

FY 2000 BUDGET AMENDMENTS

COMMUNICATION

FROM

THE PRESIDENT OF THE UNITED STATES

TRANSMITTING

HIS REQUESTS FOR FY 2000 BUDGET AMENDMENTS FOR THE DEPARTMENTS OF AGRICULTURE, DEFENSE, ENERGY, AND TRANSPORTATION, AND INTERNATIONAL ASSISTANCE PROGRAMS, AND THE LEGISLATIVE BRANCH, PURSUANT TO 31 U.S.C. 1107



MAY 17, 1999.—Referred to the Committee on Appropriations and ordered to be printed

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THE WHITE HOUSE,
Washington, May 14, 1999.

The SPEAKER OF THE HOUSE OF REPRESENTATIVES.

SIR: I ask the Congress to consider the enclosed requests for FY 2000 budget amendments for the Departments of Agriculture, Defense, Energy, and Transportation, and International Assistance Programs. In aggregate, the FY 2000 Budget totals would not be affected by these requests.

This transmittal also contains FY 2000 budget amendments for the Legislative Branch. As required by law, budget requests for the Legislative Branch are transmitted without change.

The details of these requests are set forth in the enclosed letter from the Director of the Office of Management and Budget. I concur with his comments and observations.

Sincerely,

WILLIAM J. CLINTON.

Enclosure.

Estimate No. 15
106th Congress, 1st Session



THE DIRECTOR

EXECUTIVE OFFICE OF THE PRESIDENT
OFFICE OF MANAGEMENT AND BUDGET
WASHINGTON, D.C. 20503

May 14, 1999

The President

The White House

Submitted for your consideration are budget amendments for FY 2000 for the Departments of Agriculture, Defense, Energy, and Transportation, and International Assistance Programs. These amendments would not increase the proposed budget totals. The proposed funding increases are fully offset by other reductions included in this transmittal.

As described below and in more detail in the enclosures, the amendments include the following:

Department of Energy (DOE)

- A total of \$9.9 million is proposed to support the continued operation of the Bates Accelerator Center at the Massachusetts Institute of Technology (MIT). A recent review by the Nuclear Science Advisory Committee supported continuing research at Bates and construction of the Bates Large Acceptance Spectrometer Toroid (BLAST) detector. The BLAST detector will help further study in the basic physics of magnetism in nuclei. The proposed funding level would allow MIT to maintain the staff at the Bates Center, complete the BLAST detector, and operate the accelerator for research through FY 2004, after which it will close.
- A total of \$8.6 million is proposed to institute a DOE-wide cyber-information security program. The funding would support a two-pronged cyber protection program that will allow DOE to upgrade "firewalls" and other systems to help detect and trace cyber attacks and analyze and screen for sensitive e-mails that originate from its sites. It would also enable an incident response process to be created in order to coordinate better DOE's cyber-security program with the Federal Bureau of Investigation.

- Reductions totaling \$18.5 million are proposed from other DOE funded activities to offset the increases described above. Specifically, \$15.5 million in offsets would be derived from reductions in the travel allowances of DOE contractors and \$3.0 million would be reallocated from other DOE science activities.

Department of Transportation

- An increase of \$50.0 million in obligational authority is requested for the National Motor Carrier Safety Program. The increase would support data, enforcement, and technology programs, including the Motor Carrier Assistance Program; the Performance and Registration Information System program; and, crash investigations training.
- The increase proposed for the National Motor Carrier Safety Program would be offset by redirecting a portion of the \$1.5 billion in increased Federal Highway Administration spending that results from higher than anticipated highway excise tax receipts. Since these receipts were unanticipated, each State will continue to receive at least as much funding as assumed when the Transportation Equity Act for the 21st Century (TEA-21) was enacted.
- An increase of \$5.8 million in obligational authority is requested for the Office of Motor Carriers. The proposed increase would support a contingent of inspectors who would work with State partners to enforce vehicle and driver safety at the U.S. border with Mexico. The increase would also support the establishment and operation of a crash causation database. This increase would be financed by directing a greater share of Federal-aid for highways funds to support salaries and expenses, as permitted by TEA-21.

In addition, technical amendments to your FY 2000 Budget are included for the Departments of Agriculture, Defense, and Energy, and International Assistance Programs.

Finally, on May 10th you sent to the Congress a request for an emergency FY 1999 supplemental appropriation of \$372 million for the Federal Emergency Management Agency. This request will help the people and communities devastated by the tornadoes that hit Oklahoma, Kansas, Texas, and Tennessee and provide for other disaster relief needs. In order to help mitigate the damage from future weather events, the Administration also will work with the Congress to find an appropriate funding mechanism that will allow the consolidation of certain weather-related facilities of the Department of Commerce into a single new weather center on the campus of the University of Oklahoma.

I have carefully reviewed these proposals and am satisfied that they are necessary at this time. Accordingly, I join the heads of the affected Departments and agencies in recommending that you transmit these proposals to the Congress.

Also included in this transmittal are budget amendments for the Legislative Branch. As required by law, appropriations requests of the Legislative Branch are transmitted without change.

Sincerely,

A handwritten signature in black ink, appearing to read 'Jacob J. Lew', written in a cursive style.

Jacob J. Lew
Director

Enclosures

Agency: DEPARTMENT OF AGRICULTURE
Bureau: FOREST SERVICE
Heading: National Forest System
FY 2000 Budget
Appendix Page: 170
FY 2000
Pending Request: \$1,357,178,000
Proposed Amendment: Language
Revised Request: \$1,357,178,000

(In the appropriations language under the above heading, delete the first bracket and insert after "...associated with the management of funds provided" through all Forest Service accounts [])

This proposal would amend the pending appropriations language to provide authority for the National Forest System account to pay for indirect expenses shared in common by different accounts. The authority would apply to all Forest Service accounts rather than the six discretionary accounts listed in the FY 1999 appropriations act. This language was inadvertently omitted from the FY 2000 Budget *Appendix*.

This amendment would not affect the proposed budget totals.

Agency: DEPARTMENT OF AGRICULTURE
 Heading: ADMINISTRATIVE PROVISIONS, FOREST SERVICE
 FY 2000 Budget Appendix Page: 185
 FY 2000 Pending Request: ----
 Proposed Amendment: Language
 Revised Request: ----

(In the penultimate paragraph under the above heading, delete "concession" before "reforms"; insert and from commercial photography and filming immediately following "from concessions"; delete the colon at the end of the paragraph and substitute a period; and, italicize the entire paragraph.)

This proposal would amend a pending Forest Service administrative provision to reflect correctly the policy proposed in the FY 2000 Budget. The FY 2000 Budget proposes that the Forest Service collect the fair market value from all recreational concessions, including campgrounds, resorts, and marinas (except for ski areas) as well as for commercial photography and filming. The language requires that the fees collected would be available for obligation only beginning on October 1, 2000.

This amendment would not affect the proposed budget totals.

Agency: DEPARTMENT OF DEFENSE
 Bureau: OPERATION AND MAINTENANCE
 Heading: Quality of Life Enhancements, Defense
 FY 2000 Budget
 Appendix Page: 257
 FY 2000
 Pending Request: -----
 Proposed Amendment: \$1,845,370,000
 Revised Request: \$1,845,370,000

(In this appropriations language, delete the brackets around the heading and insert the language that follows.)

For expenses, not otherwise provided for and in addition to operation and maintenance funds otherwise available to the Department of Defense for such purposes, \$1,845,370,000, for the repair and maintenance of real property of the Department of Defense, including military housing and barracks, and minor construction and major maintenance and repair, to remain available until September 30, 2001, as follows:

Army, \$726,000,000
Navy, \$508,369,000
Marine Corps, \$120,225,000
Air Force, \$400,826,000
Navy Reserve, \$13,831,000
Marine Corps Reserve, \$945,000
Air Force Reserve, \$12,154,000
Air National Guard, \$63,020,000.

This proposal would amend the pending appropriations language to reflect correctly the policy proposed in the FY 2000 Budget. The FY 2000 Budget proposes a total of \$1,845,370,000 for the Quality of Life Enhancements appropriation.

The language was inadvertently marked for deletion in the FY 2000 Budget *Appendix*. This amendment would not affect the proposed budget totals.

Agency: DEPARTMENT OF ENERGY
Bureau: ATOMIC ENERGY DEFENSE ACTIVITIES
Heading: Weapons Activities
FY 2000 Budget
Appendix Page: 389
FY 2000
Pending Request: \$4,531,000,000
Proposed Amendment: -\$6,100,000
Revised Request: \$4,524,900,000

(In the appropriations language under the above heading, delete "\$4,531,000,000" the first time it appears and substitute \$4,524,900,000.)

This proposal would reduce the pending FY 2000 appropriations request by \$6.1 million for the travel allowances of Department of Energy contractors funded in this account. By improving management and adopting travel practices such as non-refundable tickets, elimination of marginal value trips, and use of Government per diem rates, these savings can be accomplished without significant program impact.

This amendment would decrease FY 2000 outlays by \$4 million.

Agency:	DEPARTMENT OF ENERGY
Bureau:	ATOMIC ENERGY DEFENSE ACTIVITIES
Heading:	Defense Environmental Restoration and Waste Management
FY 2000 Budget Appendix Page:	390
FY 2000 Pending Request:	\$4,514,376,000
Proposed Amendment:	-\$2,400,000
Revised Request:	\$4,511,976,000

This proposal would reduce the pending FY 2000 appropriations request by \$2.4 million for the travel allowances of Department of Energy contractors funded in this account. By improving management and adopting travel practices such as non-refundable tickets, elimination of marginal value trips, and use of Government per diem rates, these savings can be accomplished without significant program impact.

This amendment would decrease FY 2000 outlays by \$2 million.

Agency: DEPARTMENT OF ENERGY
 Bureau: ATOMIC ENERGY DEFENSE ACTIVITIES
 Heading: Other Defense Activities
 FY 2000 Budget Appendix Page: 392
 FY 2000 Pending Request: \$1,792,000,000
 Proposed Amendment: \$5,991,000
 Revised Request: \$1,797,991,000

(In the appropriations language under the above heading, delete "\$1,792,000,000" the first time it appears and substitute \$1,797,991,000.)

This amendment would increase the pending FY 2000 appropriations request by a net \$5.991 million. The proposal includes a request for \$8.591 million for cyber protection activities conducted by the Office of Counterintelligence. This increase in funding is partially offset by a reduction of \$2.600 million from the travel allowances of Department of Energy (DOE) contractors funded in the Nonproliferation and National Security program. By improving management and adopting travel practices such as non-refundable tickets, elimination of marginal value trips, and use of Government per diem rates, these savings can be accomplished without significant program impact.

The additional funds for the improved cyber effort would be used to expand information gathering and conduct activities to protect against the cyber dimensions of espionage, other intelligence activities, or sabotage conducted on behalf of foreign powers or international terrorists that target DOE or the infrastructure of the U.S. energy sector. A primary focus of the cyber program is to bring DOE into line with its U.S. Intelligence Community partners who are advancing a National Cyber Strategy. This proposal will permit DOE to initiate a pilot detection and intrusion capability. It will also permit the cyber program to monitor e-mail correspondence between DOE contractor employees and foreign nationals.

This proposal would increase FY 2000 outlays by \$4 million.

Agency:	DEPARTMENT OF ENERGY
Bureau:	ENERGY PROGRAMS
Heading:	Science
FY 2000 Budget Appendix Page:	395
FY 2000 Pending Request:	\$2,835,393,000
Proposed Amendment:	\$3,785,000
Revised Request:	\$2,839,178,000

This amendment would provide funds to support the continued operation of the Bates Accelerator Center at the Massachusetts Institute of Technology (MIT). A recent review by the Nuclear Science Advisory Committee endorsed continuing research at the Bates facility and construction of the Bates Large Acceptance Spectrometer Toroid (BLAST) detector. The BLAST detector will help further study in the basic physics of magnetism in nuclei. The requested funds would enable MIT to maintain staff at the Bates laboratory, operate the accelerator for research, continue fabrication of the BLAST detector, and develop the capabilities to carry out a three-year research program through FY 2004 using the BLAST detector when it is completed in FY 2001.

A total of \$9.885 million is proposed for operation of the Bates facility. In addition to the \$3.785 million requested in this amendment, \$6.100 million would be reallocated to the Bates facility from within the Science appropriation account, including \$2.000 million from Computational and Technology Research; \$1.000 million from Multiprogram Energy Laboratories - Facilities Support; and, \$3.100 million from the travel allowances of Department of Energy contractors funded in this account. By improving management and adopting travel practices such as non-refundable tickets, elimination of marginal value trips, and use of Government per diem rates, the travel savings can be accomplished without significant program impact.

This amendment would increase FY 2000 outlays by \$2 million.

Agency:	DEPARTMENT OF ENERGY
Bureau:	ENERGY PROGRAMS
Heading:	Energy Supply
FY 2000 Budget Appendix Page:	397
FY 2000 Pending Request:	\$841,888,000
Proposed Amendment:	-\$1,276,000
Revised Request:	\$840,612,000

This proposal would reduce the pending FY 2000 appropriations request by \$1.3 million for the travel allowances of Department of Energy contractors funded in this account. By improving management and adopting travel practices such as non-refundable tickets, elimination of marginal value trips, and use of Government per diem rates, these savings can be accomplished without significant program impact.

This amendment would decrease FY 2000 outlays by \$1 million.

Agency: DEPARTMENT OF ENERGY
Bureau: ENERGY PROGRAMS
Heading: Nuclear Waste Disposal
FY 2000 Budget
Appendix Page: 409
FY 2000
Pending Request: \$297,000,000
Proposed Amendment: Language
Revised Request: \$297,000,000

(In the appropriations language under the above heading, insert brackets around the clause ", other than salaries and expenses of State employees," following "State of Nevada solely for expenditures".)

This proposal would amend the pending appropriations language to reflect correctly the policy proposed in the FY 2000 Budget. The amendment would delete the prohibition contained in the FY 1999 Appropriations Act on funding salaries and expenses of Nevada State employees.

The clause was inadvertently not marked for deletion in the FY 2000 Budget *Appendix*. This amendment would not affect the proposed budget totals.

Agency: DEPARTMENT OF TRANSPORTATION

Bureau: FEDERAL HIGHWAY ADMINISTRATION

Heading: Federal-Aid Highways
(Limitation on Obligations)
(Highway Trust Fund)

FY 2000 Budget
Appendix Page: 752

FY 2000
Pending Request: \$27,312,000,000 (Total obligation limitation)
\$26,670,550,000 (Regular Federal-aid highways program)
\$641,450,000 (Transportation research)

Proposed Amendment: -\$50,000,000 (Total)
-\$30,000,000 (Regular Federal-aid highways program)
-\$20,000,000 (Transportation research)

Revised Request: \$27,262,000,000 (Total obligation limitation)
\$26,640,550,000 (Regular Federal-aid highways program)
\$621,450,000 (Transportation research)

(In the appropriations language under the above heading, delete "27,312,000,000" each time it appears and substitute therefor \$27,262,000,000; and, delete "\$641,450,000" and substitute \$621,450,000.)

This proposal would reduce the total obligation limitation level requested for this account in the FY 2000 Budget by \$50 million. Specifically, the obligation limitation on the regular Federal-aid highways program would be reduced by \$30 million and the obligation limitation on transportation research programs would be reduced by \$20 million. The \$50 million reduction would offset the increase proposed in the accompanying budget amendment for the National Motor Carrier Safety Program.

Higher than anticipated highway excise taxes permit an increase of \$1.5 billion in FY 2000 Federal Highway Administration spending over the levels assumed when the Transportation Equity Act for the 21st Century (TEA-21) was enacted. This amendment would reallocate a portion of that increased spending to motor carrier safety programs. Since the additional \$1.5 billion in spending was unanticipated, no State will receive less funding that was originally assumed in TEA-21.

This amendment would decrease FY 2000 outlays by \$14 million.

Agency: DEPARTMENT OF TRANSPORTATION

Bureau: FEDERAL HIGHWAY ADMINISTRATION

Heading: Federal Highway Administration
Limitation on Administrative Expenses

FY 2000 Budget
Appendix Page: 756

FY 2000
Pending Request: \$344,616,000 (Total limitation on administrative expenses)
\$289,198,000 (Federal-aid highways limitation)
\$55,418,000 (Motor carriers limitation)

Proposed Amendment: \$5,816,000 (Total)
----- (Federal-aid highways limitation)
\$5,816,000 (Motor carriers limitation)

Revised Request: \$350,432,000 (Total limitation on administrative expenses)
\$289,198,000 (Federal-aid highways limitation)
\$61,234,000 (Motor carriers limitation)

(In the appropriations language under the above heading, delete "344,616,000" and substitute \$350,432,000; and, delete "\$55,418,000" and substitute \$61,234,000.)

This proposal would increase, within the total levels permitted by TEA-21, the total limitation on administrative expenses level requested for this account in the FY 2000 Budget by \$5.8 million. Specifically, the amount available to carry out the functions of the Office of Motor Carriers would be increased by \$5.8 million. The proposed increase would support a contingent of inspectors who would work with State partners to enforce vehicle and driver safety at our Nation's border with Mexico. The increase would also establish and provide operational support for a crash causation database. This database would be used to determine the principal causes of large truck crashes which, in turn, will help aid the Department in the development of targeted countermeasures.

This amendment would not affect FY 2000 outlays in this account.

Agency: DEPARTMENT OF TRANSPORTATION

Bureau: FEDERAL HIGHWAY ADMINISTRATION

Heading: National Motor Carrier Safety Program
(Liquidation of Contract Authorization)
(Highway Trust Fund)

FY 2000 Budget
Appendix Page: 757

FY 2000
Pending Request: \$105,000,000 (Obligation limitation)
\$105,000,000 (Liquidating cash)

Proposed Amendment: \$50,000,000 (Obligation limitation)
\$50,000,000 (Liquidating cash)

Revised Request: \$155,000,000 (Obligation limitation)
\$155,000,000 (Liquidating cash)

(In the appropriations language under the above heading, delete "105,000,000" both times it appears and substitute therefor \$155,000,000.)

This proposal would increase both the cash requested to liquidate contract authority and the obligation limitation level requested for this account in the FY 2000 Budget by \$50 million. The increase would fund data, enforcement, and technology programs. The programs include the commercial Motor Carrier Safety Assistance Program (MCSAP), crash investigations training, and the Performance and Registration Information System Management (PRISM) program.

This amendment would increase FY 2000 outlays by \$14 million.

Agency: DEPARTMENT OF TRANSPORTATION

Heading: Title III -- General Provisions

FY 2000 Budget
Appendix Page: 800

FY 2000
Pending Request: ----

Proposed Amendment: Language

Revised Request: ----

(In section 310(a)(1) under the above heading, insert and under section 1116 of Public Law 105-178 immediately following " ... amounts provided under section 110 of title 23, U.S.C.")

This proposal would amend this pending general provision to provide the necessary obligation authority equivalent to the contract authority authorized in the Transportation Equity Act for the 21st Century (TEA-21) for the Woodrow Wilson Bridge.

This language amendment would not affect the proposed budget totals.

Agency: DEPARTMENT OF TRANSPORTATION

Heading: Title III -- General Provisions

FY 2000 Budget Appendix Page: 801

FY 2000 Pending Request: ----

Proposed Amendment: Language

Revised Request: ----

(In section 310(f) under the above heading, delete "\$250,000,000" and substitute \$230,000,000; and, delete the comma following " ... chapter 5 of title 23, U.S.C." and insert ";\$50,000,000 shall be to carry out the National Motor Carrier Safety Program.")

This proposal would amend this pending general provision to authorize the additional funding requested in an accompanying budget amendment for the National Motor Carrier Safety Program. Programs directly impacted include the commercial Motor Carrier Safety Assistance Program (MCSAP), crash investigation training, and the Performance and Registration Information System Management (PRISM) program.

This language amendment would not affect the proposed budget totals.

Agency: INTERNATIONAL ASSISTANCE PROGRAMS
Heading: TITLE V -- GENERAL PROVISIONS
Voluntary Separation Incentives for Employees of the U.S. Agency
for International Development

FY 2000 Budget
Appendix Page: 1044

FY 2000
Pending Request: -----

Proposed Amendment: Language

Revised Request: -----

(In the proposed section 550(c)(2)(D) under the above heading, delete "2000" and substitute 2001.)

This proposal would amend the pending general provision to reflect correctly the policy proposed in the FY 2000 Budget. The termination date for the voluntary separation incentives for employees of the U.S. Agency for International Development should be December 31, 2001. The date of December 31, 2000, was inadvertently printed in the FY 2000 Budget *Appendix*.

This amendment would not affect the proposed budget totals.

Agency: LEGISLATIVE BRANCH
Bureau: SENATE
Heading: Salaries, Officers and Employees
FY 2000 Budget
Appendix Page: 17
FY 2000
Pending Request: \$92,363,000
Proposed Amendment: \$143,000
Revised Request: \$92,506,000

(In the appropriations language under the above heading, delete "\$92,363,000" and substitute \$92,506,000.

Under the subheading "Offices of the Majority and Minority Whips" delete "\$1,526,000" and substitute \$1,634,000.

Under the subheading "Agency Contributions and Related Expenses" delete "\$22,391,000" and substitute \$22,426,000.)

These proposals would provide additional funds, totaling \$143,000, to the Senate. FY 2000 outlays would increase by the same amount.

Agency:	LEGISLATIVE BRANCH
Bureau:	SENATE
Heading:	Miscellaneous Items
FY 2000 Budget Appendix Page:	17
FY 2000 Pending Request:	\$8,665,000
Proposed Amendment:	-\$10,000
Revised Request:	\$8,655,000

This amendment would reduce the pending request by \$10,000. FY 2000 outlays would decrease by the same amount.

Agency: LEGISLATIVE BRANCH
 Bureau: HOUSE OF REPRESENTATIVES
 Heading: Salaries and Expenses
 FY 2000 Budget
 Appendix Page: 19
 FY 2000
 Pending Request: \$784,510,000
 Proposed Amendment: \$676,000
 Revised Request: \$785,186,000

Heading: House Leadership Offices
 FY 2000 Budget
 Appendix Page: 19
 FY 2000
 Pending Request: \$13,575,000
 Proposed Amendment: \$676,000
 Revised Request: \$14,251,000

(In the appropriations language under the above heading, delete "\$13,575,000" and substitute \$14,251,000; delete "\$1,735,000" and substitute \$2,071,000; and, delete "1,083,000" and substitute \$1,423,000.)

This amendment would provide additional funds, totaling \$676,000, to the House of Representatives. FY 2000 outlays would increase by the same amount.

Agency:	LEGISLATIVE BRANCH
Bureau:	JOINT ITEMS
Heading:	Office of the Attending Physician
FY 2000 Budget Appendix Page:	20-21
FY 2000 Pending Request:	\$1,892,000
Proposed Amendment:	\$6,000
Revised Request:	\$1,898,000

This amendment would increase the pending request by \$6,000. FY 2000 outlays would increase by the same amount.

Agency: LEGISLATIVE BRANCH
Bureau: JOINT ITEMS
Heading: Capitol Guide Service and Special Services Office
FY 2000 Budget Appendix Page: 21
FY 2000 Pending Request: \$2,446,000
Proposed Amendment: -\$22,000
Revised Request: \$2,424,000

This amendment would reduce the pending request by \$22,000. FY 2000 outlays would decrease by the same amount.