

AMENDMENTS TO THE FISCAL YEAR 1996  
APPROPRIATIONS REQUESTS

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COMMUNICATION

FROM

**THE PRESIDENT OF THE UNITED STATES**

TRANSMITTING

AMENDMENTS TO THE FISCAL YEAR 1996 APPROPRIATIONS REQUESTS FOR THE DEPARTMENTS OF COMMERCE, ENERGY, HEALTH AND HUMAN SERVICES, JUSTICE, STATE, TRANSPORTATION, AND THE TREASURY; THE GENERAL SERVICES ADMINISTRATION; AND THE FEDERAL EMERGENCY MANAGEMENT AGENCY, PURSUANT TO 31 U.S.C. 1106(b)



JULY 17, 1995.—Referred to the Committee on Appropriations and ordered to be printed

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U.S. GOVERNMENT PRINTING OFFICE

THE WHITE HOUSE,  
*Washington, July 17, 1995.*

THE SPEAKER OF THE HOUSE OF REPRESENTATIVES.

SIR: I ask the Congress to consider amendments to the FY 1996 appropriations requests for the Departments of Commerce, Energy, Health and Human Services, Justice, State, Transportation, and the Treasury; the General Services Administration; and the Federal Emergency Management Agency.

Included in this transmittal are budget amendments totaling \$474 million and 1,468 positions that would provide support in FY 1996 for the crucial anti-terrorism initiative that I announced in response to the bombing in Oklahoma City and for ongoing necessary expenses associated with that tragedy. The funds requested would enable the Government to continue to enhance anti-terrorism efforts and to assist in the recovery in Oklahoma City. In addition, a budget amendment is transmitted requesting an additional \$14 million for drug control activities along the Southwest border.

The increased budget authority that I am proposing today is fully offset by reduction proposals for other programs contained in this transmittal as well as by the reductions to the Small Business Administration transmitted to Congress on June 19, 1995.

This package of budget amendments was prepared under the assumption that H.R. 1944, the FY 1995 Emergency Supplemental and Rescission bill, would be enacted into law. In the event that this does not occur, an additional package of budget amendments will be transmitted to the Congress to provide funding for anti-terrorism and recovery efforts in Oklahoma City that were to be funded in H.R. 1944.

The details of these actions are set forth in the enclosed letter from the Director of the Office of Management and Budget. I concur with her comments and observations.

Sincerely,

WILLIAM J. CLINTON.

Enclosure.





THE DIRECTOR

EXECUTIVE OFFICE OF THE PRESIDENT  
OFFICE OF MANAGEMENT AND BUDGET  
WASHINGTON, D.C. 20503

July 17, 1995

The President

The White House

Submitted for your consideration are amendments to your FY 1996 appropriations requests now pending before Congress. These amendments would provide a total of \$474 million and 1,468 positions for your anti-terrorism initiative and for ongoing needs arising from the consequences of the bombing in Oklahoma City. In addition, a budget amendment is transmitted requesting an additional \$14 million for drug control activities along the Southwest border.

The additional FY 1996 resources requested are fully offset by reduction proposals contained in this package and by the reductions to the request for the Small Business Administration that was transmitted to the Congress on June 19, 1995. These savings include \$298 million identified as part of the Administration's Reinventing Government initiative. Total FY 1996 outlays would not be increased.

As described in the enclosures, the proposals for funding increases would provide the following:

- \$358 million for the Department of Justice to fund significant elements of the anti-terrorism initiative and ongoing requirements associated with the bombing in Oklahoma City. Of the total amount requested, \$264 million would enable the FBI to expand and enhance its investigative capabilities in responding to major terrorism incidents and would support several new facilities, including the Domestic Counter-terrorism Center. The remaining funds requested for the Justice Department would cover related expenses, including the continued operation of the Oklahoma City Command Center and enhanced security measures.
- \$100 million to compensate telecommunications carriers for the costs to modify equipment, facilities, and services in order to comply with the requirements of the Communications Law Enforcement Assistance Act of 1994. Also proposed is a 40-percent surcharge on civil monetary penalties that

would increase civil monetary penalty collections by \$100 million. The net effect would be that the increased collections would offset the appropriation, resulting in no increase in FY 1996 budget authority or outlays.

- \$75 million for the Treasury Department to support the anti-terrorism initiative and for expenses related to the bombing in Oklahoma City. Included in this request are funds that would enable the Bureau of Alcohol, Tobacco and Firearms to conduct several studies related to explosive materials and to purchase equipment for the National Response Teams; enable the Secret Service to improve the security of the White House complex; and provide resources for other security-related purposes. In addition to the above-mentioned \$75 million, an additional \$14 million requested for Treasury would allow the U.S. Customs Service to intensify drug control activities along the Southwest border.
- \$12 million for the State Department to fund counter-terrorism research and development activities in cooperation with other countries and to increase security at Government facilities abroad, as well as in the United States.
- \$10 million for the Federal Aviation Administration within the Department of Transportation to fund cooperative agreements with U.S. air carriers. These agreements would enable air carriers to acquire advanced security equipment, such as hardened baggage containers, in order to improve civil aviation security.
- \$10 million for the Federal Emergency Management Agency to assist in increasing Federal, State, and local preparedness for mitigating and responding to the consequences of terrorism and to enhance security at agency offices, including temporary sites established at disaster locations.
- \$9 million for the Department of Health and Human Services to fund expenses related to the development of response plans for the medical and health consequences of nuclear, chemical, or biologic terrorist attacks in the United States.

The proposals detailed above would be fully offset by savings proposals resulting from the Administration's Reinventing Government initiative and ongoing Administration efforts to review programs and adjust priorities. Contained in this transmittal are Reinventing Government proposals producing \$71 million in FY 1996 budget authority savings for the

Departments of Commerce and Energy. Reinventing Government proposals for the Small Business Administration, transmitted on June 19, 1995, produce an additional \$227 million in savings. This transmittal also includes proposals that will generate a total of \$192 million in budget authority savings for the Departments of Commerce, Health and Human Services, State, Transportation, and the Treasury (IRS tax system modernization); and the Federal Emergency Management Agency.

I have carefully reviewed these proposals and am satisfied that they are necessary at this time. Therefore, I join the heads of the affected departments and agencies in recommending that these proposals be transmitted to the Congress.

This package of budget amendments was prepared under the assumption that H.R. 1944, the FY 1995 Emergency Supplemental and Rescission bill, would be enacted into law. In the event that this does not occur, an additional package of budget amendments will be prepared for transmittal to the Congress to provide funding for anti-terrorism and recovery efforts in Oklahoma City that were to be funded in H.R. 1944.

Sincerely,



Alice M. Rivlin  
Director

Enclosures

DEPARTMENT OF COMMERCE  
BUREAU OF THE CENSUS

1996 Budget Appendix Page	Heading	1996 Budget Request Pending	1996 Proposed Amendment	1996 Revised Request
256	Salaries and expenses	\$154,812,000	-\$10,000,000	\$144,812,000

This proposal is part of the second phase of the Administration's Reinventing Government initiative. The amendment would reduce the appropriations request for this account by \$10 million. This reduction reflects the savings resulting from better marketing of census information products.

This proposal would reduce FY 1996 outlays by \$8 million.

DEPARTMENT OF COMMERCE  
NATIONAL OCEANIC AND ATMOSPHERIC ADMINISTRATION

House Doc. 104-39 Page	Heading	1996 Budget Request Pending	1996 Proposed Amendment	1996 Revised Request
5	Operations, research, and facilities	\$2,025,535,000	-\$7,400,000	\$2,018,135,000

(In the appropriations language under the above heading, delete "\$2,028,535,000" and substitute \$2,021,135,000; and delete "\$2,025,535,000" and substitute \$2,018,135,000.)

This amendment would reduce funding requested for the Geostationary Operational Environmental Satellite (GOES) acquisition program within the National Environmental Satellite, Data, and Information Service. The National Oceanic and Atmospheric Administration is in the process of determining the extent of instrumentation upgrades that would be required on the GOES clone satellites to meet National Weather Service requirements. Therefore, associated studies A and B are not expected to begin as soon as previously planned. Funding for these studies would be requested in FY 1997.

This proposal would reduce FY 1996 outlays by \$4.1 million.

NOTE: The original request in the FY 1996 Budget of \$2,028,800,000 was reduced to \$2,025,535,000 by a budget amendment transmitted to the Congress on February 22, 1995.

DEPARTMENT OF ENERGY  
ATOMIC ENERGY DEFENSE ACTIVITIES

House Doc. 104-39 Page	Heading	1996 Budget Request Pending	1996 Proposed Amendment	1996 Revised Request
8	Weapons activities	\$3,540,175,000	-\$50,808,000	\$3,489,367,000

This proposal is part of the second phase of the Administration's Reinventing Government initiative. The amendment is the result of a multi-disciplined review of the Department of Energy by teams of its own employees led by recognized and experienced industry leaders. Four basic principles were followed to arrive at these reductions:

- o Use of fewer resources by eliminating redundancies, reducing the Federal and contractor work force, and streamlining processes;
- o Reducing overhead expenses so that more program work is delivered for less money;
- o Discarding old work, privatizing, eliminating, or transferring functions that can be performed better elsewhere; and,
- o Eliminating unnecessary and redundant regulations and red tape that impose excessive burdens on the Department's performance of its missions.

This amendment would reduce FY 1996 outlays by \$35.6 million.

**NOTE:** The original request in the FY 1996 Budget of \$3,565,175,000 was reduced to \$3,540,175,000 by a budget amendment transmitted to the Congress on February 22, 1995.

DEPARTMENT OF ENERGY  
ENERGY PROGRAMS

1996 Budget Appendix Page	Heading	1996 Budget Request Pending	1996 Proposed Amendment	1996 Revised Request
437	Fossil energy research and development	\$436,508,000	-\$9,936,000	\$426,572,000

This proposal is part of the second phase of the Administration's Reinventing Government initiative. The amendment is the result of a multi-disciplined review of the Department of Energy by teams of its own employees led by recognized and experienced industry leaders. Four basic principles were followed to arrive at these reductions:

- o Use of fewer resources by eliminating redundancies, reducing the Federal and contractor work force, and streamlining processes;
- o Reducing overhead expenses so that more program work is delivered for less money;
- o Discarding old work, privatizing, eliminating, or transferring functions that can be performed better elsewhere; and,
- o Eliminating unnecessary and redundant regulations and red tape that impose excessive burdens on the Department's performance of its missions.

The reductions include: \$2.8 million in personnel compensation and benefits; \$6.3 million in support services; \$0.4 million in information resources management; and, \$0.4 million in Federal and contractor-related travel expenses.

This amendment would reduce FY 1996 outlays by \$4 million.

DEPARTMENT OF HEALTH AND HUMAN SERVICES  
NATIONAL INSTITUTES OF HEALTH

1996 Budget Appendix Page	Heading	1996 Budget Request Pending	1996 Proposed Amendment	1996 Revised Request
475	National center for research resources	\$316,544,000	-\$9,000,000	\$307,544,000

(In the appropriations language under the above heading, delete "\$316,544,000" and substitute \$307,544,000; and delete "\$20,000,000" and substitute \$11,000,000.)

This amendment would decrease the appropriations request for the National center for research resources account for extramural construction by \$9,000,000. These funds are not needed to accomplish programmatic goals.

This proposal would decrease FY 1996 outlays by \$5.6 million.

DEPARTMENT OF HEALTH AND HUMAN SERVICES  
DEPARTMENTAL MANAGEMENT

1996 Budget Appendix Page	Heading	1996 Budget Request Pending	1996 Proposed Amendment	1996 Revised Request
493	<u>Public health and social services emergency fund</u>	---	\$9,000,000	\$9,000,000

(Insert the above heading and the appropriations language that follows immediately after the material under the heading "General Departmental Management":)

For expenses necessary to prepare to respond to the health and medical consequences of nuclear, chemical, or biologic attacks in the United States, including developing medical response plans, public health services, and training programs for Federal, State, and local medical authorities, \$9,000,000, to remain available until expended.

This amendment would provide funds to the Department of Health and Human Services for the purposes of:

- (1) developing training programs for Federal, State, and local medical personnel, health professionals, and emergency responders to assist such personnel in responding to the health and medical consequences of nuclear, chemical, or biologic attacks in the United States;
- (2) establishing plans and evaluations for responding to nuclear, chemical, or biologic terrorist attacks in the United States;
- (3) developing medical response systems and medical and epidemiologic public health services to respond to the health and medical consequences of nuclear, chemical or biologic terrorist attacks in the United States; and
- (4) developing warning and detection systems to assist Federal, State, and local authorities in responding to the health and medical consequences of nuclear, chemical, or biologic terrorist attacks in the United States.

This proposal would increase FY 1996 outlays by \$5.1 million.

DEPARTMENT OF JUSTICE  
GENERAL ADMINISTRATION

1996 Budget Appendix Page	Heading	1996 Budget Request Fending	1996 Proposed Amendment	1996 Revised Request
625	<u>Counter-terrorism Fund</u>	---	\$26,398,000	\$26,398,000

(Insert the above heading and the appropriations language that follows immediately after the material under the heading "Emergency drug funding":)

For necessary expenses, as determined by the Attorney General, \$26,398,000, to remain available until expended, to reimburse any Department of Justice organization for (1) the costs incurred in reestablishing the operational capability of an office or facility which has been damaged or destroyed as the result of the bombing of the Alfred P. Murrah Federal Building or any domestic or international terrorist incident, (2) the costs of providing support to counter, investigate or prosecute domestic or international terrorism, and (3) the costs to conducting a terrorism threat assessment of Federal agencies and their facilities: Provided, That section 605 of Public Law 101-517 shall apply.

This amendment would provide funds for a Counter-terrorism Fund that would be available to reimburse Department of Justice agencies for expenses incurred in reestablishing offices destroyed in the bombing of the Alfred P. Murrah Federal Building in Oklahoma City. It would also allow for the reimbursement of Department of Justice agencies involved in countering, investigating, and prosecuting both domestic and international terrorism. Further, it would allow these funds to be used for payment of rewards and to conduct a terrorism threat assessment of Federal facilities. These funds would be available under the authorities of the agencies reimbursed from this Fund. This proposal would increase 1996 outlays by \$23 million.

DEPARTMENT OF JUSTICE  
LEGAL ACTIVITIES

1996 Budget Appendix Page	Heading	1996 Budget Request Pending	1996 Proposed Amendment	1996 Revised Request
627	Salaries and expenses, General Legal Activities	\$434,853,000	\$2,207,000	\$437,060,000

This amendment would provide funds for the additional Criminal Division attorneys and support positions necessary to provide expert assistance in the prosecution of individuals and groups accused of alleged international and domestic terrorist activity. These resources would support all concomitant costs including travel costs and computer stations for each relevant position. The additional resources requested would also allow the Division to act as a liaison with the proposed Domestic Counter-terrorism Center of the FBI, and to work with the State Department, CIA, NSC, and foreign governments on bilateral counter-terrorism initiatives.

This proposal would increase FY 1996 outlays by \$1.9 million.

DEPARTMENT OF JUSTICE  
LEGAL ACTIVITIES

1996 Budget Appendix Page	Heading	1996 Budget Request Pending	1996 Proposed Amendment	1996 Revised Request
631	Salaries and expenses, United States Attorneys	\$869,042,000	\$55,421,000	\$924,463,000

(In the appropriations language under the above heading, delete "\$869,042,000" and substitute \$924,463,000; and insert the following immediately after "litigation support contracts" as well as \$10,000,000 for enhanced office automation equipment, and \$4,000,000 for additional security equipment.)

This amendment would provide funds to support the Command Center established in Oklahoma City to handle the investigation and prosecution of those involved in the Oklahoma bombing and any other incident that can be related to the Oklahoma bombing. Continued operation of the Command Center will result in additional costs related to the travel of detailed attorney and support staff, supplies, space, equipment rentals, and litigation expenses.

Concomitant with the Federal Bureau of Investigation's and other Federal law enforcement agencies' expanded investigative authorities related to terrorism, additional Assistant United States Attorneys and support personnel will be needed to prosecute individuals and groups accused of involvement in terrorist activities.

Funds are requested to cover the cost of X-ray and scanning equipment and the contract security officers required to operate such equipment.

Additional funds are required to permit replacement of outdated office automation equipment and replace it with state-of-the-art equipment that will increase the efficiency and the productivity of prosecutors. Funds are also requested to provide enhanced automated litigation support services and equipment for prosecutors.

This proposal would increase FY 1996 outlays by \$48.8 million.

DEPARTMENT OF JUSTICE  
LEGAL ACTIVITIES

1996 Budget Appendix Page	Heading	1996 Budget Request Pending	1996 Proposed Amendment	1996 Revised Request
633	Salaries and expenses, United States Marshals Service	\$436,887,000	\$10,000,000	\$446,887,000

This amendment would provide funds for security personnel staff and electronic security equipment for the trial and prosecution of those involved in the Oklahoma bombing. Personnel costs would cover on-site security at trials; travel, per diem and overtime for protective details for judges, attorneys, and protected witnesses; X-ray and scanning equipment; and, other related expenses. This amendment would also provide funds to correct security deficiencies at existing Federal courthouses.

This proposal would increase FY 1996 outlays by \$9 million.

DEPARTMENT OF JUSTICE  
FEDERAL BUREAU OF INVESTIGATION

1996 Budget Appendix Page	Heading	1996 Budget Request Pending	1996 Proposed Amendment	1996 Revised Request
641	Salaries and expenses	\$2,307,201,000	\$164,810,000	\$2,472,011,000

(In the appropriations language under the above heading, delete "\$2,307,201,000" and substitute \$2,472,011,000; delete "\$35,000,000" and substitute \$59,000,000; delete "\$14,000,000" and substitute \$25,000,000; and insert ; Provided further, That \$2,000,000 for re- wards shall remain available until expended immediately before the period.)

This amendment would provide funds to enhance and expand the FBI's investigative capabilities in responding to major terrorism incidents and activities.

The proposal would enhance law enforcement capabilities in performing court-authorized, voice and data interceptions. It would also finance reimbursements to other government agencies for use of equipment and services.

The additional funds would enable the FBI to modernize its forensics laboratory equipment and would provide additional forensic laboratory examiners, technicians, and support personnel. In addition, resources for the FBI's Emergency Response Teams would be increased.

The requested funds would help finance the FBI's National Crime Information Center 2000 Violent Gang/Terrorist Organization file, and increase the FBI's aviation support resources.

This proposal would increase FY 1996 outlays by \$123.6 million.

DEPARTMENT OF JUSTICE  
FEDERAL BUREAU OF INVESTIGATION

1996 Budget Appendix Page	Heading	1996 Budget Request Pending	1996 Proposed Amendment	1996 Revised Request
642	<b>Construction</b>	---	\$99,259,000	\$99,259,000

(Insert the above heading and the appropriations language that follows immediately after the material under the heading "Salaries and expenses":)

For expenses necessary to construct or acquire buildings and sites by purchase, or as otherwise authorized by law (including equipment for such buildings); conversion and extension of federally-owned buildings; and preliminary planning and design of projects: \$99,259,000, to remain available until expended.

This amendment would provide funds to the FBI for construction of:

- (1) a Domestic Counter-terrorism Center to function as a clearinghouse for all domestic and foreign terrorism information and intelligence;
- (2) a technical and tactical support center which would enhance law enforcement capabilities in performing court-authorized, voice and data interceptions;
- (3) a new laboratory facility; and
- (4) a Critical Incident Response Group facility.

This proposal would increase FY 1996 outlays by \$9.9 million.

DEPARTMENT OF JUSTICE  
FEDERAL BUREAU OF INVESTIGATION

1996 Budget Appendix Page	Heading	1996 Budget Request Pending	1996 Proposed Amendment	1996 Revised Request
642	Telephone carrier compliance	---	Language	---

(Insert the following appropriations language under the above heading:)

For payment of costs of telecommunications carriers to comply with the capability requirements as authorized by section 109 of the Communications Assistance for Law Enforcement Act of 1994, \$100,000,000: Provided, That a surcharge of 40 percent of the principal amount of a civil monetary penalty shall be collected on all such penalties (except those assessed under title 26, United States Code) assessed by the United States or an agency thereof on or after October 1, 1995, or the date of enactment of this Act, whichever is later: Provided further, That during fiscal year 1996, not to exceed \$100,000,000 of such collections shall be credited to and used for necessary expenses of this account, and shall remain available until expended: Provided further, That the sum herein appropriated from the General Fund shall be reduced as such offsetting collections are received during fiscal year 1996, so as to result in a final fiscal year 1996 appropriation from the General Fund estimated at \$0.

This proposal would provide funds to compensate telecommunications carriers for costs directly associated with the modification of equipment, facilities, and services as authorized by the Communications Assistance for Law Enforcement Act. These funds would be derived through a 40-percent surcharge imposed on civil monetary penalties. The proposal would also provide that if \$100 million is not collected through the surcharge, the difference between what is collected in FY 1996 and \$100 million would be made available from the General Fund of the U.S. Treasury. This proposal would not affect FY 1996 outlays.

The amendment is consistent with the proposed surcharge on civil penalties contained in Title IV of the proposed Anti-terrorism Amendments Act of 1995, transmitted by the President to the Congress on May 3, 1995.

DEPARTMENT OF STATE  
ADMINISTRATION OF FOREIGN AFFAIRS

1996 Budget Appendix Page	Heading	1996 Budget Request Pending	1996 Proposed Amendment	1996 Revised Request
689	Diplomatic and consular programs	\$1,748,438,000	\$11,590,000	\$1,760,028,000

This amendment would provide funds to increase counter-terrorism research and development in cooperation with other countries. It would also provide increased security to U.S. Government personnel and facilities abroad, as well as additional security measures at domestic locations. This proposal would increase FY 1996 outlays by \$9.9 million.

DEPARTMENT OF STATE  
INTERNATIONAL ORGANIZATIONS AND CONFERENCES

1996 Budget Appendix Page	Heading	1996 Budget Request Pending	1996 Proposed Amendment	1996 Revised Request
698	Contributions to inter- national organizations	\$934,057,000	-\$11,000,000	\$923,057,000

This amendment would decrease the appropriations request for the contributions to international organizations account by \$11 million. This proposal would reduce FY 1996 outlays by \$10.8 million.

DEPARTMENT OF TRANSPORTATION  
FEDERAL AVIATION ADMINISTRATION

1996 Budget Appendix Page	Heading	1996 Budget Request Pending	1996 Proposed Amendment	1996 Revised Request
746	Facilities and equipment (airport and airway trust fund)	\$1,907,847,000	\$10,000,000	\$1,917,847,000

(In the appropriations language under the above heading, delete "\$1,907,847,000" and substitute \$1,917,847,000; insert further after "Provided"; delete "and" after "September 30, 1998,"; and after "September 30, 1996" insert the following language:

and of which \$10,000,000 to remain available until expended, is for funding noncompetitive cooperative agreements with air carriers to assist them in acquiring and installing the following advanced security equipment: (1) hardened unit load devices, (2) explosive detection systems certified by the Federal Aviation Administration, and (3) computer-aided screener training and proficiency systems, in order to evaluate such equipment's operational feasibility and effectiveness in improving civil aviation security)

This amendment would provide \$10 million to fund cooperative agreements with U.S. air carriers so that they may acquire advanced security equipment. The aggregate equipment to be acquired would include 40-50 prototype hardened unit load devices (hardened baggage containers); one Federal Aviation Administration (FAA)-certified explosive detection system (EDS); and 750-800 computer-aided screener training and proficiency systems (multi-media PC work stations). The air carriers would operate the equipment and evaluate its operational feasibility and effectiveness in improving civil aviation security. FAA would collaborate with the carriers in evaluating the equipment for one year.

The FAA Administrator may enter into the agreements noncompetitively and specify conditions on such agreements as the Administrator deems appropriate.

Computerized EDSs that use several energy levels to achieve varying penetration, and provide views from several aspects, have been developed to screen high volumes of checked bags and automatically indicate the presence of explosives. Hardened baggage containers have also been developed. These containers would complement EDSs' effectiveness by containing an explosion. Computer-based training and awareness programs have been developed to improve the effectiveness of baggage screeners. The FAA and U.S. air carriers have only limited operational experience with state-of-the-art screening equipment and hardened cargo containers meeting FAA performance standards.

These demonstrations are expected to increase levels of security at domestic airports; provide critical operating and cost data as a basis for future deployment decisions; and permit sharing the results among all U.S. air carriers to increase their knowledge and levels of confidence in state-of-the-art civil aviation security equipment.

This proposal would increase FY 1996 outlays by \$2 million.

DEPARTMENT OF TRANSPORTATION  
OFFICE OF THE SECRETARY

1996 Budget Appendix Page	Heading	1996 Budget Request Pending	1996 Proposed Amendment	1996 Revised Request
771	Rental payments	\$145,436,000	-\$2,000,000	\$143,436,000

This amendment would decrease the pending appropriations request for the Rental payments account by \$2 million as a result of an adjustment in requirements. This proposal would reduce FY 1996 outlays by \$2 million.

DEPARTMENT OF THE TREASURY  
FEDERAL LAW ENFORCEMENT TRAINING CENTER

1996 Budget Appendix Page	Heading	1996 Budget Request Pending	1996 Proposed Amendment	1996 Revised Request
787	Salaries and expenses	\$47,428,000	\$2,700,000	\$50,128,000

This amendment would provide funds to cover: (1) equipment purchases to enhance anti-terrorism training; (2) the full-year cost of 15 positions requested in an FY 1995 supplemental related to anti-terrorism; and (3) the cost of training Federal employees in anti-terrorism methods.

This proposal would increase FY 1996 outlays by \$2.4 million.

DEPARTMENT OF THE TREASURY  
BUREAU OF ALCOHOL, TOBACCO AND FIREARMS

1996 Budget Appendix Page	Heading	1996 Budget Request Pending	1996 Proposed Amendment	1996 Revised Request
795	Salaries and expenses	\$400,885,000	\$34,300,000	\$435,185,000

This amendment would provide funds for the following studies to be performed by the Bureau of Alcohol, Tobacco and Firearms (BATF): (1) on the tagging of explosive materials for purposes of identification and detection; (2) whether common chemicals used to manufacture explosives can be rendered inert for use in explosives; and (3) whether control can be imposed on certain precursor chemicals used to manufacture explosives. In addition, this amendment would provide funds to support: (1) the purchase of equipment for use by National Response Teams; (2) additional security for BATF field office and headquarters installations; and (3) 136 additional full-time employees to carry out activities first requested in an FY 1995 supplemental proposal.

This proposal would increase FY 1996 outlays by \$31.6 million.

DEPARTMENT OF THE TREASURY  
UNITED STATES CUSTOMS SERVICE

1996 Budget Appendix Page	Heading	1996 Budget Request Funding	1996 Proposed Amendment	1996 Revised Request
797	Salaries and expenses	\$1,381,550,000	\$14,420,000	\$1,395,970,000

This proposal is part of the Administration's effort to intensify Federal drug control efforts. The additional funds would be spent on equipment and technology to improve the safety and security of Customs' inspectors at Southwest border ports, costs related to movement of Customs personnel and to deter drug smuggling through land border ports of entry.

This proposal would increase FY 1996 outlays by \$13.1 million.

DEPARTMENT OF THE TREASURY  
INTERNAL REVENUE SERVICE

1996 Budget Appendix Page	Heading	1996 Budget Request Pending	1996 Proposed Amendment	1996 Revised Request
813	Information systems	\$1,879,582,000	-\$98,330,000	\$1,781,252,000

(In appropriations language under the above heading delete "\$1,879,582,000" and substitute: \$1,781,252,000; and delete "\$1,031,500,000" and substitute \$911,170,000.)

This amendment would decrease the pending request for the Tax System Modernization (TSM) program by \$98 million. TSM remains an Administration priority and the FY 1996 revised request would still commit over \$800 million to this effort to modernize the IRS. The TSM savings result from IRS and Treasury efforts to retarget and refocus the TSM program.

This proposal would reduce FY 1996 outlays by \$63.9 million.

DEPARTMENT OF THE TREASURY  
UNITED STATES SECRET SERVICE

1996 Budget Appendix Page	Heading	1996 Budget Request Pending	1996 Proposed Amendment	1996 Revised Request
815	Salaries and expenses	\$541,258,000	\$38,370,000	\$579,628,000

(In the appropriations language under the above heading, delete "\$541,258,000" and substitute \$579,628,000, of which \$15,050,000 shall remain available until expended: Provided, That 3 U.S.C. 203(a) is amended by deleting "but not to exceed twelve hundred in number".

This amendment would provide \$38 million to the Secret Service to improve the security of the White House complex in light of recent terrorist activities. These funds would be spent on various improvements and to hire an additional 277 agents, uniformed division officers, clerical and specialist personnel.

This proposal would increase FY 1996 outlays by \$34.5 million.

DEPARTMENT OF THE TREASURY  
GENERAL PROVISIONS--DEPARTMENT OF THE TREASURY

1996 Budget Appendix Page	Heading	1996 Budget Request Pending	1996 Proposed Amendment	1996 Revised Request
819	<u>Sec. 103</u>	---	Language	---
	(Insert the following immediately after Sec. 102:)			
	<u>Sec. 103. The Secretary of the Treasury is authorized to use Treasury Department aircraft, with or without reimbursement, to assist bureaus within the Department of the Treasury or other Federal agencies, Departments or offices outside of the Department of the Treasury to provide emergency law enforcement support to protect human life, property, public health, or safety.</u>			

As part of the Federal response after the Oklahoma City bombing, United States Customs Service aircraft were deployed to enable Federal law enforcement entities to respond rapidly to events. Customs used aircraft to: airlift BATF infrared sensing equipment from New Orleans to Oklahoma City; deliver a Secret Service command post team from Houston to Oklahoma City; airlift a Customs Internal Affairs team to assist family members of missing or injured personnel; provide an airborne platform for a team of surveillance experts to conduct infrared photo imagery of the damaged building; airlift FBI agents to Perry, Oklahoma, to interrogate the prime suspect; and airlift a suspect from San Bernadino, California to Los Angeles for security reasons.

This amendment would remove any ambiguity relating to the use of Treasury aircraft for the performance of such emergency law enforcement missions by federal authorities. It would make clear that Treasury and its bureaus could use aircraft within their control to perform the type of missions undertaken by Customs in Oklahoma City in order to assist Federal agencies in providing emergency law enforcement support to protect human life, property, public health, or safety.

This proposal would not affect FY 1996 outlays.

## VA, HUD AND INDEPENDENT AGENCIES APPROPRIATIONS ACT

## TITLE V -- GENERAL PROVISIONS

1996 Budget Appendix Page	Heading	1996 Budget Request Pending	1996 Proposed Amendment	1996 Revised Request
866	Sec. 517	---	-\$30,000,000	-\$30,000,000

(Insert the following immediately after Sec. 516:)

Sec 517. In fiscal year 1996, the Director of the Federal Emergency Management Agency shall sell the disaster housing inventory of mobile homes and trailers, and the proceeds thereof shall be deposited in the Treasury: Provided, That if the President so designates, the net proceeds from such sale shall be included in the budget baseline required by the Balanced Budget and Emergency Deficit Control Act of 1985 and shall be counted as an offset to discretionary budget authority and outlays for the purposes of section 251(a)(7) of that Act, notwithstanding section 257(e) of that Act.

This amendment would direct the Federal Emergency Management Agency to sell its costly inventory of mobile homes, which is occasionally used to meet some temporary housing needs of disaster victims. This action would eliminate the inventory of mobile homes and travel trailers and recurring costs of transporting and refurbishing them during and after disasters. Sale of these assets is permitted under the Federal Property Act.

The sale of the mobile home inventory is estimated to produce proceeds of \$30 million, thereby reducing FY 1996 budget authority and outlays by \$30 million.

GENERAL SERVICES ADMINISTRATION  
REAL PROPERTY ACTIVITIES

1996 Budget Appendix Page	Heading	1996 Budget Request Pending	1996 Proposed Amendment	1996 Revised Request
883	Construction and acquisition	\$1,022,213,000	-\$32,795,000	\$989,418,000

(In the appropriations language under the above heading, immediately after "in the aggregate amount of", delete "\$1,022,213,000" and substitute ~~\$989,418,000~~; and delete the following under the heading "New Construction": "Fresno, Federal Building and U.S. Courthouse, \$9,595,000"; "San Diego, U.S. Courthouse, \$18,200,000"; and "Options to Purchase Sites, \$5,000,000".)

This amendment would decrease the pending request for the construction and acquisition account by eliminating: (1) \$27.8 million in previously requested FY 1996 funding for two projects, which are of lower priority than others, and (2) the \$5 million requested for options to purchase sites.

This proposal would reduce FY 1996 outlays by \$30.6 million.

GENERAL SERVICES ADMINISTRATION  
REAL PROPERTY ACTIVITIES

1996 Budget Appendix Page	Heading	1996 Budget Request Pending	1996 Proposed Amendment	1996 Revised Request
884	Federal buildings fund Limitations on availability of revenue	---	Language	---
	<p>(In the appropriations language under the above heading on page 885, delete ",which" after "\$720,564,000"; and insert the following language immediately after the phrase "includes associated design and construction services: <u>Provided</u>")</p> <p><u>further, That the amounts provided in this or any prior Act for Repairs and Alterations may be used to fund costs associated with implementing security improvements to buildings necessary to meet the minimum standards for security developed by the Administration after advance notice of such use is transmitted to the appropriate Committees of the House and Senate: Provided further</u></p>			

This language would allow the Administrator of GSA to spend Repairs and Alteration monies to fund the cost of certain security improvements to Federal facilities.

OTHER INDEPENDENT AGENCIES  
FEDERAL EMERGENCY MANAGEMENT AGENCY

1996 Budget Appendix Page	Heading	1996 Budget Request Pending	1996 Proposed Amendment	1996 Revised Request
983	Salaries and expenses	\$169,409,000	\$2,922,000	\$172,331,000

(In the appropriations language under the above heading, delete "\$169,409,000" and substitute \$172,331,000, of which \$2,922,000 shall remain available until expended.)

This amendment would provide resources to protect Federal Emergency Management Agency (FEMA) personnel, facilities, and property by providing additional security personnel and added physical protection at all agency offices, including FEMA headquarters and Regional Offices and temporary sites established at disaster locations.

In addition, the requested funds would support: (1) staff education to increase awareness of terrorist threats and enhanced security management systems; (2) planning and interagency coordination required to modify and expand the Federal Response Plan, as well as to provide training and exercises for Federal, State and local responders; and (3) the development and delivery of functional training for urban search and rescue resources.

This proposal would increase FY 1996 outlays by \$2.5 million.

OTHER INDEPENDENT AGENCIES  
FEDERAL EMERGENCY MANAGEMENT AGENCY

1996 Budget Appendix Page	Heading	1996 Budget Request Pending	1996 Proposed Amendment	1996 Revised Request
984	Emergency management planning and assistance	\$203,044,000	\$7,078,000	\$210,122,000

(In the appropriations language under the above heading, delete "\$203,044,000" and substitute \$210,122,000, of which \$7,078,000 shall remain available until expended.)

This amendment would provide additional resources to support the development of plans and procedures required for an efficient Federal response to terrorism under the Federal Response Plan and to ensure integration at the Federal, State and local levels. The threat of terrorism and the resulting response create unique needs at all levels of government. The Federal Emergency Management Agency's (FEMA's) current all-hazards approach to preparedness does not adequately address terrorism response.

This amendment would also provide funds to increase the preparedness capability of the State and local emergency management first responders. These first responders must be prepared, trained and exercised in threat-specific capabilities, including mass casualty care, crisis counseling, and coordination with the Federal Government. Additional resources would allow FEMA to address equipment and training requirements of urban search and rescue task forces that conduct essential post-event operations. Full-scale Federal exercises would ensure appropriate deployment and coordination of agencies comprising the Federal Response Plan.

This proposal would increase FY 1996 outlays by \$3.2 million.