

PROVIDING FOR THE CONSIDERATION OF H.R. 2127,
LABOR-HHS-EDUCATION APPROPRIATIONS BILL FOR
FISCAL YEAR 1996

AUGUST 1, 1995.—Referred to the House Calendar and ordered to be printed

Mr. SOLOMON, from the Committee on Rules, submitted the
following

REPORT

[To accompany H. Res. 208]

The Committee on Rules, having had under consideration House Resolution 208, by a non-record vote, report the same to the House with the recommendation that the resolution be adopted.

BRIEF SUMMARY OF PROVISIONS OF RESOLUTION

The resolution provides an open rule for the consideration of H.R. 2127, making appropriations for the Department of Labor, HHS, and Education for fiscal year 1996. The rule provides for one hour of general debate equally divided between the chairman and ranking minority member of the Appropriations Committee.

The rule first makes in order consideration of two manager's amendments printed in part 1 of the Rules Committee report, which are considered as read, are not subject to amendment or to a division of the question, and are debatable for 10 minutes each divided between the proponent and an opponent. If adopted, the amendments are considered as part of the base text for further amendment purposes.

The rule provides for reading the bill by title rather than by paragraph, with each title considered as read. The rule waives clause 2 (prohibiting unauthorized and legislative provisions) and clause 6 (prohibiting reappropriations) of rule XXI against provisions in the bill.

The rule provides for consideration of any time during the reading of the bill for amendment the amendments printed in part 2 of the report on the rule if offered by the member designated. The amendments are to be considered as read, will be debated for the

time specified, and are not subject to amendment (except as specified in the report) or to a division. All points of order are waived against the amendments printed in the report. The rule authorizes the chairman of the Committee of the Whole to accord priority in recognition to Members who have pre-printed their amendments in the Record. Finally, the rule provides one motion to recommit with or without instructions.

COMMITTEE VOTES

Pursuant to clause 2(l)(2)(B) of House rule XI the results of each rollcall vote on an amendment or motion to report, together with the names of those voting for and against, are printed below:

RULES COMMITTEE ROLLCALL NO. 176

Date: August 1, 1995.

Measure: Rule for consideration of H.R. 2127, Labor-HHS-Education Appropriations Bill for Fiscal Year 1996.

Motion By: Mr. Frost.

Summary of Motion: Strike the Smith amendment as a substitute for the Greenwood amendment.

Results: Rejected, 3 to 6.

Vote by Member	Yea	Nay	Present
Quillen		X	
Dreier			
Goss		X	
Linder		X	
Pryce	X		
Diaz-Balart		X	
McInnis	X		
Waldholtz		X	
Moakley			
Beilenson			
Frost	X		
Hall			
Solomon		X	

RULES COMMITTEE ROLLCALL NO. 177

Date: August 1, 1995.

Measure: Rule for consideration of H.R. 2127, Labor-HHS-Education Appropriations Bill for Fiscal Year 1996.

Motion By: Mr. Frost.

Summary of Motion: Make in order an amendment by Mr. Frost to make the lock-box provisions retroactive to all fiscal 1996 appropriations bills.

Results: Rejected, 1 to 8.

Vote by Member	Yea	Nay	Present
Quillen		X	
Dreier			
Goss		X	
Linder		X	
Pryce		X	
Diaz-Balart		X	
McInnis		X	
Waldholtz		X	
Moakley			

Vote by Member	Yea	Nay	Present
Beilenson			
Frost	X		
Hall			
Solomon		X	

SUMMARY OF AMENDMENTS MADE IN ORDER UNDER THE RULE FOR
H.R. 2127 THE FY 1996 LABOR/HHS APPROPRIATIONS BILL

Part 1

1. Porter (IL) No. 1.—Manager’s amendment that makes technical corrections to the bill. 10 minutes.

2. Porter (IL) No. 2.—Manager’s amendment that restores language concerning the Istook amendment on restrictions on non-profit organizations receiving federal grants that lobby the federal government. The reported bill did not include perfecting language adopted in full committee to the Istook amendment. The second manager’s amendment also clarifies that the Istook amendment is not intended to affect individuals. 10 minutes.

Part 2

1. Greenwood (PA).—Restore \$193 million for the “title X” (family planning) program from the Maternal and Child health block grant and Migrant health centers (this reverses what was done in full committee). 30 minutes.

2. Smith (NJ) amendment to Greenwood (PA) amendment.—Terminate funding for the “title X” (family planning) program and transfer funds to the Maternal and Child health block grant and Migrant health centers. 30 minutes.

3. Crapo (ID).—Establish a permanent Deficit Reduction Lockbox for the FY 1996 Labor/HHS Appropriations bill and for all future general appropriations bills. 40 minutes.

PART 1

1-1. AN AMENDMENT TO BE OFFERED BY REPRESENTATIVE PORTER OF ILLINOIS OR A DESIGNEE, DEBATABLE FOR NOT TO EXCEED 10 MINUTES

On page 4, line 17, strike “\$3,109,368,000” and insert: “\$3,107,404,000”;

On page 5, line 17, strike “\$218,297,000” and insert: “\$216,333,000”;

On page 16, line 20, strike “\$130,220,000” and insert “\$134,220,000”;

On page 33, line 12 and line 15, strike “\$2,136,824,000” and insert “\$2,134,533,000”; and

On page 37, line 7, strike “\$4,543,343,000” and insert: “\$4,544,643,000”.

1-2. AN AMENDMENT TO BE OFFERED BY REPRESENTATIVE PORTER OF ILLINOIS OR A DESIGNEE, DEBATABLE FOR NOT TO EXCEED 10 MINUTES

On page 76, line 12, after "applicant" insert: ", except an individual person,";

On page 77, lines 7 and 8, after "grantee" insert: ", except an individual person,";

On page 84, line 13, strike ", or" and insert: ",";

On page 84, line 14, strike "or";

On page 84, line 15, after "to" insert: "or distribution of funds by";

On page 84, line 15, before the period insert: "and the provision of grant and scholarship funds to students for educational purposes"; and

On page 85, line 7, after "grantee" insert: ", except an individual person,".

PART 2

2-1. AN AMENDMENT TO BE OFFERED BY REPRESENTATIVE GREENWOOD OF PENNSYLVANIA OR A DESIGNEE, DEBATABLE FOR 30 MINUTES

Page 22, line 13, insert "X" after "VIII,".

Page 23, line 8, insert before the period the following: ": *Provided further*, That of the funds made available under this heading, \$193,349,000 shall be for the program under title X of the Public Health Service Act to provide for voluntary family planning projects; *Provided further*, That amounts provided to said projects under such title shall not be expended for abortions, that all pregnancy counseling shall be nondirective, and that such amounts shall not be expended for any activity (including the publication or distribution of literature) that in any way tends to promote public support or opposition to any legislative proposal or candidate for public office".

2-2. AN AMENDMENT TO BE OFFERED BY REPRESENTATIVE SMITH OF NEW JERSEY OR A DESIGNEE AS A SUBSTITUTE FOR THE AMENDMENT NUMBERED 2-1. OFFERED BY REPRESENTATIVE GREENWOOD, DEBATABLE FOR 30 MINUTES

On page 23, after line 8, insert the following new paragraph:

"Funding for the Title X categorical program is terminated and \$193,349,000 is transferred to the Maternal and Child Health block grant and Community and Migrant Health Centers programs. Of the \$193,349,000 amount, \$116,349,000 is transferred to the Maternal and Child Health block grant program and \$77,000,000 is transferred to the Community and Migrant Health Centers program. The additional funds transferred to these two programs are available through programs that also provide other comprehensive health services to women and children."

2-3. AN AMENDMENT TO BE OFFERED BY REPRESENTATIVE CRAPO
OF IDAHO OR A DESIGNEE, DEBATABLE FOR 40 MINUTES

Page 88, after line 7, add the following new title:

TITLE VII—DEFICIT REDUCTION LOCK-BOX

SEC. 701. SHORT TITLE.

This title may be cited as the “Deficit Reduction Lock-box Act of 1995”.

SEC. 702. DEFICIT REDUCTION LOCK-BOX ACCOUNT.

(a) ESTABLISHMENT OF ACCOUNT.—Title III of the Congressional Budget Act of 1974 is amended by adding at the end the following new section:

“DEFICIT REDUCTION LOCK-BOX ACCOUNT

“SEC. 314. (a) ESTABLISHMENT OF ACCOUNT.—There is established in the Congressional Budget Office an account to be known as the ‘Deficit Reduction Lock-box Account’. The Account shall be divided into subaccounts corresponding to the subcommittees of the Committees on Appropriations. Each subaccount shall consist of three entries: the ‘House Lock-box Balance’; the ‘Senate Lock-box Balance’; and the ‘Joint House-Senate Lock-box Balance’.

“(b) CONTENTS OF ACCOUNT.—Each entry in a subaccount shall consist only of amounts credited to it under subsection (c). No entry of a negative amount shall be made.

“(c) CREDIT OF AMOUNTS TO ACCOUNT.—(1) The Director of the Congressional Budget Office (hereinafter in this section referred to as the ‘Director’) shall, upon the engrossment of any appropriation bill by the House of Representatives and upon the engrossment of that bill by the Senate, credit to the applicable subaccount balance of that House amounts of new budget authority and outlays equal to the net amounts of reductions in new budget authority and in outlays resulting from amendments agreed to by that House to that bill.

“(2) The Director shall, upon the engrossment of Senate amendments to any appropriation bill, credit to the applicable Joint House-Senate Lock-box Balance the amounts of new budget authority and outlays equal to—

“(A) an amount equal to one-half of the sum of (i) the amount of new budget authority in the House Lock-box Balance plus (ii) the amount of new budget authority in the Senate Lock-box Balance for that bill; and

“(B) an amount equal to one-half of the sum of (i) the amount of outlays in the House Lock-box Balance plus (ii) the amount of outlays in the Senate Lock-box Balance for that bill, under section 314(c), as calculated by the Director of the Congressional Budget Office.

“(d) CALCULATION OF LOCK-BOX SAVINGS IN SENATE.—For purposes of calculating under this section the net amounts of reductions in new budget authority and in outlays resulting from amendments agreed to by the Senate on an appropriation bill, the amendments reported to the Senate by its Committee on Appropriations shall be considered to be part of the original text of the bill.

“(e) DEFINITION.—As used in this section, the term ‘appropriation bill’ means any general or special appropriation bill, and any bill or joint resolution making supplemental, deficiency, or continuing appropriations through the end of a fiscal year.”.

(b) CONFORMING AMENDMENT.—The table of contents set forth in section 1(b) of the Congressional Budget and Impoundment Control Act of 1974 is amended by inserting after the item relating to section 313 the following new item:

“Sec. 314. Deficit reduction lock-box account.”

SEC. 703. TALLY DURING HOUSE CONSIDERATION.

There shall be available to Members in the House of Representatives during consideration of any appropriations bill by the House a running tally of the amendments adopted reflecting increases and decreases of budget authority in the bill as reported.

SEC. 704. DOWNWARD ADJUSTMENT OF 602(a) ALLOCATIONS AND SECTION 602(b) SUBALLOCATIONS.

(a) ALLOCATIONS.—Section 602(a) of the Congressional Budget Act of 1974 is amended by adding at the end the following new paragraph:

“(5) Upon the engrossment of Senate amendments to any appropriation bill (as defined in section 314(d)) for a fiscal year, the amounts allocated under paragraph (1) or (2) to the Committee on Appropriations of each House upon the adoption of the most recent concurrent resolution on the budget for that fiscal year shall be adjusted downward by the amounts credited to the applicable Joint House-Senate Lock-box Balance under section 314(c)(2), as calculated by the Director of the Congressional Budget Office, and the revised levels of budget authority and outlays shall be submitted to each House by the chairman of the Committee on the Budget of that House and shall be printed in the Congressional Record.”.

(b) SUBALLOCATIONS.—Section 602(b)(1) of the Congressional Budget Act of 1974 is amended by adding at the end the following new sentence: “Whenever an adjustment is made under subsection (a)(5) to an allocation under that subsection, the Director of the Congressional Budget Office shall make downward adjustments in the most recent suballocations of new budget authority and outlays under subparagraph (A) to the appropriate subcommittees of that committee in the total amounts of those adjustments under section 314(c)(2). The revised suballocations shall be submitted to each House by the chairman of the Committee on Appropriations of that House and shall be printed in the Congressional Record.”.

SEC. 705. PERIODIC REPORTING OF ACCOUNT STATEMENTS.

Section 308(b)(1) of the Congressional Budget Act of 1974 is amended by adding at the end the following new sentence: “Such reports shall also include an up-to-date tabulation of the amounts contained in the account and each subaccount established by section 314(a).”.

SEC. 706. DOWNWARD ADJUSTMENT OF DISCRETIONARY SPENDING LIMITS.

The discretionary spending limit for new budget authority for any fiscal year set forth in section 601(a)(2) of the Congressional Budget Act of 1974, as adjusted in strict conformance with section

251 of the Balanced Budget and Emergency Deficit Control Act of 1985, shall be reduced by the amount of the adjustment to the section 602(a) allocations made under section 602(a)(5) of the Congressional Budget Act of 1974, as calculated by the Director of the Office of Management and Budget. The adjusted discretionary spending limit for outlays for that fiscal year, as set forth in such section 601(a)(2), shall be reduced as a result of the reduction of such budget authority, as calculated by the Director of the Office of Management and Budget based upon programmatic and other assumptions set forth in the joint explanatory statement of managers accompanying the conference report on that bill. Reductions (if any) shall occur upon the enactment of all regular appropriation bills for a fiscal year or a resolution making continuing appropriations through the end of that fiscal year. This adjustment shall be reflected in reports under sections 254(g) and 254(h) of the Balanced Budget and Emergency Deficit Control Act of 1985.

SEC. 707. EFFECTIVE DATE.

(a) **IN GENERAL.**—This title shall apply to all appropriation bills making appropriations for fiscal year 1996 or any subsequent fiscal year.

(b) **FY96 APPLICATION.**—In the case of any appropriation bill for fiscal year 1996 engrossed by the House of Representatives on or after the date this bill was engrossed by the House of Representatives and before the date of enactment of this bill, the Director of the Congressional Budget Office, the Director of the Office of Management and Budget, and the Committees on Appropriations and the Committees on the Budget of the House of Representatives and of the Senate shall, within 10 calendar days after that date of enactment of this Act, carry out the duties required by this title and amendments made by it that occur after the date this Act was engrossed by the House of Representatives.

(c) **FY96 ALLOCATIONS.**—The duties of the Director of the Congressional Budget Office and of the Committees on Budget and on Appropriations of the House of Representatives pursuant to this title and the amendments made by it regarding appropriation bills for fiscal year 1996 shall be based upon the revised section 602(a) allocations in effect on the date this Act was engrossed by the House of Representatives.

(d) **DEFINITION.**—As used in this section, the term “appropriation bill” means any general or special appropriation bill, and any bill or joint resolution making supplemental, deficiency, or continuing appropriations through the end of a fiscal year.