracy assistance has many different  
23 forms, including assistance to promote the rule of  
24 law, build the capacity of civil society, political par-  
25 ties, and legislatures, improve the independence of

1 the media and the judiciary, enhance independent  
2 auditing functions, and advance security sector re-  
3 form.

4 (2) Assistance through United States non-gov-  
5 ernmental organizations in the form of grants and  
6 cooperative agreements can play a key role in that  
7 such organizations frequently have long-standing re-  
8 lationships with individuals and nongovernmental or-  
9 ganizations that support democratic principles, prac-  
10 tices, and values in foreign countries, and have other  
11 means that enable them to foster those relationships,  
12 and allow assistance to be provided without direct  
13 government involvement that could undermine the  
14 purpose of such assistance (by, for example, creating  
15 an appearance of outside interference).

16 (3) Contracts and other acquisition mecha-  
17 nisms, because of their more direct association with  
18 and control by the United States Government, may  
19 not be as effective as non-governmental organiza-  
20 tions in working to build the political capacity of  
21 civil society, political parties, and legislatures, but  
22 have an appropriate role to play in providing certain  
23 technical solutions and related assistance in such  
24 areas as fostering independence of the judiciary, pro-  
25 viding modern infrastructures for parliaments, in-

1       creasing capacity of executive auditing functions,  
2       and working in other government-to-government  
3       areas where the involvement of United States offi-  
4       cials and employees is appropriate.

5           (4) There is a need for greater clarity on the  
6       proper roles for such methods in order to improve  
7       the effectiveness of United States democracy assist-  
8       ance.

9       (b) SENSE OF CONGRESS.—It is the sense of Con-  
10      gress that the Secretary and the Administrator of the  
11      United States Agency for International Development  
12      should develop guidelines, in consultation with the appro-  
13      priate congressional committees, building on the existing  
14      framework for grants, cooperative agreements, and con-  
15      tracts and other acquisition mechanisms to clarify for dip-  
16      lomatic and consular missions abroad the appropriate  
17      roles for the methods referred to in subsection (a) with  
18      respect to democracy assistance, including taking into ac-  
19      count the advantages of each such method.

20           **TITLE IV—PRESIDENTIAL**  
21           **ACTIONS**

22      **SEC. 401. INVESTIGATION OF VIOLATIONS OF INTER-**  
23           **NATIONAL HUMANITARIAN LAW.**

24           (a) IN GENERAL.—The President, with the assist-  
25      ance of the Secretary, the Under Secretary of State for

1 Democracy and Global Affairs, and the Ambassador-at-  
2 Large for War Crimes Issues, shall collect information re-  
3 garding incidents that may constitute crimes against hu-  
4 manity, genocide, slavery, or other violations of inter-  
5 national humanitarian law by leaders or other government  
6 officials of nondemocratic countries or democratic transi-  
7 tion countries.

8 (b) ACCOUNTABILITY.—The President shall consider  
9 what actions can be taken to ensure that such leaders or  
10 other government officials of foreign countries who are  
11 identified in accordance with subsection (a) as responsible  
12 for crimes against humanity, genocide, slavery, or other  
13 violations of international humanitarian law are brought  
14 to account for such crimes in an appropriately constituted  
15 tribunal, including enhancing the capacity of United  
16 States diplomatic missions to implement restrictions on  
17 assistance to individuals or entities, including military  
18 units, that commit gross violations of human rights, such  
19 as through training on the use of existing databases for  
20 documenting and monitoring such violations.



Union Calendar No. 70

110<sup>TH</sup> CONGRESS  
1<sup>ST</sup> Session

**H. R. 982**

[Report No. 110-119]

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**A BILL**

To promote democratic values and enhance  
democracy, and for other purposes.

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MAY 2, 2007

Committed to the Committee of the Whole House on the  
State of the Union and ordered to be printed