105th Congress, 2d Session – – – – – – – – – – – – – House Document 105–205

DEFERRALS OF BUDGETARY RESOURCES

MESSAGE

FROM

THE PRESIDENT OF THE UNITED STATES

TRANSMITTING

A REPORT OF EIGHT NEW DEFERRALS OF BUDGETARY RESOURCES, TOTALING $4.8 BILLION, PURSUANT TO 2 U.S.C. 684(a)

FEBRUARY 3, 1998.—Message and accompanying papers referred to the Committee on Appropriations and ordered to be printed

U.S. GOVERNMENT PRINTING OFFICE

59–012 WASHINGTON : 1998

To the Congress of the United States:

In accordance with the Congressional Budget and Impoundment Control Act of 1974, I herewith report eight new deferrals of budgetary resources, totaling $4.8 billion.

These deferrals affect programs of the Department of State, the Social Security Administration, and International Security Assistance.

WILLIAM J. CLINTON.

THE WHITE HOUSE, *February 3, 1998.*

CONTENTS OF SPECIAL MESSAGE
(in thousands of dollars)

Deferral No.	ITEM	Budgetary Resources
	Funds Appropriated to the President	
	International Security Assistance	
D98-1	Economic support fund and International Fund for Ireland	2,330,098
D98-2	International military education and training	43,300
D98-3	Foreign military financing program	1,483,903
D98-4	Foreign military financing loan program	60,000
D98-5	Foreign military financing direct loan financing account	657,000
	Agency for International Development	
D98-6	International disaster assistance, Executive	135,697
	Department of State	
	Other	
D98-7	United States emergency refugee and migration assistance fund	115,640
	Social Security Administration	
D98-8	Limitation on administrative expenses	7,369
	Total, deferrals	4,833,007

Deferral No. 98-1

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Section 1013 of P.L. 93-344

AGENCY: Funds Appropriated to the President	**New budget authority.....** $ 2,419,600,000 (P.L. 105-118)
BUREAU: International Security Assistance	**Other budgetary resources.....** $ 486,647,204
Appropriation title and symbol: Economic support fund and International Fund for Ireland 1/ 727/81037 728/91037 72X1037	**Total budgetary resources.....** $ 2,906,247,204
	Amount to be deferred: Part of year..... $ _____
	Entire year..... $ 2,330,097,776
OMB identification code: 72-1037-0-1-152	**Legal authority (in addition to sec. 1013):** [X] Antideficiency Act
Grant program: [X] Yes [ ] No	[ ] Other _____
Type of account or fund: [ ] Annual	**Type of budget authority:** [X] Appropriation
[X] Multi-year: September 30, 1998 September 30, 1999 (expiration date)	[ ] Contract authority
[X] No-Year	[ ] Other _____

Coverage:

Appropriation	Account Symbol	OMB Identification Code	Deferred Amount Reported
Economic support fund and International Fund for Ireland.....	727/81037	72-1037-0-1-152	$ 20,467,548
	728/91037	72-1037-0-1-152	$ 2,294,800,000
	72X1037	72-1037-0-1-152	$ 14,830,228
			$ 2,330,097,776 *

Justification: The President is authorized by the Foreign Assistance Act of 1961, as amended, to furnish assistance to countries and organizations, on such terms and conditions as he may determine, in order to promote economic or political stability. Section 531(b) of the Act makes the Secretary of State, in cooperation with the Administrator of the Agency for International Development, responsible for policy decisions and justifications for economic support programs, including whether there will be an economic support program for a country and the amount of the program for each country. This deferral of funds for the Economic Support Fund has no effect on the availability of funds for the International Fund for Ireland.

These funds have been deferred pending the development of country-specific plans that assure that aid is provided in an efficient manner and are reserved for unanticipated program needs. This deferral action is taken under the provisions of the Antideficiency Act (31 U.S.C. 1512).

Estimated Program Effect: None.

Outlay Effect: None

1/ This account was the subject of a similar deferral in FY 1997 (D97-1).

* Subsequent releases have reduced the amount deferred to $1,249,778,456.

Deferral No. 98-2

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Section 1013 of P.L. 93-344

AGENCY: Funds Appropriated to the President	**New budget authority**..... $ 50,000,000 (P.L. 105-118)
BUREAU: International Security Assistance	**Other budgetary resources**..... $ —
Appropriation title and symbol: International military education and training 1181081	**Total budgetary resources**..... $ 50,000,000 **Amount to be deferred:** **Part of year**..... $ 43,300,000 * **Entire year**..... $ —
OMB identification code: 11-1081-0-1-152	**Legal authority (in addition to sec. 1013):** [X] Antideficiency Act [ ] Other _____
Grant program: [X] Yes [ ] No	
Type of account or fund: [X] Annual [ ] Multi-year: _____ (expiration date) [ ] No-Year	**Type of budget authority:** [X] Appropriation [ ] Contract authority [ ] Other _____

Justification: The President is authorized by the Foreign Assistance Act to furnish military education and training to military and related civilian persons in friendly countries to facilitate the common defense, foster mutually beneficial relations, improve the ability of foreign countries to use their defense resources, and increase awareness of basic issues involving internationally recognized human rights.

These funds have been deferred pending the review of specific grants to eligible countries by the Departments of State, Treasury, and Defense. The review process will ensure that, in each proposed program, the proposed recipients are qualified and that the limits of available funds are not exceeded. This deferral action is taken under the provisions of the Antideficiency Act (31 U.S.C. 1512).

Estimated Program Effect: None.

Outlay Effect: None

* Subsequent releases have reduced the amount deferred to $1,400,000.

Deferral No. 98-3

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Section 1013 of P.L. 93-344

AGENCY: Funds Appropriated to the President	**New budget authority** (P.L. 105-118) $ 3,296,550,000
BUREAU: International Security Assistance	**Other budgetary resources** $ —
Appropriation title and symbol: Foreign military financing program 1/ 1181082	**Total budgetary resources** $ 3,296,550,000
	Amount to be deferred: Part of year $ 1,483,903,000
	Entire year $ —
OMB identification code: 11-1082-0-1-152	**Legal authority (in addition to sec. 1013):** [X] Antideficiency Act
Grant program: [X] Yes [ ] No	[ ] Other _____
Type of account or fund: [X] Annual	**Type of budget authority:** [X] Appropriation
[ ] Multi-year: _____ (expiration date)	[ ] Contract authority
[ ] No-Year	[ ] Other _____

Justification: The President is authorized by the Arms Export Control Act to sell or finance by credit, loan guarantees, or grants, articles and defense services to friendly countries to facilitate the common defense. Under section 2 of the Act, the Secretary of State, under the direction of the President, is responsible for sales made under this Act. Executive Order 11958 further requires the Secretary of State to obtain prior concurrence of the Secretaries of Defense and Treasury, respectively, regarding consistency of transactions with national security and financial policies.

These funds have been deferred pending the review of specific grants to eligible countries by the Departments of State, Treasury, and Defense. The review process will ensure that in each proposed program the proposed recipients are qualified and that the limits of available funds are not exceeded. This deferral action is taken under the provisions of the Antideficiency Act (31 U.S.C. 1512).

Estimated Program Effect: None.

Outlay Effect: None

1/ This account was the subject of a similar deferral in FY 1997 (D97-2).

Deferral No. 98-4

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Section 1013 of P.L. 93-344

AGENCY: Funds Appropriated to the President	**New budget authority**..... $ 60,000,000 (P.L. 105-118)
BUREAU: International Security Assistance	**Other budgetary resources**..... $ —
Appropriation title and symbol: Foreign military financing loan program 1/ 1181085	**Total budgetary resources**..... $ 60,000,000
	Amount to be deferred: Part of year..... $ 60,000,000 Entire year..... $ —
OMB identification code: 11-1085-0-1-152	**Legal authority (in addition to sec. 1013):** [X] Antideficiency Act [ ] Other _____
Grant program: [ ] Yes [X] No	
Type of account or fund: [X] Annual [ ] Multi-year: _____ (expiration date) [ ] No-Year	**Type of budget authority:** [X] Appropriation [ ] Contract authority [ ] Other _____

Justification: The President is authorized by the Arms Export Control Act to sell or finance by credit, loan guarantees, or grants, articles and defense services to friendly countries to facilitate the common defense. Under section 2 of the Act, the Secretary of State, under the direction of the President, is responsible for sales made under this Act. Executive Order 11958 further requires the Secretary of State to obtain prior concurrence of the Secretaries of Defense and Treasury, respectively, regarding consistency of transactions with national security and financial policies.

As required by the Federal Credit Reform Act of 1990, this account records the subsidy costs associated with the direct loans obligated and loan guarantees for foreign military financing committed in FY 1992 and beyond. The foreign military financing credit program provides loans that finance sales of defense articles, defense services, and design and construction services to foreign countries and international organizations. The subsidy amounts are estimated on a present value basis.

These funds have been deferred pending the review of specific grants to eligible countries by the Departments of State, Treasury, and Defense. The review process will ensure that in each proposed program the proposed recipients are qualified and that the limits of available funds are not exceeded. This deferral action is taken under the provisions of the Antideficiency Act (31 U.S.C. 1512).

Estimated Program Effect: None.

Outlay Effect: None

1/ This account was the subject of a similar deferral in FY 1997 (D97-3).

Deferral No. 98-5

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Section 1013 of P.L. 93-344

AGENCY: Funds Appropriated to the President	**New budget authority**..... $ 597,000,000 (P.L. 105-118)
BUREAU: International Security Assistance	**Other budgetary resources**..... $ 60,000,000
Appropriation title and symbol: Foreign military financing direct loan financing account 1/ 11X4122	**Total budgetary resources**..... $ 657,000,000
	Amount to be deferred: **Part of year**..... $ 657,000,000 **Entire year**..... $ —
OMB identification code: 11-4122-0-3-152	**Legal authority (in addition to sec. 1013):** [X] Antideficiency Act [ ] Other _____
Grant program: [ ] Yes [X] No	
Type of account or fund: [ ] Annual [ ] Multi-year: _____ (expiration date) [X] No-Year	**Type of budget authority:** [X] Appropriation [ ] Contract authority [ ] Other _____

Justification: The President is authorized by the Arms Export Control Act to sell or finance by credit, loan guarantees, or grants, articles and defense services to friendly countries to facilitate the common defense. Under section 2 of the Act, the Secretary of State, under the direction of the President, is responsible for sales made under this Act. Executive Order 11958 further requires the Secretary of State to obtain prior concurrence of the Secretaries of Defense and Treasury, respectively, regarding consistency of transactions with national security and financial policies.

As required by the Federal Credit Reform Act of 1990, this account records the financing costs associated with the direct loans obligated and loan guarantees for foreign military financing committed in FY 1992 and beyond. The foreign military financing credit program provides loans that finance sales of defense articles, defense services, and design and construction services to foreign countries and international organizations. The subsidy amounts are estimated on a present value basis.

These funds have been deferred pending the review of specific grants to eligible countries by the Departments of State, Treasury, and Defense. The review process will ensure that in each proposed program the proposed recipients are qualified and that the limits of available funds are not exceeded. This deferral action is taken under the provisions of the Antideficiency Act (31 U.S.C. 1512).

Estimated Program Effect: None.

Outlay Effect: None

1/ This account was the subject of a similar deferral in FY 1997 (D97-4).

Deferral No. 98-6

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Section 1013 of P.L. 93-344

AGENCY: Funds Appropriated to the President	New budget authority..... $ 190,000,000 (P.L. 105-118)
BUREAU: Agency for International Development	Other budgetary resources..... $ 15,000,000
Appropriation title and symbol: International disaster assistance, Executive 1/ 11X1035	Total budgetary resources..... $ 205,000,000
	Amount to be deferred: Part of year..... $ _____ Entire year..... $ 135,697,000
OMB identification code: 11-1035-0-1-151	**Legal authority (in addition to sec. 1013):** [X] Antideficiency Act [ ] Other _____
Grant program: [X] Yes [ ] No	
Type of account or fund: [ ] Annual [ ] Multi-year: _____ (expiration date) [X] No-Year	**Type of budget authority:** [X] Appropriation [ ] Contract authority [ ] Other _____

Justification: The International disaster assistance account allows the President to respond to humanitarian disaster relief efforts throughout the world.

These funds have been deferred pending the development of country-specific plans to ensure that aid is provided in an efficient manner to those most in need. This deferral action is taken under the provisions of the Antideficiency Act (31 U.S.C. 1512).

Estimated Program Effect: None.

Outlay Effect: None

1/ This account was the subject of a similar deferral in FY 1997 (D97-5).

Deferral No. 98-7

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Section 1013 of P.L. 93-344

AGENCY: Department of State	**New budget authority** ..... $ 50,000,000 (P.L. 105-118)
BUREAU: Other	**Other budgetary resources** ..... $ 70,309,081
Appropriation title and symbol: United States emergency refugee and migration assistance fund 1/ 11X0040	**Total budgetary resources** ..... $ 120,309,081
	Amount to be deferred: Part of year ..... $ _____ Entire year ..... $ 115,639,811
OMB identification code: 11-0040-0-1-151	**Legal authority (in addition to sec. 1013):** [X] Antideficiency Act [ ] Other _____
Grant program: [ ] Yes [X] No	
Type of account or fund: [ ] Annual [ ] Multi-year: _____ (expiration date) [X] No-Year	**Type of budget authority:** [X] Appropriation [ ] Contract authority [ ] Other _____

Justification: Section 501(a) of the Foreign Relations Authorization Act of 1976 (Public Law 94-141) and section 414(b)(1) of the Refugee Act of 1980 (Public Law 96-212) amended section 2(c) of the Migration and Refugee Assistance Act of 1962 (22 U.S.C. 2601) by authorizing a fund to enable the President to provide emergency assistance for unexpected urgent refugee and migration needs.

Executive Order No. 11922 of June 16, 1976, allocated all funds appropriated to the President for the Emergency Fund to the Secretary of State, but reserved for the President the determination of assistance to be furnished and the designation of refugees to be assisted by the Fund.

These funds have been deferred pending Presidential decisions required by Executive Order No. 11922. Funds will be released as the President determines assistance to be furnished and designates refugees to be assisted by the Fund. This deferral action is taken under the provisions of the Antideficiency Act (31 U.S.C. 1512).

Estimated Program Effect: None.

Outlay Effect: None

1/ This account was the subject of a similar deferral in FY 1997 (D97-6).

Deferral No. 98-8

DEFERRAL OF BUDGET AUTHORITY
Report Pursuant to Section 1013 of P.L. 93-344

AGENCY: Social Security Administration	**New budget authority** (P.L. 105-78) $ 190,000,000
BUREAU:	**Other budgetary resources** $ 463,702,272
Appropriation title and symbol: Limitation on administrative expenses 1/ 28X8704	**Total budgetary resources** $ 653,702,272
	Amount to be deferred: Part of year $ ____ Entire year $ 7,368,964
OMB identification code: 20-8007-0-7-651	**Legal authority (in addition to sec. 1013):** [X] Antideficiency Act [ ] Other ____
Grant program: [ ] Yes [X] No	
Type of account or fund: [ ] Annual [ ] Multi-year: ____ (expiration date) [X] No-Year	**Type of budget authority:** [X] Appropriation [ ] Contract authority [ ] Other ____

Justification: This account includes funding for construction and/or renovation of Social Security trust Fund-owned headquarters and field office buildings. In addition, funds remain available for costs associated with acquisition of land in Colonial Park Estates adjacent to the Social Security Administration complex in Baltimore, Maryland. In FY 1998, the Social Security Administration has received an apportionment for $50,000 to cover potential upward adjustments of prior year costs related to field office roof repair and replacement projects. Deferred funds may be made available for two purposes: (1) purchase of 9.8 acres of privately-owned land consisting of fourteen scattered lots within the Social Security Administration complex that the Federal Government made a commitment to the original owners to purchase and to pay relocation costs contingent upon the owner's desire to sell at some future date; and (2) construction, renovation, and expansion projects when a need for such projects is identified and determined to be necessary for the efficient operation of the Social Security Administration. This action is taken pursuant to the Antideficiency Act (31 U.S.C. 1512).

Estimated Program Effect: None.

Outlay Effect: None

1/ This account was the subject of a similar deferral in FY 1997 (D97-7A).

O