

WALNUT CANYON NATIONAL MONUMENT BOUNDARY
MODIFICATION ACT OF 1995

FEBRUARY 28, 1995.—Committed to the Committee of the Whole House on the State
of the Union and ordered to be printed

Mr. YOUNG of Alaska, from the Committee on Resources,
submitted the following

REPORT

[To accompany H.R. 562]

[Including cost estimate of the Congressional Budget Office]

The Committee on Resources, to whom was referred the bill (H.R. 562) to modify the boundaries of Walnut Canyon National Monument in the State of Arizona, having considered the same, report favorably thereon with an amendment and recommend that the bill as amended do pass.

The amendment is as follows:

Strike out all after the enacting clause and insert in lieu thereof the following:

SECTION 1. SHORT TITLE.

This Act may be cited as the "Walnut Canyon National Monument Boundary Modification Act of 1995".

SEC. 2. FINDINGS AND PURPOSE.

(a) FINDINGS.—The Congress finds that:

(1) Walnut Canyon National Monument was established for the preservation and interpretation of certain settlements and land use patterns associated with the prehistoric Sinaguan culture of northern Arizona.

(2) Major cultural resources associated with the purposes of Walnut Canyon National Monument are near the boundary and are currently managed under multiple-use objectives of the adjacent national forest. These concentrations of cultural resources, often referred to as "forts", would be more effectively managed as part of the National Park System.

(b) PURPOSE.—The purpose of this Act is to modify the boundaries of the Walnut Canyon National Monument (hereafter in this Act referred to as the "national monument") to improve management of the national monument and associated resources.

SEC. 3. BOUNDARY MODIFICATION.

Effective on the date of enactment of this Act, the boundaries of the national monument shall be modified as depicted on the map entitled "Boundary Proposal—Walnut Canyon National Monument, Coconino County, Arizona", numbered 360/80,010, and dated September 1994. Such map shall be on file and available for public inspection in the offices of the Director of the National Park Service, Department of the Interior. The Secretary of the Interior, in consultation with the Secretary of Agriculture, is authorized to make technical and clerical corrections to such map.

SEC. 4. ACQUISITION AND TRANSFER OF PROPERTY.

The Secretary of the Interior is authorized to acquire lands and interest in lands within the national monument, by donation, purchase with donated or appropriated funds, or exchange. Federal property within the boundaries of the national monument (as modified by this Act) is hereby transferred to the administrative jurisdiction of the Secretary of the Interior for management as part of the national monument. Federal property excluded from the monument pursuant to the boundary modification under section 3 is hereby transferred to the administrative jurisdiction of the Secretary of Agriculture to be managed as a part of the Coconino National Forest.

SEC. 5. ADMINISTRATION.

The Secretary of the Interior, acting through the Director of the National Park Service, shall manage the national monument in accordance with this Act and the provisions of law generally applicable to units of the National Park Service, including "An Act to establish a National Park Service, and for other purposes" approved August 25, 1916 (39 Stat. 535; 16 U.S.C. 1, 2-4).

SEC. 6. AUTHORIZATION OF APPROPRIATIONS.

There is hereby authorized to be appropriated such sums as may be necessary to carry out this Act.

PURPOSE OF THE BILL

The purpose of H.R. 562 is to modify the boundaries of the Walnut Canyon National Monument in the State of Arizona.

BACKGROUND AND NEED FOR LEGISLATION

Walnut Canyon National Monument was established by Presidential Proclamation in 1915 to preserve and protect numerous Sinaguan cliff dwellings and associated sites. The Monument was expanded in 1938 and again in 1956, and consists of 2300 acres, of which approximately 238 are privately owned. Significant Sinaguan resources remain outside the boundaries of the Monument, some under private ownership and some within the boundaries of the surrounding Coconino National Forest.

Within Walnut Canyon are five areas where archeological sites are concentrated around natural promontories extending into the canyon; early archaeologists referred to these sites as "forts." Three of the five forts are within the current boundaries; the two remaining are on Forest Service land adjacent to the Monument. The second fort is located on privately owned land within the boundary. A forty acre parcel adjacent to that land contains part of that fort as well as the Santa Fe Dam, which is listed on the National Register of Historic Places.

H.R. 562 as reported modifies the boundaries of Walnut Canyon National Monument pursuant to a referenced map. The boundary modification would add approximately 1,292 acres to the Monument. Of these acres, approximately 1,239 will be administratively transferred from the Forest Service and 53 acres are privately owned. In addition, approximately 54 acres would be deleted from the Monument and administratively transferred to the Forest Service to be managed as part of the Coconino National Forest. The

Secretary of the Interior is authorized to acquire the privately-owned lands and interests in lands within the Monument, and is directed to manage the modified Monument as a unit of the National Park System. The legislation authorizes such sums as may be necessary to carry out the purposes of the Act.

COMMITTEE ACTION

H.R. 562 was introduced by Mr. Hayworth from Arizona on January 18, 1995. The bill was referred to the Committee on Resources, and within the Committee to the Subcommittee on National Parks, Forests and Lands. A hearing was held by the Subcommittee on H.R. 562 on January 24, 1995. At the Subcommittee markup on January 26, 1995, Mr. Hayworth offered an amendment to H.R. 562 which added 53 acres of private land to the Monument. The amendment was adopted by voice vote and the bill, as amended, was ordered reported to the Full Committee. At the Full Committee meeting on February 15, 1995, Mr. Hayworth offered an amendment to the bill which made a technical change in the map reference. This amendment was adopted by voice vote, and the bill, as amended, was ordered favorably reported to the House of Representatives by voice vote, with the presence of a quorum.

COMMITTEE OVERSIGHT FINDINGS AND RECOMMENDATIONS

Pursuant to clause 2(l)(3) of rule XI of the Rules of the House of Representatives and clause 2(b)(1) of rule X of the Rules of the House of Representatives, the Committee's oversight findings and recommendations are reflected in the body of this report.

INFLATIONARY IMPACT STATEMENT

Pursuant to clause 2(l)(4) of rule XI of the Rules of the House of Representatives, the Committee estimates that the enactment of H.R. 562 will have no significant inflationary impact on prices and costs in the operation of the national economy.

COST OF THE LEGISLATION

Clause 7(a) of rule XIII of the Rules of the House of Representatives requires an estimate and a comparison by the Committee of the costs which would be incurred in carrying out H.R. 562. However, clause 7(d) of that Rule provides that this requirement does not apply when the Committee has included in its report a timely submitted cost estimate of the bill prepared by the Director of the Congressional Budget Office under section 403 of the Congressional Budget Act of 1974.

COMPLIANCE WITH HOUSE RULE XI

1. With respect to the requirements of clause 2(l)(3)(A) of rule XI of the Rules of the House of Representatives, the Subcommittee on National Parks, Forests and Lands held a hearing on January 24, 1995, to modify the boundaries of Walnut Canyon National Monument and the oversight findings and recommendations of the Committee are reflected in this report.

2. With respect to the requirement of clause 2(l)(3)(D) of rule XI of the Rules of the House of Representatives, the Committee has

received no report of oversight findings and recommendations from the Committee on Government Reform and Oversight on the subject of H.R. 562.

3. With respect to the requirement of clause 2(l)(3)(C) of rule XI of the Rules of the House of Representatives and section 403 of the Congressional Budget Act of 1974, the Committee has received the following cost estimate for H.R. 562 from the Director of the Congressional Budget Office.

CONGRESSIONAL BUDGET OFFICE COST ESTIMATE

U.S. CONGRESS,
CONGRESSIONAL BUDGET OFFICE,
Washington, DC, February 23, 1995.

Hon. DON YOUNG,
*Chairman, Committee on Resources, House of Representatives,
Washington, DC.*

DEAR MR. CHAIRMAN: The Congressional Budget Office has reviewed H.R. 562, the Walnut Canyon National Monument Boundary Modification Act of 1995, as ordered reported by the House Committee on Resources on February 15, 1995. We estimate that implementing this bill would cost the Federal government less than \$200,000, assuming appropriation of the necessary amounts. H.R. 562 would not affect direct spending or receipts; therefore, pay-as-you-go procedures would not apply.

H.R. 562 would modify the boundaries of the Walnut Canyon National Monument in Arizona. Under section 4 of the bill, approximately 1239 acres of Forest Service land added to the monument would be transferred to National Park Service (NPS) jurisdiction, while about 54 acres of land excluded from the new boundary would be transferred to Forest Service jurisdiction. The new boundary also would encompass an additional 53 acres of privately owned land, which could be acquired by purchase, donation, or exchange.

CBO estimates that the federal government could spend up to \$200,000 if the NPS purchases the private acreage added to the park boundary. Based on information provided by the agency, however, it appears likely that this property would not be acquired for several years (if at all). Additional costs to survey, map, and manage the new park areas would not be significant.

Enactment of this legislation would have no impact on the budgets of state or local governments.

If you wish further details on this estimate, we will be pleased to provide them. The CBO staff contact is Deborah Reis.

Sincerely,

JAMES L. BLUM
(For Robert D. Reischauer, Director).

CHANGES IN EXISTING LAW

If enacted, H.R. 562 would make no changes in existing law.

DEPARTMENTAL REPORTS

The Committee has received no departmental reports on H.R. 562.