

**Calendar No. 147**

104TH CONGRESS }  
1st Session }

SENATE

{ REPORT  
{ 104-114

LEGISLATIVE BRANCH APPROPRIATIONS, 1996

\_\_\_\_\_  
JULY 18 (legislative day, JULY 10), 1995.—Ordered to be printed  
\_\_\_\_\_

Mr. MACK, from the Committee on Appropriations,  
submitted the following

**REPORT**

[To accompany H.R. 1854]

The Committee on Appropriations, to which was referred the bill (H.R. 1854) making appropriations for the legislative branch for the fiscal year ending September 30, 1996, and for other purposes, reports the same to the Senate with amendments and recommends that the bill as amended do pass.

*Amount of new budget (obligational) authority*

Amount of bill as reported to Senate .....	\$2,190,380,000
President's budget, 1996 .....	2,617,614,000
Legislative branch appropriations, 1995 .....	2,390,421,100
Amount of bill below President's budget .....	- 427,234,000
Amount of bill below legislative branch appropriations, 1995 .....	- 200,041,100

## CONTENTS

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	Page
Title I—Congressional operations:	
Senate .....	5
House of Representatives .....	28
Joint Items .....	28
Office of Technology Assessment .....	31
Congressional Budget Office .....	32
Architect of the Capitol (except Library buildings and grounds) .....	33
Library of Congress: Congressional Research Service .....	40
Government Printing Office, congressional printing and binding .....	40
Title II—Other agencies:	
Botanic Garden .....	42
Library of Congress (except Congressional Research Service) .....	43
Architect of the Capitol, Library buildings and grounds .....	47
Government Printing Office (except congressional printing and binding) ...	48
General Accounting Office .....	49
Title III—General provisions .....	52
Compliance with paragraph 7, rule XVI, of the Standing Rules of the Senate ..	53
Compliance with paragraph 7(c), rule XXVI of the Standing Rules of the Senate .....	53
Compliance with paragraph 12, rule XXVI, of the Standing Rules of the Senate .....	54

### GENERAL STATEMENT AND SUMMARY

The Committee recommends new budget (obligational) authority of \$2,190,380,000 for the legislative branch for fiscal year 1996. This total is \$427,234,000 below the President's request and \$200,041,100 below the fiscal year 1995 level.

The detail by major support agency is as follows:

SUMMARY OF THE BILL

Department or agency	1995 appropriation	Budget estimates, 1996	House allowance	Committee recommendation	Senate bill compared with—		
					1995 appropriation	Budget estimates, 1996	House allowance
<b>TITLE I—CONGRESSIONAL OPERATIONS</b>							
Senate	\$460,580,500	\$504,937,000	.....	\$426,919,000	-\$33,661,500	-\$78,018,000	+\$426,919,000
House of Representatives	628,601,600	796,995,000	\$671,561,000	671,561,000	-57,040,600	-125,434,000	.....
Joint items	86,187,000	89,706,000	85,742,000	87,076,000	+889,000	-2,630,000	+1,334,000
Office of Technology Assessment	21,970,000	23,195,000	.....	3,615,000	-18,355,000	-19,580,000	+3,615,000
Congressional Budget Office	23,188,000	25,788,000	24,288,000	25,788,000	+2,600,000	.....	+1,500,000
Architect of the Capitol	159,690,000	180,545,000	102,223,000	143,527,000	-16,163,000	-37,018,000	+41,304,000
Library of Congress: Congressional Research Service	60,084,000	65,913,000	75,083,000	60,084,000	.....	-5,829,000	-14,999,000
Congressional printing and binding, Government Printing Office	89,724,000	91,624,000	88,281,000	85,500,000	-4,224,000	-6,124,000	-2,781,000
Total, title I—Congressional operations	1,630,025,100	1,778,703,000	1,047,178,000	1,504,070,000	-125,955,100	-274,633,000	+456,892,000
<b>TITLE II—OTHER AGENCIES</b>							
Botanic Garden	3,230,000	10,370,000	10,053,000	3,053,000	-177,000	-7,317,000	-7,000,000
Library of Congress (except CRS)	263,116,000	290,225,000	246,863,000	266,116,000	+3,000,000	-24,109,000	+19,253,000
Architect of the Capitol (Library buildings and grounds)	12,483,000	19,929,000	12,428,000	12,428,000	-55,000	-7,501,000	.....
Government Printing Office (except congressional printing and binding)	32,207,000	45,727,000	16,312,000	30,307,000	-1,900,000	-15,420,000	+13,995,000
General Accounting Office	449,360,000	472,660,000	392,864,000	374,406,000	-74,954,000	-98,254,000	-18,458,000
Total, title II—Other agencies	760,396,000	838,911,000	678,520,000	686,310,000	-74,086,000	-152,601,000	+7,790,000
Grand total	2,390,421,100	2,617,614,000	1,725,698,000	2,190,380,000	-200,041,100	-427,234,000	+464,682,000

TITLE I—CONGRESSIONAL OPERATIONS

SENATE

MILEAGE AND EXPENSES ALLOWANCES

MILEAGE OF THE VICE PRESIDENT AND SENATORS

Appropriations, 1995 .....	\$60,000
Budget estimate, 1996 .....	60,000
House allowance .....	Not considered
Committee recommendation .....	.....

The Committee recommends no appropriation for mileage of the Vice President and Senators.

This mileage allowance for Senators was authorized by the act of July 28, 1886 (2 U.S.C. 43), payable “\* \* \* at the rate of 20 cents per mile, to be estimated by the nearest route usually traveled going to and returning from each regular session.”

The mileage allowance for the Vice President was authorized by the act of July 8, 1935 (2 U.S.C. 43a); and is payable “\* \* \* at the same rate and in the same manner as now allowed by law to Senators \* \* \*.”

This allowance was originally created to provide the cost of one round trip for each Senator to and from the Capitol and his home State. The purpose of this allowance has been addressed for many years in the amounts provided for the “Senators’ official personnel and office expense” account, which is described later in this report. The Committee finds this particular allowance to be anachronistic, redundant, and no longer necessary.

EXPENSE ALLOWANCES

Appropriations, 1995 .....	\$56,000
Budget estimate, 1996 .....	56,000
House allowance .....	Not considered
Committee recommendation .....	56,000

The Committee recommends an appropriation of \$56,000 for the expense allowances of the Vice President, the President pro tempore of the Senate, the majority and minority leaders, the majority and minority whips, and the chairmen of the majority and minority conference committees, as follows:

For the expense allowance of the Vice President, the Committee recommends an amount of \$10,000, the same as the amount provided for fiscal year 1995. This allowance was first provided by Public Law 81-71, effective January 20, 1949.

For the expense allowance of the President pro tempore, the Committee recommends an amount of \$10,000, the same as the amount provided for fiscal year 1995. This allowance was first provided by the Second Supplemental Appropriations Act, 1978 (Public Law 95-355), effective October 1, 1977.

For the expense allowance of the majority and minority leaders, the Committee recommends \$10,000 for each leader, for a total of \$20,000. This is the same as the amount provided for fiscal year 1995. This allowance was first provided by Public Law 84-242, effective July 1, 1955.

For the expense allowance of the majority and minority whips, the Committee recommends \$5,000 for each whip, for a total of \$10,000. This is the same as the amount provided for fiscal year 1995. This allowance was first provided by the Supplemental Appropriations Act, 1977, Public Law 95-26, effective April 1, 1977.

For the expense allowance for the chairmen of the majority and minority conference committees, the Committee recommends \$3,000 for each chairman, for a total of \$6,000. This is the same as the amount provided for fiscal year 1995. This allowance was first provided in the Supplemental Appropriations Act for Fiscal Year 1985, Public Law 99-88, effective August 15, 1985.

Expenditures from all the foregoing allowances are made upon certification from the individuals for whom the allowances are authorized, and are reported semiannually in the report of the Secretary of the Senate.

#### REPRESENTATION ALLOWANCES FOR THE MAJORITY AND MINORITY LEADERS

Appropriations, 1995 .....	\$30,000
Budget estimate, 1996 .....	30,000
House allowance .....	Not considered
Committee recommendation .....	30,000

The Committee recommends an appropriation of \$30,000 for representation allowances for the majority and minority leaders. The recommendation is the same as the amount provided for fiscal year 1995 and the fiscal year 1996 budget request.

This allowance was established in the Supplemental Appropriations Act for Fiscal Year 1985 (Public Law 99-88). The funds were authorized to be used by the majority and minority leaders solely for the discharge of their appropriate responsibilities in connection with official visits to the United States by members of foreign legislative bodies and representatives of foreign governments and inter-governmental agencies. The recommended amount is to be divided equally between the two leaders.

Expenditures from this allowance are made upon certification of the leaders and are reported in the semiannual report of the Secretary of the Senate.

#### SALARIES, OFFICERS AND EMPLOYEES

Appropriations, 1995 .....	\$71,338,000
Budget estimate, 1996 .....	75,841,000
House allowance .....	Not considered
Committee recommendation .....	69,727,000

The Committee recommends an appropriation of \$69,727,000 for the 12 subaccounts funded under the overall account for the salaries of officers and employees of the Senate. The amount recommended is a reduction of \$1,635,000 from the amount provided for fiscal year 1995 and a reduction of \$6,138,000 from the budget estimate.

It should be noted that except for a handful of positions in the Offices of the Secretary and the Sergeant at Arms that are required by statute, specific staffing levels are not stipulated either by the budget request or by the Committee's recommendation. Rather, lump-sum allowances are provided to fund staffing levels each office finds necessary and appropriate for the performance of its duties. Estimated staffing levels for offices funded under this appropriation for fiscal year 1996 are 1,163 to 1,268 positions. This represents a reduction of 63 to 74 positions from the estimated levels of fiscal year 1995, as described in the table printed below.

SALARIES, OFFICERS AND EMPLOYEES  
[Estimated staffing levels ranges—fiscal years 1995 and 1996]

	Staffing ranges					
	1996 request		1995		Difference	
	From	To	From	To	From	To
Office of the Vice President .....	42	45	42	45	.....	.....
Office of the President pro tempore .....	9	11	9	11	.....	.....
Office of the majority and minority lead- ers .....	27	37	27	37	.....	.....
Offices of the majority and minority whips .....	9	11	9	11	.....	.....
Conference committees .....	37	45	37	45	.....	.....
Offices of the secretaries of the con- ference of the majority and the con- ference of the minority .....	8	8	8	8	.....	.....
Office of the Chaplain .....	3	3	3	3	.....	.....
Office of the Secretary .....	226	235	217	237	+ 9	- 2
Office of the Sergeant at Arms and Door- keeper .....	785	855	888	888	- 103	- 33
Offices of the secretaries for the majority and minority .....	17	18	17	18	.....	.....
Totals .....	1,163	1,268	1,257	1,303	- 94	- 35

Any change from the allocation of funds in the subaccounts within this appropriation is subject to the approval of the Committee.

The total amount appropriated is allocated to the various offices of the Senate as displayed under the headings for the offices that follow.

#### OFFICE OF THE VICE PRESIDENT

Appropriations, 1995 .....	\$1,513,000
Budget estimate, 1996 .....	1,549,000
House allowance .....	Not considered
Committee recommendation .....	1,513,000

The Committee recommends an appropriation of \$1,513,000 to fund the salaries of the administrative and clerical staff of the Office of the Vice President in connection with his duties as the President of the Senate. This amount is the same as from the amount provided for fiscal year 1995 and is \$36,000 below the budget estimate.

## OFFICE OF THE PRESIDENT PRO TEMPORE

Appropriations, 1995 .....	\$457,000
Budget estimate, 1996 .....	469,000
House allowance .....	Not considered
Committee recommendation .....	325,000

The Committee recommends an appropriation of \$325,000 for the Office of the President pro tempore. This amount is \$132,000 below the amount provided for fiscal year 1995 and \$144,000 below the budget estimate. Funding for this office has more than tripled in the past 10 years. The Committee recommendation reverses this direction, while taking into consideration increases in base pay and inflation adjustments.

## OFFICES OF THE MAJORITY AND MINORITY LEADERS

Appropriations, 1995 .....	\$2,195,000
Budget estimate, 1996 .....	2,246,000
House allowance .....	Not considered
Committee recommendation .....	2,195,000

The Committee recommends an appropriation of \$2,195,000 for the offices of the majority and minority leaders, which is the same as the amount provided for fiscal year 1995 and \$51,000 below the budget estimate.

The administrative and clerical staffs funded by this appropriation were authorized under the provisions of Public Law 91-145, effective November 1, 1969. The amount recommended is to be equally divided, providing \$1,097,500 for each office.

## OFFICES OF THE MAJORITY AND MINORITY WHIPS

Appropriations, 1995 .....	\$656,000
Budget estimate, 1996 .....	672,000
House allowance .....	Not considered
Committee recommendation .....	656,000

The Committee recommends an appropriation of \$656,000 for the offices of the majority and minority whips. The amount recommended is the same as the amount provided for fiscal year 1995 and is to be equally divided, providing \$328,000 for each office.

The authority for the administrative and clerical staff funded by this appropriation was created by Public Law 84-242, effective July 1, 1955.

## CONFERENCE COMMITTEES

Appropriations, 1995 .....	\$1,992,000
Budget estimate, 1996 .....	2,040,000
House allowance .....	Not considered
Committee recommendation .....	1,992,000

For the administrative and clerical staffs of the majority and minority conference committees, the Committee recommends an appropriation of \$1,992,000, which is the same as the amount provided for fiscal year 1995 and \$48,000 below the budget estimate. The appropriation provides \$996,000 in salaries for the staff of each conference committee.

Pursuant to Public Law 102-90, the Legislative Branch Appropriations Act for Fiscal Year 1992, the chairman of each conference committee may transfer up to \$275,000 of the amount provided for

salaries of each conference to the account for conference committee expenses within the "Miscellaneous items" appropriation.

OFFICES OF THE SECRETARIES OF THE CONFERENCE OF THE MAJORITY  
AND THE CONFERENCE OF THE MINORITY

Appropriations, 1995 .....	\$384,000
Budget estimate, 1996 .....	394,000
House allowance .....	Not considered
Committee recommendation .....	360,000

The Committee recommends an appropriation of \$360,000 for the majority and minority conference secretaries, a reduction of \$24,000 below the amount provided for fiscal year 1995 and \$34,000 below the budget estimate.

These offices were created by section 6 of Senate Resolution 17, agreed to January 10, 1977, and two positions in each office were first funded in the Supplemental Appropriations Act, 1977 (Public Law 95-26).

Section 102 of the Supplemental Appropriations Act, 1979 (Public Law 96-38), abolished the specific positions and established a lump-sum allowance for the employment of staff, effective October 1, 1979. The amount recommended is to be divided to provide \$168,000 for the majority secretary and \$192,000 for the minority secretary.

POLICY COMMITTEES

Appropriations, 1995 .....	.....
Budget estimate, 1996 .....	.....
House allowance .....	Not considered
Committee recommendation .....	\$1,930,000

For the salaries of the administrative and clerical staffs of the majority and minority policy committees, the Committee recommends an appropriation of \$1,930,000, or \$965,000 for each committee. Funds for the salaries, agency contributions, and expenses of the policy committees have been provided previously in a single appropriation within the "Contingent fund of the Senate" account. The Committee recommends providing for salaries, agency contributions, and expenses in three separate lines, as is the case with the conference committees. Agency contributions for the policy committees will be funded in the amount provided for agency contributions within the entire "Salaries, officers and employees" account, and expenses will be provided under the "Miscellaneous items" account.

OFFICE OF THE CHAPLAIN

Appropriations, 1995 .....	\$192,000
Budget estimate, 1996 .....	201,000
House allowance .....	Not considered
Committee recommendation .....	192,000

For the Office of the Chaplain, the Committee recommends an appropriation of \$192,000, unchanged from fiscal year 1995. The amount recommended would provide the salaries for the Chaplain of the Senate and support staff to assist the Chaplain with his pastoral duties. The Fiscal Year 1988 Legislative Branch Appropriations Act, Public Law 100-202, established the rate of pay for the

Chaplain at Executive Level IV, currently \$115,700. Authorization for a part-time counselor was included in Public Law 101-163, the Fiscal Year 1990 Legislative Branch Appropriations Act.

In addition, the Committee is recommending an administrative provision (section 2) creating a revolving fund for support of the official expenses of the Office of the Chaplain. The fund is to be financed entirely by private donations, and will be subject to audit. Disbursements are authorized for expenses only, not personnel, and are to be made upon vouchers submitted by the Chaplain. Annual expenditures are limited to \$10,000.

OFFICE OF THE SECRETARY

Appropriations, 1995 .....	\$12,961,000
Budget estimate, 1996 .....	13,260,000
House allowance .....	Not considered
Committee recommendation .....	12,128,000

The Committee recommends \$12,128,000 for salaries of the Office of the Secretary, a reduction of \$833,000 below the fiscal year 1995 level. Fiscal year 1996 staffing levels are estimated at 226 to 237 positions, as listed in the table below.

This appropriation provides funds for four statutory positions (Secretary of the Senate, Assistant Secretary of the Senate, Financial Clerk of the Senate, and Parliamentarian of the Senate) and lump-sum allowances for the employment and adjustment of salaries of personnel in the Office of the Secretary of the Senate, as authorized by Public Law 97-51, effective October 1, 1981 (2 U.S.C. 61a-11).

The following departmental guidelines for fiscal year 1996 have been submitted by the Secretary to the Committee:

OFFICE OF THE SECRETARY OF THE SENATE

[Estimated staffing levels ranges—fiscal years 1995 and 1996]

	Staffing ranges					
	1996 request		1995		Difference	
	From	To	From	To	From	To
Legislative/administrative services .....	72	77	75	80	-3	-3
Captioning services .....	5	5	6	6	-1	-1
Conservation and preservation .....	2	2	2	2	.....	.....
Curator .....	4	5	4	5	.....	.....
Disbursing Office .....	44	44	42	46	+2	-2
Document Room .....	21	21	20	22	+1	-1
Historian .....	9	9	9	10	.....	-1
Library .....	22	22	<sup>1</sup> 19	19	+3	+3
Public records .....	6	6	8	8	-2	-2
Senate chief counsel for employment .....	5	10	5	5	.....	+5
Senate security .....	7	7	7	12	.....	-5
Stationery Room/Senate Gift Shop .....	29	29	20	22	+9	+7
Totals .....	226	237	217	237	+9	.....

<sup>1</sup> Records indicate there have been 22 employees in the library since fiscal year 1994.

The amount recommended represents the amended budget request submitted to the Committee in testimony by the Secretary on

May 12, 1995. The Committee commends the Secretary for a thorough going managerial review of the staffing and funding requirements of the office, and for recommending reductions commensurate with the overall goal of achieving significant reductions in funding for the legislative branch. In addition, the Secretary is to be congratulated for the vigorous pursuit of modern technology applications that expedite the core legislative support functions of the Senate at lower cost to the taxpayer.

The Committee strongly endorses the development of a new financial management system [FMS-II] for the Senate, and urges the Secretary and all affected entities of the Senate to successfully conclude development and implementation of that system as soon as possible. Unlike executive branch agencies or the major support agencies of the legislative branch, there is no central obligating authority in the Senate. Indeed, there are 168 separate obligating authorities, adding considerable complications to financial management and accounting. Successful development of FMS-II will considerably improve the ability of the Secretary of the Senate, through the Disbursing Office, to keep better track of Senate expenditures and report them in a timely manner.

An additional \$7,000,000 was provided to the Secretary in the Fiscal Year 1995 Legislative Branch Appropriations Act for the development of FMS-II, and the Committee expects to receive quarterly reports on the obligation of those funds and progress on the FMS-II project.

The Committee believes that implementation of the Congressional Accountability Act will present the Senate as a whole and its individual Members and officers with human resource issues that have been experienced in the private sector for many years, but have not been encountered in the Senate. The Committee is aware that the Secretary has already begun work with the Sergeant at Arms and the relevant committees of jurisdiction to develop a new payroll system that can respond to time and attendance requirements. Beyond the development of such practical tools, however, the Committee hopes the Secretary will regularly convene a meeting of the Senate Legal Counsel, the Director of the Office of Fair Employment Practices, the Sergeant at Arms, and representatives of the leadership, relevant committees, and individual Senators' offices to identify and consider issues arising from the Accountability Act and their ramifications.

The Committee appreciates the changes made to the semiannual report of the Secretary of the Senate in response to section 3 of Public Law 103-283, the Legislative Branch Appropriations Act for Fiscal Year 1995. The Committee now requests the Secretary to submit that information directly to the Committee as well, and provide cumulative annual amounts. In addition, the Committee requests the Secretary to provide monthly status reports and projections of expenditures from the appropriation, "Senators' official personnel and office expense account." The requested information will enable the Committee to more closely monitor the account and recommend appropriate funding while avoiding reprogrammings.

Earlier this year, the joint leadership of the Senate asked the General Accounting Office to conduct an audit of the Office of the Secretary of the Senate. The Committee is pleased to note that

GAO found that the financial statement of the Office was reliable in all material respects; that internal controls were effective in safeguarding assets from material loss, assuring material compliance with relevant laws and regulations, and assuring that there are no material misstatements in the financial statement; and that there was no reportable noncompliance with laws and regulations that were tested.

OFFICE OF THE SERGEANT AT ARMS AND DOORKEEPER

Appropriations, 1995 .....	\$32,739,000
Budget estimate, 1996 .....	35,399,000
House allowance .....	Not considered
Committee recommendation .....	31,889,000

This appropriation provides funds for the salaries of three statutory positions (Sergeant at Arms and Doorkeeper, Deputy Sergeant at Arms and Doorkeeper, and Administrative Assistant to the Sergeant at Arms and Doorkeeper) and lump-sum allowances for employment and adjustments of salaries of personnel in the Office of the Sergeant at Arms and Doorkeeper of the Senate, as authorized by Public Law 97-51, effective October 1, 1981 (2 U.S.C. 61f-7).

The Committee recommends a total of \$31,889,000 for fiscal 1996. The amount recommended is a reduction of \$850,000 from the amount provided for fiscal year 1995, which was, in turn, the same as the amount for fiscal year 1994.

The amount recommended represents the amended budget request submitted by the Sergeant at Arms in testimony before the Committee on May 12, 1995. The Committee congratulates the Sergeant at Arms for a top-to-bottom programmatic review of all functions and staffing within his purview, and for recommending the funding reductions which ensued from that review.

The Committee is aware that these reductions in funding may mean some reductions in service. The recommendation comes after 2 consecutive years of level funding, so the reductions in constant dollars are even more significant. The Committee believes, however, that any services that may be reduced are ancillary in nature, and that any inconveniences that may result are trifling compared to the benefits derived from reducing Federal spending.

The offices and personnel covered by this appropriation are shown in the following table.

STAFFING—OFFICE OF THE SERGEANT AT ARMS AND DOORKEEPER OF THE SENATE

	1995 level	1996 budget request	1996 Committee recommendation
Executive office .....	\$9,314,000	\$10,112,000	\$9,504,000
Positions .....	297	282	296-306
Computer center .....	\$8,212,000	\$8,877,000	\$8,198,000
Positions .....	171	169	153-163
Service department .....	\$6,545,000	\$6,938,000	\$5,700,000
Positions .....	181	179	140-150
Telecommunications .....	\$3,537,000	\$4,009,000	\$3,514,000
Positions .....	89	93	77-87
Studios .....	\$2,597,000	\$2,781,000	\$2,469,000
Positions .....	69	69	52-62
Post Office .....	\$1,543,000	\$1,606,000	\$1,412,000

## STAFFING—OFFICE OF THE SERGEANT AT ARMS AND DOORKEEPER OF THE SENATE—Continued

	1995 level	1996 budget request	1996 Committee recommendation
Positions .....	63	63	52–62
News media galleries .....	\$991,000	\$1,076,000	\$1,092,000
Positions .....	18	18	15–25
Total .....	\$32,739,000	\$35,399,000	\$31,889,000
Total positions .....	888	873	785–855

## OFFICES OF THE SECRETARIES FOR THE MAJORITY AND MINORITY

Appropriations, 1995 .....	\$1,197,000
Budget estimate, 1996 .....	1,225,000
House allowance .....	Not considered
Committee recommendation .....	1,047,000

The Committee recommends an appropriation of \$1,047,000 for the offices of the secretaries for the majority and minority. This is a reduction of \$150,000 below the amount provided for fiscal year 1995 and \$178,000 below the budget request. The appropriation is to be equally divided, providing \$523,500 for each office.

## AGENCY CONTRIBUTIONS

Appropriations, 1995 .....	\$17,052,000
Budget estimate, 1996 .....	18,386,000
House allowance .....	Not considered
Committee recommendation .....	15,500,000

The Committee recommends an appropriation of \$15,500,000 for agency contributions for employees paid under the appropriation, "Salaries, officers and employees." This is \$1,552,000 below the amount provided in fiscal year 1995 and represents a reduction of \$2,886,000 from the budget request.

Agency contributions include the Senate's contributions as an employer to the civil service retirement system, the Federal Employees' Retirement System, the thrift savings plan, Federal employee group life insurance, Federal employee health insurance programs, and FICA. The Senate is required by law to make these payments, and the total required is dependent upon the number of Senate employees, their compensation levels, the benefit programs in which they are enrolled, and the extent of the benefits elected. The Committee believes that overall Senate staffing reductions warrant a commensurate decline in the appropriation for agency contributions.

## OFFICE OF THE LEGISLATIVE COUNSEL OF THE SENATE

Appropriations, 1995 .....	\$3,381,000
Budget estimate, 1996 .....	3,543,500
House allowance .....	Not considered
Committee recommendation .....	3,381,000

For the Office of the Legislative Counsel of the Senate, the Committee recommends an appropriation of \$3,381,000, which is the same as the amount provided for fiscal year 1995. Fiscal year 1996 staffing levels are estimated to be 30 to 32 positions, unchanged from fiscal year 1995.

OFFICE OF SENATE LEGAL COUNSEL

Appropriations, 1995 .....	\$936,000
Budget estimate, 1996 .....	985,000
House allowance .....	Not considered
Committee recommendation .....	936,000

For the Office of Senate Legal Counsel, the Committee recommends an appropriation of \$936,000, which is the same as the amount provided for fiscal year 1995 and is \$49,000 less than the budget request. The Committee has concurred in the recommendation of the Legal Counsel, in testimony before the Committee on May 12, 1995, to maintain funding at fiscal year 1995 levels to provide a contingency for unanticipated needs in connection with the implementation of the Congressional Accountability Act of 1995 (Public Law 104-1). The amount provided pays for the salaries, expenses, and agency contributions of the Office.

The Committee encourages the Senate Legal Counsel to work closely with the Secretary of the Senate and the Office of Fair Employment Practices to identify and characterize issues of concern to the Senate arising from the implementation of the Congressional Accountability Act. Elsewhere in this report the Committee has suggested that the Secretary of the Senate may wish to convene a regular meeting of these and other interested parties to fully consider existing and potential issues of concern and appropriate responses.

This Office was established pursuant to section 701 of Public Law 95-521.

EXPENSE ALLOWANCES OF THE SECRETARY OF THE SENATE, SERGEANT AT ARMS AND DOORKEEPER OF THE SENATE, AND SECRETARIES FOR THE MAJORITY AND MINORITY OF THE SENATE

Appropriations, 1995 .....	\$12,000
Budget estimate, 1996 .....	12,000
House allowance .....	Not considered
Committee recommendation .....	12,000

Section 119 of Public Law 97-51 authorized an expense allowance for the Secretary of the Senate, the Sergeant at Arms and Doorkeeper of the Senate, the Secretary for the Majority, and the Secretary for the Minority. These allowances were funded in fiscal years 1981-82 through a transfer of funds from the appropriation for "Miscellaneous items" account. Since fiscal year 1983, the amount has been provided through a direct appropriation. The Committee recommends providing an allowance of \$3,000 for each office.

CONTINGENT EXPENSES OF THE SENATE

SENATE POLICY COMMITTEES

Appropriations, 1995 .....	\$2,574,000
Budget estimate, 1996 .....	2,672,000
House allowance .....	Not considered
Committee recommendation .....	

The Committee recommends no appropriation within the contingent fund of the Senate for the policy committees. Instead, the Committee recommends providing funds for policy committee em-

ployee salaries within the “Salaries, officers and employees” appropriation, agency contributions associated with those salaries within the agency contributions line of the “Salaries, officers and employees” appropriation, and funds for policy committee expenses within the “Miscellaneous items” appropriation. This will put the policy committees on the same basis as the conference committees. The sum total of the amount recommended for the policy committees in the three appropriation accounts is the same as the amount provided the policy committees under this heading in fiscal year 1995.

INQUIRIES AND INVESTIGATIONS

Appropriations, 1995 .....	\$78,112,000
Budget estimate, 1996 .....	78,863,000
House allowance .....	Not considered
Committee recommendation .....	66,395,000

The Committee recommends an appropriation of \$66,395,000 for inquiries and investigations by all Senate standing, special, and select committees. This is a reduction of \$11,717,000, or 15 percent, from the amount provided for fiscal year 1995 and \$12,468,000 below the budget request. This recommendation is made in keeping with the Senate’s action on Senate Resolution 73, the biennial committee funding resolution adopted February 13, 1995. The recommended amount is the lowest level provided since fiscal year 1988.

This appropriation funds the liquidation of obligations incurred by committees under the authorization provided in Committee funding resolutions. It should be noted that the most recent employment data from the Office of the Secretary of the Senate shows that Committee staffing has decreased from 1,120 employees as of September 30, 1992, to 790 as of March 31, 1995, a reduction of 330, or 29.5 percent. This is a significantly lower level of staffing than a decade ago, and far exceeds the 4-percent FTE reduction goal established in section 307 of Public Law 103–69.

The following table illustrates trends in the number of Senate committee employees in recent years:

*U.S. Senate Committee staff as of September 30, 1985–94 and March 31, 1995*

<i>Year</i>	<i>Number of staff</i>
1985 .....	1,047
1986 .....	1,053
1987 .....	1,033
1988 .....	1,037
1989 .....	1,107
1990 .....	1,113
1991 .....	1,102
1992 .....	1,120
1993 .....	955
1994 .....	959
1995 .....	790

U.S. SENATE CAUCUS ON INTERNATIONAL NARCOTICS CONTROL

Appropriations, 1995 .....	\$348,000
Budget estimate, 1996 .....	379,000
House allowance .....	Not considered
Committee recommendation .....	305,000

The Committee recommends \$305,000 for the expenses of the Caucus on International Narcotics Control. This represents a re-

duction of \$43,000 from amounts provided for fiscal year 1995 and \$74,000 below the budget request. Fiscal year 1996 will be the last year of funding for this caucus.

SECRETARY OF THE SENATE

(INCLUDING TRANSFER OF FUNDS)

Appropriations, 1995 .....	\$1,966,500
(By transfer) .....	(7,000,000)
Budget estimate, 1996 .....	1,966,500
House allowance .....	Not considered
Committee recommendation .....	1,266,000

The Committee recommends an appropriation of \$1,266,000 for expenses of the Office of the Secretary. This is a reduction of \$700,500 from the amount provided in fiscal year 1995 and the amount initially requested for fiscal year 1996. The recommended amount is the lowest since fiscal year 1991.

The recommendation represents the amended budget request of the Secretary as presented to the Committee in testimony on May 12, 1995.

The table printed below sets forth the apportionment of funds under this appropriation, followed by a brief description of the line items. Any deviation of more than 10 percent cumulatively from the stated levels for each item will require the customary prior approval of the Committee.

EXPENSES—OFFICE OF THE SECRETARY

Item	1995 approp- riation	1996 budget request	Increase/de- crease
Historical office:			
Books and documents .....	\$2,500	\$2,500	.....
Photographic supplies .....	7,000	7,000	.....
Library:			
Online information services .....	56,000	47,000	— 9,000
Microform publications .....	36,000	31,000	— 5,000
Books .....	17,000	12,000	— 5,000
Subscriptions .....	23,000	20,000	— 3,000
Standing orders .....	22,000	20,000	— 2,000
CD-ROM .....	4,000	4,000	.....
Audio/visual materials .....	500	500	.....
Office of Conservation and Preservation .....	3,000	3,000	.....
Book preservation .....	5,000	5,000	.....
Office of Public Records (Public Law 92-342) .....	12,000	8,000	— 4,000
Travel and registration fees (Public Law 94-59) .....	22,000	12,000	— 10,000
Substitute reporters and transcribers (Public Law 89-90) .....	10,000	.....	— 10,000
Consultants (not more than two) (Public Law 95-26) .....	50,000	25,000	— 25,000
Legal reference volumes (Senators' offices) (Public Law 92-51) .....	80,000	80,000	.....
Contractual legal and administrative services and miscellaneous expenses .....	75,000	50,000	— 25,000
Disbursing office: Payroll forms, notary fees, supplies, and insurance .....	29,000	29,000	.....
Orientation and training (Public Law 95-94) .....	10,000	10,000	.....
Newspapers .....	45,000	25,000	— 20,000
Senate service awards (S. Res. 21, Sept. 10, 1965) .....	23,000	23,000	.....
Postage .....	2,000	1,000	— 1,000
Education of Senate pages (Public Law 98-51 and Public Law 98-125) (S. Res. 184, July 29, 1983) .....	299,000	58,000	— 241,373

## EXPENSES—OFFICE OF THE SECRETARY—Continued

Item	1995 appropriation	1996 budget request	Increase/decrease
Stationery .....	50,000	50,000	.....
Senate Commission on Art (Public Law 100-696, Nov. 18, 1988) ....	33,000	28,000	- 4,500
Representation expenses (Public Law 100-71, July 11, 1987) .....	50,000	30,000	- 20,000
Office of Captioning Services (Public Law 101-163, Nov. 21, 1989) .....	400,000	235,000	- 165,000
Senate Chief Counsel for Employment .....	600,000	450,000	- 150,000
Total .....	1,966,500	1,266,000	- 700,500

The first nine items, pertaining to the Historical Office and the Library, all relate to the basic operations of these offices and are self-explanatory.

*Office of Conservation and Preservation.*—Provides funding for the Office of Conservation and Preservation to develop and coordinate programs directly related to the conservation and preservation of Senate records and materials for which the Secretary of the Senate has statutory authority.

*Office of Conservation and Preservation: Book Preservation.*—Provides funding for the Office of Conservation and Preservation to use outside sources for the preservation and protection of the Senate book collection, including historically valuable documents under the care of the Secretary of the Senate.

*Office of Public Records.*—Provides the funding for expenses of the Office of Public Records to process, maintain, and make available reports and other documents filed with the Secretary as required by Federal Election Campaign Act of 1971; the Federal Regulation of Lobbying Act; the Senate Code of Official Conduct: Rule 34, Public Financial Disclosure; Rule 40, Registration of Mass Mailing; Rule 41, Political Fund Designees and Rule 41(6), Supervisor's Reports on Individuals Performing Senate Services; foreign travel reports; and Byrd amendment reports.

Moneys received by the Secretary in payment for photocopies or microfilm are deposited into the Office of Public Records revolving fund.

*Travel and registration fees.*—Provides funding for travel expenses and registration fees incurred by the Secretary of the Senate and the employees of the Office of the Secretary under the authority of 2 U.S.C. 61a-9a. The authority for the travel portion of this account was provided for by section 101 of Public Law 94-59, July 25, 1975.

*Substitute reporters and transcribers.*—Provides funding for substitute reporters of debate and expert transcribers at daily rates or annual rates of pay for a period of not more than 90 days in any fiscal year. Substitute reporters of debate and expert transcribers were authorized by section 101 of Public Law 89-90, July 27, 1965, (2 U.S.C. 126b) and was amended by section 105 of Public Law 97-12, June 5, 1981. Funds in this line have not been utilized for several years, and the Secretary has not requested any funds for fiscal year 1996.

*Consultants.*—Provides funding for two individual consultants as authorized by section 110 of Public Law 95-94, August 5, 1977, (2

U.S.C. 61h-6) which amends section 101 of Public Law 95-26, May 4, 1977. Consultants employed under this authority shall not be paid in excess of the per diem equivalent of the highest gross rate of annual compensation which may be paid to employees of a standing committee of the Senate.

*Legal reference volumes.*—Provides funding to furnish U.S. Senators with volumes of the United States Code Annotated or United States Code Service, pocket parts and supplements, as authorized by section 101 of Public Law 92-51, July 9, 1971 (2 U.S.C. 55).

The Disbursing Office provides the United States Code Annotated or the United States Code Service to Senators upon receipt of a written request of a Senator. In addition, dictionaries and dictionary stands are also furnished to Senators from funds provided in this account.

*Contractual legal and administrative services and miscellaneous expenses.*—Provides funding for various contractual, administrative, and miscellaneous expenses incurred by the Office of the Secretary. The Office of the Secretary of the Senate has contractual authority under the authority of Public Law 92-342, the Federal Election Campaign Act and has utilized this authority to employ professional legal services in the past. In addition, the Office of the Secretary has incurred various types of legal and other expenses which have been authorized by the Senate. Administrative services and miscellaneous expenses are housekeeping expenses of the Office of the Secretary.

*Disbursing Office.*—Provides funds for expenses incurred in the operation of the Disbursing Office. Typical expenses for this office include payroll information notices, annual W-2 forms, notary bonds, seals, and supplies, and necessary supplies in conjunction with the various machinery maintained in the office, which are not available in the stationery room.

*Orientation and training.*—Provides funding for expenses incurred by the Secretary of the Senate to conduct orientation seminars or similar meetings for members, officers, and employees and Senate officials and their staff not to exceed \$10,000 each fiscal year, under the authority of 2 U.S.C. 69a.

*Newspapers.*—Provides funding to furnish newspapers and magazines for official purposes to the Marble Room, leadership offices, Republican and Democratic cloakrooms, Senate officers, and certain other offices.

*Senate service awards.*—Provides funding for the issuance of service pins or emblems as authorized by Senate Resolution 21, September 10, 1965. Senate Resolution 21 authorizes the Secretary of the Senate, under the direction of the Committee on Rules and Administration and in accordance with regulations promulgated by the Committee, to procure such pins or emblems and award them to members, officers, and employees of the Senate who are entitled.

*Postage.*—Provides funding for postage for the Office of the Secretary of the Senate for special delivery, foreign postage, registered mail and additional postage not covered under the frank.

*Education of Senate pages.*—Provides funding for the education of Senate pages. Senate Resolution 184, July 29, 1983, authorized the Secretary of the Senate to enter into a contract, agreement, or other arrangement with the Board of Education of the District of

Columbia, or to provide such educational services and items in such other manner as he may deem appropriate. Public Law 98-125, October 13, 1983, amended Public Law 98-51, July 14, 1983, striking out the heading and paragraph "Education of pages" under the heading "Joint items," and redesignated the funds provided in Public Law 98-51 for the education of pages between the House of Representatives and the Senate. The Senate has discontinued its contract with the District of Columbia, and will hire its own teachers beginning in the 1995 academic year at a savings of \$96,373.

*Stationery.*—Provides funding for stationery and office supplies for the Office of the Secretary of the Senate.

*Senate Commission on Art.*—Provides funding for the Senate Commission on Art, authorized by Public Law 100-696, November 18, 1988 (40 U.S.C. 188b), to acquire any work of art, historical object, documents, or material relating to historical matters, or exhibits for placement or exhibition within the Senate wing of the Capitol, any Senate office building, or in rooms, spaces, or corridors thereof, and to publish a catalog of Senate historical objects and exhibits currently within the Senate wing of the Capitol and any Senate office building.

The Senate Commission on Art was formerly the Commission on Arts and Antiquities, which was authorized by Senate Resolution 382, October 1, 1968, as amended by Senate Resolution 95, April 1, 1977, and Senate Resolution 400, March 23, 1988.

*Representation expenses.*—Provides funding (not to exceed \$50,000) to the Secretary of Senate to coordinate and carry out responsibilities in connection with foreign parliamentary groups or other foreign officials visiting the United States. Authorized by section 2 of Public Law 100-71, July 11, 1987, (2 U.S.C. 65f).

*Office of Captioning Services.*—Provides funding for the closed captioning of the televised Senate floor proceedings for the hearing impaired. Closed captioning was first authorized under the authority of Public Law 101-163, November 21, 1989.

*Senate Chief Counsel for Employment.*—Provides funding for the Office of the Senate Chief Counsel for Employment. This office is a nonpartisan office formed in May 1993 at the direction of the joint leadership and is charged with providing legal advice and representation of Senate offices in all areas of employment law.

SERGEANT AT ARMS AND DOORKEEPER OF THE SENATE

Appropriations, 1995 .....	\$74,894,000
Budget estimate, 1996 .....	72,234,000
House allowance .....	Not considered
Committee recommendation .....	61,347,000

The Committee recommends the appropriation of \$61,347,000 for expenses of the Sergeant at Arms, which is a reduction of \$13,547,000 from the amount appropriated for fiscal year 1994 and fiscal year 1995. The recommended amount is the lowest funding level since fiscal year 1986.

The following table sets forth the apportionment of funds under this appropriation. Any deviation of more than 10 percent cumulatively from the stated levels for each item will require the customary prior approval of the Committee.

## EXPENSES—OFFICE OF THE SERGEANT AT ARMS AND DOORKEEPER OF THE SENATE

	1995 level	1996 budget request	1996 Committee recommendation
Computer center .....	\$31,585,000	\$29,759,000	\$25,144,000
Telecommunications .....	22,590,000	21,339,000	17,369,000
State office coordination .....	12,384,000	12,901,000	12,384,000
Service department .....	6,400,000	5,950,000	4,983,000
Executive office .....	1,925,000	1,985,000	1,467,000
Administration:			
Consultants .....		300,000	
Seminars .....	10,000		
Total .....	74,894,000	72,234,000	61,347,000

Again, the Committee commends the Sergeant at Arms for the programmatic review that identified staffing reductions and consolidations, operational efficiencies, and lower priority activities, and enabled the Sergeant at Arms to maintain essential services at considerably lower cost to the taxpayer.

The joint leadership of the Senate also requested the General Accounting Office to conduct an audit of the Office of the Sergeant at Arms and Doorkeeper. As was the case with GAO's audit of the Office of the Secretary of the Senate, GAO found that the financial statement of the Office was reliable in all material respects; that internal controls were effective in safeguarding assets from material loss, assuring material compliance with relevant laws and regulations, and assuring that there are no material misstatements in the financial statement; and that there was no reportable non-compliance with laws and regulations that were tested.

The Committee is especially concerned about the significant cost of Senators' State offices. In testimony before the Committee on May 12, 1995, the Sergeant at Arms stated that nearly 40 percent of his budget is devoted to the support of such offices, including more than \$12,000,000 in rental payments. There are some 400 State offices for Senators, of which approximately 80 are staffed by a single individual. The Sergeant at Arms is obliged to provide each such office with computers, telephones, telefax machines, copiers, and other equipment. While the Committee recognizes the value of State offices to Senators and their constituents, it is also concerned about the cost of maintaining these offices, and urges the Sergeant at Arms to pursue with the Committee on Rules and Administration recommendations that will result in further savings.

The Committee has included language (section 5), at the request of the Sergeant at Arms, to authorize payment of telephone bills from the appropriation in which the bill is received, rather than in which the charge was incurred. This provision will eliminate the tedious, labor-intensive chore of reviewing thousands of calls to ascertain when they were made, and preparing separate vouchers for calls made in different fiscal years.

## MISCELLANEOUS ITEMS

Appropriations, 1995 .....	\$7,429,000
Budget estimate, 1996 .....	7,429,000
House allowance .....	Not considered
Committee recommendation .....	6,644,000

The Committee recommends an appropriation of \$6,644,000 for miscellaneous items, which is a reduction of \$785,000 from the amount provided in fiscal year 1995 and requested for fiscal year 1996.

Any deviation of more than 10 percent cumulatively from the stated levels for each item will require the customary prior approval of the Committee.

The following table sets forth the apportionment of funds under this appropriation:

## MISCELLANEOUS ITEMS APPORTIONMENT SCHEDULE

Item	Budget estimate fiscal year 1996	Committee rec- ommendation fiscal year 1996	Difference
Resolution and reorganization reserve .....	\$2,300,000	\$1,566,000	(\$734,000)
Reserve for contingencies (miscellaneous items) .....	950,000	750,000	(200,000)
Employees compensation fund reimbursement (work- men's compensation) .....	761,000	777,000	16,000
Civil service retirement fund reemployed annuitants .....	75,000	50,000	(25,000)
Committee on Rules and Administration—Calendars .....	81,000	.....	(81,000)
Jacob K. Javits Fellowship Program—(S. Res. 7, dated Mar. 3, 1993, as amended) (expires fiscal year 1998) .....	300,000	300,000	.....
John Heinz Fellowship Program—(S. Res. 356, dated Oct. 7, 1992) (expires fiscal year 1997) .....	71,000	71,000	.....
Reception of foreign dignitaries (S. Res. 247, dated Feb. 7, 1962, as amended) .....	25,000	25,000	.....
Foreign travel—Members and employees (S. Res. 179, dated May 25, 1977) .....	125,000	125,000	.....
Federal employees compensation account (Public Law 96-499, dated Dec. 5, 1980) (unemployment com- pensation) .....	1,600,000	1,500,000	(100,000)
Conferences for the majority and minority (Public Law 97-51, dated Jan. 3, 1983 and Public Law 101-520, dated Nov. 5, 1990) .....	150,000	150,000	.....
Policy committees for the majority and minority .....	.....	144,000	144,000
Postage .....	6,000	<sup>1</sup> 6,000	.....
Consultants—including agency contributions (Public Law 95-26, dated May 4, 1977 and Public Law 95- 94, dated Aug. 5, 1977) .....	725,000	550,000	(175,000)
Senate observer group (expires Dec. 31, 1994—S. Res. 105, dated Apr. 13, 1989, as amended) .....	145,000	580,000	435,000
Contribution costs authorized by Public Law 102-90, dated Aug. 14, 1991, and Public Law 103-50, dated July 2, 1993 .....	115,000	50,000	(65,000)
<b>Total .....</b>	<b>7,429,000</b>	<b>6,644,000</b>	<b>(785,000)</b>

<sup>1</sup> Postage apportionment (fiscal year 1996):

President of the Senate .....	\$2,700
Secretary for the Majority .....	1,100
Secretary for the Minority .....	1,100
Chaplain .....	1,100
<b>Total .....</b>	<b>6,000</b>

*Resolution and reorganization reserve.*—This line item is used to cover the costs of Senate resolutions and public laws that authorize the expenditures from the contingent fund of the Senate that do not have specific appropriations for such purpose. For example,

Senate Resolution 280, agreed to October 7, 1994, extended the Senate observer group from December 31, 1994, to December 31, 1996. This resolution required a reprogramming from the resolution and reorganization reserve to the line item for the Senate observer group to fully fund the account for fiscal year 1995. Other examples include: payments made to displaced Committee staff members authorized by Senate Resolution 9, agreed to January 7, 1993, and paying for Senator-elect expenses.

*Reserve for contingencies.*—This is a Committee on Rules and Administration line item which is used for items such as paying for gratuities for family members of deceased Senate employees, paying for damage to automobiles in the Senate parking lots, contractual, legal, and administrative services, and miscellaneous expenses.

*Employees compensation fund reimbursements (worker's compensation).*—Reimbursements made to the U.S. Department of Labor for total benefits and other payments made on behalf of Senate employees from the employees compensation fund.

*Civil service retirement fund reemployed annuitants.*—Payments to the Office of Personnel Management's civil service retirement and disability fund for amounts equal to the annuity allocable to the period of actual employment of reemployed annuitants in accordance with Public Law 94-397, agreed to September 3, 1976, for individuals who served continuously as an officer or employee of the Senate prior to October 1, 1979 (Public Law 95-391).

*Committee on Rules and Administration—calendars.*—At the recommendation of the Committee on Rules and Administration, no funds are provided for the purchase of calendars.

*Jacobs K. Javits Fellowship Program.*—Provides funding for the fellowship program established by Senate Resolution 75, agreed to March 3, 1993, and amended by Senate Resolution 105, agreed to April 19, 1993. The sum of \$300,000 is authorized on a fiscal year basis through fiscal year 1998.

*John Heinz Fellowship Program.*—Provides funding for the fellowship program established by Senate Resolution 356, agreed to October 7, 1992. The sum of \$71,000 is authorized on a fiscal year basis through fiscal year 1997.

*Reception of foreign dignitaries.*—The Committee on Foreign Relations is authorized to expend not to exceed \$25,000 each fiscal year to receive foreign dignitaries under the authority of Senate Resolution 247, agreed to February 7, 1962, as amended.

*Foreign travel—members and employees.*—Senate Resolution 179, agreed to May 25, 1977, authorized the payment from the contingent fund of the Senate of transportation costs and travel expenses incurred by Members and employees of the Senate when engaged in authorized foreign travel.

*Federal employees compensation account (unemployment compensation).*—This line item provides for expenses incurred for the Senate to reimburse the "Federal employees compensation" account, pursuant to Public Law 96-499, approved December 5, 1980, for unemployment compensation payments made to Senate employees.

*Conferences for the majority and minority.*—The amount recommended provides for the expenses of the majority and minority conference committees. In addition, the Committee recommends an

administrative provision, section 7, authorizing the chairmen of the conference committees to transfer salary funds into this into expenses, and vice versa.

*Policy committees for the majority and the minority*—This is a new item to provide for the expenses of the policy committees for the majority and minority. Formerly these expenses were carried within a lump sum appropriation for the salaries, agency contributions, and expenses of the policy committees. In addition, the Committee recommends an administrative provision, section 7, authorizing the chairmen of the policy committees to transfer expense funds to salaries, and vice versa.

*Postage*—Provides for postage allowances for the President of the Senate, Secretary of the Majority, Secretary of the Minority, and Senate Chaplain.

*Consultants—including agency contributions*—The authority providing for the appointment and payment of consultants to the majority and minority leaders and the legislative counsel, has been amended several times. The following summarizes the current authority and limitations as of February 9, 1995:

Majority leader: Four consultants at not to exceed the daily rate for maximum standing committee rate. One of the consultants may be appointed at an annual rate of compensation not to exceed the maximum annual rate for a standing committee.

Minority leader: Four consultants at not to exceed the daily rate for maximum standing committee rate. One of the consultants may be appointed at an annual rate of compensation not to exceed the maximum annual rate for a standing committee.

Legislative counsel (subject to the approval of the President pro tempore): Two consultants at not to exceed the daily rate for maximum standing committee rate, as authorized by 2 U.S.C. 61h-6 16.

*Senate Arms Control Observer Group*—Provides funding for the Senate Arms Control Observer Group, under the authority of Senate Resolution 105, agreed to April 13, 1989, as amended. The Senate Arms Control Observer Group is authorized through December 31, 1996.

*Contribution costs*—Provides for the payment of agency contribution costs as authorized by Public Law 102-90, approved August 14, 1991, and Public Law 103-50, approved July 2, 1993, for employees of the Senate Employees Child Care Center.

SENATORS' OFFICIAL PERSONNEL AND OFFICE EXPENSE ACCOUNT

Appropriations, 1995 .....	\$206,542,000
Budget estimate, 1996 .....	222,663,000
House allowance .....	Not considered
Committee recommendation .....	204,029,000

The Committee recommends an appropriation for fiscal year 1996 of \$204,029,000.

This account funds salaries and benefits of Senators' staffs as well as the office expense allowance for Senators' offices. These funds were formerly carried under several accounts including: "Administrative, clerical and legislative assistance to Senators;" "Agency contributions," under the heading "Salaries, officers and employees;" and "Official office expense allowances." Those separate ap-

ropriations were merged into this single account in Public Law 100-137.

The Senators' official personnel and office expense allowance [SOPOEA] is comprised of three components. Two of these are for salaries of personnel in Senators' offices. The allowance for administrative and clerical assistance is based on the population of States, beginning with States with a population of fewer than 5 million people to States with a population of 28 million or more. The tables below illustrate the allowances per population category and the States which fall into those categories.

The second component of the salaries allowance is for legislative assistance to Senators, as authorized by Public Law 95-94. This allowance provides funding for three positions in each Senator's office at an annual rate of \$128,350, for a total of \$385,050 per office, or \$38,505,000 for all 100 Senators.

The third component of the SOPOEA is for office expenses. Each Senator's office is allocated an amount for office expenses, as displayed in the following table. In addition, an amount of \$200,000 is provided to cover additional expenses that may be incurred in the event of the death or resignation of a Senator, and to provide for transitional expenses during election years.

It should be noted that Public Law 103-283, the Legislative Branch Appropriations Act for Fiscal Year 1995, increased the official office expense allowance for each Senator by \$50,000. A proviso was included in the language that limits the use of the official office expense allowance for mass mailings at not to exceed \$50,000.

It should also be noted that the amounts provided for salaries and expenses in the SOPOEA are entirely fungible. That is to say, amounts provided for salaries may be used for expenses, and vice versa. In addition, Senators may transfer up to \$100,000 of the funds allocated to their offices from the appropriation for "Official Mail" into the SOPOEA. Such transfers are displayed in the semi-annual report of the Secretary of the Senate.

The following tables illustrate the three components of the SOPOEA as currently authorized.

SENATORS' OFFICIAL PERSONNEL AND OFFICE EXPENSE ACCOUNT

State	Administrative and clerical assistance as of October 1, 1995	Legislative assistant assistance as of October 1, 1995	Official office expense allowance as of October 1, 1995	Fiscal year 1996 total allowance
Alabama .....	\$1,087,597	\$385,050	\$116,300	\$1,588,947
Alaska .....	1,087,597	385,050	221,600	1,694,247
Arizona .....	1,087,597	385,050	128,975	1,601,622
Arkansas .....	1,087,597	385,050	118,250	1,590,897
California .....	1,974,051	385,050	168,950	2,528,051
Colorado .....	1,087,597	385,050	124,100	1,596,747
Connecticut .....	1,087,597	385,050	105,575	1,578,222
Delaware .....	1,087,597	385,050	95,825	1,568,472
Florida .....	1,485,753	385,050	120,200	1,991,003
Georgia .....	1,220,315	385,050	116,300	1,721,665
Hawaii .....	1,087,597	385,050	245,000	1,717,647
Idaho .....	1,087,597	385,050	128,000	1,600,647
Illinois .....	1,397,274	385,050	138,725	1,921,049
Indiana .....	1,131,836	385,050	116,300	1,633,186

## SENATORS' OFFICIAL PERSONNEL AND OFFICE EXPENSE ACCOUNT—Continued

State	Administrative and clerical assistance as of October 1, 1995	Legislative assistant assistance as of October 1, 1995	Official office expense allowance as of October 1, 1995	Fiscal year 1996 total allowance
Iowa .....	1,087,597	385,050	119,225	1,591,872
Kansas .....	1,087,597	385,050	119,225	1,591,872
Kentucky .....	1,087,597	385,050	115,325	1,587,972
Louisiana .....	1,087,597	385,050	120,200	1,592,847
Maine .....	1,087,597	385,050	110,450	1,583,097
Maryland .....	1,131,836	385,050	100,700	1,617,586
Massachusetts .....	1,176,076	385,050	114,350	1,675,476
Michigan .....	1,308,794	385,050	124,100	1,817,944
Minnesota .....	1,087,597	385,050	120,200	1,592,847
Mississippi .....	1,087,597	385,050	118,250	1,590,897
Missouri .....	1,131,836	385,050	121,175	1,638,061
Montana .....	1,087,597	385,050	128,000	1,600,647
Nebraska .....	1,087,597	385,050	120,200	1,592,847
Nevada .....	1,087,597	385,050	129,950	1,602,597
New Hampshire .....	1,087,597	385,050	106,550	1,579,197
New Jersey .....	1,220,315	385,050	110,450	1,715,815
New Mexico .....	1,087,597	385,050	125,075	1,597,722
New York .....	1,691,015	385,050	145,550	2,221,615
North Carolina .....	1,220,315	385,050	112,400	1,717,765
North Dakota .....	1,087,597	385,050	119,225	1,591,872
Ohio .....	1,397,274	385,050	129,950	1,912,274
Oklahoma .....	1,087,597	385,050	123,125	1,595,772
Oregon .....	1,087,597	385,050	132,875	1,605,522
Pennsylvania .....	1,441,513	385,050	128,975	1,955,538
Rhode Island .....	1,087,597	385,050	104,600	1,577,247
South Carolina .....	1,087,597	385,050	110,450	1,583,097
South Dakota .....	1,087,597	385,050	120,200	1,592,847
Tennessee .....	1,131,836	385,050	116,300	1,633,186
Texas .....	1,691,015	385,050	149,450	2,225,515
Utah .....	1,087,597	385,050	128,000	1,600,647
Vermont .....	1,087,597	385,050	105,575	1,578,222
Virginia .....	1,176,076	385,050	106,550	1,667,676
Washington .....	1,131,836	385,050	135,800	1,652,686
West Virginia .....	1,087,597	385,050	105,575	1,578,222
Wisconsin .....	1,131,836	385,050	119,225	1,636,111
Wyoming .....	1,087,597	385,050	123,125	1,595,772
Total .....	117,812,618	38,505,000	12,528,950	168,846,568

According to the most recent employment data compiled by the Secretary of the Senate, as of March 31, 1995, there were 4,085 individuals employed in Senators' offices and covered by this appropriation. That level represents a decline of 50 from the level of September 30, 1992.

*U.S. Senate Senator's staff as of September 30, 1985-94 and March 31, 1995*

Year	Number of staff
1985 .....	4,116
1986 .....	3,835
1987 .....	4,082
1988 .....	4,036
1989 .....	4,111
1990 .....	4,035
1991 .....	4,197

<i>Year</i>	<i>Number of staff</i>
1992 .....	4,135
1993 .....	4,262
1994 .....	4,142
1995 .....	4,085

In addition to providing funds for compensation of employees within Senators' offices, this appropriation also provides for agency contributions for those employees; that is, the Senate's share, as an employer, of the various employee benefit programs for which Senate employees are eligible. These payments are mandatory, and fluctuate according to the programs in which employees are enrolled, the level of compensation, and the degree of participation. Budget requests for this account prepared by the Financial Clerk must be based on both experience and evaluation of trends. The fiscal year 1996 request for this account anticipates \$50,836,000 in agency contribution costs.

The amount recommended by the Committee for the SOPOEA is less than would be required to cover all obligations that could be incurred under the authorized allowances for all Senators. The Committee is able to recommend an appropriation of a lesser amount than potentially necessary because Senators' offices typically do not obligate funds up to the absolute ceiling of their respective allowances. In fact, a number of offices spend a good deal less than their total allowances. Evidence of this practice can be found in the semiannual report of the Secretary of the Senate. At the direction of this Committee in the fiscal year 1995 Legislative Branch Appropriations Act, the Secretary's report now includes summary information on each Senator's authorized allowance, expenditures made, and the balance, if any.

In the alternative, the Committee could recommend an appropriation to fully fund the sum total of all the authorized allowances. For the fiscal year 1996, that would mean an appropriation of \$222,663,000, \$18,634,000 more than recommended. To follow that course, however, particularly in this time of severe fiscal retrenchment, would drain resources from other Senate activities only to have those funds lapse in the SOPOEA account at the end of the year.

OFFICE OF FAIR EMPLOYMENT PRACTICES

Appropriations, 1995 .....	\$889,000
Budget estimate, 1996 .....	890,000
House allowance .....	Not considered
Committee recommendation .....	778,000

Section 303 of title III of the Civil Rights Act of 1991, (Public Law 102-166) established an Office of Senate Fair Employment Practices [OFEP]. The mission of this Office is to provide procedures to protect the rights of Senate employees with respect to their public employment to be free of discrimination on the basis of race, color, religion, sex, national origin, age, or disability. While the responsibilities of the Office will eventually be taken over by the Office of Compliance established by the Congressional Accountability Act, OFEP must continue to handle cases brought before July 23, 1996.

The Committee recommends an appropriation of \$778,000, as requested by the Director of the Office in testimony before the Com-

mittee on May 12, 1995. The amount recommended is a reduction of \$111,000 below the amount provided for fiscal year 1995.

SETTLEMENTS AND AWARDS RESERVE

Appropriations, 1995 .....	\$1,000,000
Budget estimate, 1996 .....	1,000,000
House allowance .....	Not considered
Committee recommendation .....	1,000,000

The Committee recommends an appropriation of \$1,000,000, to remain available until expended. The amount provided is the same as the budget request and the amount provided for fiscal year 1995. In addition, the Committee recommends bill language providing that the funds made available for fiscal year 1995 may remain available until expended.

This account provides a contingency fund for the potential costs associated with the disposition of cases resolved through the process established by the Civil Rights Act of 1991 (Public Law 102-166).

STATIONERY (REVOLVING FUND)

Appropriations, 1995 .....	\$13,000
Budget estimate, 1996 .....	13,000
House allowance .....	Not considered
Committee recommendation .....	13,000

The Committee recommends the request of \$13,000 for stationery and office supplies for the President of the Senate, conference committees of the Senate, the Chaplain, and the Senate Chamber. The sum recommended is the same as the amount enacted for fiscal year 1995.

The funds are allocated as follows:

*Stationery (revolving fund) allocation—fiscal year 1996*

President of the Senate .....	\$4,500
Chaplain .....	700
Senate Chamber .....	7,200
Conference of the majority and conference of the minority .....	600
Total .....	13,000

SENATE OFFICIAL MAIL COSTS

Appropriations, 1995 .....	\$11,000,000
Budget estimate, 1996 .....	36,300,000
House allowance .....	Not considered
Committee recommendation .....	11,000,000

The Committee recommendation provides \$11,000,000 for the official mail costs of the Senate. The amount provided is the same as the appropriation for fiscal year 1995 and is a reduction of \$25,300,000 from the request.

RESCISSION

The Committee recommends the rescission of \$63,544,724.12 from funds previously appropriated for the Senate. Section 7 of the Fiscal Year 1995 Legislative Branch Appropriations Act (Public Law 103-283) withheld from obligation, effective July 22, 1994, \$65,000,000 of funds appropriated in previous acts on a no-year

basis. Since that time, payments in the amount of \$1,455,275.88 have been made to honor obligations incurred prior to July 22, 1994, but not presented for payment until after that date. The recommendation rescinds the balance of funds withheld from obligation pursuant to section 7.

#### HOUSE OF REPRESENTATIVES

Appropriations, 1995 .....	\$728,601,600
Budget estimate, 1996 .....	796,995,000
House allowance .....	671,561,000
Committee recommendation .....	671,561,000

The Committee recommends a total appropriation of \$671,561,000 for the House of Representatives. In keeping with the longstanding tradition of comity between the Houses on matters pertaining solely to one House, the Committee concurs with the House allowance.

#### JOINT ITEMS

##### JOINT ECONOMIC COMMITTEE

Appropriations, 1995 .....	\$4,090,000
Budget estimate, 1996 .....	4,265,000
House allowance .....	3,000,000
Committee recommendation .....	3,000,000

The Committee recommends an appropriation of \$3,000,000 for the Joint Economic Committee. This is a reduction of \$1,090,000 from the amount appropriated for fiscal year 1995 and \$1,265,000 from the request. The recommended amount represents a 27-percent decrease from fiscal year 1995 levels.

##### JOINT COMMITTEE ON PRINTING

Appropriations, 1995 .....	\$1,370,000
Budget estimate, 1996 .....	1,414,000
House allowance .....	750,000
Committee recommendation .....	1,164,000

The Committee recommends the appropriation of \$1,164,000 for the Joint Committee on Printing. The reduction from the amount appropriated for fiscal year 1995 is commensurate with reductions applied to funding for the standing, special, and select committees of the Senate.

The Committee does not agree with the proposal of the House to abolish the Joint Committee and divide its responsibilities between the Senate Committee on Rules and Administration and its counterpart committee in the House. The functions and services of the Government Printing Office are a shared resource, and the Committee believes that a Joint Committee is the preferable means to administer that resource.

##### JOINT COMMITTEE ON TAXATION

Appropriations, 1995 .....	\$6,019,000
Budget estimate, 1996 .....	6,460,000
House allowance .....	6,019,000
Committee recommendation .....	5,116,000

The Committee recommends an appropriation of \$5,116,000 for salaries and expenses of the Joint Committee on Taxation. Again, the recommended reduction from amounts provided for fiscal year 1995 is commensurate with that applied to standing, special, and select committees of the Senate.

OFFICE OF THE ATTENDING PHYSICIAN

Appropriations, 1995 .....	\$1,335,000
Budget estimate, 1996 .....	1,260,000
House allowance .....	1,260,000
Committee recommendation .....	1,260,000

The Committee recommends the appropriation of \$1,260,000 for the Office of the Attending Physician. The amount is \$75,000 below the appropriation for fiscal year 1995, and is the same as the House allowance and the budget estimate. The Office was first established by House Resolution 253, adopted December 5, 1928.

CAPITOL POLICE BOARD

CAPITOL POLICE

	<i>Recommended</i>
Salaries .....	\$69,825,000
Expenses .....	2,190,000
	72,015,000
Total, Capitol Police Board .....	72,015,000

The Committee continues funding the operations of the entire U.S. Capitol Police Force within joint items under the heading "Capitol Police Board."

CAPITOL POLICE

SALARIES

Appropriations, 1995 .....	\$69,382,000
Budget estimate, 1996 .....	72,024,000
House allowance .....	70,132,000
Committee recommendation .....	69,825,000

The Committee recommends an appropriation of \$69,825,000 for the salaries of the U.S. Capitol Police, a reduction of \$307,000 from the House allowance. The reduction is the amount associated with the House proposal to transfer certain positions relative to Capitol security from the Architect of the Capitol to the Capitol Police. The Committee does not agree with the proposal and recommends adjusting the funding level accordingly.

The amount provided covers salaries, benefits, and overtime costs. Capitol Police personnel are also eligible for hazardous duty pay, a clothing allowance, and comparability pay similar to locality pay adjustments granted other Federal law enforcement personnel in the Washington, DC, area. Capitol Police personnel on the Senate detail are the only Senate employees eligible for such comparability pay.

GENERAL EXPENSES

Appropriations, 1995 .....	\$2,000,000
Budget estimate, 1996 .....	2,190,000
House allowance .....	2,560,000
Committee recommendation .....	2,190,000

The Committee recommends \$2,190,000 for general expenses of the Capitol Police, the same as the request. The Committee does not agree with the House proposal to transfer certain Capitol security functions from the Architect of the Capitol to the Capitol Police, and reserves judgment at this time on the House proposal to transfer personnel and payroll operations to the National Finance Center.

These expenses include office supplies and equipment, laundry and drycleaning, communications, motor vehicles, uniforms and equipment, investigations, training, and miscellaneous items. The increase over fiscal year 1995 will provide for contractual services to implement the biennial promotional process.

Funds continue to be provided within the budget of the Senate Sergeant at Arms for the maintenance of Capitol Police radios.

CAPITOL GUIDE AND SPECIAL SERVICES OFFICE

Appropriations, 1995 .....	\$1,991,000
Budget estimate, 1996 .....	2,093,000
House allowance .....	1,991,000
Committee recommendation .....	1,991,000

The Committee concurs with the House recommendation to combine the Capitol Guide Service and the Special Services Office, under the auspices of the Capitol Guide Board. The Board is composed of the Sergeants at Arms of the House and Senate, and the Architect of the Capitol.

The amount recommended is the same as the House allowance and the amounts appropriated to the two separate offices for fiscal year 1995. The amount of the budget estimate shown in the table above is the combined fiscal year 1996 estimate for the two offices.

The Committee reminds the Capitol Guide Board of its expectation that the Board will participate actively in the review of information and educational programs provided in the Capitol which is being conducted by the Secretary of the Senate in response to language in Public Law 103-283. The aim of this review is to find ways to improve the content of such programs with reference especially to the history and constitutional functions of the Congress.

STATEMENTS OF APPROPRIATIONS

Appropriations, 1995 .....	
Budget estimate, 1996 .....	
House allowance .....	\$30,000
Committee recommendation .....	30,000

The Committee concurs with the House and recommends \$30,000 for the preparation of detailed statements of appropriations as required by law. This account is used as payment for the preparation of the volumes, "Statements on Appropriations," for the first session of the 104th Congress. These volumes show annual appropriations made, indefinite appropriations, and contracts authorized,

along with a chronological history of regular appropriations bills. The volumes are compiled jointly by the Senate and House Committees on Appropriations pursuant to a directive in the Legislative Appropriations Act of June 7, 1924.

Funding for this activity has been drawn from other sources in recent years. The Committee concurs with the House in reviving a specific account for this purpose so the cost is more readily identifiable.

OFFICE OF COMPLIANCE

Appropriations, 1995 .....	
Budget estimate, 1996 .....	
House allowance .....	
Committee recommendation .....	\$2,500,000

The Committee recommends an appropriation of \$2,500,000 for the salaries and expenses of the Office of Compliance, as authorized by section 305 of Public Law 104-1, the Congressional Accountability Act of 1995. The recommendation is based on testimony presented to the Committee on May 12, 1995, by the Director of the Senate Office of Fair Employment Practices and the Senate Legal Counsel.

It is anticipated that the Office of Compliance will be housed in available space within the legislative branch, and funds for rental payments should not be necessary. In addition, the Committee understands that necessary equipment will be acquired in fiscal year 1995.

The Committee expects the Office to provide regular reports on the present and potential costs to the Senate and the Congress as a whole from the implementation of the Congressional Accountability Act. In this time of severe fiscal restraint, the Committee must have sufficient information to plan for potential funding increases and assess their impacts on other ongoing activities.

The House provided \$858,000 for an Office of Compliance within the general appropriation for the House of Representatives. In keeping with the custom of comity between the two Houses, the Committee makes no recommendation on that House item. The Committee believes, however, that funding for the Office of Compliance is more appropriate as a joint item, and has recommended full funding in that category.

OFFICE OF TECHNOLOGY ASSESSMENT

SALARIES AND EXPENSES

Appropriations, 1995 .....	\$21,970,000
Budget estimate, 1996 .....	23,195,000
House allowance .....	
Committee recommendation .....	3,615,000

The Committee recommends an appropriation of \$3,615,000 for the Office of Technology Assessment. In addition, the Committee recommends that \$2,500,000 from funds appropriated for the Office in Public Law 103-283 remain available until September 30, 1996. The amount provided is for salaries and expenses necessary for the orderly closing of the Office.

The House Appropriations Committee also recommended termination of OTA, but provided no funding for termination costs. During consideration of the bill by the House of Representatives, an amendment was adopted transferring the functions of the Office of Technology Assessment to the Congressional Research Service. The Committee disagrees with this proposal. The purposes, procedures, methodologies, management, and governance of the CRS and the OTA are quite different, and the Committee believes the merger of the two would substantially harm the Congressional Research Service.

The amount recommended will allow for the orderly completion and distribution of approximately 30 reports which are currently in their final stages. A maximum of 17 employees is provided for closing the Office. From within the amount appropriated for fiscal year 1996, \$150,000 is recommended to remain available until September 30, 1997, to provide for unemployment claims that may arise. Administrative language which reflects and extensively quotes the language and content of Senate Resolution 9 of the 103d Congress, providing for the payment of severance pay for certain employees of the Senate, is recommended to provide severance pay for terminated employees of the Office.

The Committee has recommended a provision directing that computer and other office equipment, the OTA library, and other physical assets that the Librarian of Congress identifies as useful to the Library's work be transferred to the Library of Congress. The Committee is particularly interested in these assets being made available to the Congressional Research Service. The Office of Technology Assessment has a fine collection of research materials that is specifically designed to support science and technology policy analysis. In addition, the standard and specialized work stations currently in place at OTA have the hardware and software capabilities that would further enhance the efficiency and quality of CRS work.

## CONGRESSIONAL BUDGET OFFICE

### SALARIES AND EXPENSES

Appropriations, 1995 .....	\$23,188,000
Budget estimate, 1996 .....	25,788,000
House allowance .....	24,288,000
Committee recommendation .....	25,788,000

The Committee recommends an appropriation of \$25,788,000 for the Congressional Budget Office. The amount is \$1,500,000 above the House allowance and \$2,600,000 above the amount provided for fiscal year 1995, and is the same as the budget estimate. The Committee also recommends increasing the staff ceiling to 244 full-time equivalent positions.

The increase over the House allowance provides the full funding requirement and the 25 full-time equivalent positions needed to carry out the new duties assigned to CBO by the Unfunded Mandates Reform Act of 1995 (Public Law 104-4). The House has proposed providing \$1,100,000 above fiscal year 1995 for this purpose, but no new positions. The Committee believes that CBO should be given the staff and funding needed to perform the estimates man-

dated by the law. Failure to do so would create an unfunded mandate within the Congress itself, and would further strain CBO's ability to perform its primary mission of budget analysis as the Congress moves toward a balanced Federal budget.

The Committee concurs with the House in recommending an administrative provision, requested in the budget, providing the Director of CBO with the authority to exclude from retirement coverage certain temporary employees.

#### ARCHITECT OF THE CAPITOL

The Committee has recommended a funding level of \$159,008,000 for all appropriations under the Architect of the Capitol, including joint, Senate, and House appropriations included in title I, and the Library buildings and grounds, structural and mechanical care, and the Botanic Garden appropriations included in title II of the bill. Overall, the Committee considered requests totaling \$210,844,000.

The Committee believes the budget presentation of the Architect leaves much to be desired in presenting a full accounting of the Architect's activities. Specifically, substantial amounts are presented in the category "items under which no changes occur" with no narrative description. The Committee directs the Architect, in the preparation of the fiscal year 1997 budget request, to fully describe each such item, including, but not limited to: (1) when funds were first appropriated; (2) total estimated project cost; (3) total expended to date; (4) estimated completion date; and (5) project purpose.

The Committee also is concerned about unobligated balances within the Architect's accounts and further directs the Architect to include in his budget presentation documents a full accounting of all unobligated balances for any projects, and to provide the Committee with monthly updates on the status of those balances. The Committee further suggests that the Architect discontinue requesting funds on a no-year basis. Rather, long-term projects should be funded with multiyear appropriations with a definite period of availability.

The following table shows the request and the Committee recommendation:

Appropriation	Fiscal year—		
	1995 appropriation	1996 request	1996 recommendation
Salaries .....	\$9,103,000	\$9,823,000	\$8,876,000
Contingent expenses .....	100,000	100,000	100,000
Capitol buildings .....	22,797,000	28,085,000	23,132,000
Capitol Grounds .....	5,270,000	6,084,000	5,143,000
Senate office buildings .....	47,619,000	52,537,000	41,757,000
House office buildings .....	41,364,000	46,054,000	33,001,000
Capitol Power Plant .....	33,437,000	37,862,000	31,518,000
Total, title I .....	159,690,000	180,545,000	143,527,000
Botanic Garden .....	3,230,000	10,370,000	3,053,000

Appropriation	Fiscal year—		
	1995 appropriation	1996 request	1996 recommendation
Library buildings and grounds, structural and mechanical care .....	12,483,000	19,929,000	12,428,000
Total, title II .....	15,713,000	30,229,000	15,481,000
Total .....	175,403,000	210,844,000	159,008,000

#### OFFICE OF THE ARCHITECT—SALARIES

Appropriations, 1995 .....	\$9,103,000
Budget estimate, 1996 .....	9,823,000
House allowance .....	8,569,000
Committee recommendation .....	8,876,000

The Committee recommends an appropriation of \$8,876,000 for the Office of the Architect of the Capitol—Salaries.

The Committee has stricken House language transferring certain Capitol security functions from the Architect to the Capitol Police and has adjusted funding levels accordingly. While the House proposal may have merit, the Committee has received no testimony or other information on the reasons for the proposed transfer or its effects. The Committee believes it more prudent to await the ongoing overall review of the Architect's office before proceeding with this proposal.

The Committee has recommended the authority for travel, with a \$20,000 limitation.

#### OFFICE OF THE ARCHITECT—CONTINGENT EXPENSES

Appropriations, 1995 .....	\$100,000
Budget estimate, 1996 .....	100,000
House allowance .....	100,000
Committee recommendation .....	100,000

The Committee recommends an appropriation of \$100,000 for contingent expenses of the Architect. This is the same as the budget request and the House allowance.

The recommended amount will enable the Architect to make surveys and studies and meet unforeseen expenses in connection with activities under the care of the Architect. The Committee again directs the Architect to apprise the Committee before obligations are made from this account for any project or activity in or concerning the Senate wing of the Capitol, the Senate office buildings or any other space occupied by Senate entities, or the Capitol Grounds on the Senate side.

#### CAPITOL BUILDINGS AND GROUNDS

##### CAPITOL BUILDINGS

Appropriations, 1995 .....	\$22,797,000
Budget estimate, 1996 .....	28,085,000
House allowance .....	22,832,000
Committee recommendation .....	23,132,000

The Committee recommends an appropriation of \$23,132,000 for the operation and maintenance of the Capitol Building and the electrical substations of the House and Senate office buildings. The amount recommended is \$335,000 above the amount provided for fiscal year 1995 and represents a reduction of \$4,953,000 from the request. The amount recommended above the House allowance provides funding for Senate items not addressed by the House and restores funding for Capitol security.

The Committee recommends language to continue the operations of the flag office on a reimbursable basis.

The Committee is concerned about the poor condition of the pavers on the terraces along the west front of the Capitol. The terraces were recently renovated at considerable cost to the taxpayer, and have significantly deteriorated through warping, breakage, and other damage, creating an irregular surface that is hazardous for Capitol visitors. The Committee directs the Architect to provide a report by September 1, 1995, fully discussing the causes of the problem, proposed remedies, and potential costs, and what recourse may be sought from the original contractor.

The Committee directs that no new Senate projects or activities other than those listed below be undertaken with funds provided in this or previous appropriations acts without the prior written approval of the Committee, and that the Committee be notified in writing in advance of any new Senate projects or activities to be undertaken with the funds provided for annual maintenance, repairs, alterations, or miscellaneous improvements.

The following table displays the request and the Committee recommendation.

## REQUEST VERSUS RECOMMENDATION

Item	Request	Committee recommendation
Personnel compensation and benefits .....	\$13,842,000	\$12,938,000
Travel, rent, and communications .....	1,032,600	851,600
Annual maintenance, repairs, and alterations .....	6,612,500	5,329,500
Supplies, materials, and equipment .....	662,900	662,900
Subtotal .....	22,150,000	19,782,000
1996 budget projects:		
Cyclical maintenance:		
Ongoing projects:		
Upgrade Capitol complex x-ray machines .....	200,000	200,000
Plumbing renovations, Capitol Building .....	600,000	400,000
Elevator/escalator modernization program .....	600,000	400,000
New requests:		
Conservation of wall paintings .....	160,000	100,000
Design to improve air-conditioning, east front .....	90,000	.....
Repair/replace door locks, Senate wing .....	300,000	.....
Design, House Chamber audio system .....	70,000	.....
Electrical renovations, Senate kitchen .....	100,000	.....
Replace Minton tile .....	200,000	200,000
Replace roof, Senate wing, east front .....	500,000	250,000
Subtotal, cyclical maintenance .....	2,820,000	1,550,000

## REQUEST VERSUS RECOMMENDATION—Continued

Item	Request	Committee recommendation
Continuing and initiating other programs:		
Ongoing projects:		
ADA improvements .....	300,000	300,000
Replace/repair underground storage tanks .....	200,000	200,000
New requests:		
Renovate locker space, Capitol Police, Capitol Building ...	53,000	.....
Renovate locker space, Capitol Police, off-site delivery center .....	100,000	.....
Capitol complex fire systems master plan .....	330,000	.....
CAD data base development .....	50,000	.....
Telecommunications network management .....	250,000	100,000
Implementation of AOCNET .....	500,000	400,000
Lightning protection, Capitol Building .....	155,000	.....
Legislative branch warehouse operations and maintenance, Fort Meade .....	400,000	400,000
Installation of smoke detectors and fire alarms .....	777,000	400,000
Subtotal, continuing and initiating other programs .....	3,115,000	1,800,000
Total, Capitol buildings .....	28,085,000	23,132,000

## CAPITOL GROUNDS

Appropriations, 1995 .....	\$5,270,000
Budget estimate, 1996 .....	6,084,000
House allowance .....	5,143,000
Committee recommendation .....	5,143,000

The Committee concurs with the House in recommending an appropriation of \$5,143,000 for Capitol Grounds for the care and improvements of the grounds surrounding the Capitol, the Senate and House office buildings, and the Capitol Power Plant. This is \$941,000 less than the request, and \$127,000 below the enacted level.

The Committee directs the Architect to develop alternative proposals for the replacement of concrete sewer pipe barriers on the Capitol Grounds. These barriers, initially installed as temporary measures during Operation Desert Storm, have been in place now for more than 4 years. Unsightly from the beginning, they have deteriorated over the years and remain a blight on the otherwise splendid Capitol landscape, despite the Architect's best efforts to disguise this eyesore with decorative plantings.

More decorative concrete pots have been placed at Capitol drive entrances, and the Committee believes that similar pots would be a more suitable replacement for the concrete pipe barriers. The Committee understands that replacement will not be inexpensive, but believes that if such security barriers are to be a long-term addition to the Capitol landscape, they should be more in keeping with their magnificent surroundings.

Accordingly, the Committee directs the Architect to develop proposals, with cost estimates, and present them to the Committee by October 1, 1995. The Committee will entertain reprogrammings, if necessary, to cover increased costs.

The Committee directs that no new Senate projects or activities other than those listed below be undertaken with funds provided in this or previous appropriations acts without the prior written approval of the Committee, and that the Committee be notified in writing in advance of any new Senate projects or activities to be undertaken with the funds provided for annual maintenance, repairs, alterations, or miscellaneous improvements.

The following table displays the request and the Committee recommendation.

## REQUEST VERSUS RECOMMENDATION

Item	Request	Committee recommendation
Personnel compensation and benefits .....	\$3,830,000	\$3,457,000
Annual maintenance, repairs, and alterations .....	1,175,000	1,099,000
Supplies, materials, and equipment .....	137,000	137,000
Subtotal .....	5,142,000	4,693,000
1996 budget projects:		
Cyclical maintenance:		
Ongoing projects:		
Replace bituminous paving, various locations .....	175,000	175,000
Replace sidewalks, various locations .....	250,000	250,000
New requests:		
Replace dump truck .....	55,000	.....
Renovate exterior lighting, Taft Memorial .....	50,000	.....
Repairs to Delaware Avenue, SW .....	312,000	.....
Subtotal, cyclical maintenance .....	842,000	425,000
Continuing and initiating other programs:		
Ongoing projects—ADA improvements .....	25,000	25,000
Recycling program—Composting pilot .....	75,000	.....
Subtotal, continuing and initiating other programs .....	100,000	25,000
Total, Capitol Grounds .....	6,084,000	5,143,000

## SENATE OFFICE BUILDINGS

Appropriations, 1995 .....	\$47,619,000
Budget estimate, 1996 .....	52,537,000
House allowance .....	Not considered
Committee recommendation .....	41,757,000

The Committee recommends an appropriation of \$41,757,000 for maintenance of the Senate office buildings. The recommended amount is \$5,862,000 below the amount provided for fiscal year 1995 and \$10,780,000 below the request. Since this item pertains solely to the Senate, it was not considered by the House.

The Committee directs that no new Senate projects or activities other than those listed below be undertaken with funds provided in this or previous appropriations acts without the prior written approval of the Committee, and that the Committee be notified in writing in advance of any new Senate projects or activities to be undertaken with the funds provided for annual maintenance, repairs, alterations, or miscellaneous improvements.

The following table displays the request and the Committee recommendation.

## REQUEST VERSUS RECOMMENDATION

Item	Request	Committee recommendation
Personnel compensation and benefits .....	\$27,005,000	\$24,068,000
Annual rent, maintenance, repairs, and alterations .....	10,326,000	9,742,000
Supplies, materials, and equipment .....	3,063,000	3,063,000
Subtotal .....	40,394,000	36,873,000
1996 budget projects:		
Cyclical maintenance:		
Ongoing projects:		
Replace air-conditioning units, Dirksen Senate Office Building .....	650,000	650,000
Replace air-conditioning units, Russell Senate Office Building .....	600,000	600,000
Electrical/telecommunications modernization, Russell Senate Office Building .....	2,000,000	1,000,000
Renovate committee hearing rooms .....	1,284,000	600,000
Plumbing renovations, Russell Senate Office Building .....	550,000	400,000
Roof repairs, Russell Senate Office Building/Dirksen Senate Office Building .....	400,000	400,000
New requests:		
Install storm windows, Capitol Police headquarters .....	150,000	.....
Roof repairs, Capitol Police headquarters .....	75,000	.....
Modernize freight elevators, Russell Senate Office Building .....	350,000	.....
Modernize Hart Senate Office Building elevators .....	1,200,000	.....
Subtotal, cyclical maintenance .....	7,259,000	3,650,000
Continuing and initiating other programs:		
Ongoing projects:		
ADA improvements .....	300,000	300,000
Lightning protection systems, Senate office buildings .....	100,000	100,000
Replace steam condensate vacuum pumps, Dirksen Senate Office Building .....	34,000	34,000
New requests:		
Construct Hart Senate Office Building stair/escalator .....	2,000,000	.....
Install fire sprinkler system, Dirksen Senate Office Building .....	1,200,000	600,000
Security improvements, Senate telecommunications .....	500,000	.....
Renovate toilet rooms, ADA, Hart Senate Office Building ..	650,000	200,000
Subtotal, continuing and initiating other programs .....	4,784,000	1,234,000
Total, Senate office buildings .....	52,437,000	41,757,000

## HOUSE OFFICE BUILDINGS

Appropriations, 1995 .....	\$41,364,000
Budget estimate, 1996 .....	46,054,000
House allowance .....	33,001,000
Committee recommendation .....	33,001,000

The Committee recommends funds for maintenance of House office buildings at the level proposed by the House. As this item per-

tains solely to the House, the Committee concurs in the House allowance.

CAPITOL POWER PLANT

Appropriations, 1995 .....	\$36,637,000
Budget estimate, 1996 .....	41,062,000
House allowance .....	36,578,000
Committee recommendation .....	35,518,000

The Committee recommends an appropriation of \$35,518,000, which is \$1,119,000 below the amount provided for fiscal year 1995, \$5,544,000 below the request, and \$1,060,000 below the House allowance.

More than three-quarters of the recommended amount is for the purchase of electricity from the local private utility, payment to the government of the District of Columbia for the provision of water and sewer services, and the procurement of boiler fuel, as displayed in the following table.

*Fiscal year 1996 estimated utility costs*

Purchase of electricity .....	\$22,340,000
Purchase of natural gas .....	640,000
Purchase of steam .....	260,000
Purchase of chilled water .....	242,000
Purchase of coal .....	3,218,000
Purchase of oil .....	500,000
Water and sewer payments .....	2,485,000
 Total .....	 29,685,000

The balance of this appropriation supports a work force who operate and maintain the Power Plant. The Power Plant provides heat, light, power, and air-conditioning for the Capitol, Senate and House office buildings, and the Library of Congress buildings; heat, light, and power for the Botanic Garden and the Senate and House Garages; light for the Capitol Grounds' street, park, and floodlighting system; steam heat for the Government Printing Office and Washington City Post Office; and steam heat and air-conditioning for the Union Station complex, Folger Shakespeare Library, the Thurgood Marshall Federal Judiciary Building, and the U.S. Supreme Court Building on a reimbursable basis.

With regard to the reimbursements, the Committee concurs with the House in recommending that reimbursements be predicated on full cost recovery, and has increased the amount to \$4,000,000.

The following table displays the request and the Committee recommendation.

REQUEST VERSUS RECOMMENDATION

Item	Request	Committee recommendation
Personnel compensation and benefits .....	\$5,428,000	\$4,902,000
Utilities and communications .....	26,816,100	25,364,100
Annual maintenance and supplies .....	5,301,900	5,251,900
Subtotal .....	37,546,000	35,518,000

## REQUEST VERSUS RECOMMENDATION—Continued

Item	Request	Committee recommendation
1996 budget projects:		
Cyclical maintenance:		
Repair tunnel:		
South Capitol Street .....	1,016,000	.....
Constitution Avenue .....	2,500,000	.....
Subtotal, cyclical maintenance .....	3,516,000	.....
Less: Estimated reimbursements .....	(3,200,000)	(4,000,000)
Total, Capitol Power Plant .....	37,862,000	31,518,000

## LIBRARY OF CONGRESS

## CONGRESSIONAL RESEARCH SERVICE

## SALARIES AND EXPENSES

Appropriations, 1995 .....	\$60,084,000
Budget estimate, 1996 .....	65,913,000
House allowance .....	75,083,000
Committee recommendation .....	60,084,000

The Committee recommends an appropriation of \$60,084,000 for the Congressional Research Service. The amount recommended is identical to the fiscal year 1995 amount, \$5,829,000 below the request, and \$14,999,000 below the House allowance.

The Committee recommends amending section 207 and 208 to allow the Congressional Research Service to complete its ongoing parliamentary assistance program with Egypt, and avoid an abrupt cessation of that effort, for which CRS is fully reimbursed by the Agency for International Development.

## GOVERNMENT PRINTING OFFICE

## CONGRESSIONAL PRINTING AND BINDING

Appropriations, 1995 .....	\$89,724,000
Budget estimate, 1996 .....	91,624,000
House allowance .....	88,281,000
Committee recommendation .....	85,500,000

The Committee recommends an appropriation of \$85,500,000, which is \$6,124,000 below the request, and \$2,781,000 below the enacted level.

The Committee does not agree with language in the House report (House Rept. 104-141) directing that Government Printing Office employees detailed to Congress be on a reimbursable basis. The Committee understands that this directive was prompted by action of the House of Representatives taken at the beginning of the 104th Congress relative to employees of agencies detailed to the House. The Senate has taken no comparable action, and the Committee believes its counterpart committee in the House should not attempt to unilaterally extend House practices into internal Senate operations. Therefore, the Committee finds the House language on

this subject to be applicable only to the House, and that GPO detailees to the Senate shall continue on a nonreimbursable basis.

The Committee also disagrees with directives in the House report relative to constituent copies and bylaw distribution of the Congressional Record; the distribution of copies of bills, reports, and other documents to noncongressional recipients; the Statutes at Large; paper copies of hearings; special binding of congressional documents; and the production and distribution of the bound Congressional Record and the bound serial set. These directives should not be taken by GPO as applicable to any service or product currently provided to or requested by the Senate. The Committee would have no objection, however, if the Government Printing Office follows the directives of the House report as they pertain to products and services provided the House.

The Committee agrees with the objective of the House to provide public documents to the citizens of the Nation in a timely, efficient, economical, and accessible manner, but hopes to proceed toward that objective in accordance with a comprehensive, coordinated plan. The Committee has included language later in this report, under the Superintendent of Documents, to initiate the preparation of such a plan.

The following table compares the component categories within this account for fiscal years 1995–96. The Committee has not recommended separate amounts for each activity in order to give the GPO the flexibility needed to meet changing requirements.

CONGRESSIONAL PRINTING AND BINDING

	Appropriations 1995	Requested 1996	Recommended 1996
Congressional Record program .....	\$21,899,000	\$22,260,000	
Other electronic products .....	700,000	735,000	
Miscellaneous publications .....	8,550,000	7,722,000	
Miscellaneous printing and binding .....	15,244,000	16,195,000	
Details to Congress .....	3,472,000	3,780,000	
Document envelopes and document franks .....	1,344,000	1,462,000	
Business and committee calendars .....	1,536,000	2,108,000	
Bills, resolutions, and amendments .....	11,700,000	12,118,000	
Committee reports .....	4,230,000	4,998,000	
Documents .....	1,504,000	1,600,000	
Hearings .....	17,010,000	16,678,000	
Committee prints .....	2,535,000	1,968,000	
Total .....	89,724,000	91,624,000	\$85,500,000

TITLE II—OTHER AGENCIES

BOTANIC GARDEN

SALARIES AND EXPENSES

(INCLUDING TRANSFER OF FUNDS)

Appropriations, 1995 .....	\$3,230,000
(By transfer) .....	(7,000,000)
Budget estimate, 1996 .....	10,370,000
House allowance .....	10,053,000
Committee recommendation .....	3,053,000

The Committee concurs with the House in recommending \$3,053,000 for salaries and expenses of the Botanic Garden. The Committee does not agree with the House recommendation to provide \$7,000,000 for the conservatory renovation, nor with the House language to transfer the Botanic Garden to the Department of Agriculture.

This appropriation supports a regular work force to provide for the care and upkeep of the Botanic Garden and grounds. The purpose of the Botanic Garden is to collect, cultivate, and grow the various flora of the United States and other countries for exhibition and display to the public and for study material for students, scientists, and garden clubs.

The following table displays the request and the Committee recommendation.

REQUEST VERSUS RECOMMENDATION

Item	Request	Committee recommendation
Personnel compensation and benefits .....	\$2,932,000	\$2,687,000
Travel, transportation, and rent .....	9,000	9,000
Annual maintenance, repairs, and alterations .....	153,000	131,000
Supplies, materials, equipment, and land .....	276,000	226,000
1996 budget projects: Cyclical maintenance: Renovation of the conservatory .....	7,000,000	.....
Total, Botanic Garden .....	10,370,000	3,053,000

LIBRARY OF CONGRESS  
(EXCEPT CONGRESSIONAL RESEARCH SERVICE)  
SALARIES AND EXPENSES

Appropriations, 1995:	
Salaries and expenses .....	\$210,164,000
Authority to spend receipts .....	7,869,000
Net, salaries and expenses .....	<u>202,295,000</u>
Budget estimate, 1996:	
Salaries and expenses .....	231,580,000
Authority to spend receipts .....	7,869,000
Net, salaries and expenses .....	<u>223,711,000</u>
House allowance:	
Salaries and expenses .....	193,911,000
Authority to spend receipts .....	7,869,000
Net, salaries and expenses .....	<u>186,042,000</u>
Committee recommendation:	
Salaries and expenses .....	213,164,000
Authority to spend receipts .....	7,869,000
Net, salaries and expenses .....	<u>205,295,000</u>

The Committee recommends an appropriation of \$213,164,000 for salaries and expenses of the Library of Congress. The amount recommended is \$3,000,000 over the amount provided for fiscal year 1995, \$18,416,000 below the request, and \$19,253,000 above the House allowance.

The Committee recommendation includes funding for the American Folklife Center at the same level as provided in fiscal year 1995. The Center was created within the Library in 1976 by passage of Public Law 94-201, the American Folklife Preservation Act. Within the Center resides the archive of folk culture, the Nation's preeminent collection of folklife documentation, including 1,500,000 sound recordings, manuscripts, still photographs, motion pictures, and other materials documenting the grassroots cultural traditions of the American people.

The Center's staff of 15 people manages collections, provides assistance to local and regional folklife efforts, and develops programs. Those programs, combined with presentations, research projects, publications, and exhibitions benefit hundreds of thousands of Americans annually and strengthen public education about America's cultural heritage. The Committee believes this vibrant element of the Library provides a benefit to the American people far greater than its relatively low cost, and strongly supports its activities.

The House reduced the appropriation for this account in order to provide funding within the Congressional Research Service for the continuation of the activities of the Office of Technology Assessment. As described earlier in this report, the Committee does not agree with the House action in this regard. Rather, the Committee recommends holding the appropriation for the salaries and expenses of the Library of Congress at the fiscal year 1995 level, with

the addition of \$3,000,000, as requested, for the national digital library initiative.

The Committee recommends amending section 207 of the bill to increase the obligation limitation on reimbursable and revolving fund activities to \$99,412,000. The increase of \$12,500,000 above the level provided in the House bill will allow participation of the Administrative Office of the U.S. Courts and the National Institutes of Health in the FEDLINK program. FEDLINK provides cost-effective procurement of books, serials, and computer-based information retrieval services for 1,300 Federal libraries and other information centers.

The Committee recommends the deletion of a provision (section 209) relative to the obligation of gift and trust funds of the Library, believing that legislative language on this matter is unwarranted at this time. However, the Committee agrees with the House in seeking improved oversight over gift and trust fund obligations and the impact on Library of Congress programs. These funds are becoming significant supplements to core programs of the Library of Congress and are being used to fund, along with appropriated funds, projects such as the national digital library. To ensure closer oversight of gift and trust fund activities without diminishing the Library's ability to raise funds, the Committee requests the Librarian of Congress to include a new informational section in his annual budget submission document which represents a complete justification for the major gift and trust fund activities, similar to other program elements, including an estimate of resources and full-time equivalents necessary to accomplish the project. Furthermore, the Library is requested to notify the Appropriations Committees of any major new gift and trust fund activities not included in the annual budget justification or major changes to existing gift and trust fund programs. A major gift or trust fund activity is defined as any single account of \$100,000 or more. A threshold of \$100,000 for any single activity will exempt certain funds established for special purposes such as the purchase of a rare manuscript, sponsorship of an exhibit, or other instances where the traditional gift and trust fund accountability is suitable.

The Committee recommends a provision, section 209, authorizing the Library of Congress to offer a retirement incentive to employees who retire during fiscal year 1996. Any such payment must be paid in accordance with the provisions of section 5597(d) of title 5 of the U.S. Code, and is similar to other incentive payments authorized in previous years to other agencies of the legislative and executive branches. The Library will be able to selectively use the incentive payments to reduce supervisory and management staff in a planned effort to reduce overhead and duplicative functions, and moderate the degree of potential service disruption that may flow from overall budget constraint.

The Committee has recommended an administrative provision, section 210, requesting the Library of Congress to develop and maintain, in coordination with other appropriate legislative branch entities, a single legislative information retrieval system to serve the entire Congress. The purpose of this provision is to reduce the cost of information support for the Congress by eliminating duplication among systems which provide electronic access to legislative

information. House Report No. 103-517 directed the Library to conduct a study to identify and eliminate such redundancies in congressional information systems.

Based upon preliminary analysis and discussions, the Committee sees opportunities to eliminate duplication and, therefore, directs the Library to complete the study, and develop a plan for the Library to create and maintain, in coordination with other appropriate legislative branch entities, a single legislative information retrieval system to serve the entire Congress.

To the extent possible, the Library's system should be closely integrated with other legislative branch systems that provide access to information related to legislation. Such information includes, but is not limited to, information originating from other legislative branch support agencies and offices, publications of conference organizations, and information by or about Members.

The officers of the Senate and House, as well as committees and subcommittees, and any other legislative entities responsible for the origination of legislative information, shall retain their authority over and responsibility for the accuracy and integrity of their information.

COPYRIGHT OFFICE  
SALARIES AND EXPENSES

Appropriations, 1995:	
Salaries and expenses .....	\$27,456,000
Authority to spend receipts .....	17,411,000
	<hr/>
Net, salaries and expenses .....	10,045,000
	<hr/> <hr/>
Budget estimate, 1996:	
Salaries and expenses .....	32,983,000
Authority to spend receipts .....	19,877,000
	<hr/>
Net, salaries and expenses .....	13,106,000
	<hr/> <hr/>
House allowance:	
Salaries and expenses .....	30,818,000
Authority to spend receipts .....	19,830,000
	<hr/>
Net, salaries and expenses .....	10,988,000
	<hr/> <hr/>
Committee recommendation:	
Salaries and expenses .....	30,818,000
Authority to spend receipts .....	19,830,000
	<hr/>
Net, salaries and expenses .....	10,988,000

The Committee recommends the direct appropriation of \$10,988,000 for the Copyright Office and approves authority to spend receipts of \$19,830,000 in fiscal year 1996. This is a reduction of \$2,118,000 from the request, \$943,000 above the enacted level, and is the same as the House allowance.

The Committee concurs with the House allowance providing \$2,419,000 in increased authority to use Copyright Office offsetting collections, and with the provision of \$79,000 for the mandatory and price level increases of the Licensing Division and the copyright arbitration royalty panels.

The balance of \$2,340,000 in offsetting collections provides the necessary receipt authority for the Copyright Office to comply with the requirements of the GATT Uruguay Round Agreements Act [URAA], Public Law 103-465. The URAA restores U.S. copyright in certain foreign works still under protection in the country of origin, but in the public domain in the United States.

The Committee recommendation also provides \$943,000 for the Copyright Office electronic registration, recordation, and deposit system [CORDS]. CORDS moves the Library from a paper-based system for copyright registrations to an electronic registration system providing increased access to registered works, rights, and permissions.

#### BOOKS FOR THE BLIND AND PHYSICALLY HANDICAPPED

##### SALARIES AND EXPENSES

Appropriations, 1995 .....	\$44,951,000
Budget estimate, 1996 .....	47,583,000
House allowance .....	44,951,000
Committee recommendation .....	44,951,000

The Committee recommends an appropriation of \$44,951,000 for salaries and expenses for Books for the Blind and Physically Handicapped. The amount is the same as the enacted amount and the House allowance, and is \$2,632,000 below the request. The Committee concurs with the House language that centralization of the braille distribution system can be achieved out of savings.

This appropriation supports a National Reading Program for blind and physically handicapped citizens. Books and magazines in braille and various recorded formats are produced by the National Library Services for the Blind and Physically Handicapped for distribution through a network of State and locally supported libraries. At present, 56 regional libraries in 48 States, the District of Columbia, the Virgin Islands, Puerto Rico, and Guam house and circulate books and magazines to eligible readers. Eighty-six subregional libraries in 18 States assist at the local public library level; 53 libraries and 4 cooperating agencies distribute sound reproducers. Two multistate centers, under contract to the National Library Service, store and distribute books and other materials in their geographical regions. The Librarian has estimated a readership of 785,000 individuals in fiscal year 1996.

##### FURNITURE AND FURNISHINGS

Appropriations, 1995 .....	\$5,825,000
Budget estimate, 1996 .....	5,825,000
House allowance .....	4,882,000
Committee recommendation .....	4,882,000

The Committee recommends an appropriation of \$4,882,000 for Library furniture and furnishings in 1996. The amount is \$943,000 below the enacted level and the request and is the same as the House allowance.

ADMINISTRATIVE PROVISIONS  
 ARCHITECT OF THE CAPITOL  
 LIBRARY BUILDINGS AND GROUNDS  
 STRUCTURAL AND MECHANICAL CARE

Appropriations, 1995 .....	\$12,483,000
Budget estimate, 1996 .....	19,929,000
House allowance .....	12,428,000
Committee recommendation .....	12,428,000

The Committee recommends an appropriation of \$12,428,000 for the care and maintenance of the Library buildings and grounds by the Architect of the Capitol. This is a reduction of \$7,501,000 from the request and is the same as the House allowance.

The following table shows the request and the Committee recommendation.

REQUEST VERSUS RECOMMENDATION

Item	Request	Committee recommendation
Personnel compensation and benefits .....	\$7,715,000	\$7,033,000
Annual maintenance, repairs, and alterations .....	980,000	896,000
Supplies, materials, equipment, and land .....	629,000	589,000
Subtotal .....	9,324,000	8,518,000
1996 budget projects:		
Cyclical maintenance:		
Ongoing projects:		
Clean air distribution duct system .....	100,000	100,000
Elevator modernization, Thomas Jefferson Building/John Adams Building .....	360,000	300,000
New requests:		
Replace sidewalks, Thomas Jefferson Building/John Adams Building .....	250,000	.....
Replace smoke detectors, James Madison Building .....	200,000	100,000
Book stack safety improvements, James Madison Building .....	200,000	.....
Design, north west curtain air-conditioning system, Thomas Jefferson Building .....	60,000	.....
Renovate escalators, James Madison Building .....	60,000	.....
Elevator modernization, James Madison Building .....	250,000	150,000
Upgrade 60 hertz UPS, James Madison Building .....	750,000	.....
Replace electronic book conveyor system controls .....	3,000,000	3,000,000
Subtotal, cyclical maintenance .....	5,230,000	3,710,000
Continuing and initiating other programs:		
Ongoing projects—ADA improvements .....	200,000	200,000
Library parking area security improvements .....	175,000	.....
Special facilities center renovations .....	5,000,000	.....
Subtotal, continuing and initiating other programs .....	5,375,000	200,000
Total, Library buildings and grounds .....	19,929,000	12,428,000

GOVERNMENT PRINTING OFFICE  
OFFICE OF SUPERINTENDENT OF DOCUMENTS  
SALARIES AND EXPENSES

Appropriations, 1995 .....	\$32,207,000
Budget estimate, 1996 .....	30,307,000
House allowance .....	16,312,000
Committee recommendation .....	30,307,000

The Committee recommends an appropriation of \$30,307,000 which is \$13,995,000 above the House allowance, and \$1,900,000 below the enacted level. The Committee does not agree with the request to provide \$15,000,000 for the revolving fund. Revolving fund issues should be addressed by adjustments in the GPO rate structure and productivity increases.

This appropriation provides for salaries and expenses associated with the distribution of Government documents to depository and international exchange libraries, the cataloging and indexing of Government publications, and the distribution of publications authorized by law at the request of Members of Congress and other Government agencies.

The Committee also does not agree with the House recommendation relative to assumption of costs associated with the production and distribution of publications in paper or microfiche formats. This proposed amendment to title 44 of the U.S. Code more properly falls within the jurisdiction of the Joint Committee on Printing.

Public access to Government information is a basic right of every American citizen. The Committee recognizes the critically important service that the Government Printing Office and participating libraries in the Federal Depository Library Program provide to citizens throughout the country in furnishing timely, equitable access to Government information.

The dramatic advances in technology provide new opportunities for enhancing and improving public access. However, the increasing utilization of electronic technologies in support of dissemination programs by all branches of government requires careful analysis, planning, and probable restructuring of the current program. Without this analysis, planning, and a strongly coordinated effort, improvements to the program will be delayed, costly, and very well may compromise the public's right to Government information.

The Committee believes the planning should incorporate the goals of equitable, efficient, timely, and dependable access to Government information. The Committee supports a strong coordinated effort between the respective oversight and appropriation committees, the Government Printing Office, executive branch agencies, participating depository libraries, and other relevant and appropriate organizations.

To this end, the Committee directs the Public Printer to initiate a study, under the direction of the Committee, that:

- Examines the functions and services of the Federal Depository Library Program;
- Surveys current technological capabilities of the participating libraries in the Federal Depository Library Program;

- Surveys current and future information dissemination plans of executive branch agencies;
- Examines and suggests improvements for agency compliance of relevant laws, regulations, and policies regarding Government information dissemination;
- Identifies measures that are necessary to ensure a successful transition to a more electronically based program;
- Identifies the possible expansion of the array of Federal information products and services made available to participating libraries; and
- Ensures the most cost-efficient program to the taxpayer.

The study shall include a strategic plan that will assist the Congress in redefining a new and strengthened Federal information dissemination policy and program.

In conducting the study, it will be important for the Public Printer to work closely with the respective oversight and appropriation committees, executive branch agencies, other distributors of Federal documents and information products, the Library of Congress, the depository library community, the National Technical Information Service, users, the information industry, and other appropriate organizations. The completed study shall be available to Congress by March 1996.

REVOLVING FUND

The Committee bill concurs with the House in continuing the limitations on reception and representation expenses, and costs of attendance at meetings. The Committee does not agree with the proposal, adopted during consideration of the bill in the House of Representatives, limiting GPO to 3,550 full-time equivalents in fiscal year 1996. Instead, the Committee recommends a limitation of 3,900 FTE's to be achieved by the end of the fiscal year.

GENERAL ACCOUNTING OFFICE

SALARIES AND EXPENSES

Appropriations, 1995 .....	\$443,360,000
Budget estimate, 1996 .....	472,660,000
House allowance .....	392,864,000
Committee recommendation .....	374,406,000

The Committee recommends funding of \$374,406,000 for salaries and expenses of the General Accounting Office. The appropriation is a reduction of \$98,254,000 from the budget request and a reduction of \$68,954,000 from the fiscal year 1995 level. In addition, the Committee recommends an advance appropriation of \$338,425,400 for fiscal year 1997.

The Committee's recommendations will reduce GAO funding by 25 percent from fiscal year 1995 levels over a 2-year period. From thorough discussions with the Comptroller General and testimony presented to the Committee by the Comptroller General it has become apparent to the Committee that to reduce the agency by 25 percent in 1 year would seriously impair GAO's ability to perform its basic mission. If a 25-percent reduction were to be imposed immediately on October 1, 1995, GAO would have to lay off over 1,600 people in the next 3 months in order to begin fiscal year 1996 at

an affordable staffing level. Such a large reduction in such a short period of time would leave many parts of GAO without staff capable of performing essential mission requirements. Therefore, the Committee is recommending that GAO's fiscal year 1996 funding be reduced by 15 percent in fiscal year 1996 and by an additional 10 percent in fiscal year 1997.

This 2-year approach will give the Comptroller General time to conduct an early retirement program, consider transferring certain functions to other agencies, eliminate some functions, and retain and reassign personnel so that critical mission responsibilities can be maintained. The Committee recognizes the difficulty associated with a downsizing effort of this magnitude and encourages the Comptroller General to evaluate carefully the current field structure, issue area structure, and administrative support structure in the agency with the objective of achieving a balance that will provide the most effective and efficient GAO possible.

Funds have been provided for full implementation of GAO's local area network and the data collection and analysis application as well as the continued asbestos removal and renovation of the GAO building. The Committee believes that maintaining the current schedules for these projects is essential to providing an environment that will permit GAO employees to maximize their productivity.

The Committee commends the Comptroller General and the staff of the GAO for their progress in implementing a series of reengineering efforts designed to improve performance and reduce cost. In particular, the Committee is interested in actions currently underway at GAO that will raise the cost consciousness of staff and congressional requestors alike, and will be interested in obtaining regular reports on the implementation of a system that will provide cost estimates of jobs to requestors of GAO work prior to initiation of the work.

Many aspects of GAO's approach to substantial organizational reductions can become a model which can be especially helpful in the task of reducing the overall size of Government while still providing the public essential Government services. The Committee looks forward to being kept informed on a regular basis of progress made and lessons learned.

The Committee has included three provisions to assist the Comptroller General in managing the reduction of his agency. Section 210 gives the Comptroller General the same authority to promulgate regulations for a reduction in force that the Office of Personnel Management [OPM] has been given. In promulgating these regulations, the Comptroller General must be guided by substantially the same criteria as provided to OPM in section 3502 of title 5, United States Code. Certain minor changes in the criteria have been made to enable the Comptroller General to promulgate regulations that take into account the performance and contributions of General Accounting Office employees. As a legislative branch agency, the GAO operates with a unique organization structure and personnel systems. OPM regulations, which are designed for executive branch agencies, do not take this into account. This provision enables the Comptroller General to promulgate regulations which are not identical to OPM regulations, but gives GAO employees the

benefits and entitlements of the law in a way that also contributes to the effective management of the organization.

Section 211 prohibits the GAO Personnel Appeals Board from staying any reduction-in-force action. An aggrieved employee can still challenge the reduction in force and if successful obtain full relief. This provision would insure the ability of the Comptroller General to conduct an uninterrupted reduction in force while not hindering any rights of GAO employees.

Section 212 gives the Comptroller General the authority to offer employees of the General Accounting Office [GAO] separation pay incentives of up to \$25,000. These incentives are identical to those offered by the Defense Department, and will help the agency minimize the need for involuntary separations during its downsizing efforts.

While recommending these provisions to maximize the Comptroller General's flexibility in implementing the necessary reductions, the Committee is also concerned that reductions not fall disproportionately on different categories of employees. Specifically, the Committee believes the Comptroller General should carefully examine whether the current number of senior executive service and band three (GS-15) level positions are still required and would be required in a smaller GAO. Therefore, the Committee directs that the Comptroller General submit a report not later than January 1, 1996, which presents alternatives for reducing band three (GS-15) level positions and above by at least 10 percent.

### TITLE III—GENERAL PROVISIONS

In addition to several routine general provisions carried annually in the bill, the Committee recommends concurrence with new provisions proposed by the House, and proposes additional general provisions, as follows:

Section 301 bans the use of appropriated funds for service and maintenance of private vehicles, except under such regulations as may be promulgated by the House Oversight Committee and the Senate Rules and Administration Committee respectively.

Section 302 limits the availability for obligation of appropriation to the fiscal year for which it is expressly provided in the bill accompanying this report.

Section 303 provides that any pay rate and title designation for staff position created in this act, and not specifically established by the Legislative Pay Act of 1929, is to be made permanent law by this act. Further, any pay rate and title change for a position provided for in the 1929 act is to be made permanent law by this act and any changes in the official expenses of Members, officers and committees and in the clerk hire of the House and Senate are to be made permanent law by this act.

Section 304 bans the use of funds for contracts unless such contracts are matters of public record and are available for public inspection.

Section 305 expresses the sense of the Congress that whenever possible, products and equipment made in America be procured by entities funded in this bill.

Section 306 transfers from the Architect of the Capitol to the House Sergeant at Arms all positions in connection with House parking activities.

Section 307 bans relocation of House Member offices during the fiscal year.

The Committee recommends deleting section 308 of the House bill which transfers certain security installation personnel and funds from the Architect of the Capitol to the Capitol Police for design and installation of security systems for the Capitol buildings and grounds.

The Committee recommends concurrence with the House provision, section 308, which amends the Congressional Accountability Act of 1995 by vesting in the Board of Directors of the Office of Compliance the responsibility to study the application of 12 listed laws to the General Accounting Office, the Library of Congress, and the Government Printing Office.

Section 309 authorizes the U.S. military police, Fort Meade, to patrol and make arrests at the property owned by the Library of Congress.

The Committee recommends striking section 311 of the House bill which transfers most functions of the Botanic Garden's operation to the Secretary of Agriculture.

Section 310 directs that funds remaining unobligated from the consolidated Members' representational account be directed to the Treasury debt repayment account.

The Committee recommends one new provision as follows:

Section 311 amends section 316 of Public Law 101-302 in the first sentence of subsection (a) by striking "1995" and inserting "1996". This provision extends the availability of funds for the Senate collection.

#### COMPLIANCE WITH PARAGRAPH 7, RULE XVI, OF THE STANDING RULES OF THE SENATE

Paragraph 7 of rule XVI requires that Committee reports on general appropriations bills identify, with particularity, each Committee amendment to the House bill "which proposes an item of appropriation which is not made to carry out the provisions of an existing law, a treaty stipulation, or an act or resolution previously passed by the Senate during that session."

The Committee has proposed no amendments which fall under this rule.

#### COMPLIANCE WITH PARAGRAPH 7(C), RULE XXVI OF THE STANDING RULES OF THE SENATE

Pursuant to paragraph 7(c) of rule XXVI, the Committee en bloc ordered reported the 602(b) allocation, granted authority for revisions to allocations as necessary, and ordered reported H.R. 1854, the legislative branch appropriations bill, 1996, subject to its budget allocation, by a recorded vote of 25-3, a quorum being present. The vote was as follows:

Yeas	Nays
Chairman Hatfield	Mr. Hollings
Mr. Stevens	Mr. Bumpers
Mr. Cochran	Mr. Lautenberg
Mr. Specter	
Mr. Domenici	
Mr. Gramm	
Mr. Bond	
Mr. Gorton	
Mr. McConnell	
Mr. Mack	
Mr. Burns	
Mr. Shelby	
Mr. Jeffords	
Mr. Gregg	
Mr. Bennett	
Mr. Byrd	
Mr. Inouye	
Mr. Johnston	
Mr. Leahy	
Mr. Harkin	
Ms. Mikulski	

Mr. Reid  
 Mr. Kerrey  
 Mr. Kohl  
 Mrs. Murray

COMPLIANCE WITH PARAGRAPH 12, RULE XXVI, OF THE  
 STANDING RULES OF THE SENATE

Paragraph 12 of rule XXVI requires that Committee reports on a bill or joint resolution repealing or amending any statute or part of any statute include “(a) the text of the statute or part thereof which is proposed to be repealed; and (b) a comparative print of that part of the bill or joint resolution making the amendment and of the statute or part thereof proposed to be amended, showing by stricken-through type and italics, parallel columns, or other appropriate typographical devices the omissions and insertions which would be made by the bill or joint resolution if enacted in the form recommended by the committee.”

In compliance with this rule, the following changes in existing law proposed to be made by the bill are shown as follows: existing law to be omitted is enclosed in black brackets; new matter is printed in italic; and existing law in which no change is proposed is shown in roman.

1. In connection with section 4, section 902 of the Supplemental Appropriations Act, 1983 is amended as follows:

SEC. 902. The Secretary of the Senate is authorized to withhold from the salary of each Senate page who resides in the page residence hall an amount equal to the charge imposed for lodging, meals, and related services, furnished to such page in such hall. [The amounts so withheld shall be transferred by the Secretary of the Senate to the Clerk of the House of Representatives for deposit by such Clerk in the revolving fund, within the contingent fund of the House of Representatives, for the page residence hall and page meal plan, as established by section 88b-5 of this title.] *The amounts so withheld shall be deposited in the revolving fund, within the contingent fund of the Senate, for the Daniel Webster Senate Page Residence, as established by section 4 of the Legislative Branch Appropriations Act, 1995 (2 U.S.C. 88b-7).*

2. In connection with section 5, section 1205(a) of Public Law 98-181 is amended as follows:

SEC. 1205. (a) The Sergeant at Arms and Doorkeeper of the Senate shall furnish each Senator local and long distance telecommunications services in Washington, District of Columbia, and in such Senator's State in accordance with regulations prescribed by the Senate Committee on Rules and Administration; and the costs of such service shall be paid out of the contingent fund of the Senate from moneys made available to him for that purpose. *In making a payment from the contingent fund of the Senate for local and long distance telecommunications services, the Sergeant at Arms and Doorkeeper of the Senate shall pay the*

*entire invoiced amount, including any amount relating to separately identified toll calls, from the appropriation for the fiscal year in which the underlying base service period or billing period ends.*

3. In connection with section 6, section 4(b) of Public Law 103-283 is amended as follows:

(b) All moneys received from rental payments and other moneys (*including donated moneys*) collected or received by the Sergeant at Arms with regard to the Daniel Webster Senate Page Residence shall be deposited in the fund and shall be available for purposes of this section.

4. In connection with section 112:

(1) Section 441 of the Legislative Reorganization Act of 1970 (40 U.S.C. 851) is amended as follows:

ESTABLISHMENT AND OPERATION OF THE CAPITOL GUIDE SERVICE

SEC. 441. (a)

\* \* \* \* \*

*(k) In addition to any other function under this section, the Capitol Guide Service shall provide special services to Members of Congress, and to officers, employees, and guests of Congress.*

(2) Section 310 of the Legislative Branch Appropriations Act, 1990 (2 U.S.C. 130c) is amended as follows:

**[SEC. 310. There is established, as a joint office of Congress, the Special Services Office, which (under the supervision and control of a board, to be known as the Special Services Board, comprised of the Clerk of the House of Representatives, the Sergeant at Arms and Doorkeeper of the Senate, and the Librarian of Congress) shall provide special services to Members of Congress, and to officers, employees, and guests of Congress.]**

5. In connection with section 210:

TITLE 31, UNITED STATES CODE

**§ 732. Personnel management system**

\* \* \* \* \*

*(h) Notwithstanding the provisions of subchapter I of chapter 35 of title 5, United States Code, the Comptroller General shall prescribe regulations for the release of officers and employees of the General Accounting Office in a reduction in force which give due effect to tenure of employment, military preference, performance, and/or contributions to the agency's goals and objectives, and length of service. The regulations shall, to the extent deemed feasible by the Comptroller General, be designed to minimize disruption to the Office and to assist in promoting the efficiency of the Office.*

6. In connection with section 211:

TITLE 31, UNITED STATES CODE

**§ 753. Duties and powers**

\* \* \* \* \*

*(b) The Board has no authority to issue a stay of any reduction in force action.*

**[(b)] (c)** The Board may delegate to a member or a panel of members the authority to act under subsection (a) of this section. A decision of a member or panel under subsection (a) is deemed to be a final decision of the Board unless the Board reconsiders the decision under subsection **[(c)] (d)** of this section.

**[(c)] (d)** On motion of a party or on its own initiative, the Board may reconsider a decision under subsection (a) of this section by the 30th day after the decision is made.

**[(d)] (e)** The Board shall prescribe regulations—

- (1) providing for officer and employee appeals consistent with sections 7701 and 7702 of title 5; and
- (2) on the operating procedure of the Board.

7. In connection with section 313, section 316(a) of Public Law 101–302 is amended as follows:

**SEC. 316. (a)** Effective with the fiscal year ending September 30, **[(1994)] 1995** and each fiscal year thereafter, subject to the approval of the Committee \* \* \*

BUDGETARY IMPACT OF BILL

PREPARED IN CONSULTATION WITH THE CONGRESSIONAL BUDGET OFFICE PURSUANT TO SEC. 308(a), PUBLIC LAW 93–344, AS AMENDED

[In millions of dollars]

	Budget authority		Outlays	
	Committee allocation	Amount of bill	Committee allocation	Amount of bill
Comparison of amounts in the bill with Committee allocations to its subcommittees of amounts in the First Concurrent Resolution for 1996: Subcommittee on Legislative Branch:				
Nondefense discretionary .....	2,167	2,130	2,188	<sup>1</sup> 2,188
Mandatory .....	90	92	90	92
Projections of outlays associated with the recommendation:				
1996 .....				<sup>2</sup> 1,981
1997 .....				183
1998 .....				7
1999 .....				8
2000 and future year .....				
Financial assistance to State and local governments for 1996 in bill .....				

<sup>1</sup> Includes outlays from prior-year budget authority.

<sup>2</sup> Excludes outlays from prior-year budget authority.

NA: Not applicable.



COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1995 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1996—Continued

Item	Senate Committee recommendation compared with (+ or -)			
	1995 appropriation	Budget estimate	House allowance	Committee recommendation
Conference committees .....	1,992,000	2,040,000	.....	1,992,000
Offices of the Secretaries of the Conference of the Majority and the Conference of the Minority .....	384,000	394,000	.....	360,000
Policy Committees .....	192,000	201,000	.....	1,930,000
Office of the Chaplain .....	12,961,000	13,260,000	.....	192,000
Office of the Secretary .....	32,739,000	35,399,000	.....	12,128,000
Office of the Sergeant at Arms and Doorkeeper .....	1,197,000	1,225,000	.....	31,889,000
Offices of the Secretaries for the Majority and Minority .....	17,052,000	18,386,000	.....	1,047,000
Agency contributions and related expenses .....	.....	.....	.....	15,500,000
Total, salaries, officers and employees .....	71,338,000	75,841,000	.....	69,727,000
Office of the Legislative Counsel of the Senate .....	.....	.....	.....	-6,114,000
Salaries and expenses .....	3,381,000	3,543,500	.....	3,381,000
Office of Senate Legal Counsel .....	.....	.....	.....	-162,500
Salaries and expenses .....	936,000	985,000	.....	936,000
Expense Allowances of the Secretary of the Senate, Sergeant at Arms and Doorkeeper of the Senate, and Secretaries for the Majority and Minority of the Senate: Expenses allowances .....	12,000	12,000	.....	12,000
Contingent Expenses of the Senate .....	.....	.....	.....	.....
Senate policy committees .....	2,574,000	2,672,000	.....	-2,574,000
				-2,672,000
				.....
				+12,000
				.....
				+936,000
				.....
				+3,381,000
				.....
				+69,727,000
				.....
				+1,992,000
				.....
				+360,000
				.....
				+1,930,000
				.....
				+192,000
				.....
				+12,128,000
				.....
				+31,889,000
				.....
				+1,047,000
				.....
				+15,500,000
				.....
				-2,886,000
				.....
				-1,552,000
				.....
				-178,000
				.....
				-3,510,000
				.....
				-850,000
				.....
				-833,000
				.....
				+1,930,000
				.....
				-24,000
				.....
				-34,000
				.....
				+1,992,000
				.....
				-48,000
				.....
				+1,992,000

Inquiries and investigations .....	78,112,000	78,863,000	.....	66,395,000	- 11,717,000	- 12,468,000	+ 66,395,000
Expenses of United States Senate Caucus on International Narcotics Control .....	348,000	379,000	.....	305,000	- 43,000	- 74,000	+ 305,000
Secretary of the Senate .....	1,966,500	1,966,500	.....	1,266,000	- 700,500	- 700,500	+ 1,266,000
(By transfer) .....	(7,000,000)	.....	.....	.....	(- 7,000,000)	.....	.....
Sergeant at Arms and Doorkeeper of the Sen- ate .....	74,894,000	72,234,000	.....	61,347,000	- 13,547,000	- 10,887,000	+ 61,347,000
Miscellaneous items .....	7,429,000	7,429,000	.....	6,644,000	- 785,000	- 785,000	+ 6,644,000
Senators' Official Personnel and Office Ex- pense Account .....	206,542,000	222,663,000	.....	204,029,000	- 2,513,000	- 18,634,000	+ 204,029,000
Office of Senate Fair Employment Practices .....	889,000	890,000	.....	778,000	- 111,000	- 112,000	+ 778,000
Settlements and Awards Reserve .....	1,000,000	1,000,000	.....	1,000,000	.....	.....	+ 1,000,000
Stationery (revolving fund) .....	13,000	13,000	.....	13,000	.....	.....	+ 13,000
Official Mail Costs							
Expenses .....	11,000,000	36,300,000	.....	11,000,000	.....	- 25,300,000	+ 11,000,000
Total, contingent expenses of the Sen- ate .....	384,767,500	424,409,500	.....	352,777,000	- 31,990,500	- 71,632,500	+ 352,777,000
Total, Senate .....	460,580,500	504,937,000	.....	426,919,000	- 33,661,500	- 78,018,000	+ 426,919,000
HOUSE OF REPRESENTATIVES <sup>1</sup>							
Payments to Widows and Heirs of Deceased Members of Congress .....	133,600	.....	.....	.....	- 133,600	.....	.....
Gratuities, deceased Members .....	.....	.....	.....	.....	.....	.....	.....
Salaries and Expenses							
House Leadership Offices							
Office of the Speaker .....	1,444,000	1,600,000	\$1,478,000	1,478,000	+ 34,000	- 122,000	.....
Office of the Majority Floor Leader .....	1,220,764	1,114,000	1,470,000	1,470,000	+ 249,236	+ 356,000	.....
Office of the Minority Floor Leader .....	1,445,413	1,525,000	1,480,000	1,480,000	+ 34,587	- 45,000	.....
Office of the Majority Whip .....	1,121,649	1,357,000	928,000	928,000	- 193,649	- 429,000	.....
Office of the Minority Whip .....	897,000	946,000	918,000	918,000	+ 21,000	- 28,000	.....
Speaker's Office for Legislative Floor Activity ..	277,000	376,000	376,000	376,000	+ 99,000	.....	.....



Compilation of precedents of the House of Representatives .....	(314,000)	(405,000)	(405,000)	(405,000)	(+ 91,000)	.....	.....
Office of the Law Revision Counsel of the House .....	1,630,000	1,870,000	1,700,000	1,700,000	+ 70,000	- 170,000	.....
Office of the Legislative Counsel of the House .....	4,400,000	4,592,000	4,524,000	4,524,000	+ 124,000	- 68,000	.....
Other authorized employees .....	504,000	675,000	618,000	618,000	+ 114,000	- 57,000	.....
Former Speakers' staff .....	(290,000)	(447,000)	(447,000)	(447,000)	(+ 157,000)	.....	.....
Technical assistant, Office of the Attending Physician .....	(161,000)	(171,000)	(171,000)	(171,000)	(+ 10,000)	.....	.....
Drivers .....	(53,000)	(57,000)	.....	.....	(- 53,000)	.....	.....
Subtotal, Salaries, Officers and Employees .....	95,667,000	102,752,000	83,733,000	83,733,000	- 11,934,000	- 19,019,000	.....
Allowances and Expenses							
Supplies, materials, administrative costs and Federal tort claims .....	3,453,000	2,695,000	1,213,000	1,213,000	- 2,240,000	- 1,482,000	.....
Official mail (committees, leadership, administrative and legislative offices) .....	.....	.....	1,000,000	1,000,000	+ 1,000,000	.....	.....
Reemployed annuitants reimbursements .....	1,279,000	2,451,000	68,000	68,000	- 1,211,000	- 2,383,000	.....
Government contributions .....	129,895,000	138,698,000	117,541,000	117,541,000	- 12,354,000	- 21,157,000	.....
Miscellaneous items .....	778,000	778,000	658,000	658,000	- 120,000	- 120,000	.....
Subtotal, Allowances and expenses .....	135,405,000	144,622,000	120,480,000	120,480,000	- 14,925,000	- 24,142,000	.....
Total, salaries and expenses .....	728,468,000	796,995,000	671,561,000	671,561,000	- 56,907,000	- 125,434,000	.....
Total, House of Representatives .....	728,601,600	796,995,000	671,561,000	671,561,000	- 57,040,600	- 125,434,000	.....
JOINT ITEMS							
Joint Economic Committee .....	4,090,000	4,265,000	3,000,000	3,000,000	- 1,090,000	- 1,265,000	.....
Joint Committee on Printing .....	1,370,000	1,414,000	.....	1,164,000	- 206,000	- 250,000	+ 1,164,000
Transfer to House Oversight Committee .....	.....	.....	375,000	.....	.....	.....	- 375,000
(Transfer to Senate Committee on Rules and Administration) .....	.....	.....	375,000	375,000	.....	.....	- 375,000



CONGRESSIONAL BUDGET OFFICE									
Salaries and expenses .....	23,188,000	25,788,000	24,288,000	25,788,000	+ 2,600,000	.....			+ 1,500,000
ARCHITECT OF THE CAPITOL									
Office of the Architect of the Capitol									
Salaries .....	9,103,000	9,823,000	8,569,000	8,876,000	- 227,000	.....	- 947,000		+ 307,000
Travel (limitation on official travel expenses) .....	(20,000)	(20,000)	(20,000)	(20,000)		.....			
Contingent expenses .....	100,000	100,000	100,000	100,000		.....			
Subtotal, Office of the Architect of the Capitol .....	9,203,000	9,923,000	8,669,000	8,976,000	- 227,000	.....	- 947,000		+ 307,000
Capitol Buildings and Grounds									
Capitol buildings .....	22,797,000	28,085,000	22,832,000	23,132,000	+ 335,000	.....	- 4,953,000		+ 300,000
Sec. 310 (purchasing x-ray and metal detectors) .....	(2,015,000)				(- 2,015,000)	.....			
Capitol grounds .....	5,270,000	6,084,000	5,143,000	5,143,000	- 127,000	.....	- 941,000		
Senate office buildings .....	47,619,000	52,537,000		41,757,000	- 5,862,000	.....	- 10,780,000		+ 41,757,000
House office buildings .....	41,364,000	46,054,000	33,001,000	33,001,000	- 8,363,000	.....	- 13,053,000		
Capitol Power Plant .....	36,637,000	41,062,000	36,578,000	35,518,000	- 1,119,000	.....	- 5,544,000		- 1,060,000
Offsetting collections .....	- 3,200,000	- 3,200,000	- 4,000,000	- 4,000,000	- 800,000	.....	- 800,000		
Net subtotal, Capitol Power Plant .....	33,437,000	37,862,000	32,578,000	31,518,000	- 1,919,000	.....	- 6,344,000		- 1,060,000
Subtotal, Capitol buildings and grounds .....									
	150,487,000	170,622,000	93,554,000	134,551,000	- 15,936,000	.....	- 36,071,000		+ 40,997,000
Total, Architect of the Capitol .....									
	159,690,000	180,545,000	102,223,000	143,527,000	- 16,163,000	.....	- 37,018,000		+ 41,304,000
LIBRARY OF CONGRESS									
Congressional Research Service									
Salaries and expenses .....	60,084,000	65,913,000	75,083,000	60,084,000	.....		- 5,829,000		- 14,999,000

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1995 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1996—Continued

Item	Senate Committee recommendation compared with (+ or -)					
	1995 appropriation	Budget estimate	House allowance	Committee recommendation		
			1995 appropriation	Budget estimate	House allowance	
<b>GOVERNMENT PRINTING OFFICE</b>						
Congressional printing and binding .....	89,724,000	91,624,000	88,281,000	85,500,000	-6,124,000	-2,781,000
Total, title I, Congressional Operations .....	1,630,025,100	1,778,703,000	1,047,178,000	1,504,070,000	-125,955,100	-274,633,000
<b>TITLE II—OTHER AGENCIES</b>						
<b>BOTANIC GARDEN</b>						
Salaries and expenses .....	3,230,000	10,370,000	3,053,000	3,053,000	-7,317,000	-7,000,000
Conservation renovation .....	(7,000,000)		7,000,000			
(By transfer) .....				(-7,000,000)		
Subtotal .....	3,230,000	10,370,000	10,053,000	3,053,000	-7,317,000	-7,000,000
<b>LIBRARY OF CONGRESS</b>						
Salaries and expenses .....	210,164,000	231,580,000	193,911,000	213,164,000	-18,416,000	+19,253,000
Authority to spend receipts .....	-7,869,000	-7,869,000	-7,869,000	-7,869,000		
Net subtotal, Salaries and expenses ..	202,295,000	223,711,000	186,042,000	205,295,000	-18,416,000	+19,253,000
Copyright Office, salaries and expenses .....	27,456,000	32,983,000	30,818,000	30,818,000	-2,165,000	
Authority to spend receipts .....	-17,411,000	-19,877,000	-19,830,000	-19,830,000	+47,000	
Net subtotal, Copyright Office .....	10,045,000	13,106,000	10,988,000	10,988,000	-2,118,000	
Books for the blind and physically handicapped, salaries and expenses .....	44,951,000	47,583,000	44,951,000	44,951,000	-2,632,000	
Furniture and furnishings .....	5,825,000	5,825,000	4,882,000	4,882,000	-943,000	-943,000

Total, Library of Congress (except CRS) .....	263,116,000	290,225,000	246,863,000	266,116,000	+ 3,000,000	- 24,109,000	+ 19,253,000
ARCHITECT OF THE CAPITOL							
Library Buildings and Grounds	12,483,000	19,929,000	12,428,000	12,428,000	- 55,000	- 7,501,000	
Structural and mechanical care .....							
GOVERNMENT PRINTING OFFICE							
Office of Superintendent of Documents	32,207,000	30,307,000	16,312,000	30,307,000	- 1,900,000		+ 13,995,000
Salaries and expenses .....		15,420,000				- 15,420,000	
Revolving fund .....							
Subtotal, Office of Superintendent of Documents .....	32,207,000	45,727,000	16,312,000	30,307,000	- 1,900,000	- 15,420,000	+ 13,995,000
GENERAL ACCOUNTING OFFICE							
Salaries and expenses .....	450,360,000	481,060,000	401,264,000	382,806,000	- 67,554,000	- 98,254,000	- 18,458,000
Offsetting collections .....	- 7,000,000	- 8,400,000	- 8,400,000	- 8,400,000	- 1,400,000		
Subtotal .....	443,360,000	472,660,000	392,864,000	374,406,000	- 68,954,000	- 98,254,000	- 18,458,000
GAO use of collections (formerly receipts) .....	6,000,000				- 6,000,000		
Total, General Accounting Office .....	449,360,000	472,660,000	392,864,000	374,406,000	- 74,954,000	- 98,254,000	- 18,458,000
Total, title II, Other agencies .....	760,396,000	838,911,000	678,520,000	686,310,000	- 74,086,000	- 152,601,000	+ 7,790,000
Grand total .....	2,390,421,100	2,617,614,000	1,725,698,000	2,190,380,000	- 200,041,100	- 427,234,000	+ 464,682,000
TITLE I—CONGRESSIONAL OPERATIONS							
Senate .....	460,580,500	504,937,000		426,919,000	- 33,661,500	- 78,018,000	+ 426,919,000
House of Representatives .....	728,601,600	796,995,000	671,561,000	671,561,000	- 57,040,600	- 125,434,000	
Joint Items .....	86,187,000	89,706,000	85,742,000	87,076,000	+ 889,000	- 2,630,000	+ 1,334,000
Office of Technology Assessment .....	21,970,000	23,195,000		3,615,000	- 18,355,000	- 19,580,000	+ 3,615,000
Congressional Budget Office .....	23,188,000	25,788,000	24,288,000	25,788,000	+ 2,600,000		+ 1,500,000
Architect of the Capitol .....	159,690,000	180,545,000	102,223,000	143,527,000	- 16,163,000	- 37,018,000	+ 41,304,000

