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SENATE

{ REPORT  
104-17

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MAKING ADDITIONAL SUPPLEMENTAL APPROPRIATIONS  
AND RESCISSIONS FOR THE FISCAL YEAR ENDING SEP-  
TEMBER 30, 1995, AND FOR OTHER PURPOSES

—————  
MARCH 24 (legislative day, MARCH 23), 1995.—Ordered to be printed

—————  
Mr. HATFIELD from the Committee on Appropriations,  
submitted the following

**REPORT**

[To accompany S. 617]

The Committee on Appropriations reports the bill (S. 617) making additional supplemental appropriations and rescissions for the fiscal year ending September 30, 1995, and for other purposes, reports favorably thereon and recommends that the bill do pass.

# CONTENTS

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	Page
Title I:	
Chapter I—Department of Agriculture, Rural Development, Food and Drug Administration, and Related Agencies	4
Chapter II—Departments of Commerce, Justice, and State, the Judiciary, and Related Agencies	10
Chapter III—Energy and Water Development	23
Chapter IV—Foreign Operations, Export Financing, and Related Programs	27
Chapter V—Department of Interior and Related Agencies	30
Chapter VI—Departments of Labor, Health and Human Services, and Education, and Related Agencies	46
Chapter VII—Legislative Branch	79
Chapter VIII—Department of Defense—Military Construction	83
Chapter IX—Department of Transportation and Related Agencies	85
Chapter X—Treasury, Postal Service, and General Government	98
Chapter XI—Departments of Veterans Affairs and Housing and Urban Development, and Independent Agencies	105
Title II—General provisions	122
Compliance with paragraph 7, rule XVI, of the Standing Rules of the Senate	126
Compliance with paragraph 7(c), rule XXVI of the Standing Rules of the Senate	126
Compliance with paragraph 12, rule XXVI of the Standing Rules of the Senate	127
Budgetary impact	141

The Committee recommends new budget authority of \$6,725,505,600, and rescissions and other changes of \$13,323,068,976, thereby reducing budget authority by \$6,806,096,376. The recommended amount is \$13,056,345,571 below the President's request.

In order to illuminate its recommendations for the current bill, the Committee has included comparisons to both the President's request and H.R. 1158 as passed the House on March 16, 1995 (referred to in this report as the "House allowance"). The President's supplemental requests are contained in the 1996 Budget Appendix transmitted on February 6, 1995 (House Document 104-4), Budget Estimate No. 5, transmitted on February 22, 1995 (House Document 104-39). In addition, the Committee addresses the special message of February 6, 1995 (House Document 104-28), plus the revision to that special message submitted on February 22, 1995 (House Document 104-40). Other pending requests were addressed in H.R. 889, which passed the Senate on March 16, 1995.

The Committee has taken the unusual step of recommending an original Senate bill in order to expedite Senate consideration. Due to the scope of the proposed rescissions, expedited action is required in order to provide the affected agencies with as much time as possible to make adjustments in their budgets. In addition, supplemental funding, as requested by the President, is required to address natural disasters and unanticipated needs.

The rescissions recommended by the Committee reflect a work in progress. The Committee is dedicated to fiscal restraint and deficit reduction, and further reduction in discretionary spending will be necessary in the Committee's consideration of fiscal year 1996 appropriations bill. These actions will continue a steady decline in discretionary funding which has decreased from 14.4 percent of GDP in fiscal year 1968 to less than 7.7 percent of GDP in fiscal year 1995.

TITLE I

CHAPTER I

DEPARTMENT OF AGRICULTURE, RURAL DEVELOPMENT,  
FOOD AND DRUG ADMINISTRATION, AND RELATED  
AGENCIES

DEPARTMENT OF AGRICULTURE

AGRICULTURAL RESEARCH SERVICE

(TRANSFER OF FUNDS)

The Committee recommends that \$2,218,000 be transferred back to the Agricultural Research Service. These funds were appropriated to the Agricultural Research Service and subsequently transferred to the Food and Consumer Service. The Committee will review the Department's proposal to fund a Center for Nutrition Policy and Promotion within the Food and Consumer Service when it considers appropriations for fiscal year 1996.

FOOD SAFETY AND INSPECTION SERVICE

1995 appropriation to date .....	\$516,738,000
1995 supplemental estimate .....	9,082,000
House allowance .....	9,048,000
Committee recommendation .....	9,082,000

The Committee recommends an additional \$9,082,000 for salaries and expenses of the Food Safety and Inspection Service. This is the same as the President's request and \$34,000 more than the House recommended level.

AGRICULTURAL STABILIZATION AND CONSERVATION SERVICE

SALARIES AND EXPENSES

1995 appropriation to date .....	\$717,958,000
1995 supplemental estimate .....	.....
House allowance .....	10,000,000
Committee recommendation .....	.....

The Committee does not concur with the House recommendation to provide an additional \$10,000,000 for salaries and expenses of the Agricultural Stabilization and Conservation Service. While the Committee is sympathetic to the funding pressures now facing the agency, it notes that the President has not submitted a budget request to the Congress for additional appropriations to meet these requirements.

## COMMODITY CREDIT CORPORATION FUND

## FOOD FOR PROGRESS

The Committee has included supplemental bill language requested by the President to raise from \$30,000,000 to \$50,000,000 the limit on transport and other noncommodity funds available from the Commodity Credit Corporation to facilitate donations of commodities under the Food for Progress Program for fiscal year 1995, as recommended by the House. The administration requested that the limitation be raised for both fiscal years 1995–96. The additional cost is offset by crop insurance reform savings earmarked for this purpose in the Uruguay Round Agreements Act, Public Law 103–465, section 426. The Committee has also added a proviso allowing the additional funding to be used without regard to the quantity limitation on annual Food for Progress programming.

## RURAL ELECTRIFICATION ADMINISTRATION

## RURAL ELECTRIFICATION AND TELEPHONE LOANS PROGRAM ACCOUNT

The Committee has included language in the bill to eliminate the interest rate cap on Treasury-rate telephone loans. This cap is currently increasing the cost of the program to the taxpayer and preventing the program from being carried out in the most cost-effective manner.

## FOOD AND NUTRITION SERVICE

## COMMODITY SUPPLEMENTAL FOOD PROGRAM

The fiscal year 1995 appropriation for the Commodity Supplemental Food Program was reduced by \$10,000,000 to offset a larger than anticipated carryover balance of available fiscal year 1994 funds. Agencies currently receive 20 percent of appropriated funds for administrative expenses. The inability to use carryover balances for administrative expenses of the program has constrained operators' ability to effectively deliver services. Bill language is included by the Committee to allow 20 percent of the carryover funds to be used for program administrative costs.

## GENERAL PROVISION

The Committee has included supplemental bill language proposed by the President to increase the current limitation on the Market Promotion Program to the authorized level. The House bill does not contain this language. The additional cost is offset by crop insurance reform savings earmarked for this purpose in the Uruguay Round Agreements Act, Public Law 103–465, section 426.

## OFFICE OF THE SECRETARY

## (RESCISSION)

1995 appropriation to date .....	\$2,801,000
1995 rescission request .....	
House allowance .....	– 31,000
Committee recommendation .....	– 31,000

The Committee concurs with the House in recommending a rescission of \$31,000 from funds appropriated for the Office of the Secretary. The rescission removes the funds not required for the Secretary's position during the period it remained vacant. The Committee also has retained House bill language limiting the use of the Secretary's emergency transfer authority without prior notification to the Committees on Appropriations. The Committee agrees that this interchange authority is to be used for emergencies only. The Department also is reminded that it is expected to provide written notification to the Committees on Appropriations in advance of transferring funds between accounts, or reprogramming moneys from the programs, projects, or activities for which the funds appropriated were provided.

ALTERNATIVE AGRICULTURAL RESEARCH AND COMMERCIALIZATION  
REVOLVING FUND

(RESCISSION)

1995 appropriation to date .....	\$6,500,000
1995 rescission request .....	
House allowance .....	- 3,000,000
Committee recommendation .....	

The Committee does not concur with the House recommendation to rescind \$3,000,000 in funds provided for alternative agricultural research and commercialization.

AGRICULTURAL RESEARCH SERVICE

BUILDINGS AND FACILITIES

(RESCISSION)

1995 appropriation to date .....	\$43,718,000
1995 rescission request .....	
House allowance .....	- 12,678,000
Committee recommendation .....	- 1,500,000

The Committee recommends a rescission of \$1,500,000 in funds appropriated for the Agricultural Research Service's Buildings and Facilities Program, \$11,178,000 below the House recommended level. This removes the remaining balance of funds previously appropriated for the construction of the U.S. Salinity Laboratory in Riverside, CA, which will not be required for that project. Construction of the facility is complete and occupancy is scheduled in 1995.

COOPERATIVE STATE RESEARCH SERVICE

(RESCISSION)

1995 appropriation to date .....	\$433,438,000
1995 rescission request .....	
House allowance .....	- 1,051,000
Committee recommendation .....	- 958,000

The Committee recommends that \$958,000 of the funds appropriated for the Cooperative State Research Service be rescinded, \$93,000 below the House level. The Committee concurs with the

House in recommending a rescission of the \$524,000 provided for fiscal year 1995 for the Oregon/Massachusetts/Pennsylvania biotechnology special research grant. The Committee also approves the House recommendation to rescind \$434,000 in funds provided for the American Indian Initiative of the Arid Lands Development Fund. The Committee has retained House bill language to correct a technical error in Public Law 103-330 by providing \$9,207,000 for the 1890 capacity building grants program.

BUILDINGS AND FACILITIES

(RESCISSION)

1995 appropriation to date .....	\$62,744,000
1995 rescission request .....	
House allowance .....	-20,994,000
Committee recommendation .....	

The Committee does not concur with the House recommendation to rescind \$20,994,000 in funds provided for the Cooperative State Research Service buildings and facilities program.

ANIMAL AND PLANT HEALTH AND INSPECTION SERVICE

BUILDINGS AND FACILITIES

(RESCISSION)

1995 appropriation to date .....	\$6,973,000
1995 rescission request .....	
House allowance .....	
Committee recommendation .....	-6,000,000

The Committee recommends a rescission of \$6,000,000 in funds currently available for the Animal and Plant Health and Inspection Service's buildings and facilities program. This represents the balance of unobligated funds for completed projects not anticipated to be required to meet current needs. No rescission was recommended by the House.

NATURAL RESOURCES CONSERVATION SERVICE

The Natural Resources Conservation Service is currently recertifying wetland determinations conducted on agricultural land pursuant to a memorandum of agreement signed in January 1994 by four Federal agencies: the Environmental Protection Agency, the U.S. Department of Agriculture, the U.S. Army Corps of Engineers, and the U.S. Fish and Wildlife Service. Priority of adding wetlands to the wetlands inventory that have been delineated pursuant to the January 1994 memorandum of agreement should be given to requests of farmers or local drainage districts for purposes of complying with swampbuster provisions of the 1985 farm bill or for permitting purposes under section 404 of the Clean Water Act.

RURAL DEVELOPMENT ADMINISTRATION AND FARMERS HOME  
ADMINISTRATION

RURAL HOUSING INSURANCE FUND PROGRAM ACCOUNT

(RESCISSION)

1995 appropriation to date .....	\$379,821,000
1995 rescission request .....	
House allowance .....	- 115,500,000
Committee recommendation .....	

The Committee does not concur with the House recommendation to rescind the entire subsidy appropriation provided for fiscal year 1995 for the section 515 rural housing program.

LOCAL TECHNICAL ASSISTANCE AND PLANNING GRANTS

(RESCISSION)

1995 appropriation to date .....	\$1,750,000
1995 rescission request .....	
House allowance .....	- 1,750,000
Committee recommendation .....	- 1,750,000

The Committee concurs with the House in recommending that the total amount provided in first-time funding for local technical assistance and planning grants be rescinded. Regulations to implement this new program have not yet been finalized. The Committee will consider funding for this program for fiscal year 1996.

ALCOHOL FUELS CREDIT GUARANTEE PROGRAM ACCOUNT

(RESCISSION)

1995 appropriation to date <sup>1</sup> .....	
1995 rescission request .....	
House allowance .....	- \$9,000,000
Committee recommendation .....	- 9,000,000

<sup>1</sup> \$9,000,000 appropriated in fiscal year 1993.

The Committee recommends a rescission of \$9,000,000 in funds appropriated for the alcohol fuels credit guarantee program account, the same as the House recommended level. The funds appropriated in fiscal year 1993 for this program have not been required and the Committee sees no need to continue the availability of these funds.

RURAL ELECTRIFICATION ADMINISTRATION

RURAL ELECTRIFICATION AND TELEPHONE LOANS PROGRAM ACCOUNT

(RESCISSION)

1995 appropriation to date .....	\$61,730,000
1995 rescission request .....	
House allowance .....	- 3,000,000
Committee recommendation .....	- 1,500,000

The Committee recommends a rescission of \$1,500,000 in the subsidy appropriation to cover the cost of 5 percent telephone loans, \$1,500,000 below the rescission recommended by the House.

This will allow for a program level of \$50,000,000 at current subsidy rates.

FOOD AND NUTRITION SERVICE

FOOD STAMP PROGRAM

(RESCISSION)

1995 appropriation to date .....	\$28,830,710,000
1995 rescission request .....	- 2,900,000
House allowance .....	
Committee recommendation .....	

The Committee concurs with the House in rejecting the President's proposed rescission of \$2,900,000 from the amount earmarked for cattle tick eradication out of the total \$1,143,000,000 in Food Stamp Program funds allocated for nutrition assistance to Puerto Rico.

SPECIAL SUPPLEMENTAL FOOD PROGRAM FOR WOMEN, INFANTS, AND CHILDREN [WIC]

(RESCISSION)

1995 appropriation to date .....	\$3,470,000,000
1995 rescission request .....	
House allowance .....	- 25,000,000
Committee recommendation .....	- 35,000,000

The Committee recommends a rescission of \$35,000,000 in appropriations for the Special Supplemental Food Program for Women, Infants, and Children [WIC], \$10,000,000 more than the House recommended level.

FOREIGN AGRICULTURAL SERVICE

PUBLIC LAW 480

TITLE I PROGRAM ACCOUNT

(RESCISSION)

1995 appropriation to date .....	\$238,623,000
1995 rescission request .....	- 43,865,000
House allowance .....	
Committee recommendation .....	- 43,865,000

The Committee recommends the rescission of \$43,865,000 in subsidy costs for title I of Public Law 480, as proposed by the President. Under this title, USDA provides concessional loans to developing countries that have market development potential. The rescission in title I subsidy budget authority would reduce the title I credit level by \$54,100,000.

GRANT ACCOUNT (TITLE I OCEAN FREIGHT DIFFERENTIAL, TITLE II AND TITLE III)

(RESCISSION)

1995 appropriation to date .....	\$1,007,542,000
1995 rescission request .....	- 98,635,000
House allowance .....	- 20,000,000
Committee recommendation .....	- 98,635,000

The Committee recommends the rescission of \$98,635,000 in the "Public Law 480 grant" account, \$78,635,000 above the level recommended by the House and the same as proposed by the President. Of this amount, \$6,135,000 is for ocean freight differential costs under title I and \$92,500,000 is for title III grants.

CHAPTER II

DEPARTMENTS OF COMMERCE, JUSTICE, AND STATE, THE JUDICIARY, AND RELATED AGENCIES

DEPARTMENT OF STATE

INTERNATIONAL ORGANIZATIONS AND CONFERENCES

CONTRIBUTIONS FOR INTERNATIONAL PEACEKEEPING ACTIVITIES

(EMERGENCY SUPPLEMENTAL REQUEST)

1995 appropriation to date .....	\$533,304,000
1995 emergency appropriation request .....	672,000,000
House allowance .....	
Committee recommendation .....	

The Committee does not approve the request for \$672,000,000 in additional funds for estimated fiscal year 1995 U.S. assessments for the cost of United Nations [U.N.] peacekeeping missions. This was requested by the administration as an emergency supplemental. The test for an emergency, under the definition developed by the Office of Management and Budget, is that the need for the supplemental funding is, among other things, sudden and unforeseen.

The need for this supplemental is neither sudden nor unforeseen. Only \$212,212,000 of the \$533,304,000 requested by the administration under this account in fiscal year 1995 were for 1995 assessments, at a time when annual assessments have been surpassing \$1,000,000,000, leaving no doubt that a supplemental would be required for 1995 assessments.

The Committee notes that the administration has understated the costs of ongoing peacekeeping operations and may be trying to use the emergency supplemental process to sidestep the budgetary constraint imposed by the discretionary spending caps. The Committee is disturbed that this pattern appears to have been repeated in the administration's fiscal year 1996 budget request.

Peacekeeping, like any other program, must be based on the availability of funds to pay for the program. A method must be developed to fund this program within the normal appropriations process. The Committee urges the administration to consider care-

fully the potential budgetary effects of supporting new, expanded, or enhanced U.N. peacekeeping missions around the globe.

#### RELATED AGENCIES

##### NATIONAL BANKRUPTCY REVIEW COMMISSION

###### (TRANSFER OF FUNDS)

1995 appropriation to date .....	
1995 transfer request .....	(\$1,500,000)
House allowance .....	
Committee recommendation .....	(1,500,000)

The Committee recommends the transfer of \$1,500,000 of unobligated funds from the working capital fund of the Department of Justice for necessary expenses of the National Bankruptcy Review Commission as authorized in Public Law 103-394. This Commission was a central provision of the bipartisan Bankruptcy Reform Act passed last year in order to address the inefficiency and waste in our bankruptcy system. In light of the statutory demand that the Commission begin meeting imminently and file a final report within 2 years, the Committee expects the transfer of funds to be made prior to the first meeting of the Commission.

The Committee anticipates that streamlining and other improvements to the bankruptcy system resulting from recommendations of the Commission should reduce the cost to operate bankruptcy courts and the U.S. trustee system and could save businesses and individuals millions of dollars per year. By funding the Commission with this transfer, as requested by the administration, the Committee expects the Commission to develop a consensus set of legal reforms and make its report on schedule.

#### U.S. INFORMATION AGENCY

##### INTERNATIONAL BROADCASTING OPERATIONS

###### (SUPPLEMENTAL)

1995 appropriation to date .....	\$229,735,000
1995 supplemental estimate .....	7,290,000
House allowance .....	7,290,000
Committee recommendation .....	7,290,000

The Committee recommends a supplemental appropriation of \$7,290,000, the amount requested by the administration, to be provided to Radio Free Europe/Radio Liberty [RFE/RL] to make up for currency exchange losses. Most of RFE/RL's operations are currently in Germany, although a move to Prague is underway. As of March 15, 1994, USIA estimates that the rise in the value of the German mark against the dollar has left RFE/RL approximately \$23,200,000 short in terms of the buying power of the original appropriation. Without a supplemental, RFE/RL would be unable to complete the move to Prague by June 30, 1995, and would incur additional costs for operations in Germany through the end of 1995. As a result, RFE/RL would be forced to sharply curtail its scheduled broadcasting in the fourth quarter.

DEPARTMENT OF JUSTICE  
 IMMIGRATION AND NATURALIZATION SERVICE  
 SALARIES AND EXPENSES  
 (RESCISSION)

1995 appropriation to date .....	\$1,102,671,000
1995 rescission request .....	
House allowance .....	- 1,000,000
Committee recommendation .....	- 1,000,000

The Committee recommends a rescission of \$1,000,000 from amounts previously provided for fiscal year 1995 for the Immigration and Naturalization Service [INS]. The Committee was informed that INS intends to establish a cooperative research program of up to \$2,000,000 to support research and evaluation activities related to immigration to be conducted by universities and private institutions. In its 1995 budget, INS did not request resources for the establishment of a research program and no such program was approved by Congress in its appropriation of resources for fiscal year 1995.

The Committee understands that evaluation of activities is warranted especially in light of significant increases provided to INS in fiscal years 1994-95, and the Committee expects that any amounts required for evaluation activities be requested through a reprogramming notification so that the impact on other INS program activities can be assessed.

OFFICE OF JUSTICE PROGRAMS  
 DRUG COURTS  
 (RESCISSION)

1995 appropriation to date .....	\$28,710,000
1995 rescission request .....	
House allowance .....	- 27,750,000
Committee recommendation .....	- 27,100,000

The Committee recommends a rescission of \$27,100,000 provided for drug courts, the remaining unobligated balances in the program from funds appropriated under title VIII, Violent Crime Control Appropriations Act, 1995 of Public Law 103-317.

OUNCE OF PREVENTION COUNCIL

1995 appropriation to date .....	\$1,500,000
1995 rescission request .....	
House allowance .....	
Committee recommendation .....	- 1,000,000

The Committee recommends a rescission of \$1,000,000 provided for the Ounce of Prevention Council from unobligated balances in the program from funds appropriated under title VIII, Violent Crime Control Appropriations Act, 1995 of Public Law 103-317.

In addition, the Committee recommends supplemental language requested by the administration and approved by the House which allows funds appropriated for grants by the Ounce of Prevention Council in Public Law 103-317, to also be available for administra-

tive expenses of the Council. The language also allows the Council to accept, hold, administer and use gifts, both real and personal, for the purpose of facilitating this work. This work should be allowed to continue to the extent there is private sector support for it.

DEPARTMENT OF COMMERCE

NATIONAL INSTITUTE OF STANDARDS AND TECHNOLOGY

SCIENTIFIC AND TECHNICAL RESEARCH AND SERVICES

(RESCISSION)

1995 appropriation to date .....	\$265,000,000
1995 rescission request .....	
House allowance .....	- 16,500,000
Committee recommendation .....	- 19,500,000

The Committee recommends a rescission of \$19,500,000 from the National Institute of Standards and Technology's [NIST's] "Scientific and technical research and services" appropriation account. This account, which funds the core internal research programs of NIST, was initially funded at \$265,000,000 in fiscal year 1995, an increase of \$39,000,000 above the fiscal year 1994 level. The proposed rescission does not impact the unobligated balances of \$12,495,000 carried over into fiscal year 1995 which were not anticipated in the administration's fiscal year 1995 budget request.

The Committee intends that this rescission be applied against subactivities receiving large increases over fiscal year 1994 levels and expects NIST and the Department of Commerce to submit a reprogramming notification under the standard reprogramming procedures indicating the proposed distribution of this reduction by research category.

INDUSTRIAL TECHNOLOGY SERVICES

(RESCISSION)

1995 appropriation to date .....	\$525,000,000
1995 rescission request .....	
House allowance .....	- 27,100,000
Committee recommendation .....	- 27,100,000

The Committee recommends a rescission of \$27,100,000 from the National Institute of Standards and Technology [NIST] "Industrial technology services" appropriations account. Of this amount, the Committee intends that \$26,500,000 be taken from the Manufacturing Extension Partnership Program [MEP] and \$600,000 be taken from the Quality Program.

The NIST Manufacturing Extension Partnership Program funds manufacturing assistance centers nationwide. Although some of these centers were initially funded under the Technology Reinvestment Program of the Department of Defense, the administration intends to have the Commerce Department take over funding for all manufacturing assistance centers. The initial funding for the program from the Commerce-Justice-State Subcommittee in fiscal year 1995—\$90,600,000—included a \$29,535,000 increase above the President's request (which itself was double the fiscal year

1994 level of \$30,235,000). The reduction proposed in this bill will still allow for an increase of \$3,035,000 above the President's request for fiscal year 1995 and a 112-percent increase above the fiscal year 1994 level.

The reduction of \$600,000 from the Quality Program eliminates the increase provided for this program in fiscal year 1995 for expansion of the awards program into the fields of health care and education. The Committee questions the Commerce Department's expertise in these areas. The Committee does not intend for this reduction to impact the base Baldrige Award Program.

NATIONAL OCEANIC AND ATMOSPHERIC ADMINISTRATION  
OPERATIONS, RESEARCH, AND FACILITIES  
(RESCISSION)

1995 appropriation to date .....	\$1,835,000,000
1995 rescission request .....	
House allowance .....	- 37,000,000
Committee recommendation .....	- 37,600,000

The Committee recommends reductions totaling \$37,600,000 from the National Oceanic and Atmospheric Administration [NOAA] "Operations, research, and facilities" appropriations account. The Committee intends that this reduction be applied as follows:

- A reduction of \$5,000,000 from unobligated balances in the Coastal Ocean Science Program, originally funded at \$11,000,000 for fiscal year 1995. This program was designed to focus coastal ocean science efforts within NOAA. It supports a staff of more than 50 people and leaves grant decisions to the discretion of NOAA. The Committee understands that this rescission leaves \$6,000,000 in fiscal year 1995 funding, which will enable the program to fund grant initiatives underway, contractual obligations, and other outstanding commitments. The Committee will consider the mission and funding of this program further in the context of the fiscal year 1996 budget.
- A reduction of \$4,000,000 from high-performance computing under oceanic and atmospheric research. This is a new program that increased from \$1,000,000 in fiscal year 1994 to \$6,500,000 for fiscal year 1995. The recommended rescission still allows for a 150-percent increase for the program for 1995. The Committee will consider the administration's request for further increases for this program in the context of the 1996 budget.
- An elimination of the full amount of \$7,000,000 provided for the Global Learning and Observations to Benefit the Environment [GLOBE] Program, a new program proposed in fiscal year 1995. This program was intended to give school children in various countries equipment to allow them to collect environmental data and the means to transmit that data back to scientists in the United States. The intent of the program was that students' data be used to contribute to climate and environmental models. Questions of quality control and consistency of the data have not been adequately addressed.

- A reduction of \$14,000,000 from the NOAA Climate and Global Change Program. This program has grown 66 percent from 1993 to its 1995 appropriation of \$78,000,000. The administration has requested another \$15,000,000 increase for this program for 1996. This reduction will allow the Committee to evaluate the long-term goals of this program in the context of the fiscal year 1996 budget request.
- An elimination of the full amount of \$3,100,000 for weather modification grants. Funding for this program was not requested by the administration in fiscal year 1995, nor for fiscal year 1996.
- A reduction of \$2,000,000 from the National Sea Grant and Ocean and Great Lakes Programs for zebra mussel research. The Committee notes that this research was not requested by the administration for fiscal year 1996 and has been proposed for elimination by the administration for fiscal year 1996. Research on the zebra mussel has been funded through other areas of the Federal Government, has continued for several years, and relates to a fresh water concern outside of the typical realm of the National Oceanic and Atmospheric Administration.
- A reduction of \$2,500,000 from program support, aircraft services. This reduction corresponds to funds no longer needed for updating a NOAA hurricane reconnaissance aircraft with new radar capability. Congress originally appropriated \$3,600,000 for this purpose. The administration has requested to reprogram \$2,500,000 of this amount because cost of the update was significantly lower than originally expected. The Committee does not agree that these funds should be reprogrammed and rescinds this amount accordingly.

CONSTRUCTION

(RESCISSION)

1995 appropriation to date .....	\$97,000,000
1995 rescission request .....	
House allowance .....	
Committee recommendation .....	- 8,000,000

The Committee recommends a reduction of \$8,000,000 from the National Oceanic and Atmospheric Administration [NOAA] "Construction" appropriation account. The Committee notes that \$10,000,000 of the funds appropriated last year under this account were not designated and were intended for general planning and development of a variety of NOAA construction projects. However, NOAA has designated this entire amount to be used for construction of a single facility. Leaving \$2,000,000 of the original amount intact will allow planning and development to go forward on the relocation of the National Marine Fisheries Service Tiburon Laboratory. The Committee recommends rescinding the construction monies associated with the project because construction of the laboratory is not anticipated to begin until fiscal year 1997. If, after the planning and development stage, NOAA still views this project as a priority, funding should be included in the fiscal year 1997 budget request.

TECHNOLOGY ADMINISTRATION  
 UNDER SECRETARY FOR TECHNOLOGY/OFFICE OF TECHNOLOGY  
 POLICY  
 SALARIES AND EXPENSES  
 (RESCISSION)

1995 appropriation to date .....	\$10,000,000
1995 rescission request .....	
House allowance .....	- 3,300,000
Committee recommendation .....	- 1,500,000

The Committee recommends a rescission of \$1,500,000 from the salaries and expenses of the Commerce Department's Technology Administration. This account was funded at \$10,000,000 in fiscal year 1995, an increase of \$4,300,000 above the amount provided for fiscal year 1994. This account was initially funded at \$3,900,000 in 1990. According to the latest information from the Commerce Department, the proposed rescission would avoid the reductions in force and furloughs that would likely result from the rescission contained in the House bill.

NATIONAL TECHNICAL INFORMATION SERVICE  
 NTIS REVOLVING FUND  
 (RESCISSION)

1995 appropriation to date .....	\$8,000,000
1995 rescission request .....	
House allowance .....	- 4,000,000
Committee recommendation .....	- 7,600,000

The Committee recommends elimination of the National Technical Information Service [NTIS] revolving fund; \$8,000,000 was provided in fiscal year 1995 for a one-time capitalization of the Commerce Department's information dissemination programs. The Senate-passed bill did not recommend funding for this account for fiscal year 1995. The Committee believes that these modernization costs should be absorbed through existing fees paid by the users of this technical information.

On March 6, 1995, the Commerce Department provided the Committee with the most current information available regarding unobligated balances. At that time, the Department indicated that \$7,770,000 remained unobligated in the "NTIS revolving fund" account. On March 20, the Commerce Department indicated to the Committee that "nearly all funds (in this account) have been obligated or committed." Because of concerns about the workability of the recommended rescission, the Committee instructs the Commerce Department to submit a reprogramming notification recommending proportionate cuts in other Commerce programs for the difference between the recommended \$7,600,000 rescission and unobligated balances in the "NTIS revolving fund" account. The reprogramming notification should indicate proposed distribution of this reduction by program.

ECONOMIC DEVELOPMENT ADMINISTRATION  
 ECONOMIC DEVELOPMENT ASSISTANCE PROGRAMS  
 (RESCISSION)

1995 appropriation to date .....	\$408,024,000
1995 rescission request .....	
House allowance .....	-45,084,000
Committee recommendation .....	-47,384,000

The Committee recommends a rescission totaling \$7,384,000 from prior-year funding under the Economic Development Administration [EDA]. This amount includes amounts originally appropriated in fiscal year 1992 as an emergency related to Hurricane Andrew and other disasters, and from funds appropriated in fiscal year 1993 as an emergency supplemental related to the Midwest floods. In both cases, emergency funding for EDA programs had not been requested by the administration. The Committee believes that these funds have been available for an appropriate length of time to address the effect of economic dislocation resulting from these disasters and that the remaining balances should be returned to the U.S. Treasury. Subsequent applications should be subject to standard EDA criteria and the normal approval process.

The Committee rescinds an additional \$20,000,000 from the EDA title I program, reducing the funding level to the higher of the House or Senate recommended funding levels for fiscal year 1995.

In addition, the Committee recommends that the remaining rescission of \$20,000,000 be applied against a combination of EDA assistance programs which were withheld by the Department of Commerce for a reprogramming request creating a new competitive communities program. The Committee was unable to reach agreement in order to approve this reprogramming request and expects EDA and the Department of Commerce to submit a reprogramming notification under the standard reprogramming procedures indicating the proposed distribution of this reduction by subaccount.

On March 9, 1995, the Commerce Department provided the Committee with information regarding unobligated balances in the emergency EDA accounts through March 8. At that time, the Department indicated that \$27,609,000 remained unobligated in these accounts. On March 20, the Commerce Department indicated to the Committee that all but \$10,600,000 of these funds had been obligated.

THE JUDICIARY

UNITED STATES COURT OF INTERNATIONAL TRADE

SALARIES AND EXPENSES

(RESCISSION)

1995 appropriation to date .....	\$11,685,000
1995 rescission request .....	
House allowance .....	
Committee recommendation .....	-1,000,000

The Committee recommends a rescission of \$1,000,000 from the United States Court of International Trade from excess funds that

the Court will not be able to use in fiscal year 1995. These excess amounts result from retroactive reductions in rental payments that the Court pays to the General Services Administration, and from current judicial vacancies. The committee has been informed that this reduction will have no impact on the operations of the Court.

COURTS OF APPEALS, DISTRICT COURTS, AND OTHER JUDICIAL SERVICES

DEFENDER SERVICES

(RESCISSION)

1995 appropriation to date .....	\$250,000,000
1995 rescission request .....	
House allowance .....	- 1,100,000
Committee recommendation .....	- 4,100,000

The Committee recommends a rescission of \$4,100,000 from unobligated balances of the \$250,000,000 provided for defender services in the fiscal year 1995 appropriations bill. The amount recommended for rescission includes \$1,100,000 reserved by the Administrative Office of the Courts for a new death penalty resource center plus an additional \$3,000,000 of projected end-of-year unobligated balances for defender services. The proposed rescission will leave more than adequate funding to provide for necessary defender services.

RELATED AGENCIES

SMALL BUSINESS ADMINISTRATION

SALARIES AND EXPENSES

(RESCISSION)

1995 appropriation to date .....	\$258,175,000
1995 rescission request .....	- 15,000,000
House allowance .....	- 15,000,000
Committee recommendation .....	- 15,000,000

The Committee recommends a rescission of \$15,000,000 from the \$258,175,000 appropriated in fiscal year 1995 for salaries and expenses of the Small Business Administration [SBA], as requested by the administration and approved by the House. This rescission eliminates funding for grants to States to plant trees. The Senate Appropriation's Committee and the Senate Small Business Committee have never supported this program, as it has little to do with the mission or purpose of the SBA. No funding has ever been recommended to continue this program in a Senate-sponsored appropriations measure.

BUSINESS LOANS PROGRAM ACCOUNT

(RESCISSION)

1995 appropriation to date .....	\$278,305,000
1995 rescission request .....	
House allowance .....	
Committee recommendation .....	- 15,000,000

The Committee recommends a rescission totaling \$15,000,000 taken from several Small Business Administration [SBA] business loan accounts: the Specialized Small Business Investment Company Program [SSBIC], the Small Business Investment Company Debentures Program [SBIC], the Small Business Investment Company Participating Securities Program (participating securities) the Microloan Guaranty Program, and the Microloan Direct Loan Program. This rescission does not affect the SBA section 7(a) business loan program. The Committee notes that while funding for these programs in fiscal year 1995 totaled \$59,184,000, only \$5,614,000 had been obligated as of March 3, 1995—more than 5 months into the fiscal year. The Committee intends for the SBA to submit a reprogramming notification under the standard reprogramming procedures indicating the proposed distribution of this reduction by program.

#### DEPARTMENT OF STATE

##### ADMINISTRATION OF FOREIGN AFFAIRS

##### DIPLOMATIC AND CONSULAR PROGRAMS

###### (RESCISSION)

1995 appropriation to date .....	\$1,731,416,000
1995 rescission request .....	
House allowance .....	- 2,000,000
Committee recommendation .....	- 2,000,000

The Committee recommends a rescission of \$2,000,000 from the \$1,731,416,000 appropriated in the fiscal year 1995 appropriations bill. The cost of the Miami Summit of the Americas is estimated to be as much as \$1,000,000 below the \$6,000,000 budgeted for the event. In addition, the devaluation of the Mexican peso will result in lower costs for the Department of as much as \$1,000,000. If additional savings are required, they should be taken by moving forward the timetable for departmental restructuring announced by the Vice President as part of the restructuring of foreign affairs agencies on January 27, 1995.

##### ACQUISITION AND MAINTENANCE OF BUILDINGS ABROAD

###### (RESCISSION)

1995 appropriation to date .....	\$421,760,000
1995 rescission request .....	
House allowance .....	- 23,000,000
Committee recommendation .....	- 30,000,000

The Committee recommends a rescission of \$30,000,000 from unobligated balances in the State Department's "Overseas construction and maintenance" account. In addition to the \$421,760,000 appropriated in fiscal year 1995, significant unobligated balances remain from projects provided for in previous years that are either still underway or not yet started. The Committee expects that the decision on how to distribute this rescission among projects will be made through reexamining planned projects and reducing them in size and scope, as well as conforming them to recently announced restructuring of the foreign affairs bureaucracy. The Department is

expected to report to the Committee on how these savings will be made.

INTERNATIONAL ORGANIZATIONS AND CONFERENCES  
CONTRIBUTIONS FOR INTERNATIONAL PEACEKEEPING ACTIVITIES  
(RESCISSION)

1995 appropriation to date .....	\$533,304,000
1995 rescission request .....	
House allowance .....	- 14,617,000
Committee recommendation .....	- 14,617,000

The Committee recommends a rescission of \$14,617,000 from the \$533,304,000 provided in the fiscal year 1995 appropriations bill for payment of assessed costs of United Nations [U.N.] peacekeeping operations.

On April 17, 1994, approximately \$4,000,000 in cash was stolen from an unsecured office at the headquarters of the U.N. operations in Somalia [UNOSOM] in Mogadishu. The report of the Secretary-General issued on February 2, 1995, indicates that the investigation team found "an incredible lack of concern on the part of the UNOSOM administration to security in the handling and safekeeping of the large amount of cash used in the mission." Auditors in December 1993 had warned of serious deficiencies in security, and the likelihood that something like this would happen, yet the UNOSOM administration took no action to address the problem. The taxpayers of the United States should not be charged for the malfeasance of U.N. peacekeeping operations. Consequently, the Committee recommends a rescission of the United States assessed share of the stolen money, \$1,216,000, to assure that taxpayers do not pay their hard earned money simply to have it stolen from an unsecured file cabinet in Mogadishu. The United Nations should be required to absorb this loss.

In addition, the Committee recommends a rescission of the \$13,401,000 appropriated thus far in fiscal year 1995 for the U.N. peacekeeping operation in the western Sahara, known as MINURSO. This is an operation that now costs about \$100,000 a day, and whose mission is to register approximately 200,000 people to vote on a referendum on the future of the region. The operation has been underway since September 1991 and at last count had registered a total of 12,000 people.

It is evident that this operation has had little supervision from either the United Nations or the United States, and that the expenditure of large amounts of funds has been permitted to go on without any effective evaluation of the prospects of the operation leading to a successful election.

The State Department has indicated that when the mandate for MINURSO comes up for renewal in May, it will decide whether to terminate this mission. Furthermore, the State Department has indicated that if MINURSO goes forward, it expects the cost of the operation to the United States in 1995 to double from the \$13,401,000 already appropriated to \$27,810,000.

The Committee believes that the State Department should decide prior to committing the United States to paying its share of the operation, whether this is a worthwhile expenditure of funds.

## RELATED AGENCIES

## ARMS CONTROL AND DISARMAMENT AGENCY

## ARMS CONTROL AND DISARMAMENT ACTIVITIES

## (RESCISSION)

1995 appropriation to date .....	\$54,500,000
1995 rescission request .....	
House allowance .....	- 3,000,000
Committee recommendation .....	- 4,000,000

The Committee recommends a rescission of \$3,000,000 from the \$54,500,000 provided under this heading in the fiscal year 1995 appropriations bill.

Of that amount, at least \$3,000,000 is rescinded from the \$9,500,000 provided for the activities related to the implementation of the Chemical Weapons Convention. Ratification and entry-into-force of the Chemical Weapons Convention continue to be delayed. Even under the most optimistic schedule available, the Arms Control and Disarmament Agency [ACDA] estimates that it will not spend \$3,540,000 of the funding available for this purpose in fiscal year 1995.

The remaining \$1,000,000 is rescinded as a general administrative reduction. The announcement of the restructuring of foreign affairs bureaucracy by the Vice President on January 27, 1995, stated the following: "The Arms Control and Disarmament Agency and the Department of State will eliminate duplication between their two agencies in the areas of arms control and nonproliferation and take steps to tie together the operations of ACDA and the State Department more effectively. ACDA will also cut back on overseas costs and streamline its operations in Washington." The Committee concurs with the need to cut back on overseas costs and streamline its operations in Washington.

## BOARD FOR INTERNATIONAL BROADCASTING

## ISRAEL RELAY STATION

## (RESCISSION)

1995 appropriation to date .....	\$1,731,416,000
1995 rescission request .....	
House allowance .....	- 2,000,000
Committee recommendation .....	- 2,000,000

The Committee recommends a rescission of \$2,000,000 from unobligated funds for the Israel Relay Station. Although the Committee has previously rescinded funding for this canceled project, the appendix to the fiscal year 1996 budget proposed by the President indicates an unobligated balance is still available under this account, from which this rescission is taken.

U.S. INFORMATION AGENCY  
EDUCATIONAL AND CULTURAL EXCHANGE PROGRAMS  
(RESCISSION)

1995 appropriation to date .....	\$238,279,000
1995 rescission request .....	
House allowance .....	- 5,000,000
Committee recommendation .....	- 5,000,000

The Committee recommends a rescission of \$5,000,000 from the \$248,279,000 appropriated for exchanges in the fiscal year 1995 appropriations bill. The administration has proposed program reductions of \$23,676,000 below the 1995 funding level in its fiscal year 1996 budget proposal. The Committee directs USIA to develop a specific plan to distribute this rescission among the exchange programs and submit it to the Committee through the normal reprogramming procedures prior to implementing specific program reductions.

RADIO CONSTRUCTION  
(RESCISSION)

1995 appropriation to date .....	\$85,314,000
1995 rescission request .....	
House allowance .....	- 6,000,000
Committee recommendation .....	- 6,000,000

The Committee recommends a rescission of \$6,000,000 from unobligated balances in USIA's "Radio construction" account. In addition to the \$85,314,000 appropriated in fiscal year 1995, significant unobligated balances remain from projects provided that are still underway. The Committee expects that the decision on how to distribute this rescission among projects will be made through reexamining planned projects and reducing them in size and scope, as well as conforming them to the recently announced restructuring of the foreign affairs bureaucracy. The Agency is expected to report to the Committee on how these savings will be made.

RADIO FREE ASIA  
(RESCISSION)

1995 appropriation to date .....	\$10,000,000
1995 rescission request .....	
House allowance .....	- 6,000,000
Committee recommendation .....	- 6,000,000

The Committee recommends a rescission of \$6,000,000 from unobligated balances in USIA's "Radio Free Asia" account. The Committee notes that under title III of the Foreign Relations Authorization Act of 1994, Public Law 103-236, none of the funds appropriated in fiscal year 1995 may be obligated until 90 days after: (1) the new Broadcasting Board of Governors and the Director of USIA have approved a plan; (2) submitted it to Congress; and (3) USIA has submitted a reprogramming request for the use of these funds to the House and Senate Appropriations Committee. The Committee notes that more than 6 months into the fiscal year, the administration has failed to submit a single nomination to the Senate for

these board positions. Under the circumstances, the Committee is convinced that \$4,000,000 is more than adequate to cover expected expenditures for Radio Free Asia through the end of fiscal year 1995.

CHAPTER III  
ENERGY AND WATER DEVELOPMENT  
DEPARTMENT OF DEFENSE—CIVIL  
DEPARTMENT OF THE ARMY  
CORPS OF ENGINEERS—CIVIL  
GENERAL INVESTIGATIONS  
(RESCISSION)

1995 appropriation to date .....	\$181,199,000
1995 rescission request .....	.....
House allowance .....	- 10,000,000
Committee recommendation .....	- 10,000,000

The Committee recommends a rescission of \$10,000,000, which is the same amount rescinded by the House in H.R. 1158.

The rescission is to be derived from currently available unobligated balances. The Corps has experienced problems in executing the program over the past several years and large unobligated balances have accumulated. The Committee believes that these funds can be rescinded without seriously affecting ongoing work.

CONSTRUCTION, GENERAL  
(RESCISSION)

1995 appropriation to date .....	\$983,668,000
1995 rescission request .....	.....
House allowance .....	- 40,000,000
Committee recommendation .....	- 50,000,000

An amount of \$50,000,000 is recommended for rescission by the Committee. This is \$10,000,000 more than the amount rescinded by the House in H.R. 1158.

As mentioned previously, the Corps of Engineers has experienced problems in executing its program which has resulted in significant levels of unobligated carryover balances. The Committee believes that, while moving to improve its program execution, these funds can be rescinded without seriously affecting ongoing work.

DEPARTMENT OF THE INTERIOR  
BUREAU OF RECLAMATION  
OPERATION AND MAINTENANCE  
(RESCISSION)

1995 appropriation to date .....	\$284,300,000
1995 rescission request .....	.....
House allowance .....	- 10,000,000
Committee recommendation .....	- 10,000,000

The Committee proposes a rescission of \$10,000,000 of available operation and maintenance funds for the Bureau of Reclamation. The Committee recommendation concurs with the House action in H.R. 1158.

In addition, the Committee concurs with the House that it is unlikely that the budgetary climate will change to allow the program to continue to increase as it has in the past, and that the Bureau should seek opportunities to turn over more operation and maintenance responsibilities to project beneficiaries.

## DEPARTMENT OF ENERGY

### GENERAL APPLICATION OF RESCISSIONS

The Committee recommends total rescissions for the Department of Energy in the amount of \$246,500,000. The Committee directs that the reductions be applied as broadly as possible without targeting, disproportionately affecting or terminating any single project or activity, including congressional directives and priorities. Reductions should be taken against low priority, noncritical activities to the greatest extent possible.

#### ENERGY SUPPLY, RESEARCH AND DEVELOPMENT ACTIVITIES

##### (RESCISSION)

1995 appropriation to date .....	\$3,314,548,000
1995 rescission request .....	
House allowance .....	- 116,500,000
Committee recommendation .....	- 81,500,000

A rescission of \$81,500,000 is recommended by the Committee for energy supply, research and development activities. This is \$35,000,000 less than the amount rescinded by the House in H.R. 1158.

The reductions recommended by the Committee shall be taken as follows:

*Solar and renewable energy.*—The Committee concurs with the House in recommending a rescission of \$35,000,000. Given the sizable program increases over the fiscal year 1994 levels, the Committee believes a general reduction in available funds can be made without significant impact. It should be pointed out that even with the proposed rescission, the funding for fiscal year 1995 would still be slightly above the funding level for 1994.

*Environment, safety, and health.*—The Committee agrees with the House action in recommending a rescission of \$6,000,000 in the environment, safety, and health programs of the Department of Energy.

*Biological and environmental research.*—A rescission of \$5,000,000 is recommended for biological and environmental research. The Committee directs that the rescission be applied proportionally, to the extent possible, and that no project or activity be terminated. Even with this reduction, the fiscal year 1995 program is funded at a higher level than fiscal year 1994.

*Fusion energy.*—A rescission of \$15,000,000 is recommended for the fusion program. The Committee directs that the reduction be applied proportionally, to the extent possible, and that no project

or activity be terminated. Even with this reduction, the fiscal year 1995 program is funded at a higher level than fiscal year 1994.

*Basic energy sciences.*—A rescission of \$5,000,000 is recommended for basic energy sciences. The Committee directs that the reduction be applied proportionally, to the extent possible, and that no project or activity be terminated.

*Advanced neutron source.*—The Committee recommends a rescission of \$7,500,000 of previously appropriated funds for the advanced neutron source. The fiscal year 1996 budget request proposes termination of the project and that the \$7,500,000 is excess to the funding needed to terminate the project in the current fiscal year.

*Energy oversight, research analysis, and university support.*—The Committee concurs with the House in rescinding \$8,000,000 of the Energy Oversight, Research Analysis, and University Support Program. The rescission should be applied proportionally, to the extent possible, so that no one activity is adversely impacted. It should be pointed out that even with this rescission, the laboratory technology transfer and utilization program in fiscal year 1995 will still be more than 30 percent higher than the fiscal year 1994 level.

*Environmental restoration and waste management (nondefense).*—The Committee does not concur with the House in rescinding \$45,000,000 of nondefense environmental restoration and waste management funding. The Committee believes that a reduction of this magnitude midway through the fiscal year will have an adverse impact on the program.

DEFENSE ENVIRONMENTAL RESTORATION AND WASTE MANAGEMENT  
(RESCISSION)

1995 appropriation to date .....	\$5,092,691,000
1995 rescission request .....	.....
House allowance .....	- 28,000,000
Committee recommendation .....	- 100,000,000

The Committee recommends a rescission of \$100,000,000 for the Defense Environmental Restoration and Waste Management Program. This is \$72,000,000 more than the amount rescinded by the House in H.R. 1158.

As indicated previously, the Committee has restored the \$45,000,000 rescinded by the House for the Nondefense Environmental Restoration and Waste Management Program. However, while restoring the nondefense environmental restoration rescission, the Committee has increased the House rescission for the Defense Environmental Restoration and Waste Management Program by \$72,000,000. The Committee recommendation reflects the significant problems the Department is having executing the environmental cleanup effort in an efficient manner, and the current large unobligated balances in the program. These reductions should be taken against low priority, noncritical work and not direct cleanup activities, or which do not support the safe and cost-effective operation and management of DOE waste management facilities. Furthermore, the Committee directs that the rescission, to the extent possible, not be applied disproportionately to one project or activity and that no project or activity be terminated.

## MATERIALS SUPPORT AND OTHER DEFENSE PROGRAMS

## (RESCISSION)

1995 appropriation to date .....	\$1,849,657,000
1995 rescission request .....	
House allowance .....	
Committee recommendation .....	- 15,000,000

A rescission of \$15,000,000 is recommended by the Committee for material production and other defense programs of the Department of Energy.

The end of the cold war has resulted in a reduced requirement for new and updated security investigations being processed by the Department. As a result, DOE has accumulated large unobligated balances of funds for processing security clearances. The Department of Energy has recognized this and in the fiscal year 1996 budget request has proposed the use of a portion of the accumulated balances to help finance the fiscal year 1996 program. The Committee believes that these funds can be rescinded in fiscal year 1995 without seriously impacting ongoing work or the security functions of the Department.

## DEPARTMENTAL ADMINISTRATION

## (RESCISSION)

1995 appropriation to date .....	\$245,822,000
1995 rescission request .....	
House allowance .....	- 20,000,000
Committee recommendation .....	- 20,000,000

A rescission of \$20,000,000 is recommended for departmental administration activities of the Department of Energy. This is the same amount included by the House in H.R. 1158.

The Committee directs that the reduction be applied as broadly as possible to limit the impact of the proposed rescission on departmental management. The severe budget constraints for the foreseeable future require that the Department critically evaluate its general management activities to prepare for anticipated downsizing in the coming years.

## POWER MARKETING ADMINISTRATIONS

CONSTRUCTION, REHABILITATION, OPERATION, AND MAINTENANCE,  
WESTERN AREA POWER ADMINISTRATION

## (RESCISSION)

1995 appropriation to date .....	\$222,285,000
1995 rescission request .....	
House allowance .....	
Committee recommendation .....	- 30,000,000

The Committee recommends a rescission of \$30,000,000 for the Western Area Power Administration [WAPA].

The Committee is aware that WAPA has significant unobligated balances that have accumulated. The Department of Energy's fiscal year 1996 budget request recognizes this fact by proposing to use a portion of the accumulated balances to help finance the fiscal year 1996 program. In addition, the Committee is also aware the

WAPA expects lower purchased power and wheeling costs due to recent rain in the western United States, and has taken steps to bring about procurement and other contract savings in fiscal year 1995. Therefore, the Committee believes that these funds can be rescinded without seriously impacting the program.

#### INDEPENDENT AGENCIES

##### APPALACHIAN REGIONAL COMMISSION

###### (RESCISSION)

1995 appropriation to date .....	\$282,000,000
1995 rescission request .....	
House allowance .....	- 10,000,000
Committee recommendation .....	- 10,000,000

The Committee recommends a rescission of \$10,000,000 for the Appalachian Regional Commission. This is the same amount rescinded by the House in H.R. 1158. The reduction is recommended in light of the severe budgetary constraints.

##### TENNESSEE VALLEY AUTHORITY

###### (RESCISSION)

1995 appropriation to date .....	\$142,873,000
1995 rescission request .....	
House allowance .....	- 5,000,000
Committee recommendation .....	- 5,000,000

An amount of \$5,000,000 is recommended for rescission for the Tennessee Valley Authority. This is the same amount rescinded by the House in H.R. 1158. The reduction is to be applied against the appropriated programs of TVA and is recommended because of the severe budgetary constraints.

#### CHAPTER IV

##### FOREIGN OPERATIONS, EXPORT FINANCING, AND RELATED PROGRAMS

###### (RESCISSION)

1995 appropriation to date .....	\$13,634,117,750
1995 rescission request .....	
House allowance .....	
Committee recommendation .....	- 100,000,000

The Committee recommends a rescission of \$100,000,000 from unobligated and unearmarked balances in the fiscal years 1994 and 1995 appropriations bills.

Appropriations for agencies and programs under the jurisdiction of the Foreign Operations Subcommittee have declined by 35 percent over the last decade. At the same time, new programs have been initiated in the 12 republics of the New Independent States of the former Soviet Union and in 14 nations in Eastern Europe and the Baltics. In the interest of market opportunities and stability the Committee has supported the successful democratic and economic transition in these countries.

Unlike subcommittees with domestic jurisdiction and the option to dismantle and transfer many functions to State and local authorities, foreign assistance programs must be administered by the Federal Government. The rescission level recommended by the Committee reflects the increase in programs and the overall decline in resources.

## BILATERAL ECONOMIC ASSISTANCE

### FUNDS APPROPRIATED TO THE PRESIDENT

#### DEVELOPMENT ASSISTANCE FUND

1995 appropriation to date .....	\$853,000,000
1995 supplemental estimate .....	18,000,000
House allowance .....	
Committee recommendation .....	

The administration seeks an \$18,000,000 request in order to reimburse this account for funds which were utilized for emergency programs in Haiti. The Committee notes that \$42,000,000 more than was requested by the administration for this account was appropriated in the regular fiscal year 1995 bill.

#### ECONOMIC SUPPORT FUND

1995 appropriation to date .....	\$2,349,000,000
1995 supplemental estimate .....	82,300,000
House allowance .....	
Committee recommendation .....	

This request by the administration is also related to the Haiti operation. The Committee believes that sufficient funds were provided for this account in the regular fiscal year 1995 bill. In addition, budgetary constraints simply preclude the approval of this supplemental.

#### DEBT RESTRUCTURING: DEBT RELIEF FOR JORDAN

1995 appropriation to date .....	
1995 supplemental estimate .....	\$275,000,000
House allowance .....	50,000,000
Committee recommendation .....	

The administration has requested a supplemental of \$275,000,000 for costs associated with modifying direct loans made to Jordan by various agencies of the U.S. Government. The Committee has addressed this issue in supplemental appropriations legislation (H.R. 889) which passed the Senate on March 16. In that legislation, the Senate approved the appropriation of \$275,000,000 as requested, but limited obligations to \$50,000,000 in the current fiscal year.

## MILITARY ASSISTANCE

### PEACEKEEPING OPERATIONS

1995 appropriation to date .....	\$75,000,000
1995 supplemental estimate .....	27,200,000
House allowance .....	
Committee recommendation .....	

This request is the final of three supplemental requests associated with operations in Haiti. As with the supplemental request for the development assistance fund and the economic support funds, these funds are being sought in order to reimburse fiscal year 1995 appropriations used for activities in Haiti. Budgetary constraints preclude approval of this request.

### MULTILATERAL ECONOMIC ASSISTANCE

#### INTERNATIONAL ORGANIZATIONS AND PROGRAMS

##### (RESCISSION)

1995 appropriation to date .....	\$374,000,000
1995 rescission estimate .....	
House allowance .....	- 25,000,000
Committee recommendation .....	

### BILATERAL ECONOMIC ASSISTANCE

#### AGENCY FOR INTERNATIONAL DEVELOPMENT

##### DEVELOPMENT ASSISTANCE FUND

##### (RESCISSION)

1995 appropriation to date .....	\$853,000,000
1995 rescission request .....	
House allowance .....	- 45,500,000
Committee recommendation .....	

#### DEBT RESTRUCTURING UNDER THE ENTERPRISE FOR THE AMERICAS

##### INITIATIVE

##### (RESCISSION)

1995 appropriation to date .....	<sup>1</sup> \$7,000,000
1995 rescission estimate .....	
House allowance .....	<sup>1</sup> - 2,400,000
Committee recommendation .....	

<sup>1</sup>The \$2,400,000 rescission recommended by the House is specifically from funds appropriated under the Enterprise for the Americas Initiative in fiscal year 1993. The \$7,000,000 appropriated for debt restructuring in 1995 is available "for programs within the International Affairs budget function 150."

#### ECONOMIC SUPPORT FUND

##### (RESCISSION)

1995 appropriation to date .....	\$2,349,000,000
1995 rescission estimate .....	
House allowance .....	- 42,975,000
Committee recommendation .....	

#### OPERATING EXPENSES FOR THE AGENCY FOR INTERNATIONAL DEVELOPMENT

##### (RESCISSION)

1995 appropriation to date .....	\$517,500,000
1995 rescission estimate .....	
House allowance .....	- 5,000,000
Committee recommendation .....	

ASSISTANCE FOR THE NEW INDEPENDENT STATES OF THE FORMER  
SOVIET UNION

(RESCISSION)

1995 appropriation to date .....	\$850,000,000
1995 rescission estimate .....	
House allowance .....	- 47,700,000
Committee recommendation .....	

MILITARY ASSISTANCE

PEACEKEEPING OPERATIONS

(RESCISSION)

1995 appropriation to date .....	\$75,000,000
1995 rescission estimate .....	
House allowance .....	- 4,500,000
Committee recommendation .....	

EXPORT ASSISTANCE

EXPORT-IMPORT BANK OF THE UNITED STATES

SUBSIDY APPROPRIATION

(RESCISSION)

1995 appropriation to date .....	\$786,551,000
1995 rescission estimate .....	
House allowance .....	- 5,000,000
Committee recommendation .....	

TRADE AND DEVELOPMENT AGENCY

TRADE AND DEVELOPMENT

(RESCISSION)

1995 appropriation to date .....	\$44,986,000
1995 rescission request .....	
House allowance .....	- 4,500,000
Committee recommendation .....	

CHAPTER V

DEPARTMENT OF INTERIOR AND RELATED AGENCIES

DEPARTMENT OF THE INTERIOR

BUREAU OF LAND MANAGEMENT

MANAGEMENT OF LANDS AND RESOURCES

(RESCISSION)

1995 appropriation to date .....	\$597,306,000
1995 rescission request .....	
House allowance .....	- 70,000
Committee recommendation .....	- 70,000

The Committee recommends a rescission of \$70,000 from management of lands and resources to be derived from amounts avail-

able for developing and finalizing the Roswell resource management plan/environmental impact statement and the Carlsbad resource management plan amendment/environmental impact statement and has placed a moratorium on implementation of such plans.

CONSTRUCTION AND ACCESS

(RESCISSION)

1995 appropriation to date .....	\$12,068,000
1995 rescission request .....	
House allowance .....	- 4,500,000
Committee recommendation .....	- 2,100,000

The Committee recommends a rescission of \$2,100,000 from construction and access for the Campbell Creek Environmental Education Center, Alaska.

PAYMENTS IN LIEU OF TAXES

(RESCISSION)

1995 appropriation to date .....	\$103,909,000
1995 rescission request .....	
House allowance .....	- 5,000,000
Committee recommendation .....	

The Committee has restored the \$5,000,000 proposed for rescission by the House for payments in lieu of taxes.

LAND ACQUISITION

(RESCISSION)

1995 appropriation to date .....	\$14,757,000
1995 rescission request .....	
House allowance .....	- 1,997,000
Committee recommendation .....	- 1,497,000

The Committee recommends a rescission of \$1,497,000 from land acquisition to be distributed as follows:

	House allowance	Committee recommendation
Organ Mountains, NM .....	- \$500,000	.....
Oregon City, OR .....	- 728,000	- \$728,000
Pariette Wetlands, UT .....	- 185,000	- 185,000
Warner Lake, OR .....	- 584,000	- 584,000
Total .....	- 1,997,000	- 1,497,000

U.S. FISH AND WILDLIFE SERVICE

RESOURCE MANAGEMENT

(RESCISSION)

1995 appropriation to date .....	\$512,834,000
1995 rescission request .....	
House allowance .....	- 2,000,000
Committee recommendation .....	- 3,000,000

The Committee has included a \$3,000,000 rescission of funds available for final Endangered Species Act listings and critical habitat designations. A similar rescission is proposed as part of the Department of Defense supplemental appropriations bill. The issue of a revised funding level for Endangered Species Act programs will be considered by the Committee in the context of conference actions on both this bill and the Department of Defense supplemental.

The Committee is concerned that the Fish and Wildlife Service may be considering using money from other programs, such as the hatchery program, to offset this rescission. No such transfer may be made without the prior approval of the Appropriations Committee consistent with the reprogramming guidelines contained in Senate Report 103-294.

## CONSTRUCTION

## (RESCISSION)

1995 appropriation to date .....	\$53,811,000
1995 rescission request .....	
House allowance .....	- 14,390,000
Committee recommendation .....	- 13,215,000

The Committee recommends a rescission of \$13,215,000 from construction to be distributed as follows:

	House allowance	Committee recommendation
Alaska Maritime National Wildlife Refuge, AK, refuge facilities .....	- \$1,100,000	- \$1,100,000
Crab Orchard National Wildlife Refuge, IL, dam repairs, completed .....	- 51,000	- 51,000
Flint Hills National Wildlife Refuge, KS, office/visitor center renovations ....	- 649,000	- 649,000
Flood damage repair (public access) .....		- 800,000
Grays Harbor National Wildlife Refuge, WA, Bowerman Basin trails .....	- 349,000	- 174,000
Hatchie National Wildlife Refuge, TN, handicapped fishing access .....	- 485,000	- 485,000
Hurricane Andrew relief funds, completed .....	- 66,000	- 66,000
J. Clark Salyer National Wildlife Refuge, ND, dam and bridge, completed .....		- 30,000
Kenai National Wildlife Refuge, AK, Skilak loop campground .....	- 4,097,000	- 2,697,000
Lake Ilo National Wildlife Refuge, ND, dam, completed .....	- 1,146,000	- 966,000
Little River National Wildlife Refuge, OK, headquarters office/visitor center .....	- 2,500,000	- 2,500,000
Lower Suwannee National Wildlife Refuge, FL:		
Bridge, completed .....	- 20,000	- 20,000
Facility, completed .....	- 139,000	- 139,000
Mark Twain National Wildlife Refuge, IL, Brussels/Wapello, boat ramps .....	- 408,000	- 408,000
Stillwater National Wildlife Refuge, NV, water delivery system .....	- 1,200,000	- 1,200,000
Stone Lakes National Wildlife Refuge, CA, water supply .....	- 293,000	- 43,000
Tensas National Wildlife Refuge, LA, public use access road .....	- 150,000	- 150,000
Tishomingo National Wildlife Refuge, OK, administrative office .....	- 422,000	- 422,000
Trempealeau National Wildlife Refuge, WI, lower barrier dike, completed .....	- 33,000	- 33,000
Upper Mississippi National Wildlife Refuge, MN:		
Repair public access .....	- 959,000	- 959,000
Boat ramps .....	- 319,000	- 319,000
White River National Wildlife Refuge, AR, Essex Bayou Bridge, completed .....	- 4,000	- 4,000
Total .....	- 14,390,000	- 13,215,000

LAND ACQUISITION  
(RESCISSION)

1995 appropriation to date .....	\$67,281,000
1995 rescission request .....	
House allowance .....	- 7,345,000
Committee recommendation .....	- 3,893,000

The Committee recommends a rescission of \$3,893,000 from land acquisition to be distributed as follows:

	House allowance	Committee recommendation
Anahuac National Wildlife Refuge, TX .....		- \$309,000
Canaan Valley National Wildlife Refuge, WV .....	- \$500,000	
EB Forsythe National Wildlife Refuge, NJ .....	- 2,800,000	- 1,152,000
Grays Harbor National Wildlife Refuge, WA .....	- 749,000	
Great Meadows National Wildlife Refuge, MA .....	- 352,000	- 331,000
James Campbell National Wildlife Refuge, HI .....		- 704,000
Lake Umbagog National Wildlife Refuge, ME-NH .....	- 2,250,000	- 430,000
Moapa Valley National Wildlife Refuge, NV .....		- 327,000
Petit Manan National Wildlife Refuge, ME .....	- 461,000	- 423,000
Walnut Creek National Wildlife Refuge, IA .....	- 233,000	- 217,000
<b>Total .....</b>	<b>- 7,345,000</b>	<b>- 3,893,000</b>

NATIONAL BIOLOGICAL SURVEY  
RESEARCH, INVENTORIES, AND SURVEYS  
(RESCISSION)

1995 appropriation to date .....	\$166,890,000
1995 rescission request .....	
House allowance .....	- 16,680,000
Committee recommendation .....	- 12,544,000

The Committee recommends a rescission of \$12,544,000 from research, inventories, and surveys, which is \$4,136,000 less than the House allowance. The distribution of the recommended rescission follows:

	House allowance	Committee recommendation	Change
Research .....	- \$8,660,000		+ \$8,660,000
Species at risk .....		- \$500,000	- 500,000
Black duck .....		- 222,000	- 222,000
Pacific Northwest forest plan (new research) .....		- 127,000	- 127,000
Subtotal research .....	- 8,660,000	- 849,000	+ 7,811,000
Inventory and monitoring .....	- 3,350,000		+ 3,350,000
Vegetation mapping .....		- 500,000	- 500,000
Biomonitoring of environmental status and trends [BEST] .....		- 500,000	- 500,000
Cross-site comparisons and syntheses [NSF] .....		- 200,000	- 200,000
Subtotal inventory and monitoring .....	- 3,350,000	- 1,200,000	+ 2,150,000
Information transfer .....	- 1,870,000		+ 1,870,000

	House allowance	Committee recommendation	Change
Ecosystem information and collection .....		- 320,000	- 320,000
National biological information infrastructure .....		- 300,000	- 300,000
Subtotal information transfer .....	- 1,870,000	- 620,000	+ 1,250,000
Cooperative research units .....	- 1,450,000		+ 1,450,000
Facilities operation and maintenance .....	- 750,000		+ 750,000
Administration .....	- 600,000	- 175,000	+ 425,000
Unobligated carryover from 1994 .....		- 9,700,000	- 9,700,000
Total, research, inventories, and surveys .....	- 16,680,000	- 12,544,000	+ 4,136,000

### NATIONAL PARK SERVICE

#### CONSTRUCTION

##### (RESCISSION)

1995 appropriation to date .....	\$184,588,000
1995 rescission request .....	
House allowance .....	- 22,831,000
Committee recommendation .....	- 25,970,000

The Committee recommends a rescission of \$25,970,000 from construction, which is \$3,139,000 more than the House allowance. The Committee's recommendation includes projects which are of low priority and can be postponed. Consideration was given to projects which are underway and have a significant amount of non-Federal cost sharing. The distribution of the recommended rescission follows:

	House allowance	Committee recommendation
Bering Land Bridge National Park and Preserve (employee housing), AK ....		- \$264,000
Big South Fork National Recreation Area (reconstruct lodge and facility), TN .....		- 271,000
Blue Ridge Parkway (administration), NC .....		- 905,000
Blue Ridge Parkway (Fisher Peak), VA .....	- \$4,900,000	- 4,900,000
Chamizal National Monument, TX .....	- 1,200,000	- 1,200,000
Chickamauga-Chattanooga National Military Park, GA .....	- 1,900,000	- 1,900,000
Cuyahoga Valley National Recreation Area, OH .....	- 200,000	
Boston Store .....		- 1,734,000
Remove abandoned structures .....		- 259,000
Gates of the Arctic National Park and Preserve (employee bunkhouse), AK .....		- 778,000
Glacier Bay National Park and Preserve (employee housing), AK .....		- 800,000
Grand Canyon National Park, AZ .....	- 2,000,000	- 2,000,000
Indiana Dunes National Lakeshore (phase I Goodfellow Camp), IN .....		- 788,000
Lincoln Research Center, IL .....	- 5,100,000	- 5,100,000
Lowell Historic Preservation Commission, MA .....	- 1,773,000	
Lowell National Historic Park (rehabilitate Irk St. Agent's house), MA .....		- 849,000
Maine Acadian Culture (technical assistance), ME .....	- 995,000	- 995,000
Monocacy National Battlefield (GambriII), MD .....	- 863,000	- 1,473,000
National Trail Center, IA .....	- 3,700,000	
Steamtown National Historic Site, PA .....		- 1,002,000
Ulysses S. Grant National Historic Site (structures rehabilitation), MO .....		- 552,000

	House allowance	Committee recommendation
Vicksburg National Battlefield (technical assistance), MS .....	- 200,000	- 200,000
Total .....	- 22,831,000	- 25,970,000

**URBAN PARK AND RECREATION FUND**

**(RESCISSION)**

1995 appropriation to date .....	\$7,486,000
1995 rescission request .....	
House allowance .....	- 7,480,000
Committee recommendation .....	- 7,480,000

The Committee recommends a rescission of \$7,480,000 from the urban park and recreation fund, which is the same as the House allowance.

**LAND ACQUISITION AND STATE ASSISTANCE**

**(RESCISSION)**

1995 appropriation to date .....	\$87,768,000
1995 rescission request .....	
House allowance .....	- 16,509,000
Committee recommendation .....	- 11,297,000

The Committee recommends a rescission of \$11,297,000 from land acquisition to be distributed as follows:

	House allowance	Committee recommendation
Acadia National Park, ME .....	- \$1,000,000	- \$667,000
Alaska Exchange, AK .....		- 100,000
Alleghany Portage National Historic Site, PA .....		- 365,000
Antietam National Battlefield, MD .....	- 1,400,000	- 700,000
Big South Fork National Recreation Area, TN-KY .....	- 500,000	- 500,000
Biscayne National Park, FL .....		- 393,000
Black Canyon, NM .....		- 93,000
Chaco Culture National Historical Park, NM .....	- 271,000	
Colonial National Historical Park, VA .....		- 13,000
Congaree Swamp NM-SC .....	- 100,000	- 100,000
C&O Canal National Historical Park, MD-WV-DC .....	- 205,000	
Denali National Park, AK .....	- 4,800,000	- 1,000,000
Fire Island National Seashore, NY .....	- 300,000	- 300,000
Fort Raleigh National Historical Site, NC .....	- 372,000	- 372,000
Gulf Islands National Seashore, FL-MS .....		- 55,000
Jefferson Expansion Memorial, IL .....	- 700,000	- 700,000
Lowell National Historical Park, MA .....	- 447,000	- 447,000
Natchez National Historical Park, MS .....	- 321,000	
North Cascades National Park, WA .....		- 31,000
Obed River, Wild and Scenic River, TN .....	- 261,000	- 261,000
Palo Alto National Battlefield, TX .....	- 494,000	
Petersburg National Battlefield, VA .....		- 119,000
Pictured Rocks National Seashore, MI .....		- 133,000
Salem Maritime National Historic Site, MA .....		- 160,000
Salt River National Historical Park, VI .....	- 3,000,000	- 3,000,000
San Antonio Missions National Historical Park, TX .....	- 424,000	- 424,000
Utah lands exchanges, UT .....		- 100,000

	House allowance	Committee recommendation
Valley Forge National Historical Park, PA .....	- 1,300,000	- 650,000
Weir Farm National Historic Site, CT .....	- 614,000	- 614,000
Total .....	- 16,509,000	- 11,297,000

### MINERALS MANAGEMENT SERVICE

#### ROYALTY AND OFFSHORE MINERALS MANAGEMENT

##### (RESCISSION)

1995 appropriation to date .....	\$188,695,000
1995 rescission request .....	
House allowance .....	
Committee recommendation .....	- 814,000

The Committee recommends a rescission of \$814,000 of the more than \$13,000,000 appropriated for the Environmental Studies Program in fiscal year 1995. Remaining funds should be sufficient to support existing and planned drilling activities.

#### BUREAU OF INDIAN AFFAIRS

##### OPERATION OF INDIAN PROGRAMS

##### (RESCISSION)

1995 appropriation to date .....	\$1,523,862,000
1995 rescission request .....	
House allowance .....	- 4,046,000
Committee recommendation .....	- 11,350,000

The Committee recommends a rescission of \$11,350,000 from operation of Indian programs. The rescission includes \$2,000,000 for the Indian self-determination fund, \$750,000 for the forward-funded education programs, \$4,500,000 for central office operations, \$3,000,000 for area office operations, \$600,000 for community reservation economic development grants, and \$500,000 from Indian rights protection. The Committee has restored \$2,583,000 for Indian business development grants proposed for rescission by the House and \$1,463,000 for special tribal courts. The \$750,000 proposed for rescission from forward-funded education programs should be derived by reducing travel not related to student transportation.

#### CONSTRUCTION

##### (RESCISSION)

1995 appropriation to date .....	\$130,021,000
1995 rescission request .....	
House allowance .....	- 10,309,000
Committee recommendation .....	- 9,571,000

The Committee recommends a rescission of \$9,571,000 from construction, including \$2,900,000 for employee housing, \$4,000,000 for contingency funds, \$1,671,000 for emergency shelters, and a general reduction of \$1,000,000. The Committee has restored

\$1,409,000 for fish hatchery rehabilitation proposed for rescission by the House.

INDIAN DIRECT LOAN PROGRAM ACCOUNT

(RESCISSION)

1995 appropriation to date .....	\$2,479,000
1995 rescission request .....	
House allowance .....	
Committee recommendation .....	- 1,900,000

The Committee recommends a rescission of \$1,900,000 from the Indian direct loan program account. This represents unobligated balances remaining in the program.

TERRITORIAL AND INTERNATIONAL AFFAIRS

ADMINISTRATION OF TERRITORIES

(RESCISSION)

1995 appropriation to date .....	\$80,139,000
1995 rescission request .....	
House allowance .....	- 2,438,000
Committee recommendation .....	- 1,900,000

The Committee recommends a rescission of \$1,900,000 from administration of territories, including \$400,000 from maintenance assistance, \$750,000 from technical assistance and \$750,000 from insular management.

TRUST TERRITORY OF THE PACIFIC ISLANDS

(RESCISSION)

1995 appropriation to date .....	\$19,800,000
1995 rescission request .....	
House allowance .....	- 32,139,000
Committee recommendation .....	- 32,139,000

The Committee recommends a rescission of \$32,139,000 in unobligated prior-year balances from Trust Territory of the Pacific Islands. These funds are no longer required due to implementation of the Compact of Free Association for Palau and the termination of the trusteeship.

COMPACT OF FREE ASSOCIATION

(RESCISSION)

1995 appropriation to date .....	\$24,574,000
1995 rescission request .....	
House allowance .....	
Committee recommendation .....	- 1,000,000

The Committee recommends a rescission of \$1,000,000 from Compact of Free Association for Federal services assistance. These funds are not required to maintain adequate Federal services in the territories.

DEPARTMENT OF AGRICULTURE

FOREST SERVICE

FOREST RESEARCH

(RESCISSION)

1995 appropriation to date .....	\$199,748,000
1995 rescission request .....	
House allowance .....	- 6,000,000
Committee recommendation .....	- 6,000,000

The Committee recommends a rescission of \$6,000,000 from forest research, which is the same as the House allowance. This reduction represents the approximate increase in this account from fiscal year 1994 to fiscal year 1995. The reduction should be shared by the Washington office and each research station. To the extent possible, the Forest Service should maintain ongoing programs that are carried forward from fiscal year 1994 into fiscal year 1995 before placing a priority on redirecting remaining funds from these programs into new starts or new initiatives. Among the programs that the Forest Service should continue to support are ongoing cooperative research efforts between the Forest Service and universities and other partners.

STATE AND PRIVATE FORESTRY

(RESCISSION)

1995 appropriation to date .....	\$160,956,000
1995 rescission request .....	
House allowance .....	- 12,500,000
Committee recommendation .....	- 6,250,000

The Committee recommends a rescission of \$6,250,000 from State and private forestry for the Forest Legacy Program, which is \$6,250,000 less than the House allowance.

INTERNATIONAL FORESTRY

(RESCISSION)

1995 appropriation to date .....	\$6,987,000
1995 rescission request .....	
House allowance .....	- 1,000,000
Committee recommendation .....	- 3,000,000

The Committee recommends a rescission of \$3,000,000 from international forestry, which is \$2,000,000 more than the House allowance.

NATIONAL FOREST SYSTEM

(RESCISSION)

1995 appropriation to date .....	\$1,330,543,000
1995 rescission request .....	
House allowance .....	- 3,327,000
Committee recommendation .....	

The Committee is not in agreement with the House allowance.

## CONSTRUCTION

## (RESCISSION)

1995 appropriation to date .....	\$202,798,000
1995 rescission request .....	
House allowance .....	- 4,919,000
Committee recommendation .....	- 7,824,000

The Committee recommends a rescission of \$7,824,000 from construction, which is \$2,905,000 more than the House allowance. A technical correction is included that allows for a transfer of the funds to the general fund of the Treasury in fiscal year 1995 collected under 16 U.S.C. 501, expenditure from receipts for roads and trails; cooperation with State authorities; evaluation of receipts. These funds are intended for use in the year for which they are collected, consistent with the Committee's intention when the fiscal year 1995 Interior bill was enacted.

The distribution of the recommended rescission follows:

	House allowance	Committee recommendation
Alabama National Forests, Bankhead National Forest, Clear Creek Campground .....	- \$418,000	- \$415,000
Arapaho-Roosevelt National Forest, CO, Boulder office .....	- 50,000	- 50,000
Chequamegon National Forest, WI, Northern Great Lakes Visitor Center .....		- 300,000
Croatian National Forest, NC, Cedar Point and Flanders Beach Campgrounds .....		- 599,000
FA&O change orders/claims, region 9 .....		- 100,000
Florida National Forests, Ocala National Forest, Salt Springs:		
Rehabilitation .....	- 599,000	- 515,000
Roads .....		- 457,000
Hiawatha National Forest, MI, St. Ignace administrative site .....	- 210,000	
Job Corps, region 8, three ranger district expansions .....		- 413,000
Kaibab National Forest, AZ, Chalender Ranger Station .....	- 85,000	
Lake Tahoe Basin management unit, CA, supervisors office .....		- 486,000
Lolo National Forest, MT, Seeley Lake warehouse .....	- 239,000	- 214,000
Los Padres National Forest, CA, Arroyo Seco Recreation Site .....		- 1,469,000
Nebraska National Forest, Hudson-Meng, Prairie Center design .....	- 231,000	
North Carolina National Forests, NC:		
Cradle of forestry .....		- 500,000
Uwharrie National River, Badin Lake Campgrounds .....	- 399,000	- 134,000
Pike/San Isabel National Forest, CO, Twin Lakes Recreation Area .....	- 370,000	- 330,000
Routt National Forest, CO:		
Fish Creek Falls Recreation Area .....	- 77,000	
Routt office .....	- 211,000	- 161,000
Sierra National Forest, CA, Huntington/Deer Creek .....		- 309,000
Roads .....		- 635,000
Texas National Forest, Cagle Campground .....	- 238,000	- 230,000
Roads .....		- 114,000
Toiyabe National Forest, NV, Carson office expansion .....	- 360,000	
Tongass-Chatham National Forest, AK, Hoonah warehouse .....	- 494,000	
Wasatch-Cache National Forest, UT, Salt Lake district office .....	- 351,000	- 351,000
White River National Forest, CO:		
Maroon Valley Recreation Area .....	- 95,000	- 42,000
Redstone Campground .....	- 492,000	
Total .....	- 4,919,000	- 7,824,000

## LAND ACQUISITION

## (RESCISSION)

1995 appropriation to date .....	\$65,311,000
1995 rescission request .....	
House allowance .....	- 3,974,000
Committee recommendation .....	- 3,020,000

The Committee recommends a rescission of \$3,020,000 from land acquisition to be distributed as follows:

	House allowance	Committee recommendation
Chattooga Wild and Scenic River, NC-SC .....	- \$405,000	.....
Colorado Wilderness, CO .....	- 300,000	.....
Green Mountain National Forest, VT .....	- 1,600,000	.....
Osceola (Pinhook Swamp), FL .....		- \$400,000
Pinhoti Trail (trail acquisition), AL .....	- 257,000	- 135,000
Carribbean National Forest, PR .....		- 163,000
Rio Grande (Kit Carson), CO .....		- 1,500,000
Seneca Rocks, WV .....	- 422,000	.....
Uwharrie National Forest, NC .....	- 900,000	- 621,000
Wayne National Forest, OH .....	- 90,000	- 4,000
Wisconsin national forests .....		- 197,000
Total .....	- 3,974,000	- 3,020,000

## DEPARTMENT OF ENERGY

## FOSSIL ENERGY RESEARCH AND DEVELOPMENT

## (RESCISSION)

1995 appropriation to date .....	\$424,801,000
1995 rescission request .....	
House allowance .....	- 18,650,000
Committee recommendation .....	- 20,750,000

The Committee recommends a rescission of \$20,750,000 from fossil energy research and development. The rescission includes \$5,000,000 in the oil program, including \$1,000,000 for class 4 recovery field demonstrations and \$4,000,000 for the advanced computational initiative; \$8,300,000 in the coal program, including \$4,800,000 for the mild gasification facility, \$2,000,000 for indirect liquefaction and \$1,500,000 for direct liquefaction; and \$7,450,000 for the natural gas program, including \$3,500,000 for the advanced computational initiative, \$1,250,000 for coal bed methane research, \$1,700,000 for planar solid oxide fuel cells, and \$1,000,000 for gas to liquids research.

## NAVAL PETROLEUM AND OIL SHALE RESERVES

## (RESCISSION)

1995 appropriation to date .....	\$187,048,000
1995 rescission request .....	
House allowance .....	- 21,000,000
Committee recommendation .....	- 11,000,000

The Committee recommends a rescission of \$11,000,000 from the naval petroleum and oil shale reserves [NPR]. Remaining funds available should be sufficient for NPR operations in fiscal year 1995.

The Committee notes that the reserves represent a significant national asset, regardless of whether they are retained by the Federal Government or corporatized and sold as proposed by the President. The Committee is disappointed that the Department's caretaker budget request for fiscal year 1996 does not provide adequate funds to preserve the value of that asset. The Committee hopes this rescission will prompt the Department to take immediate steps to reduce operating costs at the reserves. The Department should carefully examine staffing levels in all areas and strive to make them comparable to private sector oil and gas operations. The Department should also review the necessity of applying all DOE orders to operations at the reserves. The Committee believes these actions can be taken without impacting current or future oil and gas production, and regardless of whether Congress ultimately decides to sell the reserves.

ENERGY CONSERVATION

(RESCISSION)

1995 appropriation to date .....	\$791,679,000
1995 rescission request .....	
House allowance .....	- 59,928,000
Committee recommendation .....	- 48,628,000

The Committee recommends a rescission of \$48,628,000 from energy conservation, including \$34,928,000 in fiscal year 1995 funding and \$13,700,000 in fiscal year 1994 funding.

The \$13,700,000 in fiscal year 1994 funding which is recommended for rescission was appropriated in industry programs for a direct steelmaking project.

The \$11,010,000 proposed for rescission from the buildings programs includes \$2,500,000 from the Rebuild America Program, \$510,000 from heating and cooling market pull partnerships, \$1,000,000 from State assistance in codes and standards, \$5,000,000 from the Federal energy efficiency fund, \$1,000,000 from Federal Energy Management Program planning, and a general reduction of \$1,000,000.

The \$18,618,000 proposed for rescission from industry programs includes the \$13,700,000 from the direct steelmaking project, \$347,000 from electric drives, \$1,571,000 from the climate wise initiative, and a general reduction of \$3,000,000.

Within the transportation program, the \$7,500,000 proposed for rescission includes \$5,000,000 for fleet demonstration purchases by Federal agencies, a reduction of \$1,500,000 from funding for a partnership for a new generation of vehicles, and a general reduction of \$1,000,000.

The \$11,500,000 proposed for rescission for technical and financial assistance includes \$10,000,000 for the weatherization assistance program and a \$1,500,000 general reduction. The proposed rescission will allow an increase of \$10,000,000 over the fiscal year 1994 level for the weatherization assistance program and should

not interfere with the implementation of the new funding distribution formula.

The Committee has included general reductions within each program, which are to be applied primarily to new program starts in fiscal year 1995. The Department should review its programs in light of funding constraints for both fiscal years 1995 and 1996. The Committee is concerned particularly by the number of programs proposed for funding through the climate change action plan in fiscal year 1995 and the proposed expansion of these programs in future years. These programs should not be protected at the expense of successful, ongoing programs.

DEPARTMENT OF EDUCATION

OFFICE OF ELEMENTARY AND SECONDARY EDUCATION

INDIAN EDUCATION

(RESCISSION)

1995 appropriation to date .....	\$83,341,000
1995 rescission request .....	
House allowance .....	- 2,000,000
Committee recommendation .....	- 2,000,000

The Committee recommends a rescission of \$2,000,000 from Indian education for special programs for Indian children. The rescission leaves sufficient funds and flexibility for the Department to continue to fund grantees.

OTHER RELATED AGENCIES

SMITHSONIAN INSTITUTION

CONSTRUCTION AND IMPROVEMENTS, NATIONAL ZOOLOGICAL PARK

(RESCISSION)

1995 appropriation to date .....	\$4,042,000
1995 rescission request .....	
House allowance .....	- 1,000,000
Committee recommendation .....	- 1,000,000

The Committee recommends a rescission of \$1,000,000 from construction and improvements, National Zoological Park. Of this amount, \$500,000 is rescinded from the Front Royal Conservation and Research Center for road repairs and \$500,000 from construction of the aquatic trail at the National Zoological Park.

CONSTRUCTION

(RESCISSION)

1995 appropriation to date .....	\$29,244,000
1995 rescission request .....	
House allowance .....	- 31,012,000
Committee recommendation .....	- 11,237,000

The Committee recommends a rescission of \$11,237,000 from construction. The following rescissions are recommended: \$1,700,000 for the Post Office Building renovation, \$3,900,000 for

the Air and Space Museum extension, \$2,500,000 for the National Museum of the American Indian Cultural Center in Suitland, MD, \$987,000 for planning of the National Museum of the American Indian Mall facility, and \$2,150,000 from the alterations and modifications activity for projects that most likely will not be started this year.

The Committee does not concur in the proposal of the House to rescind all construction funds associated with the National Museum of the American Indian [NMAI]. In recent testimony before the Committee, the Secretary of the Smithsonian Institution indicated that the construction of the cultural resources facility in Suitland, MD is a critical requirement, if the Smithsonian is to fulfill its responsibilities, as assigned by Congress, to preserve and protect the Heye collection against damage and deterioration. Of the \$21,900,000 appropriated to date for construction of this facility, the Committee rescinds \$2,500,000 in estimated savings on construction costs gained by exemption of this project from the Davis-Bacon Act. Bill language is included to provide this exemption from Davis-Bacon. The Committee expects that further savings of approximately \$1,500,000 will be applied against the appropriation requested in fiscal year 1996 to complete this project.

The Committee proposes to rescind \$987,000 in additional planning and design funds for the NMAI facility on The Mall, with the understanding that this rescission will not affect continued progress on the design of the facility at this time. The Committee understands that the conceptual design is anticipated to be finished by September 1995 and recommends that additional funds not be provided until the Committee has had an opportunity to review the completed conceptual design of the proposed facility and its associated costs. The Committee also expects the Smithsonian to develop various cost scenarios for The Mall facility, including the possibility of decreasing the amount of federally appropriated funds to be contributed.

NATIONAL GALLERY OF ART

REPAIR, RESTORATION, AND RENOVATION OF BUILDINGS

(RESCISSION)

1995 appropriation to date .....	\$4,423,000
1995 rescission request .....	
House allowance .....	- 407,000
Committee recommendation .....	- 407,000

The Committee recommends a rescission of \$407,000 to eliminate the remaining funds for a proposed sculpture garden.

JOHN F. KENNEDY CENTER FOR THE PERFORMING ARTS

CONSTRUCTION

(RESCISSION)

1995 appropriation to date .....	\$19,306,000
1995 rescission request .....	
House allowance .....	- 3,000,000
Committee recommendation .....	- 3,000,000

The Committee recommends a rescission of \$3,000,000 from construction for capital repair and renovation program, which is the same as the House allowance. The Committee recognizes the critical repair needs of the Presidential monument. It is the Committee's understanding that the rescission of these funds should not interfere with the rehabilitation efforts that are currently underway for fiscal year 1995.

WOODROW WILSON INTERNATIONAL CENTER FOR SCHOLARS  
SALARIES AND EXPENSES  
(RESCISSION)

1995 appropriation to date .....	\$9,878,000
1995 rescission request .....	
House allowance .....	- 2,300,000
Committee recommendation .....	- 1,000,000

The Committee recommends a rescission of \$1,000,000 from the Wilson Center for costs associated with its prospective move to the Federal Triangle Building. The Committee is concerned that the GSA estimates the annual rent for this new space at \$4,400,000. While the Committee understands that the Wilson Center has been authorized since 1968 to have a presence on Pennsylvania Avenue, current budgetary constraints may preclude proceeding at this time. Therefore, the Committee encourages the Wilson Center and the relevant authorizing committees to consider alternative arrangements that would be more cost effective. The Committee is unable to provide any assurances to the Wilson Center at this time regarding the appropriation of funds to pay for future costs associated with the proposed move, and expects the Wilson Center to proceed carefully in light of the uncertain budget environment anticipated in the coming years. Otherwise, the projected increase of approximately \$3,900,000 in rental costs may need to be paid for from the base budget of the agency, thereby defeating the intent of the original legislation to create a living memorial.

NATIONAL FOUNDATION ON THE ARTS AND THE HUMANITIES  
NATIONAL ENDOWMENT FOR THE ARTS  
GRANTS AND ADMINISTRATION  
(RESCISSION)

1995 appropriation to date .....	\$141,683,000
1995 rescission request .....	
House allowance .....	- 5,000,000
Committee recommendation .....	- 5,000,000

The Committee recommends a rescission of \$5,000,000 from grants and administration, which is the same as the House allowance. Of this amount, \$1,000,000 is rescinded from administration and \$4,000,000 is rescinded from the arts program. Recognizing that the grant programs awards are not all on the same time schedule, it is left up to the discretion of the Endowment to determine how to best distribute the grants reduction.

NATIONAL ENDOWMENT FOR THE HUMANITIES

GRANTS AND ADMINISTRATION

(RESCISSION)

1995 appropriation to date .....	\$151,131,000
1995 rescission request .....	
House allowance .....	- 5,000,000
Committee recommendation .....	- 5,000,000

The Committee recommends a rescission of \$5,000,000, which consists of \$1,000,000 from administration and \$4,000,000 from the grants program.

GENERAL PROVISIONS

Section 501. The Department of the Interior announced December 5, 1994, that it would withdraw its proposed listing of the Alabama sturgeon as an endangered species. The Department has since indicated that the Fish and Wildlife Service will continue to search for another live sturgeon specimen in certain Alabama rivers. Given the exhaustive scrutiny that the previous listing proposal has received over the past 2 years, the Committee believes that further funding for this activity is wasteful and redundant. The Committee has, therefore, included bill language prohibiting the Department of the Interior from using appropriated funds to search for the Alabama sturgeon in the Alabama, Cahaba, or Tombigbee River or in the Tennessee-Tombigbee Waterway in Alabama or Mississippi.

Section 502. The Committee has included bill language regarding the Back Bay National Wildlife Refuge to encourage settlement of an ongoing dispute between the U.S. Fish and Wildlife Service and the State of Virginia. The Committee strongly urges the Fish and Wildlife Service and the State to negotiate a new, multiyear agreement that is consistent with the authorized purposes of the Back Bay Refuge and that provides adequate access to False Cape State Park. The Committee notes that it will be more inclined to support other projects in the State of Virginia if the Back Bay dispute is resolved swiftly and in a cooperative manner. The Committee expects regular progress reports from the Fish and Wildlife Service.

Section 503. The Committee has included bill language regarding habitat conservation areas on the Tongass National Forest. With the exception of the goshawk, no funds may be used to implement habitat conservation areas for species which have not been declared threatened or endangered. The goshawk habitat conservation areas cannot exceed 300 acres. The Secretary of Agriculture must notify the appropriate committees of Congress within 30 days when a goshawk habitat conservation area results in a delayed or canceled timber sale.

CHAPTER VI  
DEPARTMENTS OF LABOR, HEALTH AND HUMAN  
SERVICES, AND EDUCATION, AND RELATED AGENCIES

DEPARTMENT OF LABOR

EMPLOYMENT AND TRAINING ADMINISTRATION

TRAINING AND EMPLOYMENT SERVICES

(RESCISSION)

1995 appropriation to date .....	\$5,505,885,000
1995 rescission request .....	
House allowance .....	-2,284,132,000
Committee recommendation .....	-1,521,220,000

The Committee recommends a rescission of \$1,521,220,000 for Training and Employment Services, which is \$762,912,000 less than the House recommendation. The President requested no rescissions in this account. Most of these funds are not available for obligation until July 1, 1995. The following table reflects the Committee's recommendations:

[In thousands of dollars]

Program	Fiscal year 1995 appropriations	House recommended rescission	Senate recommended rescission
Adult Job Training .....	1,054,813	-33,000	-33,000
Youth Job Training .....	598,682	-310,000	-472,010
Summer Youth Employment (1995) .....	867,070	-867,070	.....
Summer Youth Employment (1996) .....	871,540	-871,540	-871,540
Displaced Worker Program .....	1,296,000	-99,300	-35,600
School-to-Work .....	125,000	-12,500	-15,000
Job Corps Construction .....	142,029	-10,000	-46,404
Youth Fair Chance .....	24,785	-24,785	-24,785
Native American Job Training .....	64,080	-6,408	.....
Migrants and Seasonal Farmworkers .....	85,710	-8,571	.....
JTPA Pilots and Demonstrations .....	35,522	-10,500	-6,236
JTPA Research and Demonstration .....	12,196	-3,000	-3,000
Veterans Homeless Job Training .....	5,011	-5,011	.....
Rural Concentrated Employment Programs .....	3,861	-3,861	-3,861
American Samoans .....	5,000	-5,000	.....
Microenterprise grants .....	2,250	-2,250	.....
JTPA capacity building .....	6,000	-6,000	-6,000
National Commission for Employment .....	2,223	-2,223	-750
National Occupational Information .....	6,000	-500	-421
National Center for the Workplace .....	1,113	-1,113	-1,113
National Skill Standards Board .....	6,000	-1,500	-1,500

The Committee concurs with the House in recommending rescission of \$33,000,000 for the adult job training program under the Job Training Partnership Act [JTPA]. This represents a 3.1-percent reduction in the fiscal year 1995 appropriation, but still allows a 3.4-percent increase over the fiscal year 1994 appropriation of \$988,021,000. The fiscal year 1995 appropriation is not available for obligation until July 1, 1995.

For the youth job training program authorized by title II, part C of JTPA, the Committee recommends a rescission of \$472,010,000, compared to the House recommendation of \$310,000,000. The President requested a reduction in this program for fiscal year 1996. This program has failed to produce positive effects for out-of-school youths, either male or female, as detailed in the Department's recently published review of the impacts of employment and training programs entitled *What's Working and What's Not*.

The Committee does not concur with the recommendation of the House to rescind appropriations which would terminate the 1995 summer youth employment program under JTPA. The Department's review of employment and training programs notes that this program is successful in greatly increasing the total summer job opportunities available to disadvantaged minority youth. Evaluations of this program show that two out of three youth employed by the program would not otherwise have worked during the summer. A recent evaluation of the program found that youth were almost always engaged in real work as opposed to makework, the youth wanted to work, the youth were generally well supervised by competent and motivated worksite supervisors, and the youth acquired or strengthened general work skills. Terminating this program would mean leaving hundreds of thousands of disadvantaged youth without summer jobs and on the streets. The Committee, however, has deleted funding for the 1996 summer youth advance appropriation; it is the Committee's intent to address this matter in the fiscal year 1996 regular Labor, HHS appropriations bill, which will still provide sufficient lead-time for adequate program planning. In addition, to promote greater flexibility in local decisionmaking, the Committee has included bill language to give service delivery areas greater latitude in transferring funds among JTPA youth programs.

The Committee recommends a rescission of \$35,600,000, compared to the House recommendation of \$99,300,000, for the dislocated worker program under title III of JTPA, of which \$20,000,000 will be taken from the Secretary's discretionary account. This represents 20 percent of the increase provided in the Fiscal Year 1995 Appropriations Act. The amount remaining after the rescission would be \$1,260,400,000, an increase over fiscal year 1994 of 13 percent. The Committee does not concur with the larger House rescission because this program will need to meet an expected increase in worker dislocations; for example, the Base Realignment and Closure Commission is expected to announce base closures affecting more than 30,000 workers. Also, during 1995, many of the requirements of the Clean Air Act will go into effect, resulting in increased demand for services in program year 1995 by workers who are laid off as a result; this will most severely impact coal producing States. These pressures will be on top of the need to help workers impacted by restrictions on timber harvests in the Northwest, the secondary impact of international trade agreements which are not covered by the Trade Adjustment Assistance Program, and natural disasters.

For the School-to-Work Program which is in its second year of operation, the Committee recommends a rescission of \$15,000,000,

compared to the House recommendation of \$12,500,000. The amount recommended for rescission reflects the Committee's decision to reduce certain Presidential and congressional investment programs within this chapter by 20 percent of the increase provided over fiscal year 1994. The original appropriation was \$125,000,000; in fiscal year 1994 it was only \$50,000,000. After the rescission, the program would still have more than double the funds that it had in fiscal year 1994. While the Committee supports this program, it is necessary to find savings in all areas of the budget in the current fiscal climate.

The Committee concurs with the House in recommending rescission of the entire amount of the appropriation for the Youth Fair Chance Program under JTPA, the fiscal year 1995 amount was \$24,785,000. This separate categorical program provides short-term training services similar to that provided by other JTPA and vocational education programs.

For the native American and migrant and seasonal farmworker job training programs, the Committee does not concur with the proposed rescissions of the House. These rescissions would weaken services for native American, native Hawaiian, and Alaska Native workers in some of the most economically depressed communities in the country. The rescissions proposed by the House would also impede efforts to alleviate chronic unemployment and underemployment experienced by farmworkers and would eliminate services to approximately 5,000 farmworkers and their families.

The Committee recommends a rescission of \$6,236,000 for pilots and demonstrations under JTPA, compared to the House recommendation of \$10,500,000. This reduction represents the amount in excess of that needed for continuations in program year 1994.

The Committee concurs with the House in recommending a rescission of \$3,000,000 for research and demonstrations under JTPA. This reduction still leaves \$9,196,000 remaining after the rescission.

For the Job Corps Program, the Committee recommends a rescission of \$46,404,000 for capital costs, compared to the House recommendation of \$10,000,000. This eliminates funding for 12 new centers which were to have been opened in 1996 through 1998. To complete construction of these centers would require further appropriations of more than \$100,000,000 in fiscal years 1996-97, as well as additional annual funding of nearly \$120,000,000 over current levels to operate the centers. While the Committee continues to support the Job Corps Program, it believes it is more prudent in the current fiscal climate to use limited funding for operations, repairs, and renovations needed at existing centers. The Committee notes, however, that the administration may close selected low-performing centers, which may allow the Committee to consider shifting funds for high priority new facilities; the Committee will reconsider new centers at that time.

The Committee concurs with the House in rescinding funds that would eliminate some small job training activities. These include rural concentrated employment programs and JTPA capacity building activities but does not include American Samoan training, microenterprise grants, or veterans homeless job training. The Committee concurs with the House in recommending elimination of

the National Center for the Workplace, which the President proposes to eliminate in fiscal year 1996. The Committee does not concur with the House in eliminating the National Commission for Employment Policy. The Committee has provided for a phase out level equal to the fiscal year 1994 appropriation to allow for the orderly discontinuation of staff resources. The Committee concurs with the House in recommending rescission of \$1,500,000 for the National Skills Standards Board and recommends rescinding \$421,000 for the National Occupational Information Coordinating Committee, compared to the House recommendation of \$500,000.

COMMUNITY SERVICE EMPLOYMENT FOR OLDER AMERICANS

(RESCISSION)

1995 appropriation to date .....	\$410,500,000
1995 rescission request .....	
House allowance .....	- 14,440,000
Committee recommendation .....	- 14,440,000

The Committee concurs with the House in recommending a rescission of \$14,440,000 for Community Service Employment for Older Americans. The administration did not request a rescission for this account; however, the revised appropriation is now the same level originally requested by the President for program year 1995, which begins July 1, 1995.

This rescission represents an overall 3.5-percent reduction, with \$11,263,000 coming from national contractors, and \$3,177,000 from State grants.

STATE UNEMPLOYMENT INSURANCE AND EMPLOYMENT SERVICE OPERATIONS

(RESCISSION)

1995 appropriation to date .....	\$3,416,285,000
1995 rescission request .....	- 40,700,000
House allowance .....	- 59,700,000
Committee recommendation .....	- 67,700,000

The Committee recommends a rescission of \$67,700,000 for State unemployment insurance and employment service operations, compared to a rescission request of \$40,700,000 and House recommendations of \$59,700,000. The recommended reduction consists of \$20,000,000 in Federal funds, and \$47,700,000 in trust funds.

The Committee concurs with the following rescission recommendations of the House: \$7,000,000 from Employment Service State grants; \$9,000,000 from excess postage funds of employment security agencies; and \$31,700,000 from unemployment insurance service contingency funds that are in excess of requirements.

For the new One-Stop Career Center Program, the Committee recommends a rescission of \$20,000,000 compared to \$12,000,000 by the House. This still provides an appropriation of \$100,000,000 for one-stop centers, double the previous years funding level of \$50,000,000. The amount recommended for rescission reflects the Committee's decision to reduce certain Presidential and congressional investment programs within this chapter by 20 percent of the increase provided over fiscal year 1994. The Committee re-

mains supportive of this initiative, but feels that programs with large increases must absorb some cost reduction, due to severe budgetary constraints.

EMPLOYMENT STANDARDS ADMINISTRATION

SALARIES AND EXPENSES

(RESCISSION)

1995 appropriation to date .....	\$248,992,000
1995 rescission request .....	
House allowance .....	- 2,487,000
Committee recommendation .....	

The Committee does not concur with the House rescission of \$2,487,000 for the Employment Standards Administration. The President's budget did not request a rescission for this agency; however, the Committee does recommend a rescission of \$8,975,000 from the Department of Labor compliance assistance and enforcement activities, which is the balance of remaining unobligated funds from the amounts appropriated in fiscal year 1995 for new enforcement staff and related automation activities.

This includes rescinding remaining balances from funds originally provided for new Employment Standards Administration enforcement initiatives. The Committee believes this approach, rescinding funds for unfilled positions across all Labor Department enforcement agencies, is equitable, and should result in more significant outyear savings.

OCCUPATIONAL SAFETY AND HEALTH ADMINISTRATION

SALARIES AND EXPENSES

(RESCISSION)

1995 appropriation to date .....	\$312,500,000
1995 rescission request .....	
House allowance .....	- 19,572,000
Committee recommendation .....	

The Committee does not concur with the House rescission of \$19,572,000 for the Occupational Safety and Health Administration. The President's budget did not request a rescission for this agency.

However, the Committee does recommend a rescission of \$8,975,000 from the Department of Labor compliance assistance and enforcement activities, which is the balance of remaining unobligated funds from the amounts appropriated in fiscal year 1995 for new enforcement staff and related automation activities. This includes rescinding the entire increase of 34 full-time equivalent positions originally provided for the Occupational Safety and Health Administration. Remained unfilled portions in the Office of the Solicitor and the Mine Safety and Health Administration are likewise eliminated.

The Committee believes this approach, rescinding funds for unfilled positions across all Labor Department enforcement agencies, is equitable, and should result in more significant outyear savings.

BUREAU OF LABOR STATISTICS  
 SALARIES AND EXPENSES  
 (RESCISSION)

1995 appropriation to date .....	\$352,863,000
1995 rescission request .....	- 1,100,000
House allowance .....	
Committee recommendation .....	- 1,100,000

The Committee concurs with the administration's request to rescind \$1,100,000 from the Bureau of Labor Statistics; the House did not recommend a rescission for this agency.

These funds were originally intended to increase the number of direct use States from 11 to 13, in the Bureau's survey method for determining unemployment rates. At the present time, the Bureau of Labor Statistics directly produces monthly unemployment data for 11 large States, using estimating techniques for the remaining States. Given the continuing need for fiscal restraint, the Committee agrees with the administration that expanding direct use States in the current population survey is not a high priority at this time. The Bureau of Labor Statistics will continue publishing monthly unemployment rates for the affected States.

GENERAL PROVISION

The Committee has included a general provision (Sec. 602), rescinding the balance of remaining unobligated funds from the amounts appropriated in fiscal year 1995 for new Labor Department enforcement staff and related automation activities.

Of the \$26,958,000 program increase that was provided for compliance assistance and enforcement activities in fiscal year 1995, \$8,975,000 are rescinded. Since the Labor Department has hired only 108 staff related to the 159 full-time equivalent positions which the Committee allowed in fiscal year 1995 for increased compliance assistance, funding of \$3,660,000 related to the 51 unfilled full-time equivalent positions is rescinded. For automation equipment in support of this initiative, the Committee recommendation also eliminates remaining unspent balances of \$5,315,000. The savings are primarily from the Occupational, Safety, and Health Administration.

DEPARTMENT OF HEALTH AND HUMAN SERVICES  
 HEALTH RESOURCES AND SERVICES ADMINISTRATION  
 HEALTH RESOURCES AND SERVICES

(RESCISSION)

1995 appropriation to date .....	\$3,056,203,000
1995 rescission request .....	- 29,147,000
House allowance .....	- 53,925,000
Committee recommendation .....	- 42,071,000

The Committee recommends a rescission of \$42,071,000 for nine activities funded under this account, \$11,854,000 less than the House allowance. The original fiscal year 1995 appropriation for

this account was \$3,056,203,000. The President requested rescissions totaling \$29,147,000. The recommended rescissions are as follows:

Program	Fiscal year 1995	Rescission
Rural Health Research .....	\$13,176,000	– \$3,750,000
Native Hawaiian Health Care .....	4,524,000	– 188,000
Pacific Basin Initiative .....	2,861,000	– 393,000
Organ Transplantation .....	2,629,000	– 1,250,000
Trauma Care .....	4,793,000	– 4,500,000
Health Care Facilities .....	15,000,000	– 4,000,000
Healthy Start .....	110,000,000	– 2,500,000
Rural Health Outreach Grants .....	27,029,000	– 1,875,000
Health Professions .....	290,303,000	– 23,615,000
Total rescissions .....		– 42,071,000

The Committee has not included the rescission of \$12,500,000 from the National Health Service Corps. No rescission was proposed by the President. This program awards scholarships to health professions students and assists graduates of health professions school with loan repayments in return for an obligation to provide health care services in underserved rural and urban areas. Funds appropriated for this program also support the field activities of the NHSC including site development, travel costs of assignees, training and education, and the salaries of federally employed members of the Corps. Both the authorizing committees and the administration have proposed consolidation of this program with other work force development programs in fiscal year 1996. The rescission proposed by the House would eliminate funding for approximately 125 scholarships and loan repayment agreements and ultimately result in over 300,000 fewer medically underserved persons receiving care.

The Committee recommends a rescission of \$3,750,000 for rural health research, the same level recommended by the House, bringing funding back to the fiscal year 1994 level. No rescission was proposed by the President. Funds appropriated for this program are used to support rural health research centers, rural telecommunication programs, the National Advisory Committee on Rural Health, and other projects.

While the Committee recognizes the need to examine the amounts of funds available for State offices of rural health and recognizes that funding for these programs was increased in fiscal year 1995, the Committee does not concur in the House rescission of \$3,875,000 for this program. The Committee believes that the rescission of these funds at this point in the year would severely impact the functioning of those offices. This program supports offices in all 50 States which focus on helping rural communities develop new systems of health care and better utilize their existing resources. The Committee has recommended a rescission of funds for the rural health outreach program to offset the restoration of funds for State offices of rural health.

The Committee recommends a rescission of \$188,000 for native Hawaiian health care. This amount is \$3,112,000 less than the

House allowance and brings funding for the program back to the fiscal year 1994 level. No rescission was proposed by the President. The Committee recognizes that the health status of native Hawaiians continues to be far below that of other U.S. population groups. The Committee expects that the funding priorities under the Native Hawaiian Health Care Act shall be for the native Hawaiian health systems and the native Hawaiian health care scholarships. To the extent possible, the health care systems shall continue to receive funds to provide preventive and direct health care services.

The Committee recommends a rescission of \$393,000 for initiatives in the Pacific basin region. This is \$607,000 less than the House allowance and brings funding for the program back to the fiscal year 1994 level. No rescission was proposed by the President. These funds are used for projects that build capacity and improve health services, particularly in preventive health, and to provide technical assistance to carry out such projects.

The bill includes a rescission of \$1,250,000 for organ transplantation. Neither the House nor the President proposed a rescission for this program. Funds appropriated for organ transplantation support a scientific registry of organ transplant recipients and transplantation network to match donors and potential recipients of organs. The Committee's action is a step toward the phaseout of Federal support for this activity. Alternative sources of financing should be available for these activities.

The Committee recommends a rescission of \$4,500,000 for the Trauma Care Program, the same as the House allowance. No rescission was proposed by the President. The Trauma Care Program provides grants to States to develop statewide trauma care and emergency medical service systems. The Trauma Care Program does not provide direct services to patients. The administration has proposed consolidating the Trauma Care Program with the Emergency Medical Services for Children Program in fiscal year 1996. Over \$14,000,000 has been appropriated through fiscal year 1994 to assist 40 States in the development and improvement of trauma care systems in the States. While the Committee recognizes the important contribution the program has made to improving trauma care delivery, severe budget constraints require the consolidation of many categorical programs with narrowly defined purposes. Funding from programs, such as, preventive health services block grant, could be used by States and local communities for trauma systems improvement activities.

The Committee recommends a rescission of \$4,000,000 of the \$15,000,000 appropriated for the construction of health care facilities. This is \$11,000,000 less than the House allowance. The President requested a rescission of \$2,000,000 of these funds in the 1996 budget. Grants under this program are reviewed and awarded on a competitive basis.

The bill includes a rescission of \$2,500,000 for the Healthy Start Program. The amount recommended for rescission reflects the Committee's decision to reduce certain Presidential and congressional investment programs within this chapter by 20 percent of the increase provided over fiscal year 1994. The new funding level of \$107,500,000 is \$10,000,000 above the enacted level for fiscal year 1994. Healthy Start funds are used to support demonstration

projects intended to reduce infant mortality and low birthweight births through comprehensive coordinated health and social services.

The bill includes a rescission of \$1,875,000 for rural outreach grants. No rescission was proposed by the House or by the President. It is the Committee's understanding that this rescission will not affect the awards of any continuation grants under this heading. Rural health outreach grants support coalitions of at least three health care providers to enhance the level of health services available in rural communities.

The Committee recommends a rescission of \$23,615,000 for health professions and nurse training programs from the \$290,303,000 appropriated for these programs for fiscal year 1995 bringing the funding level to \$266,088,000. This is \$3,532,000 less than the administration request. No rescission was proposed by the House. All projects expected to be continued in fiscal year 1995 can be funded under this proposal; funds will only be reduced from program areas with funding available for new projects. The GAO has reviewed many of these programs to determine if they were effective in increasing the supply of primary care providers, improving their representation in medically underserved areas, and improving minority representation in the health professions. Their results were inconclusive due to the poor evaluation component of each of the individual programs. Both the authorizing committee and the administration have proposed legislation to reauthorize and consolidate these programs. The legislation is intended to clarify the goals, and introduce strong evaluation components into the programs.

The recommended rescissions by program are as follows. The Committee suggests that the PHS 1 percent program evaluation fund be used for needed research and data analysis for health professions programs.

Program	Fiscal year 1995 enacted	Administration proposed rescission	Committee rescission
Area Health Education Centers .....	\$24,625,000	-\$3,926,000	-\$1,000,000
Health Education Training Centers .....	3,709,000	-396,000	-396,000
Geriatric Education Centers and Training .....	9,092,000	-2,288,000	-2,288,000
Rural Health Interdisciplinary Training .....	3,981,000	-101,000	-101,000
General Dentistry .....	3,730,000	-1,877,000	-1,177,000
Allied Health .....	3,935,000	-1,683,000	-1,500,000
Chiropractic Demos .....	936,000	-936,000	.....
Podiatric Medicine .....	615,000	-615,000	.....
Centers of Excellence .....	23,481,000	-441,000	-707,000
Exceptional Financial Scholarships .....	11,113,000	-778,000	-852,000
Financial Assistance for Disadvantage HP Students .....	6,571,000	-492,000	-433,000
Health Careers Opportunity Program .....	26,282,000	-1,967,000	-1,967,000
Loan Repayment/Faculty .....	1,043,000	-132,000	-132,000
Loans for Disadvantaged Students .....	8,472,000	-623,000	-679,000
Scholarships for Disadvantaged Students .....	18,262,000	-1,323,000	-1,323,000
Family Medicine Programs .....	47,194,000	-2,700,000	-2,700,000
General Internal Medicine and Pediatrics .....	16,695,000	-192,000	-192,000
Physician Assistants .....	6,554,000	-1,210,000	-1,210,000
Pacific Basin Medical Officer's Training .....	1,497,000	-15,000	.....
Public Health and Preventive Medicine .....	7,746,000	-469,000	-469,000

Program	Fiscal year 1995 enacted	Administration proposed rescission	Committee rescission
Health Administration Training .....	986,000	- 8,000	- 8,000
Nursing Special Projects .....	10,401,000	- 922,000	- 922,000
Nurse Practitioners/Midwives .....	16,943,000	- 1,339,000	- 1,339,000
Advanced Nurse Education .....	12,253,000	- 1,018,000	- 1,018,000
Nurse Anesthetist .....	2,724,000	- 250,000	- 250,000
Professional Nurse Traineeships .....	15,473,000	- 1,072,000	- 1,072,000
Nursing Education Opportunity for Individuals from Dis- advantaged Backgrounds .....	3,693,000	- 130,000	- 130,000
HP Data Systems .....	637,000	- 89,000	- 637,000
Research on Certain HP Issues .....	1,113,000	- 155,000	- 1,113,000
Total .....		- 27,147,000	- 23,615,000

## CENTERS FOR DISEASE CONTROL AND PREVENTION

### DISEASE CONTROL, RESEARCH, AND TRAINING

#### (RESCISSION)

1995 appropriation to date .....	\$2,089,443,000
1995 rescission request .....	- 1,300,000
House allowance .....	- 8,883,000
Committee recommendation .....	- 1,300,000

The Committee recommends a rescission of \$1,300,000 for one activity of the Centers for Disease Control and Prevention [CDC]. This amount is \$7,583,000 below the House recommendation and the same amount recommended by the President. The rescissions are taken against a base funding level of \$2,089,443,000.

The Committee has not included the rescission of \$2,800,000 from the infectious disease activities of the CDC proposed by the House. No rescission was proposed by the President. These activities focus on the surveillance of infectious diseases and the development and implementation of strategies to isolate, control, and prevent outbreaks. New and reemerging infectious diseases, including multidrug-resistant infections, pose an increasing threat to the health and well-being of the public. Funds provided in fiscal year 1995 will be used by the CDC to begin to implement their plan, "Addressing Emerging Infectious Disease Threats: A Prevention Strategy for the United States."

The recommendation proposes a rescission of \$1,300,000 of injury control funding. This is the same level recommended by the administration and the House. At the adjusted level of \$43,700,000 funding for injury control activities is \$4,371,000 above the enacted level for fiscal year 1994. The Committee expects that the rescission of these funds be applied equitably across proposed activities.

The Committee does not concur in the recommendation of the House to rescind \$4,783,000 from the National Institute for Occupational Safety and Health. The President had recommended no rescission from this activity. The House level would have brought the Institute's appropriation back to the fiscal year 1994 level, \$2,596,000 below the budget request for fiscal year 1995.

NATIONAL INSTITUTES OF HEALTH  
 NATIONAL CENTER FOR RESEARCH RESOURCES

(RESCISSION)

1995 appropriation to date .....	\$294,877,000
1995 rescission request .....	
House allowance .....	- 20,000,000
Committee recommendation .....	

The Committee does not concur in the recommendation of the House to rescind \$20,000,000 from funds provided to the Center for the construction and renovation of extramural research facilities. These funds are awarded on a competitive basis, and are particularly important to small emerging institutions and the regional primate centers for upgrading research facilities.

BUILDINGS AND FACILITIES

(RESCISSION)

1995 appropriation to date .....	\$114,120,000
1995 rescission request .....	
House allowance .....	- 50,000,000
Committee recommendation .....	- 79,289,000

The Committee recommends a rescission of \$79,289,000 of funds appropriated in previous fiscal years for intramural construction projects of the National Institutes of Health [NIH] which are no longer deemed necessary. The recommendation is \$29,289,000 above the House level. No rescission was proposed by the President. The Committee understands that the NIH had considered reprogramming these funds for other priority projects.

Appropriations for the National Institutes of Health totaled \$11,334,098,000 for fiscal year 1995, an increase of \$396,445,000 over the previous year. The amount recommended for rescission reflects the Committee's decision to reduce Presidential and congressional investment programs within this chapter by 20 percent of the increase provided over fiscal year 1994. The recommendation is not a judgment of the merit of these projects. The Committee expects to work with the Director of the NIH during the fiscal year 1996 appropriations process to ensure sufficient funding is available to meet high-priority needs of its intramural research and administrative facilities.

SUBSTANCE ABUSE AND MENTAL HEALTH SERVICES ADMINISTRATION

SUBSTANCE ABUSE AND MENTAL HEALTH SERVICES

(RESCISSION)

1995 appropriation to date .....	\$2,181,407,000
1995 rescission request .....	
House allowance .....	
Committee recommendation .....	- 14,700,000

The Committee recommendation rescinds \$1,300,000 of the \$60,000,000 available for children's mental health programs in fiscal year 1995. No rescission was proposed by the House or by the President. At the adjusted level of \$58,700,000, funding for chil-

dren's mental health is \$23,700,000 above the enacted level for fiscal year 1994. It is the Committee's understanding that the funds rescinded will be offset by a reduction in funds available for technical assistance and not by a reduction in service grants. This program supports community-based services for children and adolescents with serious emotional, behavioral, or mental disorders.

The Committee recommends a rescission of \$13,400,000 from the substance abuse block grant. No rescission was proposed by the House or by the President. The amount recommended for rescission reflects the Committee's decision to reduce Presidential and congressional investment programs within this chapter by 20 percent of the increase provided for over fiscal year 1994. Substance abuse block grant funds are distributed to States according to a formula to provide alcohol and drug treatment services.

ASSISTANT SECRETARY FOR HEALTH  
OFFICE OF THE ASSISTANT SECRETARY FOR HEALTH  
(RESCISSION)

1995 appropriation to date .....	\$66,767,000
1995 rescission request .....	
House allowance .....	- 1,400,000
Committee recommendation .....	- 2,320,000

The Committee rescinds \$1,400,000 of the \$2,744,000 available for health care data analysis activities in 1995, the same as the House allowance. No rescission was proposed by the President. Funding under this heading supports PHS efforts in the further development and future implementation of national health care reform.

The Committee recommends a rescission of \$920,000 of the \$1,500,000 provided by the Congress for fiscal year 1995 for employee buyouts, terminal leave, severance pay, and other costs related to the reduction of the number of employees in the Office of the Assistant Secretary of Health. No rescission was proposed by the House or the President. Very recently, the Public Health Service sent the Committee a report on the progress it had made in reducing its staff. The report stated that PHS planned to use \$902,000 of the funds provided for streamlining for the salaries and benefits of separating staff prior to their departure. The Committee did not intend that streamlining funds be used for that purpose. The Office of the Assistant Secretary for Health received an appropriation for program management to support salaries and benefits of employees.

AGENCY FOR HEALTH CARE POLICY AND RESEARCH  
HEALTH CARE POLICY AND RESEARCH  
(RESCISSION)

1995 appropriation to date .....	\$138,642,000
1995 rescission request .....	
House allowance .....	- 3,132,000
Committee recommendation .....	- 3,132,000

The Committee concurs with the House in recommending a rescission of \$3,132,000 for the Agency for Health Care Policy and Research. The administration did not request a rescission for this agency. The rescission would continue to provide a small increase over 1994 levels in total resources for the agency.

#### HEALTH CARE FINANCING ADMINISTRATION

##### PROGRAM MANAGEMENT

###### (RESCISSION)

1995 appropriation to date .....	\$2,207,135,000
1995 rescission request .....	- 20,000,000
House allowance .....	- 28,200,000
Committee recommendation .....	- 21,200,000

The Committee recommends a rescission of \$21,200,000 from the "Program management" account of the Health Care Financing Administration. This is \$7,000,000 less than the House recommendation and \$1,200,000 more than the administration request.

The reductions recommended are as follows:

Program	Fiscal year 1995 appropriation	House recommended rescission	Senate recommended rescission
Research .....	\$56,146,000	-\$11,000,000	-\$11,000,000
Insurance Counseling .....	10,036,000	- 5,500,000	- 5,500,000
New Rural Health Grants .....	1,737,000	- 1,700,000	- 1,700,000
Rural Hospital Transition Grants .....	17,584,000	- 8,500,000	.....
Essential Access Community Hospitals .....	3,500,000	- 1,500,000	- 3,000,000

For research and insurance counseling, the recommended rescissions reduce funding to the levels originally requested by the President in fiscal year 1995. For new rural health grants, the rescission terminates the program. However, the Committee rejects the proposed rescission of rural hospital transition grants, which enables many struggling facilities to expand or improve services. For essential access community hospitals, which by law is limited to seven States, the recommended rescission would terminate the program, as proposed by the administration.

#### SOCIAL SECURITY ADMINISTRATION

##### SUPPLEMENTAL SECURITY INCOME PROGRAM

###### (RESCISSION)

1995 appropriation to date .....	\$21,225,101,000
1995 rescission request .....	.....
House allowance .....	.....
Committee recommendation .....	- 67,000,000

The Committee recommendation includes a reduction of \$67,000,000 in the "Supplemental security income" appropriation, which adjusts the administrative cost line-item to account for the rescission recommended in the "Limitation on administration expenses" account. The \$67,000,000 reduction, coupled with \$21,283,000 rescinded from OASDI funds, results in a total rescis-

sion recommendation of \$88,283,000 as explained more fully under the “Limitation in administration expenses” account. The House did not consider this rescission, for which there was no budget request.

LIMITATION ON ADMINISTRATION EXPENSES  
(RESCISSIONS)

1995 limitation to date .....	\$5,576,785,000
1995 rescission request .....	
House allowance .....	
Committee recommendation .....	- 88,283,000

The Committee recommends a rescission of \$88,283,000 for the Social Security Administration, from the automation investment fund. The House did not consider this rescission, for which there was no budget request.

The Committee supports the Social Security Administration’s efforts to acquire new technology—especially since it has taken steps to identify how it can best use this technology to improve operations and service to the public. Specifically, the Social Security Administration has initiated a business process reengineering initiative and has more recently completed its general business plan which addresses the challenges facing the agency. The Committee, however, is very concerned that Social Security Administration’s current plans to install new intelligent workstations and local area networks [IWS/LAN] have not been modified to efficiently and effectively support these initiatives. In this regard, the General Accounting Office [GAO] supports Social Security Administration’s replacement of older equipment to support ongoing operations, but it has taken issue with the large number of computers and workstation furniture that the Social Security Administration currently plans to acquire.

The Social Security Administration’s current plan to provide more computers than staff in most of its offices appears to be, at this point, an expensive venture that the Committee should not support. Instead, the Committee agrees with the General Accounting Office that the Social Security Administration needs to better identify its computer needs by determining who needs a computer in each office, with no office getting more than one computer for each staff member. This is particularly important given the high cost of each workstation which GAO estimates to cost \$7,185 (\$1,885 for each computer and \$5,300 for the associated ergonomic furniture).

Because the Committee agrees with the General Accounting Office that the Social Security Administration needs to continue implementation of IWS/LAN, but that it may be overspending on unneeded computers and furniture, it appears that the administration could limit its current acquisition to the minimum amount in its current request for proposals to 30,000 computers. In this regard, the Committee recommends rescinding the entire amount of \$88,283,000 previously made available in fiscal year 1995 for the automation investment fund. Unspent funds remaining available from prior-year appropriations are expected to be sufficient to provide for acquisition of 30,000 computers.

The Committee continues to endorse the Social Security Administration's goal and use of automation to provide world-class service and will entertain additional funding in 1996 and 1997, if the Social Security Administration can provide assurances that it is prudently implementing IWS/LAN. To provide such assurance, the Committee expects the Social Security Administration to provide it with a study that includes an implementation schedule that shows what staff need computers to do their assigned tasks—with no office getting more than one computer per staff member. The Committee would also like the Social Security Administration to report on why furniture costs are almost triple that of personal computers.

The Committee continues to be concerned that the Social Security Administration is still proceeding with efforts to implement its IWS/LAN initiative without thoroughly assessing costs, benefits, and alternative work processes. In this regard, the Committee is especially concerned that, as the Social Security Administration continues to prepare for a very large and costly purchase of computer hardware and associated communications equipment, little thought appears to have gone into the software implications of this critical initiative. This situation appears analogous, in many ways, to the methods used in the past by the national security community and other agencies to purchase costly and complex hardware-intensive systems only to learn, at great expense after the fact, that software planning and requirements had not been fully developed at the outset. To minimize or avoid the potential for a software crisis in the conception, design, and implementation of the IWS/LAN program, the Committee expects the Social Security Administration to consider obtaining the services of an independent organization which is not a vendor of hardware or software, and is familiar with the lessons learned by the national security community and other agencies. It is the Committee's intent to withhold further appropriations for this initiative until it has been assured by the Social Security Administration that arrangements have been made to better align hardware and connectivity purchases with the software system requirements and design needs engendered by this program. By taking this action, it is the Committee's desire that all software needs to support this program—from requirements to design to reengineering to reuse—are considered early enough to avoid program delays and added expenses.

ADMINISTRATION FOR CHILDREN AND FAMILIES

JOB OPPORTUNITIES AND BASIC SKILLS

(RESCISSION)

1995 appropriation to date .....	\$1,300,000,000
1995 rescission request .....	
House allowance .....	
Committee recommendation .....	- 330,000,000

The Committee recommends a rescission of \$330,000,000 for the Job Opportunities and Basic Skills Program [JOBS]. The House did not consider a rescission for this account, for which there was no budget request.

The amount of the recommended rescission is the estimated excess appropriation that States will not utilize in fiscal year 1995, due to matching requirements in the law. The Committee recognizes, however, that some States will be able to utilize their entire formula allocation, and has made provision for these States to continue receiving the full amount authorized, if supported by allowable claims.

LOW INCOME HOME ENERGY ASSISTANCE

(RESCISSION)

1995 appropriation to date .....	\$1,319,204,000
1995 rescission request .....	
House allowance .....	- 1,319,204,000
Committee recommendation .....	

The Committee rejects the House recommendation to rescind \$1,319,204,000, the entire 1996 advance appropriation, for the Low Income Home Energy Assistance Program.

Unaffordable utility costs continue to be a crisis for low-income households.

The Low Income Home Energy Assistance Program brings potentially life-saving heat to nearly 6 million poor families, or roughly 15 million individuals; about 30 percent of the recipients are elderly, and 20 percent are disabled.

More than two-thirds of low income home energy assistance-recipient households have annual incomes of less than \$8,000; more than one-half have incomes below \$6,000.

Of all those individuals eligible for Low Income Home Energy Assistance Program, less than 25 percent are being served, and the average benefit is only \$200. The Committee feels that funding for this program should be increased, but due to budgetary restraints, the current funding level, at minimum, should be maintained.

STATE LEGALIZATION IMPACT-ASSISTANCE GRANTS

(RESCISSION)

1995 appropriation to date .....	\$6,000,000
1995 rescission request .....	
House allowance .....	
Committee recommendation .....	- 6,000,000

The Committee recommends rescission of the \$6,000,000 provided for civics and English education under the "State legalization impact-assistance" account.

This appropriation was a one-time additional amount, similar to previously authorized funding for the State Legalization Impact-Assistance Grant Program which expired at the end of 1994. Its intent was to provide for public information and outreach activities, and English language and civics instruction, to adult eligible legalized aliens. Due to severe budgetary constraints, the Committee feels this new activity, for which funds have not yet been obligated, should be discontinued at this time. However, the Committee will consider funding for this activity in the fiscal year 1996 Labor-HHS appropriations bill, if substantive legislation is enacted through the regular authorization process.

## COMMUNITY SERVICES BLOCK GRANT

## (RESCISSION)

1995 appropriation to date .....	\$472,920,000
1995 rescission request .....	
House allowance .....	-26,988,000
Committee recommendation .....	-26,988,000

The Committee concurs with the House in recommending a rescission of \$26,988,000 for certain national discretionary activities authorized by the community services block grant legislation.

This rescission eliminates the following small categorical programs: demonstration partnerships, \$7,977,000; farmworker assistance, \$3,084,000; rural housing, \$2,927,000; and homeless assistance, \$13,000,000. The Committee notes that, of these four programs, the administration has recommended elimination of all but the Homeless Program in its fiscal year 1996 budget. The homeless activities, however, can be financed by local community action agencies with basic block grant funding, for which \$391,500,000 has been appropriated for fiscal year 1995.

The Committee believes that homelessness is a crisis whether it occurs as the result of a natural or economic disaster. Communities that have planned and implemented programs in anticipation of CSBG homeless grant funding should not be unfairly penalized. Therefore, the Committee believes that funds currently or previously appropriated under the California Earthquake and Major, Widespread Flooding in the Midwest Act may be used to provide emergency community homeless services to prevent homelessness or help families who are homeless obtain permanent housing, regardless of the reason for the homelessness.

## CHILD CARE AND DEVELOPMENT BLOCK GRANT

## (RESCISSION)

1995 appropriation to date .....	\$934,656,000
1995 rescission request .....	
House allowance .....	
Committee recommendation .....	-8,400,000

The Committee recommends a rescission of \$8,400,000 from the child care and development block grant. No rescission was proposed by the House or by the President. The amount recommended for rescission reflects the Committee's decision to reduce Presidential and congressional investment programs within this chapter by 20 percent of the increase provided for over fiscal year 1994.

## ACF SERVICE PROGRAMS

## CHILDREN AND FAMILIES SERVICES PROGRAMS

## (RESCISSION)

1995 appropriation to date .....	\$4,419,888,000
1995 rescission request .....	
House allowance .....	-25,900,000
Committee recommendation .....	-42,000,000

The Committee recommendation rescinds \$42,000,000 from Head Start. No rescission was proposed by the House or the President.

The amount recommended reflects the Committee's decision to reduce Presidential and congressional investment programs within this chapter by 20 percent of the increase provided for over fiscal year 1994. Head Start provides comprehensive development services for low-income children and their families to enable each child to develop and function at his or her highest potential.

The Committee has not included the rescission of \$25,900,000 which would eliminate funding for the Community Schools Program. This program is intended to provide schools and community-based organizations an opportunity to develop neighborhood strategies to prevent crime and violence and promote positive academic and social achievement.

PAYMENTS TO STATES FOR FOSTER CARE AND ADOPTION ASSISTANCE  
(RESCISSION)

1995 appropriation to date .....	\$3,597,371,000
1995 rescission request .....	
House allowance .....	- 150,000,000
Committee recommendation .....	

The Committee has not included bill language which limits the award to each State for foster care and adoption assistance administrative and training costs for fiscal year 1995 to 110 percent of the amounts awarded to such States for such expenditures in fiscal year 1994. The Committee is concerned that such a limitation would force some States to delay their plans to computerize their child welfare systems. As part of the Omnibus Reconciliation Act of 1993, Congress encouraged States to develop statewide automated child welfare systems by committing the Federal Government to fund them at 75 percent. The enhanced funding is scheduled to end October 1996. Many States have contracts to install these systems in fiscal year 1995.

ADMINISTRATION ON AGING  
AGING SERVICES PROGRAMS  
(RESCISSION)

1995 appropriation to date .....	\$877,223,000
1995 rescission request .....	
House allowance .....	- 899,000
Committee recommendation .....	- 899,000

The bill includes a rescission of \$899,000 for this account, the same as the House allowance. The President did not propose a rescission. The Committee joins the House in recommending that the Administration on Aging take this rescission against the funds appropriated for aging research, training, and special projects.

POLICY RESEARCH  
(RESCISSION)

1995 appropriation to date .....	\$13,659,000
1995 rescission request .....	
House allowance .....	
Committee recommendation .....	- 2,918,000

The Committee has recommended a rescission of \$2,918,000 in this account. Neither the House or the President proposed a rescission in this account. Funds appropriated under this title provide resources for research programs that examine broad issues that cut across agency and subject lines. The adjusted level of \$10,741,000 is the same as originally proposed by the Senate for fiscal year 1995.

DEPARTMENT OF EDUCATION

EDUCATION REFORM

(RESCISSION)

1995 appropriation to date .....	\$528,400,000
1995 rescission request .....	
House allowance .....	- 186,030,000
Committee recommendation .....	- 82,600,000

The Committee recommends rescissions totaling \$82,600,000 for education reform programs, a decrease of \$103,430,000 below the amount recommended by the House. The administration did not recommend a rescission for this account.

The amount recommended for rescission includes \$55,800,000 from the State and Local Systemic Improvement Grant Program authorized by title III of the Goals 2000: Educate America Act. This amount is \$86,200,000 below the amount recommended by the House. These funds provide incentives for State and local governments to devise their own strategies for comprehensive reform of elementary and secondary education. The amount recommended for rescission reflects the Committee's decision to reduce certain Presidential and congressional investment programs within this chapter by 20 percent of the increase provided over fiscal year 1994. The Committee believes that the funds remaining for this program is sufficient to support education reform efforts.

For national programs authorized by titles II and III of the Goals 2000: Educate America Act, the Committee recommends a rescission of \$11,800,000, a decrease of \$9,730,000 below the amount recommended by the House. National program funds are used to provide State and local education agencies with grants to help defray the cost of assessments and the development of voluntary national opportunity to learn standards. The Committee intends that the funds remaining in this activity be used for assistance to economically disadvantaged local education agencies and national evaluation studies. The Committee believes that the remaining activities within this account could be funded through general authorities within the Office of Educational Research and Improvement.

The Committee does not concur in the recommendation to rescind \$10,000,000 from the Parental Assistance Program authorized by title IV of the Goals 2000: Educate America Act. No rescission was requested by the administration. Funds support centers that provide parents with information and training to better understand their children's educational needs and help their children achieve high standards. These centers will support the national education goal on parental involvement and will help to include parents in State and local education reform efforts.

A rescission of \$15,000,000 is recommended for programs authorized under the School-to-Work Opportunities Act, an increase of \$2,500,000 above the amount recommended by the House. The administration did not recommend rescissions in this area. The amount recommended for rescission reflects the Committee's decision to reduce certain Presidential and congressional investment programs within this chapter by 20 percent of the increase provided over fiscal year 1994.

For school-to-work opportunities, State grants and local partnerships, authorized under titles II and III of the School-to-Work Opportunities Act, the Committee recommends a rescission of \$10,625,000, an increase of \$7,500,000 over the amount recommended for rescission by the House. This program operates in partnership with the Department of Labor to support grants to States to design and implement a comprehensive school-to-work transition system to help assist youth in the transition from school to work. The Committee believes that the remaining \$110,000,000 for this program is sufficient to support comprehensive school-to-work efforts.

For school-to-work national programs, authorized under title IV of the School-to-Work Opportunities Act, the Committee recommends \$4,375,000. The House eliminated funding for this activity. Funds are used to collect, disseminate, and evaluate information on successful school-to-work initiatives and methods for recruiting employers to provide work-based learning opportunities. The Committee recommendation would freeze the program at the fiscal year 1994 appropriation level of \$5,000,000 which should be sufficient to continue national program activities.

EDUCATION FOR THE DISADVANTAGED

(RESCISSION)

1995 appropriation to date .....	\$7,232,722,000
1995 rescission request .....	
House allowance .....	- 148,570,000
Committee recommendation .....	- 80,400,000

The Committee recommends rescissions totaling \$80,400,000 for education for disadvantaged programs, a decrease of \$68,170,000 below the amount recommended by the House. The administration did not recommend rescissions for these programs.

For grants to local education agencies, authorized by title I of the Elementary and Secondary Education Act, a rescission of \$72,500,000 is recommended. This amount is \$67,800,000 below the amount recommended by the House. This program provides supplemental education funding to local education agencies and schools especially in high-poverty areas to help economically and educationally disadvantaged students. The amount recommended for rescission reflects the Committee's recommendation of eliminating 20 percent of the increase provided over fiscal year 1994 for certain programs under the President's and congressional investment initiatives within this chapter.

The Committee recommends a rescission of \$5,900,000 for evaluation activities authorized under title I, part E of the Elementary and Secondary Education Act. This amount is \$2,370,000 below the

amount recommended by the House. The administration proposed no reduction in this area. The amount recommended for rescission will eliminate all unobligated funds remaining for this activity. The Committee believes that sufficient funds are available under the Office of Educational Research and Improvement to carry out evaluation activities.

The Committee recommends a rescission of \$2,000,000 for the Even Start Program authorized by title I, part B, of the Elementary and Secondary Education Act. Neither the House nor the administration proposed to rescind funds for this activity. Funds under this program provide services to low-income families to help young children achieve success in school and increase the literacy skills of their parents. The amount recommended for rescission reflects the Committee's recommendation of eliminating 20 percent of the increase provided over fiscal year 1994 for certain programs under the President's and congressional investment initiatives within this chapter.

IMPACT AID

(RESCISSION)

1995 appropriation to date .....	\$728,000,000
1995 rescission request .....	
House allowance .....	- 16,293,000
Committee recommendation .....	- 16,293,000

The Committee recommends \$16,293,000 for payments for Federal property authorized by title VIII of the Elementary and Secondary Education Act. Funds are used to compensate local educational agencies for revenue losses incurred due to removal of Federal property from local tax rolls. Because payments for Federal property are made to local educational agencies without regard to the presence of federally connected children, these payments do not necessarily provide educational services.

SCHOOL IMPROVEMENT PROGRAMS

(RESCISSION)

1995 appropriation to date .....	\$1,564,877,000
1995 rescission request .....	- 103,084,000
House allowance .....	- 747,021,000
Committee recommendation .....	- 236,417,000

For school improvement programs, the Committee recommends rescission totaling \$236,417,000. This amount is an increase of \$133,333,000 above the amount recommended for rescission by the administration and \$510,604,000 below the amount recommended by the House.

For the Eisenhower Professional Development State Grant Program authorized by title II of the Elementary and Secondary Education Act, the Committee recommends rescinding \$69,000,000. This amount represents a decrease of \$31,000,000 below the amount recommended by the House. The administration recommended no rescission for this program. This program supports professional development grants to train educators to be better able to prepare students to meet high academic standards in the core

academic subjects. Due to fiscal constraints, the Committee recommends freezing the professional development program at the fiscal year 1994 level.

A rescission of \$100,000,000 is recommended for the Safe and Drug Free Schools Program authorized under title IV of the Elementary and Secondary Education Act. The House recommended a rescission of \$471,962,000 for this program, while the administration requested no rescission in this area. Grants are used to support prevention programs to keep schools safe and drug free. A 1994 survey of drug-related behavior of youth reflects that overall drug use has increased for the third year in a row. The survey further indicates that marijuana use has more than doubled since 1991 and that increases were also reported in the use of crack and other cocaine, heroin, and hallucinogens such as LSD. The Committee recommendation will allow sufficient funds to continue the program at a level of \$371,962,000.

The Committee recommends a rescission of \$20,000,000 for the Education Infrastructure Program authorized under title XII of the Elementary and Secondary Education Act. The administration's request was for a rescission of \$65,000,000, while the House recommended eliminating all funds for the program. A recent General Accounting Office report estimates that over one-third of this Nation's schools buildings are in need of repair or replacement. State and local governments are unable to fully meet the demands of these repairs. This program would assist local educational agencies with the cost of renovation and construction of school facilities. The amount recommended for rescission reflects the Committee's decision to reduce certain Presidential and congressional investment programs within this chapter by 20 percent of the increase provided over fiscal year 1994.

The Committee recommends a rescission of \$1,500,000 for the Arts in Education Program authorized by title X, part D, of the Elementary and Secondary Education Act. Neither the House nor the administration requested a rescission of funds for this program. These funds provide support awards to the John F. Kennedy Center for the Performing Arts for the arts education program and the Very Special Arts Organization for Disabled Persons. The remaining funds will provide \$4,996,000 for the Very Special Arts Program and \$4,004,000 for the John F. Kennedy Center for the Performing Arts. Of the remaining funds, \$1,500,000 shall be for an International Learning and Technology Center.

For instruction in civics, Government, and the law, authorized under section 10602 of the Elementary and Secondary Education Act, the Committee recommends a rescission of \$1,630,000. Both the administration and the House recommended eliminating all funding for this program. Funds are used to educate students with knowledge pertaining to the law, the legal process, and the fundamental principles of U.S. citizenship. It is the Committee's intention to phase out this program over the next 2 years. The remaining fiscal year 1995 funds will be sufficient to cover costs of ongoing grants.

For training and advisory services authorized by the title IV of the Civil Rights Act of 1964, the Committee recommends a rescission of \$7,412,000. Neither the House nor the administration rec-

ommended rescissions in this area. Funds aid educators in preparing and implementing plans for further desegregation of public schools. The administration proposes to fund this program at \$14,000,000 in fiscal year 1996. The Committee agrees with the administration to concentrate efforts on desegregation assistance centers and recommends implementing this plan in fiscal year 1995.

The Committee recommends a rescission of \$2,000,000 for dropout prevention demonstrations authorized by title V of the Elementary and Secondary Education Act. Both the House and the administration proposed to terminate this program. Funds support grants to reduce the number of students who do not complete their elementary and secondary education. The amount recommended for rescission reflects the Committee's recommendation of reducing programs under the President's and congressional investment initiatives within this chapter.

The Committee does not concur with the recommendation of the administration and the House to rescind \$4,185,000 for the Ellender Fellowships Program authorized by title X, part G, of the Elementary and Secondary Education Act. This program provides fellowships to over 4,500 economically disadvantaged students. The program is designed to increase students understanding of the Federal Government by bringing students and their teachers to Washington, DC, to attend seminars and meet with Government leaders.

For the education for native Hawaiian programs, the Committee recommends a rescission of \$1,000,000. The House proposed to terminate funding for this activity. The administration did not recommend a rescission for this program. The Committee recognizes the need for supplemental educational programs for native Hawaiians, as many national and formula grant programs fail to meet the particular needs of the Hawaiian population. Funds are expected to be used for the Native Hawaiian Education Council to coordinate the development and delivery of educational and related services to native Hawaiian communities.

The Committee agrees with the House and recommends a rescission of \$13,875,000 for training in early childhood education and violence counseling. No rescission was requested by the administration for this program. This program is authorized under title V of the Higher Education Act and provides for demonstrations to enable institutions of higher education to establish programs to recruit and train students for careers in early childhood development and counseling.

For comprehensive regional assistance centers, the Committee recommends a rescission of \$8,900,000. Neither the House nor the administration recommended a rescission in this area. This new program authorized by title XIII of the Elementary and Secondary Education Act provides funding for regional technical assistance centers for improving elementary and secondary education programs.

The Committee recommends a rescission of \$11,100,000 for family and community endeavor schools authorized by section 30402 of the Violent Crime Control and Law Enforcement Act of 1994. Funds were provided for this program from the violent crime reduction trust fund. Grants support programs in high-poverty and high-crime areas to improve the academic and social development of at-

risk students. In fiscal year 1995, \$25,900,000 was provided for this purpose within the Department of Health and Human Services. These funds should be sufficient to carry out grants for this purpose.

BILINGUAL AND IMMIGRANT EDUCATION

(RESCISSION)

1995 appropriation to date .....	\$245,200,000
1995 rescission request .....	
House allowance .....	- 38,500,000
Committee recommendation .....	- 43,380,000

The Committee recommends rescissions of \$43,380,000 for bilingual and immigrant education programs, an increase of \$4,880,000 over the amount recommended by the House. The administration did not propose to rescind funds for these activities.

For education instructional services authorized under title VII, part A, subpart 1 of the Elementary and Secondary Education Act, the Committee recommends a rescission of \$28,000,000. The House proposed to terminate a number of programs within this account totaling \$38,500,000. Funds are used to provide instructional services to limited English proficient students, enhance instructional programs, and promote systemic education reform. The Committee's recommendation would not require termination of continuation grants. Instead, consistent with departmental regulations, the reduction would be taken entirely from the amount available for new awards.

The Committee recommends a rescission of \$2,980,000 for support services authorized under subpart 2. The recommendation would rescind \$1,000,000 for academic excellence which would permit all continuation awards to be made but would not permit funding of new awards. In addition, the recommendation would rescind \$1,980,000 from research and evaluation.

The Committee further recommends a rescission of \$1,400,000 for professional development programs under subpart 3. This amount would be taken from the funding available for the Graduate Fellowship Program.

The Committee also recommends a rescission of \$11,000,000 for immigrant education authorized by title VII of the Elementary and secondary Education Act. These funds provide assistance to local educational agencies that have large numbers of recently arrived immigrant children. The amount recommended for rescission reflects the Committee's decision to reduce certain Presidential and congressional investment programs within this chapter.

SPECIAL INSTITUTIONS FOR PERSONS WITH DISABILITIES

(RESCISSION)

1995 appropriation to date .....	\$129,901,000
1995 rescission request .....	
House allowance .....	- 2,097,000
Committee recommendation .....	

The Committee does not concur in the recommendation of the House to rescind \$799,000 under the heading for the National

Technical Institute for the Deaf and \$1,298,000 for Gallaudet University.

VOCATIONAL AND ADULT EDUCATION

(RESCISSION)

1995 appropriation to date .....	\$1,473,175,000
1995 rescission request .....	- 43,888,000
House allowance .....	- 119,544,000
Committee recommendation .....	- 60,566,000

The Committee recommends rescissions totaling \$60,566,000 for vocational and adult education programs, a decrease of \$58,978,000 below the amount recommended by the House and \$16,678,000 above the amount recommended for rescission by the administration.

The amount recommended for rescission includes \$9,479,000 for community-based organizations authorized by the title III the Carl D. Perkins Vocational and Applied Technology Education Act. Both the House and the administration recommended terminating funding for this program. Funds provide States with financial assistance to operate special vocational education services to disadvantaged youth. This program duplicates activities carried out under the basic State grants program.

For the Consumer and Homemaking Education Program authorized under title III of the Carl D. Perkins Vocational and Applied Technology Education Act, the Committee recommends a rescission of \$34,409,000. This is the same amount proposed for rescission by the House and the administration. This program provides grants to States to supplement State and local efforts to prepare youths and adults for the occupation of homemaker. States spend \$20 in State and local resources for every Federal dollar spent. States should be able to continue to operate without direct Federal assistance. States and localities will have the option to use Federal funds for operation of consumer and homemaking programs.

The Committee recommends a rescission of \$8,891,000 for vocational education national programs authorized under title IV of the Carl D. Perkins Vocational and Applied Technology Education Act. The amount recommended is \$25,644,000 below the House recommended rescission. The administration recommended to reductions in this area.

The Committee agrees with the House recommendation to rescind \$7,851,000 for national program research activities. However, the Committee does not concur in the recommendation to rescind \$20,684,000 from demonstration programs. The Committee also recommends a rescission of \$1,040,000 for the National Occupational Information Coordinating Committee which would freeze the program at the fiscal year 1994 level.

For State literacy resource centers authorized by part B of the Adult Education Act, the Committee recommends a rescission of \$7,787,000, the same as the House amount. The administration did not request a rescission in this area, but proposes to terminate the program in fiscal year 1996. This program establishes a network of State and regional adult literacy resource centers.

The Committee does not concur with the House in rescinding \$18,736,000 for the Workplace Literacy Partnerships Program authorized under section 371 of the Adult Education Act. Under this program grants are provided to States to provide literacy training to meet workplace needs. The funds provided will allow demonstrations begun with fiscal year 1994 funds to complete their work.

The Committee does not concur in the recommendation of the House to terminate funding for the literacy program for prisoners authorized by section 601 of the National Literacy Act of 1991. This program provides grants to State and local correctional agencies to establish and operate programs that reduce recidivism through the improvement in literacy and communication and job skills. Approximately 75 percent of incarcerated individuals are functionally illiterate. This is one of few programs within the Department that directly addresses the literacy skills the incarcerated individuals.

The Committee does not concur in the recommendation of the House to terminate funding for the literacy training for homeless adults. Grants are made to States to develop and implement programs of literacy training and basic skills remediation for homeless adults.

STUDENT FINANCIAL ASSISTANCE

(RESCISSION)

1995 appropriation to date .....	\$7,702,970,000
1995 rescission request .....	
House allowance .....	- 187,475,000
Committee recommendation .....	- 10,000,000

For student aid programs, the Committee recommends rescissions totaling \$10,000,000. This is a decrease of \$177,475,000 below the amount recommended by the House. The administration recommended no reductions for these activities.

The Committee does not concur in the recommendation of the House to rescind \$104,100,000 from unobligated Pell grant funds. The Senate in H.R. 889 recommended a rescission of \$100,000,000 from unobligated fiscal year 1994 Pell grant moneys. Any further reduction from unobligated balances could result in a freeze in the maximum grant level for fiscal year 1996.

The Committee does not concur in the recommendation of the House to rescind \$63,375,000 from the State Student Incentive Grant Program authorized under title IV of the Higher Education Act. Funds are provided for need-based grants and work-study assistance to eligible postsecondary students. The administration proposes to phase out this program over a 2-year period in their fiscal year 1996 budget request.

For the State postsecondary review entities [SPRE] authorized under title IV of the Higher Education Act, the Committee recommends a rescission of \$10,000,000. The amount recommended is \$10,000,000 below the rescission proposed by the House. This program is designed to ensure the quality and administrative integrity of postsecondary programs participating in student aid programs.

## HIGHER EDUCATION

## (RESCISSION)

1995 appropriation to date .....	\$962,842,000
1995 rescission request .....	- 26,903,000
House allowance .....	- 102,246,000
Committee recommendation .....	- 57,783,000

The Committee recommends rescissions of \$57,783,000 for higher education programs. This amount is \$44,463,000 below the amount recommended by the House and \$30,880,000 above the amount recommended by the administration.

The Committee does not concur in the recommendation of the House to rescind \$1,000,000 in appropriations from the Native Hawaiian and Alaska Native Culture and Arts Development Program authorized by title XV of the Higher Education Amendments of 1986. Grants are provided to establish degree granting programs in native Hawaiian or Alaska Native art and culture and for study, instruction, and the creation of research centers.

For the Eisenhower Leadership Program, authorized by title X of the Higher Education Act, the Committee recommends a rescission of \$2,900,000. This is \$1,100,000 below the amount recommended by the House and the administration. This program provides grants to institutions of higher education or private organizations to stimulate the development of leadership skills among college students. The remaining funds for this activity will continue ongoing grants for this program. The Committee intends to phase out funding when current grants expire.

The Committee recommends a rescission of \$2,888,000 for the Law School Clinical Experience Program authorized under title IX of the Higher Education Act of 1965. The amount recommended is \$12,032,000 below the amount recommended by the House and the administration. This program supports grants to accredited law schools to continue, expand, or establish clinical experience for law students. Preference is given to programs providing legal experience in trial preparation, administrative cases, and out-of-court settlements. The Committee has provided funds for continuation costs for current grantees.

The Committee recommends a rescission of \$500,000 for the Urban Community Service Program authorized by title XI of the Higher Education Act. The House proposed to terminate funding for this program. The administration recommended no rescission for this activity. These funds provide grants to urban universities to assist the urban areas in which they are located to solve urban problems. The amount recommended for rescission reflects the Committee's decision to reduce certain Presidential and congressional investment programs within this chapter by 20 percent of the increase provided over fiscal year 1994.

The Committee concurs with the House recommendation to rescind \$496,000 for the student financial data base and information line. The administration proposes to terminate funding this activity in fiscal year 1996. Funds are used to establish and maintain a computerized data base of all public and private financial assistance programs to be accessible to libraries and schools through modems or toll-free telephone lines. Many private companies cur-

rently compile most of this data and in a time of severe budget constraints this is not an activity which should be supported with Federal funds.

The Committee recommends a rescission of \$11,200,000 for the Federal TRIO programs authorized under title IV of the Higher Education Act. This is the same amount recommended by the House. The administration proposed no rescissions for these activities. TRIO programs fund postsecondary education outreach and support services to encourage individuals from disadvantaged backgrounds to enter and complete college and to prepare these students for doctoral students. The amount recommended for rescission reflects the Committee's decision to reduce certain Presidential and congressional investment programs within this chapter.

The Committee recommends a rescission of \$600,000 for the National Early Intervention Scholarships and Partnerships Program authorized by title IV of the Higher Education Act. Both the House and the administration proposed to terminate funding for this program. These funds provide grants to States to encourage low-income students to go to college by providing support services at an early age and by guaranteeing the financial assistance necessary to permit them to attend college. The amount recommended for rescission reflects the Committee's decision to reduce certain Presidential and congressional investment programs within this chapter.

For the Byrd Honors Scholarship Program, authorized by title IV of the Higher Education Act, the Committee recommends a rescission of \$2,000,000. The House recommended a rescission of \$9,823,000, while the administration proposed no reduction for this activity. This program promotes academic excellence and achievement by awarding scholarships to students who have demonstrated outstanding academic achievement. The amount recommended for rescission reflects the Committee's decision to reduce certain Presidential and congressional investment programs within this chapter by 20 percent of the increase provided over fiscal year 1994.

The Committee concurs with the House and recommends a rescission of \$4,424,000 for the National Science Scholars Program authorized by title VI of the Excellence in Mathematics, Science, and Engineering Education Act. The administration proposes no funding for this activity in fiscal year 1996. This program recognizes student excellence in science, mathematics, and engineering by providing scholarships to meritorious graduating high school students to continue their studies at institutions of higher education. The authority for this program was repealed by the Improving America's Schools Act (Public Law 103-382). The National Science Scholars Program duplicates other Federal student financial assistance programs.

The Committee concurs with the House and the administration and recommends a rescission of \$2,000,000 for the National Academy of Science, Space, and Technology. The program established an academy for the instruction and preparation of individuals for service in a science, mathematics, or engineering-related capacity in the employ of the United States or a U.S. corporation. This program was previously authorized under title VI of the Excellence in Mathematics, Science, and Engineering Education Act of 1990, but was repealed by the Improving America's Schools Act of 1994.

The Committee concurs with the House and recommends a rescission of \$14,300,000 for the Douglas Teacher Scholarship Program authorized by title V of the Higher Education Act. The administration proposes to eliminate funding for this program in fiscal year 1996. Funds are used to encourage outstanding secondary school graduates who rank in the top 10 percent of their graduating classes to pursue teaching careers at the preschool, elementary, or secondary levels. This program duplicates the Eisenhower professional development State grant and other Federal student aid programs.

The Committee concurs with the House and the administration and recommends a rescission of \$1,000,000 for the Olympic Scholarships Program authorized by title XV of the Higher Education Amendments of 1992. The administration proposes no funding for this activity in fiscal year 1996. Funds are provided to the U.S. Olympic Education Center and the U.S. Olympic Training Center to provide financial assistance to student athletes to pursue a post-secondary education. This program duplicates other Federal student financial assistance programs.

The Committee concurs with the House and the administration and recommends a rescission of \$1,875,000 for the Teacher Corps Program authorized by title V of the Higher Education Act. These funds provide grants to State education agencies to award Teacher Corps scholarships to students to pursue a teacher preparation course of study. The program duplicates the Eisenhower Professional Development State Grant Program as well as other Federal student financial assistance programs.

For Harris fellowships, authorized under title IX of the Higher Education Act, the Committee concurs with the House and recommends a rescission of \$10,100,000. The administration proposes to eliminate funding for this program in fiscal year 1996. This program provides grants to institutions of higher education to fund fellowships for minority groups and women who are underrepresented in master's level, professional, and doctoral education programs. This reduction should not have an adverse affect on students, since Harris fellowship participants are also eligible to receive funding under the graduate assistance in areas of national need and other Federal student financial assistance programs.

The Committee does not concur with the House recommendation to rescind \$7,500,000 from the Javits Fellowship Program. The administration proposes to eliminate funding for this program in fiscal year 1996. These funds, authorized by title IX of the Higher Education Act and provide fellowships of up to 4 years to students of superior ability who are pursuing master's or doctoral degrees in the arts, humanities, and social sciences. The continued funding for this program will enable approximately 350 students participating in this program to continue their course of study.

The Committee concurs with the House and recommends a rescission of \$3,500,000 for the Faculty Development Fellowships Program authorized by title IX of the Higher Education Act. The administration proposed no rescission for this activity. Faculty development fellowships provide grants to institutions of higher education to support fellowships for financially needy students, or college faculty from underrepresented groups who wish to obtain a

doctoral degree or participate in professional development programs. This program is duplicative of other Federal student financial assistance programs.

HOWARD UNIVERSITY

(RESCISSION)

1995 appropriation to date .....	\$206,463,000
1995 rescission request .....	
House allowance .....	- 4,300,000
Committee recommendation .....	- 3,300,000

The Committee concurs with the House and recommends a rescission of \$1,800,000 for academic programs at Howard University. The administration proposed no rescission for this activity. These funds help support Howard University in providing educational opportunities for undergraduate and graduate students.

The Committee recommends a rescission of \$1,500,000 for construction at Howard University. This amount is \$1,000,000 less than the amount recommended by the House. The administration requests no funding for this program in fiscal year 1996. These funds are used to update and maintain the physical plant at the university. The amount recommended for rescission terminates all remaining fiscal year 1995 construction funds.

COLLEGE HOUSING AND ACADEMIC FACILITIES LOANS PROGRAMS

(RESCISSION)

1995 appropriation to date .....	\$1,190,000
1995 rescission request .....	- 168,000
House allowance .....	- 490,000
Committee recommendation .....	- 490,000

The Committee concurs with the House recommendation to rescind \$490,000 from the College Housing and Academic Facilities Loans Program authorized under part C of title VII of the Higher Education Act. Funds are used to finance the construction and renovation of undergraduate academic facilities, housing, and other educational facilities for students and faculty.

EDUCATION RESEARCH, STATISTICS, AND IMPROVEMENT

(RESCISSION)

1995 appropriation to date .....	\$354,892,000
1995 rescission request .....	- 750,000
House allowance .....	<sup>1</sup> - 55,250,000
Committee recommendation .....	- 15,200,000

<sup>1</sup> The House also proposes to transfer of \$20,000,000 to the fund for improvement of education.

For education research, statistics, and improvement programs, the Committee recommends rescissions totaling \$15,200,000. This amount is \$40,050,000 below the amount recommended by the House and \$14,450,000 above the amount recommended by the administration.

For the International Education Exchange Program authorized by title VI of the Goals 2000: Educate America Act, the Committee recommends a rescission of \$600,000. This amount is \$2,400,000

below the amount recommended by the House. The administration proposed no rescission for this activity. These funds support awards to independent nonprofit educational organizations to make available to educators curricula and teacher training programs in civics, government, and economic education developed in the United States. The amount recommended for rescission reflects the Committee's decision to reduce certain Presidential and congressional investment programs.

The Committee does not concur with the administration in the recommended rescission of \$750,000 for the 21st century community learning centers. The House proposed no rescission for this activity. These funds support grants to rural and inner-city public, elementary, and secondary schools to enable them to conduct projects that benefit the educational health, social service, cultural, and recreational needs of a rural or inner-city community.

The Committee does not concur with the House in rescinding \$2,250,000 for the telecommunications demonstration project for mathematics. This program, authorized by the title III of the Elementary and Secondary Education Act, trains elementary and secondary school teachers in preparing all students for achieving State content standards in mathematics. This program is a cost-effective way of upgrading the skills of the 1.6 million math teachers in the United States.

The Committee recommends a rescission of \$4,600,000 for the Javits Gifted and Talented Education Program authorized by title X of the Elementary and Secondary Education Act. The amount recommended is the same as the House. The administration proposed no rescission for this activity. These funds support coordination efforts between State education agencies and institutions of higher education and other program and project designs to meet the special educational needs of gifted and talented students.

The Committee does not concur in the recommendation of the House to rescind \$2,700,000 from programs for the national diffusion network. This program, authorized by title XIII of the Elementary and Secondary Education Act, is part of the national technical assistance and dissemination system. The network validates effective and promising program practices. State facilitators disseminate information about reform and effective education practices and develop and implement outreach activities to schools with the highest number of children in poverty.

For the Star Schools Program, the Committee recommends a rescission of \$5,000,000. The administration proposed no reduction for this activity. The House recommendation would rescind \$10,000,000 from the "Star school" account and transfer the remaining \$20,000,000 into the fund for improvement of education. This program authorized by title III of the Elementary and Secondary Education Act, is a distance learning education program that provides support for statewide or multistate telecommunications partnerships. Funds are used to improve instruction in mathematics, science, foreign languages, literacy skills, and vocational education. The amount recommended for rescission reflects the Committee's decision to reduce certain Presidential and congressional investment programs.

The Committee does not concur in the recommendation of the House to rescind \$2,700,000 for Ready to Learn Television authorized by title III of the Elementary and Secondary Education Act. Program funds are used to develop and distribute education and instructional video programming for preschool children and children in kindergarten through grade 6.

For technology education, the Committee recommends a rescission of \$5,000,000. The House proposed to rescind \$30,000,000 for this program. The administration proposed no rescission for this activity. Funds assist States and local school districts purchasing technology resources, obtaining technical assistance and supporting professional development and promoting the integration of technology into K-12 classrooms. The amount recommended for rescission reflects the Committee's decision to reduce certain Presidential and congressional investment programs.

LIBRARIES

(RESCISSION)

1995 appropriation to date .....	\$144,161,000
1995 rescission request .....	- 12,942,000
House allowance .....	- 26,716,000
Committee recommendation .....	- 2,916,000

The Committee recommends a rescission of \$2,916,000 for library programs. This is \$23,800,000 below the amount recommended by the House and \$10,026,000 below the amount requested by the administration.

The Committee does not concur with the House in rescinding \$15,300,000 for the Public Library Construction Program authorized by title II of the Library Services and Construction Act. The administration proposed no rescission for this program. Funds are used for the renovation, expansion, and construction of library facilities. Funds may also be used for technology enhancement. State and local governments match every Federal dollar provided. These funds provide incentives to State and local jurisdictions to continue to renovate and upgrade library facilities.

For the Library Education and Training Program, the Committee recommends a rescission of \$2,916,000 a decrease of \$2,000,000 below the amount recommended by the House and the administration. This program, authorized by title II of the Higher Education Act, provides grants to institutions of higher education to support fellowships for the training or retraining of individuals for service in libraries and information centers. The funds provided will allow for continuation costs only.

The Committee does not concur with the House in rescinding \$6,500,000 from the Research and Demonstrations Program authorized by title II of the Higher Education Act. The administration proposed no rescission for this activity. These funds support research and development to improve libraries by promoting efficient and economical information delivery, training in librarianship, and the dissemination of information derived from research and development projects.

## GENERAL PROVISION

## FEDERAL DIRECT STUDENT LOAN PROGRAM

The Committee recommends a rescission of \$95,000,000 from funds available under section 458 of the Higher Education Act for the administration of the William D. Ford Direct Loan Program. The reduction represents the amount available, but not obligated, during fiscal year 1994. The Committee believes such a reduction will not adversely affect the administration of the program, and intends that the Department adjust anticipated expenditures by eliminating spending for public relations, advertising, and payment of administrative fees to institutions of higher education.

The Committee is concerned that to date, expenditures of funds for the administration of the Direct Loan Program have exceeded the expenditures necessary to properly administer the program and strongly suggests that funds for advertising, public relations, and consulting contracts be curtailed.

## RELATED AGENCIES

## CORPORATION FOR PUBLIC BROADCASTING

## (RESCISSION)

1995 appropriation to date .....	\$285,640,000
1996 appropriation to date .....	312,000,000
1997 appropriation to date .....	315,000,000
1995 rescission request .....	
1996 rescission request .....	
1997 rescission request .....	
1996 House allowance .....	-47,000,000
1997 House allowance .....	-94,000,000
1996 Committee recommendation .....	-26,360,000
1997 Committee recommendation .....	-29,360,000

For the Corporation for Public Broadcasting, authorized by the Communications Act of 1934, the Committee recommends a rescission of \$26,360,000 from fiscal year 1996 funds. This amount is \$20,640,000 below the amount recommended by the House. For fiscal year 1997, the Committee also recommends a rescission of \$29,360,000, which represents a decrease of \$64,640,000 below the House recommendation. Funds provided to the Corporation support the Nation's public television and radio stations through community service grants and program funds. The amount recommended for rescission will freeze public broadcasting funds at the fiscal year 1995 appropriation level. The Committee urges the Corporation for Public Broadcasting in allocating reduced funding to minimize the impact of reductions on public radio and television stations which serve rural, underserved and unserved areas.

## DUAL BENEFITS PAYMENTS ACCOUNT

## (RESCISSION)

1995 appropriation to date .....	\$261,000,000
1995 rescission request .....	
House allowance .....	-5,000,000
Committee recommendation .....	-7,000,000

The Committee recommends a rescission of \$7,000,000. This is \$2,000,000 more than the House allowance. The Committee has been advised by the Board's chief actuary that the updated recalculation as of March 17, 1995, estimates that it will cost \$2,000,000 less than previously estimated, or a total of \$254,000,000, for vested dual benefits to be paid out in fiscal year 1995.

#### GENERAL PROVISIONS

The Committee has included section 601, pertaining to the Federal Direct Student Loan Program, which is explained in the Department of Education portion of this report.

The Committee has included section 602, pertaining to compliance assistance activities, which is explained in the Labor Department portion of this report.

#### CHAPTER VII

#### LEGISLATIVE BRANCH

#### HOUSE OF REPRESENTATIVES

##### PAYMENTS TO WIDOWS AND HEIRS OF DECEASED MEMBERS OF CONGRESS

1995 appropriation to date .....	\$133,600
1995 supplemental estimate .....	
House allowance .....	133,600
Committee recommendation .....	133,600

The Committee concurs with the House allowance providing the customary payment to the family trust of Dean A. Gallo, late a Representative from the State of New Jersey.

#### JOINT ITEMS

##### JOINT ECONOMIC COMMITTEE

##### (RESCISSION)

1995 appropriation to date .....	\$4,090,000
1995 rescission request .....	
House allowance .....	- 460,000
Committee recommendation .....	- 460,000

The Committee concurs with the House recommendation to rescind \$460,000 from funds appropriated in fiscal year 1995 for the activities of the Joint Economic Committee.

##### JOINT COMMITTEE ON PRINTING

##### (RESCISSION)

1995 appropriation to date .....	\$1,370,000
1995 rescission request .....	
House allowance .....	- 418,000
Committee recommendation .....	- 238,137

The Committee recommends a rescission of \$238,137 from funds appropriated in fiscal year 1995 for the activities of the Joint Committee on Printing. This reduction is consistent with those applicable to standing committees of the House and Senate, and reflects

an adjustment based on the different fiscal year for joint committees. The Committee does not agree with the House legislative language relative to the transfer of oversight authority.

OFFICE OF TECHNOLOGY ASSESSMENT

(RESCISSION)

1995 appropriation to date .....	\$21,970,000
1995 rescission request .....	
House allowance .....	- 650,000
Committee recommendation .....	- 650,000

The Committee concurs with the recommendation of the House to rescind \$650,000 from funds appropriated in fiscal year 1995 for the operations of the Office of Technology Assessment.

CONGRESSIONAL BUDGET OFFICE

(RESCISSION)

1995 appropriation to date .....	\$23,188,000
1995 rescission request .....	
House allowance .....	- 187,000
Committee recommendation .....	- 187,000

The Committee concurs with the recommendation of the House to rescind \$187,000 from funds appropriated in fiscal year 1995 for the operations of the Congressional Budget Office.

ARCHITECT OF THE CAPITOL

CAPITOL BUILDINGS AND GROUNDS

CAPITOL BUILDINGS

(RESCISSION)

1995 appropriation to date .....	\$22,797,000
1995 rescission request .....	
House allowance .....	- 2,500,000
Committee recommendation .....	

The Committee does not agree with the recommendation of the House that \$2,500,000 be rescinded from funds appropriated to the "Capitol buildings" account and subsequently made available for the conversion and maintenance of facilities at Fort Meade, MD, for the long-term storage requirements of the Library of Congress and other legislative branch entities. The Committee directs, however, that the Library of Congress and the Architect of the Capitol seek Committee approval of the facility design before proceeding with the obligation of funds.

In lieu of this rescission, the Committee proposes two other rescissions, described below.

SENATE OFFICE BUILDINGS

(RESCISSION)

1995 appropriation to date .....	\$47,619,000
1995 rescission request .....	
House allowance .....	
Committee recommendation .....	- 850,000

The Committee recommends the rescission of \$850,000 from funds appropriated to the "Senate office buildings" account for fiscal year 1995. Of this amount \$500,000 is to be derived from funds made available for Senate office moves. Office move procedures adopted in this Congress at the direction of the Committee on Rules and Administration have resulted in significant savings in this activity. The balance of \$350,000 is to be derived from funds provided for additional computer system installation and power conditioners. Again, the reduced number of office moves make this reduction possible.

CAPITOL POWER PLANT

(RESCISSION)

1995 appropriation to date .....	\$33,437,000
1995 rescission request .....	
House allowance .....	
Committee recommendation .....	- 1,650,000

The Committee recommends rescinding \$1,650,000 from the funds made available in the Capitol Power Plant appropriation in fiscal year 1995 for the purchase of electrical energy. The Committee is advised by the Architect of the Capitol that current projections indicate these funds will not be necessary for this purpose.

GOVERNMENT PRINTING OFFICE

CONGRESSIONAL PRINTING AND BINDING

(RESCISSION)

1995 appropriation to date .....	\$89,724,000
1995 rescission request .....	
House allowance .....	- 3,000,000
Committee recommendation .....	- 5,000,000

The Committee recommends a rescission of \$5,000,000 from the fiscal year 1995 appropriation for congressional printing and binding. The House allowance assumes further declines in printing volume. The Committee recommendation also takes into account savings to be achieved through the Senate's print-on-demand initiative and other efforts now being undertaken to reduce the unnecessary production of documents.

BOTANIC GARDEN

(RESCISSION)

1995 appropriation to date .....	\$3,230,000
(By transfer) .....	(7,000,000)
1995 rescission request .....	
House allowance .....	- 4,000,000
Committee recommendation .....	- 7,000,000

The Committee recommends the rescission of the entire \$7,000,000 provided by transfer from unobligated balances of the Architect of the Capitol in the account for Capitol complex security enhancements to the "Botanic Garden" account in fiscal year 1995. The recommendation of the House would rescind \$4,000,000 of the \$7,000,000 so transferred, and return the balance of \$3,000,000, to

remain available until expended, for Capitol complex security enhancements. The Committee believes the need for deficit reduction outweighs as yet undefined security requirements, and recommends a rescission of \$7,000,000.

#### GOVERNMENT PRINTING OFFICE

##### SUPERINTENDENT OF DOCUMENTS

###### (RESCISSION)

1995 appropriation to date .....	\$32,207,000
1995 rescission request .....	
House allowance .....	- 600,000
Committee recommendation .....	- 600,000

The Committee concurs with the House recommendation to rescind \$600,000 in fiscal year 1995 appropriations for the Office of the Superintendent of Documents of the Government Printing Office.

#### LIBRARY OF CONGRESS

##### SALARIES AND EXPENSES

###### (RESCISSION)

1995 appropriation to date .....	\$210,164,000
1995 rescission request .....	
House allowance .....	- 150,000
Committee recommendation .....	- 150,000

The Committee concurs with the recommendation of the House to rescind \$150,000 in fiscal year 1995 appropriations from the account, "Library of Congress, salaries and expenses." A delay in hiring new employees to fill vacant positions reduces the funding requirement for salaries of Library of Congress personnel.

#### BOOKS FOR THE BLIND AND PHYSICALLY HANDICAPPED

###### (RESCISSION)

1995 appropriation to date .....	\$44,951,000
1995 rescission request .....	
House allowance .....	- 100,000
Committee recommendation .....	- 100,000

The Committee agrees with the recommendation of the House to rescind \$100,000 from funds appropriated for fiscal year 1995 activities of the Books for the Blind and Physically Handicapped Program, due to savings in equipment requirements.

#### GENERAL ACCOUNTING OFFICE

###### (RESCISSION)

1995 appropriation to date .....	\$443,360,000
1995 rescission request .....	
House allowance .....	- 8,867,000
Committee recommendation .....	- 8,867,000

The Committee concurs with the recommendation of the House to rescind \$8,867,000 from funds appropriated in fiscal year 1995

for the salaries and expenses of the General Accounting Office. These savings are attributable to continuing reductions in GAO staff.

CHAPTER VIII  
DEPARTMENT OF DEFENSE  
MILITARY CONSTRUCTION

The Committee recommends rescissions of \$230,834,000 from Public Law 103-307, the Military Construction Appropriation Act for Fiscal Year 1995.

SUPPLEMENTAL REQUEST

The President requested emergency supplemental appropriations of \$18,000,000 to finance the replacement of a landfill in Guantanamo Bay, Cuba. The matter will be addressed in the fiscal year 1996 appropriation.

NORTH ATLANTIC TREATY ORGANIZATION INFRASTRUCTURE  
(RESCISSION)

1995 appropriation to date .....	\$119,000,000
1995 rescission request .....	
House allowance .....	
Committee recommendation .....	- 69,000,000

The Committee recommends a rescission totaling \$69,000,000 for the "NATO infrastructure" account. This account is a lump-sum appropriation which provides the U.S. share of the "NATO infrastructure" program. The rescission approved by the Committee leaves \$50,000,000 available for fiscal year 1995.

The Committee recommendation is without prejudice to the NATO infrastructure program. The "NATO infrastructure" account currently holds \$322,000,000 in unexpended appropriations. The United States contributes 27 percent of the total "NATO infrastructure" account. None of the projects in the fiscal year 1995 appropriation, however, were specifically identified for U.S. operations.

BASE REALIGNMENT AND CLOSURE, PART II  
(RESCISSION)

1995 appropriation to date .....	\$265,700,000
1995 rescission request .....	
House allowance .....	
Committee recommendation .....	- 10,628,000

The Committee recommends a rescission totaling \$10,628,000 for the "Base realignment and closure" [BRAC] account, part II. This account is a lump-sum appropriation which provides funds to close and realign military bases. The rescission approved by the Committee leaves \$255,072,000 appropriated to the account for fiscal year 1995. The Committee notes that over \$300,000,000 previously appropriated for BRAC II in fiscal years 1992 to 1994 has yet to be obligated by the military services.

## BASE REALIGNMENT AND CLOSURE, PART III

## (RESCISSION)

1995 appropriation to date .....	\$2,322,858,000
1995 rescission request .....	
House allowance .....	
Committee recommendation .....	-93,566,000

The Committee has approved a rescission totaling \$93,566,000 for the "Base realignment and closure" [BRAC] account, part III. This account is a lump-sum appropriation which provides funds to close and realign military bases. Fiscal year 1995 is the second year BRAC, part III has been funded. The rescission recommended by the Committee leaves \$2,229,292,000 appropriated to the account for fiscal year 1995. The Committee notes that after the first year appropriated funds were available for BRAC, part III, more than 10 percent of that amount was not obligated.

## WORLDWIDE UNSPECIFIED

The Department indicates that \$151,200,000 of fiscal year 1995 and prior-year projects will not be required if the Secretary's recommendations for closure and realignment are approved.

Last year the Committee agreed to a \$136,671,000 general reduction for military services and defensewide agencies. The general reduction was to be applied to the combination of project savings from favorable bids, reduced overhead costs, cancellations due to force structure changes, and cancellations due to the 1995 base realignment and closure decisions.

The Committee understands that additional projects may be added or deleted to the final BRAC list. It, however, is also clear that this reduction has not been applied to project savings, reduced overhead costs, and cancellations due to force structure changes. Therefore, the Committee recommends an additional rescission of \$30,000,000 to be distributed equally among the three services.

## MILITARY CONSTRUCTION PROJECT RESCISSIONS BY LOCATION

The following table provides a detailed breakout of proposed rescissions identified by the Committee which support lower priority programs:

Germany:	
Air Force:	
Ramstein Air Base:	
Hazardous waste storage facility .....	- \$1,150,000
Upgrade sewage collection system .....	- 11,200,000
Spangdahlem Air Base: Upgrade sewage treatment plant and sewer .....	- 7,200,000
Greece: Navy: Souda Bay Crete naval support activity aircraft parking apron .....	- 3,050,000
Portugal: Air Force: Lajes Field: Refuse incinerator .....	- 2,850,000
Puerto Rico:	
Air National Guard:	
Puerto Rico IAP:	
Add/alter aircraft corrosion facility .....	- 750,000
Replace underground fuel storage tanks .....	- 590,000
United Kingdom: Air Force: RAF Lakenheath: F-15E add to munitions maintenance facility .....	- 850,000

## CHAPTER IX

DEPARTMENT OF TRANSPORTATION AND RELATED  
AGENCIES

## DEPARTMENT OF TRANSPORTATION

## OFFICE OF THE SECRETARY

## TRANSPORTATION PLANNING, RESEARCH, AND DEVELOPMENT

## (RESCISSION)

1995 appropriation to date .....	\$8,293,000
1995 rescission request .....	
House allowance .....	- 1,293,000
Committee recommendation .....	

The Committee does not concur in the House rescission of unobligated balances from the Office of the Secretary's transportation planning, research, and development program. The administration did not request a rescission from this account. Of the total funding provided for fiscal year 1995, \$5,500,000 was for the fourth year of a 5-year effort for the upgrade and modernization of the integrated personnel/payroll system. The balance, over 60 percent of the funding in this account, is for personnel compensation and benefits. The Department reports that at the end of January, the balance of the account was \$2,821,000.

## WORKING CAPITAL FUND

## (RESCISSION)

1995 appropriation to date .....	\$93,000,000
1995 rescission request .....	
House allowance .....	- 8,000,000
Committee recommendation .....	- 4,000,000

The Committee recommends a rescission of \$4,000,000 in unobligated balances from the Office of the Secretary's working capital fund. The administration did not request a rescission from this account, the House rescinded \$8,000,000, and the Committee's recommendation is \$4,000,000 less than the House allowance. The Committee understands that the Department should be able to absorb a reduction of approximately \$3,000,000 because of personnel savings from employee buyouts and reduced demand for support services and equipment. Adjustments to several support contracts will be necessary to achieve the Committee-recommended rescission level.

## PAYMENTS TO AIR CARRIERS

## (AIRPORT AND AIRWAY TRUST FUND)

## (RESCISSION)

1995 appropriation to date .....	\$33,423,000
1995 rescission request .....	- 7,680,000
House allowance .....	
Committee recommendation .....	- 5,300,000

The Committee recommends a rescission of \$5,300,000 in unobligated balances from the Office of the Secretary's payments to air carriers. The administration requested a rescission of \$7,680,000 in contract authority from this account, with which the House did not concur. The Committee's recommendation is \$2,380,000 less than the administration's request. Under the administration's request, funding for several essential air service points would have been terminated when their fiscal year 1995 contracts expired. The Committee's recommendation allows for current service to continue for the remainder of this fiscal year for all points currently receiving service, including the points listed below.

EAS point	Rate expires	Fiscal year 1995 funds needed continuing service
Oil City/Franklin, PA .....	Feb. 28, 1995 .....	\$210,000
Gulkana, AK .....	Feb. 28, 1995 .....	70,000
Enid and Ponca City, OK .....	Feb. 28, 1995 .....	630,000
Brownwood, TX .....	Feb. 28, 1995 .....	280,000
Devils Lake, ND .....	Mar. 31, 1995 .....	180,000
Jamestown, ND .....	Mar. 31, 1995 .....	90,000
Merced, CA .....	April 30, 1995 .....	250,000
Nikolski, AK .....	June 30, 1995 .....	30,000
May Creek/McCarthy, AK .....	June 30, 1995 .....	30,000
Ogdensburg/Massena/Watertown, NY .....	July 31, 1995 .....	140,000
Kirksville, MO .....	July 31, 1995 .....	80,000
Augusta/Waterville, ME .....	Aug. 31, 1995 .....	60,000
Hold-in rates, Minnesota and South Dakota .....	Mar. 31, 1995 .....	300,000
Total .....	.....	2,350,000

The Committee directs the Office of the Secretary to not enter into any contracts that extend beyond September 30, 1995.

## COAST GUARD

### OPERATING EXPENSES

#### (RESCISSION)

1995 appropriation to date .....	\$2,598,000,000
1995 rescission request .....	.....
House allowance .....	- 6,440,000
Committee recommendation .....	- 3,700,000

The Committee recommends a rescission of \$3,700,000 in unobligated balances from the Coast Guard's operating expenses. The administration did not request a rescission from this account, the House rescinded \$6,440,000, and the Committee's recommendation is \$2,740,000 less than the House allowance. The Committee agrees with the House reduction for specific activities within the "Operating expenses" account. The Committee recommends the following reductions:

General detail .....	- \$2,000,000
Ammunition and small arms .....	- 200,000
Military rotations .....	- 1,500,000

In essence, the Committee agrees fully with the House's proposed reductions in the general detail and ammunition and small arms activities. The Committee has reduced the military rotations activity only by one-half of the amount proposed by the House, and directs that extension of military rotations not affect members assigned to arduous duty requiring extended family separations. The Committee further directs that this adjustment not impact the reporting dates of members assigned to billets associated with the marine safety initiatives funded by the Congress for fiscal year 1995.

#### ACQUISITION, CONSTRUCTION, AND IMPROVEMENTS

##### (RESCISSION)

1995 appropriation to date .....	\$362,950,000
1995 rescission request .....	
House allowance .....	-42,569,000
Committee recommendation .....	-34,298,000

The Committee recommends a rescission of \$34,298,000 in unobligated balances from the Coast Guard's "Acquisition, construction, and improvements" account. The administration did not request a rescission from this account, the House rescinded \$42,569,000, and the Committee's recommendation is \$8,271,000 less than the House allowance. The Committee agrees with the House's proposals in several areas, and recommends the following reductions:

Seagoing buoy tender (WLB) .....	-\$3,000,000
Hurricane Andrew/Iniki .....	-4,400,000
Ports and waterways boat .....	-1,783,000
Specific emitter ID system [SEIS] .....	-2,500,000
Vessel traffic service [VTS] .....	-2,000,000
Support center medical/dental building (San Pedro, CA) .....	-4,000,000
Puerto Rico rinse rack/fuel farm .....	-6,300,000
Training center, Cape May, NJ .....	-800,000
Support center, New York .....	-3,250,000
Stalwart class conversion .....	-3,750,000
Survey and design—shore facilities .....	-1,415,000
WLB service life extension [SLEP] .....	-1,100,000

The Committee approves the reprogramming request of the Coast Guard dated September 12, 1994, to use \$2,900,000 of unobligated funds in the cockpit voice recorder/flight data recorder project to complete the HH-65 short-range recovery helicopter night vision goggle project.

#### ENVIRONMENTAL COMPLIANCE AND RESTORATION

##### (RESCISSION)

1995 appropriation to date .....	\$23,500,000
1995 rescission request .....	
House allowance .....	-3,500,000
Committee recommendation .....	-400,000

The Committee recommends a rescission of \$400,000 in unobligated balances from the Coast Guard's "Environmental compliance and restoration" account. The administration did not request a rescission from this account, the House rescinded \$3,500,000, and the Committee's recommendation is \$3,100,000 less than the House allowance. The "Environmental compliance and restoration" account

presently has an unobligated balance of approximately \$21,000,000. The Committee believes that with good management, the recommended rescission should not adversely affect efforts in this area.

FEDERAL AVIATION ADMINISTRATION

OPERATIONS

(RESCISSION)

1995 appropriation to date .....	\$4,595,394,000
1995 rescission request .....	
House allowance .....	
Committee recommendation .....	- 1,000,000

The Committee recommends a rescission of \$1,000,000 in unobligated balances from the Federal Aviation Administration's operations. Neither the administration's request nor the House allowance included a rescission from this account. The Committee expects that savings for the balance of this year can be accomplished through reduced leased space and reduced travel. In addition, the Committee has included bill language which repeals a proviso contained in the Fiscal Year 1995 Transportation Appropriations Act, Public Law 103-331, which directed that \$17,500,000 of the funding provided be available only for permanent change of station moves for members of the air traffic work force. The Committee believes that, if a departmentwide salaries and expenses rescission is enacted, that the Federal Aviation Administration should have the flexibility to manage such a reduction.

FACILITIES AND EQUIPMENT

(AIRPORT AND AIRWAY TRUST FUND)

(RESCISSION)

1995 appropriation to date .....	\$2,087,489,000
1995 rescission request .....	
House allowance .....	- 69,825,000
Committee recommendation .....	- 31,850,000

The Committee recommends a rescission of \$31,850,000 in unobligated balances from the Federal Aviation Administration's "Facilities and equipment" account. The administration did not request a rescission from this account, the House rescinded \$69,825,000, and the Committee's recommendation is \$37,975,000 less than the House allowance. The Committee agrees with the House's reduction for specific projects within the "Facilities and equipment" account. The Committee recommends the following reductions which are contained in the House allowance:

Southern California TRACON .....	- \$2,000,000
Tower replacement (Newburgh, NY) .....	- 850,000
Tower replacement (Islip, NY) .....	- 1,500,000
Tower establishment (Pullman, WA) .....	- 3,500,000
Instrument landing systems .....	- 7,000,000
Radio control equipment .....	- 2,000,000
Systems engineering/development support .....	- 5,000,000

In addition, the Committee recommends the rescission of additional funding on the below listed projects:

ATCT/TRACON improvements .....	-\$1,000,000
Surveillance radar leapfrog .....	-2,000,000
Gulf of Mexico offshore program .....	-2,000,000
Airway science grants .....	-5,000,000

The greatest difference between the House allowance and the Committee recommendation is the \$35,000,000 that the House would rescind in H.R. 1158. The Senate has already recommended that these funds be reduced, but proposed this reduction in H.R. 889, the Defense supplemental appropriations and rescissions bill.

The Committee recognizes that some adjustment to the above projects may be necessary, and directs the FAA to submit to the House and Senate Committees on Appropriations a list of programs with dollar amounts on how it will meet the target of a \$31,850,000 rescission in this account within 30 days of enactment of this act.

RESEARCH, ENGINEERING, AND DEVELOPMENT

(AIRPORT AND AIRWAY TRUST FUND)

(RESCISSION)

1995 appropriation to date .....	\$259,192,000
1995 rescission request .....	
House allowance .....	-7,500,000
Committee recommendation .....	-7,500,000

The Committee recommends a rescission of \$7,500,000 in unobligated balances from the Federal Aviation Administration's "Research, engineering, and development" account, the same as the House allowance. The Fiscal Year 1995 Transportation Appropriations Act contained funding above that requested by the administration for increased research on human factors within the "Aviation medicine" subaccount. The Committee expects that the necessary reductions will be made on the increases provided for in the vertical flight and human factors programs.

GRANTS-IN-AID FOR AIRPORTS

(AIRPORT AND AIRWAY TRUST FUND)

(RESCISSION)

1995 appropriation to date .....	
1995 rescission request .....	
House allowance .....	
Committee recommendation .....	-\$1,300,000,000

The Committee recommends a rescission of \$1,300,000,000 in contract authority from unobligated balances in the Federal Aviation Administration's "Grants-in-aid for airports" account. Neither the administration's request nor the House allowance included a rescission from this account. At the end of fiscal year 1994, a cumulative unobligated contract authority balance of \$1,383,229,000 existed in this account. At the beginning of fiscal year 1995, a total of \$2,161,000,000 in new contract authority was made available. Total obligations for fiscal year 1995 are expected to total \$1,450,000,000, which would leave a cumulative unobligated bal-

ance of slightly more than \$2,000,000,000. The Committee believes that rescinding funds from the large unobligated balance will not impair the program.

**FEDERAL HIGHWAY ADMINISTRATION**  
**LIMITATION ON GENERAL OPERATING EXPENSES**  
**(HIGHWAY TRUST FUND)**  
**(RESCISSION)**

1995 appropriation to date .....	(\$525,341,000)
1995 rescission request .....	
House allowance .....	(- 42,500,000)
Committee recommendation .....	(- 45,950,000)

The Committee recommends a rescission of \$45,950,000 in unobligated balances from the Federal Highway Administration's limitation on general operating expenses. The administration did not request a rescission from this account, the House rescinded \$42,500,000, and the Committee's recommendation is \$3,450,000 more than the House allowance. The following table summarizes the 1995 enacted level, House allowance, and Committee recommendation.

LGOE program	Fiscal year 1995 enacted	House allowance	Committee recommendation
Administrative expenses .....	\$307,183,000	- \$3,000,000	- \$2,000,000
Contract programs, research and technology:			
Highway R&D .....	55,153,000	- 6,000,000	- 8,000,000
ITS .....	114,500,000	- 24,500,000	- 31,950,000
Technology development .....	13,000,000	- 1,000,000	- 1,000,000
Long-term pavement performance .....	9,000,000	- 2,000,000	- 2,000,000
Local rural technical assistance .....	3,105,000	- 1,000,000	
National Highway Institute .....	4,500,000		
Disadvantaged business enterprises .....	10,000,000		
International transportation .....	500,000		
OJT/supportive services .....	5,000,000	- 5,000,000	- 1,000,000
Rehabilitation of TFHRC .....	3,000,000		
Technical assistance for Russia .....	400,000		
<b>Total, LGOE .....</b>	<b>525,341,000</b>	<b>- 42,500,000</b>	<b>- 45,950,000</b>

The Committee has reduced the overall administrative expenses activity by \$2,000,000, which is less than 1 percent of the total available for the fiscal year.

Highway research and development is reduced by \$8,000,000, which still leaves the account approximately 4 percent above the fiscal year 1994 level. In managing the reduction, the Committee directs that FHWA's research and analysis on the validation of simulators for use in driver training and for testing and licensing under the Commercial Driver's License Program not be delayed.

In the technology development area, the Committee expects that many new starts will be delayed. The resulting funding, however, is at the same level as fiscal year 1994. In the long-term pavement performance area, the Committee's rescission agrees with the

House allowance, providing the fiscal year 1994 funding level for the program.

The Committee disagrees with the House rescission of funding for the local rural technical assistance program. This program is the only FHWA program designed to empower local officials to efficiently and effectively manage their road and bridge programs, especially at the rural level. Approximately 70 percent of the public road mileage remains under local control.

The Committee has reduced the on-the-job training/support services activity, but does not agree with the House-proposed elimination of the program. The program was intended to attract a new and diverse population into the crafts in the highway construction industry.

The Committee's recommendation for the intelligent transportation systems program is detailed in the table below.

Intelligent transportation systems [ITS] subaccounts	Fiscal year 1995 enacted	House allowance	Committee recommendation
Research and development .....	\$35,000,000	— \$10,000,000	— \$5,000,000
Operational tests .....	22,500,000	.....	— 17,950,000
Commercial vehicle operations .....	10,700,000	— 2,000,000	.....
Automated highway systems .....	10,000,000	— 3,000,000	— 3,000,000
Advanced technology applications .....	15,000,000	— 7,500,000	— 3,000,000
Priority corridors .....	10,000,000	.....	— 2,000,000
Program and systems support .....	11,300,000	— 2,000,000	— 1,000,000
Total, ITS .....	114,500,000	— 24,500,000	— 31,950,000

*Research and development.*—The Committee recommends a \$5,000,000 reduction, which leaves the program effectively at its fiscal year 1994 level, and expects reductions to be made in the user-acceptance area and outreach area.

*Operational tests.*—The Committee recommends the rescission of previously earmarked unobligated funding for the Advance project (\$4,000,000) and the Southern State Parkway (fiscal year 1992 earmark of \$13,950,000).

*Automated highway system.*—Although the proposed reduction of \$3,000,000 may delay the near-term program, it is necessary due to budgetary reasons. This activity also receives funding from the advanced technology operations areas.

*Advanced technology application.*—The Committee's reduction reflects the fact that, to date, none of the funds for this activity are obligated.

*Priority corridors.*—In addition to the funds provided in appropriations legislation under this line item, an additional \$86,000,000 is available through an earmark contained in the Intermodal Surface Transportation Efficiency Act of 1991.

*Program and systems support.*—The Committee directs that the proposed reduction be directed at lower priority activities, such as outreach and promotional activities.

The Committee strongly believes that there is sufficient funding within the ITS program to absorb the proposed rescissions. For example, the administration has found sufficient flexibility among the ITS general operating expenses account, and the ISTEA contract

authority to provide over \$73,000,000 in support of projects, specifically for the 1996 Olympics in Atlanta. Given the ability to direct a large amount of funds for one purpose, the Committee believes that FHWA can manage the proposed rescissions.

The Committee does not agree with the House position that the National Highway Traffic Safety Administration [NHTSA] should be immune from the reductions in the advanced technology applications area. Under the current organization, the joint program office oversees all aspects of the Department's intelligent transportation systems operations, including NHTSA. The joint program officer coordinates all program activities and is responsible for assessment of all individual projects to ensure that ITS milestones are met and, therefore, should be allowed to manage the reduction in the advanced technology applications area, including the funding originally earmarked for NHTSA.

FEDERAL-AID HIGHWAYS  
(LIMITATION ON OBLIGATIONS)  
(HIGHWAY TRUST FUND)  
(RESCISSION)

1995 appropriation to date .....	(\$17,160,000,000)
1995 rescission request .....	(- 356,154,000)
House allowance .....	(- 27,640,000)
Committee recommendation .....	(- 77,640,000)

The Committee recommends a rescission of \$77,640,000 in unobligated balances from the Federal Highway Administration's Federal-aid highways obligation limitation. The administration requested a rescission of \$356,154,000 from this account, and the House rescinded \$27,640,000. The Committee's recommendation is \$50,000,000 more than the House allowance.

The administration's proposed rescission of \$356,154,000 would have impacted funds made available for demonstration projects that had been previously earmarked in authorizing legislation. The bill language requested by the administration would have given the Department line-item rescission authority to reduce or eliminate projects of its choosing, regardless of when or where the projects were created.

The House's rescission of \$27,640,000 would affect the applied research and development program, but was not specific as to what particular areas would be reduced.

The Committee recommends a reduction of \$27,640,000 in the applied research and development program, and expects that at least \$20,000,000 be from the designated technologies account, including: elastomer modified asphalt; blended hydraulic cement; thin bonded overlay; and pavement marking. Through fiscal year 1995, a total of \$158,000,000 was provided for the section 6005 program, and it is projected that \$130,360,000 will be obligated by the end of the year.

In addition, the Committee is recommending a rescission of \$50,000,000 in the Section 1012 Congestion Pricing Program. To date, little interest has been shown in the program and funds expected to be obligated this year for a San Francisco Bay area

project have been delayed. Even with the Committee's rescission, there is approximately \$5,000,000 still available for the pilot program.

FEDERAL LANDS

The Committee notes the House committee's prohibition on funding the Ellis Island bridge. The Committee disagrees with that proposal, but recognizes that the bridge is a matter of controversy and, therefore, directs that no funds can be spent on construction of the bridge to Ellis Island until the Environmental Impact Statement is finalized.

EMERGENCY RELIEF PROGRAM

(RESCISSION)

1995 appropriation to date .....	.....
1995 rescission request .....	.....
House allowance .....	-\$351,000,000
Committee recommendation .....	-50,000,000

The Committee recommends a rescission of \$50,000,000 in unobligated balances from the Federal Highway Administration's emergency relief program. The administration did not request a rescission from this account, the House rescinded \$351,000,000, and the Committee's recommendation is \$301,000,000 less than the House allowance. Based on information provided by the Federal Highway Administration [FHWA], the Committee expects that the unobligated balances of emergency relief funds from Public Law 101-130 for the Loma Prieta earthquake and Public Law 103-75 for the Midwest floods will be obligated this year.

There are unallocated funds associated with the \$675,000,000 originally provided in Public Law 103-211 for the Northridge earthquake. However, this is the only source of funds available for disaster response. FHWA already has claims pending due to the flooding in Washington, Oregon, and Texas; and further claims are expected from the most recent flooding in California, which caused severe road damage, including the collapse of an I-5 bridge span in Coalinga, CA.

MISCELLANEOUS HIGHWAY TRUST FUNDS

(RESCISSION)

1995 appropriation to date .....	.....
1995 rescission request .....	-\$6,890,000
House allowance .....	.....
Committee recommendation .....	.....

The administration requested authority to rescind unobligated contract authority without specifying which authorizations would be affected. Neither the House nor the Committee concurred.

MISCELLANEOUS APPROPRIATIONS

(RESCISSION)

1995 appropriation to date .....	
1995 rescission request .....	– \$36,956,000
House allowance .....	
Committee recommendation .....	

The administration requested authority to rescind prior-years funding without specifying what years funding or projects would be affected. Neither the House nor the Committee support this approach

NATIONAL HIGHWAY TRAFFIC SAFETY ADMINISTRATION

HIGHWAY TRAFFIC SAFETY GRANTS

(HIGHWAY TRUST FUND)

(RESCISSION)

1995 appropriation to date .....	
1995 rescission request .....	
House allowance .....	
Committee recommendation .....	– \$20,000,000

The Committee recommends a rescission of \$20,000,000 in unobligated balances from the National Highway Traffic Safety Administration’s highway traffic safety grants program. Neither the administration’s request nor the House allowance included a rescission from this account.

At the end of fiscal year 1995, it is expected \$45,450,000 in unobligated balances of contract authority for highway traffic safety grants will exist. The Committee has rescinded a portion of those outstanding balances and is retaining \$25,450,000 in order to provide flexibility in meeting fiscal year 1996 initiatives. This rescission does not affect NHTSA’s ability to fund its section 402 or 410 highway safety grant programs in fiscal years 1995 or 1996.

FEDERAL RAILROAD ADMINISTRATION

OFFICE OF THE ADMINISTRATOR

(TRANSFER)

1995 appropriation to date .....	\$13,090,000
1995 rescission request .....	(611,950)
House allowance .....	(611,950)
Committee recommendation .....	(611,950)

The Committee concurs in the provision, as requested by the administration and included in the House allowance, to make a technical change to Public Law 103–331, the Fiscal Year 1995 Transportation Appropriations Act. That act reduced Federal Railroad Administration, Office of the Administrator by \$3,000,000 and included a general provision which allowed the Department to transfer up to \$3,000,000 to this account from recoveries received from the Delaware and Hudson Railway. Revised information from the Department indicates that the Delaware and Hudson Railway recoveries will not reach the \$3,000,000 level, but that there are

other funds available from the section 511 loan guarantee funds to make up any anticipated shortfall. This provision allows such transfer.

NORTHEAST CORRIDOR IMPROVEMENT PROGRAM

(RESCISSION)

1995 appropriation to date .....	\$200,000,000
1995 rescission request .....	
House allowance .....	- 7,768,000
Committee recommendation .....	- 7,768,000

The Committee recommends a rescission of \$7,768,000 in unobligated balances from the Federal Railroad Administration's Northeast Corridor Improvement Program. The administration did not request a rescission from this account, the House rescinded \$7,768,000, and the Committee's recommendation is the same as the House allowance.

These NECIP carryover funds were anticipated to be used for grade crossing elimination projects which proved unable to secure local approvals. Although some recent progress has been made in securing agreement among Amtrak, the State of Connecticut, and local residents on how to proceed, no funds are likely to be obligated for these purposes during fiscal year 1995. The Committee approves this rescission without prejudice to future requests for funding.

This rescission does not affect the unobligated balance set aside as a contingency fund for contractor claims currently in litigation.

NATIONAL MAGNETIC LEVITATION PROTOTYPE DEVELOPMENT PROGRAM

(HIGHWAY TRUST FUND)

(RESCISSION)

1995 appropriation to date .....	
1995 rescission request .....	
House allowance .....	
Committee recommendation .....	- \$250,000,000

The Committee recommends a rescission of \$250,000,000 in unobligated contract authority from the Federal Railroad Administration's National Magnetic Levitation Prototype Development Program, as authorized in Public Law 102-240. Over the years since the prototype program was created, it has become clear that there is no realistic opportunity for these funds to be used to carry out their intended purpose. The Committee must focus its scarce resources on transportation programs that are able to use the funding provided. Neither the administration's request nor the House allowance included a rescission from this account.

## FEDERAL TRANSIT ADMINISTRATION

## TRANSIT PLANNING AND RESEARCH

## (RESCISSION)

1995 appropriation to date .....	\$92,250,000
1995 rescission request .....	
House allowance .....	- 8,800,000
Committee recommendation .....	

The Committee does not recommend a rescission from the Federal Transit Administration's "Transit planning and research" account. The administration did not request a rescission from this account, while the House rescinded \$8,800,000.

The House-passed rescission would terminate a series of ongoing transit planning and research programs. Congress added \$8,000,000 to this account in fiscal year 1995 for these initiatives, which were agreed to by the conferees on the fiscal year 1995 funding bill. The Committee does not support disrupting these programs in the middle of the fiscal year.

## DISCRETIONARY GRANTS

## (LIMITATION ON OBLIGATIONS)

## (HIGHWAY TRUST FUND)

## (RESCISSION)

1995 appropriation to date .....	\$1,725,000,000
1995 rescission request .....	
House allowance .....	- 131,651,000
Committee recommendation .....	- 84,943,000

The Committee recommends a rescission of \$84,893,000 in unobligated balances from the Federal Transit Administration's discretionary grants. The administration did not request a rescission from this account, the House rescinded \$131,651,000, and the Committee's recommendation of \$84,943,000 is \$46,708,000 less than the House allowance.

The House's rescissions include: \$76,950,000 from balances available for transit new starts and \$54,701,000 from balances for buses and bus facilities. In effect, the House action rescinded one-half the unobligated balances for each of the projects that have been available prior to fiscal year 1994, plus \$17,650,000 in unobligated bus funds left unallocated for fiscal year 1995.

Like the House, the Committee has rescinded all of the unallocated discretionary bus funds for fiscal year 1995, or \$17,650,000. Generally, the Committee agrees that earmarked funds that remain unobligated for long periods of time should be rescinded. Good public policy dictates that dormant funds be returned into the economy, working to either fund other pressing national needs or to reduce the Federal deficit. Therefore, with respect to funding provided prior to fiscal year 1993, the Committee has rescinded unobligated new start funds in the amount of \$64,730,000, and unobligated bus funds in the amount of \$2,563,000.

The Committee has not agreed to rescind any new start or bus funds that were made available in fiscal year 1993. Public Law 102-388 provided that such discretionary transit funds shall be available for use through the end of fiscal year 1995.

*Section 3 new starts*

The Committee reduces, without prejudice, the following amounts:

Fiscal year 1991: Cleveland dual hub .....	-\$4,460,000
Fiscal year 1992:	
Cleveland dual hub .....	-2,000,000
Kansas City—south LRT .....	-930,000
San Diego mid-coast .....	-1,900,000
New Jersey-Hawthorne-Warwick .....	-34,200,000
San Jose-Gilroy CR .....	-8,000,000
Seattle-Tacoma CR .....	-3,240,000
Detroit LRT .....	-10,000,000
	<hr/>
Subtotal, fiscal year 1992 .....	-60,270,000
	<hr/>
Total, new starts .....	-64,730,000

*Section 3 bus and bus facilities*

The Committee reduces, without prejudice, the following amounts:

Fiscal year 1992:	
Eureka Springs, AR .....	-\$63,000
San Francisco medical center parking garage, CA .....	-2,500,000
	<hr/>
Subtotal, fiscal year 1992 .....	-2,563,000
	<hr/>
Fiscal year 1995: Unallocated .....	-17,650,000
	<hr/>
Total, bus and bus facilities .....	-20,213,000

The Department has supplied the Committee with updated information indicating that some of the projects whose funding was rescinded by the House could immediately spend their unobligated funds. Some projects had been delayed due to the often lengthy time required—even for the most meritorious projects—to meet all Federal standards and secure all necessary project approvals. One new start project, the Los Angeles-San Diego [LOSSAN] project was already obligated on February 15, 1994. For these reasons the Committee's rescissions will not affect any projects funded in fiscal year 1993, or any of the following amounts rescinded by the House.

*Section 3 new starts*

Fiscal year 1992:	
Los Angeles-San Diego CR [LOSSAN] .....	\$5,000,000
New York-Staten Island—Midtown Ferry .....	500,000
Vallejo—Ferry .....	880,000
	<hr/>
Total, new starts .....	6,380,000

*Section 3 bus and bus facilities*

Fiscal year 1990: Madison, WI .....	\$1,247,000
Fiscal year 1992:	
Dallas, TX .....	3,750,000
Eugene, OR .....	1,750,000
	<hr/>
Subtotal, 1992 .....	5,550,000
	<hr/>
Total, bus and bus facilities .....	6,747,000

## GENERAL PROVISIONS

The Committee has included a general provision which reduces the departmentwide working capital fund from \$93,000,000 to \$89,000,000. The House's action would have reduced the working capital fund to \$85,000,000. This is consistent with the Committee rescission of \$4,000,000 from the "Working capital" account of the Office of the Secretary.

The House has included a general provision which rescinds \$20,000,000 of personnel compensation and benefits or administrative costs. The Committee believes that this would be a difficult level of reduction to administer. The Committee believes, however, that management efficiencies could be implemented to achieve some savings. Language reducing departmentwide expenses by \$10,000,000 is included.

The Committee has inserted a technical correction to the fiscal year 1994 Transportation appropriations bill, Public Law 103-122, regarding the availability of transit funds.

## CHAPTER X

TREASURY, POSTAL SERVICE, AND GENERAL  
GOVERNMENT

## DEPARTMENT OF THE TREASURY

## U.S. CUSTOMS SERVICE

## SALARIES AND EXPENSES

## (INCLUDING TRANSFER OF FUNDS)

1995 appropriations .....	\$1,394,793,000
1995 supplemental request .....	
House allowance .....	
Committee recommendation .....	(13,200,000)

The Committee has transferred funds made available in Public Law 103-329 to the Office of National Drug Control Policy to the Customs Service for antidrug efforts associated with Operation Hard Line.

INDEPENDENT AGENCIES

GENERAL SERVICES ADMINISTRATION

FEDERAL BUILDINGS FUND

(LIMITATION ON AVAILABILITY OF REVENUE)

(TRANSFER OF FUNDS)

The Committee concurs with language included by the House which transfers \$5,000,000 made available in Public Law 103-329, from the Federal buildings fund to implement an agreement between the Food and Drug Administration and another entity for space, equipment, and facilities related to seafood research.

OFFICE OF PERSONNEL MANAGEMENT

GOVERNMENT PAYMENT FOR ANNUITANTS, EMPLOYEE LIFE INSURANCE BENEFITS

The Committee has included language which will provide an additional \$9,000,000 for the purpose of making the Government's contribution toward basic life insurance premium payments for Federal retirees under 65 years of age. This is a technical adjustment in the mandatory program due to an inaccurate estimate.

DEPARTMENT OF THE TREASURY

DEPARTMENTAL OFFICES

SALARIES AND EXPENSES

(RESCISSION)

1995 appropriation to date .....	\$104,479,000
1995 rescission request .....	.....
House allowance .....	- 100,000
Committee recommendation .....	- 100,000

The House recommended a rescission of \$100,000 from salaries and expenses. The House report directed that the reduction be taken from the Office of Public Affairs. The Committee concurs with the rescission, but provides the Secretary the discretion to apply the reduction where he sees fit.

The Committee has not included language requested by the President and included by the House striking language in Public Law 103-329 which directed the Department of the Treasury to commit 85 FTE's and \$6,443,000 for the Office of Enforcement in fiscal year 1995 and expects the Department to comply with the 1995 law.

FEDERAL LAW ENFORCEMENT TRAINING CENTER

SALARIES AND EXPENSES

The Committee has not recommended language proposed by the President and included by the House regarding the use of funds for medical care of students at the Center.

The provision in the 1995 law authorizing FLETC to use its appropriated funds for emergency and first-aid medical care was not

intended to exclude the use of funds for providing medical care to students for training-related injuries. Nor was the language intended to interfere with the medical care provided to native American officers training at FLETC who otherwise would have to seek care through Indian Health Service facilities. The intent of the language was only to limit routine use of medical services provided by FLETC medical personnel for nontraining-related illnesses which could be handled through nongovernment care providers. The Committee expects FLETC to exercise this authority to provide medical care under the circumstances outlined but also permits some reasonable degree of discretion.

The Committee has not included language requested by the administration to allow the Director of the Center discretion to waive reimbursement and pay certain travel costs for foreign officials seeking training at the Center. The House has denied this request as well.

ACQUISITION, CONSTRUCTION, IMPROVEMENTS, AND RELATED EXPENSES

(RESCISSION)

1995 appropriation to date .....	\$16,815,000
1995 rescission request .....	
House allowance .....	- 11,000,000
Committee recommendation .....	

The House recommended a rescission of \$11,000,000 in previous year appropriations for construction of permanent training facilities at the satellite facility for the Center at Davis-Monthan AFB, Tucson, AZ. The Committee notes that the administration has indicated the facility will not be constructed and has included a request in the fiscal year 1996 budget to use these funds for operational costs. The Committee recommends no rescission based on the fiscal year 1996 request at this time and will review the transfer in the context of the budget request.

FINANCIAL MANAGEMENT SERVICE

SALARIES AND EXPENSES

(RESCISSION)

1995 appropriation to date .....	\$183,889,000
1995 rescission request .....	
House allowance .....	- 160,000
Committee recommendation .....	- 160,000

The House has recommended a rescission of \$160,000 in salaries and expenses to be taken from the Office of Congressional and Public Affairs. The Committee concurs with the amount of the rescission, but allows the Commissioner discretion to apply the reduction.

BUREAU OF THE PUBLIC DEBT  
ADMINISTERING THE PUBLIC DEBT  
SALARIES AND EXPENSES

(RESCISSION)

1995 appropriation to date .....	\$183,458,000
1995 rescission request .....	
House allowance .....	- 1,500,000
Committee recommendation .....	- 1,500,000

The Committee concurs with the House recommendation to rescind \$1,500,000 from amounts appropriated in fiscal year 1995, which was identified by the Department of the Treasury for reprogramming.

INTERNAL REVENUE SERVICE  
INFORMATION SYSTEMS

(RESCISSION)

1995 appropriation to date .....	\$1,388,000,000
1995 rescission request .....	
House allowance .....	- 1,490,000
Committee recommendation .....	- 1,490,000

The Committee concurs with the House recommendation to rescind \$1,490,000 from information systems from amounts appropriated in fiscal year 1995 which were identified as available for reprogramming by the Department of the Treasury.

The Committee has not approved the administration's request to lower the amount dedicated to tax systems modernization [TSM] from \$650,000,000 to \$622,366,000. The House lowered this level to \$640,000,000.

The Committee is very concerned about the Service's commitment to TSM. The IRS continues to promote increases in this vital program, however, whenever a shortfall in funding occurs, the TSM account is used as the source to overcome the problem.

ADMINISTRATIVE PROVISION—INTERNAL REVENUE SERVICE

The Committee concurs with the House and has included language which clarifies section 3, relating to the collection of fees.

U.S. MINT

SALARIES AND EXPENSES

The Committee concurs with the House and has included language which would allow the Mint flexibility to reprogram funds from expansion and improvements to the manufacturing of coins, if needed, to meet increased demand.

U.S. SECRET SERVICE

SALARIES AND EXPENSES

The Committee has denied the administration's request to transfer funds appropriated in 1995 for missing and exploited children

to investigations relating to anticounterfeiting. The House rejected this request as well, and the Committee expects the Service to move forward on the missing children's project as soon as possible.

EXECUTIVE OFFICE OF THE PRESIDENT AND FUNDS  
APPROPRIATED TO THE PRESIDENT

THE WHITE HOUSE OFFICE

SALARIES AND EXPENSES

(RESCISSION)

1995 appropriation to date .....	\$40,193,000
1995 rescission request .....	
House allowance .....	- 171,000
Committee recommendation .....	- 171,000

The House has recommended a rescission of \$171,000 from salaries and expenses from amounts appropriated for the Office of Public Liaison in fiscal year 1995. The Committee concurs with the rescission, but leaves the President the discretion, as to where it should be applied.

FEDERAL DRUG CONTROL PROGRAMS

SPECIAL FORFEITURE FUND

(INCLUDING RESCISSION AND TRANSFER OF FUNDS)

1995 appropriation to date .....	\$41,900,000
1995 rescission request .....	
House allowance .....	- 13,200,000
Committee recommendation .....	(- 13,200,000)

The House has recommended a rescission of \$13,200,000 from fiscal year 1995 proceeds to the special forfeiture fund based on information that unexpected expenditures by the Department of Justice lowered the anticipated deposits to the fund.

The Committee recommends the rescission of \$13,200,000 made available in Public Law 103-329 to the Director of the Office of National Drug Control Policy for use at his discretion to enhance anti-drug activities in fiscal year 1995. The Committee takes this action since deposits anticipated into the special forfeiture fund in fiscal year 1995 are \$13,200,000 lower than the earmarks contained in the Fiscal Year 1995 Appropriations Act. The Committee has provided additional appropriations of \$13,200,000 to the special forfeiture fund to be transferred to the U.S. Customs Service to cover the increased costs to implement border enforcement and related activities under Operation Hard Line and associated law enforcement activities

INDEPENDENT AGENCIES  
 GENERAL SERVICES ADMINISTRATION  
 FEDERAL BUILDINGS FUND  
 (LIMITATION ON AVAILABILITY OF REVENUE)  
 (RESCISSION)

1995 appropriation to date .....	(\$601,702,000)
1995 rescission request .....	
House allowance .....	(- 136,593,000)
Committee recommendation .....	(- 241,011,000)

The House has recommended rescinding funds which were authorized for expenditure from the Federal buildings fund in fiscal years 1992-95 totaling \$136,593,000.

The Committee recommends a rescission of \$241,011,000. The Committee recommends rescissions from the following projects for which funds were appropriated in previous fiscal years:

Charlotte, Amalie, St. Thomas, VI, courthouse .....	- \$2,184,000
Sierra Vista, AZ, U.S. magistrates office .....	- 1,000,000
Menlo Park, CA, laboratory .....	- 980,000
Tampa, FL, U.S. courthouse .....	- 5,994,000
Atlanta, GA:	
CDC, Mercer site .....	- 25,890,000
CDC, Mercer Office Building .....	- 14,110,000
Boston, MA, U.S. courthouse .....	- 4,076,000
Concord, NH, U.S. courthouse .....	- 3,519,000
Reno, NV, U.S. courthouse .....	- 1,465,000
Fargo, ND, U.S. courthouse .....	- 1,371,000
Steubenville, OH, U.S. courthouse .....	- 2,280,000
Youngstown, OH, U.S. courthouse .....	- 4,574,000
Portland, OR, U.S. courthouse .....	- 5,000,000
Philadelphia, PA, VA/FB .....	- 1,276,000
Greeneville, TN, U.S. courthouse .....	- 2,936,000
Washington, DC, GSA headquarters .....	- 25,000,000
Hammond, IN, U.S. courthouse .....	- 26,000,000
Washington, DC:	
U.S. Secret Service headquarters .....	- 8,900,000
Corps of Engineers, headquarters .....	- 25,000,000
Central/west heating plants .....	- 5,000,000
Lukeville, AZ, border station .....	- \$1,219,000
San Luis, AZ, border station .....	- 3,496,000
San Francisco, CA, U.S. court of appeals .....	- 9,003,000
Chicago, IL, Federal center .....	- 7,000,000
Avondale, MD, consolidation .....	- 16,671,000
Providence, RI, courthouse .....	- 7,740,000
El Paso, TX, Ysleta Border Station .....	- 1,727,000
Nationwide:	
Chlorofluorocarbons .....	- 12,300,000
Energy program .....	- 15,300,000
Total .....	- 241,011,000

OPERATING EXPENSES

1995 appropriation to date .....	\$130,036,000
1995 rescission request .....	
House allowance .....	- 2,065,000
Committee recommendation .....	

The House has recommended a rescission of \$2,065,000 from operating expenses of the amounts appropriated in fiscal year 1995. The Committee does not concur with this rescission.

FEDERAL ELECTION COMMISSION  
 SALARIES AND EXPENSES  
 (RESCISSION)

1995 appropriation to date .....	\$27,106,000
1995 rescission request .....	
House allowance .....	- 2,792,000
Committee recommendation .....	

The House rescinds \$2,792,000 salaries and expenses from amounts appropriated in fiscal year 1995. The Committee does not concur with this rescission.

MERIT SYSTEMS PROTECTION BOARD  
 SALARIES AND EXPENSES

Congressional oversight and the work of the General Accounting Office have raised the Committee's concern over the direction, in recent years, of the U.S. Merit Systems Protection Board. In particular, the Committee believes the statutory accountability and responsibility of the Chairman must be more adequately described to ensure the proper operation of the agency. Such concern for the accountability of the Chairman to the Congress makes necessary the use of this vehicle to reiterate the intent of the statute.

OFFICE OF PERSONNEL MANAGEMENT  
 SALARIES AND EXPENSES  
 (RESCISSION)

1995 appropriation to date .....	\$115,139,000
1995 rescission request .....	
House allowance .....	- 3,140,000
Committee recommendation .....	- 3,140,000

The Committee concurs with the House rescission of \$3,140,000 from amounts appropriated in fiscal year 1995. This funding had been appropriated to enhance OPM training. In light of the administration proposal to transfer training responsibilities to other agencies, these resources will no longer be necessary. In addition, \$140,000 for the Office of International Affairs is rescinded.

CHAPTER XI

DEPARTMENTS OF VETERANS AFFAIRS AND HOUSING AND  
URBAN DEVELOPMENT, AND INDEPENDENT AGENCIES

DEPARTMENT OF VETERANS AFFAIRS

VETERANS HEALTH ADMINISTRATION

MEDICAL CARE

(RESCISSION)

1995 appropriation to date .....	\$16,214,684,000
1995 rescission request .....	
House allowance .....	
Committee recommendation .....	- 50,000,000

The Committee has recommended a rescission of \$50,000,000 from VA medical care. This amount includes a rescission of \$20,000,000 from equipment and \$30,000,000 from personnel costs.

The Committee notes that the amount provided in fiscal year 1995 for equipment was \$594,000,000. The amount rescinded represents a 3-percent reduction. In fiscal year 1994, the Congress added \$95,000,000 to VA's budget for equipment, which has enabled the Department to make significant progress in reducing the equipment backlog.

The Committee's reduction to personnel costs is consistent with the Department's latest estimate of personnel expenses for fiscal year 1995.

DEPARTMENTAL ADMINISTRATION

CONSTRUCTION, MAJOR PROJECTS

(RESCISSION)

1995 appropriation to date .....	\$354,294,000
1995 rescission request .....	
House allowance .....	
Committee recommendation .....	- 50,000,000

The Committee recommends a rescission of \$50,000,000 from construction, major projects from excess project reserves. The Committee notes there are currently reserves on numerous projects which are nearing completion. While these funds would ordinarily be returned to the working reserve to finance future cost limit increases, the Committee has rescinded these funds in an effort to ensure fiscal discipline on future construction projects.

DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT  
HOUSING PROGRAMS  
NATIONAL HOMEOWNERSHIP TRUST DEMONSTRATION PROGRAM

(RESCISSION)

1995 appropriation to date .....	\$50,000,000
1995 rescission request .....	
House allowance .....	- 50,000,000
Committee recommendation .....	- 50,000,000

The Committee recommends a rescission of \$50,000,000 for the National Homeownership Trust Demonstration Program. This is the same level as proposed as the House. The Committee believes that the purposes proposed to be demonstrated by this program are laudatory, creation of a new program at this time appears unwarranted given current budgetary constraints and the existence of a number of other agencies which could be coordinated to advance the goal of providing greater homeownership opportunities for first-time home buyers.

ANNUAL CONTRIBUTIONS FOR ASSISTED HOUSING

(RESCISSION)

1995 appropriation to date .....	\$11,083,000,000
1995 rescission request .....	- 439,200,000
House allowance .....	- 5,733,200,000
Committee recommendation .....	- 4,541,439,000

The Committee recommends a rescission of \$4,541,439,000 from the "Annual contributions for assisted housing" account of the Department. This is \$1,191,961,000 less than the House-passed rescission, but is \$4,102,239,000 more than proposed by the administration. In addition to rescinding new budget authority appropriated to the Department in the appropriations bill for fiscal year 1995, this rescission will also apply against \$35,139,000,000 in unobligated funds carried into this fiscal year from prior year appropriations bills.

The Committee's intent in seeking such a large rescission is to begin the long and difficult process of restructuring programs and activities of the Department to prevent massive dislocations of families currently receiving Federal housing assistance in the future, and to protect the near trillion dollar investment of Federal resources in assisted housing stock of the Nation. This curious juxtaposition of immediate budgetary cuts in order to sustain future program activities results from the rapidly growing projections of cost associated with continuing existing Federal assisted housing policies.

The Congressional Budget Office, in a recent analysis of the President's budget submission for HUD, estimated a 51-percent increase in Federal assisted housing outlays over the next 5 years, despite claims by the administration that its plan would reinvent the Department. The cumulative outlay increase for HUD public and assisted activities would total \$39,400,000,000 by the year 2000, from the fiscal year 1995 level of expenditure. Such massive growth in spending cannot be sustained given growing pressure to

freeze and even reduce nominal spending levels for discretionary programs.

The Congress must immediately enact fundamental program and policy changes to enable public and subsidized housing managers and residents to meet such spending limitations without massive evictions or jeopardizing the continued viability of sound low-income housing developments. It is the Committee's intent, through this measure, to provide two forms of such relief.

First, the Committee is recommending rescissions to eliminate funding for the initiation of new incremental rental unit subsidy contracts and construction of new public housing units which will demand additional future year funding requirements. Such additional housing, if permitted to proceed, would generate funding demands beyond levels of funding associated with maintaining the existing inventory of subsidized housing, which, in and of itself, exceeds current estimates of likely funding availability. In this regard, the Committee is simply attempting to prevent the problem from getting even worse.

The second goal of the Committee's recommendation is to provide limited program reform of excessive administrative and bureaucratic burdens on efficient housing management and operations. Although the Committee cannot recommend the comprehensive reform legislation needed by the Department in the context of this emergency supplemental appropriations bill, the need for reform is as desperately urgent in this administrative and budgetary disaster, as in any natural disaster. To that end, the Committee is recommending a number of targeted program reforms and administrative changes. Hopefully, these initial efforts will set the stage for enactment of a larger and more comprehensive restructuring of departmental activities and responsibilities prior to the consideration of the fiscal year 1996 appropriations bill later this session of the Congress.

In addition to this two-pronged strategy, the Committee has provided direction that the Department redirect its funds toward activities which facilitate the demolition and replacement of obsolete and nonviable housing. Federal subsidized housing currently serves in excess of 4.8 million families, approximately one-half of which are elderly or disabled. While sustaining this level of assistance will be difficult given current budgetary constraints, it can only be done if the inventory of such housing stock is freed from the cost of supporting the failed projects of previous social and urban policy experiments.

The Committee's recommendations include the following:

One, rescind \$451,000,000 for public and Indian housing new construction. The balance of this account will be applied for replacement units, rather than expanding the inventory of 1.4 million units.

Two, rescind \$2,406,789,000 for new incremental section 8 certificates and vouchers. Such rental subsidies cost nearly \$7,000 per year, per family served, and annually grow in cost due to inflationary factors. Given the constraints on discretionary funding, even maintaining existing contracts may not be possible, and, therefore, adding more to the inventory makes little sense. An exception is provided to assist families displaced from other forms of Federal

housing assistance programs. Included in this rescission is \$350,000,000 for the Pension Fund Demonstration Program, however \$100,000,000 will remain to begin the first round of this important demonstration in fiscal year 1995.

Three, rescind \$500,000,000 from amounts previously provided for tenant-based section 8 assistance which are in excess of current needs. A substantial shortfall exists in anticipated budgetary resources for the renewal cost of such ongoing subsidy needs over the next several years, but previous year reserves which have accumulated through less than rigorous departmental financial management should be applied before additional funds are appropriated.

Four, rescind \$835,150,000 from public housing modernization. While the goal of reducing the backlog of deferred modernization requirements of existing public housing has prompted substantial increases in funding in recent years from the Congress, such funding was premised on limitations imposed by pre-existing legislative requirements on the program. The Committee is recommending substantial improvements in this process which, through greater local discretion, control, and flexibility, should permit more effective use of the remaining funding to offset this aggregate budgetary reduction.

Five, rescind \$106,000,000 previously earmarked by the Congress for special projects. The purpose of such flexible and targeted assistance are laudatory, however, given current budgetary constraints funding should be withdrawn pending further congressional action on housing and community development legislation.

Six, rescind \$152,500,000 for loan management set-asides. This activity is designed to prevent default and foreclosure on multifamily rental projects which are financed with FHA insured loans. Such assistance has proven to be very expensive, and should be addressed in connection with the HUD mark-to-market proposal, and in the Department's more aggressive approach to management of its inventory of assigned mortgages. The Committee strongly supports these two initiatives of the Department to curb excessive project-based housing subsidy program costs.

Seven, rescind \$90,000,000 from amounts preciously earmarked for lead-based paint hazard reduction activities. The Committee is very encouraged that ongoing efforts to evaluate exposure abatement and risk-reduction strategies associated with lead-based paint are beginning to converge on a consensus approach to this extremely important matter. Pending final resolution of these issues, however, the Committee believes that a temporary halt to the grant program of abatement activities is prudent. The Committee directs that further studies and technical activities continue with the remaining \$10,000,000 available, including amounts necessary in fiscal year 1996 to complete this critical activity.

(DEFERRAL)

The Committee recommends the deferral of \$465,000,000 of funds previously appropriated for preservation of multifamily housing projects eligible for prepayment under the section 221 and 236 assisted rental housing programs. The Committee is very concerned that financing structure of the existing program to preserve this form of low-cost assisted housing for thousands of residents, in

the words of the HUD inspector general, is a rip-off of the taxpayers, due to onerous bureaucratic and statutory requirements. Reform of this program, perhaps toward a capital grant concept or one in which the Federal Government simply purchases these properties certainly appears to be more cost effective over a multiyear period, than the current program.

The Committee, therefore, recommends a deferral of the remaining funds in the program until September 30, 1995, to permit this reform to be enacted. Absent such legislation, the deferred amount will become available to carry out the existing program. The Committee has included language which will enable a limited class of applicants for the preservation program to remain in processing and strongly supports the intent of the existing program to preserve this effective housing program to continue to serve existing residents, either as renters or as potential homeowners.

Also included in the Committee's recommendation is language that will exempt a total of \$22,000,000 from the deferral. These funds are for preservation technical assistance grants to assist nonprofit organizations and resident groups seeking to purchase housing developments under the program. This amount includes an additional \$5,000,000 for such technical assistance to permit continued progress on such resident ownership efforts during the period of the deferral and to prepare for program changes and improvements under consideration by the Congress.

The Committee recognizes the cost incurred by nonprofit resident groups in arranging purchases, as well as property owners in undertaking the procedural steps necessary to comply with the existing law in exercising their contractual right to prepay. Failure to either fund the existing program or to enact a reformed system to compensate these parties is both unfair and an inequitable taking of a contract right.

There are approximately 145,000 units of multifamily housing involved in active processing under the current preservation program. Prompt legislative action is necessary to maintain this large inventory of safe, decent, and affordable housing for low- and moderate-income families, and to avoid very disruptive and costly displacement.

The Committee is, therefore, committed to seeking an expeditious resolution of these issues to permit private property owners to pursue reasonable solutions to these difficult circumstances.

PAYMENTS FOR OPERATION OF LOW-INCOME HOUSING PROJECTS

(RESCISSION)

1995 appropriation to date .....	\$2,900,000,000
1995 rescission request .....	
House allowance .....	- 404,000,000
Committee recommendation .....	

The Committee does not recommend a rescission for this account which funds subsidies for the operating costs of public housing and Indian housing authorities. The House recommended rescission of \$404,000,000 would seriously curtail housing authority operations, especially with respect to labor intensive maintenance and security activities. It is unclear whether such a rescission, at this point in

the fiscal year, could be applied to all housing authorities, or only the roughly one-half of such authorities whose operating plans have not yet received HUD approval. Current estimates indicate that this rescission, if enacted, could force operating reductions to affected authorities as great as 39 percent, from levels eligible for assistance under existing statutory formula.

SEVERELY DISTRESSED PUBLIC HOUSING

(RESCISSION)

1995 appropriation to date .....	\$500,000,000
1995 rescission request .....	
House allowance .....	- 523,000,000
Committee recommendation .....	

The Committee does not recommend a rescission from the appropriation for the severely distressed public housing program. The program, also known as HOPE VI, is targeted toward the demolition and major reconstruction in the most distressed and obsolete public housing developments in the Nation. The Committee strongly supports this aggressive strategy to remove from the public housing inventory these failed housing developments which are largely vacant and are blights on the communities where they exist. Only through such efforts can the affected housing authorities improve their inventory to be competitive, modestly priced housing, which can attract mixed-income resident populations and provide a more supportive environment for all residents seeking to move off welfare. Such improvements are critical if these authorities are to reduce their dependence on current levels of Federal subsidies.

DRUG ELIMINATION GRANTS FOR LOW-INCOME HOUSING

(RESCISSION)

1995 appropriation to date .....	\$290,000,000
1995 rescission request .....	
House allowance .....	- 32,000,000
Committee recommendation .....	

The Committee does not recommend a rescission for the Drug Elimination Grants Program. This program has proven very effective in assisting public housing authorities in developing focused attacks against the growing tide of drug dealing and crime in and around housing projects. The Committee does believe that such efforts should be incorporated into the normal operating budgets and programs of public housing authorities and the cities, but recognizes the value of this special program given recent cuts in both the operating subsidy account, and in municipal budgets.

It is the Committee's hope, that as greater flexibility is given public housing authorities over tenant selection criteria, that the concentrations of poverty, which have served as a magnet for much of these drug problems, will subside.

YOUTHBUILD PROGRAM

(RESCISSION)

1995 appropriation to date .....	\$50,000,000
1995 rescission request .....	
House allowance .....	- 38,000,000
Committee recommendation .....	

The Committee does not recommend a rescission for the Youthbuild Program. This program combines intensive education, counseling, and job skill training, in the context of useful neighborhood rehabilitation projects and has demonstrated remarkable success in current sites. The program is in the process of expanding nationwide and should receive continuing support during this limited phase of startup operations. The future of this program will depend on its ability to attract local support.

HOUSING COUNSELING ASSISTANCE

(RESCISSION)

1995 appropriation to date .....	\$50,000,000
1995 rescission request .....	
House allowance .....	- 38,000,000
Committee recommendation .....	- 38,000,000

The Committee recommends a rescission of \$38,000,000 for housing counseling assistance. This program has traditionally been an effective means of providing low- and moderate-income families counseling and advice on property maintenance and financial management. The funds recommended for rescission, represents an increase over the enacted fiscal year 1994 level and was targeted to expand community outreach and advocacy activities. It is the Committee's view that such activities can be provided by other private entities and organizations, rather than being federally financed.

FLEXIBLE SUBSIDY FUND

(RESCISSION)

1995 appropriation to date .....	\$50,000,000
1995 rescission request .....	
House allowance .....	- 8,000,000
Committee recommendation .....	

No rescission is recommend for the Flexible Subsidy Program. These funds are used to provide needed capital improvements in multifamily housing projects covered by a FHA guarantee, and is designed to prevent foreclosures and to maintain the viability of these developments to house low- and moderate-income families. The Committee believes that this program, in combination with the property disposition funds of the Department, are necessary for prudent management of the FHA portfolio of multifamily housing. Combined with more aggressive inventory and financial management, relatively modest application of these funds can protect the FHA from even greater losses in the future.

NEHEMIAH HOUSING OPPORTUNITIES FUND

(RESCISSION)

1995 appropriation to date .....	
1995 rescission request .....	
House allowance .....	-\$19,000,000
Committee recommendation .....	- 17,700,000

The Committee recommends a rescission of \$17,700,000 for the Nehemiah Housing Opportunities Program. This represents the current estimate of remaining unobligated funding available for rescission.

HOMELESS ASSISTANCE

HOMELESS ASSISTANCE GRANTS

(DEFERRAL)

1995 appropriation to date .....	\$1,120,000,000
1995 rescission request .....	
House allowance .....	(297,000,000)
Committee recommendation .....	

The Committee does not recommend concurrence with the House-passed deferral of funds for the Homeless Assistance Grants Program.

COMMUNITY PLANNING AND DEVELOPMENT

COMMUNITY DEVELOPMENT GRANTS

(RESCISSION)

1995 appropriation to date .....	\$4,600,000,000
1995 rescission request .....	
House allowance .....	- 349,200,000
Committee recommendation .....	

The Committee does not recommend any rescission of funds for this important form of flexible assistance to States and local governments in meeting the housing and economic development needs of low- and moderate-income families.

ADMINISTRATIVE PROVISIONS

*Flexible use of modernization funding*

This amendment would revise section 14 of the United States Housing Act of 1937 to permit the flexible use of modernization funding by public housing agencies [PHA's]. This amendment is consistent with the recognition that the Department of Housing and Urban Development has exercised a one-size-fits-all mentality toward PHA's which has effectively tied the hands of PHA's from being able to address their local and, in many cases, unique needs. Public housing faces an overwhelming number of regulations and regulatory requirements which heighten Federal micromanagement and make it extremely difficult for PHA's to conduct their day-to-day administrative and management responsibilities. Providing PHA's with real flexibility in the use of their modernization funds

is a first step to freeing PHA's from unnecessary and unreasonable regulatory burdens.

This amendment would provide PHA's with broad and flexible decisionmaking in the use of modernization funding. PHA's need to be able to respond better to local needs, without the artificial constraints of a Washington bureaucracy. For example, public housing agencies need no longer be limited to rigid modernization requirements that call for the rehabilitation of public housing that should be demolished. As such, public housing in cities like Dallas and Louisville can use Federal modernization funds to help pay the cost of much needed demolition of public housing that is obsolete and beyond repair; in Dallas' case, the costs for the demolition of George Loving Place, Edgar Ward Place, and Elmer Scott Place can be shifted from the city to the local PHA.

In other cases, some cities and PHA's will want to maximize their modernization funding by combining this funding with other affordable housing funding sources like the low-income housing tax credit and the HOPE VI/Distressed Public Housing Program as a way to revitalize public housing into mixed income developments. The Committee encourages the creative and responsible use of modernization funding, with the caveat that modernization funds cannot be used for operating subsidies and that PHA's must consult with both their local governments and their tenants as to the best and most appropriate use of the funding.

Finally, the Committee emphasizes that the problems facing public housing have been exacerbated by the fact that PHA's have, as a practical matter, become the housing of last resort and warehouses for the poorest of the poor. Currently, the average income of families living in public housing is approximately \$6,100, or roughly 17 percent of area median income. This is in contrast to 1980, when the average income of a family living in public housing was approximately 33 percent of area median income. Public housing cannot begin to support itself and the costs keep mounting.

It is time for radical reform. The Committee looks to the authorizing committee and subcommittees to continue to look for new and creative solutions that address the downward spiral of the physical condition of public housing and that help public housing residents break out of a continuing cycle of poverty to take their place as economic and social partners in our society.

*Deletion of one-for-one hard unit replacement requirement for public housing demolition*

This legislation would also amend section 18 of the United States Housing Act of 1937 to remove the onerous requirement that public housing agencies must, in general, replace each obsolete public housing unit to be demolished with another public housing unit. Existing law will still require significant evidence that the demolition of public housing units is in the best interest of the tenants and the community. Conversion to homeownership would still remain an option.

This amendment will, however, remove the lack of funding for new units as the practical limitation on PHA's from tearing down the obsolete and uninhabitable public housing that is a festering sore and the focal point of criminal activity in our neighborhoods

and communities. Tenants would be protected from displacement by strict relocation requirements. In addition, this amendment recognizes new approaches to low-income affordable housing that could result in economically and socially viable housing through partnerships between PHA's and other forprofit and nonprofit entities.

Moreover, the Committee hopes the relaxation of the one-for-one hard unit replacement rule will help the authorizing committee and subcommittees to examine closely additional reforms and creative strategies as they consider the future of public housing. This amendment would be effective for plans for the demolition, disposition or conversion to homeownership of public housing approved by HUD on or before September 30, 1995.

*Termination of section 8 assistance and reuse of recaptured budget authority*

This legislation would help address a concern that HUD does not possess adequate authority to correct violations of a section 8 housing assistance payments [HAP] contract, especially where violations occur in connection with an owner's or manager's failure to maintain the project in decent, safe, and sanitary condition.

This legislation would amend section 8 of the United States Housing Act of 1937 to allow HUD, for the first time, to reallocate budget authority from a section 8 contract that is terminated, in order to provide section 8 tenant-based or project-based assistance to current tenants at a different location.

Currently, HUD may terminate a section 8 contract with an owner for contract violations, but is unable to provide any displacement assistance. Since tenants are effectively penalized through contract terminations absent displacement assistance, HUD has rarely used contract termination as an enforcement tool. Under this section, if an owner violates a section 8 HAP contract, HUD may terminate the contract and be assured that tenants will still have options for affordable housing. This section would emphasize the use of vouchers as replacement housing. In developing this amendment, the Committee was careful not to tamper with the conditions warranting section 8 project-based contract terminations. This amendment would be effective for actions initiated by HUD on or before September 30, 1995.

INDEPENDENT AGENCIES

CHEMICAL SAFETY AND HAZARD INVESTIGATION REVIEW BOARD

(RESCISSION)

1995 appropriation to date .....	\$500,000
1995 rescission request .....	- 500,000
House allowance .....	- 500,000
Committee recommendation .....	- 500,000

The Committee has rescinded the entire fiscal year 1995 appropriation of \$500,000 for the Chemical Safety and Hazard Investigation Review Board, as proposed by the President and included by the House. The Committee concurs with the President's decision not to activate this Board.

COMMUNITY DEVELOPMENT FINANCIAL INSTITUTIONS  
 COMMUNITY DEVELOPMENT FINANCIAL INSTITUTIONS FUND PROGRAM  
 ACCOUNT  
 (RESCISSION)

1995 appropriation to date .....	\$125,000,000
1995 rescission request .....	
House allowance .....	- 124,000,000
Committee recommendation .....	- 124,000,000

The Committee recommends concurrence with the House-passed rescission of \$124,000,000 for the new Community Development Financial Institutions Fund Program. The Committee is very supportive of the intent of this new program to assist the formation and growth of local development banks and other financial institutions in economically depressed areas. It is the Committee's view, however, that in this period of growing budgetary constraints, it would be ill-advised to begin a new Federal entity to promote these activities, however laudatory.

CORPORATION FOR NATIONAL AND COMMUNITY SERVICE  
 NATIONAL AND COMMUNITY SERVICE PROGRAMS  
 OPERATING EXPENSES  
 (RESCISSION)

1995 appropriation to date .....	\$575,000,000
1995 rescission request .....	
House allowance .....	- 416,110,000
Committee recommendation .....	- 210,000,000

The Committee recommends a rescission of \$210,000,000 for the Corporation for National and Community Service. This rescission is \$206,110,000 less than that included in the House-passed bill, and would simply maintain the fiscal year 1994 level of funding for the Corporation. This will permit evaluations of initial national service activities before significant expansion of the program is commenced.

ENVIRONMENTAL PROTECTION AGENCY  
 RESEARCH AND DEVELOPMENT  
 (RESCISSION)

1995 appropriation to date .....	\$350,000,000
1995 rescission request .....	- 3,635,000
House allowance .....	- 14,635,000
Committee recommendation .....	- 9,635,000

The Committee has recommended a rescission of \$9,635,000 from EPA research and development. This amount includes the President's proposed rescissions of \$1,000,000 from academic training, \$700,000 from neurotoxicity research, \$600,000 from health effects research, and \$1,335,000 from procurement savings. In addition, the Committee has rescinded \$6,000,000 of the \$32,900,000 budget for the Environmental Monitoring and Assessment Program. The

Committee has taken this rescission in view of the agency's decision to reassess and scale back EMAP.

ABATEMENT, CONTROL, AND COMPLIANCE

(RESCISSION)

1995 appropriation to date .....	\$1,417,000,000
1995 rescission request .....	- 4,806,805
House allowance .....	- 4,806,805
Committee recommendation .....	- 9,806,805

The Committee has recommended a rescission of \$9,806,805 from abatement, control, and compliance. Included in the Committee's recommendation are the President's proposed rescissions of \$3,141,805 from the Clean Lakes Program and \$1,665,000 from procurement savings. In addition, the Committee recommends a rescission of \$5,000,000 from green programs. In view of fiscal constraints, the Committee believes these programs, with a fiscal year 1995 budget of more than \$40,000,000, have grown too large.

Bill language has been included concerning the siting of a supercomputer in the Bay City, MI, area. Because the Committee has rescinded funds for a new laboratory in the Bay City area, EPA will not be required to maintain a supercomputer there as current law stipulates.

BUILDINGS AND FACILITIES

(RESCISSION)

1995 appropriation to date .....	\$43,870,000
1995 rescission request .....	- 25,000,000
House allowance .....	- 83,000,000
Committee recommendation .....	- 83,000,000

The Committee has recommended a rescission of \$83,000,000 from buildings and facilities. The Committee has rescinded unobligated funds for the EPA Center for Ecology Research and Training. With 39 existing EPA laboratories, the Committee believes yet another laboratory is not necessary. Furthermore, the establishment of a new laboratory in a new location is inconsistent with the agency's plans to reorganize and consolidate its research facilities.

HAZARDOUS SUBSTANCE SUPERFUND

(RESCISSION)

1995 appropriation to date .....	\$1,435,000,000
1995 rescission request .....	- 100,000,000
House allowance .....	- 100,000,000
Committee recommendation .....	- 100,000,000

The Committee has rescinded \$100,000,000 from the hazardous substance Superfund. With a current unobligated balance of approximately \$1,000,000,000, this reduction is not expected to have a severe impact on the program. It is likely that this program will undergo significant changes in the near future, therefore, the Committee believes it is prudent to slow down current activities.

The Committee notes that with the rescission, the fiscal year 1995 budget for Superfund will be \$135,000,000 more than was in-

cluded in the original Senate version of the fiscal year 1995 VA, HUD, and Independent Agencies appropriations bill.

WATER INFRASTRUCTURE/STATE REVOLVING FUNDS

(RESCISSION)

1995 appropriation to date .....	\$2,962,000,000
1995 rescission request .....	
House allowance .....	- 1,303,200,000
Committee recommendation .....	- 1,242,095,000

The Committee recommends a rescission of \$1,242,095,000 from the "Water infrastructure/State revolving funds" account. Included in this rescission is \$799,000,000 from funds previously appropriated for drinking water State revolving funds. These funds currently are not authorized and, therefore, remain unobligated. The Committee has not rescinded the balance of \$500,000,000 in drinking water State revolving funds with the expectation that this program will be authorized in the near future.

The Committee has rescinded \$443,095,000 of unobligated funds from grants for specific wastewater and water quality improvement projects.

FEDERAL EMERGENCY MANAGEMENT AGENCY

DISASTER RELIEF

1995 appropriation to date .....	\$320,000,000
1995 rescission request .....	6,700,000,000
House allowance .....	5,360,000,000
Committee recommendation .....	1,900,000,000

The Committee has recommended an appropriation of \$1,900,000,000 for FEMA disaster relief. The Committee notes that FEMA's request of \$6,700,000,000 is based on estimated expenses associated with all disasters currently open, and disasters projected to occur over the balance of fiscal year 1995, based on historical averages. Specifically, the amount requested includes \$4,865,603,000 for costs associated with the Northridge earthquake, \$1,096,392,000 for disasters which have occurred in numerous States in fiscal year 1995 and prior years, and \$738,005,000 for disasters which are projected to occur over the balance of the year. FEMA anticipates obligating these funds over the course of several years.

The Committee's recommendation is based on FEMA's projected obligations of \$1,265,566,000 for fiscal year 1995, with additional funds provided to ensure unforeseen expenses associated with the recent disaster in California resulting from winter storms, can be met. For the reasons outlined below, the Committee cannot justify providing FEMA's full request.

The Committee is extremely troubled with the growing cost of disaster relief. The \$6,700,000,000 supplemental request represents 10 percent of the VA, HUD, and Independent Agencies Subcommittee's 602(b) budget allocation.

In recent years, the numbers of Presidentially declared disasters has increased significantly. While there were 119 major disasters during the period 1985-89, there were 195 major disasters during

the period 1990–94, an increase of 64 percent. A total of \$14,763,045,000 was provided for FEMA disaster relief over this period, 90 percent of which was provided through emergency supplementals. FEMA disaster spending has increased to a 10-year average annual obligation of \$1,126,000,000, excluding the Northridge earthquake.

The Committee believes steps must be taken to control future disaster costs, particularly as the Committee intends to cut other discretionary programs to provide for disaster spending in an effort not to increase the deficit. First, FEMA needs to clarify and make more stringent the criteria by which the agency recommends disaster declarations and by which the agency recommends cost-share waivers. The Committee believes waivers from the normal 25 percent State/local cost share should be granted in very limited circumstances.

Second, FEMA must ensure the integrity of the disaster relief fund. In a recent hearing before the VA, HUD, and Independent Agencies Subcommittee, the General Accounting Office raised serious concerns about FEMA's financial management of the disaster relief fund. GAO testified that the disaster relief fund has not been subject to audit, and there were no assurances that the fund's financial data are accurate. This troubling information makes it particularly difficult for the Committee to approve the administration's full request.

And finally, FEMA must ensure that disaster relief funds are spent to meet critical needs of communities which have suffered disasters, not frivolous or unnecessary activities. The Committee believes various programs authorized by the Stafford Act, which may not meet true emergency needs, should be reviewed and possibly scaled back in an effort to control costs, particularly those programs for which there is no State or local cost share. FEMA is directed to review its disaster assistance programs and submit recommendations for consolidating, scaling back, or terminating programs, within 6 months of enactment of this act.

#### DISASTER RELIEF CONTINGENCY FUND

The Committee has created a new fund for FEMA disaster relief spending, to become available in fiscal year 1996, with an appropriation of \$4,800,000,000. These funds are to become available only to the extent the President makes a specific request for a specific amount, and designates such amount as an emergency requirement.

The Committee has created this separate fund to ensure adequate funds are available for disaster relief obligations so that supplemental appropriations are not necessary. Given FEMA's expected obligations associated with the Northridge earthquake, coupled with the new 10-year average cost of disaster assistance, the Committee expects that as much as \$3,500,000,000 of this appropriation may be needed in fiscal year 1996.

To ensure adequate congressional oversight of these funds, the Committee has included the requirement that the President submit specific requests for these funds.

## NATIONAL FLOOD INSURANCE FUND

## (TRANSFERS OF FUNDS)

As requested by the President, the Committee has included bill language enabling the agency to transfer \$331,000 for administrative costs from the flood insurance fund to the "Salaries and expenses" appropriation, and to transfer \$5,000,000 from the flood insurance fund to the "Emergency management planning and assistance" appropriation. These funds are needed to enable the agency to initiate flood mitigation activities authorized by the National Flood Insurance Reform Act of 1994.

## NATIONAL AERONAUTICS AND SPACE ADMINISTRATION

## SCIENCE, AERONAUTICS, AND TECHNOLOGY

## (RESCISSION)

1995 appropriation to date .....	\$5,901,200,000
1995 rescission request .....	
House allowance .....	- 75,000,000
Committee recommendation .....	- 68,000,000

The Committee has recommended a rescission of \$68,000,000 for various activities funded under this account. The rescission includes \$17,000,000 for the Earth observing system and \$5,000,000 for the Hubble telescope mission which should be taken from management reserves for both programs without effecting major milestones or program execution. The rescission also includes \$3,000,000 for a regional ecosystem computer-based modeling project, and \$12,000,000 for hypersonic research to accelerate close-out of the joint program since the Department of Defense has decided to withdraw support. The savings also includes \$15,000,000 for life and microgravity sciences research and \$16,000,000 for academic programs from fiscal year 1995 appropriations and prior-year unobligated balances. The Committee notes that the academic programs has grown 173 percent since 1990 and the rescission will only slow the rate of growth to provide additional time for program evaluation.

## MISSION SUPPORT

## (RESCISSION)

1995 appropriation to date .....	\$2,554,587,000
1995 rescission request .....	- 1,000,000
House allowance .....	- 1,000,000
Committee recommendation .....	- 6,000,000

The Committee has recommended a rescission of \$6,000,000 from this account. The rescission includes \$1,000,000 which was proposed by the President and included by the House for operation of administrative aircraft. The remaining \$5,000,000 rescission will be taken from salaries, operations, and facilities expenses associated with the agency's planned downsizing program.

## NATIONAL AERONAUTICAL FACILITIES

The Committee has recommended bill language that would extend availability of \$400,000,000 from fiscal year 1995 appropriations for construction of new national wind tunnels facilities until September 30, 1997. This supplemental language was proposed by the President, and will enable NASA to continue refining design options and working with industry on joint financing arrangement in order to support a possible funding request in the future.

## CONSTRUCTION OF FACILITIES

## (RESCISSION)

1995 appropriation to date .....	(1)
1995 rescission request .....	-\$27,000,000
House allowance .....	- 27,000,000
Committee recommendation .....	- 76,000,000

<sup>1</sup>This account was subsumed under the "Science, aeronautics, and technology" account and "Mission support" account in fiscal year 1995.

The Committee has recommended a rescission of \$76,000,000 from prior-year appropriations. The rescission includes \$27,000,000 which was appropriated in fiscal year 1993 for construction of a facility for the Consortium for International Earth Science Information Network, which is the same amount proposed for rescission by the President and included by the House.

The rescission also includes \$49,000,000 for construction of facilities from prior-year unobligated balances. Funds should be rescinded from facilities that will no longer be required as a result of the agency restructure. Of that amount, up to \$42,000,000 should be rescinded from upgrades to the national transonic facility. These funds were provided to improve the productivity of this facility. However, since NASA is considering construction of two new high productivity wind tunnels, spending funds on these upgrades may prove duplicative and unnecessary. Therefore, the upgrade to the national transonic facility should not proceed until the administration proposes whether or not to build a new wind tunnel facility and has provided the comprehensive plan requested in the fiscal year 1995 conference report.

## NATIONAL SCIENCE FOUNDATION

## ACADEMIC RESEARCH INFRASTRUCTURE

## (RESCISSION)

1995 appropriation to date .....	\$250,000,000
1995 rescission request .....	- 131,867,000
House allowance .....	- 131,867,000
Committee recommendation .....	- 131,867,000

The Committee has recommended a rescission of \$131,867,000 which was appropriated in fiscal year 1995 for a new interagency facilities and instrumentation modernization program. The President's fiscal year 1996 request did not include continuation of this effort as required by the fiscal year 1995 appropriation and the amount recommended for rescission is the same as proposed by the President and included by the House.

CORPORATIONS

FEDERAL DEPOSIT INSURANCE CORPORATION

FDIC AFFORDABLE HOUSING PROGRAM

(RESCISSION)

1995 appropriation to date .....	\$15,000,000
1995 rescission request .....	
House allowance .....	- 11,281,034
Committee recommendation .....	- 11,281,034

The Committee recommends concurrence with the House-passed rescission of \$11,281,034 to terminate the FDIC affordable housing program. This very small program incurs very high administrative costs relative to the actual financial assistance provided qualified participants. Such activities are not related to the primary mission of this financial regulatory agency and involve only a dwindling number of properties in a few isolated areas of the Nation.

## TITLE II—GENERAL PROVISIONS

### TIMBER SUPPLY

Section 2001. The Committee is concerned about the impacts of current policies on timber supply and forest management issues on timber-dependent communities across the Nation. The Committee has included language in its bill to assist the administration in its commitment to conduct aggressive forest health operations, and to provide harvestable timber to the people who live and work in the region of option 9—western Washington and Oregon, and northern California. The Committee acknowledges that the administration is currently unable to take the prompt action needed on these important issues, in large part, because of duplicative environmental restrictions, and the filing of legal challenges. The Committee has included language to give the administration the opportunity to fulfill its commitment to the people of the Pacific Northwest to provide some level of harvest of timber from Federal lands, and to implement an aggressive program to restore health to our Nation's forests.

*Emergency salvage timber sales.*—The Committee has included bill language to address the emergency situation in our Nation's forests created by past wildfires, increased fuel load, or bug infested and diseased timber stands. In 1994 alone, nearly 4 billion board feet of timber on Federal lands was killed by fire, firefighters died fighting the summer fires, and Federal costs to fight the fires approached \$900,000,000.

Prompted by this Committee last year, the administration issued a report on the health of western forests and recognized the need to conduct salvaging, thinning, and other important forest health operations. The Committee is concerned, however, about the slow action by the administration to expedite the preparation and award of salvage timber sales nationwide. Quick action by the agencies is critical because of the short lifespan of burnt, dead, dying, blow down, and bug infested timber stands. Adding to the emergency situation is the need to act quickly to conduct these forest health operations before the start of the upcoming fire season.

The Committee notes that the House has included language on this subject in its bill. The Senate's language takes a similar approach with a few exceptions. The bill language directs the Forest Service and BLM expeditiously to prepare, offer, and award salvage timber sale contracts for the thinning and salvaging of dead, dying, bug infested, downed, and burnt timber on these Federal lands nationwide. The agencies are further directed to perform the appropriate revegetation and tree planting operations in the areas in which the salvage operations have taken place.

The Forest Service's planned timber salvage program for fiscal years 1995–96 is roughly 1.5 billion board feet for each fiscal year.

The Committee fully expects the Forest Service to meet these programmed targets, and undertake significant efforts to harvest additional salvage timber to the maximum extent feasible. Similarly, the Bureau of Land Management's programmed timber salvage program in fiscal year 1995 is 64 million board feet and 45 million board feet in fiscal year 1996. The Committee expects BLM to meet these programmed targets, and the bill further directs the Forest Service and BLM to undertake significant efforts to harvest additional salvage timber to the maximum extent feasible.

Due to the emergency situation in our Nation's forests, and in an effort to give each Secretary the ability to meet both the target volumes and to work toward a higher volume target, the bill language deems the salvage timber sales prepared under this section of the bill to satisfy the requirements of applicable Federal environmental laws. The Committee urges the agencies to expedite these timber sales, and does not believe that the issuance of regulations is necessary to implement this provision. Furthermore, because of the emergency nature of these sales, the bill language also provides for an expedited process for legal challenges to any such timber sale, and limits administrative review of the sales.

*Released timber sales.*—The Committee also includes language to release a group of sales that have already been sold in the region affected by section 318 of the Fiscal Year 1990 Interior and Related Agencies Appropriations Act. Included are all sales offered, awarded, or unawarded, whether or not bids have subsequently been rejected by the offering agency. The harvest of these sales was assumed under the President's Pacific Northwest forest plan, but their release has been held up due to extended subsequent review by the U.S. Fish and Wildlife Service. Release of these sales will remove tens of millions of dollars of liability from the Government for contract cancellation. The only limitation on release of these sales is in the case of a nesting of an endangered bird species with a known nesting site in a sale unit. In this case, the Secretary must provide a substitute volume under the terms of subsection (e)(3).

*Option 9.*—The Committee has also included bill language to provide the Forest Service and Bureau of Land Management the authority to expedite timber sales allowed for under the President's forest plan for the Pacific Northwest, commonly known as option 9. Option 9 was selected by the Secretaries of Interior and Agriculture on April 13, 1994, and promised the people in the region of option 9 (Washington, Oregon, and California) an annual harvest of 1.1 billion board feet. Despite this commitment, in fiscal year 1994 only 247 million board feet of timber was offered from combined Forest Service and BLM lands from the region—this total is dramatically less than that promised to the region in option 9. The Committee is concerned that the administration has not taken the efforts necessary to fulfill the commitment it made to the people of the region to achieve an annual harvest level of 1.1 billion board feet and has included bill language to assist the administration in this effort.

On December 21, 1994, the Federal District Court issued an opinion upholding option 9 as valid under all present environmental laws. Other challenges to option 9 are pending and are not

prejudiced by this provision. The Committee wishes to make clear that the bill language does not independently validate option 9 and does not restrict pending or future challenges to option 9.

The bill language specifies that timber sales prepared under the provision satisfy the requirements of Federal environmental laws, provides for an expedited process for legal challenges, and limits administrative review of such sales.

The Committee urges the administration to impement promptly each of these provisions upon the date of enactment.

#### AVAILABILITY PAY AMENDMENTS

Sections 2002–2005. The Committee has included several general provisions which technically alter section 633 of Public Law 103–329 with respect to availability pay. One change relates to Offices of Inspectors General. The Committee recognizes that the mission and caseloads of a number of Offices of Inspectors General have not demonstrated the need to employ significant numbers of 1811 series criminal investigators. Additionally, there has not been an historical basis for these criminal investigators to work unscheduled duty hours in excess of their required work hours. The Committee, therefore, has included language which provides for some discretion by the inspector general based upon the need in that Office for such additional duty and compensation. Should an inspector general exercise the discretion not to apply this compensation to his/her 1811 agents, those criminal investigators shall not be considered exempt from the Fair Labor Standards Act authorized in the Availability Pay Act.

Another change deals with scheduled and unscheduled duty. Scheduled and unscheduled duty have separate and distinct definitions for the purposes of compensation. The conflicting language in the law posed administrative difficulties for the agencies and created circumstances for potential litigation.

The technical amendment will provide flexibility and discretion to the agencies. While the Committee recognizes that agencies should compensate law enforcement officers for overtime hours scheduled in advance of an administrative work week, as provided in title 5, section 5542, criminal investigators must also recognize that agencies cannot always anticipate in advance the exact number of hours which may be required for such scheduled duty.

Criminal investigators must recognize that on days when overtime is scheduled, there may be the need for additional work hours in relation to the scheduled or other varied duties. Reasonable agency discretion in anticipating, estimating, and scheduling overtime duty is acceptable. Expecting or directing agents to work unscheduled duty hours during a work day which includes scheduled overtime is acceptable and is appropriately compensated through the availability pay legislation. The changes to the section 633 recognize the distinction between the two forms of overtime duty and, at the same time, provide some discretion to be applied in good faith by the agencies in order to consolidate overtime compensation and save agency funds.

The last technical change to section 633 will include U.S. Customs pilots (aircraft series 2181) under the Availability Pay Act provisions. This change will permit the uniform application of com-

compensation, streamlined administrative procedures, and result in additional cost savings to the Government. This technical change is supported by law enforcement employee organizations and the Department of the Treasury.

Section 2006. Bill language has been included to provide States with the flexibility to comply with the requirements of section 182 of the Clean Air Act. The language is intended to ensure the Environmental Protection Agency does not require any State to adopt a centralized inspection and maintenance program. States may, however, choose to adopt such a program and should be given appropriate credits for doing so. EPA is directed to work with States to develop effective decentralized inspection and maintenance programs.

Section 2007. Bill language has been included prohibiting EPA from requiring States to implement trip reduction plans.

Section 2008. Bill language has been included preventing EPA from adding any new sites to the National Priorities List during the balance of fiscal year 1995, unless requested by the Governor of the affected State to do so, or unless Superfund legislation is enacted. In view of ongoing efforts to reauthorize Superfund, EPA should concentrate its efforts on existing NPL sites. The delisting of facilities and emergency removal actions are not affected by this provision and should continue where appropriate.

Section 2009. The Committee recommends a provision that limits the availability of the funds provided in this supplemental to fiscal year 1995 unless expressly provided otherwise.

COMPLIANCE WITH PARAGRAPH 7, RULE XVI, OF THE  
STANDING RULES OF THE SENATE

Paragraph 7 of rule XVI requires that Committee reports on general appropriations bills identify each Committee amendment to the House bill "which proposes an item of appropriation which is not made to carry out the provisions of an existing law, a treaty stipulation, or an act or resolution previously passed by the Senate during that session."

Amounts recommended for appropriation in the accompanying bill that would have been covered by this provision if they had been Committee amendments are:

House of Representatives, payments to widows and heirs of deceased Members of Congress, \$133,600; and  
U.S. Customs Service, salaries and expenses, \$13,200,000.

COMPLIANCE WITH PARAGRAPH 7(C), RULE XXVI OF THE  
STANDING RULES OF THE SENATE

Pursuant to paragraph 7(c) of rule XXVI, the accompanying bill was ordered reported from the Committee, subject to amendment and subject to the subcommittee allocation and authorizing the chairman to offer a Committee amendment to H.R. 1158, by recorded vote of 27-1, a quorum being present.

Yeas	Nays
Chairman Hatfield	Ms. Mikulski
Mr. Stevens	
Mr. Cochran	
Mr. Specter	
Mr. Domenici	
Mr. Gramm	
Mr. Bond	
Mr. Gorton	
Mr. McConnell	
Mr. Mack	
Mr. Burns	
Mr. Shelby	
Mr. Jeffords	
Mr. Gregg	
Mr. Bennett	
Mr. Byrd	
Mr. Inouye	
Mr. Hollings	
Mr. Johnston	
Mr. Leahy	
Mr. Bumpers	
Mr. Lautenberg	
Mr. Harkin	

Mr. Reid  
 Mr. Kerrey  
 Mr. Kohl  
 Mrs. Murray

COMPLIANCE WITH PARAGRAPH 12, RULE XXVI OF THE  
 STANDING RULES OF THE SENATE

Paragraph 12 of rule XXVI requires that Committee reports on a bill or joint resolution repealing or amending any statute or part of any statute include “(a) the text of the statute or part thereof which is proposed to be repealed; and (b) a comparative print of that part of the bill or joint resolution making the amendment and of the statute or part thereof proposed to be amended, showing by stricken-through type and italics, parallel columns, or other appropriate typographical devices the omissions and insertions which would be made by the bill or joint resolution if enacted in the form recommended by the Committee.”

AGRICULTURE, RURAL DEVELOPMENT, AND RELATED  
 AGENCIES

Chapter 1 proposes the following changes in Public Law 103-330 (108 Stat. 2459), the Agriculture, Rural Development, Food and Drug Administration, and Related Agencies Appropriations Act, 1995:

COOPERATIVE STATE RESEARCH SERVICE

For payments to agricultural experiment stations, for cooperative forestry and other research, for facilities, and for other expenses, including \$171,304,000 to carry into effect the provisions of the Hatch Act approved March 2, 1887, as amended, including administration by the United States Department of Agriculture, penalty mail costs of agricultural experiment stations under section 6 of the Hatch Act of 1887, as amended, and payments under section 1361(c) of the Act of October 3, 1980 (7 U.S.C. 301n.); \$20,809,000 for grants for cooperative forestry research under the Act approved October 10, 1962 (16 U.S.C. 582a-582-a7), as amended, including administrative expenses, and payments under section 1361(c) of the Act of October 3, 1980 (7 U.S.C. 301n.); \$28,157,000 for payments to the 1890 land-grant colleges, including Tuskegee University, for research under section 1445 of the National Agricultural Research, Extension, and Teaching Policy Act of 1977 (7 U.S.C. 3222), as amended, including administration by the United States Department of Agriculture, and penalty mail costs of the 1890 land-grant colleges, including Tuskegee University; \$52,295,000 for contracts and grants for agricultural research under the Act of August 4, 1965, as amended (7 U.S.C. 450i(c)); \$103,123,000 for competitive research grants under section 2(b) of the Act of August 4, 1965, as amended (7 U.S.C. 450i(b)), including administrative expenses; \$5,551,000 for the support of animal health and disease programs authorized by section 1433 of

Public Law 95-113, including administrative expenses; \$1,318,000 for supplemental and alternative crops and products as authorized by the National Agricultural Research, Extension, and Teaching Policy Act of 1977, as amended (7 U.S.C. 3319d); \$500,000 for grants for research pursuant to the Critical Agricultural Materials Act of 1984 (7 U.S.C. 178) and section 1472 of the Food and Agriculture Act of 1977, as amended (7 U.S.C. 3318), to remain available until expended; \$475,000 for rangeland research grants as authorized by subtitle M of the National Agriculture Research, Extension, and Teaching Policy Act of 1977, as amended; \$8,990,000 for contracts and grants for agricultural research under the Act of August 4, 1965, as amended (7 U.S.C. 450i(c)); \$3,500,000 for higher education graduate fellowships grants under section 1417(b)(6) of the National Agricultural Research, Extension, and Teaching Policy Act of 1977, as amended (7 U.S.C. 3152(b)(6)), including administrative expenses, to remain available until expended (7 U.S.C. 2209b); \$4,350,000 for higher education challenge grants under section 1417(b)(1) of the National Agricultural Research, Extension, and Teaching Policy Act of 1977, as amended (7 U.S.C. 3152(b)(1)), including administrative expenses; \$1,000,000 for a higher education minority scholars program under section 1417(b)(5) of the National Agricultural Research, Extension, and Teaching Policy Act of 1977, as amended (7 U.S.C. 3152(b)(5)), including administrative expenses, to remain available until expended (7 U.S.C. 2209b); \$4,000,000 for aquaculture grants as authorized by section 1475 of the National Agricultural Research, Extension, and Teaching Policy Act of 1977 (7 U.S.C. 3322), and other Acts; \$8,112,000 for sustainable agriculture research and education, as authorized by section 1621 of Public Law 101-624 (7 U.S.C. 5811), including administrative expenses; and \$19,954,000 for necessary expenses of Cooperative State Research Service activities, including coordination and program leadership for higher education work of the Department, administration of payments to State agricultural experiment stations, funds for employment pursuant to the second sentence of section 706(a) of the Organic Act of 1944 (7 U.S.C. 2225), of which **[\$9,917,000]** *\$9,207,000* shall be for a program of capacity buildings grants to colleges eligible to receive funds under the Act of August 30, 1890 (7 U.S.C. 321-326 and 328), including Tuskegee University, to remain available until expended (7 U.S.C. 2209b), of which not to exceed \$100,000 shall be for employment under 5 U.S.C. 3109; in all, \$433,438,000.

None of the funds in the foregoing paragraph shall be available to carry out research related to the production, processing or marketing of tobacco or tobacco products.

#### RURAL ELECTRIFICATION ADMINISTRATION

To carry into effect the provisions of the Rural Electrification Act of 1936, as amended (7 U.S.C. 901-950(b)), as follows:

RURAL ELECTRIFICATION AND TELEPHONE LOANS PROGRAM  
ACCOUNT

Insured loans pursuant to the authority of section 305 of the Rural Electrification Act of 1936, as amended (7 U.S.C. 935), shall be made as follows: 5 percent rural electrification loans, \$100,000,000; 5 percent rural telephone loans, \$75,000,000; cost of money rural telephone loans, \$297,000,000; municipal rate rural electric loans, \$575,250,000; and loans made pursuant to section 306 of the Act, \$420,000,000, to remain available until expended.

For the cost, as defined in section 502 of the Congressional Budget Act of 1974, including the cost of modifying loans, of direct and guaranteed loans authorized by the Rural Electrification Act of 1936, as amended (7 U.S.C. 935), as follows: cost of direct loans, \$15,200,000; cost of municipal rate loans, \$46,020,000; cost of money rural telephone loans, \$60,000; cost of loans guaranteed pursuant to section 306, \$450,000: *Provided, That notwithstanding section 305(d)(2) of the Rural Electrification Act of 1936, borrower interest rates may exceed 7 percent per year.*

In addition, for administrative expenses necessary to carry out the direct and guaranteed loan programs, \$29,982,000.

COMMODITY SUPPLEMENTAL FOOD PROGRAM

For necessary expenses to carry out the commodity supplemental food program as authorized by section 4(a) of the Agriculture and Consumer Protection Act of 1973 (7 U.S.C. 612c (note)), including not less than \$8,000,000 for the projects in Detroit, New Orleans, and Des Moines, \$84,500,000, to remain available through September 30, 1996: *Provided, That none of these funds shall be available to reimburse the Commodity Credit Corporation for commodities donated to the program: Provided further, That 20 percent of any Commodity Supplemental Food Program funds carried over from fiscal year 1994 shall be available for administrative costs of the program.*

Sec. 715. None of the funds appropriated or otherwise made available by this Act shall be used to pay the salaries of personnel who carry out a Market Promotion Program pursuant to section 203 (7 U.S.C. 5623) of the Agricultural Trade Act of 1978, with respect to tobacco or if the aggregate amount of funds and/or commodities under such program exceeds **[\$85,500,000]** *\$110,000,000.*

DEPARTMENT OF THE INTERIOR AND RELATED AGENCIES

The first proviso under the heading "Construction" for the Forest Service in Public Law 103-332 is amended as follows:

For necessary expenses of the Forest Service, not otherwise provided for, for construction, \$203,186,000, to remain available until expended, of which \$71,443,000 is for construction and acquisition of buildings and other facili-

ties; and \$131,743,000 is for construction and repair of forest roads and trails by the Forest Service as authorized by 16 U.S.C. 532–538 and 23 U.S.C. 101 and 205: *Provided*, That funds becoming available in fiscal year [1994] 1995 under the Act of March 4, 1913 (16 U.S.C. 501) shall be transferred to the General Fund of the Treasury of the United States: *Provided further*, That not to exceed \$50,000,000, to remain available until expended, may be obligated for the construction of forest roads by timber purchasers.

The first proviso under the heading “Operation of Indian programs” for the Bureau of Indian Affairs in Public Law 103–332 is amended as follows:

For operation of Indian programs by direct expenditure, contracts, cooperative agreements, and grants including expenses necessary to provide education and welfare services for Indians, either directly or in cooperation with States and other organizations, including payment of care, tuition, assistance, and other expenses of Indians in boarding homes, or institutions, or schools; grants and other assistance to needy Indians; maintenance of law and order; management, development, improvement, and protection of resources and appurtenant facilities under the jurisdiction of the Bureau of Indian Affairs, including payment of irrigation assessments and charges; acquisition of water rights; advances for Indian industrial and business enterprises; operation of Indian arts and crafts shops and museums; development of Indian arts and crafts, as authorized by law; for the general administration of the Bureau of Indian Affairs, including such expenses in field offices; maintaining of Indian reservation roads as defined in section 101 of title 23, United States Code; and construction, repair, and improvement of Indian housing, \$1,526,778,000, of which \$208,000 shall be for cyclical maintenance of tribally owned fish hatcheries and related facilities; and of which \$297,000 shall be for a grant to the Close Up Foundation; and of which not to exceed \$95,823,000 shall be for payments to tribes and tribal organizations for contract support costs associated with ongoing contracts or grants or compacts authorized by the Indian Self-Determination Act of 1975, as amended: *Provided*, That tribes and tribal contractors may use their tribal priority allocations for unmet contract support costs of ongoing contracts, grants or compact agreements; and of which not to exceed [ \$330,111,000 ] \$329,361,000 shall be for school operations costs of Bureau-funded schools and other education programs which shall become available for obligation on July 1, 1995, and shall remain available for obligation until September 30, 1996; and of which not to exceed \$72,580,000 shall be for higher education scholarships, adult vocational training, and assistance to public schools under the Act of April 16, 1934 (48 Stat. 596) as amended

(25 U.S.C. 152 et seq.), which shall remain available for obligation until September 30, 1996;

#### DEPARTMENT OF TRANSPORTATION

Under the heading below, the act of September 30, 1994, making appropriations for the Department of Transportation and related agencies for the fiscal year ending September 30, 1995, Public Law 103-331, is amended as follows:

#### FEDERAL AVIATION ADMINISTRATION

##### OPERATIONS

For necessary expenses of the Federal Aviation Administration, not otherwise provided for, including administrative expenses for research and development, establishment of air navigation facilities and the operation (including leasing) and maintenance of aircraft, and carrying out the provisions of the Airport and Airway Improvement Act of 1982, as amended, or other provisions of law authorizing the obligation of funds for similar programs of airport and airway development or improvement, lease or purchase of four passenger motor vehicles for replacement only, \$4,595,394,000, of which \$2,450,250,000 shall be derived from the Airport and Airway Trust Fund: *Provided*, That there may be credited to this appropriation funds received from States, counties, municipalities, foreign authorities, other public authorities, and private sources, for expenses incurred in the provision of aviation services, including the maintenance and operation of air navigation facilities and for issuance, renewal or modification of certificates, including airman, aircraft, and repair station certificates, or for tests related thereto, or for processing major repair or alteration forms: [*Provided further*, That, of the funds available under this head, \$17,500,000 is available only for permanent change of station moves for members of the air traffic work force:] *Provided further*, That funds may be used to enter into a grant agreement with a nonprofit standard setting organization to assist in the development of aviation safety standards: *Provided further*, That none of the funds in this Act shall be available for new applicants for the second career training program: *Provided further*, That none of the funds in this Act shall be available for paying premium pay under 5 U.S.C. 5546(a) to any Federal Aviation Administration employee unless such employee actually performed work during the time corresponding to such premium pay.

Section 341 of the act of September 30, 1994, making appropriations for the Department of Transportation and related agencies for the fiscal year ending September 30, 1995, Public Law 103-331, is amended as follows:

SEC. 341. Amounts not to exceed \$3,000,000 available in the obligation guarantee fund established under section 511 of the Railroad Revitalization and Regulatory Reform

Act of 1976 (Public Law 94-210), as amended, [and received from the Delaware and Hudson Railroad,] shall be transferred to the Federal Railroad Administration, "Office of the administrator" for necessary expenses of the Federal Railroad Administration.

Section 326 of the act of October 27, 1993, making appropriations for the Department of Transportation and related agencies for the fiscal year ending September 30, 1994, Public Law 103-122, is amended as follows:

SEC. 326. Notwithstanding any other provision of law, and except for fixed guideway modernization projects, funds made available by this Act [or previous Acts] under "Federal Transit Administration, Discretionary Grants" for projects specified in this Act [or previous Acts] or identified in reports accompanying this Act [or previous Acts] not obligated by September 30, 1996, shall be made available for other projects under section 3 of the Federal Transit Act, as amended.

DEPARTMENT OF HEALTH AND HUMAN SERVICES, AND  
EDUCATION, AND RELATED AGENCIES

Under the Department of Education, general provisions, section 601, Public Law 103-66 is amended as follows:

**SEC. 458. FUNDS FOR ADMINISTRATIVE EXPENSES.**

(a) IN GENERAL.—Each fiscal year, there shall be available to the Secretary of Education from funds available pursuant to section 422(g) and from funds not otherwise appropriated, funds to be obligated for administrative costs under this part, including the costs of the transition from the loan programs under part B to the direct student loan programs under this part (including the costs of annually assessing the program under this part and the progress of the transition) and transition support (including administrative costs) for the expenses of guaranty agencies in servicing outstanding loans in their portfolios and in guaranteeing new loans, not to exceed (from such funds not otherwise appropriated) \$260,000,000 in fiscal year 1994, ~~[\$345,000,000]~~ *\$250,000,000* in fiscal year 1995, \$550,000,000 in fiscal year 1996, \$595,000,000 in fiscal year 1997, and \$750,000,000 in fiscal year 1998. If in any fiscal year the Secretary determines that additional funds for administrative expenses are needed as a result of such transition or the expansion of the direct student loan programs under this part, the Secretary is authorized to use funds available under this section for subsequent fiscal year for such expenses, except that the total expenditures by the Secretary (from such funds not otherwise appropriated) shall not exceed ~~[\$2,500,000,000]~~ *\$2,405,000,000* in fiscal years 1994 through 1998. The Secretary is also authorized to carry over funds available under this section to a subsequent fiscal year.

Under the Department of Health and Human Services, under the heading "Job Opportunities and Basic Skills," section 403(k)(3)(E) of the Social Security Act, as amended by Public Law 100-485, is amended as follows:

SEC. 403(k)(3). The amount specified in this paragraph is:

- (A) \$600,000,000 in the case of the fiscal year 1989,
- (B) \$800,000,000 in the case of the fiscal year 1990,
- (C) \$1,000,000,000 in the case of the fiscal year 1991, 1992, and 1993,
- (D) \$1,100,000,000 in the case of the fiscal year 1994,
- (E) \$1,300,000,000 in the case of the fiscal year 1995, *reduced by an amount equal to the total of those funds that are within each State's limitation for fiscal year 1995 that are not necessary to pay such State's allowable claims for such fiscal year (except that such amount for such year shall be deemed to be \$1,300,000,000 for the purpose of determining the amount of the payment under subsection (I) to which each State is entitled) and*
- (F) \$1,000,000,000 in the case of the fiscal year 1996 and each succeeding fiscal year

#### DEPARTMENT OF THE TREASURY

Section 3 under the head "Administrative Provisions—Internal Revenue Service" in Public Law 103-329, is amended as follows:

The Secretary of the Treasury may establish new fees or raise existing fees for services provided by the Internal Revenue Service to increase receipts, where such fees are authorized by another law. The Secretary of the Treasury may spend the new or increased fee receipts to supplement appropriations made available to the Internal Revenue Service appropriations accounts in fiscal years 1995 and thereafter: *Provided*, That the Secretary shall base such fees on the costs of providing specified services to persons paying such fees: *Provided further*, That the Secretary shall provide quarterly reports to the Congress on the collection of such fees and how they are being expended by the Service: *Provided further*, That the total expenditures from such fees shall not exceed \$119,000,000 *annually*.

Appropriation language under the head "United States Mint, Salaries and Expenses" in Public Law 103-329, is amended as follows:

For necessary expenses of the United States Mint; \$55,740,000, of which *not to exceed* \$1,540,000 shall remain available until September 30, 1997, for expansion and improvements.

Section 2002 of the bill amends Public Law 103-329; 108 Stat. 2428, by adding at the end, the following new subsection:

*(g) Notwithstanding the provisions of subsection (e)(1), any Office of Inspector General that employed less than four criminal investigators on the date of the enactment of this Act, and whose criminal investigators were not receiv-*

*ing administratively uncontrollable overtime before such date of enactment, may provide availability pay to such criminal investigators at any time after September 30, 1995.*

Section 2003 of the bill amends section 5542, of title 5, United States Code by striking the subsection (d):

[(d) In applying subsection (a) of this section with respect to any criminal investigator who is paid availability pay under section 5545a—

(1) such investigator shall be compensated under such subsection (a), at the rates there provided, for overtime work which is scheduled in advance of the administrative workweek—

(A) in excess of 10 hours on a day during such investigator's basic 40 hour workweek; or

(B) on a day outside such investigator's basic 40 hour workweek; and

(2) such investigator shall be compensated for all other overtime work under section 5545a.]

Section 2004 of the bill amends section 5545a, subsection (c), of title 5, by adding at the end of the subsection the following:

*An agency may direct a criminal investigator to work unscheduled duty hours on days when regularly scheduled overtime is provided under section 5542, and that duty may be related to the duties for which the investigator was scheduled or other duties based upon the needs of the agency.*

Section 2005 of the bill is amended by adding the following to section 5545(a) of title 5, United States Code as follows:

*Notwithstanding any other provision of law, beginning 30 days from the date of enactment of this Act and continuing thereafter, United States Customs Service Pilots compensated for administratively uncontrollable overtime under the provisions of 5545(c) of title 5, United States Code, shall be provided availability pay authorized under the provisions of section 5545(a) of title 5, United States Code, and all other provisions of such title shall apply to such Customs Service pilots.*

#### DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT

Under the Department of Housing and Urban Development, general provisions, section 14 of the United States Housing Act of 1937 is amended by adding at the end the following new subsection:

*(q)(1) Notwithstanding any other provision of law, a public housing agency may use modernization assistance provided under section 14 for any eligible activity currently authorized by this Act or applicable appropriations acts for a public housing agency, including the demolition of existing units, for replacement housing (including section 5(h) replacement housing), for temporary relocation assistance, and in conjunction with other programs; provided the pub-*

*lic housing agency consults with the appropriate local government officials (or Indian tribal officials) and with tenants of the public housing development. The public housing agency shall establish procedures for consultation with local government officials and tenants.*

*(2) The authorization provided under this subsection shall not extend to the use of public housing modernization assistance for public housing operating assistance.*

The above amendment shall be effective for assistance appropriated on or before the effective date of this Act.

Under the Department of Housing and Urban Development, general provisions, section 18 of the United States Housing Act of 1937 is amended as follows:

**SEC. 18. Demolition and Disposition of Public Housing.**

(a) The Secretary may not approve an application by a public housing agency for permission, with or without financial assistance under this Act, to demolish or dispose of a public housing project or a portion of a public housing project unless the Secretary has determined that—

(1) in the case of an application proposing demolition of a public housing project or a portion of a public housing project, the project or portion of the project is obsolete as to physical condition, location, or other factors, making it unusable for housing purposes, and no reasonable program of modifications is feasible to return the project or portion of the project to useful life; or in the case of an application proposing the demolition of only a portion of a project, the demolition will help to assure the useful life of the remaining portion of the project;

(2) in the case of an application proposing disposition of real property of a public housing agency by sale or other transfer—

(A)(i) the property's retention is not in the best interests of the tenants or the public housing agency because developmental changes in the area surrounding the project adversely affect the health or safety of the tenants or the feasible operation of the project by the public housing agency, because disposition allows the acquisition, development, or rehabilitation of other properties which will be more efficiently or effectively operated as low-income housing projects and which will preserve the total amount of lower income housing stock available in the community, or because of other factors which the Secretary determines are consistent with the best interests of the tenants and public housing agency and which are not inconsistent with other provisions of this Act; and

(ii) for property other than dwelling units, the property is excess to the needs of a project or the

disposition is incidental to, or does not interfere with, continued operation of a project; and

(B) the net proceeds of the disposition will be used for (i) the payment of development cost for the project and for the retirement of outstanding obligations issued to finance original development or modernization of the project, which, in the case of scattered-site housing of a public housing agency, shall be in an amount that bears the same ratio to the total of such costs and obligations as the number of units disposed of bears to the total number of units of the project at the time of disposition, and (ii) to the extent that any proceeds remain after the application of proceeds in accordance with clause (i), the provision of housing assistance for low-income families through such measures as modernization of low-income housing, or the acquisition, development, or rehabilitation of other properties to operate as low-income housing; or

(3) in the case of an application proposing demolition or disposition of any portion of a public housing project, assisted at any time under section 5(j)(2)—

(A) such assistance has not been provided for the portion of the project to be demolished or disposed within the 10-year period ending upon submission of the application; or

(B) the property's retention is not in the best interest of the tenants or the public housing agency because of extraordinary changes in the area surrounding the project or other extraordinary circumstances of the project.

(b) The Secretary may not approve an application or furnish assistance under this section or under this Act unless—

(1) the application from the public housing agency has been developed in consultation with tenants and tenant councils, if any, who will be affected by the demolition or disposition, and the tenant councils, resident management corporation, and tenant cooperative of the project or portion of the project covered by the application, if any, have been given appropriate opportunities to purchase the project or portion of the project covered by the application, and contains a certification by appropriate local government officials that the proposed activity is consistent with the applicable housing assistance plan; *and*

(2) all tenants to be displaced as a result of the demolition or disposition will be given assistance by the public housing agency and are relocated to other decent, safe, sanitary, and affordable housing, which is, to the maximum extent practicable, housing of their choice, including housing assisted under section 8 of this Act, *and the public housing agency provides for*

*the payment of the relocation expenses of each tenant to be displaced, ensures that the rent paid by the tenant following relocation will not exceed the amount permitted under this Act and shall not commence demolition or disposition of any unit until the tenant of the unit is relocated; and*

(3) the public housing agency has developed a plan for the provision of an additional decent, safe, sanitary, and affordable dwelling unit for each public housing dwelling unit to be demolished or disposed under such application, which plan—

(A) provides for the provision of such additional dwelling units through—

(i) the acquisition or development of additional public housing dwelling units;

(ii) the use of 15-year project-based assistance under section 8 to the extent available; or if such assistance is not available, in the case of an application proposing demolition or disposition of 200 or more units, the use of available project-based assistance under section 8 having a term of not less than 5 years;

(iii) the use of not less than 15-year project-based assistance under other Federal programs to the extent available; or if such assistance is not available, in the case of an application proposing demolition or disposition of 200 or more units, the use of available project-based assistance under other Federal programs having a term of not less than 5 years;

(iv) the acquisition or development of dwelling units assisted under a State or local government program that provides for project-based assistance comparable in terms of eligibility, contribution to rent, and length of assistance contract (not less than 15 years) to assistance under section 8(b)(1);

(v) the use of 15-year tenant-based assistance under section 8 (excluding vouchers under section 8(o) to the extent available; or if such assistance is not available, in the case of an application proposing demolition or disposition of 200 or more units, the use of tenant-based assistance under section 8 (excluding vouchers under section 8(o) having a term of not less than 5 years; or

(vi) any combination of such methods;

(B) in the case of an application proposing demolition or disposition of 200 or more units, shall provide that (notwithstanding the limitation under section 8(d)(2)(A) on the amount of project-based assistance provided by an agency)—

(i) not less than 50 percent of such additional dwelling units shall be provided through the acquisition or development of additional public housing dwelling units or through project-based assistance; and

(iii) not more than 50 percent of such additional dwelling units shall be provided through tenant-based assistance under section 8 (excluding vouchers under section 8(o) having a term of not less than 5 years;

(C) if it provides for the use of tenant-based assistance under section 8, may be approved—

(i) only after a finding by the Secretary that replacement with project-based assistance is not feasible, and the supply of private rental housing actually available to those who would receive such assistance under the plan is sufficient for the total number of certificates and vouchers available in the community after implementation of the plan and that such supply is likely to remain available for the full 15-year term of the assistance; and

(ii) only if such finding is based on objective information, which shall include rates of participation by landlords in the section 8 program, size, conditions and rent levels of available rental housing as compared to section 8 standards, the supply of vacant existing housing meeting the section 8 quality standards with rents at or below the fair market rent or the likelihood of adjusting the fair market rent, the number of eligible families waiting for public housing or housing assistance under section 8, and the extent of discrimination against the types of individuals or families to be served by the assistance;

(D) is approved by the unit of general local government in which the project is located;

(E) includes a schedule for completing the plan within a period consistent with the size of the proposed demolition or disposition, except that the schedule shall in no event exceed 6 years;

(F) includes a method of ensuring that the same number of individuals and families will be provided housing;

(G) provides for the payment of the relocation expenses of each tenant to be displaced and ensures that the rent paid by the tenant following relocation will not exceed the amount permitted under this Act; and

(H) prevents the taking of any action to demolish or dispose of any unit until the tenant of the unit is relocated to decent, safe, sanitary, and affordable housing that is, to the extent practicable,

of the tenant's choice; except that, in any 5-year period, a public housing agency may demolish not more than the lesser of 5 dwelling units or 5 percent of the total dwelling units owned and operated by the public housing agency, without providing an additional dwelling unit for each such public housing dwelling unit to be demolished, but only if the space occupied by the demolished unit is used for meeting the service or other needs of public housing residents.】

(c)【(1)】 Notwithstanding any other provision of law, the Secretary is authorized to make available financial assistance for applications approved under this section using available contributions authorized under section 5.

【(2) The Secretary shall, upon approving a plan under subsection (b)(3), agree to commit (subject to the availability of future appropriations) the funds necessary to carry out the plan over the approved schedule of the plan. As part of each annual budget request for the Department of Housing and Urban Development, the Secretary shall submit to the Congress a report—

(A) outlining the commitments the Secretary entered into during the preceding year to fund plans approved under subsection (b)(3); and

(B) specifying, by fiscal year, the budget authority required to carry out the commitments specified in subparagraph (A).】

(d) A public housing agency shall not take any action to demolish or dispose of a public housing project or a portion of a public housing project without obtaining the approval of the Secretary and satisfying the conditions specified in subsections (a) and (b), *provided that nothing in this section shall prevent a public housing agency from consolidating occupancy within or among buildings of a public housing project, or among projects, or with other housing, for the purpose of improving the living conditions of or providing more efficient services to the tenants.*

(e)(1) In each of fiscal years 1993 and 1994, the Secretary may reserve from any budget authority appropriated for such year for assistance under section 8 that is available for families not currently receiving such assistance not more than 10 percent of such budget authority for providing replacement housing 【under subsection (b)(3)(A)】 for units demolished or disposed of pursuant to this section.

(2) In each of fiscal years 1993 and 1994, the Secretary may reserve from any budget authority appropriated for such year for development of public housing under section 5(a)(2) not more than the lesser of 30 percent of such budget authorization or \$150,000,000, for providing replacement housing 【under subsection (b)(3)(A)】 for units demolished or disposed of pursuant to this section.

(f) *Notwithstanding any other provision of law, replacement housing for public housing units demolished may be*

*built on the original public housing site or the same neighborhood if the number of such replacement units is significantly fewer than the number of units demolished.*

(g) **[f]** The provisions of this section shall not apply to the disposition of a public housing project in accordance with an approved homeownership program under title III of this Act.

Under the Department of Housing and Urban Development, general provisions, section 304(g) of the United States Housing Act of 1937 is repealed:

**SEC. 304. Homeownership Program Requirements.**

\* \* \* \* \*

**[(g) REPLACEMENT PLAN.—**Public Housing projects shall not be transferred under this title unless the Secretary has entered into a binding agreement with the local public housing agency to make available to such agency Federal funding assistance to provide an additional decent, safe, sanitary, and affordable dwelling unit as a replacement for each unit in a public housing project to be transferred. Such replacement housing may consist of—

- (1) the development of new public housing units by the public housing agency in accordance with section 5;
- (2) the rehabilitation of vacant public housing units by the public housing agency in accordance with section 14(n)(1).
- (3) the use of 5-year, tenant-based rental assistance under section 8(b)(2) and section 8(o)(9);
- (4) the use of a State or local program that is comparable to any of the Federal programs referred to in subparagraphs (A) through (C) as to housing standards, eligibility, and contribution to rent, and provides a term of assistance of not less than 5 years;
- (5) where the applicant is a resident management corporation, resident council, or cooperative association, the acquisition of nonpublicly owned housing units, which the applicant shall operate as rental housing comparable to public housing as to term of assistance, housing standards, eligibility, and contribution to rent; or
- (6) any combination of such methods.]

\* \* \* \* \*

The above two amendments shall be effective for plans for the demolition, disposition or conversion to homeownership of public housing approved by the Secretary on or before September 30, 1995.

Under the Department of Housing and Urban Development, general provisions, section 8 of the United States Housing Act of 1937 is amended by adding the following new subsection:

*(z) TERMINATION OF SECTION 8 CONTRACTS AND REUSE OF RECAPTURED BUDGET AUTHORITY.—*

(1) *GENERAL AUTHORITY.*—The Secretary may reuse any budget authority, in whole or part, that is recaptured on account of termination of a housing assistance payments contract (other than a contract for tenant-based assistance) only for one or more of the following:

(A) *TENANT-BASED ASSISTANCE.*—Pursuant to a contract with a public housing agency, to provide tenant-based assistance under this section to families occupying units formerly assisted under the terminated contract.

(B) *PROJECT-BASED ASSISTANCE.*—Pursuant to a contract with an owner, to attach assistance to one or more structures under this section.

(2) *FAMILIES OCCUPYING UNITS FORMERLY ASSISTED UNDER TERMINATED CONTRACT.*—Pursuant to paragraph (1), the Secretary shall first make available tenant-or project-based assistance to families occupying units formerly assisted under the terminated contract. The Secretary shall consult with these families on the choice and availability of assistance, but shall provide project-based assistance in areas only where the use of tenant-based assistance is determined to be infeasible by the Secretary.

(3) *EFFECTIVE DATE.*—This subsection shall be effective for actions initiated by the Secretary on or before September 30, 1995.

**BUDGETARY IMPACT**

Section 308(a)(1)(A) of the Congressional Budget and Impoundment Control Act of 1974 (Public Law 93–344), as amended, requires that the report accompanying a bill providing new budget authority contain a statement detailing how that authority compares with the reports submitted under section 602 of the act for the most recently agreed to concurrent resolution on the budget for the fiscal year. All funds provided in this bill are either offset or are within the remaining limits of the Committee’s allocations.

**FIVE-YEAR PROJECTION OF OUTLAYS**

In compliance with section 308(a)(1)(C) of the Congressional Budget Act of 1974 (Public Law 93–344), as amended, the following table contains 5-year projections associated with the budget authority provided in the accompanying bill:

	[In millions]	
Budget authority: Fiscal year 1995 .....		– \$11,250
Outlays:		
Fiscal year 1995 .....		– 818
Fiscal year 1996 .....		– 2,919
Fiscal year 1997 .....		– 374
Fiscal year 1998 .....		77
Fiscal year 1999 and future years .....		– 435

## ASSISTANCE TO STATE AND LOCAL GOVERNMENTS

In accordance with section 308(a)(1)(D) of the Congressional Budget Act of 1974 (Public Law 93-344), as amended, the financial assistance to State and local governments is as follows:

[In millions]

New budget authority .....	-\$8,385
Fiscal year 1995 outlays .....	-252

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY AND AMOUNTS RECOMMENDED IN THE BILL

[Amounts in dollars]

Doc. No.	TITLE I	Committee recommendation				House allowance	Committee recommendation compared to	
		Supplemental request	House allowance	Committee recommendation	Supplemental request		House allowance	
	CHAPTER I							
	DEPARTMENT OF AGRICULTURE							
---	Agricultural Research Service (by transfer).....	---	---	(2,218,000)	(+2,218,000)	(+2,218,000)		
	Food Safety and Inspection Service							
104-4	Salaries and expenses.....	9,082,000	9,048,000	9,082,000	---	---	---	+34,000
	Agricultural Stabilization and Conservation Service							
---	Salaries and expenses.....	---	10,000,000	---	---	---	---	-10,000,000
	Commodity Credit Corporation							
104-4	Commodity Credit Corporation Fund: Food for progress.	(20,000,000)	(20,000,000)	(20,000,000)	---	---	---	---
	General Provisions							
104-4	Section 715 (increase in limitation).....	(24,500,000)	---	(24,500,000)	---	(+24,500,000)	---	(+24,500,000)
	Total, Department of Agriculture.....	9,082,000	19,048,000	9,082,000	---	-9,968,000	---	-9,968,000

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY AND AMOUNTS RECOMMENDED IN THE BILL--Continued

[Amounts in dollars]

Doc. No.	Supplemental request	House allowance	Committee recommendation	Supplemental request	House allowance	Committee recommendation compared to
<b>DEPARTMENT OF AGRICULTURE</b>						
---	---	-31,000	-31,000	-31,000	---	---
---	---	-3,000,000	---	---	+3,000,000	---
---	---	-12,678,000	-1,500,000	-1,500,000	+11,178,000	---
---	---	-1,051,000	-956,000	-956,000	+83,000	---
---	---	-20,984,000	---	---	+20,984,000	---
---	---	---	-6,000,000	-6,000,000	-6,000,000	---
<b>Farmers Home Administration</b>						
---	---	-115,500,000	---	---	+115,500,000	---
---	---	-1,750,000	-1,750,000	-1,750,000	---	---
---	---	-9,000,000	-9,000,000	-9,000,000	---	---
---	---	-126,250,000	-10,750,000	-10,750,000	+115,500,000	---
<b>Rural Electrification Administration</b>						
---	---	-3,000,000	-1,500,000	-1,500,000	+1,500,000	---
<b>Total, Farmers Home Administration</b>						
<b>Rural Electrification and Telephone Loans Program</b>						
---	---	-3,000,000	-1,500,000	-1,500,000	+1,500,000	---

---	Food and Nutrition Services:								
	Special supplemental food program for women, infants, and children (WIC).....	---	-25,000,000	-36,000,000	-35,000,000	-10,000,000			
	Food stamp program:								
	Nutrition assistance for Puerto Rico:								
104-28	Cattle tick eradication.....	-2,000,000	---	---	+2,000,000	---			
	Public Law 480 Program Account:								
	Title I - Credit sale:								
104-28	Program level.....	(-80,200,000)	---	(-80,200,000)	---	(-80,200,000)			
104-28	Ocean freight differential.....	-8,135,000	---	-8,135,000	---	-8,135,000			
	Title III - Commodity grants:								
104-28	Program level.....	(-92,500,000)	(-20,000,000)	(-92,500,000)	---	(-72,500,000)			
104-28	Appropriation.....	-92,500,000	-20,000,000	-92,500,000	---	-72,500,000			
104-28	Loan subsidies.....	-43,865,000	---	-43,865,000	---	-43,865,000			
	Total, Public Law 480 program account.....	-142,500,000	-20,000,000	-142,500,000	---	-122,500,000			
	Total, Chapter I:								
	New Budget Obligational Authority.....	-139,318,000	-192,856,000	-189,157,000	-52,839,000	+3,799,000			
	Appropriations.....	(9,082,000)	(19,048,000)	(9,082,000)	---	(-9,999,000)			
	Rescissions.....	(-145,400,000)	(-212,004,000)	(-198,239,000)	(-52,839,000)	(+13,785,000)			
	(By transfer).....	---	---	(2,218,000)	(+2,218,000)	(-2,218,000)			
	CHAPTER II								
	DEPARTMENT OF STATE								
	International Organizations and Conferences								
104-4	Contributions for International Peacekeeping Activities (Emergency appropriation).....	872,000,000	---	---	-872,000,000	---			
	DEPARTMENT OF JUSTICE								
104-4	National Bankruptcy Review Commission (by transfer)....	(1,500,000)	---	(1,500,000)	---	(+1,500,000)			

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY AND AMOUNTS RECOMMENDED IN THE BILL--Continued

[Amounts in dollars]

Doc. No.	Supplemental request	House allowance	Committee recommendation	Supplemental request	House allowance	Committee recommendation compared to
RELATED AGENCY						
United States Information Agency						
104-4	7,290,000	7,290,000	7,290,000			
DEPARTMENT OF JUSTICE						
General Administration						
---		-1,500,000				+1,500,000
Immigration and Naturalization Service						
---		-1,000,000	-1,000,000			-1,000,000
Office of Justice Programs						
---		-27,750,000	-27,100,000			+650,000
---			-1,000,000			-1,000,000
Total, Department of Justice.....						
		-30,250,000	-29,100,000			+1,150,000

1/ \$1,500,000 requested to be transferred to National Bankruptcy Review Commission. House Subcommittee denied request and rescinded the amount.

DEPARTMENT OF COMMERCE

National Institute of Standards and Technology					
Scientific and technical research and services.....	---	-18,500,000	-18,500,000	-18,500,000	-3,000,000
Industrial technology services.....	---	-27,100,000	-27,100,000	-27,100,000	---
Total, National Institute of Standards and Technology.....					
	---	-45,600,000	-45,600,000	-45,600,000	-3,000,000
National Oceanic and Atmospheric Administration					
Operations, research, and facilities.....	---	-37,000,000	-37,000,000	-37,000,000	-800,000
Construction.....	---	---	-8,000,000	-8,000,000	-8,000,000
Total, National Oceanic and Atmospheric Administration.....					
	---	-37,000,000	-45,000,000	-45,000,000	-8,800,000
Technology Administration					
Salary and expenses.....	---	-3,300,000	-1,500,000	-1,500,000	+1,800,000
National Technical Information Service					
NTIS revolving fund.....	---	-4,000,000	-7,600,000	-7,600,000	-3,600,000
National Telecommunications and Information Administration					
Information infrastructure grants.....	---	-30,000,000	---	---	+30,000,000
Economic Development Administration					
Economic development assistance programs.....	---	-45,084,000	-47,384,000	-47,384,000	-2,300,000
Total, Department of Commerce.....					
	---	-182,884,000	-148,884,000	-148,884,000	+14,300,000

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY AND AMOUNTS RECOMMENDED IN THE BILL--Continued

[Amounts in dollars]

Doc. No.	Supplemental request	House allowance	Committee recommendation	Supplemental request	House allowance	Committee recommendation compared to
<b>THE JUDICIARY</b>						
---	---	-1,100,000	-4,100,000	-4,100,000	-3,000,000	
---	---	---	-1,000,000	-1,000,000	-1,000,000	
<b>DEPARTMENT OF STATE</b>						
---	---	-2,000,000	-2,000,000	-2,000,000	-7,000,000	
---	---	-23,000,000	-30,000,000	-30,000,000	-7,000,000	
---	---	-25,000,000	-32,000,000	-32,000,000	-7,000,000	
---	---	-14,617,000	-14,617,000	-14,617,000	-14,617,000	

RELATED AGENCIES					
	Small Business Administration				
104-28	Salary and expenses.....	-15,000,000	-15,000,000	-15,000,000	-15,000,000
---	Business Loans Program Account.....	---	---	-15,000,000	-15,000,000
	Total, Small Business Administration.....	-15,000,000	-15,000,000	-30,000,000	-15,000,000
	Legal Services Corporation				
---	Payment to the Legal Services Corporation.....	---	-5,848,000	---	+5,848,000
	RELATED AGENCIES				
	Arms Control and Disarmament Agency				
---	Arms control and disarmament activities.....	---	-3,000,000	-4,000,000	-4,000,000
	Board for International Broadcasting				
---	Israel Relay Station.....	---	-2,000,000	-2,000,000	-2,000,000
	United States Information Agency				
---	Educational and cultural exchange programs.....	---	-5,000,000	-5,000,000	-5,000,000
---	Radio construction.....	---	-6,000,000	-6,000,000	-6,000,000
	Total, United States Information Agency.....	---	-11,000,000	-11,000,000	-11,000,000
	Radio Free Asia				
---	Operations.....	---	---	-6,000,000	-6,000,000
	Total, Chapter II:				
	New Budget Obligational Authority.....	664,290,000	-283,510,000	-276,211,000	-839,501,000
	Emergency appropriations.....	(872,000,000)	---	---	(-872,000,000)
	Appropriations.....	(7,290,000)	(7,290,000)	(7,290,000)	---
	Reversions.....	(-15,000,000)	(-270,800,000)	(-282,501,000)	(-11,701,000)
	(By transfer).....	(1,500,000)	---	(1,500,000)	(+1,500,000)



---	Departmental Administration.....	---	-20,000,000	-20,000,000	-20,000,000	---
	Power Marketing Administrations					
---	Construction, Rehabilitation, Operation and Maintenance, Western Area Power Administration.....	---	---	-30,000,000	-30,000,000	-30,000,000
	Total, Department of Energy.....	---	-184,500,000	-246,500,000	-246,500,000	-82,000,000
	INDEPENDENT AGENCIES					
---	Appalachian Regional Commission.....	---	-10,000,000	-10,000,000	-10,000,000	---
---	Tennessee Valley Authority: Tennessee Valley Authority Fund.....	---	-5,000,000	-5,000,000	-5,000,000	---
	Total, Chapter III: Rescissions.....	---	-239,500,000	-331,500,000	-331,500,000	-82,000,000

CHAPTER IV

FOREIGN OPERATIONS, EXPORT FINANCING,  
AND RELATED PROGRAMS

BILATERAL ECONOMIC ASSISTANCE

104-4	Development assistance fund.....	18,000,000	---	---	-18,000,000	---
104-4	Economic support fund.....	82,300,000	---	---	-82,300,000	---
104-4	Debt restructuring: Debt Relief for Jordan.....	243,000,000	50,000,000	---	-243,000,000	-50,000,000
104-4	Credits owed to the Commodity Credit Corporation.....	32,000,000	---	---	-32,000,000	---
	Total, Bilateral Economic Assistance.....	375,300,000	50,000,000	---	-375,300,000	-50,000,000

MILITARY ASSISTANCE

104-4	Peacekeeping operations.....	27,200,000	---	---	-27,200,000	---
	Total, Foreign Operations.....	402,500,000	50,000,000	---	-402,500,000	-50,000,000



MILITARY ASSISTANCE

--- Peacekeeping operations..... -4,500,000 --- +4,500,000

EXPORT ASSISTANCE

Export-Import Bank of the United States

--- Subsidy appropriation..... -5,000,000 --- +5,000,000

Trade and Development Agency

--- Trade and development..... -4,500,000 --- +4,500,000

--- Total, Export Assistance..... -9,500,000 --- +9,500,000

Total, Chapter IV:

New Budget Obligational Authority..... 402,500,000 -141,575,000 -100,000,000 -502,500,000 +41,575,000  
 Appropriations..... (402,500,000) (50,000,000) --- (-402,500,000) (-50,000,000)  
 Rescissions..... --- (-191,575,000) (-100,000,000) (-100,000,000) (+91,575,000)

CHAPTER V

DEPARTMENT OF THE INTERIOR

National Park Service

104-4 Construction..... 5,500,000 --- -6,500,000 ---  
 104-4 Land Acquisition and State Assistance..... 1,300,000 --- -1,300,000 ---  
 Total, National Park Service..... 6,800,000 --- -9,800,000 ---

Bureau of Land Management

--- Management of lands and resources..... -70,000 -70,000 -70,000 ---  
 --- Construction and access..... -4,500,000 -2,100,000 -2,100,000 +2,400,000  
 --- Payments in lieu of taxes..... -5,000,000 --- -5,000,000 +5,000,000

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY AND AMOUNTS RECOMMENDED IN THE BILL--Continued

[Amounts in dollars]

Doc. No.	Committee recommendation compared to				
	Supplemental request	House allowance	Committee recommendation	Supplemental request	House allowance
---	---	-1,987,000	-1,487,000	-1,487,000	+500,000
Total, Bureau of Land Management.....					
United States Fish and Wildlife Service					
---	---	-2,000,000	-3,000,000	-3,000,000	-1,000,000
---	---	-14,390,000	-13,215,000	-13,215,000	+1,175,000
---	---	-7,345,000	-3,893,000	-3,893,000	+3,452,000
Total, United States Fish and Wildlife Service..					
National Biological Survey					
---	---	-16,680,000	-12,544,000	-12,544,000	+4,136,000
National Park Service					
---	---	-22,831,000	-25,970,000	-25,970,000	-3,139,000
---	---	-7,480,000	-7,480,000	-7,480,000	---
---	---	-16,509,000	-11,287,000	-11,287,000	+5,212,000
Total, National Park Service.....					
Minerals Management Service					
---	---	---	-814,000	-814,000	-814,000
Royalty and offshore minerals management.....					

Bureau of Indian Affairs					
...	Operation of Indian programs.....	---	-4,046,000	-11,350,000	-7,304,000
...	Indian direct loan program account.....	---	---	-1,900,000	-1,900,000
...	Construction.....	---	-10,309,000	-9,571,000	+738,000
	<b>Total, Bureau of Indian Affairs.....</b>	---	<b>-14,355,000</b>	<b>-22,821,000</b>	<b>-8,486,000</b>
Territorial and International Affairs					
...	Administration of territories.....	---	-2,438,000	-1,900,000	+538,000
...	Compact of Free Association.....	---	---	-1,000,000	-1,000,000
...	Trust Territory of the Pacific Islands.....	---	-32,139,000	-32,139,000	---
	<b>Total, Territorial and International Affairs....</b>	---	<b>-34,577,000</b>	<b>-35,039,000</b>	<b>-482,000</b>
	<b>Total, Department of the Interior.....</b>	<b>8,800,000</b>	<b>-147,734,000</b>	<b>-146,540,000</b>	<b>+7,984,000</b>
RELATED AGENCIES					
DEPARTMENT OF AGRICULTURE					
Forest Service					
...	Forest research.....	---	-6,000,000	-6,000,000	---
...	State and private forestry.....	---	-12,500,000	-6,250,000	+6,250,000
...	International forestry.....	---	-1,000,000	-3,000,000	-2,000,000
...	National forest system.....	---	-3,327,000	---	+3,327,000
...	Construction.....	---	-4,819,000	-7,824,000	-2,905,000
...	Land acquisition.....	---	-3,974,000	-3,020,000	+854,000
	<b>Total, Forest Service.....</b>	---	<b>-31,720,000</b>	<b>-28,094,000</b>	<b>+5,828,000</b>
DEPARTMENT OF ENERGY					
...	Fossil energy research and development.....	---	-18,860,000	-20,750,000	-2,100,000
...	Naval petroleum and oil shale reserves.....	---	-21,000,000	-11,000,000	+10,000,000



...	Woodrow Wilson International Center for Scholars	...	-2,300,000	-1,000,000	-1,000,000	+1,300,000
...	Salaries and expenses.....	...	...	...	...	...
...	National Endowment for the Arts	...	-5,000,000	-5,000,000	-5,000,000	...
...	Grants and administration.....	...	...	...	...	...
...	National Endowment for the Humanities	...	-5,000,000	-5,000,000	-5,000,000	...
...	Grants and administration.....	...	...	...	...	...
...	Total, Chapter V:	...	...	...	...	...
...	New Budget Obligational Authority.....	8,800,000	-328,751,000	-274,858,000	-281,858,000	+53,895,000
...	Appropriations.....	(8,800,000)	...	...	(-8,800,000)	...
...	Resolutions.....	...	(-328,751,000)	(-274,858,000)	(-274,858,000)	(+53,895,000)

CHAPTER VI

DEPARTMENT OF LABOR

...	Employment and Training Administration	...	-2,284,132,000	-1,521,220,000	-1,521,220,000	+782,912,000
...	Training and employment services.....	...	...	...	...	...
...	Community service employment for older Americans.....	...	-14,440,000	-14,440,000	-14,440,000	...
...	State unemployment insurance and employment service operations.....	...	...	...	...	...
...	104-4	...	-12,000,000	-20,000,000	-20,000,000	-8,000,000
...	104-39	...	...	...	...	...
...	Limitation on trust fund transfer.....	-40,700,000	-47,700,000	-47,700,000	-7,000,000	...
...	Total, Employment and Training Administration...	-40,700,000	-2,368,272,000	-1,603,360,000	-1,562,660,000	+784,912,000
...	Employment Standards Administration	...	...	...	...	...
...	Salaries and expenses.....	...	-2,487,000	...	...	+2,487,000
...	Occupational Safety and Health Administration	...	...	...	...	...
...	Salaries and expenses.....	...	-19,572,000	...	...	+19,572,000

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY AND AMOUNTS RECOMMENDED IN THE BILL--Continued

[Amounts in dollars]

Doc. No.	Committee recommendation compared to				
	Supplemental request	House allowance	Committee recommendation	Supplemental request	House allowance
<b>Bureau of Labor Statistics</b>					
104-28					
	Salaries and expenses.....	-1,100,000	---	-1,100,000	---
<b>Compliance Assistance Activities</b>					
---	Compliance assistance activities (sec. 602).....	---	---	-8,975,000	-8,975,000
	Total, Department of Labor.....	-41,800,000	-2,380,331,000	-1,613,435,000	-1,571,635,000
<b>DEPARTMENT OF HEALTH AND HUMAN SERVICES</b>					
<b>Health Resources and Services Administration</b>					
104-28	Program operations.....	-29,147,000	-53,925,000	-42,071,000	-12,924,000
<b>Centers for Disease Control and Prevention</b>					
104-28	Disease control, research, and training.....	-1,300,000	-8,883,000	-1,300,000	---
<b>National Institutes of Health</b>					
104-28	National Center for Research Resources.....	-1,000,000	-20,000,000	---	+1,000,000
---	Buildings and facilities.....	---	-50,000,000	-79,289,000	-79,289,000
	Total, National Institutes of Health.....	-1,000,000	-70,000,000	-79,289,000	-8,289,000

Substance Abuse and Mental Health Services Administration					
---	Substance abuse and mental health services.....	---	-14,700,000	-14,700,000	-14,700,000
Assistant Secretary for Health					
---	Office of the Assistant Secretary for Health.....	---	-2,320,000	-2,320,000	-920,000
Agency for Health Care Policy and Research					
---	Health care policy and research.....	---	-3,132,000	-3,132,000	---
Health Care Financing Administration					
104-4	Program management.....	-20,000,000	-28,200,000	-1,200,000	+7,000,000
Social Security Administration					
---	Supplemental Security Income program.....	---	(-87,000,000)	(-87,000,000)	(-87,000,000)
---	Limitation on Administrative expenses.....	---	-88,283,000	-88,283,000	-88,283,000
Administration for Children and Families					
---	Job opportunities and basic skills.....	---	-330,000,000	-330,000,000	-330,000,000
---	Low income home energy assistance (advance appropriation, 1996).....	---	-1,319,204,000	---	+1,319,204,000
---	State legalization (post assistance grants).....	---	-8,000,000	-8,000,000	-8,000,000
---	Community services block grant.....	---	-26,988,000	-26,988,000	---
---	Child care and development block grant.....	---	-8,400,000	-8,400,000	-8,400,000
---	Children and families services programs.....	---	-25,900,000	-42,000,000	-16,100,000
---	Payments to States for foster care and adoption assistance (indefinite).....	---	-150,000,000	---	+150,000,000
Total, Administration for Children and Families.					
---		---	-1,822,082,000	-413,388,000	+1,108,704,000
Administration on aging.....					
---		---	-898,000	-898,000	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY AND AMOUNTS RECOMMENDED IN THE BILL--Continued

[Amounts in dollars]

Doc. No.	Supplemental request	House allowance	Committee recommendation	Supplemental Request	House allowance	Committee recommendation compared to
<b>Office of the Secretary</b>						
---	---	---	-2,918,000	-2,918,000	-2,918,000	-2,918,000
---	-51,447,000	-1,888,531,000	-669,500,000	-818,053,000	+1,019,031,000	+1,019,031,000
<b>DEPARTMENT OF EDUCATION</b>						
---	---	-188,030,000	-82,800,000	-82,800,000	+103,430,000	+103,430,000
---	---	-148,570,000	-80,400,000	-80,400,000	+88,170,000	+88,170,000
---	---	-16,283,000	-16,283,000	-16,283,000	---	---
---	---	-735,821,000	-225,317,000	-225,317,000	+510,604,000	+510,604,000
---	---	-11,100,000	-11,100,000	-11,100,000	---	---
---	---	-38,500,000	-43,380,000	-43,380,000	-4,880,000	-4,880,000
<b>Special Institutions for Persons With Disabilities:</b>						
---	---	-789,000	---	---	+789,000	+789,000
---	---	-1,288,000	---	---	+1,288,000	+1,288,000
---	---	-2,087,000	---	---	+2,087,000	+2,087,000
104-28	-43,888,000	-119,544,000	-60,566,000	-16,678,000	+58,978,000	+58,978,000
---	---	-187,475,000	-10,000,000	-10,000,000	+177,475,000	+177,475,000
---	---	-4,300,000	-3,300,000	-3,300,000	+1,000,000	+1,000,000
104-28	-28,903,000	-102,246,000	-57,783,000	-30,880,000	+44,463,000	+44,463,000
104-28	-168,000	-490,000	-490,000	-322,000	---	---

104-28	Education research, statistics, and improvement.....	-750,000	-55,250,000	-15,200,000	-14,450,000	+40,050,000	
104-28	Libraries.....	-12,842,000	-26,716,000	-2,918,000	+10,028,000	+23,800,000	
	Total, Department of Education.....	-84,651,000	-1,634,532,000	-809,345,000	-524,684,000	+1,025,187,000	
	<b>RELATED AGENCIES</b>						
	Cooperation for Public Broadcasting:						
---	Advance appropriation, 1968.....	---	-47,000,000	-25,350,000	-28,350,000	+20,640,000	
---	Advance appropriation, 1967.....	---	-94,000,000	-29,360,000	-29,360,000	+64,640,000	
	Retiree Retirement Board:						
---	Dual benefits payments account.....	---	-5,000,000	-7,000,000	-7,000,000	-2,000,000	
	<b>GENERAL PROVISIONS</b>						
	<b>DEPARTMENT OF EDUCATION</b>						
---	Federal direct student loans.....	---	-47,000,000	-85,000,000	-85,000,000	-48,000,000	
	Total, Chapter VI:						
	Recessions.....		(-177,888,000)	(-3,050,000,000)	(-2,872,102,000)	(+2,846,394,000)	
	<b>CHAPTER VII</b>						
	<b>LEGISLATIVE BRANCH</b>						
	<b>HOUSE OF REPRESENTATIVES</b>						
	Payments to Widows and Heirs of Deceased						
	Members of Congress.....		133,600	133,600	+133,600	---	
---	Gratuities, deceased Members.....	---	---	---	---	---	
	<b>ARCHITECT OF THE CAPITOL</b>						
	<b>Capitol Buildings and Grounds</b>						
	Capitol complex security enhancements (transfer from						
	Botanic Garden).....	---	3,000,000	---	---	-3,000,000	



GOVERNMENT PRINTING OFFICE			
---	Congressional printing and binding.....	---	-2,000,000
BOTANIC GARDEN			
---	Salary and expenses.....	-4,000,000	-7,000,000
LIBRARY OF CONGRESS			
---	Salary and expenses.....	-150,000	-150,000
---	Books for the blind and physically handicapped, salary and expenses.....	-100,000	-100,000
---	Total, Library of Congress.....	-250,000	-250,000
GOVERNMENT PRINTING OFFICE			
---	Office of Superintendent of Documents	-600,000	-600,000
---	Salary and expenses.....	-600,000	-600,000
GENERAL ACCOUNTING OFFICE			
---	Salary and expenses.....	-8,887,000	-8,887,000
Total, Chapter VII:			
---	New Budget Obligational Authority.....	-20,794,400	-25,618,537
---	Appropriations.....	(133,600)	(-133,600)
---	Reversions.....	(-20,832,000)	(-25,782,137)
---	(By transfer).....	(3,000,000)	(-3,000,000)
CHAPTER VIII			
DEPARTMENT OF DEFENSE			
104-4	Military Construction, Navy (Emergency appropriation).	18,000,000	-18,000,000

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY AND AMOUNTS RECOMMENDED IN THE BILL--Continued

[Amounts in dollars]

Doc. No.	Committee recommendation				House allowance	Committee recommendation compared to	
	Supplemental request	House allowance	Committee recommendation	Supplemental request		House allowance	
<b>MILITARY CONSTRUCTION</b>							
---	Military construction, Army.....	---	---	-10,000,000	-10,000,000	-10,000,000	-10,000,000
---	Military construction, Navy.....	---	---	-13,050,000	-13,050,000	-13,050,000	-13,050,000
---	Military construction, Air Force.....	---	---	-33,250,000	-33,250,000	-33,250,000	-33,250,000
---	Military construction, Air National Guard.....	---	---	-1,340,000	-1,340,000	-1,340,000	-1,340,000
---	Total, Military Construction.....	---	---	-57,640,000	-57,640,000	-57,640,000	-57,640,000
---	North Atlantic Treaty Organization Infrastructure.....	---	---	-89,000,000	-89,000,000	-89,000,000	-89,000,000
---	Base realignment and closure accounts:	---	---	---	---	---	---
---	Part II.....	---	---	-10,628,000	-10,628,000	-10,628,000	-10,628,000
---	Part III.....	---	---	-83,568,000	-83,568,000	-83,568,000	-83,568,000
---	Total, Base realignment & closure accounts.....	---	---	-104,194,000	-104,194,000	-104,194,000	-104,194,000
---	Total, Chapter VIII:	---	---	---	---	---	---
---	New Budget Obligational Authority.....	18,000,000	---	-230,834,000	-248,834,000	-230,834,000	-230,834,000
---	Emergency appropriations.....	(18,000,000)	---	---	(-18,000,000)	---	---
---	Rescissions.....	---	---	(-230,834,000)	(-230,834,000)	(-230,834,000)	(-230,834,000)

CHAPTER IX  
DEPARTMENT OF TRANSPORTATION

	28,297,000	28,197,000	---	-28,297,000	-28,197,000
104-4 Operating expenses (Emergency appropriation).....					
Coast Guard					
Office of the Secretary					
--- Transportation, planning, research, and development....	---	-1,283,000	---	---	+1,283,000
--- Working capital fund.....	---	-8,000,000	-4,000,000	-4,000,000	+4,000,000
Payments to air carriers (Airport and Airway Trust Fund):					
Rescission of contract authority.....	-7,680,000	---	-6,300,000	+2,380,000	-5,300,000
Total, Office of the Secretary.....	-7,680,000	-9,293,000	-9,300,000	-1,620,000	-7,000
Coast Guard					
--- Operating expenses.....	---	-6,440,000	-3,700,000	-3,700,000	+2,740,000
Acquisition, construction, and improvements:					
Hurricane Andrew/Iniki supplemental.....	---	-4,400,000	-4,400,000	-4,400,000	---
Vessels.....	---	-12,333,000	-12,133,000	-12,133,000	+200,000
Aircraft.....	---	-3,400,000	---	---	+3,400,000
Other equipment.....	---	-6,155,000	-2,000,000	-2,000,000	+4,155,000
Shore facilities and aids to navigation.....	---	-18,281,000	-15,765,000	-15,765,000	+616,000
Subtotal.....	---	-42,569,000	-34,298,000	-34,298,000	+8,271,000
--- Environmental compliance and restoration.....	---	-3,500,000	-400,000	-400,000	+3,100,000
Total, Coast Guard.....	---	-52,509,000	-38,398,000	-38,398,000	+14,111,000
Federal Aviation Administration					
--- Operations.....	---	---	-1,000,000	-1,000,000	-1,000,000
Facilities and equipment (Airport and Airway Trust Fund):					
Total.....	---	-69,825,000	-31,850,000	-31,850,000	+37,975,000

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY AND AMOUNTS RECOMMENDED IN THE BILL--Continued

[Amounts in dollars]

Doc. No.	Supplemental request	House allowance	Committee recommendation	Supplemental request	House allowance	Committee recommendation compared to
<b>Federal Aviation Administration</b>						
---	---	-7,500,000	-7,500,000	-7,500,000	---	---
---	---	---	-1,300,000,000	-1,300,000,000	-1,300,000,000	---
---	---	-77,325,000	-1,340,350,000	-1,340,350,000	-1,283,025,000	---
<b>Total, Federal Aviation Administration</b>						
<b>Federal Highway Administration</b>						
---	---	(-42,500,000)	(-45,950,000)	(-45,950,000)	(-3,450,000)	---
---	---	(-70,140,000)	(-123,580,000)	(-123,580,000)	(-53,450,000)	---
---	---	-351,000,000	-80,000,000	-80,000,000	+301,000,000	---
104-4	-356,154,000	---	---	+356,154,000	---	---
104-4	-8,850,000	---	---	+8,850,000	---	---
104-4	-35,956,000	---	---	+35,956,000	---	---
---	-400,000,000	-351,000,000	-80,000,000	+350,000,000	+301,000,000	---
<b>Total, Federal Highway Administration</b>						
<b>National Highway Traffic Safety Administration</b>						
---	---	---	-20,000,000	-20,000,000	-20,000,000	---
<b>Federal Railroad Administration</b>						
104-4	(811,950)	(811,950)	(811,950)	(811,950)	---	---
---	---	-7,768,000	-7,768,000	-7,768,000	---	---

.....	National MAGLEV prototype development (Highway Trust Fund).....	---	---	-250,000,000	-250,000,000	-250,000,000
.....	Total, Federal Railroad Administration.....	---	-7,788,000	-257,768,000	-257,768,000	-250,000,000
Federal Transit Administration						
....	Transit planning and research.....	---	-8,800,000	---	---	+8,800,000
....	Discretionary grants (Limitation on obligations) (Highway Trust Fund).....	---	(-131,951,000)	(-84,943,000)	(-84,943,000)	(+48,708,000)
....	Salary and expenses.....	---	-20,000,000	-10,000,000	-10,000,000	+10,000,000
GENERAL PROVISIONS						
.....	Total, Chapter IX.....	---	-488,488,000	-1,725,818,000	-1,348,433,000	-1,227,318,000
.....	New Budget Obligational Authority.....	(28,287,000)	(28,197,000)	---	(-28,287,000)	(-28,197,000)
.....	Emergency appropriations.....	---	---	---	---	---
.....	Rescissions and limitations on obligations.....	-379,333,000	-700,289,000	-1,934,349,000	-1,554,968,000	-1,234,060,000
.....	Rescissions.....	(-407,890,000)	(-528,885,000)	(-1,725,818,000)	(-1,318,138,000)	(-1,199,121,000)
.....	(Limitations on obligations).....	---	(-201,787,000)	(-208,533,000)	(-208,533,000)	(-8,742,000)
.....	(By transfer).....	(811,950)	(811,950)	---	---	---
CHAPTER X						
DEPARTMENT OF THE TREASURY						
....	United States Customs Service:	---	---	(13,200,000)	(+13,200,000)	(+13,200,000)
....	Salary and expenses (by transfer).....	---	---	---	---	---
INDEPENDENT AGENCIES						
OFFICE OF PERSONNEL MANAGEMENT						
104-4	Government payment for annuants, employee life insurance benefits.....	9,000,000	9,000,000	9,000,000	---	---

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY AND AMOUNTS RECOMMENDED IN THE BILL--Continued

[Amounts in dollars]

Doc. No.	Committee recommendation compared to			
	Supplemental request	House allowance	Committee recommendation	Supplemental request
DEPARTMENT OF THE TREASURY				
---	---	-100,000	-100,000	-100,000
---	---	-11,000,000	---	---
---	---	-180,000	-180,000	-180,000
---	---	-1,500,000	-1,500,000	-1,500,000
---	---	-1,480,000	-1,480,000	-1,480,000
---	---	-14,250,000	-3,250,000	-3,250,000
EXECUTIVE OFFICE OF THE PRESIDENT				
---	---	-171,000	-171,000	-171,000
---	---	-13,200,000	---	---
---	---	-13,371,000	-171,000	-171,000
---	---	---	---	---

House allowance

Committee recommendation

Supplemental request

House allowance

Supplemental request



COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY AND AMOUNTS RECOMMENDED IN THE BILL--Continued

[Amounts in dollars]

Doc. No.	Supplemental request	House allowance	Committee recommendation	Supplemental request	House allowance	Committee recommendation compared to
<b>Departmental Administration</b>						
--- Construction, major projects.....	---	---	-50,000,000	-50,000,000	-50,000,000	
Total, Department of Veterans Affairs.....	---	---	-100,000,000	-100,000,000	-100,000,000	
<b>DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT</b>						
<b>Housing Programs</b>						
--- National homeownership trust demonstration program.....	---	-50,000,000	-50,000,000	-50,000,000	-50,000,000	
104-28 Annual contributions for assisted housing.....	-439,200,000	-5,733,400,000	-4,541,439,000	-4,102,239,000	+1,191,961,000	
--- (Deferral).....	---	---	(465,000,000)	(465,000,000)	(+465,000,000)	
104-28 Congregate services.....	-37,000,000	---	---	+37,000,000	---	
--- Payments for operation of low-income housing projects.....	---	-404,000,000	---	---	+404,000,000	
--- Severely distressed public housing.....	---	-523,000,000	---	---	+523,000,000	
--- Drug elimination grants for low-income housing.....	---	-32,000,000	---	---	+32,000,000	
--- Youthbuild program.....	---	-38,000,000	---	---	+38,000,000	
--- Housing counseling assistance.....	---	-38,000,000	-38,000,000	---	---	
--- Flexible subsidy fund.....	---	-8,000,000	---	---	+8,000,000	
--- Nehemiah housing opportunities fund.....	---	-18,000,000	-17,700,000	-17,700,000	+1,300,000	
Total, Housing Programs.....	-476,200,000	-6,845,400,000	-4,647,139,000	-4,170,939,000	+2,198,261,000	
<b>Homeless Assistance</b>						
--- Homeless Assistance grants (deferral).....	---	(297,000,000)	---	---	(-297,000,000)	

---	Community Planning and Development	---	-349,200,000	---	---	+349,200,000
---	Community development grants	---	---	---	---	---
---	Total, Department of Housing and Urban Development	-476,200,000	-7,194,600,000	-4,647,139,000	-4,170,939,000	+2,647,461,000
INDEPENDENT AGENCIES						
104-28	Chemical safety and Hazard Investigation Board	---	---	---	---	---
104-28	Salaries and expenses	-500,000	-500,000	-500,000	---	---
---	Community Development Financial Institutions	---	---	---	---	---
---	Community development financial institutions fund program account	---	-124,000,000	-124,000,000	-124,000,000	---
---	Corporation for National and Community Service	---	---	---	---	---
---	National and community service programs	---	-416,110,000	-210,000,000	-210,000,000	+206,110,000
Environmental Protection Agency						
104-28	Research and development	-3,835,000	-14,635,000	-9,635,000	-6,000,000	+4,000,000
104-28	Abatement, control, and compliance	-4,806,805	-4,806,805	-9,806,805	-5,000,000	-5,000,000
---	Buildings and facilities	---	-25,000,000	-83,000,000	-83,000,000	-54,000,000
---	Hazardous substance superfund	---	---	-100,000,000	-100,000,000	-100,000,000
104-28	Water infrastructure / State revolving fund	-3,200,000	-1,303,200,000	-1,242,066,000	-1,238,866,000	+61,106,000
---	Total, Environmental Protection Agency	-11,841,805	-1,347,641,805	-1,444,536,805	-1,432,866,000	-96,896,000
National Aeronautics and Space Administration						
---	Science, aeronautics and technology	---	-76,000,000	-68,000,000	-68,000,000	+7,000,000
104-28	Construction of facilities	-27,000,000	-27,000,000	-78,000,000	-48,000,000	-48,000,000
104-28	Mission support	-1,000,000	-1,000,000	-8,000,000	-5,000,000	-5,000,000
---	Total, National Aeronautics and Space Administration	-28,000,000	-105,000,000	-150,000,000	-122,000,000	-47,000,000

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY AND AMOUNTS RECOMMENDED IN THE BILL--Continued

[Amounts in dollars]

Doc. No.	Committee recommendation compared to			
	Supplemental request	House allowance	Committee recommendation	Supplemental request
	House allowance	Committee recommendation	Supplemental request	House allowance
National Science Foundation				
104-28	-131,887,000	-131,887,000	-131,887,000	---
CORPORATIONS				
Federal Deposit Insurance Corporation:				
---	---	-11,281,034	-11,281,034	---
FPIC affordable housing program.....				
Total, Chapter XI:				
	8,051,791,195	-3,968,999,839	-119,323,839	+3,849,678,000
	(6,700,000,000)	(5,380,000,000)	(8,700,000,000)	(+1,340,000,000)
	---	---	---	---
	(-848,208,805)	(-9,328,999,839)	(-8,819,323,839)	(+2,508,678,000)
	(5,331,000)	---	(5,331,000)	(+5,331,000)
	---	(297,000,000)	(485,000,000)	(+188,000,000)
	---	---	---	---
Total, Title I:				
	8,458,782,195	-11,714,193,239	-8,580,888,378	+5,153,304,883
	(7,418,297,000)	(5,388,197,000)	(8,700,000,000)	(+1,311,803,000)
	(434,872,000)	(85,471,800)	(25,505,800)	(-89,966,000)
	(-1,394,186,805)	(-17,187,861,839)	(-13,286,393,976)	(+3,801,487,863)
	---	(-201,791,000)	(-208,533,000)	(-6,742,000)
	(7,442,950)	(3,611,950)	(22,880,950)	(+19,249,000)
	---	(297,000,000)	(465,000,000)	(+188,000,000)
	---	---	---	---

TITLE II

GENERAL PROVISIONS

Emergency two-year salvage timber sale program (Forest Service and Bureau of Land Management):

Salvage costs/payments.....	---	47,325,000	47,325,000	+47,325,000	---
Receipts.....	---	-84,000,000	-84,000,000	-84,000,000	---
Total, Title II:	---	-36,675,000	-36,675,000	-36,675,000	---
New Budget Obligational Authority.....	---				---

GRAND TOTAL:

New Budget Obligational Authority.....	6,458,782,185	-11,750,866,238	-6,507,563,376	-13,056,345,571	+6,153,304,863
Emergency appropriations.....	(6,700,000,000)	(5,390,000,000)	(8,700,000,000)	(13,092,207,171)	(-3,901,467,863)
Appropriations.....	(434,872,000)	(48,786,800)	(-11,188,400)	(-445,841,400)	(-58,868,000)
Recessions and limitations on obligations.....	6,458,782,185	-11,952,659,238	-6,808,096,376	-13,284,878,571	+6,146,562,863
Receipts.....	(-1,394,186,805)	(-17,187,881,838)	(-13,286,353,876)	(-11,892,207,171)	(-3,901,467,863)
(FY 1966).....	(-1,394,186,805)	(-15,727,867,838)	(-13,230,873,876)	(-11,838,487,171)	(-2,468,983,863)
(FY 1967).....	---	(-1,464,914,000)	(-28,360,000)	(-28,360,000)	(-1,336,844,000)
(Limitations on obligations).....	---	(-201,781,000)	(-208,533,000)	(-208,533,000)	(-84,840,000)
(By transfer).....	(7,442,960)	(3,811,960)	(22,880,960)	(-15,418,000)	(-19,248,000)
Deferrals.....	---	(287,000,000)	(466,000,000)	(466,000,000)	(+188,000,000)