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{ REPORT
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SUPPLEMENTAL APPROPRIATIONS AND RESCISSIONS
ACT, 1997

—————
APRIL 30, 1997.—Ordered to be printed
—————

Mr. STEVENS, from the Committee on Appropriations,
submitted the following

REPORT

[To accompany S. 672]

The Committee on Appropriations reports the bill (S. 672) making supplemental appropriations and rescissions for the fiscal year ending September 30, 1997, and for other purposes, reports favorably thereon and recommends that the bill do pass.

CONTENTS

	Page
Title I—Department of Defense supplementals	4
Title II—Natural disasters and other emergencies:	
Chapter 1—Subcommittee on Agriculture, Rural Development, and Related Agencies	10
Chapter 2—Subcommittee on Commerce, Justice, and State, the Judiciary, and Related Agencies	13
Chapter 3—Subcommittee on Energy and Water Development	14
Chapter 4—Subcommittee on Interior and Related Agencies	18
Chapter 5—Subcommittee on Transportation and Related Agencies	24
Chapter 6—Subcommittee on VA, HUD, and Independent Agencies	25
Chapter 7—Subcommittee on Labor, Health and Human Services, and Education, and Related Agencies	27
Chapter 8—Subcommittee on Treasury and General Government	28
Title III—Other supplementals:	
Chapter 1—Subcommittee on Agriculture, Rural Development, and Related Agencies	29
Chapter 2—Subcommittee on Commerce, Justice, and State, the Judiciary, and Related Agencies	30
Chapter 3—Subcommittee on the District of Columbia	31
Chapter 4—Subcommittee on Interior and Related Agencies	32
Chapter 5—Subcommittee on the Legislative Branch	33
Chapter 6—Subcommittee on Transportation and Related Agencies	33
Chapter 7—Subcommittee on Treasury and General Government	35
Chapter 8—Subcommittee on VA, HUD, and Independent Agencies	36
Chapter 9—Subcommittee on Labor, Health and Human Services, and Education and Related Agencies	38
Chapter 10—General provisions	41
Title IV—Defense offsets	46
Title V—Nondefense offsets:	
Chapter 1—Subcommittee on Commerce, Justice, and State, the Judiciary, and Related Agencies	53
Chapter 2—Subcommittee on Interior and Related Agencies	53
Chapter 3—Subcommittee on Transportation and Related Agencies	54
Chapter 4—Subcommittee on Treasury and General Government	55
Chapter 5—Subcommittee on VA, HUD, and Independent Agencies	55
Chapter 6—Subcommittee on Agriculture, Rural Development, and Related Agencies	58
Chapter 7—Subcommittee on Energy and Water Development	58
Title VI—Social services block grant amendment	59
Title VII—Government Shutdown Prevention Act	60
Compliance with paragraph 7(c), rule XXVI of the Standing Rules of the Senate	61
Compliance with paragraph 12, rule XXVI of the Standing Rules of the Senate	61
Budgetary impact	61
Comparative statement tables	63

The President's supplemental requests are contained in the 1998 budget appendix transmitted on February 6, 1997 (H. Doc. 105-3, volume III), budget estimate No. 5, transmitted on March 19, 1997 (H. Doc. 105-58), budget estimate No. 6, transmitted on April 7, 1997 (H. Doc. 105-61), budget estimate No. 7, transmitted on April 23, 1997 (H. Doc. 105-78), and budget estimate No. 8, transmitted on April 23, 1997 (H. Doc. 105-71). In addition, the Committee addresses the special message of February 6, 1997 (H. Doc. 105-44), and the special message submitted on March 19, 1997 (H. Doc. 105-56).

The Committee has taken the unusual step of recommending an original Senate bill in order to expedite Senate consideration. Supplemental funding, as requested by the President, is required to address natural disasters and unbudgeted peacekeeping needs. In addition, due to the scope of the proposed rescissions, expedited action is required in order to provide the affected agencies with time to make adjustments in their budgets.

The rescissions recommended by the Committee reflect a work in progress. The Committee is dedicated to fiscal restraint and deficit reduction, and further reduction in discretionary spending is likely in the Committee's consideration of fiscal year 1998 appropriations bills. These actions will continue a steady decline in discretionary funding which has decreased from 13.6 percent of gross domestic product [GDP] in fiscal year 1968 to 7.1 percent of GDP in fiscal year 1996.

BILL SUMMARY—DISCRETIONARY

	Supplemental request	Committee recommendation	Committee recommendation compared with supplemental request (+ or -)
Title I—Department of Defense	\$2,098,214,000	\$1,805,480,000	-\$292,734,000
Title II—Natural disasters and other emergencies	2,338,679,000	5,581,847,000	+ 3,243,168,000
Title III—Other supplementals	123,092,000	273,576,000	+ 150,484,000
Title IV—Department of Defense offsets:			
Unspecified reductions	- 4,800,000,000	.....	+ 4,800,000,000
Rescissions	- 72,000,000	- 1,805,943,000	- 1,733,943,000
Title V—Other offsets	- 391,111,000	- 5,855,800,000	- 5,464,689,000
Total discretionary	- 703,126,000	- 840,000	+ 702,286,000

TITLE I—DEPARTMENT OF DEFENSE SUPPLEMENTALS

SUBCOMMITTEE ON DEFENSE

DEPARTMENT OF DEFENSE

The Department of Defense has requested a total of \$2,098,214,000 within the jurisdiction of the Defense Subcommittee in new budget authority, to fund the incremental costs of contingency operations in Bosnia and Southwest Asia, to fund the OPLAN 34A/35 prisoner of war payments, and to fund benefits under the Ready Reserve Mobilization Income Insurance Program.

A summary of the Department's request and the Committee's recommendations are detailed within the following table:

	Supplemental request	Committee recommendation	Change
Military personnel:			
Army		\$306,800,000	+ \$306,800,000
Navy		7,900,000	+ 7,900,000
Marine Corps		300,000	+ 300,000
Air Force		29,100,000	+ 29,100,000
Operations and maintenance:			
Overseas contingency operations transfer fund	\$2,006,214,000	1,312,900,000	- 693,314,000
OPLAN 34A/35 POW payments	20,000,000	20,000,000	.....
Subtotal	2,026,214,000	1,677,000,000	- 349,214,000
Revolving and management funds: Reserve mobilization income insurance fund			
Subtotal	72,000,000	72,000,000	.....
Total	2,098,214,000	1,749,000,000	- 349,214,000

MILITARY PERSONNEL

MILITARY PERSONNEL, ARMY

1997 appropriation to date	\$20,633,998,000
1997 supplemental estimate .....	.....
Committee recommendation	306,800,000

The Committee recommends appropriations of \$306,800,000 for military personnel, Army to fund pay and allowances in support of operations in Bosnia and Southwest Asia. The following table summarizes the military personnel funding requirements for the Army:

Category	Supplemental request	Committee recommendation	Change
Operations in support of Bosnia		\$302,000,000	+\$302,000,000
Operations in support of Southwest Asia		4,800,000	+ 4,800,000
Grand total		306,800,000	+ 306,800,000

MILITARY PERSONNEL, NAVY

1997 appropriation to date	\$16,986,976,000
1997 supplemental estimate	
Committee recommendation	7,900,000

The Committee recommends appropriations of \$7,900,000 for military personnel, Navy to fund pay and allowances in support of operations in Bosnia and Southwest Asia. The following table summarizes the military personnel funding requirements for the Navy:

Category	Supplemental request	Committee recommendation	Change
Operations in support of Bosnia		\$5,800,000	+ \$5,800,000
Operations in support of Southwest Asia		2,100,000	+ 2,100,000
Grand total		7,900,000	+ 7,900,000

MILITARY PERSONNEL, MARINE CORPS

1997 appropriation to date	\$6,111,728,000
1997 supplemental estimate	
Committee recommendation	300,000

The Committee recommends appropriations of \$300,000 for military personnel, Marine Corps to fund pay and allowances in support of operations in Bosnia. The following table summarizes the military personnel funding requirements for the Marine Corps:

Category	Supplemental request	Committee recommendation	Change
Operations in support of Bosnia		\$300,000	+ \$300,000
Operations in support of Southwest Asia			
Grand total		300,000	+ 300,000

MILITARY PERSONNEL, AIR FORCE

1997 appropriation to date	\$17,069,490,000
1997 supplemental estimate	
Committee recommendation	29,100,000

The Committee recommends appropriations of \$29,100,000 for military personnel, Air Force to fund pay and allowances associated with operations in Bosnia and Southwest Asia. The following table summarizes the military personnel funding requirements for the Air Force:

Category	Supplemental request	Committee recommendation	Change
Operations in support of Bosnia		\$22,500,000	+ \$22,500,000
Operations in support of Southwest Asia		6,600,000	+ 6,600,000
Grand total		29,100,000	+ 29,100,000

OPERATION AND MAINTENANCE

OVERSEAS CONTINGENCY OPERATIONS TRANSFER FUND

1997 appropriation to date	\$1,140,157,000
1997 supplemental estimate	1,646,100,000
Committee recommendation	1,312,900,000

The administration has requested emergency supplemental appropriations of \$2,006,214,000 for the overseas contingency operations transfer fund. This total includes \$1,549,414,000 for operations and maintenance and \$360,100,000 for military personnel requirements in Bosnia and Southwest Asia, \$62,000,000 for DLA defense distribution depot costs in support of Bosnia, and \$34,700,000 for drawdown recovery costs in various locations.

The Committee will continue to include only operation and maintenance contingency funding in this account; military personnel requirements will be funded in the respective service accounts.

The following table summarizes adjustments to the fiscal year 1997 supplemental request for the transfer fund.

OVERSEAS CONTINGENCY OPERATIONS TRANSFER FUND

Account	Supplemental request	Committee recommendation	Change
Operations in support of Bosnia	\$1,007,400,000	\$794,800,000	-\$212,600,000
Operations in support of Southwest Asia	542,000,000	508,000,000	- 34,000,000
Drawdown recovery costs	34,700,000	10,100,000	- 24,600,000
DLA—DBOF	62,000,000		- 62,000,000
Grand total	1,646,100,000	1,312,900,000	- 333,200,000

ADJUSTMENTS

Adjustments to the overseas contingency operations transfer fund are as follows:

Operations in support of Bosnia:	
Updated estimates:	
Reduced LOGCAP costs	-\$146,000,000
Reduced OPTEMPO, Navy	- 10,000,000
Reduced deployment level, SOCOM	- 9,000,000
Force structure, OPTEMPO increases	+ 21,000,000
NIMA	- 2,600,000
Projected OPTEMPO and force reductions	- 66,000,000
Operations in support of Southwest Asia: Projected OPTEMPO and force reductions	- 34,000,000
Working capital funds: Over ocean costs reimbursement to DBOF-T	- 62,000,000

Drawdown costs.—The request for drawdown recovery costs should not be included under the emergency appropriation designa-

tion. However, the Committee has decided to provide funding for drawdown costs which are linked to either Bosnia or Southwest Asia. The Department is encouraged to resubmit the remaining requirements for reprogramming consideration.

CONTINGENCY OPERATIONS COST CONTROLS

When the overseas contingency operations transfer fund was established, the Committee did not require prior notification of transfers from the account, but did establish a quarterly reporting requirement. The Committee now directs a subdivision of the fund to further identify costs by individual contingency operation. The Under Secretary of Defense (Comptroller) shall notify the Committee 30 days in advance if the Department expects to exceed the total allotment for a given contingency, and shall continue the established quarterly reporting requirement.

The Committee is troubled by the lack of fiscal accountability for contingency operation planning and execution, and has conveyed these concerns to the Chairman of the Joint Chiefs of Staff and the Secretary of Defense. However, the Committee has deferred legislative action at this time, while the Vice Chairman of the JCS and the Under Secretary of Defense (Comptroller) work to establish a mechanism to develop, monitor, and report contingency operation cost estimates to the Congress. The Committee will continue to work with the Department to formulate this process which will be addressed in the Fiscal Year 1998 Defense Appropriations Act.

Additionally, the Committee continues to be concerned about the impact contingency operations can and do have on the combat readiness of military personnel; the resulting expenditures on these operations consume critical service training dollars. Even when these funds are eventually replaced, through either supplemental appropriations or reprogramming, training evolutions canceled are all too often training opportunities lost.

In the downsized military of today, this allows the services reduced opportunities for critical unit or service-unique training. The Committee intends to closely evaluate the funds requested in fiscal year 1998 for the JCS Exercise Program, in the context of ongoing contingency operations.

OPLAN 34A/35 POW PAYMENTS

1997 appropriation to date .....	.....
1997 supplemental estimate	\$20,000,000
Committee recommendation	20,000,000

The Department has requested and the Committee recommends approval of a supplemental appropriation of \$20,000,000 for the "OPLAN 34A/35 POW payments" account.

REVOLVING AND MANAGEMENT FUNDS

RESERVE MOBILIZATION INCOME INSURANCE FUND

1997 appropriation to date .....	.....
1997 supplemental estimate	\$72,000,000
Committee recommendation	72,000,000

The Department has requested and the Committee recommends approval of a supplemental appropriation of \$72,000,000 for the "Reserve mobilization income insurance fund" account.

The Committee understands that the Department is examining significant restructuring options for this program due to fundamental difficulties experienced with financing the fund. Therefore, the Committee directs the Department of Defense to provide the Defense Committees with a detailed analysis to determine the long-term operation of the fund by June 30, 1997.

AIRCRAFT PROCUREMENT, AIR FORCE

1997 appropriation to date	\$6,404,980,000
1997 rescission request	
Committee recommendation	

F-15A.—Under the chapter of this report detailing Department of Defense offsets, the Committee has recommended a rescission of \$21,000,000 from the F-15 aircraft procurement program in the "Aircraft procurement, Air Force" account. The Committee understands that a total of \$32,000,000 is available in this program, based on contract savings. The Committee directs that the remaining contract savings, \$11,200,000, be transferred to the F-16 line item within the aircraft modifications budget activity of the "Aircraft procurement, Air Force" account. The Committee further directs that these funds shall only be used to acquire high speed anti-radiation missile [HARM] targeting systems [HTS] and to install these HTS systems on Air National Guard aircraft which have been assigned the suppression of enemy air defense [SEAD] mission and were deployed to Desert Storm.

GENERAL PROVISIONS

(TRANSFER OF FUNDS)

SEC. 101. The Committee has included a general provision which provides \$100,000,000 of transfer authority that is in addition to the transfer authority provided in section 8005 of the fiscal year 1997 Department of Defense appropriations bill (Public Law 104-208). This additional transfer authority shall only be used for costs associated with United States participation in the Bosnia Stabilization Force [SFOR] and for the continuation of enforcing the no-fly zones in northern and southern Iraq.

SEC. 102. *National missile defense lead system integrator.*—The Committee has included a general provision preventing the transfer of authority for development of national missile defense [NMD] system elements until the lead system integrator [LSI] award is made. The provision further requires the Joint Requirements Oversight Council [JROC], with the advisement of the Joint Chiefs of Staff, to assess the roles of the military services in developing and acquiring a national missile defense system and to certify that the LSI contract conforms to the JROC's assessment recommendations.

SEC. 103. The Committee has included a general provision which provides \$50,000,000 to the Overseas Humanitarian, Disaster and Civil Aid Program for reimbursement for disaster relief and recovery expenditures in Puerto Rico, the American Virgin Islands, Guam, American Samoa, and the Northern Mariana Islands.

SEC. 104. *Marine Corps disaster repairs.*—The Committee has included a general provision which provides a transfer of \$23,000,000 of available Marine Corps funding to operation and maintenance, Marine Corps to pay for repairs to real property and facilities damaged by Hurricanes Fran and Bertha and flooding in January 1997.

SEC. 105. *Family housing—Navy and Marine Corps.*—The Committee further recommends appropriations of \$6,480,000 to partially reimburse the family housing, Navy and Marine Corps account for hurricane and flood repair operation and maintenance costs that have been absorbed.

SEC. 106. *Bosnia cost reporting.*—The Committee has included a general provision prohibiting the Department of Defense from obligating any funds in support of operations or activities in Bosnia 60 days after enactment of this act, unless the President submits a comprehensive cost report to Congress outlining all expenditures in Bosnia since December 1, 1995.

SEC. 107. *Panama Canal Commission designee.*—The Committee has included a general provision which allows the Secretary of Defense discretionary authority to allow his designee on the Board of the Panama Canal Commission to continue service.

TITLE II—NATURAL DISASTERS AND OTHER EMERGENCIES

The Committee recommends that each appropriation contained in this title be designated by Congress as an emergency funding requirement as specified in the Balanced Budget and Emergency Deficit Control Act of 1985, as amended. Recommended offsets are included in title V of this bill.

CHAPTER 1

SUBCOMMITTEE ON AGRICULTURE, RURAL DEVELOPMENT, AND RELATED AGENCIES

DEPARTMENT OF AGRICULTURE

ANIMAL AND PLANT HEALTH INSPECTION SERVICE

The Committee is aware of the boll weevil problems in New Mexico that have potentially devastating economic consequences. The Committee expects the Animal and Plant Health Inspection Service to provide monitoring and technical assistance in the State, including Dona Ana, Sierra, Luna, Lea, and Roosevelt Counties, and to keep the Committees on Appropriations informed of the situation.

The Committee concurs with the House report language regarding the Department's regulations on the wheat disease Karnal Bunt.

FARM SERVICE AGENCY

AGRICULTURAL CREDIT INSURANCE FUND PROGRAM ACCOUNT

EMERGENCY INSURED LOAN SUBSIDIES

1997 appropriation to date	\$25,000,000
1997 supplemental estimate	
Committee recommendation	18,000,000

The Committee recommends an additional \$18,000,000 to support an estimated \$59,000,000 in emergency disaster loans to provide assistance to farmers and ranchers whose farmland, livestock, and crops were damaged due to the blizzards and flooding in the Midwest and other natural disasters.

EMERGENCY CONSERVATION PROGRAM

1997 appropriation to date	
1997 supplemental estimate	¹ \$37,000,000
Committee recommendation	77,000,000

¹ Includes contingency of \$17,000,000.

The Committee recommends an additional \$77,000,000 for the Emergency Conservation Program to provide cost-sharing assistance to farmers and ranchers whose farmland was damaged by

flooding and other natural disasters. The amount recommended is that needed to satisfy needs identified by USDA. These additional funds will assist with farmland restoration, cleaning up debris, mending fences, and restoring conservation structures (including some cover crops). The Committee has added carcass removal as an eligible use of these funds.

TREE ASSISTANCE PROGRAM

1997 appropriation to date	
1997 supplemental estimate	
Committee recommendation	\$9,500,000

The Committee provides \$9,500,000 for assistance to small orchardists to replace or rehabilitate trees and vineyards damaged by natural disasters in California and Arkansas. Included in the amount recommended is \$500,000 which may be made available through the Forestry Incentives Program for replanting of trees damaged by tornadoes in 1997.

COMMODITY CREDIT CORPORATION FUND

DISASTER RESERVE ASSISTANCE PROGRAM

The Committee recommends the Secretary to use up to \$50,000,000 which can be earned from the sale of grain in the disaster reserve to implement a livestock indemnity program for losses incurred during the blizzards, flooding, and other natural disasters in a manner similar but not identical to other commodity insurance programs. These funds only are to be available for fiscal year 1997.

NATURAL RESOURCES CONSERVATION SERVICE

WATERSHED AND FLOOD PREVENTION OPERATIONS

1997 appropriation to date	\$101,036,000
1997 supplemental estimate	¹ 84,100,000
Committee recommendation	161,000,000

¹ Includes contingency of \$18,000,000.

The Committee recommends an additional \$161,000,000 for watershed and flood prevention operations to reduce hazards to life and property in watersheds damaged by recent and prior-year disasters. The amount recommended is that needed to satisfy emergency funding requirements identified by USDA as a result of Hurricane Fran, blizzards, tornadoes, severe storms and rains, and other natural disasters. Emergency work may include opening dangerously restricted channels and waterways, repairing diversions and levees, and erosion control on denuded, steep slopes. Of the funds provided, up to \$10,000,000 may be used for floodplain easements.

The Committee also recommends that the USDA, in cooperation with the U.S. Army Corps of Engineers, address flood mitigation requirements in Waianae, HI, as a result of severe flooding which occurred in November 1996.

RURAL HOUSING SERVICE

RURAL HOUSING INSURANCE FUND PROGRAM ACCOUNT

SECTION 515 RURAL HOUSING DIRECT LOAN SUBSIDIES

1997 appropriation to date	\$28,987,000
1997 supplemental estimate	250,000
Committee recommendation	250,000

The Committee recommends an additional \$250,000 for the subsidy cost of section 515 direct loans. This amount would support \$488,000 in loans to borrowers in the Pacific Northwest to repair multifamily housing.

PRIOR-YEAR BALANCES

In addition, the Committee recommends bill language to make unobligated balances remaining in the “Rural Housing Insurance Fund Program” account from prior years’ disaster supplementals available until expended for emergency purposes only for section 502 housing loans, section 504 loans and grants, and section 515 loans.

RURAL HOUSING ASSISTANCE PROGRAM

1997 appropriation to date	\$130,433,000
1997 supplemental estimate	750,000
Committee recommendation	4,000,000

The Committee recommends an additional \$4,000,000 for the Rural Housing Assistance Program. This additional funding is for very low-income housing repair grants to assist elderly citizens in the repair of their homes and for grants to repair damaged farm labor housing facilities as a result of flooding and other natural disasters.

The Committee notes the damage to College Station, AR, resulting from spring 1997 storm events and has included language making this community eligible for programs of the Rural Housing Service for assistance related to those storms. The Committee notes the availability of funds in the “Community facilities grants” account and directs the Secretary to provide State Directors discretion to provide these and other funds to communities otherwise eligible for community facilities loans for response to direct and indirect damage resulting from recent natural disasters.

RURAL UTILITIES SERVICE

RURAL UTILITIES ASSISTANCE PROGRAM

1997 appropriation to date	\$566,935,000
1997 supplemental estimate	1,000,000
Committee recommendation	6,500,000

The Committee recommends \$6,500,000 for loan subsidies or grants for the repair of rural water and sewer systems directly or indirectly damaged by flooding and other natural disasters. This amount is to be used once other sources of emergency assistance are exhausted to help communities provide safe water and wastewater treatment facilities and for systems for which Federal

Emergency Management Agency [FEMA] assistance is not available.

CHAPTER 2

SUBCOMMITTEE ON COMMERCE, JUSTICE, AND STATE,
THE JUDICIARY, AND RELATED AGENCIES

DEPARTMENT OF COMMERCE

ECONOMIC DEVELOPMENT ADMINISTRATION

ECONOMIC DEVELOPMENT ASSISTANCE PROGRAMS

1997 supplemental estimate	
Committee recommendation	\$54,700,000

EDA transfer.—The Committee does not recommend approval of the request for a transfer of \$1,200,000 from the economic development revolving fund to the Economic Development Assistance Program for expenses resulting from flooding and other natural disasters. The economic development revolving fund is a liquidation fund into which loan repayment receipts are received and any use of these funds is restricted to the care and protection of collateral reverting to the Government on defaulted loans. Funds in this account, which was established prior to the Credit Reform Act of 1992, cannot be offset against another account and any withdrawal from the account would be scored as lost revenue to the Treasury.

Emergency grants.—The Committee recommends \$54,700,000 for emergency grants. Of this amount, the Committee proposes spending \$45,000,000 for infrastructure grants such as water and sewer projects, and to capitalize economic development revolving loan funds to provide emergency grants under the authority of title IX of the Public Works and Economic Development Act. Title IX provides assistance to areas whose economies have been undermined by natural disasters and other dislocations. The remaining funds would be used for planning and technical assistance grants and administrative expenses.

NATIONAL OCEANIC AND ATMOSPHERIC ADMINISTRATION

CONSTRUCTION

1997 supplemental estimate	\$22,800,000
Committee recommendation	10,800,000

Pacific Northwest flooding.—The Committee recommends \$10,800,000 for emergency expenses associated with the severe damage to fish hatcheries in the Pacific Northwest due to flooding and other natural disasters. These funds are to remain available until expended from the National Oceanic and Atmospheric Administration [NOAA] “Construction” account.

Acquisition of land.—The request for emergency expenses for land acquisition totaling \$11,000,000 from the “Operations, research, and facilities” account is not recommended as part of this emergency appropriation measure. Little detail was provided to the Committee regarding the land to be acquired. The request for a supplemental appropriation for land acquisition states the funds

would be used by local watershed councils to acquire key riparian areas critical to salmon restoration, conservation easements to prevent development in channel migration zones, and acquisition of wetlands. No plan has been presented to the Committee by the National Oceanic and Atmospheric Administration [NOAA] for interim and long-term habitat restoration through the acquisition of land in Washington, Oregon, California, and Idaho. While the Committee is aware of other Federal agencies who have requested funds for the acquisition of land for the purpose of salmon habitat restoration, NOAA has not been one of them. In its request for these funds, NOAA indicates it does not intend to own or manage these lands once they are acquired. The Committee does not provide an additional \$1,000,000 requested for technical assistance and public education. NOAA's intended redirection of \$2,000,000 in existing funds for this purpose is not recommended.

INDEPENDENT AGENCY

SMALL BUSINESS ADMINISTRATION

Disaster Loan Program.—The Committee understands that the SBA Disaster Loan Program allows for loans for replacement and rebuilt houses in amounts to meet building code, including energy code requirements. The Arkansas code for energy conservation in new building construction is applicable to homes rebuilt with SBA disaster loans but the SBA may not provide loan amounts to meet that code's requirements in certain situations because the code is self-enforcing. The Committee directs SBA to provide loan amounts sufficient to meet the Arkansas' code requirements even when there is no local building permit.

CHAPTER 3

SUBCOMMITTEE ON ENERGY AND WATER DEVELOPMENT

DEPARTMENT OF DEFENSE—CIVIL

CORPS OF ENGINEERS—CIVIL

FLOOD CONTROL, MISSISSIPPI RIVER AND TRIBUTARIES, ARKANSAS, ILLINOIS, KENTUCKY, LOUISIANA, MISSISSIPPI, MISSOURI, AND TENNESSEE

1997 appropriation to date	\$310,374,000
1997 supplemental estimate	
Committee recommendation	20,000,000

The Committee has included \$20,000,000 for extraordinary, unforeseen maintenance dredging and emergency flooding needs in the lower Mississippi River and its tributaries. The requirement, which is a direct result of the severe flooding in the Ohio River basin, became known after the current request was transmitted to Congress for consideration. The amount recommended does not reflect the potential for additional maintenance needs which may be required as the result of expected high flows from significantly higher snow pack in the upper Missouri River basin.

The Committee remains concerned about the reduction in funding for many Yazoo basin projects from previously planned levels. In the Senate report accompanying the Fiscal Year 1997 Energy and Water Appropriations Act, the Committee expressed its concern about the impact of these reductions, and the possibility that they could result in schedule slippages. The Committee further requested a detailed report from the Corps of Engineers outlining the impacts of these reductions. The Committee finds the report submitted to be deficient in outlining these impacts including, but not limited to (1) projected timetable delays; (2) construction interruptions; (3) additional costs due to extended completion dates; and (4) projected adverse impacts to project area due to delay in completion. Therefore, the Committee expects the Corps of Engineers, within 30 days of enactment of this legislation, to resubmit a report to the Committee which better details the impact of these delays as described above.

OPERATIONS AND MAINTENANCE

1997 appropriation to date	\$1,697,015,000
1997 supplemental estimate	39,000,000
Committee recommendation	137,000,000

The Committee recommends additional appropriations of \$137,000,000 in fiscal year 1997 for the Corps of Engineers to undertake repairs of damage caused by the winter flooding in the Pacific Northwest, California, Texas, and Ohio River Valley, and other natural disasters to navigation channels and harbors, locks and dams, hydroelectric units, reservoir facilities, and flood control channels and facilities. This includes dredging, snagging, drift and debris removal, scour protection, and related repairs.

The amount recommended by the Committee is the minimum needed at this time to address known requirements. It should be pointed out that the emergency funding request of the President did not address the additional flooding experienced in the Pacific Northwest in late March, the impact of high shoaling rates on the lower Mississippi River navigation channel, flood damages experienced in the Ohio River basin, channel maintenance requirements resulting from the flooding in Texas, high river stages in the lower Mississippi River Valley, and the current flooding in the northern Great Plains. The Committee has, therefore, recommended an additional \$98,000,000, over the amount requested, for the Corps to undertake this work.

The Committee is aware of the potential for increased maintenance dredging costs resulting from the decision within the executive branch to preclude use of the existing ocean disposal sites for dredged material from New York/New Jersey Harbor and related navigation channels. The Committee is concerned about this escalation and its implications for the efficient dredging in one of the Nation's major ports. Therefore, the Committee urges the Corps to reassess their maintenance dredging needs in an effort to make available additional dredging funds during the current year.

The Committee is aware of the potential for increased maintenance dredging costs resulting from the decision within the executive branch to preclude use of the existing ocean disposal sites for dredged material from New York/New Jersey Harbor and related

navigation channels. The Committee is concerned about this escalation and its implication for the efficient dredging in one of the Nation's major ports. Therefore, the Committee urges the Corps to reassess their maintenance dredging needs in an effort to make available additional dredging funds during the current year.

FLOOD CONTROL AND COASTAL EMERGENCIES

1997 appropriation to date	
1997 supplemental estimate	\$251,700,000
Committee recommendation	390,000,000

An additional amount of \$390,000,000 is recommended for the Corps of Engineers in fiscal year 1997 for flood control and coastal emergencies. The additional appropriations provide for the repair of eligible Federal and non-Federal levees damaged by the floods last fall and winter in Hawaii, California, the Pacific Northwest, other western States, spring floods in the northern Great Plains and other areas; for emergency operations related to these floods; for response and preparedness activities, and other work authorized by Public Law 84-99 and in support of Public Law 93-288, as amended, and Executive Order No. 12148.

In light of the ongoing flooding in some parts of the country and the fact that numerous flood control works are still underwater making assessment of damages impossible, the Committee has designated the entire amount as an emergency.

The Committee concurs that the situation at Devils Lake, ND, is an emergency and immediate measures must be undertaken to prevent massive flooding from occurring this spring and summer and in the future. Since 1993, Devils Lake has doubled in size and tripled in volume and is projected to rise over 6 feet this year. The Committee has, therefore, included \$5,000,000 for the Corps of Engineers for preconstruction engineering and design of an emergency outlet from Devils Lake to the Sheyenne River and to undertake all other measures preparatory to construction. The preconstruction engineering and design shall be at full Federal expenses. It is also the Committee's intention to provide timely funding for the construction of the outlet in fiscal year 1998 if requisite requirements have been completed.

The Committee also recognizes that current plans by the Corps of Engineers to enhance the levee at Devils Lake to a level of 1,445 feet are insufficient to protect the Devils Lake community given the most recent National Weather Service forecast for the rise of the lake to 1,444 feet. Accordingly, the Committee directs the Corps to expedite action to raise the emergency levees at Devils Lake, as appropriate, beyond 1,445 feet using funding appropriated herein. The Committee expects the Corps to complete this work by November 1997, if possible, and to report back to the Committee in a timely manner if it is unable to meet this timetable.

The Committee has included sufficient funding for the Corps to mitigate the threat of flooding to the Ramsey County Rural Sewer System in North Dakota, if appropriate. The Secretary may use up to \$600,000 to develop and implement measures to mitigate damages, if warranted.

The Committee is aware of prolonged heavy rains, high surf, flooding, and land and mud slides which impacted Hawaii last No-

member causing a disaster of major proportion, including a declaration of a public health emergency. In light of this emergency, the Corps is directed to use up to \$200,000 of available general investigation funds to undertake a reconnaissance study for a flood control mitigation project in the area of the Lualualei Naval Magazine.

The Committee directs the Corps to use available funds to assess the need for a flood preparedness and warning plan for the Reno, NV, area, and to advise the Committee on the need for such a plan prior to Committee's consideration of the Energy and Water Development appropriations bill for fiscal year 1998.

The Committee recognizes the catastrophic damages in Falmouth, KY, resulting from severe flooding which occurred in March 1997. This destruction, dislocation, and loss of life compels the Committee to consider solutions as the appropriations process continues for fiscal year 1998.

The Committee understands that a recent landslide into the Kootenai River in Montana may have created the potential for adverse impacts due to reduced channel capacity and expects the Corps to monitor the situation to ensure that flooding does not develop. Further, the Committee expects the Corps to use its authority, if appropriate, to adjust flows released from Libby Dam to ensure that flooding does not occur.

DEPARTMENT OF THE INTERIOR

BUREAU OF RECLAMATION

OPERATION AND MAINTENANCE

1997 appropriation to date	\$267,876,000
1997 supplemental estimate	4,500,000
Committee recommendation	7,355,000

An additional amount of \$7,355,000 is recommended for the "Operation and maintenance" account of the Bureau of Reclamation. This is the same as the budget request.

These funds will allow the Bureau to repair damage to certain facilities that occurred during the winter flooding in the western States, particularly California and Nevada. Mud and land slides, floating debris, and erosion and undercutting caused major repair and replacement requirements, including damage to pipelines, access roads, pump plants, electrical equipment, canal linings, and other facilities.

TENNESSEE VALLEY AUTHORITY

The Committee is aware that there are additional funding requirements at Land Between the Lakes [LBL] resulting from severe flooding in Kentucky and the entire Ohio River Valley. The Committee has no objection to TVA using available carry forward or unspent appropriated balances and nonpower revenue proceeds, up to \$900,000, to make necessary repairs to LBL facilities and to ensure visitor safety. Further, the Committee encourages TVA to review LBL's current work and reprioritize such work in response to the flooding.

CHAPTER 4

SUBCOMMITTEE ON INTERIOR AND RELATED AGENCIES

The Committee understands that the estimates of emergency requirements used to determine the funding levels recommended in this chapter are based on preliminary information, and that these initial estimates, because of time constraints, may not include every project that needs to be addressed. In some instances, the Committee has provided resources that presently cannot be allocated to particular States because the disaster event continues. The Committee expects each agency to develop on-the-ground estimates of all its natural disaster-related needs and to address these needs consistent with established agency priorities. Before proceeding with a final allocation of funds to the field, the Committee expects the agencies to provide a report which identifies all of the projects considered for funding, including those which may be proposed to receive less funding than estimated initially.

DEPARTMENT OF THE INTERIOR

BUREAU OF LAND MANAGEMENT

CONSTRUCTION

(INCLUDING TRANSFER OF FUNDS)

1997 appropriation to date	\$4,333,000
1997 supplemental estimate	(3,003,000)
Committee recommendation:	
New budget authority	393,000
Transfer of funds	(4,403,000)

The Committee recommends \$4,796,000 for construction instead of \$3,003,000 as proposed by the administration. Within the total, \$4,403,000 are to be derived by the transfer of unobligated balances from supplemental appropriations made available for Oregon and California grant lands in fiscal year 1996. These funds are to be used for road repairs, restoration of eroded recreation sites, bridge repair, and other repairs associated with snow and flood damage.

OREGON AND CALIFORNIA GRANT LANDS

The Committee recommends \$2,694,000 for Oregon and California grant lands as proposed by the administration for road repair, bridge repair, damage due to mud slides, and other repairs associated with snow and flood damage. These funds are derived from unobligated balances from fiscal year 1996.

U.S. FISH AND WILDLIFE SERVICE

RESOURCE MANAGEMENT

1997 appropriation to date	\$526,047,000
1997 supplemental estimate	2,000,000
Committee recommendation	3,350,000

The Committee recommends \$3,350,000 for resource management, of which \$2,000,000 is to provide technical assistance to Fed-

eral agencies and private landowners in implementation of emergency and long-term flood restoration projects. An additional \$250,000 is provided to replace salmon fry killed during the April snow storm in New England, and \$1,100,000 is provided to complete fire restoration at Bosque Del Apache National Wildlife Refuge.

CONSTRUCTION

1997 appropriation to date	\$59,256,000
1997 supplemental estimate	32,000,000
Committee recommendation	91,000,000

The Committee recommends \$91,000,000 for construction, an increase of \$59,000,000 over the request. The amount recommended is for damages, including damage to cultural resources, from flooding in the West, the Midwest, and Ohio River Valley; storms in the East; and tornadoes in Arkansas and Louisiana. Many of these needs were identified subsequent to the submission of the supplemental request. The Committee expects further revisions and additions to damage estimates, and as such has not allocated \$10,000,000 of the amount provided to any particular region.

The Committee recommends the following distribution of funds:

<i>Region:</i>	<i>Amount</i>
1. California, Idaho, Nevada, Oregon, Washington	\$45,546,000
2. Oklahoma, Texas	6,292,000
3. Illinois, Indiana, Iowa, Minnesota, Michigan, Wisconsin	12,789,000
4. Alabama, Arkansas, Louisiana, Mississippi, Tennessee	4,387,000
5. West Virginia	1,431,000
6. Montana, Nebraska, North Dakota, South Dakota, Utah	10,555,000
Regional totals	81,000,000

LAND ACQUISITION

1997 appropriation to date	\$44,479,000
1997 supplemental estimate	15,000,000
Committee recommendation	5,000,000

The Committee recommends \$5,000,000 for land acquisition from willing sellers in instances in which acquisition is demonstrably less expensive than levee repair or land restoration. The Committee recognizes that outright acquisition in such circumstances can be cost effective. However, the Committee also feels that certain private land uses are compatible with both periodic flooding and wildlife habitat protection, and that resources available to the Service can be stretched further through the use of conservation easements and other alternatives to fee title acquisition. As such, the Committee directs the Fish and Wildlife Service and cooperating agencies to reevaluate and pursue more thoroughly opportunities for the use of easements and related strategies in flood impacted areas. The Service should report its findings to the Committee prior to proceeding with any acquisitions under this program. The Service's report should include more detailed descriptions of the easements and lands to be acquired under this program.

NATIONAL PARK SERVICE

CONSTRUCTION

1997 appropriation to date	\$172,744,000
1997 supplemental estimate	¹ 177,779,000
Committee recommendation	¹ 187,321,000

¹Including contingency of \$30,000,000.

The Committee recommends \$187,321,000 for construction. The increase above the request is provided to address needs identified subsequent to submission of the request.

The recommended amount includes \$176,053,000 for the repair and replacement of facilities and grounds at Yosemite National Park, including \$30,000,000 in contingency funding for repair or replacement of concession use facilities. In title II of this bill, the Committee has also included a \$10,000,000 nonemergency appropriation for phase 2 of the Yosemite transportation plan, as proposed by the administration. That appropriation is offset by a rescission of clean coal technology funds.

The Committee recognizes the devastating impact that the winter flooding has had on Yosemite, one of our Nation's most beautiful and frequently visited parks. The Committee also recognizes that the destruction of so many facilities within the park presents a unique opportunity to refurbish the park in a manner that will significantly improve the visitor experience. However, the Committee notes that the amount being appropriated in this bill for Yosemite alone is greater than the total amount of construction funds appropriated for the entire Park Service in fiscal year 1997. The Committee is also aware that damage estimates, repair priorities, and the overall restoration plan may change over time.

As such, the Committee expects the Park Service to submit to both the Appropriations Committee and the Committee on Energy and Natural Resources a spending plan within 90 days after the enactment of this bill. The plan should detail the expected sequencing of planned construction and rehabilitation projects, associated cost estimates from the most recent assessment report, expected annual expenditures by major spending category, a description of work performed and obligations incurred to date, and an assessment of the impact of the rehabilitation plan on the annual operating needs of the park. The Committee further expects the Park Service to submit quarterly progress reports thereafter that describe work performed in the previous quarter, work expected to be performed in the coming quarter, costs and obligations associated with such work, the cost of such work as compared to original estimates, and other information relevant to the ongoing rehabilitation program.

The Committee also expects the Park Service to work closely with local communities in planning and implementing the reconstruction, particularly with regard to measures that may impact long-term regional transportation planning efforts.

The funding provided by the Committee for Park Service construction is distributed as follows:

NATIONAL PARK SERVICE—CONSTRUCTION

[In thousands of dollars]

Site	Estimate	Committee recommendation
Yosemite National Park, CA (emergency)	176,053	176,053
Devils Postpile National Monument, CA	74	74
Lassen Volcanic National Park, CA	171	171
Lava Beds National Monument, CA	47	49
Redwood National Park, CA	855	8,955
Sequoia/Kings Canyon National Parks, CA	286	331
Whiskeytown National Recreation Area, CA	184	216
Oregon Caves National Monument, OR	68	83
North Cascades National Park, WA	41	41
Mount Rainier National Park, WA		13
Olympic National Park, WA		130
Mammoth Cave National Park, KY		542
North Dakota group		210
Cape Cod National Seashore, MA		60
Fire Island National Seashore, NY		125
Minute Man National Historical Park, MA		79
Roosevelt/Vanderbilt sites, NY		189
Total	177,779	187,321

U.S. GEOLOGICAL SURVEY

SURVEYS, INVESTIGATIONS, AND RESEARCH

1997 appropriation to date	\$740,051,000
1997 supplemental estimate	1,300,000
Committee recommendation	4,650,000

The Committee recommends \$4,650,000 for the U.S. Geological Survey, instead of \$1,300,000 as proposed by the administration. The amount above the request is to address needs identified subsequent to submission of the request. These funds are provided to allow for the repair or replacement of equipment at hydrologic streamflow measurement stations damaged by recent floods, thereby enabling the Survey to maintain continuity of services for the national streamflow network.

BUREAU OF INDIAN AFFAIRS

OPERATION OF INDIAN PROGRAMS

1997 appropriation to date	\$1,443,502,000
1997 supplemental estimate	5,800,000
Committee recommendation	14,317,000

The Committee recommends \$14,317,000 for operation of Indian programs instead of \$5,800,000 as proposed by the administration. The amount above the request is to address needs identified subsequent to submission of the request. These funds are to be used for emergency welfare assistance, emergency school operations, heating costs, snow removal, and other activities related to flood and snow damage.

CONSTRUCTION

1997 appropriation to date	\$100,531,000
1997 supplemental estimate	5,000,000
Committee recommendation	6,249,000

The Committee recommends \$6,249,000 for construction instead of \$5,000,000 as proposed by the administration. The amount above the request is to address additional requirements identified subsequent to submission of the request. These funds are to be used for emergency repairs related to flood and snow damage.

The Committee has included bill language to ensure that funds appropriated to address emergency repair of the Wapato irrigation project are provided on a nonreimbursable basis. The nonreimbursability shall apply only to the funds appropriated for fiscal year 1997 for emergency repairs of the project. The Committee expects the Bureau to continue to assess and collect the operations and maintenance costs of the project.

RELATED AGENCIES

DEPARTMENT OF AGRICULTURE

FOREST SERVICE

The Committee recommends that supplemental funds be provided for repairs and restoration caused by a series of floods, landslides, and ice storms in the Pacific Northwest, California, Nevada, the northern Rockies, and the Ohio River area. The Committee recognizes that there may be a need to adjust funding allocations as original damage repair estimates are revised. These adjustments may be made within established reprogramming guidelines.

NATIONAL FOREST SYSTEM

1997 appropriation to date	\$1,278,176,000
1997 supplemental estimate	25,000,000
Committee recommendation	39,677,000

The Committee recommends \$39,677,000 for the national forest system, instead of \$25,000,000 as proposed by the supplemental request. The amount above the request is to address additional requirements identified subsequent to submission of the request. These funds will provide for extraordinary road and trail maintenance and relocation, soil stabilization, recreational and administrative facility repair and restoration, fish and wildlife habitat restoration, studies, design, and National Environmental Policy Act assessment. The funds provided include \$486,000 for restoration of the Markleeville guard station in region 4.

The Committee recommends the following distribution of funds:

<i>Region:</i>	<i>Amount</i>
1. Northern (Idaho, Montana)	\$1,361,000
4. Intermountain (Idaho, Nevada, California)	5,596,000
5. Pacific Southwest (California)	14,816,000
6. Pacific Northwest (Oregon, Washington)	14,362,000
9. Eastern (Illinois, Indiana, Ohio)	3,542,000

RECONSTRUCTION AND CONSTRUCTION

1997 appropriation to date	\$180,184,000
1997 supplemental estimate	13,000,000
Committee recommendation	27,685,000

The Committee recommends \$27,685,000 for reconstruction and construction, instead of \$13,000,000 as proposed by the supplemental request. The amount above the request is to address additional requirements identified subsequent to submission of the request. The funds provided are for construction, reconstruction, and relocation of roads and trails, and for recreation and administration facility construction and reconstruction, including associated planning, design work, and technical support.

The Committee recommends the following distribution of funds:

<i>Region:</i>	<i>Amount</i>
1. Northern (Idaho, Montana)	\$165,000
4. Intermountain (Idaho, Nevada, California)	1,636,000
5. Pacific Southwest (California)	8,945,000
6. Pacific Northwest (Oregon, Washington)	15,375,000
9. Eastern (Illinois, Indiana, Ohio)	1,564,000

DEPARTMENT OF HEALTH AND HUMAN SERVICES

INDIAN HEALTH SERVICE

INDIAN HEALTH SERVICES

1997 appropriation to date	\$1,806,269,000
1997 supplemental estimate .....	.....
Committee recommendation	1,000,000

The Committee recommends \$1,000,000 for Indian health services. The administration proposed no funding for this account. These funds are to be used for emergency contract health services, medications and pharmaceuticals, and other emergency services associated with snow and flood damage.

INDIAN HEALTH FACILITIES

1997 appropriation to date	\$247,731,000
1997 supplemental estimate .....	.....
Committee recommendation	2,000,000

The Committee recommends \$2,000,000 for Indian health facilities. The administration proposed no funding for this account. These funds are to be used for repair of fire sprinkler systems, building foundations, sewer systems, and other facilities damaged by storms.

CHAPTER 5
 SUBCOMMITTEE ON TRANSPORTATION AND RELATED
 AGENCIES

DEPARTMENT OF TRANSPORTATION

FEDERAL HIGHWAY ADMINISTRATION

FEDERAL-AID HIGHWAYS

EMERGENCY RELIEF PROGRAM

(HIGHWAY TRUST FUND)

1997 appropriation to date	\$100,000,000
1997 supplemental estimate	291,000,000
Committee recommendation	650,000,000

The Committee recommends a total of \$650,000,000 for emergency relief activities of the Federal Highway Administration to repair highway damage resulting from floods in the Western, Midwestern, Northern Plains, and mid-Atlantic regions of the country. The Committee has also included bill language lifting the \$100,000,000 limit on obligations per State for the December 1996–97 flooding in impacted States.

The Committee’s funding level exceeds the President’s March 19, 1997, emergency supplemental request by \$359,000,000. Given that many regions of the country have seen recordbreaking floods during the winter and early spring, the Committee is concerned that the amount requested by the administration is insufficient to meet existing needs. By providing a higher amount of emergency funding at this time, the Committee hopes to avoid another highway emergency relief supplemental appropriation in fiscal year 1997.

Of the funds provided, \$374,000,000 shall be available only to the extent an official budget request for a specific dollar amount, that includes the designation of the entire amount of the request as an emergency requirement, is transmitted by the President to the Congress.

FEDERAL RAILROAD ADMINISTRATION

EMERGENCY RAILROAD REHABILITATION AND REPAIR

1997 appropriation to date	
1997 supplemental estimate	
Committee recommendation	\$24,000,000

The Committee recommends \$24,000,000 for emergency expenses to repair and rebuild regional and short line railroad lines damaged by the spring 1997 floods in the Northern Plains States. These funds shall be awarded on a case-by-case basis at the discretion of the Secretary, contingent upon an official budget request that designates the entire amount as an emergency requirement. Only class 2 and 3 freight railroads are eligible for these funds. All funds made available under this head remain available through the end of fiscal year 1997.

RELATED AGENCY

NATIONAL TRANSPORTATION SAFETY BOARD

SALARIES AND EXPENSES

1997 appropriation to date	\$48,407,000
1997 supplemental estimate	20,200,000
Committee recommendation	14,100,000

The Committee recommends \$14,100,000 for the TWA flight 800 accident investigation costs directly attributable to the National Transportation Safety Board [NTSB], and for assistance to families of aviation accident victims as authorized by the Federal Aviation Reauthorization Act of 1996. Investigation costs attributable to the NTSB in fiscal year 1997 include wreckage location and recovery, fuselage mockup, fire and explosion testing, and NTSB personnel travel, overtime, and command center costs. This level of funding does not include any supplemental resources for reimbursement to other Federal agencies. However, additional resources are provided for the NTSB's new responsibilities to coordinate the Federal response to aviation disasters, and to assist families of victims of aviation accidents in a year of unusually high investigation-related costs.

CHAPTER 6

SUBCOMMITTEE ON VA, HUD, AND INDEPENDENT AGENCIES

DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT

COMMUNITY PLANNING AND DEVELOPMENT

COMMUNITY DEVELOPMENT BLOCK GRANTS FUND

1997 appropriation to date	\$4,600,000,000
1997 supplemental estimate	100,000,000
Committee recommendation	100,000,000

The Committee recommends the supplemental budget request of \$100,000,000 for community development block grant [CDBG] funds to remain available until September 30, 2000, for emergency expenses resulting from the flooding in the upper Midwest and other natural disasters designated in fiscal year 1997 including any natural disasters designated 30 days prior to the start of fiscal year 1997. This provision would restrict the use of CDBG funds to those emergency expenses which are for community development activities related to recovery efforts and for immediate recovery needs not reimbursable by the Federal Emergency Management Agency. The CDBG program is among the most flexible Federal programs for community development, and most importantly, relies primarily on local decisionmaking to address local needs. The CDBG program will be a powerful tool as communities begin to rebuild from these natural disasters.

INDEPENDENT AGENCY
FEDERAL EMERGENCY MANAGEMENT AGENCY
DISASTER RELIEF

1997 appropriation to date	\$1,320,000,000
1997 supplemental estimate	¹ 979,000,000
Committee recommendation	3,500,000,000

¹ Includes \$438,000,000 in contingency funds.

The Committee has recommended \$3,500,000,000 for FEMA disaster relief. This approximates FEMA's current estimate of the costs arising from disasters occurring in fiscal year 1997 and prior years, including those projected for the balance of fiscal year 1997 based on the 5-year historical average cost of disaster relief.

The Committee does not recommend bill language proposed by the administration designating \$438,000,000 in contingency funds. It is highly improbable that FEMA's current estimate of fiscal year 1997 disaster relief requirements will be revised downward; all funds recommended likely will be needed to meet fiscal year 1997 requirements.

The Committee notes its continuing concern with the escalating costs of FEMA disaster relief. The number of major disaster declarations in the 1992-96 period has increased 54 percent above the preceding 5-year period; and FEMA's calculation of the 5-year historical average cost of disaster relief for fiscal year 1998, excluding the Northridge earthquake, is \$2,300,000,000, an increase of 28 percent over last year's 5 year average of \$1,800,000,000.

FEMA acknowledges that the escalation in costs is due not only to the increase in large-scale disasters, but also because "the scope of Federal disaster assistance has expanded, the Federal role in response has expanded considerably, and State and local governments are increasingly turning to the Federal Government for assistance." The Committee is concerned that, according to FEMA, "the current system of disaster relief tends to discourage States and local governments from assuming primary responsibility for initiating appropriate mitigation, preparedness, response and recovery measures before disaster strikes."

The Committee is disappointed that FEMA has not responded satisfactorily to repeated congressional directives, including statutory requirements, to submit proposals to reform this program to be fiscally responsible. Such reforms would include the development of objective disaster declaration criteria and comprehensive Federal policies to control the Federal costs of disaster assistance, including but not limited to reducing appeals, eliminating funding for tree and shrubs replacement, eliminating assistance for cultural and decorative objects, eliminating funding for certain revenue-producing facilities such as golf courses and stadiums, and creating incentives for States and local government to carry insurance to cover the repair and rebuilding of their infrastructure after a disaster.

The FEMA Director, in testimony before the VA, HUD, and Independent Agencies Appropriation Subcommittee on March 18, 1997, committed to submitting a comprehensive proposal, including proposed legislation, by July 4, 1997. Should the Agency fail to meet

this deadline, the Committee will be forced to take steps to effectuate cost savings at FEMA, including reductions to FEMA's operating programs. Bill language has been included prohibiting the expenditure of \$2,500,000,000 of the funds provided herein until the FEMA Director submits his legislative proposal to control disaster relief costs. The Committee notes that sufficient funds are made available to meet all anticipated obligations this fiscal year.

CHAPTER 7

SUBCOMMITTEE ON LABOR, HEALTH AND HUMAN SERVICES, AND EDUCATION, AND RELATED AGENCIES

DEPARTMENT OF HEALTH AND HUMAN SERVICES

OFFICE OF THE SECRETARY

PUBLIC HEALTH AND SOCIAL SERVICES EMERGENCY FUND

1997 appropriation to date .....	.....
1997 supplemental estimate .....	.....
Committee recommendation	\$15,000,000

The Committee recommendation includes \$15,000,000 for the public health and social services emergency fund for the purpose of supporting multicenter research studies on environmental risk factors associated with breast cancer and factors related to regional variations in breast cancer incidence and mortality. The Committee understands that there may be a significant link between toxins and other chemical substances present in the environment and the high rate of breast cancer among women in certain areas of the country. The Committee notes that breast cancer incidence and mortality are significantly higher than the national average in several States in the Northeast, such as Rhode Island, Pennsylvania, New Hampshire, and New Jersey, as well as in many communities in New York, Utah, and California. These funds will be made available on a competitive basis and through mechanisms to be determined by the Secretary, in consultation with the Directors of the National Institutes of Health, the National Cancer Institute, the National Institute of Environmental Health Sciences, the Centers for Disease Control and Prevention, and the Deputy Assistant Secretary for Women's Health. The Committee requests that the Secretary provide a report on the research plan and allocation methodology accompanying these additional funds by July 1, 1997.

CHAPTER 8
SUBCOMMITTEE ON TREASURY AND GENERAL
GOVERNMENT

FUNDS APPROPRIATED TO THE PRESIDENT

UNANTICIPATED NEEDS

UNANTICIPATED NEEDS FOR NATURAL DISASTERS

1997 appropriation to date .....	.....
1997 supplemental estimate	\$200,000,000
Committee recommendation .....	.....

The President proposed \$200,000,000 for this account as a contingent emergency appropriation. The Committee does not recommend providing funding in this fashion, but rather to fund directly the appropriate accounts in title II.

TITLE III—OTHER SUPPLEMENTALS

CHAPTER 1

SUBCOMMITTEE ON AGRICULTURE, RURAL
DEVELOPMENT, AND RELATED AGENCIES

DEPARTMENT OF AGRICULTURE

FARM SERVICE AGENCY

AGRICULTURAL CREDIT INSURANCE FUND PROGRAM ACCOUNT

OPERATING DIRECT LOAN SUBSIDIES

1997 appropriation to date	\$59,150,000
1997 supplemental estimate	
Committee recommendation	12,600,000

The Committee recommends an additional \$12,600,000 to subsidize the cost of farm operating direct loans. This amount will fund an estimated additional \$100,000,000 in direct loans for fiscal year 1997. The Department has indicated that available funding for these loans will be exhausted by the end of May 1997.

RISK MANAGEMENT AGENCY

OPTIONS PILOT PROGRAM

Section 191 of the Federal Agriculture Improvement and Reform Act (Public Law 104–127) authorizes USDA to establish an options pilot program, to be funded through the Commodity Credit Corporation [CCC]. The Committee is aware that USDA is considering the establishment of an options pilot program for dairy, which could be very useful in helping dairy farmers adjust to increased volatility in milk prices. The Committee strongly urges the Secretary of Agriculture to establish this program this year and, if offset funding is needed, to use available balances in other CCC-funded programs, subject to the regular reprogramming notification requirements.

FOOD AND CONSUMER SERVICE

SPECIAL SUPPLEMENTAL NUTRITION PROGRAM FOR WOMEN, INFANTS,
AND CHILDREN [WIC]

1997 appropriation to date	\$3,729,807,000
1997 supplemental estimate	100,000,000
Committee recommendation	58,000,000

The Committee recommends an additional \$58,000,000 for the special supplemental nutrition program for women, infants, and children [WIC]. This additional amount is to be used to fund short-

falls in State agency projected caseload maintenance requirements for the balance of fiscal year 1997.

The Committee has provided the legislative authority requested by the administration to give the Secretary of Agriculture the flexibility to allocate this additional funding outside the regulatory funding formula. To the greatest extent possible, the Secretary is to allocate these funds to ensure that all States are serving at least the first four priority categories of need.

The Committee also directs the Secretary to make unobligated fiscal year 1996 funds provided for the Farmers' Market Nutrition Program available to increase funding for the program for fiscal year 1997.

RELATED AGENCY

COMMODITY FUTURES TRADING COMMISSION

The Committee is aware that the Commodity Futures Trading Commission has solicited public comment on the Chicago Board of Trade's proposal to amend its delivery specifications for corn and soybeans. The provisions of the Commodity Exchange Act require futures delivery points that "will tend to prevent or diminish price manipulation, market congestion, or the abnormal movement of such commodity in interstate commerce." Giving due regard to public comments received and using the appropriate criteria, the Commission should complete the process and render a decision after taking into account the analysis available to it.

CHAPTER 2

SUBCOMMITTEE ON COMMERCE, JUSTICE, AND STATE,
THE JUDICIARY, AND RELATED AGENCIES

DEPARTMENT OF STATE AND RELATED AGENCIES

DEPARTMENT OF STATE

INTERNATIONAL ORGANIZATIONS AND CONFERENCES

CONTRIBUTIONS TO INTERNATIONAL ORGANIZATIONS

1998 budget estimate	\$100,000,000
1999 budget estimate (advanced appropriation)	921,000,000
Committee recommendation	100,000,000

As part of the fiscal year 1998 budget request, the administration is seeking \$100,000,000 and an advance appropriation in fiscal year 1999 of \$921,000,000 for United Nations arrears. Administration officials insist that paying the arrears is a precondition for successfully negotiating a reduction in U.S. assessments to the United Nations. The Committee is concerned, however, that paying arrears in 1999 will do little to enhance our diplomatic leverage in 1997. Therefore, the Committee provides \$100,000,000 as a down payment intended to bolster diplomatic efforts to reduce U.S. contributions to the United Nations. The bill prohibits the obligation or expenditure of the \$100,000,000 until specifically authorized. The Secretary of State is directed to report to the Committees on Appropriations on its success in lowering our arrears to the United

Nations not later than June 15, 1997. In addition, the Secretary of State is directed to provide to the Committees on Appropriations a list of offsets for any outstanding arrears for which the administration desires funding in fiscal year 1998 or in future years. This report should be provided to the Committees on Appropriations not later than June 15, 1997.

CHAPTER 3

SUBCOMMITTEE ON THE DISTRICT OF COLUMBIA

DISTRICT OF COLUMBIA

FEDERAL PAYMENT TO THE DISTRICT OF COLUMBIA

1997 appropriation to date	\$660,000,000
1997 supplemental estimate	¹ 52,379,000
Committee recommendation	31,150,000

¹ Request from the D.C. Financial Responsibility and Management Assistance Authority (Control Board).

The Committee recommends an appropriation of \$31,150,000. This is \$21,229,000 less than the D.C. Financial Responsibility and Management Assistance Authority (Control Board) request. The President's supplemental budget did not include a request for the District of Columbia.

The Committee recommends \$22,350,000 in funds for emergency capital improvements to those D.C. public school [DCPS] facilities that have the most immediate facility improvement needs. In 2 of the last 3 years, public schools in the District of Columbia have not opened on time because of court orders citing the existence of fire code violations. During the 1996–97 school year, six schools were closed due to fire code violations, resulting in the displacement of over 10,600 schoolchildren.

On September 30, 1997, Congress enacted the Omnibus Appropriations Act of 1997. In the accompanying conference report, House Report 104–863, the conferees addressed the severe mismanagement of the DCPS system, especially the need for school facility improvements. To assist in facility improvements, Congress reallocated to the Control Board approximately \$52,000,000. The conferees stated their intent to monitor the progress of facility repairs and their willingness to consider providing additional funds in a supplemental appropriation bill, if necessary. The conferees directed the General Services Administration to provide program management services to assist in the short-term management of the DCPS system repairs and capital improvements. On November 15, 1996, the Control Board appointed a chief executive officer [CEO] for the DCPS. The CEO, in turn, appointed a chief operations officer to develop and implement a long-range school facility improvement plan. The first phase of the plan is an emergency capital improvement program.

The Control Board will contract during fiscal year 1997 for facility repairs to satisfy fire code requirements and to provide warm, dry facilities throughout the winter months. The Committee remains committed to ensuring that the schoolchildren of the District

of Columbia are able to attend safe schools free of deficiencies that could lead to a court-ordered closure.

PUBLIC SAFETY AND JUSTICE

The \$8,800,000 in funds recommended by the Committee for the Metropolitan Police Department [MPD] will be used for a 10-percent pay raise for MPD officers. On December 10, 1996, a memorandum of understanding [MOU] partnership was entered into by D.C. officials for the purpose of reorganizing law enforcement and reducing crime. The MOU partners include the Control Board, the Mayor, the Council of the District of Columbia, the chief of police, the U.S. attorney, the corporation counsel, and the chief judge of the superior court.

The MOU partners agreed to delegate to the chief of police all personnel, purchasing and budget authority over the MPD. Consistent with the MOU plan to reduce crime, the chief of police reorganized MPD personnel and redeployed 400 officers as part of an enhanced enforcement effort to reduce crime. The Committee recommendation recognizes the additional responsibilities placed on MPD officers as a result of the enhanced enforcement effort. The Committee directs the chief of police to promulgate performance standards and work rule changes for the MPD. The Committee further directs that the pay raise for which funds are recommended be tied to the performance standards and work rule changes.

CHAPTER 4

SUBCOMMITTEE ON INTERIOR AND RELATED AGENCIES

DEPARTMENT OF THE INTERIOR

NATIONAL PARK SERVICE

CONSTRUCTION

1997 appropriation to date	\$172,744,000
1997 supplemental estimate	10,000,000
Committee recommendation	10,000,000

The Committee recommends \$10,000,000 in nonemergency appropriations for implementation of phase 2 of the Yosemite Valley transportation plan. This appropriation complements emergency funding provided in title II, chapter 4 for reconstruction and rehabilitation at Yosemite, and is offset by a rescission of funds from the clean coal technology program. The Committee expects the Park Service to work closely with local communities to ensure that the Service's transportation plan is compatible with local planning processes.

CHAPTER 5
SUBCOMMITTEE ON THE LEGISLATIVE BRANCH
CONGRESSIONAL OPERATIONS
SENATE
CONTINGENT EXPENSES OF THE SENATE
SECRETARY OF THE SENATE
(TRANSFER OF FUNDS)

1997 appropriation to date	\$1,511,000
1997 supplemental estimate	
Committee recommendation	(5,000,000)

The Committee recommends the transfer of \$5,000,000 from funds available under the heading "Senate" to the Secretary of the Senate, to be available through September 30, 2000, for development and implementation of a comprehensive, Senatwide legislative information system [LIS]. The accounts from which the transfers occur are contingent upon the approval of the Committee on Appropriations. Pursuant to section 8 of the Legislative Branch Appropriations Act, 1997, the Secretary is required to develop and implement LIS under the oversight of the Committee on Rules and Administration.

CHAPTER 6
SUBCOMMITTEE ON TRANSPORTATION AND RELATED
AGENCIES
DEPARTMENT OF TRANSPORTATION
COAST GUARD
OPERATING EXPENSES

1997 appropriation to date	\$2,319,725,000
1997 supplemental estimate	
Committee recommendation	6,473,000

The Committee recommends \$6,473,000 for TWA flight 800 accident search and rescue, host liaison for all Government agencies, salvage operations support and coordination, logistics support, and establishing and maintaining safety.

RETIRED PAY

1997 appropriation to date	\$608,084,000
1997 supplemental estimate	4,200,000
Committee recommendation	4,200,000

The Committee recommends an additional \$4,200,000 for Coast Guard retired pay, to cover an increase in the cost-of-living adjustment from 2.8 to 2.9 percent and an effective date of October 1, 1997.

FEDERAL AVIATION ADMINISTRATION

GRANTS-IN-AID FOR AIRPORTS

1997 appropriation to date (limitation on obligations)	\$1,460,000,000
1997 supplemental estimate	
Committee recommendation	15,520,000

The Committee recommends an additional \$15,520,000 for the Federal Aviation Administration's "Grants-in-aid for airports" account, to make funds available for the unanticipated and verified costs incurred by State and local agencies related to appropriate support efforts in the 1996 ValuJet flight 592 and TWA flight 800 air tragedies. Of the amount provided, not to exceed \$12,420,000 shall be made available to State and local agencies in the Long Island, NY, area, where the July 1996 TWA flight 800 explosion occurred; and not more than \$3,100,000 shall be made available to State and local agencies in the Dade County, FL, area, where the May 1996 ValuJet crash occurred.

The FAA Administrator shall work with the Secretary of Transportation to secure voluntary payment for any costs reimbursed under this provision from the involved airlines, the airlines' insurers, the airlines' subcontractors, and the airlines' subcontractors' insurers. The Secretary of Transportation and FAA Administrator shall report to the Senate Committee on Appropriations not later than December 31, 1997, on the status of their efforts to secure such payments and on their recommendations on how aviation insurance requirements should be modified to ensure that such costs are appropriately borne by the aviation industry and its insurers.

FEDERAL HIGHWAY ADMINISTRATION

FEDERAL-AID HIGHWAYS

(LIMITATION ON OBLIGATIONS)

(HIGHWAY TRUST FUND)

1997 appropriation to date	\$18,000,000,000
1997 supplemental estimate	318,077,043
Committee recommendation	933,193,000

The Committee recommends a total of \$933,193,000 in additional Federal-aid highway obligational authority for fiscal year 1997. Roughly one-half of this additional authority shall be made available to States that had their fiscal year 1996 or 1997 limitations reduced as a result of a clerical error by the Department of the Treasury made in recording fiscal years 1994-95 highway trust fund receipts. The remainder of this additional authority shall be made available to States that had their 1997 limitations reduced below fiscal year 1996 levels, despite the fact that the total obligation limitation for the program for fiscal year 1997 was increased substantially above the fiscal year 1996 level. Section 1002(c)(1) of Public Law 102-240 and sections 310(c)(2) and 310(e) of Public Law 104-205 shall not apply to the extent that they would interfere with the correct distribution of the additional authority. The Committee directs that \$3,600,000 of the additional allocation for Utah shall be utilized on planning and preliminary engineering for highway projects critical to the 2002 Winter Olympics. The Com-

mittee directs that, within the additional amounts available to the State of New Mexico, \$450,000 is provided for the ATR Institute to continue the Santa Teresa border technologies project. And, the Committee directs that the additional amounts made available to the State of Alabama are provided for right-of-way acquisition and construction of the warrior loop project. The Committee also directs that \$12,600,000 of the additional allocation for Kentucky shall be utilized for completion of the William H. Natcher Bridge. The State of California's additional allocation may be utilized, in whole or part, for the repair or reconstruction of California Highway 1 at Devil's Slide in San Mateo County. The Committee also directs that the additional allocation for South Carolina be provided for the Charleston Highway 17 Cooper River Bridges replacement project. In addition, the Committee directs that \$100,000 of the additional allocation for the State of Iowa shall be utilized for planning and environmental work on the 86th Street Highway Project in Polk County.

CHAPTER 7

SUBCOMMITTEE ON TREASURY AND GENERAL GOVERNMENT

DEPARTMENT OF THE TREASURY

DEPARTMENTAL OFFICES

SALARIES AND EXPENSES

The Committee is concerned that the State of Colorado, the county of Denver, and the city of Denver law enforcement agencies are facing significant costs associated with continuing to provide security support to Federal agencies for the Oklahoma City bombing trial, which has national implications, while concurrently hosting an international event the magnitude of the summit of eight scheduled for June 20 through June 22, 1997. Therefore, the Committee recommends an appropriation of \$1,950,000 to the "Departmental offices" account to be used to reimburse to the State of Colorado, the county of Denver, and the city of Denver law enforcement agencies, subject to verification of appropriate costs.

U.S. POSTAL SERVICE

PAYMENT TO THE POSTAL SERVICE FUND

1997 appropriation to date	\$85,080,000
1997 supplemental estimate	¹ 5,383,000
Committee recommendation	5,383,000

¹ Request from the U.S. Postal Service.

The Committee recommends an appropriation of \$5,383,000 in fiscal year 1997 for payment to the postal service fund.

Under current law, the Postal Service is entitled to receive \$29,000,000 each year to reimburse it for subsidies provided in past years under the revenue forgone program. The fiscal year 1997 appropriation was \$23,617,000. This supplemental appropriation provides the remaining funding for fiscal year 1997.

INDEPENDENT AGENCY

FEDERAL ELECTION COMMISSION

1997 appropriation to date	\$28,165,000
1997 supplemental estimate	1,709,000
Committee recommendation	

The administration has requested an appropriation of \$1,709,000 to the Federal Election Commission for startup costs associated with investigations and audits pursuant to the Federal Election Campaign Act. The Committee has not included that request.

CHAPTER 8

SUBCOMMITTEE ON VA, HUD, AND INDEPENDENT AGENCIES

DEPARTMENT OF VETERANS AFFAIRS

VETERANS BENEFITS ADMINISTRATION

COMPENSATION AND PENSIONS

1997 appropriation to date	\$18,671,259,000
1997 supplemental estimate	753,000,000
Committee recommendation	753,000,000

The Committee recommends the supplemental budget request of \$753,000,000 for veterans compensation and pensions. The increase is needed due to the cost-of-living adjustment enacted last year for compensation benefits (\$340,400,000); an increase in the caseload and average payment in the compensation program (\$242,600,000); and an increase in the pension program caseload and average payment (\$170,000,000). Compensation increases have resulted in part due to the regulation adding prostate cancer to the presumptive list of disabilities for herbicide exposure in Vietnam and the extension of the Vietnam era for veterans who served in Vietnam.

ADMINISTRATIVE PROVISION

The Committee recommends an administrative provision authorizing construction of a parking structure at the Cleveland VA medical center. Funds were provided for this project in the Fiscal Year 1997 VA, HUD, and Independent Agencies Appropriations Act. The parking complex will correct a long-standing parking deficiency at the Cleveland VA facility.

DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT

HOUSING PROGRAMS

ANNUAL CONTRIBUTIONS FOR ASSISTED HOUSING

The Committee recommends a provision which would redirect previously appropriated, but unexpended, funds included in the fiscal year 1992 VA/HUD appropriations bill from the construction of a parking garage to the acquisition of parking in Ashland, KY, and for the restoration of the Paramount Theater, an important historic landmark. These funds are no longer needed for the parking ga-

rage, but represent funds critically needed for parking and for the restoration of the Paramount Theater. An amount of \$500,000 would be allocated for each activity.

CAPACITY BUILDING FOR COMMUNITY DEVELOPMENT AND AFFORDABLE HOUSING

(TRANSFER OF FUNDS)

1997 appropriation to date	
1997 supplemental estimate	
Committee recommendation (by transfer)	(\$30,200,000)

The Committee recommends that \$30,200,000 be transferred from the Homeownership for People Everywhere Program [HOPE II] to the national community development initiative, with at least \$10,000,000 of this funding dedicated to rural housing and economic development, including tribal needs. The HOPE II Program was one of the first homeownership programs at HUD which has helped to lay the foundation of the public/private partnerships which successfully characterize a new generation of homeownership programs at HUD. However, as this program winds down, there remains a significant need to provide funding through national nonprofits like LISC, Enterprise, Youthbuild, and Habitat for Humanity to work with local CDC's and nonprofits to meet local housing and community development needs. This is a successful program that works through leveraging private and public money to meet identifiable local housing and community development needs. The Committee also requires that at least one-third of the funding be used for rural needs, including tribal areas. Rural areas have often been overlooked, with housing too expensive for the population and scarce economic development.

DRUG ELIMINATION GRANTS FOR LOW-INCOME HOUSING

(TRANSFER OF FUNDS)

1997 appropriation to date	
1997 supplemental estimate (by transfer)	(\$30,200,000)
Committee recommendation	

The Committee recommends against the administration request for additional funding for public and assisted housing drug elimination grants. While there is great need to continue the fight against the devastation of drugs in public and assisted housing, the administration has not yet announced its fiscal year 1997 notices of funding availability for the Public and Assisted Drug Elimination Program which has been fully funded at \$290,000,000.

MANAGEMENT AND ADMINISTRATION

SALARIES AND EXPENSES

The Committee directs the Department of Housing and Urban Development to award \$1,500,000 to the National Academy of Public Administration [NAPA] to update its 1994 report on "Renewing HUD: A Long-term Agenda for Effective Performance." The initial report questioned HUD's ability to achieve its mission because of an overload of programs that "saps HUD's resources, muddles pri-

orities, fragments the Department's work force, creates unmeetable expectations, and confuses communities." It is time to re-evaluate HUD's progress in reforming and revitalizing its programs and management, including its ability to estimate and allocate effectively staff and contracting out authority, monitor potential financial obligations and program performance, and give appropriate priority to the Department's primary housing and community development programs, such as the HOME Program, community development block grants, mortgage insurance, section 8 programs, and public and Indian housing. The Committee believes this NAPA review will help both Congress and HUD to meet the requirements of the Government Performance and Results Act [GPRA] to improve the effectiveness, efficiency, and accountability of HUD by focusing appropriate management practices on program results.

INDEPENDENT AGENCIES

ENVIRONMENTAL PROTECTION AGENCY

STATE AND TRIBAL ASSISTANCE GRANTS

The Committee urges EPA to make use of the flexibility provided in the Clean Water Act and the Fiscal Year 1997 VA, HUD, and Independent Agencies Appropriations Act to resolve expeditiously concerns about the non-Federal match to a grant to the town of Middlebury, VT, in such a way that the project will be able to move to completion in 1997.

DEPARTMENT OF HEALTH AND HUMAN SERVICES

U.S. OFFICE OF CONSUMER AFFAIRS

The Committee does not recommend bill language proposed by the administration authorizing the Office of Consumer Affairs to accept and expend donated funds, and to use donations for printing, publishing, and distributing consumer information and educational materials. Such authority is not necessary as the Congress gave responsibility to the Consumer Information Center, rather than OCA, to produce the Consumer Resource Handbook in fiscal year 1997.

CHAPTER 9

SUBCOMMITTEE ON LABOR, HEALTH AND HUMAN SERVICES, AND EDUCATION, AND RELATED AGENCIES

DEPARTMENT OF LABOR

OCCUPATIONAL SAFETY AND HEALTH ADMINISTRATION

The Committee is aware of the workplace standard for methylene chloride published by the Occupational Safety and Health Administration [OSHA] on January 10, 1997. The Committee is concerned that some employers, particularly small businesses, may be unable to comply within the timeframe required by the standard. Therefore, the Committee directs OSHA to provide increased consultative services to ensure that any companies demonstrating difficulty

complying with this standard are either granted additional time through variances or receive some other form of cooperative abatement.

DEPARTMENT OF HEALTH AND HUMAN SERVICES

HEALTH RESOURCES AND SERVICES ADMINISTRATION

HEALTH EDUCATION ASSISTANCE LOANS PROGRAM

Section 710(a)(2)(B) of the Public Health Service Act provides authority to the Secretary to utilize up to \$1,000,000 of the amounts collected from insurance premiums assessed on guaranteed loans made under title VII of the Public Health Service Act to be used to operate the Office of Health Education Assistance Loans [HEAL] Default Reduction specifically for fiscal years 1993–96. The Committee recommendation extends authority to utilize up to \$499,000 from premium collections for the Office of HEAL Default Reduction in fiscal year 1997.

HEALTH CARE FINANCING ADMINISTRATION

PROGRAM MANAGEMENT

The Committee is concerned about the Health Care Financing Administration's [HCFA] management of the development and the implementation of the Medicare transaction system [MTS]. The Committee supports the agency's recent decision to halt much of the work on MTS and to examine other options. The Committee understands that, over the next 60 to 90 days, HCFA will only continue work on that portion of the GTE contract which will develop the infrastructure and software to process managed care payments and after that time will make a decision on how to proceed with the overall system. The Committee expects HCFA to confer with this Committee before any final decision is made on how to proceed with MTS.

House Report 104–659 requested that HCFA submit a long-range budget for MTS, identifying expenses by quarter and appropriate benchmarks for completion of the design and the implementation of the system, any expenses to date and savings expected to result from MTS and the methodology used to calculate those savings. The Committee understands that this information has not yet been provided to the House. The Committee requests that the information be provided to both Committees once a decision has been made on how to proceed with MTS, together with an accounting of funds both obligated and expended to date by contractor.

Finally, the Committee is deeply concerned that HCFA's internal computer systems and those of its Medicare contractors will be prepared for the year 2000 conversion and expects to be regularly updated on HCFA's efforts to see that Medicare payments will not be disrupted beginning in the year 2000.

ADMINISTRATION FOR CHILDREN AND FAMILIES
SOCIAL SERVICES BLOCK GRANT

1997 appropriation to date	\$2,500,000,000
1997 supplemental estimate	
Committee recommendation	125,000,000

The Committee's recommendation includes \$125,000,000 in additional funding for the social services block grant. This amount is intended to be used solely for the purposes authorized by section 2008 of title XX of the Social Security Act, as amended by title VI of this act. These funds are provided to the States for temporary assistance to legal aliens who may lose their benefits under the Supplemental Security Income [SSI] Program as a result of title IV of Public Law 104-193, the Personal Responsibility and Work Opportunity Reconciliation Act of 1996. The Committee has provided this one-time appropriation due to the time constraints confronting States this fiscal year. Further action on this matter is expected to be considered by the authorizing committee.

CHILDREN AND FAMILIES SERVICES PROGRAMS

Public Law 104-208 inadvertently excluded reference to section 1110 of the Social Security Act, which authorizes the Secretary to undertake research related to welfare reform and social services. The Committee recommendation amends Public Law 104-208, the Omnibus Consolidated Appropriations Act, 1997, to insert the appropriate legislative citation.

DEPARTMENT OF EDUCATION

EDUCATION FOR THE DISADVANTAGED

1997 appropriation to date	\$7,698,469,000
1997 supplemental estimate	
Committee recommendation	198,176,000

The Committee recommendation includes \$198,176,000 in additional funding for title I grants to local education agencies. This action was taken to prevent some of the poorest States in the Nation from losing title I funds. The additional funds would be distributed to States that would otherwise receive a reduction in funding as a result of the Department of Education decision to use, in calculating title I allocations, a blend of 1990 and 1994 child poverty data instead of relying entirely on 1990 data. This blended rate was recommended by the National Academy of Sciences. The 1994 reauthorization of the Elementary and Secondary Education Act required the Academy study and recommendation as a safeguard against the use of the data if it was unreliable or inappropriate. The bill also makes this supplemental appropriation part of the delayed appropriation that will become available for obligation on October 1, 1997. These supplemental funds will be allocated to local school districts in States and counties within those States, that receive less in fiscal year 1997 basic and concentration grants than they would have received if the 1990 census data had been used for distribution of these grants. The Committee questions the recommendation of the National Academy of Sciences panel and re-

quests a further study of how the data was collected and validated for all areas including rural areas. The Committee directs the Department of Education, in consultation with Department of Commerce, to provide this information to the Committee by July 1, 1997.

CHAPTER 10

GENERAL PROVISIONS

SEC. 301. The Committee recommends a provision that limits the availability of the funds provided in this supplemental to fiscal year 1997 unless expressly provided otherwise.

SEC. 302. *Winter Olympic Games, Salt Lake City, UT.*—The Committee recommends a provision clarifying language contained in Public Law 104–208 regarding counterterrorism communications network systems.

SEC. 303. *2000 census.*—The Committee clarifies the direction of Senate Report 104–353. The Committee has included a new general provision that specifies that none of the funds made available in any appropriations act for fiscal year 1997 may be used by the Department of Commerce to plan or otherwise prepare for the use of sampling in taking the 2000 decennial census.

SEC. 304. The Committee recommends adoption of language clarifying the application of patent terms consistent with the Uruguay Round Agreements Act [URAA]. Under the URAA, U.S. patent terms were harmonized with those of other major industrialized nations. The law permitted patents in force on June 8, 1995, to extend their term from 17 years to 20 years. The amendment seeks to ensure equal treatment for all patents in force on the effective date of the URAA.

SEC. 305. The Committee recommends repeal of section 5803 of Public Law 104–208.

SEC. 306 and 307. *Susquehanna and Delaware River Basin Commissions.*—The Committee has included general provisions related to the Delaware and Susquehanna River Basin Commissions which ensure that the Federal interests are represented in Commission proceedings. In action on the Fiscal Year 1997 Energy and Water Development Appropriations Act (Public Law 104–206), the Congress terminated Federal funding for both river basin Commissions, but did not provide for continued Federal representation. The language recommended (sec. 306) redefines the Federal Commission positions so that beginning in 1997 and thereafter, the U.S. member and alternate appointed under the Susquehanna and Delaware River basin compacts shall be military officers of the U.S. Army Corps of Engineers who serve without additional compensation. Travel and other incidental expenses incurred by the U.S. member and alternate when performing official duties relating to the Commissions shall be paid by the U.S. Army Corps of Engineers.

In addition, the Committee has included language (sec. 307) which clarifies that the U.S. member of both Commissions serve at the pleasure of the President. The laws establishing U.S. membership differed slightly with the representative of the Delaware Commission serving during the term of the President, and the rep-

representative of the Susquehanna Commission serving at the pleasure of the President.

SEC. 308. The Committee has included language that amends the recreation fee demonstration program that was enacted as part of the Fiscal Year 1996 Interior and Related Agencies Appropriations Act. The amendment removes the inflation escalator that is built into the demonstration program. This escalator has the effect of eroding the amount of fees that can be retained by the collecting sites and agencies and used for projects that enhance visitor experience and resource preservation. The amendment also changes the base year for calculating fee increases from fiscal year 1995 to fiscal year 1994. These two changes will reduce the amount of revenue flowing to the Treasury through the end of the recreation fee program, but will greatly improve the effectiveness of the demonstration. The cost of the amendment in fiscal year 1997 is offset by a rescission in the clean coal technology program in the Department of Energy.

SEC. 309. The Committee has included language that amends a provision enacted as part of the Fiscal Year 1997 Department of the Interior and Related Agencies Appropriations Act. That provision permitted the Indian Health Service to retain funds received from tribal compactors and contractors for goods, services, training, or technical assistance. The amendment, which strikes and replaces the provision, clarifies that the new authority permits the Indian Health Service to both receive and retain reimbursement from tribes or tribal organizations, in exchange for goods and services, said reimbursements received being creditable to the same or subsequent appropriation account which provided the funding and remaining available until expended.

SEC. 310. The Committee has included language that repeals the recent policy on Revised Statutes 2477 rights-of-way announced by the Secretary of the Interior on January 22, 1997, as well as continues the present moratorium on the issuance or implementation of the proposed regulations that the Department of the Interior published on August 1, 1994. The Committee intends that the only valid rules, regulations, policies, statements, or directives of any agency of the Federal Government with respect to the recognition, validity, or management of rights-of-way established pursuant to Revised Statutes 2477 (43 U.S.C. 932) are those that were in effect prior to October 1, 1993. It is the Committee's intention that this section will restore the prior practice of deferring to the law of the State in which a right-of-way is located for purposes of determining the recognition, validity, and management of such right-of-way.

SEC. 311. The Committee recommends language waiving some provisions of the Endangered Species Act during catastrophic natural disasters.

SEC. 312. *Department of Education, extended availability.*—The Committee has included bill language which provides the Department of Education with extended availability for State-administered programs for fiscal year 1995 and for the Rehabilitation Act State programs for fiscal year 1996. This extended availability will expire on September 30, 1998. This applies only to those areas that have been designated as Presidentially declared disaster areas.

SEC. 313. *Department of Education, student aid waivers.*—With regard to student financial assistance funds, the Committee has included language which authorizes the Secretary of Education to waive or modify statutory or regulatory provisions available under title IV, that he may deem necessary. These include individuals and other program participants who suffered financial harm from natural disasters and who, at the time the disaster struck were operating, residing, attending an institution of higher education, or employed within these areas on the date which, the President declared the existence of a major disaster. This authority would be in effect for award year 1997–98.

SEC. 314. The Committee recommendation includes a general provision prohibiting funding to implement or administer the Medicare competitive pricing/open enrollment demonstration project in Denver, CO, through the balance of fiscal year 1997. The Committee recognizes that competitive pricing may provide an important tool for containing costs in the Medicare Program, but in this case believes that HCFA has proceeded with this project without sufficient input from the affected community. The Committee expects that in the interim the Health Care Financing Administration will work with the Medicare beneficiaries, local risk contractors, State officials, and businesses affected by this proposed project to resolve the significant issues.

SEC. 315. This provision allows for the establishment of a no-pay status for the Capitol Police appointed by the Senate. The provision is necessary to allow the Secretary of the Senate to transfer the payroll functions for the Senate Capitol Police to the National Finance Center [NFC] pursuant to the requirement of a unified payroll under title 40 U.S.C. 207a.

This provision does not alter any of the prerogatives of the Senate. The Committee's only intention is to provide the Secretary of the Senate with the ability to outsource the payroll function for the Senate Capitol Police.

SEC. 316. This provision provides the Sergeant at Arms, with the approval of the Rules Committee, the authority to grant temporary home State facilities, equipment, and office space to a Senator when there has been a disaster or emergency declared by the President. This provision is intended to provide the additional facilities, equipment, and office space consistent with those already provided to a Senator under current statutory authority and regulations.

SEC. 317 and 318. These two sections make technical corrections of two enrolling errors within the Fiscal Year 1997 Department of Transportation and Related Agencies Appropriations Act, Public Law 104–205, the first relating to the DeKalb County, GA, light rail project (sec. 317) and the second to the Bureau of Transportation Statistics (sec. 318).

SEC. 319. Includes a provision that increases the authorized level for National Highway Traffic Safety Administration section 410 alcohol-impaired driving prevention grants so the higher fiscal year 1997 appropriated level can be fully obligated.

SEC. 320. Includes a provision directing the Federal Aviation Administration to exempt general aviation operations from the user fee consistent with the assurances that the Committee received from the FAA at the time of the original language's passage. In ad-

dition, the intent of the original legislation was to exempt from United States overflight fees civilian domestic flights overflying the United States where such flights are operated by citizens (airlines, commuters and general aviation) of Canada or Mexico as long as both the origin and destination of such flights are respectively within Canada or Mexico and Canada or Mexico, respectively, similarly exempt United States civilian domestic flights. Under present circumstances, the amendment would only exempt Canadian domestic flights because of Canada's longstanding exemption of U.S. flagged-carrier domestic flights operated with aircraft weighing less than 200 tons. For the "citizen of a country contiguous to the United States" to mean an individual who is a citizen of that contiguous country; a partnership each of whose individual partners is a citizen of that contiguous country; or a corporation or association organized under the laws of that contiguous country or any subdivision thereof and in which at least 51 percent of the voting interest is owned or controlled by citizens of that contiguous country.

SEC. 321. Public Law 104-208, making omnibus consolidated appropriations for fiscal year 1997, provides funding necessary to complete the construction of a courthouse in Montgomery, AL. As a result of project delays, stemming from a budgeting error in GSA's 1994 time-out and review exercise, this project has already incurred inflationary increases totaling \$2,600,000. The chairman of the authorizing committee, Environment and Public Works, has no objection to this authorization.

SEC. 322. This provision would prohibit the Internal Revenue Service [IRS] between July 1 and December 31, 1997, from imposing or enforcing penalties on small businesses who are not in compliance with the electronic Federal tax payment system [EFTPS], which was established pursuant to section 6302(h) of the Internal Revenue Code of 1986. Starting on July 1, 1997, approximately 1.2 million small businesses will face a new IRS requirement to begin making their tax payments electronically through EFTPS. There is significant confusion in the small business community on the use of EFTPS in large part because of an inadequate education and implementation effort by the IRS. As with any new system, taxpayer and IRS errors may occur. This section will protect small businesses against potential penalties of 10 percent on each tax payment that does not completely meet the requirements of EFTPS.

SEC. 323 The Committee recommendation includes a general provision to repeal section 1555 of the Federal Acquisition Streamlining Act of 1994.

Section 1555 of the Federal Acquisition Streamlining Act of 1994 provides State and local governments with the ability to purchase goods and services from the Federal supply schedule, which is managed by the General Services Administration. Following enactment of that provision, Congress mandated a moratorium on its implementation until the General Accounting Office could review the situation. Unfortunately, GAO found that there is currently insufficient information for them to make a determination on the Governmentwide impact. Therefore, the Committee believes that the possibility of increased costs to the Federal Government as a result of section 1555 is likely and recommends that the section be repealed.

SEC. 324. *Public notice of HUD contracting.*—The Committee recommends a general provision which would require HUD to publish quarterly in the Federal Register a list of all contracts and task order changes in excess of \$250,000 entered into by HUD, the Government National Mortgage Association [GNMA], and the Office of Federal Housing Enterprise Oversight [OFHEO]. Each listing would identify the parties to the contract, the term and amount of the contract, and the subject matter and responsibilities of the parties to the contract. This provision reflects the Committee's continuing concerns that significant financial and management reforms need to be implemented by HUD consistent with the HUD Secretary's pledge to tackle head-on HUD's management and financial deficiencies. In addition, as the Department continues to downsize, it is important that the Committee remains informed on HUD's increased reliance on contractors and contracts. There are substantial funds at stake in HUD contracts and the Committee wants to ensure that appropriate contracting procedures and delegations of authority are maintained.

SEC. 325. *Section 8 notice requirements.*—The Committee recommends a general provision to amend the United States Housing Act of 1937 to reduce the notice period from 12 months to 4 months for tenants when a section 8 contract may not be renewed. The purpose of this amendment is not to provide less notice to section 8 tenants; rather, the purpose is to provide tenants with more accurate and timely notice of the status of their housing assistance. Because of budget constraints over the last few years, all section 8 contracts, both tenant based and project based, are now being renewed on a yearly basis. This means that the current law of a 12-month notice requires that what might be considered an eviction notice by some be provided to all tenants regardless of Congress' and HUD's intent to renew the section 8 contract. To avoid unneeded fear and anxiety about the status of a household's housing resources, this provision would avoid an unnecessary 12-month notice period and allow a more reasonable 4-month notice period.

TITLE IV—DEPARTMENT OF DEFENSE OFFSETS

DEPARTMENT OF DEFENSE

OVERVIEW

The Committee recommends a number of rescissions to fully offset the cost of contingency operations and funding increases requested by the Department of Defense.

FOREIGN CURRENCY FLUCTUATION

The Committee recommendation rescinds \$389,000,000 based on the increased value of the dollar relative to foreign currencies in countries where the Department of Defense operates. The rescissions are applied to the fiscal year 1997 appropriation for the individual accounts as identified in the table which follows.

FISCAL YEAR 1997 FOREIGN CURRENCY FLUCTUATION

Item	Qty.	Committee recommendation
Military personnel:		
Army		— \$46,000,000
Navy		— 11,000,000
Marine Corps		— 5,000,000
Air Force		— 15,000,000
Operation and maintenance:		
Army		— 155,000,000
Navy		— 27,000,000
Marine Corps		— 14,000,000
Air Force		— 99,000,000
Defense-wide; DODEA		— 17,000,000

INFLATION ADJUSTMENT

Based on lower than projected levels of inflation, the Committee recommends rescissions totaling \$284,000,000 from selected appropriations accounts. The rescissions would reduce the fiscal year 1997 appropriation for the individual accounts as identified in the table which follows.

FISCAL YEAR 1997 INFLATION ADJUSTMENT

Item	Qty.	Committee recommendation
Operation and maintenance:		
Army		— \$19,000,000
Navy		— 24,000,000
Marine Corps		— 3,000,000
Air Force		— 18,000,000

FISCAL YEAR 1997 INFLATION ADJUSTMENT—Continued

Item	Qty.	Committee recommendation
Defense-wide		— 8,000,000
Environmental restoration:		
Army		— 250,000
Navy		— 250,000
Air Force		— 250,000
Defense-wide		— 250,000
Former Soviet Union threat reduction		— 2,000,000
Aircraft procurement, Army		— 8,000,000
Missile procurement, Army		— 2,000,000
Procurement of weapons and tracked combat vehicles, Army		— 5,000,000
Procurement of ammunition, Army		— 1,000,000
Other procurement, Army		— 15,000,000
Aircraft procurement, Navy		— 28,000,000
Weapons procurement, Navy		— 6,000,000
Shipbuilding and conversion, Navy		— 33,000,000
Other procurement, Navy		— 8,000,000
Aircraft procurement, Air Force		— 20,000,000
Missile procurement, Air Force		— 11,000,000
Other procurement, Air Force		— 7,000,000
Procurement, Defense-wide		— 5,000,000
RDT&E:		
Army		— 10,000,000
Navy		— 9,000,000
Air Force		— 22,000,000
Defense-wide		— 15,000,000
Chemical agents and munitions destruction, defense		— 2,000,000
Drug interdiction, defense		— 2,000,000

EXPIRING BALANCES

Based on experience in prior years, the Department of Defense is able to project that certain appropriation amounts in individual accounts will expire because the funds remain unobligated when the period of availability ends. The Committee recommends rescissions totaling \$225,263,000 in the following accounts, and designated fiscal years, based on the Department of Defense's projection that these funds will not be obligated and will expire at the end of the current fiscal year.

EXPIRING BALANCES

Item	Qty.	Committee recommendation
Aircraft procurement, Army, 1995		— \$1,085,000
Missile procurement, Army, 1995		— 2,707,000
Procurement of weapons and tracked combat vehicles, Army, 1995		— 2,296,000
Procurement of ammunition, Army, 1995		— 3,236,000
Other procurement, Army, 1995		— 2,502,000
Aircraft procurement, Navy, 1995		— 34,000,000
Weapons procurement, Navy, 1995		— 16,000,000
Procurement of ammunition, Navy and Marine Corps, 1995		— 812,000
Procurement of ammunition, Navy and Marine Corps, 1996		— 4,000,000
Shipbuilding and conversion, Navy, 1993		— 10,000,000
Other procurement, Navy, 1995		— 4,237,000

EXPIRING BALANCES—Continued

Item	Qty.	Committee recommendation
Procurement, Marine Corps, 1995		- 1,207,000
Procurement, Marine Corps, 1996		- 4,000,000
Aircraft procurement, Air Force, 1995		- 33,650,000
Missile procurement, Air Force, 1995		- 7,195,000
Other procurement, Air Force, 1995		- 3,659,000
Procurement, Defense-wide, 1995		- 4,860,000
National Guard and Reserve equipment, 1995		- 5,029,000
RDT&E:		
Army, 1996		- 4,366,000
Navy, 1996		- 14,978,000
Air Force, 1996		- 28,396,000
Defense-wide, 1996		- 34,890,000
Developmental test and evaluation, defense, 1996		- 890,000
Operational test and evaluation, defense, 1996		- 160,000
Chemical agents and munitions destruction, defense:		
Procurement, 1995		- 456,000
Research and development, 1996		- 652,000

PROGRAM RESCISSIONS

In order to fully offset the costs of the Department of Defense contingency operations and other supplemental spending requests, the Committee recommends rescissions totaling \$666,200,000 from the identified programs within the specified appropriations accounts and fiscal years. The reductions are made based on program delays, contract savings, reevaluation of project priority, slow execution, or program restructuring.

Item	Qty.	Committee recommendation
Missile procurement, Army, 1997: ATACMS [AP-CY]		- \$69,000,000
Procurement of ammunition, Army, 1996:		
Provision of industrial facilities		- 8,000,000
Layaway of industrial facilities		- 6,000,000
Procurement of ammunition, Army, 1997: Armament retooling and manufacturing support		- 10,000,000
Other procurement, Army, 1997: Family of medium tactical vehicles		- 6,000,000
Other procurement, Navy, 1996: Shipboard tactical communications		- 3,000,000
Aircraft procurement, Air Force, 1996:		
E-8B JSTARS		- 25,000,000
F-16 post production support		- 15,000,000
Aircraft procurement, Air Force, 1997: F-15 contract savings		- 21,000,000
Missile procurement, Air Force, 1997:		
Titan IV program restructure		- 150,000,000
Initial upper stage		- 25,000,000
Other procurement, Air Force, 1996: Strategic command and control		- 10,000,000
Research, development, test and evaluation, Navy, 1997: Advanced submarine combat systems development		- 12,000,000
Research, development, test and evaluation, Air Force, 1997: Classified program		- 100,000,000
Research, development, test and evaluation, Defense-wide, 1996: Defense reinvestment		- 6,200,000
Research, development, test and evaluation, Defense-wide, 1997:		
THAAD		- 40,000,000

Item	Qty.	Committee recommendation
NIMA	- 80,000,000
National defense sealift fund, 1997: LMSR contract slip	- 35,000,000
Chemical agents and munitions destruction, defense (operation and maintenance), 1997: Program delays	- 5,000,000
Chemical agents and munitions destruction, defense (procurement), 1996: Program delays	- 20,000,000
Chemical agents and munitions destruction, defense (procurement), 1997: Program delays	- 20,000,000

Operation and maintenance, Defense-wide.—The administration proposed a rescission (R97-4) of \$10,000,000 in appropriated fiscal year 1997 funds for Defense-wide operation and maintenance activities, including operating forces, mobilization, training and recruiting, and administration and servicewide activities. The rescission would be taken from Reserve programs. The Committee specifically denies the rescission proposed by the administration.

Army tactical missile system [ATACMS] [AP-CY].—The Committee recommends a rescission of \$69,000,000 of advance procurement funds appropriated for the Army tactical missile system [ATACMS] for fiscal year 1997.

Congress provided multiyear authority and an additional \$69,000,000 above the budget request to allow the Army to begin economic order quantity [EOQ] procurement in fiscal year 1997 for a 5-year multiyear procurement of ATACMS beginning in fiscal year 1998. Issues relating to the operational effectiveness and suitability of the block IA ATACMS have been raised by the operational test community and consequently the Army has decided to continue low-rate initial production for at least 1 additional year while these issues are addressed. Therefore, the additional funds provided by Congress specifically for fiscal year 1997 EOQ will not be obligated by the Army and are available for rescission.

The Committee understands that additional research and development funds may be needed to fully demonstrate the operational effectiveness of the block IA and will address this potential shortfall in the fiscal year 1998 appropriations bill. The Committee encourages the Army to proceed with a multiyear procurement contract for block IA ATACMS at the earliest opportunity once operational testing issues are resolved.

National Guard and Reserve equipment.—The Committee specifically denies the administration request (R97-5) to rescind \$62,000,000 of fiscal year 1997 funds appropriated for the “National Guard and Reserve equipment” account. The Committee directs that these funds, currently on withhold by the Office of the Secretary of Defense, shall be immediately released to the National Guard Bureau for programmed obligations.

Advanced spacecraft technology.—The Committee is aware of an Air Force program called warfighter-1 which is to fly an experimental hyperspectral sensor on a satellite. The Director of Defense Research and Engineering has reviewed this experiment with the support of an integrated product team [IPT] and determined that the experiment does not merit science and technology funding at this time. However, unlike other IPT’s, this team did not include

industry representation. The Committee directs that the Under Secretary of Defense for Acquisition and Technology establish an IPT to review hyperspectral technology, existing hyperspectral sensors, planned sensors, and warfighter-1. The IPT shall include knowledgeable representatives from industry and the Air Force Phillips Lab as well as managers of other hyperspectral programs. The Under Secretary of Defense for Acquisition and Technology shall submit a report outlining the IPT's views and recommendations by June 15, 1997. The Committee further directs that none of the funds appropriated for warfighter-1 shall be reallocated or reprogrammed until 15 days after the required report is submitted to Congress.

University research initiatives.—In the fiscal year 1997 appropriation for the “Research, development, test and evaluation, Defense-wide” account, the Congress provided an additional appropriation of \$3,000,000 for the Southern Observatory for Astronomical Research [SOAR]. The Committee directs that these funds be obligated for the congressionally directed purpose no later than May 30, 1997.

Theater high altitude area defense.—The Committee has proposed rescission of \$40,000,000 from the fiscal year 1996 “Research, development, test and evaluation, Defense-wide” account appropriation for the Theater High Altitude Area Defense [THAAD] Program. THAAD has failed to intercept the target in four flight tests. The rescinded funds were appropriated to procure missiles for a user operational evaluation system [UOES].

The Department of Defense has determined that THAAD must successfully complete at least one intercept before the UOES procurement option can be exercised. As a result of a thorough review of the THAAD program by the Department of Defense, the Committee understands that further THAAD flight testing will now be delayed until fiscal year 1998. This delay in THAAD flight testing will prevent the Ballistic Missile Defense Organization from exercising the THAAD UOES option and will result in the fiscal year 1996 funds expiring. This rescission, therefore, allows the Committee to reapply these funds to other needs before the dollars lapse. The Committee looks forward to carefully reviewing the financial and technical status of the THAAD program as part of its fiscal year 1998 budget deliberations.

Chemical agents and munitions destruction.—The Committee recommends the rescission of \$48,108,000 of funds appropriated for the Chemical Agent and Munitions Destruction Program. These funds are available as a result of program delays, revised economic assumptions, and expiring balances for fiscal years 1994 through 1997. The Committee has been assured that these rescissions will have no schedule impact on the program. The Committee wishes to reiterate its very strong support for the safe and timely destruction of the U.S. chemical stockpile and would not consider these reductions if either of these two objectives were compromised.

GENERAL PROVISIONS

The following list describes the general provisions proposed by the Committee.

SEC. 401. *Military construction rescissions.*—The Committee recommends rescissions of fiscal year 1996 appropriated amounts totaling \$180,000,000 to offset unbudgeted costs associated with contingency operations. Of this total, \$152,000,000 is rescinded to reflect savings from revised economic assumptions as follows:

Military construction:	
Air Force Reserve	– \$5,000,000
Defense-wide	– 13,000,000
“Base realignment and closure” account:	
Part II	– 35,391,000
Part III	– 75,638,000
Part IV	– 22,971,000

In addition, \$28,000,000 is rescinded to reflect savings from program execution, as follows:

Military construction, Defense-wide:	
Defense medical facilities	– \$9,000,000
Defense Logistic Agency	– 19,000,000

The Committee further recommends rescissions of fiscal year 1997 appropriated amounts totaling \$55,000,000. Of this total, \$9,000,000 is rescinded to reflect savings from revised economic assumptions as follows:

Military construction:	
Army	– \$1,000,000
Navy	– 2,000,000
Air Force	– 3,000,000
Defense-wide	– 3,000,000

In addition, \$46,000,000 is rescinded from the “Military construction, Defense-wide” account, for the Pine Bluff Chemical Demilitarization Facility. The award of this contract for the first phase of this project has been delayed due to unresolved permit issues. The Committee expects the Department of Defense to add back in its fiscal year 1999 budget sufficient funds for the Pine Bluff chemical demilitarization facility to support the construction schedule.

The Committee directs that these rescissions reflecting savings from revised economic assumptions and program execution shall not result in the delay or reduction in scope of any project for which funds have been appropriated.

SEC. 402. *MK-50 Torpedo Program.*—The Committee recommends including a provision providing the necessary authority to follow the specific directions of the conferees on the Fiscal Year 1994 Department of Defense Appropriations Act, Public Law 103-139.

SEC. 403. *Joint Program Office limitations.*—The Committee recommends a provision which limits the National Capital region manpower in the National Missile Defense Joint Program Office.

SEC. 404. *Titan IV/Cassini reimbursement.*—The Committee has included a provision necessary to ensure that funds obligated by purchase order from the National Aeronautics and Space Administration [NASA] to the Air Force for the Titan IV/Cassini mission but not yet invoiced by the Air Force will be legally available for transfer to the Air Force as contemplated by the original agreements and legislation (sec. 115, Public Law 104-6 and sec. 8098, Public Law 104-61).

SEC. 405. *Marine Corps bachelor enlisted quarters—Norfolk, VA.*—The Committee recommends project cancellation and rescis-

sion of \$6,480,000 from funds appropriated in fiscal year 1995 for a bachelor enlisted quarters project at Norfolk, VA. This project is no longer needed due to a reduction in overall Marine Corps personnel stationed in Norfolk.

TITLE V—NONDEFENSE OFFSETS

CHAPTER 1

SUBCOMMITTEE ON COMMERCE, JUSTICE, AND STATE,
THE JUDICIARY, AND RELATED AGENCIES

DEPARTMENT OF JUSTICE

GENERAL ADMINISTRATION

WORKING CAPITAL FUND

1997 rescission request	-\$6,400,000
Committee recommendation	-6,400,000

The Committee recommends a rescission of \$6,400,000 from the working capital fund as proposed by the President.

CHAPTER 2

SUBCOMMITTEE ON INTERIOR AND RELATED AGENCIES

DEPARTMENT OF ENERGY

CLEAN COAL TECHNOLOGY

(RESCISSION)

1997 appropriation to date	\$14,879,000
1997 rescission request	-10,000,000
Committee recommendation	-17,000,000

The Committee recommends a rescission of \$17,000,000 from funds previously appropriated for the Clean Coal Technology Program. This includes a \$10,000,000 rescission proposed by the administration to offset the cost of the second phase of the Yosemite National Park transportation plan, and an additional rescission of \$7,000,000 to offset the costs of an amendment to the recreation fee demonstration program included in title III, chapter 10. These funds are available due to the termination and consolidation of several clean coal projects.

STRATEGIC PETROLEUM RESERVE

(RESCISSION)

1997 appropriation to date	\$220,000,000
1997 rescission request	-11,000,000
Committee recommendation	-11,000,000

The Committee recommends a rescission of \$11,000,000 from funds previously appropriated for the strategic petroleum reserve.

These funds are available due to cost savings achieved in the SPR life extension program.

CHAPTER 3
SUBCOMMITTEE ON TRANSPORTATION AND RELATED AGENCIES

DEPARTMENT OF TRANSPORTATION

FEDERAL AVIATION ADMINISTRATION

GRANTS-IN-AID TO AIRPORTS

(AIRPORT AND AIRWAY TRUST FUND)

(RESCISSION OF CONTRACT AUTHORIZATION)

The bill rescinds \$774,000,000 in contract authority that is not available due to annual limits on obligations.

NATIONAL HIGHWAY TRAFFIC SAFETY ADMINISTRATION

HIGHWAY TRAFFIC SAFETY GRANTS

(HIGHWAY TRUST FUND)

(RESCISSION OF CONTRACT AUTHORIZATION)

The bill rescinds \$13,000,000 in contract authority that is not available for obligation due to annual limits on obligations.

FEDERAL TRANSIT ADMINISTRATION

TRUST FUND SHARE OF EXPENSES

(HIGHWAY TRUST FUND)

(RESCISSION OF CONTRACT AUTHORIZATION)

The bill rescinds \$271,000,000 in contract authority that is not available for obligation due to annual limits on obligations.

DISCRETIONARY GRANTS

(HIGHWAY TRUST FUND)

(RESCISSION OF CONTRACT AUTHORIZATION)

The bill rescinds \$588,000,000 in contract authority that is not available for obligation due to annual limits on obligations.

Department of Transportation rescissions

Federal Aviation Administration, grants-in-aid for airports (airport and airways trust fund)	-\$778,000,000
National Highway Traffic Safety Administration, highway traffic safety grants (highway trust fund)	- 10,600,000
Federal Transit Administration, trust fund share of expenses (highway trust fund)	- 271,000,000
Federal Transit Administration, discretionary grants (highway trust fund)	- 588,000,000
Total	-1,647,600,000

CHAPTER 4
SUBCOMMITTEE ON TREASURY AND GENERAL
GOVERNMENT

INDEPENDENT AGENCY

GENERAL SERVICES ADMINISTRATION

EXPENSES, PRESIDENTIAL TRANSITION

(RESCISSION)

1997 appropriation to date	\$5,600,000
1997 rescission request	- 5,600,000
Committee recommendation	- 5,600,000

The Committee has recommended a rescission of \$5,600,000 appropriated for fiscal year 1997 for expenses necessary to carry out the Presidential Transition Act of 1963. This amount is equal to the administration's request.

Under current law, these funds are not to be expended when the incumbent President is reelected and shall be returned to the general funds of the Treasury.

CHAPTER 5

DEPARTMENTS OF VETERANS AFFAIRS AND HOUSING AND
URBAN DEVELOPMENT, AND INDEPENDENT AGENCIES

DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT

PUBLIC AND INDIAN HOUSING PROGRAMS

ANNUAL CONTRIBUTIONS FOR ASSISTED HOUSING

(RESCISSION)

1997 appropriation to date	\$4,640,000,000
1997 rescission request	- 250,000,000
Committee recommendation	- 3,650,000,000

The Committee recommends a rescission of \$3,650,000,000 in unobligated and unexpended section 8 reserves as an offset to the Committee's recommendation of \$3,500,000,000 for FEMA disaster relief and \$100,000,000 for emergency CDBG assistance.

While this Committee considers disaster assistance a priority and is proud of its commitment to assist the citizens of our Nation to meet the challenges and tragedies of natural disasters, the Committee remains very concerned about its ability to meet the housing needs of certain low-income households, especially the elderly and the disabled. In particular, the Committee remains very concerned about the explosive growth in the cost of section 8 contract renewals from a cost of \$3,600,000,000 for fiscal year 1997 to a cost of some \$10,200,000,000 in budget authority for fiscal year 1998. It is the intent of this Committee to preserve additional HUD funds, where possible, to minimize the unprecedented future costs associated with the renewal of section 8 contracts.

The Committee is deeply disturbed about HUD's recent discovery of \$5,800,000,000 in section 8 reserves maintained by public hous-

ing authorities. HUD has been designated by GAO as a high-risk area of Government and a mystery discovery of billions of dollars emphasizes the real absence of good management and financial controls at the Department.

The Committee also is disappointed over HUD's failure to be more forthcoming about the availability and amount of section 8 reserves despite a number of requests by the Committee regarding section 8 reserves and other unobligated funds in HUD programs. The HUD Secretary has made a commitment to address HUD's management and financial deficiencies and the Committee expects the Secretary to fulfill this commitment. Moreover, the mystery discovery of billions of dollars of section 8 reserves only heightens the Committee's concerns. The Committee continues to expect the correction of HUD's management and financial deficiencies to be a priority and the Committee stresses the need to address HUD's problems through a bipartisan approach.

As the HUD Secretary regularly acknowledges, the most critical issue facing HUD in fiscal year 1998 is the sharp increase in the budget authority needed to maintain rental subsidies to the nearly 3 million families assisted with section 8 assistance. This issue is the result of recent changes in the allocation of section 8 funding from multiyear contract to 1-year contract renewals. This means that the demand on budget authority for section 8 contract renewals is dramatic.

For example, the VA-HUD Fiscal Year 1997 Appropriation Act appropriated \$3,600,000,000 to cover the cost of renewing expiring section 8 contracts for fiscal year 1997. The cost of renewing all section 8 contracts for fiscal year 1998 (a total of 1,669,185 expiring contracts), however, will require an appropriation of some \$10,200,000,000 in budget authority for fiscal year 1998. The cost of expiring section 8 contracts will then rise to \$11,900,000,000 in budget authority for fiscal year 1999; \$13,700,000,000 in budget authority for fiscal year 2000; \$15,100,000,000 in budget authority for fiscal year 2001; and \$16,400,000,000 in budget authority for fiscal year 2002.

The Committee supports preserving the existing Federal commitment to section 8 housing assistance. Renewing these section 8 contracts is an existing commitment to low-income families in need of affordable, safe, and secure housing. The continued availability of section 8 housing assistance is not only critical to the success envisioned in the promise of welfare reform, but also provides a critically needed safety net for the elderly and disabled in our communities. Finally, the Committee expects HUD to preserve all excess section 8 contract funds and reserves to meet the significant and growing costs of future section 8 needs.

Further, the Committee directs the establishment of a new account entitled the "Section 8 reserve preservation" account, to preserve \$2,150,000,000 and other section 8 recaptures for use in extending section 8 contracts expiring in fiscal year 1998 and thereafter.

In addition, because of HUD's recent discovery of some \$5,800,000,000 in unexpended and unobligated section 8 reserve funds, this Committee considers it critical that it receive a comprehensive audit of the financial status of all HUD programs, in-

cluding all unexpended and unobligated funds. Because the Department has been unable to provide adequate or accurate information on its program funds and budgets, the Committee believes GAO should undertake a complete audit of HUD accounts, with a final report due to the Appropriations Committees no later than May 1, 1998.

FEDERAL HOUSING ADMINISTRATION

FHA—GENERAL AND SPECIAL RISK PROGRAM ACCOUNT

(RESCISSION)

1997 appropriation to date	
1997 rescission request	
Committee recommendation	-\$85,000,000

The Committee recommends a rescission of \$85,000,000 from available negative credit subsidy from the HUD sale of HUD-held assigned mortgage notes. This available credit subsidy is unneeded to meet existing FHA multifamily mortgage insurance demands.

INDEPENDENT AGENCIES

FEDERAL EMERGENCY MANAGEMENT AGENCY

SALARIES AND EXPENSES

(RESCISSION)

The Committee recommends a rescission of \$5,000,000 from FEMA salaries and expenses from funds appropriated in Public Law 102-368, the Dire Emergency Supplemental Appropriations Act, 1992. These funds were appropriated to cover the incremental costs arising from the consequences of Hurricane Andrew, Hurricane Iniki, and Typhoon Iniki, and remain unobligated.

NATIONAL AERONAUTICS AND SPACE ADMINISTRATION

NATIONAL AERONAUTICS FACILITIES

(RESCISSION)

The Committee recommends the rescission of \$365,000,000, originally appropriated in fiscal year 1995, for the construction of new national wind tunnel facilities, including final design, modification of existing facilities, necessary equipment, and for acquisition or condemnation of real property as authorized by law. In the intervening years, it has become apparent that the construction of new national wind tunnel facilities is not the highest priority within the constrained NASA aeronautics budget. The aerospace industry and other Federal agency users believe that maintaining NASA's aeronautics research and technology base is a higher priority. In addition, these customers have not stepped forward with appropriate cost-sharing arrangements for wind tunnel construction. Therefore, NASA is pursuing improvements to the Nation's testing capability at relatively low cost, through information technology, advanced instrumentation and model design technologies, and computational

methods, instead of the construction of new national wind tunnel facilities.

FUNDS APPROPRIATED TO THE PRESIDENT
 UNANTICIPATED NEEDS
 (RESCISSION)

The Committee recommends the rescission of \$4,200,000, originally appropriated to the President and made available to NASA for damage to contractor facilities sustained in the Northridge, CA, earthquake. The repair of the contractor facilities was completed without consuming the entire amount that had been made available.

CHAPTER 6

SUBCOMMITTEE ON AGRICULTURE, RURAL
 DEVELOPMENT, AND RELATED AGENCIES

FOREIGN AGRICULTURAL SERVICE AND GENERAL SALES MANAGER
 EXPORT CREDIT

The Committee recommends a provision to prohibit the use of funds made available by Public Law 104-180 to carry out an export credit guarantee program in excess of \$3,500,000,000 for fiscal year 1997. The Committee understands that the program is running behind last year's level in sales registrations and this reduction in program level should have no impact.

EXPORT ENHANCEMENT PROGRAM

The Committee recommends that the fiscal year 1997 program level for the Export Enhancement Program [EEP] be reduced from \$100,000,000 to \$50,000,000 to partially offset disaster and other supplemental requirements for fiscal year 1997.

CHAPTER 7

SUBCOMMITTEE ON ENERGY AND WATER DEVELOPMENT

DEPARTMENT OF DEFENSE—CIVIL

CORPS OF ENGINEERS—CIVIL

CONSTRUCTION, GENERAL

1997 appropriation to date	\$1,081,942,000
1997 supplemental estimate	(- 50,000,000)
Committee recommendation	(- 30,000,000)

The Committee recommends that current year appropriations for construction, general within the Corps of Engineers be reduced \$30,000,000. This reduction is \$20,000,000 less than the requested amount. All ongoing construction projects and activities should be reduced proportionally.

TITLE VI—SOCIAL SERVICES BLOCK GRANT AMENDMENT

Title VI of this act amends title XX of the Social Security Act to create a new section. Public Law 104–193, the Personal Responsibility and Work Opportunity Reconciliation Act of 1996, specifies that noncitizens, except for those individuals in certain exempt groups, would no longer qualify for SSI benefits after August 22, 1997. After this date, such aliens would need to obtain naturalized citizenship in order to continue qualification for SSI. In recognition that some individuals may not be able to obtain naturalized citizenship in time to avert the loss of their SSI benefits, the Committee has included this language and \$125,000,000 in additional funds to assist States and local governments to meet anticipated demands for services, including cash assistance, for an additional 2 months beyond the statutory cut off date for eligibility.

States will receive proportionate funding based upon their percentage of noncitizen SSI populations as of June 1, 1997. Each State would receive a minimum of 0.2 percent of the appropriation, or \$250,000. For States with SSI alien recipients of at least 0.15 percent of the total population, the minimum grant would be 0.6 percent of the appropriation, or \$725,000. The States would determine eligibility requirements, type of benefits, and benefit levels for the 2-month period. Funds may not be used to pay for services covered by Medicaid or to create new entitlements for specific individuals.

The amendment withstands the current law prohibition on cash payments with social services block grant funds. The Committee urges States that choose to provide cash benefits to consider utilizing the existing section 1616(a) mechanism to avoid unnecessary bureaucratic duplication and protect against fraud. This mechanism permits States to contract with the Social Security Administration to administer State SSI supplementary payments.

TITLE VII—GOVERNMENT SHUTDOWN PREVENTION ACT

The Committee includes language providing continuing appropriations for fiscal year 1998 in the event the regular annual appropriations acts are not enacted into law by October 1, 1997. The text is the same as Senate bill 547 as introduced on April 10, 1997.

COMPLIANCE WITH PARAGRAPH 7(C), RULE XXVI OF THE
STANDING RULES OF THE SENATE

Pursuant to paragraph 7(c) of rule XXVI, the accompanying bill was ordered reported from the Committee by recorded vote of 16-12, a quorum being present.

Yeas	Nays
Chairman Stevens	Mr. Gregg
Mr. Cochran	Mr. Byrd
Mr. Specter	Mr. Inouye
Mr. Domenici	Mr. Hollings
Mr. Bond	Mr. Leahy
Mr. Gorton	Mr. Bumpers
Mr. McConnell	Mr. Lautenberg
Mr. Burns	Mr. Harkin
Mr. Shelby	Ms. Mikulski
Mr. Bennett	Mr. Reid
Mr. Campbell	Mr. Kohl
Mr. Craig	Mrs. Murray
Mr. Faircloth	
Mrs. Hutchison	
Mr. Dorgan	
Mrs. Boxer	

COMPLIANCE WITH PARAGRAPH 12, RULE XXVI OF THE
STANDING RULES OF THE SENATE

Paragraph 12 of rule XXVI requires that committee reports on a bill or joint resolution repealing or amending any statute or part of any statute include “(a) the text of the statute or part thereof which is proposed to be repealed; and (b) a comparative print of that part of the bill or joint resolution making the amendment and of the statute or part thereof proposed to be amended, showing by stricken-through type and italics, parallel columns, or other appropriate typographical devices the omissions and insertions which would be made by the bill or joint resolution if enacted in the form recommended by the Committee.” In the opinion of the Committee, it is necessary to dispense with the requirements of paragraph 12 of rule XXVI to expedite the business of the Senate.

BUDGETARY IMPACT

Section 308(a)(1)(A) of the Congressional Budget and Impoundment Control Act of 1974 (Public Law 93-344), as amended, requires that the report accompanying a bill providing new budget authority contain a statement detailing how that authority compares with the reports submitted under section 602 of the act for the most recently agreed to concurrent resolution on the budget for

the fiscal year. All funds provided in this bill are either offset or are within the remaining limits of the Committee's allocations.

FIVE-YEAR PROJECTION OF OUTLAYS

In compliance with section 308(a)(1)(C) of the Congressional Budget Act of 1974 (Public Law 93-344), as amended, the following table contains 5-year projections associated with the budget authority provided in the accompanying bill:

[In millions]	
Budget authority: Fiscal year 1997	\$1,207
Outlays:	
Fiscal year 1997	948
Fiscal year 1998	2,050
Fiscal year 1999	1,275
Fiscal year 2000	941
Fiscal year 2001 and future years	1,353

Note: The above table includes both mandatory and discretionary appropriations.

ASSISTANCE TO STATE AND LOCAL GOVERNMENTS

In accordance with section 308(a)(1)(D) of the Congressional Budget Act of 1974 (Public Law 93-344), as amended, the financial assistance to State and local governments is as follows:

[In millions]	
New budget authority	\$2,312
Fiscal year 1997 outlays	423

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL

(Amounts in dollars)

Doc. No.	Supplemental request	Committee recommendation	Committee recommendation compared with supplemental request (+ or -)
TITLE I—DEPARTMENT OF DEFENSE—MILITARY			
Military Personnel			
—	.....	306,800,000	+ 306,800,000
—	.....	7,900,000	+ 7,900,000
—	.....	300,000	+ 300,000
—	.....	29,100,000	+ 29,100,000
	.....	344,100,000	+ 344,100,000
Operation and Maintenance			
—	.....	(23,000,000)	(+ 23,000,000)
105-3	2,006,214,000	1,312,900,000	- 693,314,000
105-3	20,000,000	20,000,000	.....
	2,026,214,000	1,332,900,000	- 693,314,000
Revolving and Management Funds			
105-3	72,000,000	72,000,000	.....
General Provisions			
—	.....	(100,000,000)	(+ 100,000,000)
—	.....	50,000,000	+ 50,000,000
—	.....	6,480,000	+ 6,480,000
	.....	56,480,000	+ 56,480,000

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL—Continued

(Amounts in dollars)

Doc. No.	Supplemental request	Committee recommendation	Committee recommendation compared with supplemental request (+ or -)
Total, title I:			
	New budget (obligational) authority	1,805,480,000	-292,734,000
	Appropriations	(76,480,000)	(+ 56,480,000)
	Emergency appropriations	(1,729,000,000)	(- 349,214,000)
	(By transfer)	(23,000,000)	(+ 23,000,000)
	(Additional transfer authority)	(100,000,000)	(+ 100,000,000)
	2,098,214,000		
	(20,000,000)		
	(2,078,214,000)		
TITLE II—NATURAL DISASTERS AND OTHER EMERGENCIES			
CHAPTER 1			
DEPARTMENT OF AGRICULTURE			
Farm Service Agency			
Agricultural Credit Insurance Fund Program Account:			
Loan Subsidy:			
—	Emergency disaster loans (contingent emergency appropriations)	18,000,000	+ 18,000,000
—	(Loan authorization)	(59,000,000)	(+ 59,000,000)
105-58	Emergency conservation program (emergency appropriations)	20,000,000	- 20,000,000
105-58	Contingent emergency appropriations	77,000,000	+ 60,000,000
	37,000,000		
	Total, Farm Service Agency	95,000,000	+ 58,000,000
Natural Resources Conservation Service			
105-58	Watershed and flood prevention operations (emergency appropriations)	66,100,000	- 66,100,000
105-58	Contingent emergency appropriations	161,000,000	+ 143,000,000
—	Tree assistance program (contingent emergency appropriation)	9,500,000	+ 9,500,000

	Total, Natural Resources Conservation Service	84,100,000	170,500,000	+ 86,400,000
	Rural Housing Service			
	Rural Housing Insurance Fund:			
	Rental housing (sec. 515):			
	Loan subsidy (emergency appropriation)	250,000	250,000	.....
	(Loan authorization)	(488,000)	(488,000)	.....
105-58	Rural housing assistance program (emergency appropriations)	750,000	.....	- 750,000
105-58	Contingent emergency appropriations .....	.....	4,000,000	+ 4,000,000
	Total, Rural Housing Service	1,000,000	4,250,000	+ 3,250,000
	Rural Utilities Service			
105-58	Rural utilities assistance program (emergency appropriations)	1,000,000	.....	- 1,000,000
	Contingent emergency appropriations .....	.....	6,500,000	+ 6,500,000
	Total, Rural Utilities Service	1,000,000	6,500,000	+ 5,500,000
	Total, Chapter 1:			
	New budget (obligational) authority	123,100,000	276,250,000	+ 153,150,000
	Appropriations .....	.....	.....	.....
	Emergency appropriations	(88,100,000)	(250,000)	(- 87,850,000)
	Contingent emergency appropriations	(35,000,000)	(276,000,000)	(+ 241,000,000)
	(Loan authorization)	(488,000)	(59,488,000)	(+ 59,000,000)
	CHAPTER 2			
	DEPARTMENT OF COMMERCE			
	Economic Development Administration			
	Economic development assistance programs (emergency appropriations) .....	.....	54,700,000	+ 54,700,000
105-58	(By transfer)	(1,200,000)	.....	(- 1,200,000)
	Total, Economic Development Administration .....	.....	54,700,000	+ 54,700,000

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL—Continued

(Amounts in dollars)

Doc. No.	Supplemental request	Committee recommendation	Committee recommendation compared with supplemental request (+ or -)
	National Oceanic and Atmospheric Administration		
105-58	12,000,000	.....	- 12,000,000
105-58	10,800,000	10,800,000	.....
	22,800,000	10,800,000	- 12,000,000
	22,800,000	65,500,000	+ 42,700,000
	Total, Department of Commerce		
	Total, Chapter 2:		
	22,800,000	65,500,000	+ 42,700,000
	(22,800,000)	(65,500,000)	(+ 42,700,000)
	(1,200,000)	.....	(- 1,200,000)
	CHAPTER 3		
	DEPARTMENT OF DEFENSE—CIVIL		
	DEPARTMENT OF THE ARMY		
	Corps of Engineers—Civil		
—	.....	20,000,000	+ 20,000,000
	39,000,000	137,000,000	+ 98,000,000
105-58	201,700,000	390,000,000	+ 188,300,000
105-58	50,000,000	.....	- 50,000,000
105-58	30,500,000	.....	- 30,500,000
	321,200,000	547,000,000	+ 225,800,000
	Total, Department of Defense—Civil		

DEPARTMENT OF THE INTERIOR			
	Bureau of Reclamation		
105-58	Operation and maintenance (emergency appropriations)	4,500,000	7,355,000 + 2,855,000
Total, Chapter 3:			
	New budget (obligational) authority	325,700,000	554,355,000 + 228,655,000
	Emergency appropriations	(245,200,000)	(554,355,000) (+ 309,155,000)
	Contingent emergency appropriations	(50,000,000)	(- 50,000,000)
	Advance appropriation, fiscal year 1998	(30,500,000)	(- 30,500,000)
CHAPTER 4			
DEPARTMENT OF THE INTERIOR			
	Bureau of Land Management		
—	Construction (emergency appropriations)		393,000 + 393,000
105-58	(By transfer) (emergency appropriations)	(3,003,000)	(4,403,000) (+ 1,400,000)
Total, Bureau of Land Management			
			393,000 + 393,000
United States Fish and Wildlife Service			
105-58	Resource management (emergency appropriations)	2,000,000	3,350,000 + 1,350,000
105-58	Construction (emergency appropriations)	32,000,000	91,000,000 + 59,000,000
105-58	Land acquisition (emergency appropriations)	15,000,000	5,000,000 - 10,000,000
Total, United States Fish and Wildlife Service			
		49,000,000	99,350,000 + 50,350,000
National Park Service			
105-58	Construction (emergency appropriations)	147,779,000	157,321,000 + 9,542,000
105-58	Contingent emergency appropriations	30,000,000	30,000,000
Total, National Park Service			
		177,779,000	187,321,000 + 9,542,000

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL—Continued

(Amounts in dollars)

Doc. No.	Supplemental request	Committee recommendation	Committee recommendation compared with supplemental request (+ or -)	
	United States Geological Survey			
105-58	Surveys, investigations, and research (emergency appropriations)	1,300,000	4,650,000	+ 3,350,000
	Bureau of Indian Affairs			
105-58	Operation of Indian programs (emergency appropriations)	5,800,000	14,317,000	+ 8,517,000
105-58	Construction (emergency appropriations)	5,000,000	6,249,000	+ 1,249,000
	Total, Bureau of Indian Affairs	10,800,000	20,566,000	+ 9,766,000
	Total, Department of the Interior	238,879,000	312,280,000	+ 73,401,000
	RELATED AGENCIES			
	DEPARTMENT OF AGRICULTURE			
	Forest Service			
105-58	National forest system (emergency appropriations)	25,000,000	39,677,000	+ 14,677,000
105-58	Reconstruction and construction (emergency appropriations)	13,000,000	27,685,000	+ 14,685,000
	Total, Forest Service	38,000,000	67,362,000	+ 29,362,000
	DEPARTMENT OF HEALTH AND HUMAN SERVICES			
	Indian Health Service			
—	Indian health services (emergency appropriations)		1,000,000	+ 1,000,000
—	Indian health facilities (emergency appropriations)		2,000,000	+ 2,000,000

Total, Indian Health Service	3,000,000	+ 3,000,000
Total, Chapter 4:		
New budget (obligational) authority	276,879,000	382,642,000
Emergency appropriations	(246,879,000)	(352,642,000)
Contingent emergency appropriations	(30,000,000)	(30,000,000)
(By transfer) (emergency appropriations)	(3,003,000)	(4,403,000)
		(+ 1,400,000)

CHAPTER 5

DEPARTMENT OF TRANSPORTATION

Federal Highway Administration

Federal-aid highways (Highway Trust Fund):

105-58 Emergency relief program (emergency appropriations)	276,000,000	276,000,000
105-58 Contingent emergency appropriations	15,000,000	374,000,000
		+ 359,000,000
Total, Federal Highway Administration	291,000,000	650,000,000
		+ 359,000,000

Federal Railroad Administration

Emergency railroad rehabilitation program (contingent emergency appropriations)

.....	24,000,000	+ 24,000,000
Total, Department of Transportation	291,000,000	674,000,000
		+ 383,000,000

RELATED AGENCY

National Transportation Safety Board

105-3 Salaries and expense (emergency appropriations)	20,200,000	14,100,000
		- 6,100,000

Total, Chapter 5:

New budget (obligational) authority	311,200,000	688,100,000
Appropriations	(296,200,000)	(290,100,000)
Emergency appropriations	(15,000,000)	(398,000,000)
Contingent emergency appropriations		(+ 383,000,000)

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL—Continued

(Amounts in dollars)

Doc. No.	Supplemental request	Committee recommendation	Committee recommendation compared with supplemental request (+ or -)
CHAPTER 6			
DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT			
	Community Planning and Development		
105—	100,000,000	100,000,000	
		
OTHER INDEPENDENT AGENCIES			
	Federal Emergency Management Agency		
105-58	541,000,000	3,500,000,000	+ 2,959,000,000
105-58	438,000,000		- 438,000,000
		
	979,000,000	3,500,000,000	+ 2,521,000,000
		
Total, Chapter 6:			
	1,079,000,000	3,600,000,000	+ 2,521,000,000
		
	(641,000,000)	(3,600,000,000)	(+ 2,959,000,000)
	(438,000,000)		(- 438,000,000)
		
CHAPTER 7			
DEPARTMENT OF HEALTH AND HUMAN SERVICES			
	Public Health and Social Services Emergency Fund		
—		15,000,000	+ 15,000,000
		
		(15,000,000)	(+ 15,000,000)
		
		

CHAPTER 8
FUNDS APPROPRIATED TO THE PRESIDENT

105-	Unanticipated Needs for Natural Disasters: Contingent emergency appropriations	200,000,000	.....	- 200,000,000
	Unanticipated Needs			
	Total, Chapter 8:			
	New budget (obligational) authority	200,000,000	.....	- 200,000,000
	Appropriations	(200,000,000)	.....	(- 200,000,000)
	Contingent emergency appropriations			
	Total, title II:			
	New budget (obligational) authority	2,338,679,000	5,581,847,000	+ 3,243,168,000
	Appropriations	(1,540,179,000)	(4,877,847,000)	(+ 3,337,668,000)
	Emergency appropriations	(768,000,000)	(704,000,000)	(- 64,000,000)
	Contingent emergency appropriations	(30,500,000)	.....	(- 30,500,000)
	Advance appropriation, fiscal year 1998	(488,000)	(59,488,000)	(+ 59,000,000)
	(Loan authorization)	(1,200,000)	.....	(- 1,200,000)
	(By transfer)	(3,003,000)	(4,403,000)	(+ 1,400,000)
	(By transfer) (emergency appropriations)			

TITLE III—OTHER SUPPLEMENTALS

CHAPTER 1
DEPARTMENT OF AGRICULTURE
Farm Service Agency

	Agricultural Credit Insurance Fund Program Account:			
	Loan Subsidy:			
	Direct operating loans	12,600,000		+ 12,600,000
	(Loan authorization)	(100,000,000)		(+ 100,000,000)
	Total, Farm Service Agency	12,600,000		+ 12,600,000
	Food and Consumer Service			
105-3	Child nutrition programs	6,000,000	.....	- 6,000,000

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL—Continued
 (Amounts in dollars)

Doc. No.	Supplemental request	Committee recommendation	Committee recommendation compared with supplemental request (+ or -)
105-3	Special supplemental nutrition program for women, infants, and children (WIC)	58,000,000	- 42,000,000
	Total, Food and Consumer Service	58,000,000	- 48,000,000
	Total, Chapter 1:		
	New budget (obligational) authority	70,600,000	- 35,400,000
	Appropriations	(70,600,000)	(- 35,400,000)
	(Loan authorization)	(100,000,000)	(+ 100,000,000)
	CHAPTER 2		
	DEPARTMENT OF STATE		
	International Organizations and Conferences		
	Arreage payments	100,000,000	+ 100,000,000
	(advance appropriation, fiscal year 1999)	921,000,000	- 921,000,000
105-3	Total, Chapter 2:		
	New budget (obligational) authority	100,000,000	- 821,000,000
	Advance appropriation, fiscal year 1999	(921,000,000)	(- 921,000,000)
	CHAPTER 3		
	FEDERAL FUNDS		
	Federal payment to the District of Columbia	31,150,000	+ 31,150,000
	Total, Chapter 3: New budget (obligational) authority	31,150,000	+ 31,150,000

CHAPTER 4
DEPARTMENT OF THE INTERIOR
National Park Service

105-58	Construction	10,000,000	10,000,000	.....
	Total, Chapter 4:			
	New budget (obligational) authority	10,000,000	10,000,000	.....
	Appropriations	(10,000,000)	(10,000,000)	.....

CHAPTER 5
CONGRESSIONAL OPERATIONS
SENATE

—	Secretary of the Senate (by transfer)	(5,000,000)	(5,000,000)	(+ 5,000,000)
	Total, Chapter 5:			
	New budget (obligational) authority .....			.....
	Appropriations .....			.....
	(By transfer)	(5,000,000)	(5,000,000)	(+ 5,000,000)

CHAPTER 6
DEPARTMENT OF TRANSPORTATION
Federal Aviation Administration

—	Grants-in-aid for airports	15,520,000	15,520,000	+ 15,520,000
	Operating expenses	6,473,000	6,473,000	+ 6,473,000
105-3	Retired pay	4,200,000	4,200,000	.....
	Total, Coast Guard	4,200,000	10,673,000	+ 6,473,000

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL—Continued

(Amounts in dollars)

Doc. No.	Supplemental request	Committee recommendation	Committee recommendation compared with supplemental request (+ or -)
Federal Highway Administration			
105-3	Federal-aid highways (Highway Trust Fund): (Limitation on obligations)	(318,077,000)	(933,193,000) (- + 615,116,000)
	Total, Department of Transportation	4,200,000	26,193,000 + 21,993,000
Total, Chapter 6:			
	New budget (obligational) authority	4,200,000	26,193,000 + 21,993,000
	Appropriations	(21,993,000)	(+ 21,993,000)
	(Limitation on obligations)	(318,077,000)	(+ 615,116,000)
CHAPTER 7			
DEPARTMENT OF THE TREASURY			
	Departmental Offices	1,950,000	+ 1,950,000
POSTAL SERVICE			
105-3	Payment to the Postal Service Fund	5,383,000	5,383,000
INDEPENDENT AGENCY			
105-61	Federal Election Commission	1,709,000	- 1,709,000
	Total, Chapter 7: New budget (obligational) authority	7,092,000	7,333,000 + 241,000
CHAPTER 8			
DEPARTMENT OF VETERANS AFFAIRS			
	Veterans Benefits Administration	753,000,000	753,000,000
105-3	Compensation and pensions	753,000,000	753,000,000

DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT

105-3	Drug elimination grants for low-income housing (by transfer)	(30,200,000)	.....	(- 30,200,000)
	Selected Housing Programs			
—	Capacity Building for Community Development and Affordable Housing			
	National Community Development Initiative (by transfer)	(30,200,000)	.....	(+ 30,200,000)
	Total, Department of Housing and Urban Development			
	Total, Chapter 8:			
	New budget (obligational) authority	753,000,000	.....	.....
	Appropriations			
	(By transfer)	(30,200,000)	.....	.....

CHAPTER 9

DEPARTMENT OF HEALTH AND HUMAN SERVICES

Administration for Children and Families

—	Social Services Block grant		125,000,000	+ 125,000,000
—	Compensatory education for the disadvantage: Advance appropriations, fiscal year 1998		200,000,000	+ 200,000,000

DEPARTMENT OF EDUCATION

	Total, Chapter 9:			
	New budget (obligational) authority	325,000,000	.....	+ 325,000,000
	Appropriations	(125,000,000)	.....	(+ 125,000,000)
	Advance appropriation, fiscal year 1998	(200,000,000)	.....	(+ 200,000,000)

CHAPTER 10

GENERAL PROVISIONS

—	General provision (sec. 304)		- 100,000,000	- 100,000,000
—	General provision (sec. 308)		7,000,000	+ 7,000,000
—	General provision (contract authority) (sec. 319)		500,000	+ 500,000

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL—Continued

(Amounts in dollars)

Doc. No.	Supplemental request	Committee recommendation	Committee recommendation compared with supplemental request (+ or -)
Total, Chapter 10:			
	New budget (obligational) authority	-92,500,000	-92,500,000
	Appropriations	(-93,000,000)	(-93,000,000)
	Contract authority	(500,000)	(+500,000)
CHAPTER 11			
Department of Energy			
105-78	Energy Supply Research Development (by transfer)	(19,700,000)	(-19,700,000)
Total, Chapter 11:			
	New budget (obligational) authority		
	Appropriations		
	(By transfer)	(19,700,000)	(-19,700,000)
Total, title III:			
	New budget (obligational) authority	1,230,776,000	-570,516,000
	Appropriations	(273,076,000)	(+149,984,000)
	Contract authority	(500,000)	(+500,000)
	Advance appropriation, fiscal year 1998	(200,000,000)	(+200,000,000)
	Advance appropriation, fiscal year 1999		(-921,000,000)
	(Loan authorization)	(100,000,000)	(+100,000,000)
	(Limitation on obligations)	(933,193,000)	(+615,116,000)
	(By transfer)	(318,077,000)	
		(49,900,000)	(-14,700,000)

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL—Continued
 (Amounts in dollars)

Doc. No.	Supplemental request	Committee recommendation	Committee recommendation compared with supplemental request (+ or -)
—	Procurement, Marine Corps (rescission)	— 5,207,000	— 5,207,000
—	Aircraft Procurement, Air Force (rescission)	— 114,650,000	— 114,650,000
—	Missile Procurement, Air Force (rescission)	— 193,195,000	— 193,195,000
—	Other Procurement, Air Force (rescission)	— 20,659,000	— 20,659,000
—	Procurement, Defense-Wide (rescission)	— 9,860,000	— 9,860,000
105-44	National Guard and Reserve equipment (rescission)	— 5,029,000	+ 56,971,000
	Total, Procurement	— 637,475,000	— 575,475,000
	Research, Development, Test and Evaluation		
—	Research, Development, Test and Evaluation, Army (rescission)	— 14,366,000	— 14,366,000
—	Research, Development, Test and Evaluation, Navy (rescission)	— 35,978,000	— 35,978,000
—	Research, Development, Test and Evaluation Air Force (rescission)	— 150,396,000	— 150,396,000
—	Research, Development, Test and Evaluation, Defense-Wide (rescission)	— 176,090,000	— 176,090,000
—	Developmental Test and Evaluation, Defense (rescission)	— 890,000	— 890,000
—	Operational Test and Evaluation, Defense (rescission)	— 160,000	— 160,000
	Total, Research, Development, Test and Evaluation	— 377,880,000	— 377,880,000
	Revolving and Management Fund		
—	National Defense Sealift Fund (rescission)	— 35,000,000	— 35,000,000
	Other Department of Defense Programs		
—	Chemical Agents and Munitions Destruction, Defense (rescission)	— 48,108,000	— 48,108,000
—	Drug Interdiction and Counter-Drug Activities (rescission)	— 2,000,000	— 2,000,000

	Total, Other Department of Defense Programs	- 50,108,000	- 50,108,000
	General Provisions		
105-3	DOD-wide savings proposals (offset)	- 4,800,000,000	+ 4,800,000,000
—	Military construction (rescission) (sec. 401)	- 235,000,000	- 235,000,000
—	Military construction, Navy (rescission) (sec. 405)	- 6,480,000	- 6,480,000
	Total, general provisions	- 4,800,000,000	+ 4,558,520,000
	Total, title IV:		
	New budget (obligational) authority	- 4,872,000,000	- 1,805,943,000
	Rescissions	(- 72,000,000)	(- 1,805,943,000)
	Offsets	(- 4,800,000,000)	(+ 4,800,000,000)
	TITLE V—NON-DEFENSE OFFSETS		
	CHAPTER 1		
	DEPARTMENT OF JUSTICE		
	General Administration		
105-44	Working capital fund (rescission)	- 6,400,000	- 6,400,000
	Total, Chapter 1: Rescissions	(- 6,400,000)	(- 6,400,000)
	CHAPTER 2		
	DEPARTMENT OF ENERGY		
105-57	Clean coal technology (rescission)	- 10,000,000	- 17,000,000
105-44	Strategic petroleum reserve (rescission)	- 11,000,000	- 11,000,000
	Total, Department of Energy	- 21,000,000	- 28,000,000
	Total, Chapter 2: Rescissions	(- 21,000,000)	(- 28,000,000)

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL—Continued

(Amounts in dollars)

Doc. No.	Supplemental request	Committee recommendation	Committee recommendation compared with supplemental request (+ or -)
CHAPTER 3			
DEPARTMENT OF TRANSPORTATION			
—	Grants-in-aid for airports (Airport and Airway Trust Fund) (rescission of contract authority)	— 778,000,000	— 778,000,000
	National Highway Traffic Safety Administration		
—	Highway traffic safety grants (Highway Trust Fund) (rescission of contract authority)	— 10,600,000	— 10,600,000
Federal Transit Administration			
—	Trust fund share of expenses (Highway Trust Fund) (rescission of contract authority)	— 271,000,000	— 271,000,000
—	Discretionary grants (Highway Trust Fund) (rescission of contract authority)	— 588,000,000	— 588,000,000
	Total, Federal Transit Administration	— 859,000,000	— 859,000,000
	Total, Department of Transportation	— 1,647,600,000	— 1,647,600,000
	Total, Chapter 3: Rescission of contract authority	(— 1,647,600,000)	(— 1,647,600,000)
CHAPTER 4			
INDEPENDENT AGENCY			
105-44	Expenses, presidential transition (rescission)	— 5,600,000	— 5,600,000
	Total, Chapter 4: Rescissions	(— 5,600,000)	(— 5,600,000)

CHAPTER 5
DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT

105-44	Annual contributions for assisted housing (rescission)	- 250,000,000	- 3,650,000,000	- 3,400,000,000
—	Federal Housing Programs Federal Housing Administration			
—	FHA—General and special risk program account (rescission)		- 85,000,000	- 85,000,000
	INDEPENDENT AGENCIES			
—	Federal Emergency Management Agency Salaries and expenses (rescission)		- 5,000,000	- 5,000,000
—	National Aeronautics and Space Administration National Aeronautics facilities (rescission)		- 365,000,000	- 365,000,000
—	Funds Appropriated to the President Unanticipated Needs (rescission)		- 4,200,000	- 4,200,000
	Total, Chapter 5: Rescissions	(- 250,000,000)	(- 4,109,200,000)	(- 3,859,200,000)

CHAPTER 6
DEPARTMENT OF AGRICULTURE

105-3	The emergency food assistance program (offset) Public Law 480 Program Account: Food and Consumer Service	- 6,000,000		+ 6,000,000
105-44	Title I—Credit sales: Ocean freight differential (rescission)	- 3,500,000		+ 3,500,000
105-44	Loan subsidies (rescission)	- 46,500,000		+ 46,500,000
	Total, Public Law 480 program account	- 50,000,000		+ 50,000,000
—	Foreign Agricultural Service Export credit (offset)		- 16,000,000	- 16,000,000

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL—Continued
 (Amounts in dollars)

Doc. No.	Supplemental request	Committee recommendation	Committee recommendation compared with supplemental request (+ or -)
—	Export enhancement program (offset)	- 13,000,000	- 13,000,000
	Total, Foreign Agricultural Service	- 29,000,000	- 29,000,000
	Total, Chapter 6:		
	Rescissions	(- 50,000,000)	(+ 50,000,000)
	Offsets	(- 6,000,000)	(- 23,000,000)
CHAPTER 7			
DEPARTMENT OF DEFENSE—CIVIL			
DEPARTMENT OF THE ARMY			
	Corps of Engineers—Civil	- 50,000,000	+ 20,000,000
105-3	Construction, general (offset)	- 30,000,000	+ 20,000,000
DEPARTMENT OF ENERGY			
Power Marketing Administrations			
	Construction, rehabilitation, operation and maintenance, Western Area Power Administration (rescision)	- 2,111,000	+ 2,111,000
	Total, Chapter 7:		
	Rescissions	(- 2,111,000)	(+ 2,111,000)
	Offsets	(- 30,000,000)	(+ 20,000,000)
	Total, title V:		
	New budget (obligational) authority	- 391,111,000	- 5,855,800,000
	Discretionary budget authority .....	.....	.....

Rescissions	- 335,111,000	- 4,149,200,000	- 3,814,089,000
Rescission of contract authority .....	.....	(- 1,647,600,000)	(- 1,647,600,000)
Offsets	(- 56,000,000)	(- 59,000,000)	(- 3,000,000)
Grand total, all titles:			
Discretionary budget authority	217,874,000	199,160,000	- 18,714,000
Appropriations	(143,092,000)	(349,556,000)	(+ 206,464,000)
Rescissions	(- 407,111,000)	(- 5,955,143,000)	(- 5,548,032,000)
Contract authority .....	.....	(500,000)	(+ 500,000)
Rescission of contract authority .....	.....	(- 1,647,600,000)	(- 1,647,600,000)
Offsets .....	.....	(- 59,000,000)	(+ 4,797,000,000)
Emergency appropriations	(- 4,856,000,000)	(6,606,847,000)	(+ 2,988,454,000)
Contingent emergency appropriations	(3,618,393,000)	(704,000,000)	(- 64,000,000)
Advance appropriation, fiscal year 1998	(30,500,000)	(200,000,000)	(+ 169,500,000)
Advance appropriation, fiscal year 1999	(921,000,000)	.....	(- 921,000,000)
(Limitation on obligations)	(318,077,000)	(933,193,000)	(+ 615,116,000)
(Loan authorization)	(488,000)	(159,488,000)	(+ 159,000,000)
(By transfer)	(51,100,000)	(58,200,000)	(+ 7,100,000)
(By transfer) (emergency appropriations)	(3,003,000)	(4,403,000)	(+ 1,400,000)
(Additional transfer authority) .....	.....	(100,000,000)	(+ 100,000,000)
Mandatory budget authority	(757,200,000)	(757,200,000)
Total appropriations in bill	975,074,000	956,360,000	- 18,714,000

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