

behaves. And as I have said for months and months and every day since this shutdown occurred, this is not how to balance the budget; it is not influencing our talks; we ought to reopen the Government.

Again, let me say I'm convinced both sides want to balance the budget. We have different philosophies about how to do so. Based on the hours and hours we've spent working together, I'm convinced we can do it. But it is wrong—it is deeply wrong to shut the Government down while we negotiate under the illusion that somehow that will affect the decisions that I would make on specific issues. As I said, this is only casting a shadow over our talks. I will continue to do everything I can in good faith to reach an agreement. But it is wrong to shut the Government down.

Again, let me compliment the Senate on abandoning that process and voting to open the Government while we continue to work, and ask the House to follow suit.

Thank you very much.

*Q.* Mr. President, House leaders——

*Q.* What about your role in this, Mr. President?

*Q.* Is there anything you can do to bring the workers, some workers back?

**The President.** Well, I have worked with our people, obviously, at OMB to explore every conceivable option to bring them back. And I will continue to do that. I have done everything that I have been told I can legally do, and we are exploring some other options. As other options come up, I will do whatever I can. I think this is very wrong.

But they also deserve to be paid. And the American people need to know that those who are not working are not out there idle of their own choice. They want to be here. They want to be working, and we ought to give them a chance to do it.

NOTE: The President spoke at 3:19 p.m. in the Briefing Room at the White House.

**Notice—Continuation of Libyan  
Emergency**  
*January 3, 1996*

On January 7, 1986, by Executive Order No. 12543, President Reagan declared a na-

tional emergency to deal with the unusual and extraordinary threat to the national security and foreign policy of the United States constituted by the actions and policies of the Government of Libya. On January 8, 1986, by Executive Order No. 12544, the President took additional measures to block Libyan assets in the United States. The President has transmitted a notice continuing this emergency to the Congress and the *Federal Register* every year since 1986.

The crisis between the United States and Libya that led to the declaration of a national emergency on January 7, 1986, has not been resolved. The Government of Libya has continued its actions and policies in support of terrorism, despite the calls by the United Nations Security Council, in Resolutions 731 (1992), 748 (1992), and 883 (1993) that it demonstrate by concrete actions its renunciation of such terrorism. Such Libyan actions and policies pose a continuing unusual and extraordinary threat to the national security and vital foreign policy interests of the United States. For these reasons, the national emergency declared on January 7, 1986, and the measures adopted on January 7 and January 8, 1986, to deal with that emergency, must continue in effect beyond January 7, 1996. Therefore, in accordance with section 202(d) of the National Emergencies Act (50 U.S.C. 1622(d)), I am continuing the national emergency with respect to Libya. This notice shall be published in the *Federal Register* and transmitted to the Congress.

**William J. Clinton**

The White House,  
January 3, 1996.

[Filed with the Office of the Federal Register,  
8:45 a.m., January 4, 1996]

NOTE: This notice was published in the *Federal Register* on January 5.

**Message to the Congress on the  
Continuation of the Libyan  
Emergency**  
*January 3, 1996*

*To the Congress of the United States:*

Section 202(d) of the National Emergencies Act (50 U.S.C. 1622(d)) provides for

the automatic termination of a national emergency unless, prior to the anniversary date of its declaration, the President publishes in the *Federal Register* and transmits to the Congress a notice stating that the emergency is to continue in effect beyond the anniversary date. In accordance with this provision, I have sent the enclosed notice, stating that the Libyan emergency is to continue in effect beyond January 7, 1996, to the *Federal Register* for publication.

The crisis between the United States and Libya that led to the declaration of a national emergency on January 7, 1986, has not been resolved. The Government of Libya has continued its actions and policies in support of terrorism, despite the calls by the United Nations Security Council, in Resolutions 731 (1992), 748 (1992), and 883 (1993) that it demonstrate by concrete actions its renunciation of such terrorism. Such Libyan actions and policies pose a continuing unusual and extraordinary threat to the national security and vital foreign policy interests of the United States. For these reasons, the national emergency declared on January 7, 1986, and the measures adopted on January 7 and January 8, 1986, to deal with that emergency, must continue in effect beyond January 7, 1996. I have determined that it is necessary to maintain in force the broad authorities necessary to apply economic pressure to the Government of Libya to reduce its ability to support international terrorism.

**William J. Clinton**

The White House,  
January 3, 1996.

**Message to the Congress on Trade  
With Romania**

*January 3, 1996*

*To the Congress of the United States:*

On May 19, 1995, I determined and reported to the Congress that Romania is in full compliance with the freedom of emigration criteria of sections 402 and 409 of the Trade Act of 1974. This action allowed for the continuation of most-favored-nation (MFN) status for Romania and certain other

activities without the requirement of an annual waiver.

As required by law, I am submitting an updated report to the Congress concerning emigration laws and policies of Romania. You will find that the report indicates continued Romanian compliance with U.S. and international standards in the area of emigration policy.

**William J. Clinton**

The White House,  
January 3, 1996.

**Message to the Congress  
Transmitting the Netherlands-  
United States Tax Protocol**

*January 3, 1996*

*To the Senate of the United States:*

I transmit herewith for Senate advice and consent to ratification, the Protocol between the Government of the United States of America and the Government of the Kingdom of the Netherlands in Respect of the Netherlands Antilles Amending Article VIII of the 1948 Convention with Respect to Taxes on Income and Certain Other Taxes as Applicable to the Netherlands Antilles, signed at Washington on October 10, 1995. Also transmitted for the information of the Senate is the report of the Department of State with respect to the Protocol.

The Protocol amends Article VIII (1) of the Convention to limit the exemption from U.S. taxation of interest on debt instruments to interest paid on instruments issued on or before October 15, 1984, by a U.S. person to a related controlled foreign corporation that was in existence before October 15, 1984.

I recommend that the Senate give early and favorable consideration to the Protocol, and give its advice and consent to ratification.

**William J. Clinton**

The White House,  
January 3, 1996.