

Weekly Compilation of
**Presidential
Documents**



Monday, January 3, 1994
Volume 29—Number 52
Pages 2637–2642

Contents

Addresses and Remarks

Christmas greeting—2637
Radio address—2637

Communications to Congress

Implementation of the North American Free
Trade Agreement, letter transmitting
report—2641

Communications to Federal Agencies

Implementation of the North American Free
Trade Agreement, memorandum—2641

Executive Orders

Implementation of the North American Free
Trade Agreement—2639

Letters and Messages

Kwanzaa, message—2641

Statements by the President

Death of Norman Vincent Peale—2638

Supplementary Materials

Acts approved by the President—2642
Checklist of White House press releases—
2642
Digest of other White House
announcements—2642
Nominations submitted to the Senate—2642

Editor's Note: The President was in Hilton Head, SC, on December 31, the closing date of this issue. Releases and announcements issued by the Office of the Press Secretary but not received in time for inclusion in this issue will be printed next week.

WEEKLY COMPILATION OF PRESIDENTIAL DOCUMENTS

Published every Monday by the Office of the Federal Register, National Archives and Records Administration, Washington, DC 20408, the *Weekly Compilation of Presidential Documents* contains statements, messages, and other Presidential materials released by the White House during the preceding week.

The *Weekly Compilation of Presidential Documents* is published pursuant to the authority contained in the Federal Register Act (49 Stat. 500, as amended; 44 U.S.C. Ch. 15), under

regulations prescribed by the Administrative Committee of the Federal Register, approved by the President (37 FR 23607; 1 CFR Part 10).

Distribution is made only by the Superintendent of Documents, Government Printing Office, Washington, DC 20402. The *Weekly Compilation of Presidential Documents* will be furnished by mail to domestic subscribers for \$80.00 per year (\$137.00 for mailing first class) and to foreign subscribers for \$93.75 per year, payable to the Superintendent of Documents, Government Printing Office, Washington, DC 20402. The charge for a single copy is \$3.00 (\$3.75 for foreign mailing).

There are no restrictions on the republication of material appearing in the *Weekly Compilation of Presidential Documents*.

Week Ending Friday, December 31, 1993

Christmas Greeting to the Nation

December 25, 1993

The President. On this Christmas Day all over our Nation, Americans are gathering in celebration of faith and family and tradition.

Hillary Clinton. This season has a special magic. It may be cold outside, but we all feel an inner warmth. We are renewed with every kindness we give and receive. The celebration is as big as the world, and yet, it is as private as every Christmas wish that a child of any age has ever dreamed.

The President. So on this day, our greatest gift is the one within, the emergence and the sharing of our better selves. Our Christmas prayer is that each of us be given the strength to bring peace and good will to every community and to every American, especially to every child. Peace for them is our greatest wish.

We are especially grateful to the men and women of our Armed Forces who are overseas this holiday away from their own families, preserving the freedoms that the rest of us cherish. We wish all Americans a joyous and blessed holiday.

Merry Christmas.

Hillary Clinton. And a happy New Year.

NOTE: The greeting was videotaped at 12:40 p.m. on December 16 in the Diplomatic Reception Room at the White House for broadcast on December 25. A tape was not available for verification of the content of these remarks.

The President's Radio Address

December 25, 1993

Good morning. On this Christmas morning, I won't keep you very long because I know many of you may still have presents under your trees waiting to be opened. But I do want to send my warmest Christmas greetings to all Americans.

For Hillary, Chelsea, and me, this is our first Christmas in Washington. We've taken great joy in decorating the White House with trees and ornaments and decorating our own Christmas tree upstairs in the residence. We've taken even greater joy in seeing our fellow Americans share in the beauty and the history of their house, the people's house, here in our Nation's Capital, as tens of thousands have come through to see the White House at Christmastime.

Like so many of you, we've been joined by relatives and friends. We've been reminded of all we have to be thankful for. For this holiday season is a time to remember what we value and what gives our lives meaning. Today Christians celebrate God's love for humanity made real in the birth of Christ in a manger almost 2,000 years ago. The humble circumstances of His birth, the example of His life, the power of His teachings inspire us to love and to care for our fellow men and women.

On this day we should be especially grateful that here in America we all have the freedom to worship God in our own way, for our faith is purest when it is the offering of a free and joyous spirit. We are a nation of many faiths and beliefs, united in a sense of mutual respect, shared values, and common purpose. Each of our faiths teaches that none of us can live alone, for we all belong to something larger than ourselves. Each teaches that we can see the image of God reflected in our fellow men and women, whatever their creed or color. Each teaches that our responsibilities to God are reflected in our responsibilities to each other. "If I am not for myself, who will be for me?" the Rabbi Hillel asked. "But if I am only for myself, who am I?"

Part of the miracle of this season is that each of us can hear what Abraham Lincoln called "the better angels of our nature." As we gather with our families, our friends; as we hear stories of our parents and grand-

parents; as we delight in the laughter of our own children and grandchildren, we're reminded again that we are part of a great sea of humanity including those who came before us and those who will live long afterward. That sense of connection is part of the joy of this season, part of the reason why, no matter how cold it gets, our hearts remain warm.

As we rejoice in the best of what life can be, we ask ourselves how we can act in the spirit of the season not just on this day but on every day. As we look into the eyes of our children filled with life and laughter and promise, we're reminded of our most sacred obligation: nurturing the next generation. Every father and mother must do whatever we can to help our children live decent and responsible lives so they can be the people God intended them to be. And as the National Conference of Catholic Bishops declared in a pastoral letter, "No government can love a child, no policy can substitute for a family's care. The undeniable fact is that our children's future is shaped both by the values of their parents and the policies of our Nation." So we must act as parents, and we must also act as citizens.

On this day of all days, we are reminded of our obligations to every child, not just our own. As long as there are children whose parents can't afford to take them to the doctor, as long as there are young people who live in fear that they will die before their time from gang violence and random gunfire, then each of us is diminished. If each of us could find the wisdom, the courage, and the commitment to help bring peace to all our own streets and peace of mind to our own families here in America, we could give a wonderful gift to ourselves, to our children, and our beloved country.

For most of us, this is a day of well-earned rest. But it's also a day when we remember that along with family and community, work gives purpose and structure to our lives. In this country, everyone who is able to work should be able to find work. And everyone who works should be able to support a family. When we restore dignity and security of work for all people, we'll go a long way toward restoring the fabric of life in all our communities. I'm glad that more Americans are

working today than there were last year, but I know we've got a long way to go.

I also want to say a special word of thanks to all those who are working today who may wish they weren't working on this day, from those who care for the sick in our hospitals to those who patrol the streets of our communities. Most of all, we honor the service men and women who stand sentry for our freedom every day of the year. Because of their vigilance on this Christmas Day, our Nation is at peace. And although they may be thousands of miles away, they are close to us today.

To all those who hear me now, wherever this Christmas morning finds you, I wish you the best of holiday seasons, and may God bless you and your family.

NOTE: The address was recorded at 9:55 a.m. on December 22 in the Roosevelt Room at the White House for broadcast at 10:06 a.m. on December 25.

Statement on the Death of Norman Vincent Peale

December 25, 1993

The name of Dr. Norman Vincent Peale will forever be associated with the wondrously American values of optimism and service. Dr. Peale was an optimist who believed that whatever the antagonisms and complexities of modern life brought us, that anyone could prevail by approaching life with a simple sense of faith. And he served us by instilling that optimism in every Christian and every other person who came in contact with his writings or his hopeful soul. In a productive and giving life that spanned the 20th century, Dr. Peale lifted the spirits of millions and millions of people who were nourished and sustained by his example, his teaching, and his giving. While the Clinton family and all Americans mourn his loss, there is some poetry in his passing on a day when the world celebrates the birth of Christ, an idea that was central to Dr. Peale's message and Dr. Peale's work. He will be missed.

**Executive Order 12889—
Implementation of the North
American Free Trade Agreement**
December 27, 1993

By the authority vested in me as President by the Constitution and the laws of the United States of America, including the North American Free Trade Agreement Implementation Act (Public Law 103-182, 107 Stat. 2057) (the NAFTA Implementation Act) and section 302 of title 3, United States Code, and in order to implement the North American Free Trade Agreement (NAFTA), it is hereby ordered:

Section 1. Establishment of United States Section of the NAFTA Secretariat. Pursuant to section 105(a) of the NAFTA Implementation Act, a United States section of the NAFTA Secretariat shall be established within the Department of Commerce and shall carry out the functions set out in that section.

Sec. 2. Acceptance by the President of Panel and Committee Decisions. Pursuant to subparagraph 516A(g)(7)(B) of the Tariff Act of 1930, as amended, 19 U.S.C. 1516a(g)(7)(B), in the event that the provisions of that subparagraph take effect, I accept, as a whole, all decisions of binational panels and extraordinary challenge committees.

Sec. 3. Implementation of Safeguard Provisions for Textile and Apparel Goods. Pursuant to section 201 of the NAFTA Implementation Act, the Committee for the Implementation of Textile Agreements (the Committee) shall take such action as necessary to implement the bilateral safeguard provisions (tariff actions) set out in section 4 of Annex 300-B of the NAFTA. The United States Customs Service shall take such actions to carry out those safeguard provisions as directed by the Secretary of the Treasury, upon the advice and recommendation of the Chairman of the Committee.

Sec. 4. Publication of Proposed Rules regarding Technical Regulations and Sanitary and Phytosanitary Measures. (a) In accordance with Articles 718 and 909 of the NAFTA, each agency subject to the provisions of the Administrative Procedure Act, as amended (5 U.S.C. 551 *et seq.*), shall, in applying section 553 of title 5, United States

Code, with respect to any proposed Federal technical regulation or any Federal sanitary or phytosanitary measure of general application, other than a regulation issued pursuant to section 104(a) of the NAFTA Implementation Act, publish or serve notice of such regulation or measure not less than 75 days before the comment due date, except:

- (1) in the case of a technical regulation relating to perishable goods, in which case the agency shall, to the greatest extent practicable, publish or serve notice at least 30 days prior to adoption of such regulation;
- (2) in the case of a technical regulation, where the United States considers it necessary to address an urgent problem relating to safety or to protection of human, animal or plant life or health, the environment or consumers; or
- (3) in the case of a sanitary or phytosanitary measure, where the United States considers it necessary to address an urgent problem relating to sanitary or phytosanitary protection.

(b) For purposes of this section, the term “sanitary or phytosanitary measure” shall be defined in accordance with section 463 of the Trade Agreements Act of 1979, and “technical regulation” shall be defined in accordance with section 473 of the Trade Agreements Act of 1979.

(c) This section supersedes section 1 of Executive Order No. 12662 of December 31, 1988.

Sec. 5. Government Procurement Procedures. (a) Waiver.

(1) With respect to eligible products (as defined in section 381(c) of the NAFTA Implementation Act) of Canada and Mexico, and suppliers of such products, the application of any law, regulation, procedure, or practice regarding Federal Government procurement that would, if applied to such products or suppliers, result in treatment less favorable than the most favorable treatment accorded:

- (A) to United States products and services and suppliers of such products and services; or
- (B) to eligible products of either Mexico or Canada, shall be waived.

(2) This waiver shall be applied by all executive agencies listed in Annexes 1 and 2 of this Executive order in consultation with, and when deemed necessary at the direction of, the United States Trade Representative (Trade Representative).

(b) The Secretary of Defense, or his designee, in consultation with the Trade Representative, shall be responsible for determinations under Article 1018(1), pursuant to Annex 1001.1b-1(A)(4), of the NAFTA. The Secretary of Defense, or his designee, and the Trade Representative shall establish procedures for this purpose.

(c) The executive agencies listed in Annex 2 are directed to procure eligible products in compliance with the procedural provisions of Chapter 10 of the NAFTA.

(d) The Trade Representative shall be responsible for calculating and adjusting the threshold as required by Article 1001(1)(c) of the NAFTA.

(e) This order shall apply only to solicitations issued on or after the date of entry into force of the NAFTA for the United States.

(f) Although regulatory implementation of this order must await revisions to the Federal Acquisitions Regulation (FAR), it is expected that agencies listed in Annexes 1 and 2 of this order will take all appropriate actions in the interim to implement those aspects of the order that are not dependent upon regulatory revision.

(g) Pursuant to section 25 of the Office of Federal Procurement Policy Act, as amended (41 U.S.C. 421(a)), the Federal Acquisition Regulatory Council shall ensure that the policies established herein are incorporated in the FAR within 30 days from the date this order is issued.

Sec. 6. Government Use of Patented Technology. (a) Each agency shall, within 30 days from the date this order is issued, modify or adopt procedures to ensure compliance with Article 1709(10) of the NAFTA regarding notice when patented technology is used by or for the Federal Government without a license from the owner, except that the requirement of Article 1709(10)(b) regarding reasonable efforts to obtain advance authorization from the patent owner:

(1) is hereby waived for an invention used or manufactured by or for the Federal Government, except that the patent owner must be notified whenever the agency or its contractor, without making a patent search, knows or has demonstrable reasonable grounds to know that an invention described in and covered by a valid United States patent is or will be used or manufactured without a license; and

(2) is waived whenever a national emergency or other circumstances of extreme urgency exists, except that the patent owner must be notified as soon as it is reasonably practicable to do so.

(b) Agencies shall treat the term "remuneration" as used in Articles 1709(10) (h) and (j) and 1715 of the NAFTA as equivalent to "reasonable and entire compensation" as used in section 1498 of title 28, United States Code.

(c) In addition to the general provisions of section 7 of this order regarding enforceable rights, nothing in this order is intended to suggest that the giving of notice to a patent owner under Article 1709(10) of the NAFTA constitutes an admission that the Federal Government has infringed a valid privately-owned patent.

Sec. 7. Judicial Review. This order does not create any right or benefit, substantive or procedural, enforceable at law by a party against the United States, its agencies, its officers, or any person.

Sec. 8. Effective Date. This order shall take effect upon the date of entry into force of the NAFTA for the United States.

William J. Clinton

The White House,
December 27, 1993.

[Filed with the Office of the Federal Register, 11:43 a.m., December 29, 1993]

NOTE: This Executive order was released by the Office of the Press Secretary on December 28, and it was published with the attached annexes in the *Federal Register* on December 30.

Memorandum on Implementation of NAFTA

December 27, 1993

Memorandum for the Secretary of State, the United States Trade Representative

Subject: Proposed North American Free Trade Agreement

Having considered the relevant measures taken by Canada and Mexico, together with the recommendation of the United States Trade Representative, I have determined that Canada and Mexico have implemented the statutory changes necessary to bring those countries into compliance with their obligations under the North American Free Trade Agreement and that they have made provision to implement the Uniform Regulations provided for under Article 511 of the Agreement regarding the interpretation, application, and administration of the rules of origin. The United States has completed necessary legal procedures in accordance with Article 2203 of the Agreement.

Pursuant to section 101(b) of the North American Free Trade Agreement Implementation Act (Public Law 103-182), I hereby direct the Secretary of State to exchange notes with the Government of Canada and the Government of Mexico providing for the entry into force, on January 1, 1994, of the Agreement, in accordance with Article 2203 thereof.

William J. Clinton

NOTE: This memorandum was released by the Office of the Press Secretary on December 28.

Letter to Congressional Leaders Transmitting a Report on Implementation of NAFTA

December 27, 1993

Dear Mr. Speaker: (Dear Mr. President:)

Pursuant to Section 101(b)(1)(B) of the North American Free Trade Agreement Implementation Act, I am pleased to submit the attached report regarding the implementa-

tion of the North American Free Trade Agreement.

Sincerely,

William J. Clinton

NOTE: Identical letters were sent to Thomas S. Foley, Speaker of the House of Representatives, and Albert Gore, Jr., President of the Senate. This letter was released by the Office of the Press Secretary on December 28.

Message on the Observance of Kwanzaa

December 29, 1993

I take great pleasure in extending warm greetings to all who are observing the festival of Kwanzaa during this holiday season.

While Kwanzaa has only been celebrated for a quarter century in our country, it has grown steadily each year, inviting more people to embrace their African heritage. Today, millions of people of African descent gather together with loved ones to enjoy this special holiday based on the rich cultural traditions of Africa.

At a time when we are seeking ways to revitalize our neighborhoods and empower those who have been powerless for too long, Kwanzaa encourages us to rebuild and gives us the opportunity to celebrate the strengths of the African American community. The seven principles of Kwanzaa—unity, self-determination, collective work and responsibility, cooperative economics, purpose, creativity, and faith—provide young people with the pride, direction, and inner strength to work for a brighter future.

On each of the seven days, from Umoja to Imani, I wish all those who are commemorating Kwanzaa a wonderful holiday season of hope and joy.

Bill Clinton

NOTE: This message was made available by the Office of the Press Secretary on December 29 but was not issued as White House press release.

Digest of Other White House Announcements

The following list includes the President's public schedule and other items of general interest announced by the Office of the Press Secretary and not included elsewhere in this issue.

December 27

In the morning, the President went to Cambridge, MD, where he went duck hunting at Tieder Farm. He returned to the White House in the afternoon.

In the late afternoon, the President and Hillary and Chelsea Clinton traveled to Hot Springs, AR.

In the evening, Hillary and Chelsea Clinton went to Little Rock, AR, and the President remained overnight in Hot Springs, AR.

The White House announced that the President has declared a major disaster exists in the Commonwealth of Virginia and that he has ordered Federal aid to supplement State and local recovery efforts in the area struck by severe storms and tornadoes on August 6.

The White House announced the President will make a state visit to Moscow on January 12-15, 1994, at the invitation of President Boris Yeltsin of Russia.

December 28

In the morning, the President went to Little Rock, AR. Following a shopping trip in the afternoon, the President and Hillary Clinton attended a private reception at the Old State House.

In the evening, the President and Hillary and Chelsea Clinton went to Fayetteville, AR, where they attended an Arkansas Razorback basketball game at Bud Walton Arena. They remained overnight in Fayetteville.

December 29

In the late morning, the President and Hillary and Chelsea Clinton traveled to Hilton Head, SC, where they attended the 1994 Renaissance Weekend.

Nominations Submitted to the Senate

NOTE: No nominations were submitted to the Senate during the period covered by this issue.

Checklist of White House Press Releases

The following list contains releases of the Office of the Press Secretary that are neither printed as items nor covered by entries in the Digest of Other White House Announcements.

Released December 27

Statement by Press Secretary Dee Dee Myers on the President's state visit to Moscow from January 12 to 15, 1994

Acts Approved by the President

NOTE: No acts approved by the President were received by the Office of the Federal Register during the period covered by this issue.