

DEVELOPMENTS CONCERNING THE NATIONAL EMERGENCY WITH RESPECT TO ORGANIZATIONS THAT THREATEN TO DISRUPT THE MIDDLE EAST PEACE PROCESS

MESSAGE

FROM

THE PRESIDENT OF THE UNITED STATES

TRANSMITTING

A REPORT ON ACTIONS AND EXPENSES DIRECTLY RELATED TO THE EXERCISE OF POWERS AND AUTHORITIES CONFERRED BY THE DECLARATION OF A NATIONAL EMERGENCY IN EXECUTIVE ORDER NO. 12947 WITH RESPECT TO ORGANIZATIONS THAT THREATEN TO DISRUPT THE MIDDLE EAST PEACE PROCESS, PURSUANT TO 50 U.S.C. 1641(c) AND 50 U.S.C. 1703(c)



FEBRUARY 13, 1996.—Message and accompanying papers referred to the Committee on International Relations and ordered to be printed

U.S. GOVERNMENT PRINTING OFFICE

To the Congress of the United States:

I hereby report to the Congress on the developments concerning the national emergency with respect to organizations that threaten to disrupt the Middle East peace process that was declared in Executive Order No. 12947 of January 23, 1995. This report is submitted pursuant to section 401(c) of the National Emergencies Act, 50 U.S.C. 1641(c), and section 204(c) of the International Emergency Economic Powers Act (IEEPA), 50 U.S.C. 1703(c).

1. On January 23, 1995, I signed Executive Order 12947, "Prohibiting Transactions with Terrorists Who Threaten to Disrupt the Middle East Peace Process" (the "order") (60 Fed. Reg. 5079, January 25, 1995). The order blocks all property subject to U.S. jurisdiction in which there is any interest of 12 terrorist organizations that threaten the Middle East peace process as identified in an Annex to the order. The order also blocks the property and interests in property subject to U.S. jurisdiction of persons designated by the Secretary of State, in coordination with the Secretary of the Treasury and the Attorney General, who are found (1) to have committed, or to pose a significant risk of committing, acts of violence that have the purpose or effect of disrupting the Middle East peace process, or (2) to assist in, sponsor or provide financial, material, or technological support for, or services in support of, such acts of violence. In addition, the order blocks all property and interests in property subject to U.S. jurisdiction in which there is any interest of persons determined by the Secretary of the Treasury, in coordination with the Secretary of State and the Attorney General, to be owned or controlled by, or to act for or on behalf of, any other person designated pursuant to the order (collectively "Specially Designated Terrorists" or "SDTs").

The order further prohibits any transaction or dealing by a United States person or within the United States in property or interests in property of SDTs, including the making or receiving of any contribution of funds, goods, or services to or for the benefit of such persons. This prohibition includes donations that are intended to relieve human suffering.

Designations of persons blocked pursuant to the order are effective upon the date of determination by the Secretary of State or his delegate, or the Director of the Office of Foreign Assets Control (FAC) acting under authority delegated by the Secretary of the Treasury. Public notice of blocking is effective upon the date of filing with the *Federal Register*, or upon prior actual notice.

2. On January 25, 1995, the Department of the Treasury issued a notice listing persons blocked pursuant to Executive Order No. 12947 who have been designated by the President as terrorist organizations threatening the Middle East peace process or who have been found to be owned or controlled by, or to be acting for or on behalf of, these terrorist organizations (60 Fed. Reg. 5084, January

25, 1995). The notice identified 31 entities that act for or on behalf of the 12 Middle East terrorist organizations listed in the Annex to Executive Order No. 12947, as well as 18 individuals who are leaders or representatives of these groups. In addition the notice provides 9 name variations or pseudonyms used by the 18 individuals identified. The list identifies blocked persons who have been found to have committed, or to pose a risk of committing, acts of violence that have the purpose of disrupting the Middle East peace process or to have assisted in, sponsored, or provided financial, material or technological support for, or service in support of, such acts of violence, or are owned or controlled by, or to act for or on behalf of other blocked persons. The Department of the Treasury issued three additional notices adding the names of three individuals, as well as their pseudonyms, to the List of SDTs (60 Fed. Reg. 41152-53, August 11, 1995; 60 Fed. Reg. 44932-33, August 29, 1995; and 60 Fed. Reg. 58435-36, November 27, 1995). Copies of the notices are attached to this report. The FAC, in coordination with the Secretary of State and the Attorney General, is continuing to expand the list of Specially Designated Terrorists, including both organizations and individuals, as additional information is developed.

3. The expenses incurred by the Federal Government in the 6-month period from July 23, 1995, through January 22, 1996, that are directly attributable to the exercise of powers and authorities conferred by the declaration of the national emergency with respect to organizations that disrupt the Middle East peace process are estimated at approximately \$2.6 million. (The expenses for the previous period, incorrectly stated in the report of July 27, 1995, to be approximately \$55,000, were about \$2.5 million.) Personnel costs were largely centered in the Department of the Treasury (particularly in the Office of Foreign Assets Control, the Office of the General Counsel, and the U.S. Customs Service), the Department of State, and the Department of Justice.

4. Executive Order No. 12947 provides this Administration with a new tool for combating fundraising in this country on behalf of organizations that use terror to undermine the Middle East peace process. The order makes it harder for such groups to finance these criminal activities by cutting off their access to sources of support in the United States and to U.S. financial facilities. It is also intended to reach charitable contributions to designated organizations and individuals to preclude diversion of such donations to terrorist activities.

In addition, the Congress has pending before it comprehensive counterterrorism legislation proposed by the Administration that would strengthen our ability to prevent terrorist acts, identify those who carry them out, and bring them to justice. The combination of Executive Order No. 12947 and the proposed legislation demonstrate the U.S. determination to confront and combat those who would seek to destroy the Middle East peace process, and our commitment to the global fight against terrorism.

I shall continue to exercise the powers at my disposal to apply economic sanctions against extremists seeking to destroy the hopes of peaceful coexistence between Arabs and Israelis as long as these measures are appropriate, and will continue to report periodically

to the Congress on significant developments pursuant to 50 U.S.C.
1703(c).

WILLIAM J. CLINTON.

THE WHITE HOUSE, *February 9, 1996.*

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Background

On January 24, 1995, President Clinton signed Executive Order 12847 "Prohibiting Transactions with Terrorists Who Threaten to Disrupt the Middle East Peace Process" (see FR 5079, Jan. 25, 1995—the "Order" or "E.O. 12847"). The Order blocks all property subject to U.S. jurisdiction in which there is any interest of 13 Middle East terrorist organizations included in an Annex to the Order. In addition, the Order blocks the property and interests in property of persons designated by the Secretary of State, in coordination with the Secretary of Treasury and the Attorney General, who are found 1) to have committed or to pose a significant risk of disrupting the Middle East peace process, or 2) to assist in, sponsor or provide financial, material, or technological support for, or services in support of, such acts of violence. The order further blocks all property and interests in property subject to U.S. jurisdiction in which there is any interest of persons designated by the Secretary of the Treasury, in coordination with the Secretary of State and the Attorney General, to be owned or controlled by, or to act for or on behalf of any other persons designated pursuant to the Order (collectively "Specially Designated Terrorists" or "SDTs"). An initial list of SDTs was published on January 25, 1995 (60 FR 3884).

The order also prohibits any transaction or dealing by a United States person or within the United States in property or interests in property of SDTs, including the making or receiving of any contribution of funds, goods, or services to or for the benefit of such persons.

Designations of persons blocked pursuant to the Order are effective upon the date of dissemination by the Secretary of State or his delegate, or the Director of the Office of Foreign Assets Control acting under authority delegated by the Secretary of the Treasury. Public

use of blocking is effective upon the date of publication in the Federal Register, or upon other actual notice.

The following names are added to the

list of Specially Designated Terrorists:

SARAR Mohammed Abdul-Samad Zahir

(A.A. SARAR, Muhammad Abdul Samad

Zahir) (A.A. SARAR, Abdul) (A.A. SARAR,

Abdul) (A.A. SARAR, Muhammad

A.) (DOB South Yemen, Redgarden,

Shahar 00400, U.S.A.; P.O. Box 2879,

Redgarden, Shahr 00400, U.S.A.; P.O.

Box 2880, Redgarden, Shahr 00400-2879,

U.S.A.; Email: SDT 20 May 1995; SDT 162-

28-9028; Passport No. 004000000 (Y.M.A.)

Dated July 27, 1995.

E. Richard Novansk,

Director, Office of Foreign Assets Control.

Approved August 1, 1995.

John F. Simpson,

Deputy Assistant Secretary (Regulatory, Turf)

& Trade Enforcement.

FR Doc. 95-2022 Filed 8-7-95; 10:00 pm

STANDARD CHARGES 000-00-0

DEPARTMENT OF THE TREASURY

Office of Foreign Assets Control

List of Specially Designated Terrorists Who Threaten to Disrupt the Middle East Peace Process; Additional Name

AGENCY: Office of Foreign Assets Control, Treasury.

ACTION: Notice of blocking.

SUMMARY: The Treasury Department is adding the name of an individual to the list of blocked persons who have been found to have committed, or to pose a risk of committing, acts of violence that have the purpose of disrupting the Middle East peace process or have assisted in, sponsored, or provided financial, material or technological support for, or services in support of, such acts of violence, or are owned or controlled by, or to act for or on behalf of other blocked persons.

EFFECTIVE DATE: August 11, 1995 or upon prior actual notice.

FOR FURTHER INFORMATION: J. Robert McBrean, Chief, International Programs, Tel: (202) 822-2428, Office of Foreign Assets Control, Department of the Treasury, 1500 Pennsylvania Ave., N.W., Washington, DC 20530.

SUPPLEMENTARY INFORMATION:

Electronic Availability

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Office of Foreign Assets Control

List of Specially Designated Terrorists Who Threaten to Disrupt the Middle East Peace Process; Additional Name

AGENCY: Office of Foreign Assets Control, Treasury.

ACTION: Notice of Blocking.

SUMMARY: The Treasury Department is adding the name of an individual to the list of blocked persons who have been found to have committed, or to pose a risk of committing, acts of violence that have the purpose of disrupting the Middle East peace process or have assisted in, sponsored, or provided financial, material or technological support for, or service in support of, such acts of violence, or are owned or controlled by, or to act for or on behalf of other blocked persons.

EFFECTIVE DATE: August 29, 1995 or upon prior actual notice.

FOR FURTHER INFORMATION: Office of Foreign Assets Control, Department of the Treasury, 1500 Pennsylvania Ave., N.W., Washington, DC 20530; Tel.: (202) 622-2429.

SUPPLEMENTARY INFORMATION:

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www.fedworld.gov:FTP =
 ftp.fedworld.gov (192.239.83.305).

Background

On January 23, 1995, President Clinton signed Executive Order 12847, "Prohibiting Transactions with Terrorists Who Threaten to Disrupt the Middle East Peace Process" (59 FR 5078, Jan. 23, 1994—the "Order" or "E.O. 12847"). The Order blocks all property subject to U.S. jurisdiction in which there is any interest of 12 Middle East terrorist organizations included in an Annex to the Order. In addition, the Order blocks the property and interests in property of persons designated by the Secretary of State, in coordination with the Secretary of Treasury and the Attorney General, who are found 1) to have committed or to pose a significant risk of disrupting the Middle East peace process, or 2) to limit, sponsor or provide financial, material, or technological support for, or services in support of, such acts of violence. The order further blocks all property and interests in property subject to U.S. jurisdiction in which there is any interest of persons determined by the Secretary of the Treasury, in coordination with the Secretary of State and the Attorney General, to be owned or controlled by, or to act for or on behalf of any other person designated pursuant to the Order (collectively "Specially Designated Terrorists" or "SDTs").

The order also prohibits any transaction or dealing by a United States person or within the United States in property or interests in property of SDTs, including the making or receiving of any contribution of funds, goods, or services to or for the benefit of such persons.

Designations of persons blocked pursuant to the Order are effective upon the date of determination by the Secretary of State or his delegate, or the Director of the Office of Foreign Assets Control acting under authority delegated by the Secretary of the Treasury. Public notice of blocking is effective upon the date of publication in the Federal Register, or upon prior actual notice.

The following name is added to the list of Specially Designated Terrorists:
ABU MARZOOK, Mouna Mohammed (a.k.a. MARZUK, Mouna) (a.k.a. ABU-MARZUK, Dr. Mouna) (a.k.a. MARZOOK, Mouna Mohammed Ahmed) (a.k.a. ABU-MARZUK, Sa'ad) (a.k.a. ABU-UMAR, Political Leader in Amman, Jordan and Damascus, Syria for HAMAS; DOB 09 February 1951; POB Gaza, Egypt; Passport No. 827604 (Egypt); SSN 523-53-4386.

Dated August 29, 1995.
 E. Richard Mansbach,
 Director, Office of Foreign Assets Control,
 August 21, 1995.

John P. Shegerson,
 Deputy Assistant Secretary (Regulatory, Tariff
 & Trade Enforcement),
 FR Doc. 95-31328 Filed 8-23-95; 4:17 pm
 BILLING CODE 4810-32-01

58436

Office of Foreign Assets Control

List of Specially Designated Terrorists Who Threaten to Disrupt the Middle East Peace Process

AGENCY: Office of Foreign Assets Control, Treasury

ACTION: Notice of Blocking

SUMMARY: The Treasury Department is adding the name of an individual to the

list of blocked persons who have been found to have committed, or to pose a risk of committing, acts of violence that have the purpose of disrupting the Middle East peace process or have assisted in, sponsored, or provided financial, material or technological support for, or services in support of, such acts of violence, or are owned or controlled by, or to act for or on behalf of other blocked persons.

EFFECTIVE DATE: November 27, 1995 or upon prior actual notice.

FOR FURTHER INFORMATION: Office of Foreign Assets Control, Department of the Treasury, 1800 Pennsylvania Ave., N.W., Washington, DC 20520; Tel. (202) 632-3430.

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Background

On January 24, 1995, President Clinton signed Executive Order 12947, "Prohibiting Transactions with Terrorists Who Threaten to Disrupt the Middle East Peace Process" (the "Order" or "E.O. 12947"). The Order blocks all property subject to U.S. jurisdiction in which there is any interest of 12 Middle East terrorist organizations included in an Annex to the Order. In addition, the Order blocks the property and interests in property of persons designated by the Secretary of State, in coordination with the Secretary of Treasury and the Attorney General, who are found (1) to have committed or to pose a significant risk of disrupting the Middle East peace process, or (2) to assist in, sponsor or provide financial, material, or technological support for, or services in support of, such acts of violence. The order further blocks all property and interests in property

subject to U.S. jurisdiction in which there is any interest of persons determined by the Secretary of the Treasury, in coordination with the Secretary of State and the Attorney General, to be owned or controlled by, or to act for or on behalf of any other person designated pursuant to the Order (collectively "Specially Designated Terrorists" or "SDTs").

The order further prohibits any transaction or dealing by a United States person or within the United States in property or interests in property of SDTs, including the making or receiving of any contribution of funds, goods, or services to or for the benefit of such persons.

Designations of persons blocked pursuant to the Order are effective upon the date of determination by the Secretary of State or his delegate, or the Director of the Office of Foreign Assets Control acting under authority delegated by the Secretary of the Treasury. Public notice of blocking is effective upon the date of publication in the Federal Register, or upon prior actual notice.

The following names is added to the List of Specially Designated Terrorists:

SHALLAM, Dr. Ramadan Abduhik (a.k.a. ABDALLAH, Ramadan) (a.k.a. ABDULLAH, Dr. Ramadan) (a.k.a. SHALLAM, Ramadan Abdello Mohamed); Damascus, Syria; Secretary General of the PALESTINIAN ISLAMIC BHAD; DOB: January 1, 1956; POB: Gaza City, Gaza Strip; Passport No. 263 210 (Egypt); SSN 808-17-6634.

Dated: November 6, 1995.

E. Richard Newcomb,

Director, Office of Foreign Assets Control.

Approved: November 6, 1995.

Dennis M. O'Connell

Acting Deputy Assistant Secretary

(Regulatory, Tariff & Law Enforcement).

IFR Doc. 95-28724 Filed 11-21-95; 4:10 pm

SHALLAM CODE 4916-21-7