

DISTRICT OF COLUMBIA APPROPRIATIONS BILL, 1999

AUGUST 3, 1998.—Committed to the Committee of the Whole House on the State of the Union and ordered to be printed

Mr. TAYLOR of North Carolina, from the Committee on Appropriations, submitted the following

REPORT

[To accompany H.R. 4380]

The Committee on Appropriations submit the following report in explanation of the accompanying bill making appropriations for the District of Columbia for the fiscal year ending September 30, 1999, and for other purposes.

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SUMMARY OF ESTIMATES AND RECOMMENDATIONS

FEDERAL FUNDS

Budget estimates for Federal funds were submitted in the Budget of the United States for fiscal year 1999 (House Document No. 105-177) and totalled \$486,200,000. Included in the request are a Federal payment of \$50,000,000 to capitalize the District of Columbia National Capital Revitalization Corporation for economic development planning, project development, capital investments, loans, grants, administrative expenses and other purposes; \$25,000,000 for transportation improvements related to the Washington Convention Center project; \$25,000,000 for management reforms to improve the District of Columbia's economic development infrastructure, \$184,800,000 for payment to the District of Columbia Corrections Trustee Operations, \$142,000,000 for payment to the Joint Committee on Judicial Administration of which not to exceed \$121,000,000 is for the District of Columbia Courts' operation and not to exceed \$21,000,000 is for capital improvements for District of Columbia courthouse facilities. Also included in the budget request is \$59,400,000 for payment to the District of Columbia Offender Supervision, Defender, and Court Services Agency.

The District government, in its budget submission dated June 1, 1998, requested \$254,000,000 for a Federal payment for a National Capital infrastructure fund. This request for Federal funds was not a part of the President's Budget of the United States for fiscal year 1999.

The Committee recommends \$429,781,000 in Federal funds for fiscal year 1999, including \$1,000,000 for the Washington Metropolitan Area Transit Authority to develop plans for a new station for the new convention center; \$184,800,000 for the Corrections

Trustee Operations; \$142,000,000 for the District of Columbia Courts; \$59,400,000 for the Offender Supervision, Defender and Court Services Agency; \$1,200,000 for the Metropolitan Police Department for the Office of Citizen Complaint Review; \$3,240,000 for a pay raise for fire fighters; \$4,000,000 for Boys Town, U.S.A., to expand its local operations; \$2,000,000 for the D.C. Historical Society for a city museum; \$8,500,000 for the U.S. Park Police aviation unit; \$3,000,000 for improvements at the Washington Marina; \$250,000 for the International Youth Services and Development Corp, Inc., to operate a resource hotline and mentoring program for at-risk children; and \$20,391,000 for public charter schools in the District of Columbia.

DISTRICT OF COLUMBIA FUNDS

A total of \$6,767,679,737 was requested in the budget for the District of Columbia for fiscal year 1999. This amount includes a 6-year capital request totaling \$1,711,160,737. The request, which was received by the Congress on June 1, 1998, reflects the consensus budget agreed to by the District of Columbia Financial Responsibility and Management Assistance Authority, the Council of the District of Columbia and the Mayor.

The Committee recommends a total of \$6,794,937,737 for fiscal year 1999 for all funds consisting of \$5,083,777,000 in operating expenses and \$1,711,160,737 for the 6-year capital outlay program. For operating expenses, the \$5,083,777,000 recommended for fiscal year 1999 reflects an increase of \$390,140,000 above the fiscal year 1998 level of \$4,693,637,000. For capital outlay, the information received by the Committee was not comparable. The request submitted by the city in fiscal year 1998 was for one year and totaled \$269,330,000. The request for fiscal year 1999 is for 6 years and totals \$1,711,160,737.

COMPARATIVE SUMMARY OF BILL

The following table summarizes the amounts recommended in the bill compared with appropriations enacted for fiscal year 1998 and budget estimates presented for fiscal year 1999:

COMPARATIVE SUMMARY OF BILL

	FY 1998 appropria- tion	FY 1999 request	Committee rec- ommendation	Committee compared with— FY 1998 appropria- tion	FY 1999 request
FEDERAL FUNDS					
Federal payment for management reform	8,000,000	0	0	(8,000,000)	0
Federal contribution to the operations of the Nation's Capital	190,000,000	0	0	(190,000,000)	0
D.C. National Capital Revitalization Corporation	0	50,000,000	0	0	(50,000,000)
Washington Metropolitan Area Transit Authority	0	25,000,000	25,000,000	25,000,000	(0)
Nation's Capital Infrastructure Fund	0	0	21,000,000	21,000,000	21,000,000
Management Reforms to improve the District of Columbia's Economic Development Infrastructure	0	25,000,000	0	0	(25,000,000)
Federal payment to the District of Columbia for the Nation's Capital Infrastructure fund	0	1(254,000,000)	0	0	0
Federal Payment to the District of Columbia Corrections Trustee Operations	169,000,000	184,800,000	184,800,000	15,800,000	0
Federal payment to the District of Columbia Corrections Trustee for Correctional Facilities, construction and repair (non-add) ²	(302,000,000)	20	0	(302,000,000)	0
Federal payment to the District of Columbia Criminal Justice System	108,000,000	0	0	(108,000,000)	0
Federal payment to the District of Columbia Courts	0	142,000,000	142,000,000	142,000,000	0
District of Columbia Offender Supervision, Defender, and Court Services Agency	43,000,000	59,400,000	59,400,000	16,400,000	0
Offender Supervision, Defender, and Court Services Agency for drug treatment programs	0	0	0	4,000,000	4,000,000
National Park Service, United States Park Police, Sec. 141	12,000,000	0	0	(12,000,000)	0
Medicare Coordinated Care Demonstration Project, Sec. 160	3,000,000	0	0	(3,000,000)	0
Metropolitan Police Department, Office of Citizen Complaint Review	0	0	1,200,000	1,200,000	1,200,000
Fire Department, pay raise for fire fighters	0	0	3,240,000	3,240,000	3,240,000
Federal payment for charter schools	0	0	20,391,000	20,391,000	20,391,000
Boy's Town U.S.A. Operations in the District of Columbia	0	0	4,000,000	4,000,000	4,000,000
D.C. Historic Society City Museum	0	0	2,000,000	2,000,000	2,000,000
U.S. Park Police Aviation Unit	0	0	8,500,000	8,500,000	8,500,000
Waterfront Improvements	0	0	3,000,000	3,000,000	3,000,000
International Youth Services and Development Corps:					
Operation of a resource hotline	0	0	50,000	50,000	50,000
Mentoring program for at-risk children	0	0	200,000	200,000	200,000
Lorton Correctional Complex environmental study	0	0	0	7,000,000	7,000,000
Total, Federal funds	533,000,000	486,200,000	485,781,000	(47,219,000)	(419,000)

DISTRICT OF COLUMBIA FUNDS

Operating Expenses:							
General fund	4,149,657,000	4,491,768,000	4,519,026,000	369,369,000	27,258,000		
Enterprise and Other Funds:							
Water and Sewer Authority and Washington Aqueduct	297,310,000	273,314,000	273,314,000	(23,996,000)	0		
Lottery and Charitable Games	213,500,000	225,200,000	225,200,000	11,700,000	0		
Cable Television	2,467,000	2,844,000	2,844,000	377,000	0		
Public Service Commission	4,547,000	5,026,000	5,026,000	479,000	0		
Office of People's Counsel	2,428,000	2,501,000	2,501,000	73,000	0		
Office of Banking and Financial Institutions	600,000	640,000	640,000	40,000	0		
Department of Insurance and Securities Regulation	5,683,000	7,001,000	7,001,000	1,318,000	0		
Staplex Fund	5,936,000	8,751,000	8,751,000	2,815,000	0		
D.C. General Hospital	57,184,000	96,613,000	96,613,000	39,429,000	0		
D.C. Retirement Board	16,762,000	18,202,000	18,202,000	1,440,000	0		
Correctional Industries Fund	9,432,000	9,432,000	9,432,000	0	0		
Washington Convention Center	46,400,000	48,139,000	48,139,000	1,739,000	0		
Total, Operating Expenses	4,811,906,000	5,189,431,000	5,216,689,000	404,783,000	27,258,000		
Less Intra-District funds	(118,269,000)	(132,912,000)	(132,912,000)	(14,643,000)	0		
Total, Appropriations for Operating Expenses	4,693,637,000	5,056,519,000	5,083,777,000	390,140,000	27,258,000		
Capital Outlay:							
General fund	269,330,000	1,711,160,737	1,711,160,737	1,441,830,737	0		
Total, Appropriations	4,962,967,000	6,767,679,737	6,794,937,737	1,831,970,737	27,258,000		

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¹ Requested by District but not in President's budget request.

² FY 1999 request included in Commerce Justice Bill.

GENERAL STATEMENT

WASHINGTON'S FISCAL SITUATION

Throughout the 1980's the District of Columbia enjoyed a massive inflow of wealth and tax revenue. City government coffers overflowed with tax revenue and a generous web of city employment and services resulted. Despite a continuing flow of more revenue, the District added hundreds of millions of dollars in non-bonded debt, as well as over one billion dollars of capital debt during this period. By the mid 1990's it was clear that the District was, for all intents and purposes, bankrupt. Some \$300 million of accumulated deficit was capitalized in 1991, and yet by 1997, the city claimed to have an additional one half billion dollars in accumulated debt. As revenues dropped, the District once again turned to the federal government for a financial bail out and "greater independence from the heavy hand of Congress".

Congress shares responsibility for allowing the District to descend into a morass of fiscal mismanagement in the mistaken belief that "Home Rule" equated to fiscal responsibility. With a change in control, the Congress responded in two steps, in creating a Financial Management Control Board and a Chief Financial Officer, the Congress had hoped to get a handle on both the city's financial and management crisis. While the CFO made great strides in cleaning out the financial underbrush, little progress has been made on day to day mismanagement of the city government's operations. By 1997, the City and the Administration came back to Congress yet again for another massive bailout. The DC Revitalization Act of 1997 freed the city of some three quarters of a billion dollars in annual spending. In return, the District was to reform its government and become a model for efficient and effective municipal management.

Instead, total spending on operating expenses has reached a new high of \$5.6 billion and the number of employees is up by at least 1,332.

A booming economy, the lifting of \$750 million in annual expenditures, as well as billions in pension liabilities, enabled the District to turn in a stellar financial performance—stellar only because the Congress established a tight reign on spending and performance only because of a strong national economy.

The Committee notes that Congress cut over \$740,000,000 from the operating budgets submitted by the control board and District officials over a 3-year period. This action has resulted in cutting \$316,000,000 in the base budget which in turn has allowed the District to balance its budget much sooner than expected.

In the past three years, the District has gone from a projected annual \$74 million deficit to a surplus of over \$230 million. Yet, the city continues to carry a large accumulated deficit and some \$3.4 billion in capital debt—an obligation of \$4.5 billion total when interest charges are included to retirement.

A NEW CHAPTER FOR THE NATION'S CAPITAL

Today, the nation's capital has the opportunity to close the chapter of debt fueled spending, and enter into a new chapter of fiscal

responsibility. This year's fiscal year 1999 bill sets the process for entirely eliminating the \$79 million accumulated deficit, and establishes a seasonal borrowing reserve fund, akin to the rainy day accounts in many states—designed to save the District from having to borrow on a short term basis for cash flow needs, which this year is expected to cost District taxpayers \$11,000,000. This fiscally responsible approach will allow the District to begin retiring long term debt (much of which was spent on operating expenses years ago). It is the responsibility of Congress to ensure that the District is on a firm financial footing when the Control Board closes shop after four straight years of balanced budgets in the District.

This bill makes only modest changes in the budget forwarded to Congress; we instruct the DCPS to pay obligations owed to the Boys Scouts for past services rendered to the students of the District; and, at the request of the District Council and the Metropolitan Police, we fund the Civilian Complaint Review Board, which was acted on by the Council after the adoption of the budget.

FEDERAL TAXPAYERS CONTRIBUTIONS TO UNFUNDED LOCAL NEEDS

Our bill adds federal funds to the District's budget as well. The District Courts; the Corrections Trustee and the Offender Trustee are fully funded with federal dollars at the levels requested by the Administration. Additional federal funds are provided of:

\$1 million for engineering and design for the expansion of the Mt. Vernon Square Metro stop;

\$4 million to be matched by \$3 million in private funds for the establishment of Boy's Town in the District;

\$2 million to be matched by private funds for the establishment of a city museum by the DC Historic Society at the Carnegie Library;

\$8.5 million to the United States Park Police for the purchase of an additional helicopter for District related law enforcement activities;

\$3.3 million for a pay raise to bring firefighters to parity with police;

\$3 million for rehabilitation of the Washington Marina;

\$250,000 for Services Hotline and Mentor Programs;

\$1.2 million to the Metropolitan Police Department to fund the Civilian Review Board; and

\$20.4 million to the DCPS to fully fund the Council mandated per pupil allocation.

"CONSENSUS FOR ADDITIONAL FEDERAL SUPPORT"

Much has been made of the so-called consensus budget brought to Congress. It is the nature of the budget and legislative process to produce a consensus—and it should come as no surprise that much of the consensus was to keep spending levels high and to ask for an additional quarter of a billion federal dollars for an undefined "infrastructure fund." The Committee notes that in fiscal years 1998 and 1999 the District has over one billion dollars of infrastructure spending in the budget already. We also note a large backlog of projects funded, but not yet off the drawing boards. Pro-

viding additional funds to a backlogged system will not fix the potholes, pave the roads or repair the bridges.

ANNUAL FINANCIAL STATEMENT AUDIT

The Committee recommends language that requires the District's annual audit to include a comparison of year-end results with revenues submitted in the budget and appropriations enacted into law. The comparison is a useful analytical procedure in performing the Committee's oversight responsibility of the District's finances.

D.C. MEDICAL MALPRACTICE REFORM

Medical malpractice liability in the District of Columbia is inconsistent with similar provisions in the 50 states, including the District's neighbors, Virginia and Maryland. The District of Columbia's medical malpractice liability laws are severely impacting the practice of medicine in the District, with many physicians closing their practices inside the City, and those doctors are not being replaced. But, despite support for malpractice reform by Mayor Marion Barry and key members of the City Council, the City Council has repeatedly failed to act. The Committee believes that in this and many other cases the District's laws may actually weaken economic performance by driving businesses, including medical practices, from the District. Accordingly, the Committee directs the Financial Responsibility and Management Assistance Authority to study and evaluate the medical malpractice laws in place in Maryland and Virginia and to submit to this Committee no later than February 1, 1999 recommendations for making the District's medical malpractice rules consistent with its neighboring jurisdictions.

Specifically, the report is to include, but not be limited to, an analysis of the feasibility of amending the DC Code to include provisions similar to the following:

- (1) a limit of \$250,000 on the amount that may be awarded for non-economic damages arising out of a single incident of medical malpractice;
- (2) a prohibition against any claimant receiving duplicate compensation for the same injury from more than one source;
- (3) abolishing joint and severable liability and ensuring that no single defendant shall be liable for more than his/her or its equitable share of total damages awarded to a plaintiff;
- (4) provisions that will discourage the filing of frivolous medical malpractice claims, such as certification of the medical merit of the claim by qualified disinterested persons, and requiring that a plaintiff pay the defendant's costs when a claim has been found to be frivolous;
- (5) provisions that will encourage parties to settle claims by shifting the costs of litigation if an offer of settlement is rejected and the ultimate award is less than the amount of the offer; and
- (6) a statute of repose that will ban medical malpractice suits that are not filed within the applicable statute of limitations, the time to run from the date the injury occurred or the date the injury was discovered or should have been discovered

by the plaintiff or by the parent or guardian of a minor or incompetent plaintiff.

TOTAL RESOURCES

Based on recommendations in the bill, a total of \$6,794,937,737 and 34,169 full-time equivalent positions will be available to the District government consisting of \$5,083,777,000 in operating expenses for fiscal year 1999 and \$1,711,160,737 for the city's 6-year capital outlay program. Included in this total amount are appropriations from local funds, Federal grants, and private and other funds. The financing of appropriations from District funds is from revenues from various local taxes, fees, charges and other collections received by the District government. The financing of capital outlay is from long-term borrowings in the municipal bond markets.

A summary of the total resources by appropriation title follows:

DISTRICT OF COLUMBIA
TOTAL ESTIMATED RESOURCES AVAILABLE TO THE DISTRICT OF COLUMBIA, FISCAL YEAR 1999
 [Amounts in Thousands]

	Local Funds		Federal Grants		Private and Other		Subtotal FY 1999		Intra-District		Total Resources	
	FTE	Amount	FTE	Amount	FTE	Amount	FTE	Amount	FTE	Amount	FTE	Amount
Governmental Direction and Support:												
Council of the District of Columbia (AB)	150	9,382	0	0	0	6	150	9,388	0	0	150	9,388
Office of the D.C. Auditor (AC)	12	1,048	0	0	0	0	12	1,048	0	0	12	1,048
Office of the Mayor (AA)	39	2,256	0	0	0	0	39	2,256	0	0	39	2,256
Office of the Secretary (BA)	31	2,067	0	0	2	79	33	2,146	0	0	33	2,146
Office of Communications (BB)	6	350	0	0	0	0	6	350	0	0	6	350
Office of Intergovernmental Relations (BP)	16	1,271	0	0	0	0	16	1,271	0	0	16	1,271
Office of the City Administrator	13	926	0	0	0	0	13	926	4	240	17	1,166
Office of Personnel (BE)	144	7,938	0	0	21	1,025	165	8,963	24	916	189	9,879
Office of the Chief Procurement Officer (CO)	176	14,601	54	2,285	4	194	234	17,080	30	1,724	264	18,804
Office of the Chief Technology Officer	52	14,924	0	0	0	0	52	14,924	18	2,974	70	17,898
Office of Real Property Management (AM)	76	7,972	0	0	2	1,473	78	9,445	318	26,825	396	36,270
Contract Appeals Board (AF)	6	603	0	0	0	0	6	603	0	0	6	603
Board of Elections and Ethics (DL)	50	2,954	0	0	0	0	50	2,954	0	0	50	2,954
Office of Campaign Finance (CJ)	15	920	0	0	0	0	15	920	0	0	15	920
Public Employee Relations Board (CG)	4	559	0	0	0	0	4	559	0	0	4	559
Office of Employee Appeals (CH)	15	1,213	0	0	0	0	15	1,213	0	0	15	1,213
Metro. Washington Council of Governments (EA)	0	374	0	0	0	0	0	374	0	0	0	374
Office of the Inspector General (AD)	60	7,430	0	0	0	0	60	7,430	0	0	60	7,430
Office of the Chief Financial Officer	876	59,697	13	11,670	65	10,927	954	82,294	109	7,117	1,063	89,411
Total, Governmental Direction and Support	1,741	136,485	67	13,955	94	13,704	1,902	164,144	503	39,796	2,405	203,940
Economic Development and Regulation:												
Business Services & Economic Development (EB)	46	6,640	0	0	0	12,000	46	18,640	34	2,106	80	20,746
Office of Zoning (BJ)	6	485	0	0	7	471	13	956	0	0	13	956
Dept. of Housing and Community Development (DB)	8	3,623	156	47,424	0	4,462	164	55,509	0	1,200	164	56,709
Department of Public and Assisted Housing (PH)	0	2,080	0	0	0	0	0	2,080	0	0	0	2,080
Department of Employment Services (CF)	71	8,258	403	35,571	175	12,975	649	56,804	6	328	655	57,132
Board of Appeals and Review (DK)	2	203	0	0	0	0	2	203	0	0	2	203
Board of Real Property Assessments & Appeals (DA)	3	293	0	0	0	0	3	293	0	0	3	293

Department of Consumer and Regulatory Affairs (CR)	339	23,580	4	370	3	604	346	24,554	0	0	346	24,554
Total, Economic Development and Regulation	475	45,162	563	83,365	185	30,512	1,223	159,039	40	3,634	1,263	162,673
Public Safety and Justice:												
Metropolitan Police Department (FA)	4,621	277,096	59	12,260	0	7,498	4,680	296,854	2	4,716	4,682	301,570
Fire and Emergency Medical Services Dept. (FB)	1,764	101,557	0	3,240	0	9	1,764	104,806	0	72	1,764	104,878
Police and Fire Retirement System (FD)	0	35,100	0	0	0	0	0	35,100	0	0	0	35,100
Office of the Corporation Counsel (CB)	298	23,332	180	12,319	4	4,184	482	39,835	21	3,554	503	43,389
Settlement and Judgments (ZH)	0	19,700	0	0	0	0	0	19,700	0	0	0	19,700
Department of Corrections (FL)	775	71,249	4	1,500	2,217	182,108	2,996	254,857	16	2,158	3,012	257,015
National Guard (FK)	30	1,783	0	0	0	0	0	1,783	0	0	30	1,783
Office of Emergency Preparedness (BN)	26	1,619	12	1,008	0	0	38	2,627	0	0	38	2,627
Commission on Judicial Disabilities and Tenure (DO)	2	138	0	0	0	0	2	138	0	0	2	138
Judicial Nomination Commission (DV)	1	86	0	0	0	0	1	86	0	0	1	86
Total, Public Safety and Justice	7,517	531,660	255	30,327	2,221	193,799	9,993	755,786	39	10,500	10,032	766,286
Public Education System:												
Public Schools (GA)	8,900	545,000	1,227	95,121	96	4,684	10,223	644,805	34	3,354	10,257	648,159
Teachers' Retirement System (GX)	0	18,600	0	0	0	0	0	18,600	0	0	0	18,600
Public Charter Schools (GC)	0	12,235	0	20,391	0	0	0	32,626	0	0	0	32,626
University of the District of Columbia (GF)	572	40,148	167	14,079	189	17,861	928	72,088	162	9,437	1,090	81,525
Public Library (GE)	422	22,326	10	686	2	407	434	23,419	0	0	434	23,419
Commission on the Arts and Humanities (BX)	2	1,826	7	361	0	0	9	2,187	0	0	9	2,187
Total, Public Education System	9,896	640,135	1,411	130,638	287	22,952	11,594	793,725	196	12,791	11,790	806,516
Human Support Services:												
Department of Human Development (JA)	799	188,840	1,126	197,705	7	4,871	1,932	391,416	27	1,653	1,959	393,069
Department of Health (HC)	359	311,377	667	678,850	56	5,853	1,082	996,080	16	1,702	1,098	997,782
Department of Recreation and Parks (HA)	366	21,952	0	34	19	2,133	385	24,119	93	3,199	478	27,318
Office of Aging (BY)	14	12,315	9	5,300	0	1	23	17,616	3	648	26	18,264
Public Benefit Corporation (IC)	0	46,835	0	0	0	0	0	46,835	0	0	0	46,835
Unemployment Compensation (BH)	0	10,678	0	0	0	0	0	10,678	0	0	0	10,678
Disability Compensation (BG)	0	21,089	0	0	0	0	0	21,089	0	0	0	21,089
Office of Human Rights (HM)	16	938	0	106	0	0	16	1,044	0	0	16	1,044
Office on Latino Affairs (BZ)	3	655	0	0	0	0	3	655	1	30	4	685

DISTRICT OF COLUMBIA—Continued
TOTAL ESTIMATED RESOURCES AVAILABLE TO THE DISTRICT OF COLUMBIA, FISCAL YEAR 1999
 [Amounts in Thousands]

	Local Funds		Federal Grants		Private and Other		Subtotal FY 1999		Intra-District		Total Resources	
	FTE	Amount	FTE	Amount	FTE	Amount	FTE	Amount	FTE	Amount	FTE	Amount
Energy Office (JF)	0	0	10	4,687	3	532	13	5,219	0	0	13	5,219
Total, Human Support Services	1,557	614,679	1,812	886,682	85	13,390	3,454	1,514,751	140	7,232	3,594	1,521,983
Public Works:												
Department of Public Works (KA)	1,075	110,143	48	3,124	68	5,014	1,191	118,281	265	21,416	1,456	139,697
Department of Motor Vehicles (KV)	198	10,944	3	92	7	1,029	208	12,065	21	858	229	12,923
Taxicab Commission (TC)	6	305	0	0	3	411	9	716	0	0	9	716
Wash. Metropolitan Area Transit Commission (KC) ...	0	81	0	0	0	0	0	81	0	0	0	81
Washington Metropolitan Area Transit Authority (Metro) (KE)	0	132,319	0	0	0	0	0	132,319	0	0	0	132,319
School Transit Subsidy (KO)	0	3,450	0	0	0	0	0	3,450	0	0	0	3,450
Total, Public Works	1,279	257,242	51	3,216	78	6,454	1,408	266,912	286	22,274	1,694	289,186
Wash. Convention Center Transfer Payment (ER)	0	5,400	0	0	0	0	0	5,400	0	0	0	5,400
Repayment of Loans and Interest (OS)	0	382,170	0	0	0	0	0	382,170	0	0	0	382,170
Repayment of General Fund Recovery Debt (ZD)	0	38,453	0	0	0	0	0	38,453	0	0	0	38,453
Short-Term Borrowing (ZA)	0	11,000	0	0	0	0	0	11,000	0	0	0	11,000
Human Development (HD)	16	6,674	0	0	0	0	16	6,674	0	0	16	6,674
Certificate of Participation (CP)	0	7,926	0	0	0	0	0	7,926	0	0	0	7,926
Total, Financing	16	451,623	0	0	0	0	16	451,623	0	0	16	451,623
Receivership Programs:												
Corrections Medical	10	7,785	0	0	0	5,515	10	13,300	0	0	10	13,300
Child and Family Services Receiver	411	75,549	106	31,582	0	0	517	107,131	0	0	517	107,131
Mental Health Receiver	1,772	105,105	660	65,109	0	28,334	2,432	198,548	0	0	2,432	198,548
Total, Receivership Programs	2,193	188,439	766	96,691	0	33,849	2,959	318,979	0	0	2,959	318,979

FEDERAL FUNDS

A total of \$2,841,311,000 in Federal funds will be available to the District government and related activities during fiscal year 1999. Included in this total are \$485,781,000 recommended in this bill and \$2,328,030,000 that the city will receive in Federal grants.

The following table summarizes the various Federal funds estimated to be available to the District government during fiscal year 1999:

<i>Federal Funds</i>	
Washington Metropolitan Area Transit Authority (Metro)	\$25,000,000
Nation's Capital Infrastructure Fund	21,000,000
Federal payment to the District of Columbia for the Corrections Trustee Operations	184,800,000
Federal payment to the District of Columbia Courts	142,000,000
District of Columbia Offender Supervision, Defender and Court Services Agency	59,400,000
Offender Supervision, Defender, and Court Services Agency for drug treatment programs	4,000,000
Metropolitan Police Department, Office of Citizen Complaint Review	1,200,000
Fire and Emergency Medical Services Department pay raise for fire fighters	3,240,000
Federal payment for public charter schools	20,391,000
Boy's Town U.S.A. operations in the District of Columbia	4,000,000
D.C. Historic Society city museum	2,000,000
U.S. Park Police, Aviation Unit	8,500,000
Washington Marina improvements	3,000,000
International Youth Services and Development Corp.:	
Operation of a resource hotline	50,000
Mentoring program for at-risk children	200,000
Lorton Correctional Complex environmental study	7,000,000
Subtotal (Federal funds included in this bill)	485,781,000
Federal grants	2,328,030,000
Federal reimbursements (estimated)	27,500,000
Total, Federal funds	2,841,311,000

FEDERAL PAYMENT/CONTRIBUTION

The National Capital Revitalization Act of 1997 (Public Law 105-33) transferred to the Federal government the responsibility for several "state" functions that were being carried out by the District government and eliminated the annual Federal payment. The programs and functions transferred to the Federal government were estimated to save the District government \$865,000,000 each fiscal year beginning in fiscal year 1998. In exchange, the Federal payment of \$660,000,000 was eliminated and, for fiscal year 1998, was replaced with a Federal contribution of \$198,000,000. As a result, for fiscal year 1998 the District government realized a net savings of \$243,000,000.

A summary of the budget savings for fiscal year 1998 follows:

<i>Budget Savings¹</i>	<i>(\$ millions)</i>
Corrections:	
Adult Felony Prisoners	\$169
Offender Services (Pretrial, Parole, Public Defender)	23
District Courts (Superior Court, Court of Appeals, Court System)	123
Pension payments	250
Increased Federal Medicaid match	140

	<i>(\$ millions)</i>
<i>Budget Savings</i> ¹	
Special Federal contribution	198
Subtotal, Budget Savings	903
Less Federal payment loss	(660)
Net Budget Savings	243

¹ Budget savings to the District measured as extent to which the District operating budget is reduced.

The President's budget did not include a request for fiscal year 1999 for a Federal contribution for the District's general operations. However, as noted in the previous paragraph, the bill includes \$485,781,000 in Federal funds for District-related activities including \$27,831,000 recommended for public charter schools, fire fighter pay raises, Citizen Complaint Review Office in the Police Department, and improvements to the Washington Marina waterfront.

A table showing the Federal contribution and its relationship to general fund local revenue collections for fiscal years 1951 through 1999 follows:

FEDERAL PAYMENT COMPARED TO DISTRICT OF COLUMBIA GENERAL FUND REVENUE LOCAL COLLECTIONS

[Dollar amounts in thousands]

	Federal payment ap- propriated (general fund)	General revenue local collections	Federal payment as a percentage of gen- eral funds local col- lections
1951	\$9,800	\$97,866	10.0
1952	10,400	102,398	10.2
1953	10,000	104,823	9.5
1954	11,000	105,456	10.4
1955	20,000	114,808	17.4
1956	18,000	122,302	14.7
1957	20,000	137,280	14.6
1958	20,000	144,745	13.8
1959	25,000	149,751	16.7
1960	25,000	162,888	15.3
1961	25,000	167,986	14.9
1962	30,000	181,615	16.5
1963	30,000	205,298	14.6
1964	37,500	215,804	17.4
1965	37,500	230,995	16.2
1966	44,250	256,398	17.3
1967	58,000	272,906	21.3
1968	70,000	301,767	23.2
1969	89,365	341,033	26.2
1970	¹ 116,166	388,523	29.9
1971	² 131,000	432,010	30.3
1972	173,654	458,523	37.9
1973	181,500	505,276	35.9
1974	187,450	534,253	35.1
1975	226,200	554,222	40.8
1976	248,949	628,245	39.6
Transition quarter	66,138	199,652	33.1
1977	276,000	754,447	36.6
1978	276,000	880,699	31.3
1979	³ 250,000	953,697	26.2
1980	276,500	1,082,209	25.5
1981	300,000	1,190,596	25.2
1982	336,600	1,271,727	26.5
1983	⁴ 361,000	1,402,409	25.7
1984	⁵ 386,000	1,522,875	25.3

FEDERAL PAYMENT COMPARED TO DISTRICT OF COLUMBIA GENERAL FUND REVENUE LOCAL
COLLECTIONS—Continued

[Dollar amounts in thousands]

	Federal payment ap- propriated (general fund)	General revenue local collections	Federal payment as a percentage of gen- eral funds local col- lections
1985	6 425,000	1,692,804	25.1
1986	412,388	1,862,043	22.1
1987	444,500	2,042,444	21.8
1988	430,500	2,221,290	19.4
1989	430,500	2,419,603	17.8
1990	7 430,500	2,502,883	17.2
1991	8 530,500	2,603,560	20.4
1992	9 630,500	2,665,101	23.7
1993	10 624,854	2,808,647	22.2
1994	11 630,603	2,738,840	23.0
1995	660,000	2,672,692	24.7
1996	12 660,000	2,656,115	24.8
1997	13 660,000	2,772,765	23.8
1998	14 198,000	2,837,616	6.9
1999 Recommended	15 27,831	2,907,422	1.0

¹Includes \$5,000,000 as provided in Public Law 91-106 for law enforcement activities in fiscal year 1970 only and \$8,000,000 as provided in Public Law 91-287 for use in defraying the cost of the retroactive pay increase for policemen, firemen, and teachers.

²Includes \$5,000,000 as provided in Public Law 91-358 for purposes of the D.C. Court Reform and Criminal Procedures Act of 1970.

³Excludes one-time special payment of \$9,900,000 for the Federal share of the RFK stadium bond repayment.

⁴Excludes one-time payment of \$2,342,600 for special crime initiative.

⁵Excludes one-time special payment of \$31,221,600 for crime initiative, Saint Elizabeths Hospital and education.

⁶Excludes \$20,000,000 one-time special Federal payment for Saint Elizabeths Hospital and \$9,873,000 for criminal justice initiative.

⁷Excludes \$15,000,000 special Federal payment for Saint Elizabeths Hospital and \$31,772,000 for Drug Emergency.

⁸Excludes \$10,000,000 special Federal payment for Saint Elizabeths Hospital, \$26,708,000 for Drug Emergency, \$20,300,000 for new correctional treatment facility, \$1,000,000 for Commission on Budget and Financial Priorities, \$14,080,000 for Board of Education, \$1,141,000 for the Fire Department \$160,000 for the Superior Court, \$5,000,000 for D.C. General Hospital, and \$3,041,000 for the Department of Human Services.

⁹Excludes \$75,000 for the Metropolitan Police Department, \$3,205,000 for the Board of Education, \$9,500,000 for D.C. General Hospital, and \$500,000 for the Department of Human Services.

¹⁰Reflects 24 percent of fiscal year 1991 revenues (two years prior) to budget year. Also, excludes \$5,514,000 for inaugural activities and \$5,561,600 for a trauma care fund.

¹¹Excludes \$17,327,000 for crime and youth initiative.

¹²Excludes \$15,000,000 authorized in the Department of Justice appropriations for fiscal year 1996, Violent Crime Reduction Programs, State and Local Law Enforcement Assistance.

¹³Excludes \$5,702,000 for Inaugural Expenses.

¹⁴Excludes \$169,000,000 payment to the District of Columbia Corrections Trustee for operations, \$302,000,000 payment to the District of Columbia Corrections Trustee for Correctional Facilities, Construction and Repair, \$123,000,000 District of Columbia Courts, \$23,000,000 for judicial related agencies, \$5,400,000 for police pay raise, \$2,600,000 for fire fighter pay raises, \$2,000,000 for the Inspector General, and \$1,000,000 for District Education and Learning Technologies Advancement (DELTA) Council.

¹⁵Excludes \$184,800,000 for D.C. Corrections Trustee for Operations, \$142,000,000 for D.C. Courts, and \$59,400,000 for Offender Supervision, Defender, and Court Services Agency.

DISTRICT OF COLUMBIA LOCAL COLLECTIONS

The District estimates it will collect a total of \$2,907,422,000 in local revenues in fiscal year 1999 from various taxes, fees, and charges. These collections are expected to be \$69,806,000 higher than the fiscal year 1998 revised estimated collections.

A summary of these revenues comparing fiscal years 1998 and 1999 by source follows:

DISTRICT OF COLUMBIA LOCAL COLLECTIONS

[In thousands of dollars]

	Fiscal Year—		Increase/Decrease
	1998 Revised	1999	
Revenues:			
Local sources:			
Property taxes	670,000	674,500	4,500
Sales taxes	558,000	565,000	7,000
Income taxes	1,005,700	1,031,900	26,200
Other taxes	341,000	330,400	(10,600)

DISTRICT OF COLUMBIA LOCAL COLLECTIONS—Continued
[In thousands of dollars]

	Fiscal Year—		Increase/Decrease
	1998 Revised	1999	
Licenses and permits	45,858	46,076	218
Fines and forfeitures	50,650	69,450	18,800
Service charges	38,271	38,745	474
Miscellaneous	59,137	62,351	3,214
Subtotal, local revenues	2,768,616	2,818,422	49,806
Other financing sources:			
Sales of surplus property	0	0	0
Lottery transfer	69,000	69,000	0
Total, other financing sources	69,000	69,000	0
Total, general fund revenues	2,837,616	2,887,422	49,806
OTR Tax Initiatives	0	20,000	20,000
Total, including additional policies	2,837,616	2,907,422	69,806

HISTORY OF FEDERAL PAYMENT

The Committee is including the usual history of the Federal payment and its relationship to the District's appropriated budget going back to fiscal year 1921. Figures for fiscal years 1921 through 1975 reflect general fund appropriations only, while appropriations from 1976 through 1980 are for operating expenses from all sources which include the general fund as well as the water and sewer fund. Appropriations for 1981 through 1999 estimates include operating expenses from the general fund only.

The history referred to follows:

FEDERAL PAYMENT AND ITS RELATIONSHIP TO THE GENERAL FUND

Fiscal year	Total appropriations	District of Columbia share	U.S. share	U.S. share as a percent of total
1921	\$21,474,271	\$12,256,178	\$9,218,093	42.93
1922	22,977,411	13,784,648	9,192,763	40.01
1923	23,833,043	14,430,265	9,402,778	39.45
1924	23,903,755	14,463,330	9,440,425	39.49
1925	31,175,672	22,030,317	9,145,355	29.33
1926	31,139,730	22,139,638	9,000,092	28.90
1927	33,951,478	24,950,987	9,000,491	26.51
1928	34,894,148	25,892,358	9,001,790	25.80
1929	35,957,970	26,957,753	9,000,217	25.03
1930	40,694,306	31,694,306	9,000,000	22.12
1931	45,625,286	36,125,252	9,500,034	20.82
1932	43,840,022	34,339,911	9,500,111	21.67
1933	39,626,998	31,851,847	7,775,151	19.62
1934	29,700,737	24,000,708	5,700,029	19.19
1935	34,620,004	30,080,709	4,539,295	13.11
1936	38,295,953	32,588,424	5,707,529	14.90
1937	40,182,768	35,177,768	5,005,000	12.46
1938	41,143,818	36,118,792	5,025,026	12.21
1939	40,494,451	35,494,451	5,000,000	12.35
1940	41,777,885	35,777,768	6,000,117	14.36
1941	43,136,909	37,136,909	6,000,000	13.91
1942	47,401,269	41,401,269	6,000,000	12.66
1943	49,422,932	43,422,932	6,000,000	12.14
1944	54,642,247	48,642,247	6,000,000	10.98
1945	62,599,125	56,599,125	6,000,000	9.58

FEDERAL PAYMENT AND ITS RELATIONSHIP TO THE GENERAL FUND—Continued

Fiscal year	Total appropriations	District of Columbia share	U.S. share	U.S. share as a percent of total
1946	64,728,423	58,728,423	6,000,000	9.27
1947	72,584,314	64,584,314	8,000,000	11.02
1948	81,744,086	70,744,086	11,000,000	13.46
1949	86,017,985	75,017,985	11,000,000	12.79
1950	98,331,275	87,331,275	11,000,000	11.19
1951	103,924,822	94,124,822	9,800,000	9.43
1952	121,265,978	110,865,978	10,400,000	8.58
1953	113,589,327	103,589,327	10,000,000	8.80
1954	129,111,304	118,111,304	11,000,000	8.52
1955	139,578,760	119,578,760	20,000,000	14.33
1956	143,179,303	125,179,303	18,000,000	12.57
1957	155,579,025	135,579,025	20,000,000	12.86
1958	166,096,999	146,096,999	20,000,000	12.04
1959	185,915,914	160,915,914	25,000,000	13.45
1960	199,806,074	174,806,074	25,000,000	12.51
1961	¹ 199,522,707	174,522,707	25,000,000	12.53
1962	209,571,780	179,571,780	30,000,000	14.31
1963	224,594,494	194,594,494	30,000,000	13.36
1964	240,934,361	203,434,361	37,500,000	15.56
1965	265,062,212	227,562,212	37,500,000	14.15
1966	285,093,147	240,843,147	44,250,000	15.52
1967	318,057,766	260,057,766	58,000,000	18.24
1968	371,269,747	301,269,747	70,000,000	18.85
1969	435,474,907	346,109,907	89,365,000	20.52
1970	528,960,521	412,794,521	² 116,166,000	21.96
1971	591,262,769	460,262,769	³ 131,000,000	22.16
1972	641,466,600	467,812,600	173,654,000	27.07
1973	718,091,300	536,591,300	181,500,000	25.28
1974	777,764,647	590,314,647	187,450,000	24.10
1975	845,616,600	619,416,600	226,200,000	26.75
1976	1,042,142,700	793,194,000	248,948,700	23.89
1977	1,130,505,900	854,505,900	276,000,000	24.41
1978	1,260,791,300	984,791,300	276,000,000	21.89
1979	1,335,746,400	1,085,746,400	⁴ 250,000,000	18.72
1980	1,426,093,300	1,149,593,300	276,500,000	19.39
1981	1,457,886,500	1,157,886,500	300,000,000	20.58
1982	1,586,298,000	1,249,698,000	336,600,000	21.22
1983	1,792,104,300	1,431,104,300	⁵ 361,000,000	20.14
1984	1,897,285,000	1,511,285,000	⁶ 386,000,000	20.34
1985	2,076,246,000	1,651,246,000	⁷ 425,000,000	20.47
1986	2,247,906,000	1,835,517,650	412,388,350	18.35
1987	2,461,113,000	2,016,613,000	444,500,000	18.06
1988	2,701,265,000	2,270,765,000	430,500,000	15.94
1989	2,862,130,000	2,431,630,000	430,500,000	15.04
1990	3,107,833,000	2,677,333,000	⁸ 430,500,000	13.85
1991	3,204,698,000	2,674,198,000	⁹ 530,500,000	16.55
1992	3,301,426,000	2,670,926,000	¹⁰ 630,500,000	19.10
1993	3,286,294,000	2,661,439,600	¹¹ 624,854,400	19.01
1994	3,352,102,000	2,721,499,000	¹² 630,603,000	18.81
1995	3,254,904,000	2,594,904,000	660,000,000	20.28
1996	3,449,037,000	2,789,037,000	¹³ 660,000,000	19.14
1997	3,399,927,000	2,739,927,000	¹⁴ 660,000,000	19.41
1998	2,850,545,000	2,652,545,000	¹⁵ 198,000,000	6.95
1999 Recommended	2,865,763,000	2,837,932,000	¹⁶ 27,831,000	1.0

¹ Excludes appropriations for capital outlay beginning with fiscal year 1961.

² Includes \$5,000,000 as provided in Public Law 91-106 for law enforcement activities in fiscal year 1970 only and \$8,000,000 as provided in Public Law 91-287 for use in defraying the cost of the retroactive pay increase for policemen, and firemen, and teachers.

³ Excludes \$5,000,000 as provided in Public Law 91-358 for purposes of the D.C. Court Reform and Criminal Procedures Act of 1970.

⁴ Excludes one-time special payment of \$9,900,000 for the Federal share of the RFK stadium bond repayment.

⁵ Excludes one-time payment of \$2,342,600 for special crime initiative.

⁶ Excludes one-time special payment of \$31,221,600 for crime initiative, Saint Elizabeths Hospital and education.

⁷ Excludes \$20,000,000 one-time special Federal payment for Saint Elizabeths Hospital and \$9,873,000 for criminal justice initiative.

⁸ Excludes \$15,000,000 special Federal payment for Saint Elizabeths Hospital and \$31,772,000 for Drug Emergency.

⁹Excludes \$10,000,000 special Federal payment for Saint Elizabeths Hospital, \$26,708,000 for Drug Emergency, \$20,300,000 for new correctional treatment facility, \$1,000,000 for Commission on Budget and Financial Priorities, \$14,080,000 for Board of Education, \$1,141,000 for the Fire Department, \$160,000 for the Superior Court, \$5,000,000 for D.C. General Hospital, and \$3,041,000 for the Department of Human Services.

¹⁰Excludes \$75,000 for the Metropolitan Police Department, \$3,205,000 for the Board of Education, \$9,500,000 for D.C. General Hospital, and \$500,000 for the Department of Human Services.

¹¹Excludes \$5,514,000 for inaugural activities and \$5,561,600 for a trauma care fund.

¹²Excludes \$17,327,000 for crime and youth initiative.

¹³Excludes \$15,000,000 authorized in the Department of Justice appropriations for fiscal year 1996, Violent Crime Reduction Programs, State and Local Law Enforcement Assistance.

¹⁴Excludes \$5,702,000 for Inaugural Expenses.

¹⁵Excludes \$169,000,000 payment to the District of Columbia Corrections Trustee for operations, \$302,000,000 payment to the District of Columbia Corrections Trustee for Correctional Facilities, Construction and Repair, \$123,000,000 payment to the District of Columbia Courts, \$23,000,000 for judicial related agencies, \$5,400,000 for police pay raise, \$2,600,000 for fire fighter pay raises, \$2,000,000 for the Inspector General, and \$1,000,000 for District Education and Learning Technologies Advancement (DELTA) Council.

¹⁶Excludes \$184,800,000 for D.C. Corrections Trustee for Operations, \$142,000,000 for D.C. Courts, and \$59,400,000 for Offender Supervision, Defender and Court Services Agency.

METRO RAIL IMPROVEMENTS AND EXPANSION

The Committee has approved the request of \$25,000,000 in Federal dollars to fund the improvements and expansion of the Mount Vernon Square Metrorail station at the site of the proposed new convention center. The Committee has not been informed that the \$25,000,000 recommended in the bill will cover the full costs associated only with the reconstruction of the Metrorail station and not the construction of the new convention center facility.

NATION'S CAPITAL INFRASTRUCTURE FUND

The bill includes \$21,000,000 for a Federal contribution to assist the city in covering the costs of infrastructure needs such as the repair and maintenance of roads, highways, bridges and transit.

ENVIRONMENTAL STUDY AT LORTON CORRECTIONAL COMPLEX

The Committee has included \$7,000,000 in additional Federal funds to the Corrections Trustee for the sole purpose of conducting an environmental hazard study at that portion of the Lorton Complex used to house and support District of Columbia offenders. No later than March 1, 1999 and prior to the obligation of any funds, the Committee directs that a report be submitted outlining the scope, budget, and extent of the proposed study. The Committee expects the Trustee to contract with the Environmental Protection Agency to conduct the study, and to limit the scope of the study to environmental hazards and potential mitigation solutions. The Committee directs that no funds in this Act be used by the District government, the control board, or the Trustee to study, facilitate or otherwise investigate the transfer of the Lorton Complex to any other government agency—Federal, State or local—or to any private entity. The Committee notes the authorizing jurisdiction of the Committee on Resources and the Department of the Interior for any proposed uses of the Lorton Complex after its closure by the Corrections Trustee.

OFFENDER SUPERVISION, DEFENDER, AND COURT SERVICES AGENCY

The bill includes \$4,000,000 for a Federal contribution to the District of Columbia Offender Supervision, Defender, and Court Services Agency for establishment of a residential sanctions center and drug testing, intervention, and treatment programs. This \$4,000,000 is over and above the \$59,400,000 in Federal funds recommended later in this bill for the operations of the Agency and

is intended to ensure adequate response to persons who violate conditions of supervision and to implement recommendations of the District of Columbia Truth-in-Sentencing Commission. The Committee's recommendation is in response to the budget amendment transmitted by the President on July 9, 1998 (H. Doc. 105-281) which proposed additional resources through transfers from three Department of Justice grant programs. The subcommittee that has funding responsibility for the Department of Justice approved only a portion of the transfers.

FEDERAL PAYMENT TO THE DISTRICT OF COLUMBIA CORRECTIONS
TRUSTEE OPERATIONS

The Committee recommends the requested amount of \$184,800,000, an increase of \$15,800,000 above the fiscal year 1998 appropriation, for the operations of the District of Columbia Corrections Trustee that was established by the National Capital Revitalization Act of 1997. The Corrections Trustee exercises financial oversight over all aspects of the District's Department of Corrections and assists the department in its own reformation and long-term stabilization. The Trustee is also charged with facilitating the closure of the Lorton complex and the transfer of sentenced prisoners from the District to the Federal Bureau of Prisons by 2001.

FEDERAL PAYMENT TO THE DISTRICT OF COLUMBIA COURTS

A Federal payment of \$142,000,000 is recommended for the operation of the District of Columbia courts in fiscal year 1999. This amount consists of \$121,000,000 for court operations and \$21,000,000 for capital improvements to courthouse facilities. The Committee's recommendation of \$121,000,000 for operating costs is \$18,000,000 above last year's appropriation after adjusting for the retirement contribution of \$5,000,000 provided in fiscal 1998 for judges. The court operations consist of the Court of Appeals, the Superior Court, and the Court System. The National Capital Revitalization Act of 1997 shifted the funding of the local courts, whose judges are nominated by the President and confirmed by the Senate, to the Federal government.

DISTRICT OF COLUMBIA OFFENDER SUPERVISION, DEFENDER, AND
COURT SERVICES AGENCY

The bill includes \$59,400,000 or an increase of \$16,400,000 for fiscal year 1999 for this agency, which was established by the National Capital Revitalization Act of 1997 to reorganize and operate the functions of pretrial services, defense services, parole, adult probation, and offender supervision in the District of Columbia.

FEDERAL PAYMENT TO THE METROPOLITAN POLICE DEPARTMENT

The Committee recommends a Federal contribution of \$1,200,000 for the administration and operations of the department's Office of Citizen Complaint Review. The Committee received a letter from a City Council Member requesting \$1,200,000 that ". . . would enable a timely establishment of the Office . . .". The office would review and investigate citizen complaints of alleged police mis-

conduct. The Committee was informed that the City Council acted on legislation to create and fund the office after the regular budget process had concluded at the local level.

FEDERAL PAYMENT FOR FIRE DEPARTMENT

The bill includes a Federal payment of \$3,240,000 for a 5.5 percent salary increase for the District's fire fighters. Language in the bill requires the pay raise to become effective and paid beginning October 1, 1998. The Committee has received information that earlier agreements to approve the 5.5 percent increase as part of the District government's consensus budget failed to carry through with the funding despite earlier agreements to approve the funding.

BOYS TOWN U.S.A. IN THE DISTRICT OF COLUMBIA

A one-time Federal contribution of \$4,000,000 that will be matched with \$3,100,000 in private funds is recommended for the expansion and operation of Boys Town's Washington, D.C. program. Language in the bill requires the funds to remain available until expended and paid to Boys Town quarterly based upon a certification of the matching funds by the District's Inspector General. A short-term facility established in 1993 in the northeast section of the city now provides care to as many as 300 children a year. With this appropriation and the matching funds, Boys Town plans to build a long-term residential center and a second short-term facility in addition to four long-term homes for more than 600 at-risk boys and girls. This program will save District taxpayers as much as \$15,000,000 annually in local funds. The Committee notes the commitment of Boys Town to be fully self-sufficient in operating its facilities in the District.

FEDERAL PAYMENT TO HISTORICAL SOCIETY FOR A CITY MUSEUM

The Committee recommends a Federal payment of \$2,000,000 that will be matched with \$2,000,000 in private funds for the establishment and operation of a city museum at the Carnegie Library at Mount Vernon Square. Congress established a free public library and reading room for the District in 1896. In 1899, Andrew Carnegie donated \$375,000 to build a magnificent beaux arts structure on Federal land at Mount Vernon Square, which was dedicated by President Theodore Roosevelt and Andrew Carnegie. The Committee expects the District, the Library of Congress and the Smithsonian Institution to cooperate with the D.C. Historical Society by making available technical expertise and material of a historical nature to the Society. The funds are to remain available until expended and paid quarterly to the Historical Society on a one for one matching basis upon certification by the District's Inspector General that private funds have been received. The Committee notes that the D.C. Convention Center Authority has committed to providing \$2,000,000 in renovations to the Carnegie Library building and site, and plans to rent the facility during the construction phase of the new convention center. Language in the bill requires the District government to enter into a lease with the Historical Society, no later than January 1, 1999, for a period of

99 years at a rent of \$1 per year, for use of the building as a city museum.

UNITED STATES PARK POLICE

A Federal payment of \$8,500,000 is recommended in the bill to acquire, modify and operate a Bell 206L3 aircraft or its equivalent and to make necessary capital expenditures to the Park Police aviation unit base. The Metropolitan Police Department eliminated its aviation wing as a result of the city's financial crisis. As a result, the United States Park Police aviation unit was called on to assume aerial law enforcement activities in the National Capital. With concurrent jurisdiction over the entire District of Columbia, the Park Police provide local residents and visitors with the only aviation law enforcement resource available in the city. In addition, the Park Police aviation unit provides executive and dignitary protection as well as assistance to the U.S. Capitol Police. The Park Police helicopter was used to airlift the two U.S. Capitol Police officers who were fatally wounded in the tragic incident at the Capitol on July 24, 1998.

In recommending this appropriation, the Committee does not expect these funds to be offset by other funds or reprogrammed for other purposes. The Committee urges the National Park Service and the Department of the Interior to undertake a thorough review of funding for the Park Police in light of their unique status in the Nation's Capital, and to make recommendations on structural or programmatic changes to ensure sufficient funding in the future.

The Committee is concerned that tourist and commercial helicopter flights over the District may endanger the ability of the USPP aviation unit to respond to law enforcement, Secret Service and military needs in a timely manner. The Committee requests the Park Police to provide an analysis no later than January 1, 1999, of whether such private aviation activities inhibit law enforcement and should be curtailed.

FEDERAL PAYMENT FOR WATERFRONT IMPROVEMENTS

The Committee recommends a Federal payment of \$3,000,000 to the District of Columbia Department of Housing and Community Development for the U.S. Army Corps of Engineers to provide a cost analysis and make the improvements recommended by the analysis for that portion of the Southwest Waterfront at the historic Fish Market and Washington Marina. The property is Federal property that is managed by the District's Department of Housing and Community Development.

Several factors have combined to leave this portion of the Southwest Waterfront in a dilapidated condition. In the case of the Washington Marina, built during the Franklin Roosevelt Administration, its month-to-month lease status of over 40 years has made it impossible for the lessee to obtain financing for maintenance and upgrades that are long overdue. Nor has the city invested in improvements to the property for which it is responsible. The result is that the building is dilapidated, its electrical system is hazardous and needs replacement, and the piers and docks are collapsing into the Potomac. In the case of the Fish Market, a unique and

popular working fish and crab market consisting of several barges attached to the land and to a pier, years of neglect and disagreements between lessees and the city have left the area looking shabby. The contrast with the remainder of the Southwest Waterfront, which is in an acceptable and safe condition, is notable in that the other Southwest Waterfront lessees were long ago awarded very long term leases by the city, permitting those lessees to finance attractive buildings and improvements.

The city is attempting to develop a long-term redevelopment plan for the Southwest Waterfront, to make it the showplace that it ought to be—along a beautiful river, and in sight of the Washington Monument and the Tidal Basin. However, in pursuing these plans, the city has continued the short-term, month-to-month lease policy that makes beautification and improvements of the Fish Market and the Marina by its lessees nearly impossible to finance and to accomplish. This situation further delays effective development and improvements, and precipitates the lessees' untenable business position, promoting an unacceptable further decay of the Southwest Waterfront.

The bill includes language directing the District's Department of Housing and Community Development to use a portion of this grant to secure the U.S. Army Corps of Engineers' expertise for an analysis of the costs for performing needed repairs on these Southwest Waterfront properties. Such repairs would include replacement of the pilings, piers and decks at the Washington Marina, and improvements to the Washington Marina building, and pavement, walkway and pier improvements at the Fish Market. The bill also includes language making the remaining funds available to help execute these repairs and improvements in conjunction with financing privately raised by the lessees as the result of negotiating long-term leases with the city. The availability of these remaining funds is contingent upon the city's Department of Housing and Community Development negotiating 30-year leases with the existing lessees, or their successors in interest, within 90 days of the enactment of this Act, so that the lessees would be able to successfully obtain private financing to fulfill their responsibility in this partnership.

Years of broken promises have contributed to mistrust and miscommunication between the Washington Marina and Fish Market lessees and the District government, resulting in the Southwest Waterfront's tragic deterioration. A good-faith partnership between the Federal government, the city, and the lessees can help renew the Southwest Waterfront, to the benefit of all concerned. Numerous issues remain to be negotiated between the city and the lessees, including the status of corporate successors to the original individual Fish Market lessees, and the clarification as to who is responsible for particular improvements. The Committee expects progress to be made promptly to the satisfaction of the lessees, the city, and the Committee, and requests that the District's Department of Housing and Community Development report to the Committee on a quarterly basis on this project in particular with respect to the issuance of long-term leases which the Committee deems crucial to the successful improvement of the Southwest Waterfront. The Committee further expects to review progress on the

Southwest Waterfront improvement as part of its budget process for fiscal year 2000. Through this grant, Congress is committed to secure the responsible renovation of this long-neglected Federal property.

HARBOR POLICE

The Committee notes the importance of maintaining safety for boaters, fishermen and residents along the District's Potomac and Anacostia waterfronts as a part of the city's economic development and community restoration strategy, through providing a sufficient number of harbor police on the beat.

FEDERAL PAYMENT FOR MENTORING SERVICES

The Committee recommends a Federal contribution of \$200,000 for a mentoring program for at-risk children in the District of Columbia. The bill includes language requiring the contractor to provide an annual report to the Congress on the activities of the program.

FEDERAL PAYMENT FOR HOTLINE SERVICES

The bill includes a Federal payment of \$50,000 for the operation of a resource hotline for low-income individuals in the District of Columbia. Language is included in the bill requiring the contractor to provide an annual report to the Congress on the activities of the program.

FEDERAL PAYMENT FOR PUBLIC EDUCATION

A Federal payment of \$20,391,000 is recommended for public charter schools, in the District. These funds combined with local funds of \$12,235,000 will provide a total of \$32,626,000 for fiscal year 1999. This funding level is based on a per pupil formula determined by the City Council as required by the School Reform Act of 1996 and will allow 4,400 District students to attend charter schools in the District.

FEDERAL GRANTS

The District of Columbia participates as a State, county and city in the various Federal grant programs. At the time the fiscal year 1999 budget was submitted the city estimated that it would receive a total of \$2,300,772,780 which included \$1,982,904,780 in Federal grants for the six years of capital outlay included in the appropriation request. The Committee recommends \$27,258,000 in additional Federal funds to bring the total to \$2,328,030,780 in Federal grants during the coming fiscal year.

The following table shows the amount of Federal grants the city expects to receive and the office or agency that expects to receive them:

<i>Summary of Federal grant assistance to the District of Columbia</i>	
<i>Agency</i>	<i>1999 Estimate</i>
Governmental Direction and Support:	
Office of Contracts and Procurement	\$2,285,000

Summary of Federal grant assistance to the District of Columbia—Continued

<i>Agency</i>	<i>1999 Estimate</i>
Office of the Chief Financial Officer	11,670,000
Total, Governmental Direction and Support	13,955,000
Economic Development and Regulation:	
Department of Housing and Community Development	47,424,000
Department of Employment Services	35,571,000
Department of Consumer and Regulatory Affairs	370,000
Total, Economic Development and Regulation	83,365,000
Public Safety and Justice:	
Metropolitan Police Department	12,260,000
Fire Department	3,240,000
Office of the Corporation Counsel	12,319,000
Department of Corrections	1,500,000
Office of Emergency Preparedness	1,008,000
Total, Public Safety and Justice	30,327,000
Public Education System:	
Public Schools	95,121,000
Charter Schools	20,391,000
University of the District of Columbia	14,079,000
Public Library	686,000
Commission on the Arts and Humanities	361,000
Total, Public Education System	130,638,000
Human Support Services:	
Department of Human Development	197,705,000
Department of Health	678,850,000
Department of Recreation and Parks	34,000
Office on Aging	5,300,000
Office of Human rights	106,000
Energy Office	4,687,000
Total, Human Support Services	886,682,000
Public Works:	
Department of Public Works	3,124,000
Department of Motor Vehicles	92,000
Total, Public Works	3,216,000
Receivership Programs:	
Child and Family Services Receiver	31,582,000
Commission on Mental Health Services Receiver	65,109,000
Total, Receivership Programs	96,691,000
Enterprise Funds:	
Public Service Commission	252,000
Total, Federal grants—operating expenses	1,245,126,000
Capital outlay—grants	1,082,904,780
Grand Total, Federal grants	2,328,030,780

BUDGET SURPLUS RECOMMENDED

The Committee is recommending a budget that will provide a year-end surplus in accordance with the District government's re-

quest. It is estimated that sufficient resources will be available from current revenue authority and pending authority to finance the operating expenses and provide the surplus. A financial plan for each of the eight categories of operating expenses—(1) general fund, (2) University of the District of Columbia and D.C. School of Law, (3) water and sewer fund, (4) Lottery and Charitable Games fund, (5) Cable Television fund, and (6) D.C. Sports Commission (STARPLEX FUND), (7) D.C. General Hospital fund, and (8) Washington Convention Center follows:

FISCAL YEAR 1999 FINANCIAL PLANS

[In thousands of dollars]

Revenue	Local funds	Grants and other revenue	Gross funds
Local sources, current authority:			
Property taxes	674,500		674,500
Sales taxes	565,000		565,000
Income taxes	1,031,900		1,031,900
Other taxes	330,400		330,400
Licenses, permits	46,076		46,076
Fines, forfeitures	69,450		69,450
Services charges	38,745		38,745
Miscellaneous	62,351	314,910	377,261
Subtotal, local revenue	2,818,422	314,910	3,133,332
Federal sources:			
Federal payment		27,831	27,831
Grants		1,217,043	1,217,043
Subtotal, Federal sources		1,244,874	1,244,874
Other:			
Lottery transfer	69,000		69,000
Office of Tax and Revenue (OTR)	20,000		20,000
Total, general fund revenues	2,907,422	1,559,784	4,467,206
Expenditures			
Current operating:			
Government Direction and Support	136,485	27,659	164,144
Economic Development and Regulation	45,162	113,877	159,039
Public Safety and Justice	531,660	224,126	755,786
Public Education	599,987	121,650	721,637
Human Support Services	567,844	900,072	1,467,916
Public Works	257,242	9,670	266,912
Receiverships	188,439	130,540	318,979
Other	14,938	250	15,188
Total, current operating	2,341,757	1,527,844	3,869,601
Other financing uses:			
Debt service	431,623		431,623
Repayment to water and sewer	18,500		18,500
D.C. General	46,835		46,835
University of the District of Columbia	40,148	31,940	72,088
Convention Center	5,400		5,400
Subtotal, other financing uses	524,006	31,940	555,946
Total, general fund expenditures	2,865,763	1,559,784	4,425,547

FISCAL YEAR 1999 FINANCIAL PLANS—Continued
[In thousands of dollars]

Revenue	Local funds	Grants and other revenue	Gross funds
Surplus or (deficit)	41,659		41,659
Enterprise fund revenues:			
Water and sewer administration		239,493	239,493
Washington aqueduct		33,821	33,821
DC Lottery and charitable games		225,200	225,200
DC General Hospital		66,764	66,764
Public Service Commission		5,026	5,026
Office of the People's Counsel		2,501	2,501
DC Armory Board (Starplex)		8,751	8,751
DC Retirement Board		18,202	18,202
Correctional Industries		3,332	3,332
Washington Convention Center		48,139	48,139
Total, enterprise fund revenues		658,230	658,230
Enterprise fund data			
Enterprise fund expenditures:			
Water and sewer administration		239,493	239,493
Washington aqueduct		33,821	33,821
DC Lottery and charitable games		225,200	225,200
DC General Hospital		66,764	66,764
Public Service Commission		5,026	5,026
Office of the People's Counsel		2,501	2,501
Insurance and Securities Regulation		7,001	7,001
DC Armory Board (Starplex)		8,751	8,751
DC Retirement Board		18,202	18,202
Correctional Industries		3,332	3,332
Washington Convention Center		48,139	48,139
Total, enterprise fund expenditures		658,230	658,230
Revenue versus expenditures			
Total operating revenue	2,907,422	2,218,014	5,125,436
Total operating expenditures	2,865,763	2,218,014	5,083,777
Revenue versus expenditures	41,659		41,659

UNIVERSITY OF THE DISTRICT OF COLUMBIA FINANCIAL PLAN
[In thousands of dollars]

	Fiscal year 1997	Fiscal year 1998	Fiscal year 1999
Revenue:			
Tuition	11,400	13,458	10,308
Intra-District charges	6,716	7,200	9,437
Federal grants and contracts	8,381	12,804	14,079
Private grants and contracts	675	3,943	952
Land-grant endowment income	503	470	0
Auxiliary enterprises	534	400	0
Investment income	400	160	1,343
Miscellaneous income	3,295	5,061	5,207
Total revenue	31,904	43,496	41,326
Expenses:			
Personal services	50,218	52,883	41,988
Contractual services	5,156	9,204	19,598
Supplies	363	736	3,118

UNIVERSITY OF THE DISTRICT OF COLUMBIA FINANCIAL PLAN—Continued

[In thousands of dollars]

	Fiscal year 1997	Fiscal year 1998	Fiscal year 1999
Occupancy costs	6,200	5,839	340
Depreciation	6,976	6,800	0
Miscellaneous	7,805	12,625	16,336
Total expenses	76,718	88,087	81,380
Income (loss) before operating transfer	(44,814)	(44,591)	(40,054)
Operating transfer-in (out) General fund	37,797	37,791	40,148
Net income (loss)	(7,017)	(6,800)	94
Depreciation closed in contributed capital	6,976	6,800	.....
Increase/decrease	(41)	.....	94
Retained earnings (deficit) at beginning of year	9,592	9,551	9,600
	9,551	9,551	9,694

WATER AND SEWER UTILITY ADMINISTRATION

[In thousands of dollars]

Water and sewer revenue cash flow	Fiscal year 1997 actual	Fiscal year 1998 approved	Fiscal year 1998 revised	Fiscal year 1999 budget
Operating Activities:				
Cash receipts:				
Retail customers	131,104	187,119	183,612	190,077
Wholesale water sales	42,364	60,719	44,041	48,183
Other	11,170	15,587	8,533	10,104
Total cash revenue	184,638	263,425	236,186	248,364
Disbursements:				
Personal services	57,980	76,276	62,822	68,473
Contractual services	38,610	59,899	50,163	51,253
Water purchases	19,668	17,316	17,316	17,662
Supplies	13,063	26,418	14,273	14,645
Occupancy	14,547	16,021	18,972	19,469
Equipment and rentals	1,363	15,784	3,943	8,558
Total disbursements for operations	145,231	211,714	167,489	180,060
DC Indirect Services .....	.....	19,500	19,500	19,500
Debt service payment	41,643	41,423	35,421	39,933
Total disbursements before transfers	186,874	272,637	222,410	239,493
Transfer to capital	5,711	9,212	6,000	6,000
Net cash provided (used) by operations	3,535	.....	19,776	14,871
Capital Activities:				
Cash receipts:				
EPA grants	1,631	7,178	5,232	11,144
Bond proceeds .....	.....	52,996	58,505	74,001
Loan proceeds	12,000	.....	.....	.....
Wholesale capital payments	17,702	27,838	18,684	39,795
Treasury notes (Washington Aqueduct)	5,498	22,418	22,419	11,784
Final 1985 IMA payment	7,851	.....	.....	.....
Total receipts	44,682	110,430	104,840	136,724
Capital fund disbursements:				
WASA capital program	40,411	88,012	81,921	143,990
Washington Aqueduct capital program	5,498	22,418	22,419	11,784
Total disbursements	45,909	110,430	104,340	155,774
Net cash provided (used) by capital activities	(1,227)	.....	500	(19,050)
Beginning balance, October 1 .....	.....	18,467	20,508	81,499

WATER AND SEWER UTILITY ADMINISTRATION—Continued

[In thousands of dollars]

Water and sewer revenue cash flow	Fiscal year 1997 actual	Fiscal year 1998 approved	Fiscal year 1998 revised	Fiscal year 1999 budget
Cash reserves recovered from DC	18,200	18,200	18,200	18,200
Plus (less) county's refunds			27,941	(3,000)
Net FY 1997 DC water payment/indirect services			(5,426)	
Ending balance, September 30	20,508	36,667	81,499	92,520

D.C. LOTTERY FINANCIAL PLAN

[In thousands of dollars]

	Fiscal year—		
	1997 actuals	1998 budget	1999 requested
Operating revenue:			
Sales:			
Instant lottery	23,874	25,000	26,000
Lucky numbers	80,675	83,000	80,000
DC four	56,804	55,000	69,000
Powerball	29,051	35,000	33,000
Quick cash	7,238	8,500	7,500
Daily millions	5,254	2,000	
Cash 4 life		3,000	6,500
Fees:			
Charitable games			
Total operating revenue	202,896	211,500	222,000
Operating expenses:			
Administration	6,686	7,850	7,850
Prize	101,650	99,848	112,465
Contractual services	10,255	10,896	11,442
Agent commissions	10,973	11,858	12,554
Advertising	2,913	6,400	5,800
Ticket distribution	716	1,700	1,400
Direct charges	2,841	3,948	1,689
Total operating expenses	136,034	142,500	153,200
Operating income (loss)	66,862	69,000	68,800
Nonoperating revenue (expenses): Interest	2,469	2,000	3,200
Income (loss) before operating transfers	69,331	71,000	72,000
Operating transfers in (out)	(69,200)	(71,000)	(72,000)
Net income (loss)	131		
Retained Earnings (deficit) at beginning of year	2,917	3,048	3,048
Retained Earnings (deficit) at end of year	3,048	3,048	3,048

CABLE TELEVISION FINANCIAL PLAN

[In thousands of dollars]

	Fiscal year—		
	1997 actual	1998 budget	1999 requested
Operating revenue:			
Franchise fees	2,473	2,675	2,773
Other revenue	187	501	736

CABLE TELEVISION FINANCIAL PLAN—Continued

[In thousands of dollars]

	Fiscal year—		
	1997 actual	1998 budget	1999 requested
Total operating revenue	2,660	3,176	3,509
Operating expenses:			
Personal services	378	394	394
Supplies	6	6	6
Energy .....	.....	6	6
Communication	49	72	72
Rent	711	732	732
Contracting services	557	890	1,007
Subsidies and transfers .....	.....	283	283
Depreciation .....	.....	.....	.....
Equipment	75	84	344
Total operating revenue	1,776	2,467	2,844
Income (loss) before operating transfer	884	709	665
Operating transfer in (out)	(227)	(283)	(283)
Net income (loss)	657	426	382
Retained earnings at beginning of year	731	1,388	1,814
Retained earnings at ending of year	1,388	1,814	2,196

D.C. SPORTS COMMISSION (STARPLEX FUND) FINANCIAL PLAN

[In thousands of dollars]

	Fiscal year—		
	1997 ac- tual	1998 budget	1999 re- quested
Operating revenues:			
Rental	2,250	1,185	1,210
Event Services	1,654	1,070	1,015
Event parking	1,129	540	515
Food and beverage concessions	1,809	955	960
Subtotal operating revenues	6,842	3,750	3,700
Other revenues:			
Redemption of Investments .....	.....	2,400	4,300
Commuter parking	186	210	220
Investment income	830	200	200
Other revenue/advertising	1,500	385	345
Subtotal other revenue	2,516	3,195	5,065
Total revenue	9,358	6,945	8,765
Expenditures:			
Continuing full time	1,301	1,354	1,366
Temporary full time	1,293	1,145	1,027
Overtime/holiday	304	175	154
Health/retirement	388	385	370
Office supplies and services/Professional services	53	96	21
Utilities/telephone	380	325	255
Administration cost	1,044	494	495
Miscellaneous expenses	1,940	1,190	1,315
Depreciation/capital	1,138	1,127	1,127
Equipment	53	645	2,621

D.C. SPORTS COMMISSION (STARPLEX FUND) FINANCIAL PLAN—Continued
[In thousands of dollars]

	Fiscal year—		
	1997 ac- tual	1998 budget	1999 re- quested
Total expenditures	7,894	6,936	8,751
Operating income	1,464	9	14
Nonoperating revenue (expenses)			
Income (Loss) Before Transfers	1,464	9	14
Operating transfers in (out)			
Net Income (Loss)	1,464	9	14
Retained Earning At Beginning Of Year	6,404	7,868	7,877
Retained Earning At End Of Year	7,868	7,877	7,891

D.C. GENERAL HOSPITAL ENTERPRISE FUND FINANCIAL (PLAN PUBLIC BENEFIT CORPORATION)
[In thousands of dollars]

	Fiscal year—		
	1997 ac- tual ¹	1998 projec- tion ²	1999 re- quested ³
Revenue:			
Patient care		85,161	78,094
Other		17,397	20,900
Total revenue	109,039	102,558	98,994
Operating expenses:			
Personal services	88,652	95,848	99,311
Contractual services	22,299	15,400	18,898
Materials and supplies	15,658	13,219	16,143
Energy, communications, and other	5,662	4,026	9,086
Subtotal operating expenses	132,271	128,493	143,438
Nonoperating expenses:			
Depreciation	6,800	8,200	8,200
Bad debt	10,905	10,200	11,000
Nonoperating expenses	17,705	18,400	19,200
Total expenses	149,976	146,893	162,638
Income (loss) before operating fund	(40,937)	(44,335)	(63,644)
Operating transfers in (out) general fund ³	32,135	44,335	46,835
Nonoperating revenue:			
Drawn from the general fund	(8,802)		(16,809)
Repayment of general fund deficit			
General fund equity (deficit) beginning of year		(8,802)	(8,802)
General fund equity (deficit) end of year	(8,802)	(8,802)	(25,611)

¹ Reported in FY 1997 CAFR

² Current PBC estimates

³ Reflects PBC budget request and OCFO preliminary revenue certification. PBC and OCFO will need to reconcile numbers following final revenue certification of FY 1999.

CONVENTION CENTER FUND FINANCIAL PLAN
[In thousands of dollars]

	Fiscal year—		
	1997 actual	1998 budget	1999 requested
Revenue:			
Dedicated tax	45,769	35,150	35,000
Interest-dedicated taxes	3,358	5,250	5,250
Subtotal	49,127	40,400	40,250
Building rental	3,547	2,700	2,700
Exhibition services	2,050	2,000	2,000
Communications	1,194	600	600
Concessions	949	400	400
Miscellaneous	500	300	300
Subtotal	8,240	6,000	6,000
Total revenue	57,367	46,400	46,250
Expenses:			
Personal services	9,104	10,795	10,175
Contractual services	7,906	2,400	2,400
Supplies	309	500	500
Occupany costs	1,443	1,800	1,950
Depreciation	2,415	25,455	26,650
Miscellaneous	47	200	214
Total WCC program expenses	21,224	41,150	41,889
Income (loss) before operating transfers in (out)	36,143	5,250	4,361
General fund transfers in:			
Hotel occupancy tax	5,400	5,400	5,400
Promotional/transfers out:			
Washington Convention and Visitors Association	(2,700)	(2,700)	(2,700)
D.C. Committee to Promote Washington	(2,025)	(2,025)	(2,025)
D.C. Chamber of Commerce	(675)	(675)	(675)
Net transfers to WCC Authority			
Net income (loss)	36,143	5,250	4,361
Retained earnings (deficit) at the beginning of year	54,588	90,731	95,981
Retained earnings (deficit) at end of year	90,731	95,981	100,342

PERSONNEL

The Committee recommends a total of 34,169 continuing full-time equivalent positions to be financed from District of Columbia funds, Federal grants, private and other, and intra-District funds during fiscal year 1999 consisting of 33,753 positions under the general operating expenses and 416 from the enterprise and other funds.

New positions total 1,332 for fiscal year 1999 and do not reflect the positions that were vacant positions that are now being filled because of the large increase in District revenues.

The following table summarizes by agency the positions authorized, requested and recommended for fiscal year 1999:

FULL-TIME EQUIVALENT POSITIONS

	Fiscal Year—			
	1998 Ap- proved	1999 Request	1999 Commit- tee Recomm.	Increase 1999/1998
Governmental Direction and Support:				
Council of the District of Columbia	143	150	150	7
District of Columbia Auditor	11	12	12	1
Office of the Mayor	39	39	39	0
Office of the Executive Secretary	34	33	33	-1
Office of Communications	6	6	6	0
Office of Intergovernmental Relations	17	16	16	-1
Office of the Deputy Mayor/City Administrator	29	17	17	-12
Office of Personnel	205	189	189	-16
Department of Administrative Services	207	0	0	-207
Office of Contracts and Procurement	0	264	264	264
Office of the Chief Technology Officer	0	70	70	70
Office of Property Management	0	396	396	396
Office of Contract Appeals Board	6	6	6	0
Board of Elections and Ethics	50	50	50	0
Office of Campaign Finance	15	15	15	0
Public Employee Relations Board	4	4	4	0
Office of Employee Appeals	15	15	15	0
Office of Inspector General	44	60	60	16
Office of the Chief Financial Officer	57	1,063	1,063	1,006
Office of the Budget	47	0	0	-47
Office of Grants Management	29	0	0	-29
Office of Financial Management	150	0	0	-150
Treasury and Finance	54	0	0	-54
Department of Finance and Revenue	383	0	0	-383
Total, Governmental Direction and Support	1,545	2,405	2,405	860
Economic Development and Regulation:				
Business Services and Economic Development	629	80	80	-549
Office of Planning	0	0	0	0
Office of Zoning	13	13	13	0
Department of Housing and Community Development	0	164	164	164
Department of Employment Services	659	655	655	-4
Board of Appeals and Review	2	2	2	0
Board of Real Property Assessment and Appeals	3	3	3	0
Department of Consumer and Regulatory Affairs	187	346	346	159
Total, Economic Development and Regulation	1,493	1,263	1,263	-230
Public Safety and Justice:				
Metropolitan Police Department	4,600	4,682	4,682	82
Fire and Emergency Medical Services Department	1,763	1,764	1,764	1
Office of the Corporation Counsel	271	503	503	232
Department of Corrections	3,141	3,012	3,012	-129
National Guard	25	30	30	5
Office of Emergency Preparedness	35	38	38	3
Commission on Judicial Disabilities and Tenure	2	2	2	0
Judicial Nomination Commission	1	1	1	0
Total, Public Safety and Justice	9,838	10,032	10,032	194
Public Education System:				
Board of Education (Public Schools)	10,009	10,257	10,257	248
University of the District of Columbia	1,079	1,090	1,090	11
Public Library	409	434	434	25
Commission on the Arts and Humanities	9	9	9	0
Total, Public Education System	11,506	11,790	11,790	284
Human Support Services:				
Department of Human Development	4,851	1,959	1,959	-2,892

FULL-TIME EQUIVALENT POSITIONS—Continued

	Fiscal Year—			
	1998 Ap- proved	1999 Request	1999 Commit- tee Recomm.	Increase 1999/1998
Department of Health	820	1,098	1,098	278
Department of Recreation and Parks	483	478	478	— 5
Office of Aging	26	26	26	0
Department of Human Rights	16	16	16	0
Office on Latino Affairs	3	4	4	1
D.C. Energy Office	13	13	13	0
Total, Human Support Services	6,212	3,594	3,594	— 2,618
Public Works:				
Department of Public Works	1,900	1,456	1,456	— 444
Department of Motor Vehicles	0	229	229	229
D.C. Taxicab Commission	9	9	9	0
Total, Public Works	1,909	1,694	1,694	— 215
Receivership Programs:				
Corrections Medical Receiver	0	10	10	10
Child and Family Services Receiver	0	517	517	517
Mental Health Receiver	0	2,432	2,432	2,432
Total, Receivership Programs	0	2,959	2,959	2,959
Financing and Other Uses:				
Human Development	0	16	16	16
Total, General Fund	32,503	33,753	33,753	1,250
Enterprise Funds:				
Lottery and Charitable Games	100	100	100	0
Cable Television	8	8	8	0
Public Service Commission	0	58	58	58
Office of People's Counsel	0	24	24	24
Insurance and Securities Regulation	89	89	89	0
D.C. Retirement Board	13	13	13	0
Corrections Industries	124	124	124	0
Total, Enterprise Funds	334	416	416	82
Total, FTEs	32,837	34,169	34,169	1,332

OPERATING EXPENSES

GOVERNMENTAL DIRECTION AND SUPPORT

The Committee recommends a total of \$164,144,000 and 1,902 full-time equivalent positions for the various departments, agencies and activities funded through this appropriation.

The allowance recommended by activity follows:

GOVERNMENTAL DIRECTION AND SUPPORT

Agency/Activity	FY 1998 approved	FY 1999 request	Less Intra-D.C.	FY 1999 appropriated request	Committee recommendation	Less Intra-D.C.	FY 1999 appropriated	Bill compared with—	
								FY 1998 approved	FY 1999 request
Council of the District of Columbia	8,575,000	9,388,000	0	9,388,000	9,388,000	0	9,388,000	813,000	0
Office of the District of Columbia Auditor	919,000	1,048,000	0	1,048,000	1,048,000	0	1,048,000	129,000	0
Advisory Neighborhood Commissions	562,000	573,000	0	573,000	0	0	0	(562,000)	(573,000)
Office of the Mayor	2,024,000	2,256,000	0	2,256,000	2,256,000	0	2,256,000	232,000	0
Office of the Secretary	2,069,000	2,146,000	0	2,146,000	2,146,000	0	2,146,000	77,000	0
Office of Communications	328,000	350,000	0	350,000	350,000	0	350,000	22,000	0
Office of Intergovernmental Relations	1,225,000	1,271,000	0	1,271,000	1,271,000	0	1,271,000	46,000	0
Office of the City Administrator	4,417,000	1,166,000	(240,000)	926,000	1,166,000	(240,000)	926,000	(3,251,000)	0
Office of Personnel	10,120,000	9,879,000	(916,000)	8,963,000	9,879,000	(916,000)	8,963,000	(241,000)	0
Department of Administrative Services	22,020,000	0	0	0	0	0	0	(22,020,000)	0
Office of Contracts and Procurement	0	18,804,000	(1,724,000)	17,080,000	18,804,000	(1,724,000)	17,080,000	18,804,000	0
Office of the Chief Technology Officer	0	17,898,000	(2,974,000)	14,924,000	17,898,000	(2,974,000)	14,924,000	17,898,000	0
Office of Property Management	0	36,270,000	(26,825,000)	9,445,000	36,270,000	(26,825,000)	9,445,000	36,270,000	0
Contract Appeals Board	634,000	603,000	0	603,000	603,000	0	603,000	(31,000)	0
Tax Revision Commission	500,000	0	0	0	0	0	0	(500,000)	0
Board of Elections and Ethics	2,947,000	2,954,000	0	2,954,000	2,954,000	0	2,954,000	7,000	0
Office of Campaign Finance	808,000	920,000	0	920,000	920,000	0	920,000	112,000	0
Public Employee Relations Board	413,000	559,000	0	559,000	559,000	0	559,000	146,000	0
Office of Employee Appeals	1,139,000	1,213,000	0	1,213,000	1,213,000	0	1,213,000	74,000	0
Metropolitan Washington Council of Governments	374,000	374,000	0	374,000	374,000	0	374,000	0	0
Independent Agencies:									
Office of Inspector General	5,731,000	7,430,000	0	7,430,000	7,430,000	0	7,430,000	1,699,000	0
Office of the Chief Financial Officer:									
Office of the Chief Financial Officer	4,948,000	89,411,000	(7,117,000)	82,294,000	89,411,000	(7,117,000)	82,294,000	84,463,000	0
Office of Budget and Planning	3,661,000	0	0	0	0	0	0	(3,661,000)	0
Office of Grants Management and Development ..	16,013,000	0	0	0	0	0	0	(16,013,000)	0
Office of Finance and Treasury	6,522,000	0	0	0	0	0	0	(6,522,000)	0
Office of Financial Operations and Systems	13,451,000	0	0	0	0	0	0	(13,451,000)	0
Office of Tax and Revenue	18,532,000	0	0	0	0	0	0	(18,532,000)	0
Total, Government Direction and Support	127,932,000	204,513,000	(39,796,000)	164,717,000	203,940,000	(39,796,000)	164,144,000	76,008,000	(573,000)

COUNCIL OF THE DISTRICT OF COLUMBIA

The Committee recommends a total of \$9,388,000 and 150 full-time equivalent positions (including \$9,382,000 from local funds and \$6,000 from other funds) for fiscal year 1999 for the operation of the legislative branch of government for the District.

The Council of the District is the elected legislative branch of the District government. Its mission is to enact laws, adopt the annual operating budget, and establish and oversee the programs and operations of District government agencies. The Council is composed of 13 members—five of whom including the Chairman, are elected at-large, and eight who are elected from wards.

OFFICE OF THE DISTRICT OF COLUMBIA AUDITOR

The Committee recommends \$1,048,000 and 12 full-time equivalent positions from local funds for fiscal year 1999 for the operation of this office.

The Office of the District of Columbia Auditor assist the Council of the District of Columbia in performing its oversight responsibilities, conducts statutory audits of various accounts, operations and programs of the District of Columbia government, and reviews revenue estimates in support of annual budgets and municipal bonds.

ADVISORY NEIGHBORHOOD COMMISSIONS

The bill deletes funds for the Advisory Neighborhood Commissions which consist of 37 chartered advisory neighborhood commissions which were established by the District of Columbia Self-Government and Governmental Reorganization Act to advise the District government on matters of public policy in areas such as planning, transportation, social service programs, health, safety and sanitation.

The Committee's action comes after several reports by the D.C. Auditor that taxpayer funds were not being spent properly. In one case, funds intended for community organizations went instead to the chairman of the area commission. In another instance, checks were written to a deceased relative.

OFFICE OF THE MAYOR

The Committee has approved the appropriation of \$2,256,000 and 39 full-time equivalent positions from local funds for fiscal year 1999 for the Office of the Mayor.

The Mayor, as the chief executive officer of the District of Columbia government, has overall responsibility for the implementation of programs and the administration of executive agencies.

OFFICE OF THE SECRETARY

The bill includes \$2,146,000 and 33 full-time equivalent positions (including \$2,067,000 and 31 full-time equivalent positions from local funds and \$79,000 and 2 full-time equivalent positions from other funds) for fiscal year 1999 for the Office of the Secretary.

The Office of the Secretary assists the Mayor and the executive agencies with their operations by providing ministerial and logistical support services, managing the District's records storage program and archives, and reviewing, publishing, and distributing

all District government rules and regulations and administrative orders.

OFFICE OF COMMUNICATIONS

The Committee recommends \$350,000 and six full-time equivalent positions from local funds for the Office of Communications for fiscal year 1999.

The Office of Communications assists the Mayor and the City Administrator in increasing public awareness and understanding of the services and operations of the District government by improving the quality of communications between the public and the District government.

OFFICE OF INTERGOVERNMENTAL RELATIONS

The bill includes \$1,271,000 and 16 full-time equivalent positions from local funds for the Office of Intergovernmental Relations for fiscal year 1999.

The Office of Intergovernmental Relations is responsible for assisting the Mayor by providing liaison with other branches and levels of the District, Federal, and regional governments.

OFFICE OF THE CITY ADMINISTRATOR/DEPUTY MAYOR FOR OPERATIONS

A total of \$926,000 and 13 full-time equivalent positions from local funds are included in the bill for the operation of the Office of the City Administrator/Deputy Mayor for Operations in fiscal year 1999.

The Office of the City Administrator/Deputy Mayor for Operations is responsible for assisting the Mayor in formulating and implementing District goals and priorities and to ensure the efficient and effective delivery of city services by overseeing the operations of the District and managing sensitive and new initiatives.

OFFICE OF PERSONNEL

The Committee recommends \$8,963,000 and 165 full-time equivalent positions (including \$7,938,000 and 144 full-time equivalent positions from local funds and \$1,025,000 and 21 full-time equivalent positions from other funds) for the Office of Personnel for the fiscal year 1999.

The Office of Personnel provides an effective human resource management program for the District of Columbia government through the recruitment, development and retention of a qualified work force.

OFFICE OF CONTRACTS AND PROCUREMENT

The Committee recommends \$17,080,000 and 234 full-time equivalent positions (including \$14,601,000 and 176 full-time equivalent positions from local funds, \$2,285,000 and 54 full-time equivalent positions from federal funds, and \$194,000 and four full-time equivalent positions from other funds) for the Office of Contracts and Procurement for fiscal year 1999.

The Office of Contracts and Procurement is responsible for providing its customers with breakthrough improvement in the cost,

quality and timeliness of delivery of goods and services by the District's supplier base.

OFFICE OF THE CHIEF TECHNOLOGY OFFICER

The bill includes \$14,924,000 and 52 full-time equivalent positions from local funds for the Office of the Chief Technology Officer for fiscal year 1999.

The Office of the Chief Technology Officer is responsible for articulating the manner in which the government leverages its investments in information technology to attain the government's goal of being an efficient and effective service provider.

DEPARTMENT OF PROPERTY MANAGEMENT

The Committee recommends \$9,445,000 and 78 full-time equivalent positions (including \$7,972,000 and 76 full-time equivalent positions from local funds and \$1,473,000 and two full-time equivalent positions from other funds) for the Department of Property Management for fiscal year 1999.

CONTRACT APPEALS BOARD

The Committee recommends \$603,000 and six full-time equivalent positions for the Contract Appeals Board for fiscal year 1999.

The Contract Appeals Board provides a quasi-judicial forum to assure that the contracting practices of District agencies are responsive, impartial, and expeditious.

BOARD OF ELECTIONS AND ETHICS

The Committee recommends a total of \$2,954,000 and 50 full-time equivalent positions from local funds for fiscal year 1999 for the Board of Elections and Ethics.

The Board of Elections and Ethics is responsible for the administration and enforcement of the election laws of the District of Columbia.

OFFICE OF CAMPAIGN FINANCE

The Committee recommends \$920,000 and 15 full-time equivalent positions from local funds for the Office of Campaign Finance for fiscal year 1999.

The Office of Campaign is responsible for the preservation of the confidence of the public in the integrity of the District government and to ensure trust by enforcing District of Columbia laws pertaining to campaign finance, lobbying, conflict of interest, and ethical conduct of public officials.

PUBLIC EMPLOYEE RELATIONS BOARD

The Committee recommends the total request of \$559,000 and four full-time equivalent positions from local funds for fiscal year 1999 for the Public Employee Relations Board.

The Board is responsible for solving labor-management disputes in the District government.

OFFICE OF EMPLOYEE APPEALS

The total budget request of \$1,213,000 and 15 full-time equivalent positions from local funds is included in the bill for the Office of Employee Appeals for fiscal year 1999.

The Office of Employee Appeals is an administrative hearing agency that adjudicates appeals filed by District employees concerning adverse actions, performance ratings, classifications, privacy and records management, erroneous employee payments, reductions-in-force, and grievances.

METROPOLITAN WASHINGTON COUNCIL OF GOVERNMENTS

The total budget request of \$374,000 from local funds is included in the bill as the District's share of the Council of Government's budget for fiscal year 1999.

The Metropolitan Washington Council of Governments is the cooperative association of the 16 major cities and counties in the metropolitan area. It was organized in 1957 and is the official planning agency for metropolitan Washington by designation of various Federal agencies. The Council provides the mechanism for interlocal and interstate cooperation in metropolitan Washington.

OFFICE OF INSPECTOR GENERAL

The appropriation of \$7,430,000 and 60 full-time equivalent positions from local funds is recommended for fiscal year 1999 for the Office of Inspector General.

The Office of Inspector General provides oversight of the District government's activities to prevent and detect fraud, abuse, and waste in the programs and operations.

OFFICE OF THE CHIEF FINANCIAL OFFICER

The Committee recommends \$82,294,000 and 954 full-time equivalent positions from local funds for the Office of the Chief Financial Officer for fiscal year 1999. The Office of the Chief Financial Officer is comprised of the former Office of Budget and Planning, Office of Finance and Treasury, Office of Financial Operations and Systems, Office and Tax and Revenue, and a portion of the former Department of Administrative Services.

The Office of the Chief Financial Officer is to assist the Mayor in the performance of the financial management functions of the District of Columbia government.

ECONOMIC DEVELOPMENT AND REGULATION

The Committee recommends a total of \$159,039,000 and 1,223 full-time equivalent positions for fiscal year 1999 for the department and agencies funded through this appropriation.

ECONOMIC DEVELOPMENT AND REGULATION

Agency/Activity	FY 1998 ap- proved	FY 1999 re- quest	Less Intra-D.C.	FY 1999 ap- propriated re- quest	Committee recommenda- tion	Less Intra-D.C.	FY 1999 ap- propriated	Bill compared with—	
								FY 1998 ap- proved	FY 1999 re- quest
Business Services and Economic Development	58,479,000	20,746,000	(2,106,000)	18,640,000	20,746,000	(2,106,000)	18,640,000	(37,733,000)	0
Office of Zoning	927,000	956,000	0	956,000	956,000	0	956,000	29,000	0
Department of Housing and Community Development	0	53,709,000	(1,200,000)	52,509,000	56,709,000	(1,200,000)	55,509,000	56,709,000	3,000,000
Department of Public and Assisted Housing	2,080,000	2,080,000	0	2,080,000	2,080,000	0	2,080,000	0	0
Department of Employment Services	57,319,000	57,132,000	(328,000)	56,804,000	57,132,000	(328,000)	56,804,000	(187,000)	0
Board of Appeals and Review	153,000	203,000	0	203,000	203,000	0	203,000	50,000	0
Board of Real Property Assessments and Appeals	286,000	293,000	0	293,000	293,000	0	293,000	7,000	0
Department of Consumer and Regulatory Affairs	14,527,000	24,554,000	0	24,554,000	24,554,000	0	24,554,000	10,027,000	0
Total, Economic Development and Regulation	133,771,000	159,673,000	(3,634,000)	156,039,000	162,673,000	(3,634,000)	159,039,000	28,902,000	3,000,000

DEPARTMENT OF BUSINESS SERVICES AND ECONOMIC DEVELOPMENT

The Committee recommends \$18,640,000 and 46 full-time equivalent positions (including \$6,640,000 and 46 full-time equivalent positions from local funds, and \$12,000,000 other funds) for the Department of Business Services and Economic Development in fiscal year 1999.

The Department of Business Services and Economic Development mission is to facilitate the creation and growth of wealth in the District of Columbia and expansion of its revenue base through: (1) the development and implementation of programs and policies for the retention, expansion and attraction of commerce and trade, including local, small and disadvantaged businesses; (2) efficiently, effectively and fairly regulating business activities and land and building use in the District of Columbia; and (3) developing and maintaining stable, and diverse attractive neighborhoods throughout the District of Columbia.

Business Improvement Districts.—Business improvement districts were established in 1997 as non-profit corporations by local legislation to supplement through the use of private contractors certain safety and maintenance services provided by the District government. The BIDs are self-supported through a voluntary tax paid by the businesses in the improvement district and collected by the city and transferred to a bank account established by each BID. The BIDs expect the voluntary tax in fiscal year 1999 to total \$12,000,000. By providing these supplemental services at their own expense, the BIDs relieve the District government of the costs of municipal services normally provided by the city. The Committee believes this is an excellent example of a successful public-private partnership and commends District officials as well as the business owners involved. Since the business owners have volunteered to tax themselves to provide municipal services for their business districts, a temporary exemption from District taxes was provided by the Chief Financial Officer. The Committee recommends language in the bill to make the exemption permanent. The Committee has also included language in the bill to clarify that BID funds are available for acquiring services from the Federal General Services Administration.

The Committee has been informed that the BIDs routinely report to the Department of Public Works streetlight outages, non-functioning pedestrian crosswalk signals, cracked and broken sidewalks, and alleys and streets in need of repairs. The reports should be of assistance to the District government in scheduling repairs and maintenance of the downtown infrastructure. The Committee requests the Department of Public Works to submit quarterly reports during fiscal year 1999 not later than 20 calendar days after the end of each quarter to the House and Senate Committees on Appropriations. The reports should include the date deficiencies were reported by the BIDs, the date the deficiencies were corrected and an explanation for deficiencies that have not been corrected. The Committee also requests a tax reconciliation report within 30 calendar days after the close of each taxing cycle from the Chief Financial Officer concerning BID assessments, collections and transfers.

OFFICE OF ZONING

The Committee recommends \$956,000 and 13 full-time equivalent positions (including \$485,000 and six full-time equivalent positions from local funds and \$471,000 and seven full-time equivalent positions from other funds) for the Office of Zoning for fiscal year 1999.

The Office of Zoning provides administrative, professional, and technical assistance to the Zoning Commission and the Board of Zoning Adjustment in the maintenance and regulation of zoning and the zoning process in the District of Columbia.

DEPARTMENT OF HOUSING AND COMMUNITY DEVELOPMENT

The Committee recommends \$55,509,000 and 164 full-time equivalent positions (including \$3,623,000 and eight full-time equivalent positions from local funds, \$47,424,000 and 156 full-time equivalent positions from Federal funds, and \$4,462,000 from other funds) for the Department of Housing and Community Development for fiscal year 1999. The Committee included \$3,000,000 for a U.S. Army Corps of Engineers cost analysis and for improvements recommended by the analysis along a portion of the Southwest Waterfront, at the historic Fish Market and Washington Marina.

The Department of Housing and Community Development promotes economic development initiatives, creates and maintains stable and viable mixed income neighborhoods, maintains and expands the city's tax base, and encourages self-sufficiency in its housing programs and policies, for the benefit of the District of Columbia residents by leveraging public dollars for private funding and resources.

KENTUCKY COURTS

The Committee notes with satisfaction the report of June 30, 1998, submitted by the Kentucky Courts Neighborhood Task Force describing the progress of the community and the D.C. Housing Authority Trustee in the development of a proposal for non-conventional housing at the Kentucky Courts Family Units site. The Committee commends the parties involved in the joint effort. The Committee appreciates the decision of the D.C. Housing Authority Trustee in removing the Kentucky Courts Family Units from the Occupied Housing Unit Rehabilitation Program while continuing to earmark \$1,000,000 for site redevelopment, pending further discussions with the Kentucky Courts Neighborhood Task Force on a redevelopment plan. The Committee looks forward to the continued progress of this partnership on this issue and the redevelopment of the Kentucky Courts Family Units into a highly successful project.

DEPARTMENT OF PUBLIC AND ASSISTED HOUSING

The bill includes \$2,080,000 from local funds for the Department of Public and Assisted Housing for the Tenant Assistance Program (TAP) for fiscal year 1999.

DEPARTMENT OF EMPLOYMENT SERVICES

The Committee recommends a total of \$56,804,000 and 649 full-time equivalent positions (including \$8,258,000 and 71 full-time equivalent positions from local funds, \$35,571,000 and 403 full-time equivalent positions from Federal funds, and \$12,975,000 and 175 full-time equivalent positions from other funds) for fiscal year 1999 for the Department of Employment Services.

The Department of Employment Services provides meaningful employment and training opportunities; ensures timely payment of benefits for unemployed and injured workers, and promotes safe, healthy, and productive work places for employees and employers.

BOARD OF APPEALS AND REVIEW

The Committee recommends \$203,000 and two full-time equivalent positions from local funds for the Board of Appeals and Review in fiscal year 1999.

The Board of Appeals and Review is the administrative agency commissioned to review agency decisions disputed by citizens and medical facilities.

BOARD OF REAL PROPERTY ASSESSMENTS AND APPEALS

The Committee recommends \$293,000 and three full-time equivalent positions from local funds for the Board of Real Property Assessment and Appeals for fiscal year 1999.

The mission of the Board of Real Property Assessments and Appeals is to ensure that real property, which comes before the Board for review, is assessed at 100 percent of its market value and is in equalization with similar properties.

DEPARTMENT OF CONSUMER AND REGULATORY AFFAIRS

The Committee recommends a total of \$24,554,000 and 346 full-time equivalent positions (including \$23,580,000 and 339 full-time equivalent positions from local funds, \$370,000 and 4 full-time equivalent positions from Federal funds, and \$604,000 and three full-time equivalent positions from other funds) for fiscal year 1999 for the Department of Consumer and Regulatory Affairs.

The Department of Consumer and Regulatory Affairs protects the health, safety, and welfare of District of Columbia residents by regulating business activities, land and building use, occupational and professional conduct and standards, rental housing and condominiums, and the physical environment for the District.

PUBLIC SAFETY AND JUSTICE

The Committee recommends a total of \$755,786,000 and 9,993 full-time equivalent positions for fiscal year 1999 for the public safety activities funded through this appropriation.

The allocation of funds by department and agency is shown in the following tabulation:

Agency/Activity	FY 1998 ap- proved	FY 1999 request	Less intra-D.C.	FY 1999 appro- priated request	Committee rec- ommendation	Less intra-D.C.	FY 1999 appro- priated	Bill compared with—	
								FY 1998 ap- proved	FY 1999 request
Metropolitan Police Department	272,383,000	300,370,000	(4,716,000)	295,654,000	301,570,000	(4,716,000)	296,854,000	29,187,000	1,200,000
Fire and Emergency Medical Services Department	98,851,000	101,638,000	(72,000)	101,566,000	104,878,000	(72,000)	104,806,000	6,027,000	3,240,000
Police and Fire Retirement System	47,700,000	35,100,000	0	35,100,000	35,100,000	0	35,100,000	(12,600,000)	0
Office of the Corporation Counsel	17,418,000	43,389,000	(3,554,000)	39,835,000	43,389,000	(3,554,000)	39,835,000	25,971,000	0
Settlements and Judgments	14,800,000	19,700,000	0	19,700,000	19,700,000	0	19,700,000	4,900,000	0
Department of Corrections	85,167,000	257,015,000	(2,158,000)	254,857,000	257,015,000	(2,158,000)	254,857,000	171,848,000	0
National Guard	858,000	1,783,000	0	1,783,000	1,783,000	0	1,783,000	925,000	0
Office of Emergency Preparedness	2,837,000	2,627,000	0	2,627,000	2,627,000	0	2,627,000	(210,000)	0
Commission on Judicial Disabilities and Tenure	125,000	138,000	0	138,000	138,000	0	138,000	13,000	0
Judicial Nomination Commission	78,000	86,000	0	86,000	86,000	0	86,000	8,000	0
Total, Public Safety and Justice	540,217,000	761,846,000	(10,500,000)	751,346,000	766,286,000	(10,500,000)	755,786,000	226,069,000	4,440,000

METROPOLITAN POLICE DEPARTMENT

The Committee has approved a total of \$296,854,000 and 4,680 full-time equivalent positions (including \$277,096,000 and 4,621 full-time equivalent positions from local funds, \$12,260,000 and 59 full-time equivalent positions from Federal funds, and \$7,498,000 from other funds) for fiscal year 1999 for the Metropolitan Police Department.

The Committee has included \$1,200,000 in Federal funds to finance the operations of the department's Office of Citizen Complaint Review. The Committee notes that the City Council acted on legislation to create the office after the regular budget process had concluded at the local level. The Committee also recommends increases of \$1,026,000 for inflationary adjustments, step increases for Compensation Units 1 and 2, \$1,115,000 for pay increases for nonunion employees, \$189,000 for water services, \$17,000,000 for pay raises for sworn officers, \$4,900,000 for information technology, \$4,000,000 to lease equipment as part of the master lease program, and \$3,300,000 to pay for contractual support of the Red Light Initiative.

The mission of the Metropolitan Police Department is to provide law enforcement and other police services to people living, working and visiting the District of Columbia and to improve the quality of life in the city.

FIRE AND EMERGENCY MEDICAL SERVICES DEPARTMENT

A total of \$104,806,000 and 1,764 full-time equivalent positions (including \$101,557,000 and 1,764 full-time equivalent positions from local funds, \$3,240,000 from Federal funds and \$9,000 from other funds) is recommended for fiscal year 1999 for the Fire and Emergency Medical Services Department.

Fire Fighter Pay Raises.—Included in the Committee's recommendation is \$3,240,000 in Federal funds for a 5.5 percent salary increase for fire fighters to be effective and paid beginning October 1, 1998.

The mission of the Fire and Emergency Medical Services Department is to improve the quality of life to those who choose to live, work, visit and do business in the District of Columbia by preventing fires before they occur; extinguishing those fires that do occur; and providing emergency medical and ambulance service.

POLICE AND FIRE RETIREMENT SYSTEM

A total of \$35,100,000 from local funds is recommended for fiscal year 1999 for the City's contribution to the police and fire retirement system.

The Police and Fire Retirement System provides annuity payments and other retirement and disability benefits for Metropolitan Police and Fire Department retirees and survivors.

OFFICE OF THE CORPORATION COUNSEL

The Committee has approved \$39,835,000 and 482 full-time equivalent positions (including \$23,332,000 and 298 full-time equivalent positions from local funds, \$12,319,000 and 180 full-time

equivalent positions from Federal funds, and \$4,184,000 and four full-time equivalent positions from other funds) for fiscal year 1999 for the Office of the Corporation Counsel.

The mission of the Office of the Corporation Counsel is to conduct all legal business for the District of Columbia including all suits instituted by and against the government thereof.

SETTLEMENTS AND JUDGMENTS

The Committee recommends \$19,700,000 from local funds for fiscal year 1999 for this special account to settle claims and lawsuits and pay judgments in all types of tort cases entered against the District government.

DEPARTMENT OF CORRECTIONS

The bill includes the total request of \$254,857,000 and 2,996 full-time equivalent positions (including \$71,349,000 and 775 full-time equivalent positions from local funds, \$1,500,000 and four full-time equivalent positions from Federal funds and \$182,108,000 and 2,217 full-time equivalent positions from other funds) for fiscal year 1999 for the Department of Corrections.

The mission of the Department of Corrections is to ensure public safety and uphold the public trust by providing for the safety and secure confinement of pre-trial detainees and sentenced prisoners and to do so fairly, without undue suffering and as efficiently as possible.

NATIONAL GUARD

The Committee recommends \$1,783,000 and 30 full-time equivalent positions from local funds for the District's support of the National Guard during fiscal year 1999.

The mission of the District of Columbia National Guard is to serve as an integral component of the nation's military forces when activated and is trained to respond during civil emergencies or disturbances to protect life, property, and the interest of the District of Columbia.

OFFICE OF EMERGENCY PREPAREDNESS

A total of \$2,627,000 and 38 full-time equivalent positions (including \$1,619,000 and 26 full-time equivalent positions from local funds and \$1,008,000 and 12 full-time equivalent positions from Federal funds) are recommended for the fiscal year 1999 for the Office of Emergency Preparedness.

The mission of the Office of Emergency Preparedness is providing 24-hour emergency assistance by mobilizing and deploying personnel and resources, updating emergency operations plans and strategies, training emergency personnel, managing special events, warning and informing the public of emergencies and disasters in order to save lives and to protect property in the District of Columbia.

COMMISSION ON JUDICIAL DISABILITIES AND TENURE

The Committee recommends \$138,000 and two full-time equivalent positions from local funds for the Commission on Judicial Disabilities and Tenure for fiscal year 1999.

The mission of the Commission on Judicial Disabilities and Tenure is to provide for the preservation of an independent and fair judiciary by making determinations regarding the discipline, involuntary retirement, and reappointment of judges of the District of Columbia courts.

JUDICIAL NOMINATION COMMISSION

The budget request of \$86,000 and one full-time equivalent position from local funds is recommended for fiscal year 1999 for the Judicial Nomination Commission.

The mission of the Judicial Nomination Commission is to select and recommend to the President of the United States nominees to fill judicial vacancies in the District of Columbia Court of Appeals and the Superior Court.

PUBLIC EDUCATION SYSTEM

A total of \$793,725,000 and 11,594 full-time equivalent positions is recommended for the operation of the activities included within this appropriation title.

A summary of the allocations to the agencies and offices under this heading compared with the budget estimates follows:

PUBLIC EDUCATION SYSTEM

Agency/activity	FY 1998 ap- proved	FY 1999 request	Less intra-D.C.	FY 1999 ap- proved request	Committee-rec- ommendation	Less intra-D.C.	FY 1999 ap- proved	Bill compared with—	
								FY 1998 ap- proved	FY 1999 request
Board of Education (Public Schools)	567,099,000	648,159,000	(3,354,000)	644,805,000	648,159,000	(3,354,000)	644,805,000	81,060,000	0
Public Charter Schools	1,235,000	12,235,000	0	12,235,000	32,626,000	0	32,626,000	31,391,000	20,391,000
Teachers' Retirement System	9,700,000	18,600,000	0	18,600,000	18,600,000	0	18,600,000	8,900,000	0
University of the District of Columbia	81,287,000	81,525,000	(9,437,000)	72,088,000	81,525,000	(9,437,000)	72,088,000	238,000	0
Public Library	22,036,000	23,419,000	0	23,419,000	23,419,000	0	23,419,000	1,383,000	0
Commission on the Arts and Humanities	2,057,000	2,187,000	0	2,187,000	2,187,000	0	2,187,000	130,000	0
Total, Public Education System	683,414,000	786,125,000	(12,791,000)	773,334,000	806,516,000	(12,791,000)	793,725,000	123,102,000	20,391,000

BOARD OF EDUCATION—PUBLIC SCHOOLS

An appropriation of \$644,805,000 and 10,223 full-time equivalent positions (including \$545,000,000 and 8,900 full-time equivalent positions from local funds, \$95,121,000 and 1,227 full-time equivalent positions from Federal funds, and \$4,684,000 and 96 full-time equivalent positions from other funds) for the public school system are approved for fiscal year 1999.

The mission of the District of Columbia Public Schools is to a viable and comprehensive system of publicly supported education for students from pre-kindergarten through grade twelve. The District of Columbia Public Schools, under the direction of the appointed Board of Trustees and the management of the Superintendent, provide services including comprehensive programs at the elementary, junior and senior high school levels. Additionally, special educational services for the handicapped students and career training opportunities for adults at career development centers are provided.

The Committee's recommendation provides a substantial budget increase of \$81,060,000 or 14.3 percent for the District of Columbia Public Schools (DCPS), and an increase of \$31,391,000 or 254 percent for public charter schools in the District of Columbia. (A discussion of public charter schools follows after public schools.) In the public schools, math and reading test scores are up slightly in all grades, some central office staffing reductions have been made, and summer school sessions have been held. The administration of aging school facilities has been transferred to the U.S. Army Corps of Engineers, and this bill includes language sufficient to formalize that relationship. The number of students enrolled in public charter schools has continued to grow and succeed, demonstrating the value of viable additional public education options for the children of the District.

While the Committee commends the Superintendent, the staff and teachers, and the District's students and parents for the progress made thus far, the District's public schools have a long way to go before one may reasonably describe them as a world-class system befitting a national capital and its people. In the interest of the city's children and its future, the Committee will continue to take a great interest in the improvement of public education in the District of Columbia, and will continue to hold District schools accountable for results. Furthermore, the bill includes language prohibiting government funds from being used to provide public education to non-D.C. residents who do not pay full non-resident tuition, and prohibits government funds to anyone providing false information regarding school enrollment or attendance information. In this way, the District of Columbia Public Schools can more vigorously pursue its non-resident student tuition compliance and enforcement program, so that District funds will be used to educate District children, and out-of-District residents will pay customary non-resident tuition. In addition, recognizing the importance of technology and high-tech skills for District students so they can meet the challenges of the 21st Century, the Committee directs the District of Columbia Public Schools to make use of the "21st Century Classrooms Act" (Public Law 105-34, Title II B, Sec.

224), and to consider working with the not-for-profit Detwiler Foundation Computers for Schools Program, to bring additional upgraded computers and technology to the District's schoolchildren.

SPECIAL EDUCATION

The 14.3 percent increase requested for the DC Public Schools was due in large part to increases in the cost of providing special education, and to other mandated costs to the school system. The Committee is particularly concerned about the state of education for children with disabilities in the District of Columbia. The *Mills* case brought in the District of Columbia provided the foundation of Federal special education law over 20 years ago. District schools failed to provide children with disabilities a proper education then; for many reasons, not all of which are the fault of the school administration, DC schools are failing to provide children with disabilities a proper education now. The District's budget request, and its process of program development to ensure a free appropriate public education for children with disabilities, represents a reasonable effort to right a generation of wrong.

According to DCPS, its fiscal year 1999 budget request includes \$156 million for special education. This request is nearly twice its fiscal year 1998 request, and \$51 million above its projected fiscal year 1998 expenditures. It provided for \$85 million for special education staff; \$71 million in special education for private school placements, including \$44 million for tuition, \$24 million for transportation, and \$3 million for legal fees, providing education for 1,461 students with disabilities placed in private schools in the District, Maryland and Virginia, for an average cost per student of \$48,600. The District must take immediate action to replace a broken special education system with one that works, so that it can bring under control what appears to be extremely high costs for such special education private placements.

Given the growth in legal expenses and litigation associated with special education in the District of Columbia and the usurping of resources from education to pay attorney fees, the bill includes language limiting the award of attorney fees in special education cases to a level stated in the D.C. Code and prevailing in the community. The language also prohibits the award of attorney fees in administrative proceedings. In this way, the District's compliance with the Individuals with Disabilities Education Act (IDEA) will focus more clearly on teaching and learning rather than on litigation and expensive legal fees.

The Committee has been urged by representatives of the District of Columbia Public Schools and by others to adopt several meritorious legislative provisions regarding IDEA. These provisions include: relief from the *Mills* decree requirement to place children with disabilities in appropriate educational settings within 50 days of referral, by increasing the placement period to 120 days, consistent with other States; a requirement that private schools providing special education services enter into contracts with the District of Columbia Public Schools; and a requirement that when private placements are required, that they be located in the District of Columbia to the extent practicable. The Committee urges the appropriate bodies to address and act upon these legislative requests.

FACILITIES

The bill includes language requested by the District of Columbia Public Schools clarifying its relationship with the Army Corps of Engineers for the repair and maintenance of aging facilities. The D.C. Public Schools recently entered into a Memorandum of Understanding with the U.S. Army Corps of Engineers under which the Corps is providing technical assistance to the District's public schools to support implementation of the public schools' \$84,000,000 fiscal year 1998 capital improvement program. In light of the limited capacity of the District's public schools with its current staffing levels to manage an on-going large-scale capital program, the well-established qualifications of the Corps in this area, and the early success of the partnership under the MOA, the Committee has included language, at the request of District school officials and the Corps, allowing the Corps to assume a more comprehensive role in implementing the school system's capital program in fiscal year 1999 and beyond. The Committee's recommendations will allow the corps to assume contracting authority over the public schools' capital projects with the mutual agreement of both the school system and the Corps. The provision allows the Corps to provide the same services to the District's public schools that it currently provides to any Federal agency.

REIMBURSEMENT TO BOY SCOUTS OF AMERICA

The Committee recommends language requiring the school system to reimburse the National Capital Area Council of the Boy Scouts of America for services, including staff, curriculum, and support materials, provided on behalf of 12,600 students at 39 public schools during fiscal year 1998. The Committee has also earmarked \$400,000 in fiscal year 1999 for funds for the continuation and expansion of the present program to 78 schools. The Committee received testimony from public school teachers who stated that the Boy Scouts program is varied at every grade level and ". . . has filled a void of current curriculum" and ". . . allows students to deal with issues that are relevant to their everyday lives."

TOTAL FUNDS AVAILABLE FOR PUBLIC SCHOOLS

The total funds available to the public school system in fiscal year 1999 follows:

Total resources for fiscal year 1999

[In thousands]

Operating Expenses:	
Appropriation recommended in bill	\$545,000
Federal grants	95,121
Private and other funds	4,684
Intra-District funds	3,354
	<hr/>
Total, operating expenses	648,159

PUPIL MEMBERSHIP

For the 1998–1999 school year, the number of students in the District's public school system based on the very limited information provided to the Committee is expected to decrease by 2,828 to

74,283. The Committee was not provided with an explanation of the decrease but it should be noted that the projected enrollment in public charter schools for the 1998–1999 school year is 4,400. The following table shows annual pupil membership statistics from 1969–1970 to the 1998–1999 estimates:

PUPIL MEMBERSHIP, 1969–70 THROUGH 1997–98

	Fall	Enrollment	Change
1969		145,584	0
1970		142,857	(2,727)
1971		139,650	(3,207)
1972		136,783	(2,867)
1973		132,438	(4,345)
1974		128,389	(4,049)
1975		126,568	(1,821)
1976		122,586	(3,982)
1977		116,595	(5,991)
1978		113,858	(2,737)
1979		106,156	(7,702)
1980		99,225	(6,931)
1981		94,425	(4,800)
1982		91,105	(3,320)
1983		88,843	(2,262)
1984		87,397	(1,446)
1985		87,092	(305)
1986		86,405	(687)
1987		87,539	1,134
1988		85,306	(2,233)
1989		81,301	(4,005)
1990		80,694	(607)
1991		80,618	(76)
1992		80,937	319
1993		80,678	(259)
1994		80,450	(228)
1995		79,802	(648)
1996		78,648	(1,154)
1997		77,111	(1,537)
1998		¹ 74,283	(2,828)

¹ Based on FY 1999 School-Based Staffing Model, dated July 15, 1998.

With the amount recommended in the bill, per pupil expenditures for the 1998–1999 school year from all sources will total \$8,726 of which \$7,337 will be from District funds and \$1,389 will be from Federal and other funds.

PUBLIC CHARTER SCHOOLS

The Committee recommends \$32,626,000 for public charter schools (including \$12,235,000 from local funds and \$20,319,000 from Federal funds) for the fiscal year 1999.

The Committee's recommendation reflects an increase of \$29,250,000 above the fiscal year 1998 amount of \$3,376,000 due to the considerable increase in the number of students planning to attend public charter schools in the District.

The Committee recognizes the vigor and innovation in public education provided by public charter schools in the District of Columbia. Public charter schools provide parents a viable, quality alternative to traditional public education, providing the District's children expanded educational opportunities, and motivating through market forces real improvements in the District of Columbia Public Schools.

The Committee recommends additional Federal funds of \$20,391,000 which when added to local funding of \$12,235,000 will provide full funding of \$32,626,000 for the Charter School program based on the projected enrollment of 4,400 students and the Council-enacted per-pupil formula. The purposeful underfunding of the Charter Schools despite a mandated formula for such funding causes the Committee great concern. The Committee reiterates its strong support for Charter Schools and encourages the control board and District of Columbia Public School officials to implement the spirit as well as the letter of the Charter Schools Act.

The District budget request shortchanged by almost two-thirds the amount of funding plausibly mandated by law for public charter schools. The District of Columbia School Reform Act clearly describes a per-pupil funding formula for charter schools. While the Committee understands that the District's budget request may be assembled at a time somewhat before reliable charter school enrollment projections may be available, the Committee directs the District of Columbia, including the control board, to adhere to the per-pupil funding formula for public charter schools. As noted earlier, the Committee's recommendation fully funds public charter schools to a level of \$32,626,000 so that each public charter school may be funded in accordance with the law. The bill also provides \$485,000 for the District of Columbia Public Charter School Board.

The Committee received testimony from the District of Columbia Public Schools and from the community of public charter school operators and supporters regarding the issues of accountability and governance. The record shows that public charter schools are already subject to three kinds of accountability: market forces, their own boards of trustees, and their chartering authorities, which would be either the elected District of Columbia school board, or the District of Columbia public charter school board. One poor-performing public charter school, the Marcus Garvey School chartered by the elected DC school board, was closed during the 1997-98 school year. The Committee directs the District to apply the provisions of existing law under the District of Columbia School Reform Act in ensuring adequate academic and financial accountability. On the matter of governance, both the District of Columbia Public Schools and the charter school community suggested that Congress authorize the creation of a State Education Agency (SEA) in the District of Columbia. The District once had an SEA, but it was eliminated in the mid 1990s, as the District had only one local education agency (LEA), the District of Columbia Public Schools. However, the emergence of charter schools designated as LEAs now means that the District encompasses more than one LEA. The reestablishment of an SEA has merit. The Committee directs the city to investigate the feasibility of establishing an SEA in the District of Columbia, taking into account the expertise of other SEAs, DC Public Schools and the DC public charter school community, and to make its report to this Committee and to the authorizing committee as part of the fiscal year 2000 budget request. The Committee was urged to include authorizing legislation creating an SEA in the District of Columbia. This matter should be addressed by the appropriate bodies in a timely manner.

The Committee has been urged to include authorizing legislation making new public charter schools in the District of Columbia eligible for Title I, IASA, payments during their first year of operation based upon enrollment in their first year of operation, rather than upon the previous year's enrollment which would be zero. This issue is important to the development and survival of quality public charter schools. The Committee has also been urged to include legislative language providing a sibling preference for enrollment in new public charter schools. These are issues that should be addressed by the appropriate bodies in a timely manner.

ADMISSIONS CRITERIA

The Committee is concerned about reports that representatives of charter schools may be limiting their recruitment to private school students and public school students with a high grade point average. The Committee notes that D.C. Code, section 31-2853.16, states that "a public charter school may not limit enrollment on the basis of a student's . . . intellectual or athletic ability, measures of achievement or aptitude . . .". In fact, the only limitation permitted is ". . . to specific grade levels."

The purpose of charter schools is to complement the public education system within the District of Columbia and enhance the opportunities for public school students to attain a quality education. The success of charter schools is dependent on them providing a quality educational option to *all* public school students. Charter schools are not a publicly financed alternative to private schools. They are a publicly financed alternative for public school students. Any active recruitment of private school students could reduce the openings available for other public school students and reduce the educational opportunities for public school students that the charter schools were intended to provide. This effort coupled with targeting public school recruitment only to those students with high academic credentials directly harms the public school system and limits the opportunity to attend charter schools to those who are already succeeding in the public school system. Charter schools will not improve the public school system unless they provide educational alternatives to all public school children, especially those who are not excelling in the public schools. Given the serious nature of these reports, the Committee directs the chartering authorities to investigate these allegations and ensure the implementation of a recruitment protocol that eliminates any potential for targeted recruitment based on academic standing or other prohibited practices specified in section 31-2853.16 of the D.C. Code. The Committee directs the chartering authorities to document current and projected recruitment practices of charter schools and to develop a joint protocol on recruitment practices. The Committee requests the chartering authorities to report back to the Committee by January 10, 1999 on these issues and the implementation of the protocol.

RECOVERY OF ASSETS OF DEFUNCT CHARTER SCHOOLS

The Committee is concerned with the disposition of assets purchased with taxpayer funds by charter schools whose charters are revoked or are not renewed. The Committee believes that any unencumbered funds and all equipment and property purchased

with public funds must revert to the ownership of the eligible chartering authority that granted the charter or the District of Columbia government through a procedure established by the Chief Financial Officer in consultation with District public school officials, eligible chartering authorities, and public charter schools. The procedures for the recovery of equipment and property should include recoverable assets but not intangible or irrecoverable costs such as rental or leasing fees, normal maintenance, and limited renovations. The Committee requests a report by January 31, 1999, from the Chief Financial Officer and the other parties involved on the status of these procedures.

TEACHERS' RETIREMENT SYSTEM

The Committee recommends the sum of \$18,600,000 from local funds for Teachers' Retirement and Annuity Payments in fiscal year 1999.

The Teachers' Retirement System provides annuity payments and other retirement and disability benefits for retired District teachers and their survivors.

UNIVERSITY OF THE DISTRICT OF COLUMBIA

The Committee recommends the sum of \$72,088,000 and 928 full-time equivalent positions (including \$40,148,000 and 572 full-time equivalent positions from local funds, \$14,079,000 and 167 full-time equivalent positions from Federal funds, and \$17,861,000 and 189 full-time equivalent positions from other funds) for the University in fiscal year 1999.

The University of the District of Columbia is the nation's only urban land grant institution. Its mission is to improve the quality of life by meeting higher education needs and aspirations of the residents of the District of Columbia at the lowest possible cost.

PUBLIC LIBRARY

The Committee recommends approval of the \$23,419,000 and 434 full-time equivalent positions (including \$22,326,000 and 422 full-time equivalent positions from local funds, \$686,000 and ten full-time equivalent positions from Federal funds, and \$407,000 and two full-time equivalent positions from other funds) requested for fiscal year 1999.

The mission of the Public Library is to acquire and organize information, including books and other materials, to meet the educational, cultural and recreational needs of adults and children in the community; and to provide free access to these materials and services in a manner "convenient to the homes and offices of all residents."

COMMISSION ON THE ARTS AND HUMANITIES

An appropriation of \$2,187,000 and nine full-time equivalent positions (including \$1,826,000 and two full-time equivalent positions from local funds and \$361,000 and seven full-time equivalent positions from Federal funds) are recommended for the Commission on the Arts and Humanities for fiscal year 1999.

The Commission on the Arts and Humanities objectives are to enrich the quality of life for the people of the District of Columbia through the arts, in partnership with the community.

HUMAN SUPPORT SERVICES

A total of \$1,514,751,000 and 3,454 full-time equivalent positions is recommended for the departments and agencies funded through this appropriation title.

A summary comparing the Committee's recommendations with the estimates by department and activity follows:

HUMAN SUPPORT SERVICES

Agency/Activity	FY 1998 Approved	FY 1999 Request	Less Intra-D.C.	FY 1999 Appropriated Request	Committee recommendation	Less Intra-D.C.	FY 1999 Appropriated	Bill compared with—	
								FY 1998 Approved	FY 1999 Request
Department of Human Development	635,360,000	393,069,000	(1,653,000)	391,416,000	393,069,000	(1,653,000)	391,416,000	(242,291,000)	0
Department of Health	961,389,000	997,782,000	(1,702,000)	996,080,000	997,782,000	(1,702,000)	996,080,000	36,393,000	0
Department of Recreation and Parks	26,088,000	27,316,000	(3,199,000)	24,119,000	27,316,000	(3,199,000)	24,119,000	1,230,000	0
Office on Aging	18,392,000	18,264,000	(648,000)	17,616,000	18,264,000	(648,000)	17,616,000	(128,000)	0
Public Benefit Corporation Subsidy	44,335,000	46,835,000	0	46,835,000	46,835,000	0	46,835,000	2,500,000	0
Unemployment Compensation Fund	10,678,000	10,678,000	0	10,678,000	10,678,000	0	10,678,000	0	0
Disability Compensation Fund	21,089,000	21,089,000	0	21,089,000	21,089,000	0	21,089,000	0	0
Department of Human Rights	927,000	1,044,000	0	1,044,000	1,044,000	0	1,044,000	117,000	0
Office on Latino Affairs	666,000	685,000	(30,000)	655,000	685,000	(30,000)	655,000	19,000	0
Commission for Women	20,000	0	0	0	0	0	0	(20,000)	0
D.C. Energy Office	5,219,000	5,219,000	0	5,219,000	5,219,000	0	5,219,000	0	0
Total, Human Support Services	1,724,163,000	1,521,983,000	(7,232,000)	1,514,751,000	1,521,983,000	(7,232,000)	1,514,751,000	(202,180,000)	0

DEPARTMENT OF HUMAN DEVELOPMENT

A total of \$391,416,000 and 1,932 full-time equivalent positions (including \$188,840,000 and 799 full-time equivalent positions from local funds, \$197,705,000 and 1,126 full-time equivalent positions from Federal funds, and \$4,871,000 and seven full-time equivalent positions from other funds) are recommended in the bill for the Department of Human Development for fiscal year 1999.

The Department of Human Development sets policy and administers the delivery of social and mental health services; implement and administers the District's program under the Personal Responsibility and Work Opportunity Reconciliation Act; and to serve as the focal point for policy and implementation of the Temporary Assistance for Needy Families program with in the District.

DEPARTMENT OF HEALTH

The Committee recommends \$996,080,000 and 1,082 full-time equivalent positions (including \$311,377,000 and 359 full-time equivalent positions from local funds, \$678,850,000 and 667 full-time equivalent positions from Federal funds, and \$5,853,000 and 56 full-time equivalent positions from other funds) for the Department of Health for fiscal year 1999.

The Department of Health sets policy and administers the delivery of health care services, implements and administers the District's programs under the Social Security Act Title XIX, and serves as the focal point for policies affecting and safe guarding public health within the District.

DEPARTMENT OF RECREATION AND PARKS

An appropriation of \$24,119,000 and 385 full-time equivalent positions (including \$21,952,000 and 366 full-time equivalent positions from local funds, \$34,000 from Federal funds, and \$2,133,000 and 19 full-time equivalent positions from other funds) are recommended for fiscal year 1999 for the Department of Recreation and Parks.

The mission of the Department of Recreation and Parks is to provide quality leisure services to residents and visitors to the District of Columbia in safe, well-maintained parks and facilities; to be environmentally responsible; to deliver programs that are stimulating, enriching, and culturally sensitive; to strategically manage financial and human resources; to provide adaptive programs and facilities for challenged customers; and to attain our goals and objectives through a dedicated team supported by volunteers, and public and private partnerships.

OFFICE ON AGING

The Committee recommends the sum of \$17,616,000 and 23 full-time equivalent positions (including \$12,315,000 and 14 full-time equivalent positions from local funds, \$5,300,000 and nine full-time equivalent positions from Federal funds, and \$1,000 from other funds) for the Office on Aging for fiscal year 1999.

The Office on Aging develops and carries out a comprehensive and coordinated system of health, education, employment, and so-

cial services for the District's elderly who are 60 years of age and older.

DISTRICT OF COLUMBIA GENERAL HOSPITAL PAYMENT (PUBLIC
BENEFIT CORPORATION)

A total of \$46,835,000 from local funds is recommended as the District's share of the operating costs of the city's public acute care hospital in fiscal year 1999.

The District of Columbia General Hospital Payment (Public Benefit Corporation) subsidy provides financing support for the Public Benefit Corporations uncompensated health care and service delivery to District residents.

UNEMPLOYMENT COMPENSATION FUND

An appropriation of \$10,678,000 from local funds is recommended for fiscal year 1999 for the Unemployment Compensation Fund.

The mission of the Unemployment Compensation Fund is to provide unemployment compensation to eligible former District government employees, during periods of unemployment, as a result of separation through no fault of their own.

DISABILITY COMPENSATION FUND

A total of \$21,089,000 from local funds is recommended for the Disability Compensation Fund for fiscal year 1999.

The mission of the Disability Compensation Fund is to provide District government employees injured on the job with workers' compensation, including medical care, vocational rehabilitation, compensation for wage loss, and survivors' compensation.

OFFICE OF HUMAN RIGHTS

The sum of \$1,044,000 and 16 full-time equivalent positions (including \$938,000 and 16 full-time equivalent positions from local funds, and \$106,000 from Federal fund) are recommended for the Office of Human Rights for fiscal year 1999.

The mission of the Office of Human Rights is to ensure an end to illegal discriminatory practices in employment, housing and commercial space, public accommodations, education institutions, and District government contracting, for the private sector, as well as, District government employees.

OFFICE ON LATINO AFFAIRS

The Committee recommends the sum of \$655,000 and three full-time equivalent positions from local funds for the Office on Latino Affairs for fiscal year 1999.

The objective of the Office on Latino Affairs is to ensure that health, education, employment, and social services are available to the latino community within the District of Columbia.

ENERGY OFFICE

The Committee recommends the appropriation of \$5,219,000 and 13 full-time equivalent positions (including \$4,687,000 and ten full-time equivalent positions from Federal funds and \$532,000 and

three full-time equivalent positions from other funds) for fiscal year 1999 for the Energy Office.

The mission of the Energy Office is to enhance the District's quality-of-life and economic competitiveness through initiatives which improve energy efficiency. These initiatives include education programs, energy-saving regulations, direct conservation, and energy assistance services.

PUBLIC WORKS

A total of \$266,912,000 and 1,408 full-time equivalent positions for fiscal year 1999 is recommended in the bill for activities funded through this appropriation.

A summary comparing the Committee's recommendations with the estimates by department and activity follows:

PUBLIC WORKS

Agency/activity	FY 1998 ap- proved	FY 1999 request	Less intra-D.C.	FY 1999 ap- proved request	Committee rec- ommendation	Less intra-D.C.	FY 1999 ap- proved	Bill compared with—	
								FY 1998 ap- proved	FY 1999 request
Department of Public Works	149,458,000	139,697,000	(21,416,000)	118,281,000	139,697,000	(21,416,000)	118,281,000	(9,761,000)	0
Department of Motor Vehicles	0	12,923,000	(858,000)	12,065,000	12,923,000	(858,000)	12,065,000	12,923,000	0
Taxicab Commission	848,000	716,000	0	716,000	716,000	0	716,000	(132,000)	0
Washington Metropolitan Area Transit Commission	91,000	81,000	0	81,000	81,000	0	81,000	(10,000)	0
Washington Metropolitan Area Transit Authority (Metro)	127,230,000	132,319,000	0	132,319,000	132,319,000	0	132,319,000	5,089,000	0
School Transit Subsidy	3,450,000	3,450,000	0	3,450,000	3,450,000	0	3,450,000	0	0
Total, Public Works	281,077,000	289,186,000	(22,274,000)	266,912,000	289,186,000	(22,274,000)	266,912,000	8,109,000	0

DEPARTMENT OF PUBLIC WORKS

The Committee recommends the appropriation of \$118,281,000 and 1,191 full-time equivalent positions (including \$110,143,000 and 1,075 full-time equivalent positions from local funds, \$3,124,000 and 48 full-time equivalent positions from Federal funds, and \$5,014,000, and 68 full-time equivalent positions from other funds) for the Department of Public Works for fiscal year 1999.

The mission of the Department of Public Works is to improve the overall quality of life in the District of Columbia and enhance the District's ability to compete for residents, business, tourism and trade.

Refund of \$17.8 million in traffic ticket overpayments.—The Committee recommends language in section 106 directing the District of Columbia to refund by September 30, 1999, up to \$17,800,000 of overpayments collected by the District's Department of Public Works for parking ticket violations as reported by the District of Columbia Auditor in a report dated March 19, 1998. According to the audit, 60 percent of the overpayments were made by non-residents of the city. The Committee requests a report by March 30, 1999, on the status of this refund effort.

DEPARTMENT OF MOTOR VEHICLES

The Committee recommends \$12,065,000 and 208 full-time equivalent positions (including \$10,944,000 and 198 full-time equivalent positions from local funds, \$92,000 and three full-time equivalent positions from Federal funds and \$1,029,000 and seven full-time equivalent positions from other funds) for the Department of Motor Vehicles in fiscal year 1999.

The Department of Motor Vehicles is to help improve the District's economic competitiveness and the quality of life by fostering the safe operation of motor vehicles on the District's streets in accordance with applicable laws and regulations.

TAXICAB COMMISSION

A total of \$716,000 and nine full-time equivalent positions (including \$305,000 and six full-time equivalent positions from local funds and \$411,000 and three full-time equivalent positions from other funds) are recommended for the Taxicab Commission for fiscal year 1999.

The mission of the Taxicab Commission is to ensure that the public is provided with safe and reliable taxicab and other transportation services through the regulation of the public vehicle-for-hire industry in the District of Columbia.

WASHINGTON METROPOLITAN AREA TRANSIT COMMISSION

The Committee recommends \$81,000 from local funds for fiscal year 1999 for the Transit Commission.

The mission of the Washington Metropolitan Area Transit Commission is to ensure that the public is provided with responsible and reliable transportation services through the regulation of privately-owned, for-hire passenger carriers serving the region.

WASHINGTON METROPOLITAN AREA TRANSIT AUTHORITY

The Committee recommends approval of the requested \$132,319,000 from local funds for fiscal year 1999 for the District's share of the operating expenses and debt services for Metrorail and Metrobus operations.

The mission Washington Metropolitan Area Transit Authority is to provide safe, convenient, and cost-efficient mass transit service within the District of Columbia and throughout the Washington Metropolitan Area.

SCHOOL TRANSIT SUBSIDY

The bill includes \$3,450,000 from local funds for fiscal year 1999 for the school transit subsidy.

The School Transit Subsidy provides a subsidy for school children who use metrobus and metrorail for educationally related transportation.

FINANCING AND OTHER USES

The Committee recommends a total of \$451,623,000 for the following appropriation titles:

FINANCING AND OTHER USES

Agency/activity	FY 1998 ap- proved	FY 1999 request	Less Intra-D.C.	FY 1999 ap- proved request	Committee rec- ommendation	Less Intra-D.C.	FY 1999 ap- proved	Bill compared with—	
								FY 1998 ap- proved	FY 1999 request
Washington Convention Center Transfer Payment	5,400,000	5,400,000	0	5,400,000	5,400,000	0	5,400,000	0	0
Repayment of Loans and Interest	384,430,000	382,170,000	0	382,170,000	382,170,000	0	382,170,000	(2,260,000)	0
Repayment of General Fund Recovery Debt	39,020,000	38,453,000	0	38,453,000	38,453,000	0	38,453,000	(567,000)	0
Interest on Short-Term Borrowing	12,000,000	11,000,000	0	11,000,000	11,000,000	0	11,000,000	(1,000,000)	0
Certificate of Participation	7,923,000	7,926,000	0	7,926,000	7,926,000	0	7,926,000	3,000	0
Inaugural Expenses	0	0	0	0	0	0	0	0	0
Human Resources Development	6,000,000	6,674,000	0	6,674,000	6,674,000	0	6,674,000	674,000	0
Deficit Reduction and Revitalization	201,090,000	0	0	0	0	0	0	(201,090,000)	0
Subtotal, Financing and Other Uses	655,863,000	451,623,000	0	451,623,000	451,623,000	0	451,623,000	(204,240,000)	0
D.C. Financial Responsibility and Management Assis- tance Authority	3,220,000	7,840,000	0	7,840,000	7,840,000	0	7,840,000	4,620,000	0
Productivity Savings	0	(10,000,000)	0	(10,000,000)	(10,000,000)	0	(10,000,000)	(10,000,000)	0
Total, Financing and Other Uses	659,083,000	449,463,000	0	449,463,000	449,463,000	0	449,463,000	(209,620,000)	0

WASHINGTON CONVENTION CENTER TRANSFER PAYMENT

An appropriation of \$5,400,000 from local funds is recommended for fiscal year 1999 as the general fund contribution to the Washington Convention Center.

The primary purpose of the Washington Convention Center Transfer Payment is to provide an annual subsidy for the Washington Convention Center Enterprise operation which serves as a public enterprise to expand the tax base of the District of Columbia, provides space and facilities for local public shows and events, foster redevelopment of downtown Washington, D.C., and provides expanded employment and business opportunities for residents of the District of Columbia.

REPAYMENT OF LOANS AND INTEREST

A total of \$382,170,000 from local funds is recommended for the repayment of loans and interest for fiscal year 1999.

The Repayment of Loans and Interest appropriation provides for the payment of the long-term debt service costs of the District government's long-term borrowings to finance capital project expenditures of general fund agencies and the amortization of costs for private hospital construction.

REPAYMENT OF GENERAL FUND RECOVERY DEBT

In fiscal year 1980, the District's financial results were reported according to the generally accepted accounting principles (GAAP) and revealed an accumulated general fund operating deficit of \$387,509,000 at the close of fiscal year 1980. This meant that the general fund's accrued liabilities from past years exceeded its current assets by \$387,509,000. Over the next seven years the District reduced the deficit by a total of \$182,916,000 or 47 percent. However, in fiscal year 1988 an unfavorable tax decision and other factors resulted in a further deficit of \$14,279,000. In fiscal year 1989 and 1990 spending pressures combined with falling revenues created further deficits that brought the accumulated general fund deficit to \$331,589,000.

In August 1991, Congressional legislation was approved (Public Law 102-106) and the District issued \$336,605,000 in 12-year general recovery bonds to eliminate the general fund deficit. The amount included \$5,000,000 to cover the costs associated with issuing the bonds.

The Committee recommends the request of \$38,453,000 from local funds for fiscal year 1999 to cover the principal and interest due on these bonds. The following table provides a chronology of the changes in the District's accumulated general fund deficit from fiscal year 1980 through fiscal year 1997:

GENERAL FUND ACCUMULATED SURPLUS (DEFICIT)

[In thousands of dollars]

Fiscal year ending	Noncash	Cash	Total
Sept. 30, 1980	(\$203,509)	¹ (\$184,000)	² (\$387,509)
Adjustments during fiscal year 1981 ³	(14,001)	92,000	77,999
Sept. 30, 1981	(217,510)	(92,000)	(309,510)
Surplus during fiscal year 1982		13,061	13,061

GENERAL FUND ACCUMULATED SURPLUS (DEFICIT)—Continued
[In thousands of dollars]

Fiscal year ending	Noncash	Cash	Total
Sept. 30, 1982	(217,510)	(78,939)	(296,449)
Surplus during fiscal year 1983 ⁴		17,038	17,038
Sept. 30, 1983	(217,510)	(61,901)	(279,411)
Adjustment (internal services fund deficit)	(7,909)		(7,909)
Surplus during fiscal year 1984 ⁵		17,460	17,460
Sept. 30, 1984	(225,419)	(44,441)	(269,860)
Surplus during fiscal year 1985 ⁶		24,926	24,926
Sept. 30, 1985	(225,419)	(19,515)	(244,934)
Surplus during fiscal year 1986 ⁷		538	20,053
Sept. 30, 1986	(224,881)		(224,881)
Surplus during fiscal year 1987 ⁷		20,288	20,288
Sept. 30, 1987	(204,593)		(204,593)
Deficit during fiscal year 1988 ⁷	(14,279)		(14,279)
Sept. 30, 1988	(218,872)		(218,872)
Surplus during fiscal year 1989 ⁷		5,469	5,469
Sept. 30, 1989	(213,403)		(213,403)
Deficit during fiscal year 1990	(118,186)		(118,186)
Sept. 30, 1990	(331,589)		(331,589)
Adjustment during fiscal year 1991 ⁸	331,589		331,589
Surplus during fiscal year 1991		1,570	1,570
Sept. 30, 1991			1,570
Surplus during fiscal year 1992		1,986	1,986
Sept. 30, 1992			3,556
Surplus during fiscal year 1993		7,766	7,766
Sept. 30, 1993			11,322
Deficit during fiscal year 1994	(335,428)		(335,428)
Sept. 30, 1994			(324,106)
Deficit during fiscal year 1995	(54,428)		(54,428)
Sept. 30, 1995			(378,534)
Deficit during fiscal year 1996	(75,322)		(75,322)
Sept. 30, 1996			⁹ (453,856)
Restated deficit per FY 1997 audited financial statements ¹⁰	(33,688)		(33,688)
Sept. 30, 1996 Restated balanced reflecting prior year adjustments ¹⁰			(518,249)
Surplus during fiscal year 1997	185,892		185,892
Sept. 30, 1997			(332,357)

¹ Amount District government had planned to borrow at the end of FY 1980. See p. 1032, of FY 1984 D.C. Hearings.

² In addition, an imbalance of \$66,208,000 in the capital budget of the D.C. Department of Transportation was funded through (1) a re-programming of \$28,475,700 in the Supplemental Appropriations Act for fiscal year 1979 (Public Law 96-38) (see page 162, Senate Report No. 96-224) and (2) new budget (obligational) authority of \$37,733,100 in the D.C. Appropriations Act for fiscal year 1981 (see page 53, House Report No. 96-1271).

³ Includes \$51,400,000 in additional revenues, \$9,699,000 reclassification of non-accrual employee annual leave, \$6,400,000 in expenditure reductions, and \$10,500,000 in accounting adjustments.

⁴ Budgeted at \$20 million.

⁵ Budgeted at \$15 million.

⁶ Budgeted at \$20.1 million.

⁷ Budgeted at \$20 million reduction.

⁸ 12-year deficit recovery bonds sold September 1991 pursuant to P.L. 102-106 approved August 17, 1991.

⁹ Cash portion of this amount is \$300 million with balance of \$154 million due to "accrual" estimates.

¹⁰ See footnote 1(0) on page 34 of FY 1997 Comprehensive Annual Financial Report for the District of Columbia and Exhibit 2 on page 22 of that report.

INTEREST ON SHORT-TERM BORROWING

The Committee recommends \$11,000,000 from local funds for fiscal year 1999 to pay the interest and other costs associated with borrowings to meet short-term cash needs of the District government.

CERTIFICATES OF PARTICIPATION

The Committee recommends \$7,926,000 from local funds for the semiannual lease payments on the land site of the One Judiciary Square Building for fiscal year 1999.

HUMAN RESOURCES DEVELOPMENT

The Committee recommends \$6,674,000 and 16 full-time equivalent positions for local funds for fiscal year 1999 for human resources development in the District government.

PRODUCTIVITY SAVINGS

The Committee recommends a reduction of \$10,000,000 to be achieved from productivity savings.

RECEIVERSHIP PROGRAM

The Committee recommends \$318,979,000 and 2,959 full-time equivalent positions for the three receivership programs funded through this appropriation.

A summary of the allowance recommended by receivership follows:

RECEIVERSHIP PROGRAMS

Agency/activity	FY 1998 Ap- proved	FY 1999 Request	Less Intra-D.C.	FY 1999 Appro- priated Request	Committee rec- ommendation	Less Intra-D.C.	FY 1999 Appro- priated	Bill compared with—	
								FY 1998 Ap- proved	FY 1999 Request
Corrections Medical Receiver	0	13,300,000	0	13,300,000	13,300,000	0	13,300,000	13,300,000	0
Child and Family Service Receiver	0	107,131,000	0	107,131,000	107,131,000	0	107,131,000	107,131,000	0
Commission on Mental Health Receiver	0	198,548,000	0	198,548,000	198,548,000	0	198,548,000	198,548,000	0
Total, Receivership Programs	0	318,979,000	0	318,979,000	318,979,000	0	318,979,000	318,979,000	0

CORRECTIONS MEDICAL RECEIVER

The Committee recommends \$13,300,000 and 10 full-time equivalent positions (including \$7,785,000 and 10 full-time equivalent positions from local funds and \$5,515,000 from other funds) for the Corrections Medical Receiver in fiscal year 1999.

The Corrections Medical Receiver was appointed in August 1996. Pursuant to *Campbell v. McGruder*, filed August 22, 1985, requirements were imposed regarding staffing, medical, mental health and other services at the Central Detention Facility (D.C. Jail).

CHILD AND FAMILY SERVICES

(LASHAWN FOSTER CARE PROGRAM)

The Committee recommends \$107,131,000 and 517 full-time equivalent positions (including \$75,549,000 and 411 full-time equivalent positions from local funds and \$31,582,000 and 106 full-time equivalent positions from Federal funds) for the Child and Family Services (LaShawn Foster Care program) for fiscal year 1999.

The Child and Family Services (LaShawn Foster Care Program) supports the development of healthy families, assist families and children in need, protects abused and neglected children, and provides a permanent home for all wards of the District of Columbia.

COMMISSION ON MENTAL HEALTH SERVICES

The Committee recommends \$198,548,000 and 2,432 full-time equivalent positions (including \$105,105,000 and 1,772 full-time equivalent positions from local funds, \$65,109,000 and 660 full-time equivalent positions from Federal funds, and \$28,334,000 from other funds) for the Commission on Mental Health Services for the fiscal year 1999.

The Commission on Mental Health Services assures that well-run mental health services are available to the residents and visitors to the District of Columbia and provides excellence in the assessment, treatment, and provision of a continuum of care for the mental health consumer.

DISTRICT OF COLUMBIA FINANCIAL RESPONSIBILITY AND
MANAGEMENT ASSISTANCE AUTHORITY

The Committee recommends \$7,840,000 from local funds for the operations of the District of Columbia Financial Responsibility and Management Assistance Authority for fiscal year 1999. The amount recommended reflects an increase of \$4,620,000 or 143 percent above the fiscal year 1998 appropriation of \$3,220,000.

Salary overpayments.—In a June 16, 1998, opinion provided at the request of the Committee, the General Accounting Office concluded that during fiscal years 1997 and 1998 the control board paid its Executive Director and General Counsel salaries in excess of the maximum rate authorized by section 102 of the District of Columbia Financial Responsibility and Management Assistance Act of 1995 (Public Law 104–8, 109 Stat. 97 (1995)). Section 102 establishes the maximum rate as the rate of basic pay payable for level IV of the Executive Schedule. The Act also set the same maximum

rate for the District's Chief Financial Officer and Inspector General. It should be noted that the same maximum rate is set for Federal government Chief Financial Officers, Inspectors General, Chief Information Officers, and General Counsels.

The Committee has included language that requires the recoupment of the overpayments received by these two employees by April 1, 1999, and the deposit of the recoupment into the general fund of the District of Columbia. The language also limits the salaries that may be paid to the two employees to the amount provided for in section 102 of Public Law 104-8, as determined by the Comptroller General and described in GAO letter report B-279095.2. The gross amount of the overpayments computed through the pay period ending August 1, 1998, to the Executive Director is \$21,172.99, and to the General Counsel is \$19,503.73. These amounts are comprised of two components. First, the Executive Director and the General Counsel improperly received lump-sum payments of \$12,500 and \$12,000, respectively, in February 1997 as so-called "locality pay" retroactive to the dates of their initial employment with the control board in July 1995. Second, from February 1997 through the pay period ending August 1, 1998, the Executive Director will have received \$8,672.99 and the General Counsel will have received \$7,503.73 in bi-weekly overpayments resulting from improper increases in their salaries beyond the Executive Schedule level IV rate. The continuance of the salary overpayments beyond August 1, 1998, will cause the gross totals of the overpayments shown above to increase bi-weekly, in the Executive Director's case by \$165.38 and in the General Counsel's case by \$134.61.

The Committee suggests that the control board rely on the General Accounting Office for interpretations of how Federal statutes affect the operations of the Board. One of GAO's responsibilities is to interpret the application of Federal statutes.

Strategic plan.—The Committee requests the board to develop and submit by January 31, 1999, a new strategic plan for implementing specific, measurable, and quantifiable goals to improve the management and delivery of services in the District.

Management reform.—The Committee notes the board's request for an additional \$80,000,000 in fiscal year 1999 for "management reforms" in addition to \$257,000,000 expected to be spent in fiscal year 1998 for a total of \$337,000,000. The Committee further notes that only \$10,000,000 in "productivity savings" are expected to be realized in fiscal year 1999. Last year's budget document projected management savings for this year (FY 1999) at \$100,000,000. The Committee is concerned with the shifting numbers and the fact that there appears to be very little tracking. The control board had its 3rd anniversary last month and improvements still appear to be spotty at best and the lack of improvements evident. With revenues increasing at record rates the emphasis on management improvements and cost effectiveness appears to have waned.

Withholding of financial information.—The control board was cited by the District's independent auditors, Peat Marwick, in its report on internal controls prepared as a result of the District's fiscal year 1997 audit. The report states that ". . . the Authority has not provided necessary documentation" to enable the District gov-

ernment to perform certain reconciliations. Additionally, the report states "the Authority has not provided either the balance currently held or the activity within those funds, both integral components of an effective reconciliation." The report goes on to state that "The Authority does not notify the District on a timely basis of the specific details regarding expenditures which it incurs in expectation of the District's reimbursement." For fiscal year 1997, the report states that "the District obtained limited information (i.e., draft Authority financial statements) from the Authority to begin the reconciliation process on January 22, 1998 and final Authority statements on January 30, 1998."

The District is required by law to release its annual audit the first week in February, which in this case gave them less than a week after receiving the final statements from the Authority. The Committee has included language requiring the board to provide account balances to the Chief Financial Officer no later than 5 days after the end of each month.

ENTERPRISE FUNDS

The Committee recommends a total of \$660,978,000 for the activities funded through these appropriation titles:

ENTERPRISE FUNDS

Agency/Activity	FY 1998 Ap- proved	FY 1999 Re- quest	Less Intra-DC	FY 1999 Ap- propriated Re- quest	Committee recommenda- tion	Less Intra-DC	FY 1999 Ap- propriated	Bill compared with—	
								FY 1998 Ap- proved	FY 1999 Re- quest
Water and Sewer Authority	263,425,000	239,493,000	0	239,493,000	239,493,000	0	239,493,000	(23,932,000)	0
Washington Aqueduct	33,885,000	33,821,000	0	33,821,000	33,821,000	0	33,821,000	(64,000)	0
Total, Water and Sewer Enterprise Fund	297,310,000	273,314,000	0	273,314,000	273,314,000	0	273,314,000	(23,996,000)	0
Lottery and Charitable Games	213,500,000	225,200,000	0	225,200,000	225,200,000	0	225,200,000	11,700,000	0
Cable Television	2,467,000	2,844,000	(736,000)	2,108,000	2,844,000	(736,000)	2,108,000	377,800	0
Public Service Commission	4,547,000	5,026,000	0	5,026,000	5,026,000	0	5,026,000	479,000	0
Office of People's Counsel	2,428,000	2,501,000	0	2,501,000	2,501,000	0	2,501,000	73,000	0
Department of Insurance and Securities Regulations	5,683,000	7,001,000	0	7,001,000	7,001,000	0	7,001,000	1,318,000	0
Office of Banking and Financial Institutions	600,000	640,000	0	640,000	640,000	0	640,000	40,000	0
Sports Commission (STARPLEX)	5,936,000	8,751,000	0	8,751,000	8,751,000	0	8,751,000	2,815,000	0
D.C. General Hospital	101,519,000	143,448,000	(76,684,000)	66,764,000	143,448,000	(76,684,000)	66,764,000	41,929,000	0
Retirement Board	16,762,000	18,202,000	0	18,202,000	18,202,000	0	18,202,000	1,440,000	0
Correctional Industries Fund	9,432,000	9,432,000	(6,100,000)	3,332,000	9,432,000	(6,100,000)	3,332,000	0	0
Washington Convention Center	46,400,000	53,539,000	(5,400,000)	48,139,000	53,539,000	(5,400,000)	48,139,000	7,139,000	0
Total, Enterprise Funds	706,584,000	749,898,000	(88,920,000)	660,978,000	749,898,000	(88,920,000)	660,978,000	43,314,000	0

WATER AND SEWER UTILITY AUTHORITY AND WASHINGTON AQUEDUCT

The Committee recommends \$239,493,000 from other funds for fiscal year 1999 for the Water and Sewer Utility Authority.

The mission of the Water and Sewer Authority is responsible for providing retail water service to the District of Columbia and limited water service to portions of the surrounding metropolitan area. It is also responsible for providing retail wastewater collection and treatment service within the corporate limit of the District and wholesale service to portions of certain outlying areas, in an environmentally safe manner that protects our waterways.

WASHINGTON AQUEDUCT

The Committee recommends \$33,821,000 from other funds for fiscal year 1999 for the Washington Aqueduct.

The mission of the Washington Aqueduct is to collect, purify, and pump an adequate supply of potable water for the District of Columbia, Arlington County, and the City of Falls Church, Virginia.

LOTTERY AND CHARITABLE GAMES CONTROL BOARD

An appropriation of \$225,200,000 and 100 full-time equivalent positions from revenue generated by the Board are recommended for fiscal year 1999 for the Lottery and Charitable Games Control Board.

The mission of the District of Columbia Lottery and Charitable Games Control Board is to generate revenues for the general fund and regulate charitable games to support programs and services for the residents of the District of Columbia.

OFFICE OF CABLE TELEVISION

A total of \$2,108,000 and eight full-time equivalent positions from local funds are recommended for the Office Cable Television for fiscal year 1999.

The mission of the Office of Cable Television is to protect, promote and advocate the public interest in cable television within the District of Columbia, to oversee and coordinate programming for the municipal channels, and to coordinate the Interagency Task Force on Telecommunications.

PUBLIC SERVICE COMMISSION

A total of \$5,026,000 and 58 full-time equivalent positions (including \$252,000 and two full-time equivalent positions from Federal funds and \$4,774,000 and 56 full-time equivalent positions from other funds) is recommended for fiscal year 1999 for the Public Service Commission.

The mission of the Public Service Commission is to serve the public interest by ensuring that financially healthy utilities provide safe, reliable, and quality service at just and reasonable rates for District of Columbia residential, business and government rate-payers.

OFFICE OF PEOPLE'S COUNSEL

The Committee has approved \$2,501,000 and 24 full-time equivalent positions from other funds for fiscal year 1999 for the Office of People's Counsel.

The mission of the Office of the People's Counsel is to ensure that utility consumers of natural gas, electric, and telephone services, in the District of Columbia have legal representation before local and federal decision-making bodies.

DEPARTMENT OF INSURANCE AND SECURITIES REGULATION

The Committee recommends \$7,001,000 and 89 full-time equivalent positions from other funds for the Department of Insurance and Securities Regulation for fiscal year 1999.

The Department of Insurance and Securities Regulation is responsible for implementing and enforcing laws and regulations governing the insurance and securities industry in the District of Columbia.

OFFICE OF BANKING AND FINANCIAL INSTITUTIONS

The Committee recommends \$640,000 (including \$390,000 from local funds and \$250,000 from other funds) for the Office of Banking and Financial Institutions for fiscal year 1999.

The Office of Banking and Financial Institutions is responsible for regulating all banking and financial institutions in the District of Columbia.

SPORTS COMMISSION (STARPLEX)

The Committee recommends \$8,571,000 from other funds for the Sports Commission (STARPLEX) for fiscal year 1999.

The mission of the Sports Commission, formerly the D.C. Armory Board, is to consolidate the District's efforts in attracting amateur and professional sporting events to the District. The Sports Commission is an independent agency of the District's and is responsible for the management of the Robert F. Kennedy Stadium and the secondary use of the D.C. Armory "to provide suitable facilities for major athletic events, conventions, . . . shall be operated as nearly as practicable on a self-supporting basis."

D.C. GENERAL HOSPITAL (PBC)

The Committee recommends \$66,764,000 from other funds for the District of Columbia General Hospital (Public Benefit Corporation) for fiscal year 1999.

The Hospital provides inpatient, outpatient, emergency, diagnostic, preventive, and rehabilitative services.

D.C. RETIREMENT BOARD

The Committee recommends a total of \$18,202,000 and 13 full-time equivalent positions from investment income for fiscal year 1999 for the D.C. Retirement Board.

The mission of the District of Columbia Retirement Board is to invest, control, and manage the assets of the D.C. Teachers' Retirement

ment Fund, the D.C. Police Officers and Fire Fighters' Retirement Fund, and the D.C. Judges Retirement Fund.

CORRECTIONAL INDUSTRIES FUND

The Committee recommends \$3,332,000 and 50 full-time equivalent positions from other funds for the Correctional Industries Fund for fiscal year 1999.

The mission of the Correctional Industries Fund is to rehabilitate inmates by equipping them with a means of livelihood after their release from the institutions.

WASHINGTON CONVENTION CENTER ENTERPRISE FUND

The Committee recommends \$48,139,000 from other funds for the Washington Convention Center Enterprise Fund for fiscal year 1999.

The primary mission of the Washington Convention Center is to serve as a public enterprise to expand the tax base of the District of Columbia by promoting and hosting large international and national conventions and trade shows that bring hundreds of thousands of out-of-town delegates and exhibitors to the city, to provide space and facilities for local public shows and event, to foster redevelopment of downtown Washington, D.C., and provide expanded employment business opportunities for residents of the District of Columbia.

The D.C. Committee to Promote Washington fund whose objective is to increase awareness of the District as a destination for travel, increase hotel occupancy, visitor spending, and business, and increase and support the number of festivals, including major sports and entertainment events is included under this fund.

The Washington Convention and Visitors Association objective is to increase and improve the economic base of both the public and private sectors of the area by attracting many meetings and conventions to the area through promotion, marketing, and direct sales to local, national and international travelers.

The D.C. Chamber of Commerce objective is to promote the District of Columbia as a tourist destination to minority markets and to increase District-based small minority, and under represented business' awareness of leisure travel, meeting, and convention opportunities in Washington, D.C.

CAPITAL OUTLAY

The Committee recommends a net increase of \$1,711,160,737 for fiscal year 1999 (consisting of \$693,796,350 in local funds, \$1,082,904,780 in Federal grants and a rescission of \$65,540,393 from the highway trust fund).

A brief explanation of the Committee's recommendations is provided starting below:

CAPITAL OUTLAY

	FY 1999-2004 estimate	Recommended for FY 1999-2004
Office of Contracts and Procurement:		
Material Management System	1,300,000	1,300,000
Office of the Chief Technology Officer:		
District Reporting System	29,761,496	29,761,496
Wireless Data Network	6,000,000	6,000,000
Year 2000 Compliance	6,000,000	6,000,000
Total, Office of the Chief Technology Officer	41,761,496	41,761,496
Department of Property Management:		
Energy Conservation	(602,593)	(602,593)
Public Service Workstations	4,500,000	4,500,000
Total, Department of Property Management	3,897,407	3,897,407
Office of Financial Management:		
Financial Control Systems Improvements	9,178,846	9,178,846
Office of Tax and Revenue:		
Computer Systems Project (INT Tax System)	115,504,562	115,504,562
Office of Business Services and Economic Development:		
One Stop Business Center	3,095,000	3,095,000
Economic Development	7,432,786	7,432,786
Neighborhood Revitalization	(2,251,514)	(2,251,514)
Neighborhood Revitalization	700,833	700,833
Total, Office of Business Services and Economic Development	8,977,105	8,977,105
Department of Housing and Community Development:		
Fort Lincoln Utility	(1,278,325)	(1,278,325)
Affordable Housing	18,195,682	18,195,682
Total, Department of Housing and Community Development	16,917,357	16,917,357
Metropolitan Police Department:		
Information Technology Initiative	35,161,000	35,161,000
Government Centers	6,791,000	6,791,000
Central Cellblock Expansion	289,000	289,000
Renovate Outdoor Range	2,721,792	2,721,792
General Improvements and Roof Replacements	13,835,040	13,835,040
Equipment Purchase	16,000,000	16,000,000
Holding Cells	2,172,000	2,172,000
Total, Metropolitan Police Department	76,969,832	76,969,832
Fire and Emergency Medical Services Department:		
Fire Apparatus Replacements	29,817,000	29,817,000
Permanent Improvements	5,817,300	5,817,300
Fire Training Simulator	3,189,000	3,189,000
Total, Fire and Emergency Medical Services Department	38,823,300	38,823,300
D.C. Courts:		
Courts	(11,318,551)	(11,318,551)
Central Recording System	1,999,803	1,999,803
Total, D.C. Courts	(9,318,748)	(9,318,748)
Department of Corrections:		
General Improvements	(608,271)	(608,271)

CAPITAL OUTLAY—Continued

	FY 1999–2004 estimate	Recommended for FY 1999–2004
General Improvements	2,640,000	2,640,000
Total, Department of Corrections	2,031,729	2,031,729
D.C. Public Schools:		
General Improvements	78,269,131	78,269,131
Maintenance Improvements	83,522,532	83,522,532
Total, D.C. Public Schools	161,791,663	161,791,663
University of the District of Columbia:		
Permanent Improvements	5,640,460	5,640,460
Barrier Removal and Modernization	763,390	763,390
Roof Repair and Water Damage Repair	(526,277)	(526,277)
Total, University of the District of Columbia	5,877,573	5,877,573
Public Library:		
Latent Conditions	(385,622)	(385,622)
Abestos Abatement	2,598,508	2,598,508
Roof Replacements	1,264,206	1,264,206
Permanent Improvements	6,026,756	6,026,756
Total, Public Library	9,503,848	9,503,848
Commission on the Arts and Humanities:		
Public Arts Fund	4,924,433	4,924,433
Department of Human Development:		
Roof Rehabilitation	(2,805)	(2,805)
Renovation of Oak Hill Youth Center	3,205,000	3,205,000
General Improvements	47,098,000	47,098,000
D.C. General Campus Repairs	11,559,142	11,559,142
Total, Department of Human Development	61,859,337	61,859,337
Department of Recreation and Parks:		
Upshur Swimming Pool Rehabilitation	(364,976)	(364,976)
Bald Eagle Recreation Center Addition	(606,034)	(606,034)
Recreation Center Construction	1,950,000	1,950,000
Recreation Center Construction	2,280,000	2,280,000
General Improvements	(1,210,501)	(1,210,501)
Kennedy Playground Renovation	1,767,320	1,767,320
Upgrade Equipment	600,000	600,000
Total, Department of Recreation and Parks	4,415,809	4,415,809
Office on Aging:		
General Improvements	42,255	42,255
Multipurpose Senior Center	2,999,973	2,999,973
Total, Office on Aging	3,042,228	3,042,228
Department of Public Works—Government Facilities:		
Facility Construction	4,300,000	4,300,000
Underground Storage Tanks	3,169,860	3,169,860
Materials Testing Laboratory	3,450,000	3,450,000
Electrical Modifications	2,854,195	2,854,195
Major Roof Renovations	(323,259)	(323,259)
Support Facilities	2,902,348	2,902,348
HVAC Systems Rehabilitation	(665,812)	(665,812)
Evaluation Rehabilitation	(1,283,245)	(1,283,245)
Barrier Removal	(10,026)	(10,026)

CAPITAL OUTLAY—Continued

	FY 1999–2004 estimate	Recommended for FY 1999–2004
Building Renovations	1,000,000	1,000,000
General Improvements	5,122,763	5,122,763
Building Renovations	500,000	500,000
Roof Repairs	500,000	500,000
Total, Department of Public Works—Government Facilities	21,516,824	21,516,824
Department of Public Works—Transportation Facilities:		
Transportation Electrical System	5,125,000	5,125,000
Transportation Electrical System	13,741,518	13,741,518
Highway Aid Match Fund	25,631,713	25,631,713
Whitehurst Freeway	9,727,032	9,727,032
Barney Circle	0	0
Local Streets Improvements	8,220,000	8,220,000
Traffic Safety Improvements	54,700,903	54,700,903
Bridge Rehabilitation and Replacement	540,537,030	540,537,030
Roadway Resurfacing	21,955,000	21,955,000
Roadway Resurfacing	116,743,470	116,743,470
Roadside Improvements	3,935,000	3,935,000
Roadside Improvements	(16,602,152)	(16,602,152)
Roadway Upgrades	10,965,000	10,965,000
Roadway Upgrades	(35,495,355)	(35,495,355)
Traffic Operations Improvements	106,067,124	106,067,124
Roadway Reconstruction	117,856,668	117,856,668
Roadway Reconstruction	24,016,000	24,016,000
Congestion Mitigation and Air Quality	16,949,114	16,949,114
Bicycle Program	8,018,202	8,018,202
BESTEA/ISTEA Reauthorization	44,121,250	44,121,250
Federal Demonstration	(2,259,870)	(2,259,870)
Federal Planning and Management Systems	17,627,740	17,627,740
Total, Department of Public Works—Transportation Facilities	1,091,580,387	1,091,580,387
Department of Public Works—Environmental Facilities:		
Motor Vehicle Information System	2,130,000	2,130,000
Parking Meters	(3,000,000)	(3,000,000)
Major Equipment Acquisition	5,653,720	5,653,720
Total, Department of Public Works—Environmental Facilities	4,783,720	4,783,720
Total, Department of Public Works	1,117,880,931	1,117,880,931
Washington Metropolitan Area Transit Authority:		
Metrobus	4,624,496	4,624,496
Metrorail Rehabilitation	4,651,200	4,651,200
Metrorail	26,546,333	26,546,333
Total, Washington Metropolitan Area Transit Authority	35,822,029	35,822,029
Grand Total, Capital Outlay	1,711,160,737	1,711,160,737
Local Funds	693,796,350	693,796,350
Highway Trust Fund	(65,540,393)	(65,540,393)
Federal Grants	1,082,904,780	1,082,904,780

Office of Contracts and Procurement.—The Committee recommends \$1,300,000 for a material management system.

Office of the Chief Technology Officer.—The Committee recommends \$29,761,496 for a district reporting system, \$6,000,000 for a wireless data network, and \$6,000,000 for Year 2000 compliance.

Department of Property Management.—The Committee recommends a rescission of \$602,593 from the energy conservation project and an increase of \$4,500,000 for public service workstations.

Office of Financial Management.—The Committee recommends \$9,178,846 for financial control systems improvements.

Office of Tax and Revenue.—The Committee recommends \$115,504,562 for the computer systems project (INT Tax System).

Office of Business Services and Economic Development.—The Committee recommends \$3,095,000 for the one stop business center project, \$7,432,786 for economic development, and \$700,833 for neighborhood revitalization. The Committee also recommends a rescission of \$2,251,514 from a neighborhood revitalization project.

Department of Housing and Community Development.—The Committee recommends an increase of \$18,195,682 for the affordable housing project and a rescission of \$1,278,325 from the Fort Lincoln Utility project.

Metropolitan Police Department.—The Committee recommends \$35,161,000 for the information technology initiative, \$6,791,000 for government centers, \$289,000 for central cellblock expansion, \$2,721,792 to renovate the outdoor range, \$13,835,040 for general improvements and roof replacements, \$16,000,000 for equipment purchases, and \$2,172,000 for the holding cells project.

Fire and Emergency Medical Services Department.—The Committee recommends \$29,817,000 for fire apparatus replacements, \$5,817,300 for permanent improvements, \$3,189,000 for fire training simulators.

D.C. Courts.—The Committee recommends \$1,999,803 for a central recording system and a rescission of \$11,318,551 from other court projects.

Department of Corrections.—The Committee recommends \$2,640,000 for general improvements and a rescission of \$608,271 from a general improvement project.

D.C. Public Schools.—The Committee recommends \$78,269,131 for general improvements and \$83,522,532 for maintenance improvements.

University of the District of Columbia.—The Committee recommends \$5,640,460 for permanent improvements, \$763,390 for barrier removal and modernization and a rescission of \$526,277 from the roof repair and water damage repair project.

Public Library.—The Committee recommends \$2,598,508 for asbestos abatement, \$1,264,206 for roof replacements, \$6,026,756 for permanent improvements, and a rescission of \$385,622 from the latent conditions project.

Commission on the Arts and Humanities.—The Committee recommends \$4,924,433 for the public arts fund.

Department of Human Development.—The Committee recommends \$3,205,000 for renovation of the Oak Hill Youth Center, \$47,098,000 for general improvements, \$11,559,142 for D.C. General Campus repairs, and a rescission of \$2,805 from the roof rehabilitation project.

Department of Parks and Recreation.—The Committee recommends \$1,950,000 for one recreation center construction, \$2,280,000 for another recreation center construction, \$1,767,320

for the Kennedy Playground renovation, and \$600,000 for upgrade of equipment. The Committee also recommends rescission of \$364,976 from the Upshur Swimming Pool rehabilitation project, \$606,034 from the Bald Eagle Recreation Center addition, and \$1,210,501 from the general improvements project.

Office on Aging.—The Committee recommends \$42,255 for general improvements and \$2,999,973 for the multipurpose senior center.

Department of Public Works Government Facilities.—The Committee recommends \$4,300,000 for facility construction, \$3,169,860 for underground storage tanks, \$3,450,000 for materials testing laboratory, \$2,854,195 for electrical modifications, \$2,902,348 for support facilities, \$1,000,000 for building renovations, \$5,122,763 for general improvements, \$500,000 for building renovations, and \$500,000 for roof repairs. The Committee also recommends rescissions of \$323,259 for the major roof renovations project, \$665,812 from the HVAC systems rehabilitation project, \$1,283,245 from the elevator rehabilitation project and \$10,026 from the barrier removal project.

Department of Public Works Transportation Facilities.—The Committee recommends \$5,125,000 for one transportation electrical system, \$13,741,518 for another transportation electrical system project, \$25,631,713 for highway aid match fund, \$9,727,032 for the Whitehurst Freeway project, \$8,220,000 for local streets improvements, \$54,700,903 for traffic safety improvements, \$540,537,030 for bridge rehabilitation and replacement, \$21,955,000 for roadway resurfacing, \$116,743,470 for road resurfacing, \$3,935,000 for roadside improvements, \$10,965,000 for roadway upgrades, \$106,067,124 for traffic operations improvements, \$117,856,668 for roadway reconstruction, \$24,016,000 for another roadway reconstruction project, \$16,949,114 for congestion mitigation and air quality, \$8,018,202 for the bicycle program, \$44,121,250 for BESTEA/ISTEA reauthorization, and \$17,627,740 for Federal planning and management systems. The Committee also recommends rescission of \$16,602,152 from the roadside improvements project, \$35,495,355 from the roadway upgrades project, and \$2,259,870 from the Federal demonstration project.

Department of Public Works, Environmental Facilities.—The Committee recommends \$2,130,000 for the motor vehicle information system project, \$5,653,720 for major equipment acquisition and a rescission of \$3,000,000 from the parking meters project.

Washington Metropolitan Area Transit Authority.—The Committee recommends \$4,624,496 for metrobus, \$4,651,200 for metrorail rehabilitation, and \$26,546,333 for metrorail.

GENERAL PROVISIONS

A number of general provisions are carried in the bill each year as the need warrants. Changes recommended or denied by the Committee are discussed in the paragraphs that follow:

The Committee has changed the agency name in section 121 from Department of Administrative Services to Office of Property Management.

The Committee has approved a new section 130 that limits attorney fees in special education cases to the amounts allowable under D.C. Code, section 11-2604.

The Committee has approved a new section 131 which prohibits the use of funds for the operation of any department, agency, or entity unless appropriated by Congress except for the Water and Sewer Authority, the Washington Convention Center, or any borrowing activity.

The Committee has not approved the request to delete section 132 that prohibits the use of funds for abortions except to save the life of the mother, or in cases of rape or incest.

The Committee has not approved the request to delete section 133 that prohibits the use of funds to implement the Domestic Partners Act.

The Committee has retained section 139 (new section 138) that places a ceiling on total operating expenses with exceptions for Federal grants and certain other costs. In addition to reporting and other requirements, the section include language that requires the allocation of excess revenues to paying off the accumulated deficit, creating a reserve of up to \$250 million to finance seasonal cash needs (which cost the District taxpayers at least \$11 million a year), accelerating the repayment of the cash "borrowed" from the water and sewer fund several years ago, and revenues over and above those levels would be applied to reducing the District's long term debt which exceeds \$3.2 billion.

The Committee has retained section 138 (new section 141) on restricted use of official vehicles to official duties and not between a residence and workplace, except in the case of a police officer who resides in the District of Columbia.

The Committee has retained section 158 (new section 143) which subjects the National Education Association to local real property taxes within the District of Columbia.

The Committee has approved a new section 145 on restriction of funds to be used for the annual audit of the District's financial statements only if the contract is awarded by the Inspector General.

The Committee has approved a new section 148 on prohibiting the use of funds by the District of Columbia Corporation Counsel to petition a drive or civil action which seeks to require Congress to provide for voting representation in Congress for the District of Columbia.

The Committee has approved a new section 149 that repeals D.C. Act 12-340, The Residency Requirement Reinstatement Amendment Act of 1998. The Act would have required new employees of the District government to live in the District.

The Committee has approved a new section 150 that prohibits the use of Federal funds in this Act to carry out any program of distributing sterile needles or syringes for the hypodermic injection of any illegal drug.

RESCISSION OF FUNDS

Pursuant to clause 1(b) of rule X of the House of Representatives, the Committee reports that rescissions of prior year budget author-

ity are recommended in the accompanying bill under the heading “Capital Outlay”, as reported.

COMPARISON WITH BUDGET RESOLUTION

Section 308(a)(1)(A) of the Congressional Budget and Impoundment Control Act of 1974 (Public Law 93–344), requires that the report accompanying a bill providing new budget authority contain a statement detailing how the authority compares with the reports submitted under section 302(b) of the Act for most recently agreed to concurrent resolution on the budget for the fiscal year. This information follows:

[In millions of dollars]

	302(b) allocation		This bill—	
	Budget au- thority	Out- lays	Budget au- thority	Out- lays
Discretionary	491	484	486	484
Mandatory .....	.....	.....	.....	.....

The bill provides no new spending authority as described in section 401(c)(2) of the Congressional Budget and Impoundment Control Act of 1974 (Public Law 93–344), as amended.

CONSTITUTIONAL AUTHORITY

Clause 2(1)(4) of rule XI of the Rules of the House of Representatives states that:

“Each report of a committee on a bill or joint resolution of a public character, shall include a statement citing the specific powers granted to the Congress in the Constitution to enact the law proposed by the bill or joint resolution.”

The Committee on Appropriations bases its authority to report this legislation from the following:

Clause 17 of Section 8 of Article I of the Constitution of the United States of America which states:

“The Congress shall have Power . . . To exercise exclusive Legislation in all Cases whatsoever, over such District (not exceeding ten Miles square) as may, by Cession of particular States, and the Acceptance of Congress, become the Seat of the Government of the United States . . .” And

Clause 7 of Section 9 of Article I of the Constitution of the United States which states:

“No money shall be drawn from the Treasury but in consequence of Appropriations made by law * * *”.

Appropriations contained in this Act are made pursuant to these specific powers granted by the Constitution.

FIVE-YEAR PROJECTION OF OUTLAYS

In compliance with section 308(a)(1)(B) of the Congressional Budget Act of 1974 (Public Law 93–344), as amended, the following table provided by the Congressional Budget Office contains 5-year

projections of the outlays associated with the budget authority provided in the accompanying bill:

Federal funds

<i>Item and fiscal year</i>	<i>Amount</i>
Budget authority in bill	\$486,000,000
Outlays:	
1999	482,000,000
2000	3,000,000
2001	
2002	
2003	

The bill provides no new revenues or tax expenditures, and will have no effect on budget authority, tax expenditures, direct loan obligations, or primary loan guarantee commitments available under existing law for fiscal year 1999 and beyond.

FINANCIAL ASSISTANCE TO STATE AND LOCAL GOVERNMENTS

In accordance with section 308(a)(1)(C) of the Congressional Budget Act of 1974 (Public Law 93-344), as amended, the Committee is required to report new budget authority and outlays provided for financial assistance to State and local governments. The accompanying bill contains Federal funding as follows:

<i>Item</i>	<i>Recommendation</i>
New fiscal year 1999 budget authority	\$486,000,000
Fiscal year 1999 outlays resulting therefrom	482,000,000

TRANSFERS OF FUNDS

Clause 1(b), rule X, of the Rules of the House of Representatives requires that the report include information describing the transfer of funds recommended in the accompanying bill.

There are no transfer of funds recommended in the accompanying bill.

CHANGES IN THE APPLICATION OF EXISTING LAW

Pursuant to Clause 3, rule XXI of the Rules of the House of Representatives, the following statements are submitted describing the effect of provisions in the accompanying bill which might be construed, under some circumstances, as directly or indirectly changing the application of existing law.

1. Under "Governmental Direction and Support", there is language which provides that program fees collected from the issuance of bonds or other debt instruments shall be available for the payment of expenses of the District's debt management program. Section 490 of the Home Rule Charter (Public Law 93-198, as amended) authorizes the District government to issue revenue bonds for a number of specified purposes and was amended by Public Law 95-218 specifically to enable the District government to act as a conduit for the issuance of revenue bonds for private colleges and universities. This language will allow the District government to be reimbursed for the costs of issuing bonds on behalf of third-party beneficiaries.

2. Under "Public Safety and Justice", language provides an exemption for two classes of passenger motor vehicles from 31 U.S.C. 1343(c) which states, in part, that:

(c)(1) Except as specifically provided by law, an agency may use an appropriation to buy a passenger motor vehicle (except a bus or ambulance) only at a total cost (except costs required only for transportation) that

* * * * *

(C) is not more than the maximum price established by the agency having authority under law to establish a maximum price; and

(D) is not more than the amount specified in a law.

The classes of motor vehicles exempted from the price ceiling are vehicles used for police, fire fighting and fire prevention activities. Because of the special requirements for those types of vehicles the costs exceed the maximum set for passenger motor vehicles for regular use.

3. Language is included under "Public Safety and Justice" authorizing the Mayor to reimburse the National Guard for expenses incurred in connection with emergency services performed by the Guard at the request of the Mayor. The language also provides that the availability of these funds is to be considered as constituting payment in advance for the emergency services involved.

4. Language is included under "Public Safety and Justice" providing \$500,000 for the Police Chief's confidential fund in fiscal year 1999 in accordance with the Police Chief's estimates.

5. Language under "Public Safety and Justice" requires the Police Department to provide quarterly reports on its efforts to increase efficiency and improve the professionalism in the Department.

6. Language under the "Public Safety and Justice" gives the Metropolitan Police Department and the Fire and Emergency Medical Services Department independent authority to make purchases up to \$500,000 and provides that the District of Columbia government may not require the Department to submit to any other procurement review process, or to obtain the approval of any other official or employee.

7. Language is included under "Public Education System" authorizing the District of Columbia Public Schools to accept not to exceed 31 motor vehicles for exclusive use in the driver education program.

8. Language is included under "Public Education System" requiring the Board of Trustees of the University of the District of Columbia to establish a tuition rate for nonresident students at a level no lower than the rate for nonresident students at comparable public institutions of higher education in the metropolitan area.

9. Language under "Public Education System" prohibits the use of appropriated funds for teacher pay raises until the eligible teachers pass a competency test in literacy, communications and subject matter skills.

10. Language under "Public Education System" prohibits the use of appropriated funds for educational services provided to non-resident, non-tuition paying students in the District of Columbia Public School system.

11. Language under “Public Education System” prohibits the use of appropriated funds for salaries of any DC public school principal, teacher, administrator, official or employee who provides false enrollment and/or attendance information.

12. Under “Human Support Services,” there is language providing that appropriations available solely for employees’ disability compensation shall remain available until expended. 31 U.S.C. 1301(c)(2) provides in part, that:

(c) An appropriation in a regular, annual appropriation law may be construed to be permanent or available continuously only if the appropriation—

* * * * *

(2) expressly provides that it is available after the fiscal year covered by the law in which it appears.

13. Language under “Human Support Services” prohibits the District from providing free government service to private nonprofit organizations if the District would not be qualified to receive reimbursement pursuant to the Stewart B. McKinney Homeless Act.

14. Language is included under “Public Works” providing for the rental of one passenger-carrying vehicle for use by the Mayor and three passenger-carrying vehicles for use by the Council of the District of Columbia.

15. Language under “Repayment of General Fund Recovery Debt” provides funds to reduce the District’s accumulated general fund deficit.

16. Language under “Lottery and Charitable Games Enterprise Fund” requires the use of non-Federal funds to finance the operations of the Lottery Board and directs the District to identify the source of funding from its own locally-generated revenues.

17. Language under “District of Columbia Financial Responsibility and Management Assistance Authority” limits the use of appropriated funds by the control board to pay salaries to its executive director and general counsel after April 1, 1999 until excess salaries previously paid them in violation of P.L. 104–8 are repaid to the general fund of the District of Columbia.

18. The bill includes language under “D.C. Retirement Board” appropriating funds to pay legal, management, investment and other fees and administrative expenses of the District of Columbia Retirement Board. Section 121(f)(1) of the District of Columbia Retirement and Reform Act (Public Law 96–122) states that all administrative expenses incurred by the Board are to be paid out of funds appropriated for such purposes. The language recommended by the Committee appropriates the total amount required for the operation of the board and specifies that the total amount is to be from the investment income of the pension funds. The language also clarifies that all expenses of the Board are to be paid from this appropriation. A requirement for quarterly reports as well as timely submission of budget data and audit information is also included in the language.

19. Under “Capital Outlay” there is language that provides that the amount appropriated shall remain available until expended. This language is needed to provide an exemption to 31 U.S.C. 1301(c)(2) to allow the funds to remain available beyond fiscal year

1998. The exemption is needed because of the length of time required for the design and construction of capital projects.

20. The Committee has included language under "Capital Outlay" requiring that funds appropriated for capital outlay projects shall be managed and controlled in accordance with procedures and limitations established under the financial management system and that all such funds shall be available only for the specific project and purpose intended.

21. Section 101 of the "General Provisions" requires that all expenditures for consulting services obtained through procurement contracts be open for public inspection.

22. Language under section 104 grants the Mayor the authority within rates prescribed by Federal Travel Regulations, to establish allowances for privately owned automobile and motorcycles used for official purposes.

23. A proviso is included under section 105 of the bill permitting the Council of the District of Columbia to expend funds for travel and payment of dues without authorization by the Mayor.

24. Section 106 appropriates funds for refunding overpayments of taxes collected and for paying judgments against the District of Columbia government. Language under sec. 106 of the "General Provisions" provides that \$17.8 million of overpayments for parking tickets be refunded during fiscal year 1999.

25. Section 107 of the "General Provisions" provides an exemption from the requirements of section 544 of the District of Columbia Public Assistance Act of 1982, effective April 6, 1982 (D.C. Law 4-101; D.C. Code, sec. 3-205.44).

Such amount as referred to in subsection (a) of this section shall not be less than the full amount determined as necessary on the basis of the minimum needs of such person as established by the Council.

Because of financing constraints, the District has regularly budgeted for a percentage of the public assistance payment standard, rather than for the full amount as required by Sec. 3-205.44 of the District of Columbia Code.

26. Language in section 111 of the "General Provisions" has been carried since 1979 and allows the payment of a percentage of taxes collected to individual who provide information to the District resulting in the collection of taxes.

27. A proviso is included under Section 113 requiring the Mayor to develop an annual plan for borrowing capital outlay funds and to submit quarterly reports to the Council of the District of Columbia and Congress.

28. Language in section 114 of the "General Provisions" requires the Mayor to obtain approval from the Council of the District of Columbia prior to borrowing funds for capital projects.

29. Section 115 of the "General Provisions" prohibits the Mayor from paying operating expenses with funds borrowed for capital projects.

30. Language in section 116 prohibits the obligation or expenditure of funds by reprogramming unless advance approval is obtained in accordance with established procedures set forth in House

Report No. 96-443 as modified in House Report No. 98-265 or as modified by Public Law 104-8.

31. Language in section 117 prohibits the use of Federal funds in the bill to provide a personal cook, chauffeur, or other personal servants to any officer or employee of the District of Columbia government.

32. Language in section 118 prohibits the use of Federal funds in the bill to purchase passenger automobiles as defined in 15 U.S.C. 2001(2) with an Environmental Protection Agency estimated miles per gallon average of less than 22 miles per gallon.

33. Language in section 119 authorizes the Mayor to set the salary of the City Administrator at a rate not to exceed the maximum statutory rate established for level IV of the Federal Executive Schedule under 5 U.S.C. 5315, and provides that this salary may be payable to the City Administrator during fiscal year 1998. The language also authorizes the Mayor to set the per diem rate for board members of the Redevelopment Land Agency in the same manner consistent with their authority to set these rates for members of other boards and commissions of the District government. The Mayor does not have this authority at the present time.

34. Language under section 120 clarifies the pay setting authority for District employees as the District's Merit Personnel Act rather than title 5 of the United States Code.

35. Language in section 121 exempts the District from provisions of section 322 of the Economy Act of 1932 concerning expenditures for office leasing, alterations, improvements and repairs. This exemption was recommended by the General Accounting Office and was first carried in the fiscal year 1985 bill.

36. Language in section 123 prohibits the District government from renewing or extending sole source contracts without opening them to the competitive bidding process as set forth in section 303 of the District of Columbia Procurement Practices Act of 1985, effective February 21, 1986 (D.C. Law 6-85).

37. Sec. 124 requires any sequestration pursuant to the Balanced Budget and Emergency Deficit Control Act of 1985 (Public Law 99-177) to be applied to each of the Federal fund appropriation accounts rather than to the aggregate total of these accounts.

38. Language in section 125 provides that in the event a sequestration order is issued after the amounts appropriated to the District have been paid to the District, the Mayor is required to pay the Secretary of the Treasury, within 15 days after receipt of a request from the Secretary, the amounts sequestered by the order provided the sequestration percentage is applied to each of the Federal appropriation accounts and not applied to the aggregate total.

40. Language under section 126 allows the District of Columbia government to accept and use, with the Mayor's approval, donations received for public purposes authorized by law. The language also requires that accurate records be maintained by the agency or entity administering the program and that the records be available for audit and public inspection. The language also allows the Council of the District of Columbia and the Board of Education to accept gifts and donations without the approval of the Mayor.

41. Language under section 127 continues current law as it relates to the prohibition on the use of Federal funds for salaries, ex-

penses, or other costs associated with the offices of U.S. Senator or Representative under section of 4(d) of the D.C. Statehood Constitutional Convention Initiatives of 1979.

42. Language under sec. 130 of the “General Provisions” limits the use of appropriated funds for attorney fees and costs in special education cases to amounts enacted in the DC Code.

43. Language in sec. 131 of the “General Provisions” prohibits the use of funds for the operation of any department, agency, or entity (other than the Water and Sewer Authority, the Convention Center, and certain borrowing activities) unless appropriated by Congress.

44. Language in section 132 prohibits funds appropriated in this Act from being expended for abortions, except where the life of the mother would be endangered if the fetus were carried to term or where the pregnancy is the result of an act of rape or incest.

45. Language in section 133 prohibits funds made available pursuant to any provision of this Act from being used to implement or enforce any system of registration of unmarried, cohabitating couples whether they are homosexual, lesbian, or heterosexual, including but not limited to registration for the purpose of extending employment, health, or governmental benefits to such couples on the same basis such benefits are extended to legally married couples.

46. Language in section 134 requires the Emergency Transitional Education Board of Trustees to submit to the Congress, Mayor, and Council of the District of Columbia no later than fifteen calendar days after the end of each month a report that sets forth:

(a) Current month expenditures and obligations, year-to-date expenditures and obligations, and total fiscal year expenditures projections vs. budget broken out on the basis of control center, responsibility center, agency reporting code, and object class, and for all funds, including capital financing;

(b) A list of each account for which spending is frozen and the amount of funds frozen;

(c) A list of all active contracts in excess of \$10,000 annually;

(d) All reprogramming requests and reports; and

(e) Changes made in the last month to the organizational structure of the D.C. Public Schools.

47. Language in section 135 requires annual reporting requirements from the Emergency Transitional Education Board of Trustees and the University of the District of Columbia on the number of validated schedule “A” positions, a compilation of all employees as of the proceeding December 31, verified as to its accuracy in accordance with the functions that each employee actually performs, and requires that the report be submitted to the Congress, the Mayor, and Council of the District of Columbia, not later than February 15 of each year.

48. Language in section 136 requires the Emergency Transitional Education Board of Trustees and the University of the District of Columbia to submit to the Congress, the Mayor, and Council of the District of Columbia, revised appropriated funds operating budget for the public school system and the University of the District of Columbia for such fiscal year that is in the total amount of the approved appropriation and that realigns budgeted data for personal

services and other-than-personal services, respectively, with anticipated actual expenditures.

49. Language in section 137 requires the Emergency Transitional Education Board of Trustees, the Board of Trustees of the University of the District of Columbia, the Board of Library Trustees, and the Board of Governors of the D.C. School of Law to vote on and approve their respective annual or revised budget before submission to the Mayor of the District of Columbia for inclusion in the Mayor's budget submission to the Council of the District of Columbia.

50. Language in section 138 of the "General Provisions" places a ceiling of the lesser of (1) total revenues, or (2) \$5,113,877,000 excluding \$132,912,000 from intro-District funds on the total amount appropriated for operating expenses for the District of Columbia for fiscal year 1998 under the caption "Division of Expenses." Local revenues in excess of appropriated amounts under the caption "Division of Expenses" are to be applied first to eliminate the general fund deficit; second to a reserve account not to exceed \$250,000,000 to be used to finance seasonal cash needs; third to accelerate repayment of cash borrowed from the Water and Sewer Fund; and fourth to reduce long term debt.

51. Language in sec. 141 of the "General Provisions" restricts the use of official vehicles to official duties and not between a residence and workplace, except in the case of a police officer who resides in the District of Columbia.

52. Language in sec. 142 of the "General Provisions" states that none of the funds made available in this Act may be expended unless the entity agrees that in expending the funds the entity will comply with the Buy American Act.

53. Language in sec. 143 of the "General Provisions" subjects the National Education Association to local real property taxes within the District of Columbia.

54. Language under sec. 144 of the "General Provisions" prohibits the use of appropriated funds of any department, agency or entity of the District government that withholds any information requested by the Office of the Chief Financial Officer.

55. Language in sec. 145 of the "General Provisions" prohibits the use for funds for the audit of the District government's annual financial statements unless the DC Inspector General either conducts, or contracts for, the audit.

56. Language in sec. 147 of the "General Provisions" provides that the evaluation process and instruments for evaluating District of Columbia Public Schools employees shall be a non-negotiable item for collective bargaining purposes.

57. Language in sec. 148 of the "General Provisions" prohibits the use of appropriated funds by the Corporation Counsel to prepare any lawsuits against Congress dealing with voting representation issues for the citizens of the District of Columbia in Congress.

58. Language in sec. 149 of the "General Provisions" repeals D.C. Act 12-340, The Residency Requirement Reinstatement Amendment Act of 1998, which would have required new employees of the District government to live in the District.

59. Language in sec. 150 of the "General Provisions" prohibits the use of Federal funds in this Act to carry out any program of

distributing sterile needles or syringes for the hypodermic injection of any illegal drug.

COMPLIANCE WITH CLAUSE 3—RULE XIII (RAMSEYER
RULE)

In compliance with clause 3 of rule XIII of the Rules of the House of Representatives, the Committee reports that it recommends no changes in existing law made by the bill, as reported.

APPROPRIATIONS NOT AUTHORIZED BY LAW

Pursuant to clause 3 of rule XXI of the House of Representatives, the following lists the appropriations in the accompanying bill which are not authorized by law:

- Federal Payment for Boys Town U.S.A.
- Federal Payment to Historical Society for City Museum
- Federal Payment for Waterfront Improvements
- Federal Payment for Mentoring Services
- Federal Payment for Hotline Services

FULL COMMITTEE VOTES

Pursuant to the provisions of clause 2(1)(2)(b) of rule XI of the House of Representatives, the results of each rollcall vote on an amendment or on the motion to report, together with the names of those voting for and those voting against, are printed below:

ROLLCALL NO. 1

Date: July 30, 1998.

Measure: District of Columbia Appropriations Bill, FY 1999.

Motion by: Mr. Hoyer.

Description of Motion: To strike the provision of the D.C. Code that requires new employees to reside in the District of Columbia.

Results: Adopted 24 yeas to 20 nays.

Members Voting Yea

Mr. Bonilla
 Mr. Cunningham
 Mr. Edwards
 Mr. Fazio
 Mr. Frelinghuysen
 Mr. Hefner
 Mr. Hoyer
 Mr. Latham
 Mrs. Lowey
 Mr. Moran
 Mr. Nethercutt
 Mr. Neumann
 Mrs. Northup
 Mr. Olver
 Mr. Packard
 Mr. Porter
 Mr. Price
 Mr. Sabo
 Mr. Skaggs
 Mr. Tiahrt
 Mr. Visclosky
 Mr. Wamp
 Mr. Wicker
 Mr. Wolf

Members Voting Nay

Mr. Aderholt
 Mr. Cramer
 Ms. DeLauro
 Mr. Hobson
 Ms. Kaptur
 Mr. Kingston
 Mr. Knollenberg
 Mr. Kolbe
 Mr. Lewis
 Mr. Livingston
 Mrs. Meek
 Mr. Miller
 Mr. Obey
 Mr. Parker
 Mr. Pastor
 Mr. Rogers
 Mr. Serrano
 Mr. Skeen
 Mr. Taylor
 Mr. Walsh

ROLLCALL NO. 2

Date: July 30, 1998.

Measure: District of Columbia Appropriations Bill, FY 1999.

Motion by: Mr. Moran.

Description of Motion: To prohibit use of Federal funds to carry out any program of distributing needles or syringes for hypodermic injection of illegal drugs (as a substitute for language proposed by Mr. Tiahrt).

Results: Adopted 24 yeas to 20 nays.

Members Voting Yea

Mr. Bonilla
 Ms. DeLauro
 Mr. Dixon
 Mr. Edwards
 Mr. Frelinghuysen
 Mr. Hoyer
 Mr. Kolbe
 Mr. Lewis
 Mr. Livingston
 Mrs. Lowey
 Mrs. Meek
 Mr. Miller
 Mr. Moran
 Mr. Nethercutt
 Mr. Obey
 Mr. Olver
 Mr. Pastor
 Mr. Price
 Mr. Sabo
 Mr. Serrano
 Mr. Skaggs
 Mr. Skeen
 Mr. Torres
 Mr. Visclosky

Members Voting Nay

Mr. Aderholt
 Mr. Cunningham
 Mr. Dickey
 Mr. Forbes
 Mr. Kingston
 Mr. Knollenberg
 Mr. Latham
 Mr. Neumann
 Mr. Packard
 Mr. Taylor
 Mr. Tiahrt
 Mr. Walsh
 Mr. Wamp
 Mr. Wicker
 Mr. Wolf

ROLLCALL NO. 3

Date: July 30, 1998.

Measure: District of Columbia Appropriations Bill, FY 1999.

Motion by: Mr. Dixon.

Description of Motion: To provide funding for the Advisory Neighborhood Commissions.

Results: Rejected 18 yeas to 18 nays.

Members Voting Yea

Mr. Cramer
Mr. Dixon
Mr. Edwards
Mr. Fazio
Mr. Frelinghuysen
Mr. Hoyer
Ms. Kaptur
Mr. Kolbe
Mrs. Lowey
Mr. Moran
Mr. Obey
Mr. Olver
Mr. Pastor
Mr. Price
Mr. Sabo
Mr. Serrano
Mr. Skaggs
Mr. Visclosky

Members Voting Nay

Mr. Aderholt
Mr. Bonilla
Mr. Cunningham
Mr. Forbes
Mr. Kingston
Mr. Knollenberg
Mr. Latham
Mr. Lewis
Mrs. Northup
Mr. Packard
Mr. Porter
Mr. Regula
Mr. Skeen
Mr. Taylor
Mr. Walsh
Mr. Wamp
Mr. Wicker
Mr. Wolf

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1998 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR 1999
 [In thousands of dollars]

	Appropriated 1998 (enclosed to date)	FY 1999 request	Recommended in bill	Bill compared with—	
				FY 1998 appropria- tion	FY 1999 request
FEDERAL FUNDS					
Federal payment for management reform	8,000,000	0	0	0	(8,000,000)
Federal contribution to the operations of the Nation's Capital	190,000,000	0	0	0	(190,000,000)
D.C. National Capital Revitalization Corporation	0	50,000,000	0	0	(50,000,000)
Washington Metropolitan Area Transit Authority	0	25,000,000	25,000,000	25,000,000	0
Nation's Capital Infrastructure Fund	0	0	21,000,000	21,000,000	21,000,000
Management Reforms to improve the District of Columbia's Economic Development Infrastructure	0	25,000,000	0	0	(25,000,000)
Federal payment to the District of Columbia for the Nation's Capital Infrastructure fund	0	¹ (254,000,000)	0	0	0
Federal payment to the District of Columbia Corrections Trustee Operations	169,000,000	184,800,000	184,800,000	15,800,000	0
Federal payment to the District of Columbia Corrections Trustee for Correctional Facilities, construction and repair (non-add) ¹	(302,000,000)	0	0	(302,000,000)	0
Federal payment to the District of Columbia Criminal Justice System	108,000,000	0	0	(108,000,000)	0
Federal payment to the District of Columbia Courts	0	142,000,000	142,000,000	142,000,000	0
District of Columbia Offender Supervision, Defender, and Court Services Agency	43,000,000	59,400,000	59,400,000	16,400,000	0
Offender Supervision, Defender, and Court Services Agency for drug treatment programs	0	0	4,000,000	4,000,000	4,000,000
National Park Service, United States Park Police, Sec. 141	12,000,000	0	0	(12,000,000)	0
Medicare Coordinated Care Demonstration Project, Sec. 160	3,000,000	0	0	(3,000,000)	0
Metropolitan Police Department, Office of Citizen Complaint Review	0	0	1,200,000	1,200,000	1,200,000
Fire Department, pay raise for fire fighters	0	0	3,240,000	3,240,000	3,240,000
Federal payment for charter schools	0	0	20,391,000	20,391,000	20,391,000
Boy's Town U.S.A. Operations in the District of Columbia	0	0	4,000,000	4,000,000	4,000,000
D.C. Historic Society City Museum	0	0	2,000,000	2,000,000	2,000,000
U.S. Park Police Aviation Unit	0	0	8,500,000	8,500,000	8,500,000
Washington Marina Waterfront Improvements	0	0	3,000,000	3,000,000	3,000,000
International Youth Services and Development Corps: Operation of a resource hotline	0	0	50,000	50,000	50,000
Mentoring program for at-risk children	0	0	200,000	200,000	200,000
Lorton Correctional Complex environmental study	0	0	7,000,000	7,000,000	7,000,000
Total, Federal funds to the District of Columbia	533,000,000	486,200,000	485,781,000	(47,219,000)	(419,000)

DISTRICT OF COLUMBIA FUNDS

Operating Expenses:									
Governmental Direction and Support	164,717,000	164,144,000	58,967,000	(573,000)					
Economic Development and Regulation	120,072,000	159,039,000	38,967,000	3,000,000					
Public Safety and Justice	529,739,000	751,346,000	226,047,000	4,440,000					
Public Education System	672,444,000	773,334,000	121,281,000	20,391,000					
Human Support Services	1,718,939,000	1,514,751,000	(204,188,000)	0					
Public Works	241,934,000	266,912,000	24,978,000	0					
Washington Convention Center Transfer Payment	5,400,000	5,400,000	0	0					
Repayment of Loans and Interest	384,430,000	382,170,000	(2,260,000)	0					
Repayment of General Fund Recovery Debt	39,020,000	38,453,000	(567,000)	0					
Payment of Interest on Short-Term Borrowing	12,000,000	11,000,000	(1,000,000)	0					
Certificate of Participation	7,923,000	7,926,000	3,000	0					
Human Resources Development	6,000,000	6,674,000	674,000	0					
Revership Programs	0	318,979,000	318,979,000	0					
Deficit Reduction and Revitalization	201,090,000	0	(201,090,000)	0					
Financial Responsibility and Management Assistance Authority	3,220,000	7,840,000	4,620,000	0					
Productivity Savings	0	(10,000,000)	(10,000,000)	0					
Total, Local funds (general fund)	4,047,388,000	4,395,541,000	375,411,000	27,258,000					

Enterprise and Other Uses:									
Water and Sewer Authority and Washington Aqueduct	297,310,000	273,314,000	(23,996,000)	0					
Lottery and Charitable Games	213,500,000	225,200,000	11,700,000	0					
Cable Television	2,467,000	2,108,000	(359,000)	0					
Public Service Commission	4,547,000	5,026,000	479,000	0					
Office of People's Counsel	2,428,000	2,501,000	73,000	0					
Office of Banking and Financial Institutions	600,000	640,000	40,000	0					
Department of Insurance and Securities Regulation	5,683,000	7,001,000	1,318,000	0					
Sports Commission (Starplex)	5,936,000	8,751,000	2,815,000	0					
Public Benefit Corporation (D.C. General Hospital)	52,684,000	66,764,000	14,080,000	0					
D.C. Retirement Board	16,762,000	18,202,000	1,440,000	0					
Correctional Industries Fund	3,332,000	3,332,000	0	0					
Washington Convention Center	41,000,000	48,139,000	7,139,000	0					
Total, Enterprise and Other Uses	646,249,000	660,978,000	14,729,000	0					
Total, Operating Expenses	4,693,637,000	5,056,519,000	390,140,000	27,258,000					

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR 1998 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR 1999—

Continued

[In thousands of dollars]

	Appropriated 1998 (enacted to date)	FY 1999 request	Recommended in bill	Bill compared with—	
				FY 1998 appropria- tion	FY 1999 request
Capital Outlay:					
General Fund	269,330,000	1,711,160,737	1,711,160,737	1,441,830,737	0
Total, District of Columbia Funds	4,962,967,000	6,767,679,737	6,794,937,737	1,831,970,737	27,258,000

¹ Requested by District but not in President's budget request. ² FY 1999 request included in Commerce Justice Bill.

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