

REQUESTS FOR FISCAL YEAR 1996
SUPPLEMENTAL APPROPRIATIONS

COMMUNICATION

FROM

THE PRESIDENT OF THE UNITED STATES

TRANSMITTING

HIS REQUESTS FOR FY 1996 SUPPLEMENTAL APPROPRIATIONS TOTALING \$250 MILLION TO INTENSIFY OUR NATION'S DRUG LAW ENFORCEMENT, TREATMENT, AND PREVENTION EFFORTS, AND TO DESIGNATE THE AMOUNT MADE AVAILABLE AS AN EMERGENCY REQUIREMENT PURSUANT TO SECTION 251(b)(2)(D)(i) OF THE BALANCED BUDGET AND EMERGENCY DEFICIT CONTROL ACT OF 1985, AS AMENDED, PURSUANT TO 31 U.S.C. 1107



APRIL 15, 1996.—Referred to the Committee on Appropriations and ordered to be printed

U.S. GOVERNMENT PRINTING OFFICE

THE WHITE HOUSE,
Washington, April 12, 1996.

SPEAKER OF THE HOUSE OF REPRESENTATIVES.

SIR: I ask the Congress to consider the enclosed requests for FY 1996 supplemental appropriations totaling \$250 million to intensify our Nation's drug law enforcement, treatment, and prevention efforts. These requests will fund high impact supply and demand initiatives.

The requested increase in budget authority and outlays is fully offset by rescissions from funds available to the Department of Defense, as proposed in the accompanying Special Message. The rescissions will have no impact on defense readiness.

The details of these requests are set forth in the enclosed letter from the Director of the Office of Management and Budget pursuant to the plan developed by the Director of the Office of National Drug Control Policy. I concur with her comments and observations.

In addition, I am proposing revised FY 1996 appropriations language for the Social Security Administration that would fund increased levels of disability reviews.

Five amendments are also proposed that would revise appropriations language contained in the FY 1997 Budget.

This transmittal contains an FY 1997 budget amendment for the Legislative Branch. As required by law, budget requests for the Legislative Branch are transmitted without change.

Sincerely,

WILLIAM J. CLINTON.

Enclosure.



THE DIRECTOR

EXECUTIVE OFFICE OF THE PRESIDENT
OFFICE OF MANAGEMENT AND BUDGET
WASHINGTON, D.C. 20503

April 12, 1996

The President

The White House

Submitted for your consideration is a request for FY 1996 supplemental appropriations to enhance drug control activities. The request is pursuant to the plan submitted to you by General McCaffrey of the Office of National Drug Control Policy. The requested supplemental, totaling \$250 million, would intensify our Nation's drug law enforcement, treatment, and prevention efforts. The requested funds support the following programs, which have been determined to be responsive to the drug challenges facing our Nation:

- o \$202 million is requested to reinforce drug supply reduction programs, including: \$42 million to enhance source-nation interdiction efforts, especially along the air bridge linking the coca growing areas in Peru with the processing labs in Colombia; \$98 million to upgrade two excess Navy P-3B aircraft to patrol both the air bridge and transit zone; \$15 million to increase patrols around Puerto Rico and the Virgin Islands; \$6 million to place non-intrusive inspection devices along the Southwest Border to detect drugs hidden in vehicle compartments; \$27 million to augment domestic law enforcement activities, such as methamphetamine enforcement and crushing open air drug markets; and \$14 million to enhance drug intelligence activities and emerging requirements; and
- o \$48 million is requested to enhance drug demand reduction programs, including: implementing a media campaign and outreach program to increase youth awareness on drug abuse; linking the criminal justice system with drug treatment programs, so that criminal offenders can receive immediate drug treatment; and accelerating promising medical cocaine research, particularly the development of a vaccine that destroys cocaine in the blood stream.

Of the \$250 million requested, \$132 million would be appropriated to the Department of Defense. The remaining \$118 million would be appropriated to the Office of National Drug Control Policy.

The \$250 million requested would be fully offset by rescissions from funds available to the Department of Defense. The President's FY 1997 Budget proposed to rescind \$400 million from specified Defense programs. The funds proposed for rescission are in excess of DOD's requirements. There will be no impact on defense readiness. The proposed offsetting rescissions are contained in an accompanying Special Message.

I have carefully reviewed these proposals and am satisfied that they are necessary at this time. Therefore, I join General McCaffrey in recommending that the proposals be transmitted to Congress.

This package also contains revised FY 1996 appropriations language for the Social Security Administration. This request would provide an additional \$60 million for continuing disability reviews (CDRs). Consistent with provisions in P.L. 104-121, the Contract with America Advancement Act, this additional funding and associated outlays will not be scored against the discretionary caps.

In addition to the proposals described above, five technical amendments are requested. These amendments would correct errors in appropriations language in the FY 1997 Budget and revise language to reflect Administration policy that was not determined in time to be included in the detailed data that supports the budget. These amendments would increase FY 1997 outlays by \$1.8 million.

Included in this transmittal is a budget amendment for the Legislative Branch. As required by law, appropriations requests of the Legislative Branch are transmitted without change.

Sincerely,



Alice M. Rivlin
Director

Enclosures

FUNDS APPROPRIATED TO THE PRESIDENT
FEDERAL DRUG CONTROL PROGRAMS
High Intensity Drug Trafficking Areas Program
(Including Transfer of Funds)

For an additional amount for drug control activities,
\$6,000,000, which shall be paid to State and local entities to
combat open air drug markets.

This request would allow two high intensity drug trafficking metropolitan areas, Baltimore/Washington, D.C. and Miami, to target and crush the worst open air drug markets in their areas, as well as provide treatment to drug users who are being processed through existing drug courts.

FUNDS APPROPRIATED TO THE PRESIDENT
 FEDERAL DRUG CONTROL PROGRAMS
 Special Forfeiture Fund
 (Including Transfer of Funds)

For activities authorized by Public Law 100-690, as amended, \$112,000,000, to remain available until expended: Provided, That \$20,400,000 shall be transferred to the Department of State, "International Narcotics Control," of which \$4,000,000 shall be for riverine craft, \$11,400,000 shall be for aviation refurbishment, and \$5,000,000 shall be for host nation aviation support: Provided further, That \$14,400,000 shall be transferred to the U.S. Coast Guard, "Operations and Expenses," of which \$6,600,000 shall be for source nation drug interdiction efforts and \$8,000,000 shall be for transit zone interdiction efforts: Provided further, That \$7,000,000 shall be transferred to the U.S. Customs Service, "Operation and Maintenance, Air and Marine Interdiction Programs," for "Operation Gateway" support: Provided further, That \$18,000,000 shall be transferred to the Drug Enforcement Administration, "Salaries and Expenses," of which \$10,000,000 shall be for methamphetamine reduction programs, \$3,000,000 shall be for intelligence and linguist support, \$3,000,000 shall be for classified programs, and \$2,000,000 shall be for marijuana eradication activities: Provided further, That \$7,000,000 shall be transferred to the Federal Bureau of Investigation, "Salaries and Expenses," of which \$5,000,000 shall be for digital intercept equipment and \$2,000,000 shall be for linguist support: Provided further, That \$2,750,000 shall be transferred to the Office of National Drug Control Policy, Counter-Drug Technology Assessment Center, "Salaries and Expenses," for counterterrorism research and development: Provided further, That \$42,250,000 shall be available to the Director of the Office of National Drug Control Policy for enhancing other drug control activities, including \$15,750,000 for a youth awareness campaign, \$16,400,000 for drug testing and treatment of criminal offenders, \$4,800,000 for cocaine medical research, and \$5,000,000 for the "Break the Cycle Program."

This request would augment supply reduction programs in various drug law enforcement agencies. It would provide \$27 million to enhance interdiction efforts along the air bridge linking the coca growing areas in Peru with the processing labs in Colombia, as well as \$15 million to increase interdiction operations in the transit zone, especially around Puerto Rico and the Virgin Islands. Domestic law enforcement activities, such as methamphetamine enforcement, linguist translators, and drug intelligence activities, would also be enhanced with an increase of \$25 million. This request would also enhance demand reduction programs. Resources totaling \$45 million would be provided to the Office of National Drug Control Policy to implement a mass

media campaign and outreach program to increase youth awareness on drug abuse; to link the criminal justice system with drug treatment programs, so that drug offenders can receive immediate drug treatment once they enter the criminal justice system; and to expedite promising medical cocaine research, particularly the development of a vaccine that destroys cocaine in the blood stream.

DEPARTMENT OF DEFENSE

OPERATION AND MAINTENANCE

Drug Interdiction and Counter-Drug Activities, Defense

For an additional amount for "Drug Interdiction and Counter-Drug Activities, Defense," \$132,000,000, which may be used to procure and modify equipment for utilization by other departments and agencies involved in drug interdiction and counter-drug activities; and such equipment may be transferred to such other agencies without reimbursement.

This supplemental request would provide funds to enhance the Nation's drug supply reduction programs. Of the funds requested, \$98 million would be used to modify two existing P-3B aircraft into specialized radar warning aircraft for transfer to the U.S. Customs Service for use in counter-narcotics activities. In addition to having unique advantages for this mission, these aircraft would free DoD assets for other military requirements. An additional \$15 million would be used to refurbish and install a TPS-70 ground-based radar in a source country. Non-intrusive inspection systems would be purchased and installed at a cost of \$6 million along the Southwest Border for operation by the U.S. Customs Service. These devices would be used to detect and deter the smuggling of illegal drugs into the United States. The National Guard would receive an additional \$3 million to expand marijuana eradication efforts. Finally, classified counter-narcotics activities would receive an additional \$10 million.

FY 1996 BUDGET AMENDMENT

Agency: SOCIAL SECURITY ADMINISTRATION
 Heading: Limitation on Administrative Expenses
 FY 1996 Budget
 Appendix Page: 936

(Under the above heading, delete the following sentence, "From funds provided under the previous two paragraphs, not less than \$215,000,000 shall be available for conducting continuing disability reviews." and replace with the following language:

From funds provided under this heading, not less than \$200,000,000 shall be available for conducting continuing disability reviews. In addition to funding already available under this heading and subject to the same terms and conditions, \$60,000,000, to remain available until September 30, 1997, for continuing disability reviews as authorized by section 201(g)(1)(A) of the Social Security Act, as amended by section 101 of Public Law 104-121. The term "continuing disability reviews" has the meaning given such term by section 201(g)(1)(A) of the Social Security Act.)

The Contract with America Advancement Act (P.L. 104-121) provided for an adjustment in the discretionary caps for increased funding of continuing disability reviews (CDRs). For FY 1996, the law provides for an adjustment of \$60 million. The adjustment is contingent upon having the base funding level of \$200 million appropriated within the discretionary caps. This proposed language would make clear that the funding level for Social Security Administration's Limitation on Administrative Expenses account includes \$200 million for CDRs and would appropriate the \$60 million in additional CDR funding. This language would result in a \$60 million increase in the FY 1996 discretionary spending cap on outlays. Because the CDR increase is intended for CDRs related to the Social Security Disability Insurance program, there would be no increase needed in the discretionary spending cap on budget authority.

FY 1997 BUDGET AMENDMENT

Agency:	GOVERNMENT-WIDE GENERAL PROVISIONS
Heading:	Sec. 621
FY 1997 Budget Appendix Page:	12
FY 1997 Pending Request:	\$1,408,800,000
Proposed Amendment:	\$266,000
Revised Request:	\$1,409,066,000

This proposal would amend the pending request to correct a technical error in the FY 1997 Budget Appendix. The proposed budget totals would not be affected.

FY 1997 BUDGET AMENDMENT

Agency:	DEPARTMENT OF AGRICULTURE
Bureau:	ANIMAL AND PLANT HEALTH INSPECTION SERVICE
Heading:	Salaries and Expenses
FY 1997 Budget Appendix Page:	146
FY 1997 Pending Request:	\$463,890,000
Proposed Amendment:	-\$124,857,000
Revised Request:	\$339,033,000

This proposal would amend the pending appropriations language to reflect correctly the amount requested as a definite appropriation, as included in the detailed FY 1997 Budget estimates. (The indefinite appropriations language request remains unchanged.) The proposed budget totals would not be affected.

FY 1997 BUDGET AMENDMENT

Agency: DEPARTMENT OF HOUSING AND URBAN
DEVELOPMENT

Bureau: FAIR HOUSING AND EQUAL OPPORTUNITY

Heading: Fair Housing Activities

FY 1997 Budget
Appendix Page: 542

FY 1997
Pending Request: \$33,000,000

Proposed Amendment: Language

Revised Request: \$33,000,000

(In the appropriations language under the above heading, delete "\$15,000,000" and substitute \$18,000,000.)

This amendment would increase the appropriations request for the Fair Housing Initiatives program within the Fair Housing Activities account. The total appropriations request for the account is unchanged. This proposal would not affect FY 1997 outlays.

FY 1997 BUDGET AMENDMENT

Agency:	DEPARTMENT OF THE INTERIOR
Bureau:	BUREAU OF INDIAN AFFAIRS
Heading:	Indian Land and Water Claim Settlements and Miscellaneous Payments to Indians
FY 1997 Budget Appendix Page:	608
FY 1997 Pending Request:	\$75,241,000
Proposed Amendment:	-\$6,000,000
Revised Request:	\$69,241,000

This proposal would amend the pending request to reflect correctly the FY 1997 level, as included in the detailed FY 1997 Budget estimates. The proposed budget totals would not be affected.

FY 1997 BUDGET AMENDMENT

Agency:	COMMISSION ON CIVIL RIGHTS
Heading:	Salaries and Expenses
FY 1997 Budget Appendix Page:	955
FY 1997 Pending Request:	\$9,300,000
Proposed Amendment:	\$2,100,000
Revised Request:	\$11,400,000

This proposal would increase the appropriations request to a funding level that the Administration believes is necessary to support the Commission's work adequately. This level was not determined in sufficient time to be included in the detailed data that supports the FY 1997 Budget.

The proposed amendment would increase FY 1997 outlays by \$1,820,700.

FY 1997 BUDGET AMENDMENT

Agency: LEGISLATIVE BRANCH
Bureau: HOUSE OF REPRESENTATIVES
Heading: Salaries and Expenses
FY 1997 Budget Appendix Pages: 16-17
FY 1997 Pending Request: \$738,108,000
Proposed Amendment: \$669,000
Revised Request: \$738,777,000

(In the appropriations language under the above heading, delete "\$738,108,000" and substitute \$738,777,000.

Under the subheading "Salaries, Officers and Employees" delete "\$101,989,000" and substitute \$102,515,000; and delete "\$14,844,000" and substitute \$15,370,000.

Under the subheading "Allowances and Expenses" delete "\$126,378,000" and substitute \$126,521,000; and delete "\$122,365,000" and substitute \$122,508,000.)

The proposal would provide additional funds for the Office of the Clerk. This request would increase FY 1997 outlays by \$669,000.

STATEMENT BY THE PRESIDENT

Today, I have sent Congress a request for \$250 million in supplemental appropriations this year to intensify our Nation's drug law enforcement, treatment, and prevention efforts. The request, for fiscal 1996, would fund the following high impact initiatives focusing on emerging drug problems and issues.

- \$202 million to reinforce drug supply reduction programs including: \$42 million to enhance source-nation interdiction efforts, especially along the air bridge linking the coca growing areas in Peru with the processing labs in Colombia; \$98 million to upgrade two excess Navy P-3B aircraft to patrol both the air bridge and transit zone; \$15 million to increase patrols around Puerto Rico and the Virgin Islands; \$6 million to place non-intrusive inspection devices along the Southwest Border to detect drugs hidden in vehicle compartments; \$27 million to augment domestic law enforcement activities, such as methamphetamine enforcement and crushing open air drug markets; and \$14 million to enhance drug intelligence activities and emerging requirements; and
- \$48 million to enhance drug demand reduction programs, including: implementing a media campaign and outreach program to increase youth awareness on drug abuse; linking the criminal justice system with drug treatment programs, so that criminal offenders can receive immediate drug treatment; and accelerating promising medical cocaine research, particularly the development of a vaccine that destroys cocaine in the blood stream.

This request comes pursuant to the plan developed by General Barry McCaffrey of the Office of National Drug Control Policy, consistent with my instructions to him at his swearing-in ceremony.

I propose to fully offset the \$250 million requested by rescissions from funds available to the Department of Defense. The funds proposed for rescission, totaling \$400 million, exceed DoD's requirements. There will be no impact on defense readiness.