

with such violence are more likely to become victims or batterers themselves. The violence in our homes is self-perpetuating and eventually it spills into our schools, our communities, and our workplaces.

Domestic violence can be particularly damaging to women and children in low-income families. The profound mental and physical effects of domestic violence can often interfere with victims' efforts to pursue education or employment—to become self-sufficient and independent. Moreover, it is often the case that the abusers themselves fight to keep their victims from becoming independent.

As we reform our Nation's welfare system, we must make sure that welfare-to-work programs across the country have the tools, the training, and the flexibility necessary to help battered women move successfully into the work force and become self-sufficient.

For these reasons, I strongly encourage States to implement the Wellstone/Murray Family Violence provisions of the Personal Responsibility and Work Opportunity Reconciliation Act (PRWORA) of 1996 (Public Law 104-193, section 402(a)(7)). These provisions invite States to increase services for battered women through welfare programs and help these women move successfully and permanently into the workplace. The Family Violence provisions are critical in responding to the unique needs faced by women and families subjected to domestic violence.

As we move forward on our historical mission to reform the welfare system, this Administration is committed to offering States assistance in their efforts to implement the Family Violence provisions.

Accordingly, I direct the Secretary of the Department of Health and Human Services and the Attorney General to develop guidance for States to assist and facilitate the implementation of the Family Violence provisions. In crafting this guidance, the Departments of Health and Human Services and Justice should work with States, domestic violence experts, victims' services programs, law enforcement, medical professionals, and others involved in fighting domestic violence. These agencies should recommend standards and procedures that will help make transi-

tional assistance programs fully responsive to the needs of battered women.

The Secretary of Health and Human Services is further directed to provide States with technical assistance as they work to implement the Family Violence provisions.

Finally, to more accurately study the scope of the problem, we should examine statutory rape, domestic violence, and sexual assault as threats to safety and barriers to self-sufficiency. I therefore direct the Attorney General and the Secretary of Health and Human Services to make it a priority to understand the incidence of statutory rape, domestic violence, and sexual assault in the lives of poor families, and to recommend the best assessment, referral, and delivery models to improve safety and self-sufficiency for poor families who are victims of domestic violence.

I ask the Secretary of Health and Human Services and the Attorney General to report to me in writing 90 days from the date of this memorandum on the specific progress that has been made toward these goals.

William J. Clinton

Proclamation 6926—National Breast Cancer Awareness Month, 1996

October 3, 1996

*By the President of the United States
of America*

A Proclamation

Each year we set aside the month of October as a time to assess the toll that breast cancer takes on our society and the progress we have made in our battle to overcome it. For those of us who have lost loved ones to this disease—mothers, wives, daughters, sisters, and friends—the battle holds special urgency.

Breast cancer remains the second leading cause of all deaths among women ages 40 to 55. In 1996, a woman will die from breast cancer every 12 minutes, and 184,300 women in the United States will be diagnosed with the disease. Every one of these diagnoses changes not only that woman's life, but the lives of all who love and care for her.

We have embarked on an all-out assault to combat this threat. The Federal Government has nearly doubled funding for breast cancer research, detection, and treatment since 1993, from \$271 million to \$476 million in the Department of Health and Human Services alone. And in response to requests from 2.6 million of our Nation's citizens, we launched the National Action Plan on Breast Cancer, an innovative public-private partnership to develop a national strategy for prevention, education and care.

We can be proud of the progress we are making in the fight against breast cancer. During the most recent 5-year period for which data are available (1989–1993), age-adjusted mortality rates for white women fell almost 6 percent. Although mortality rates among African American women are still increasing, the rate of increase has slowed to 1 percent, compared to 16 percent during the 1980's.

One of our most successful weapons in the fight against breast cancer is early detection. The new Mammography Quality Standards Act now ensures that every woman who obtains a mammogram to detect breast cancer in its earliest, curable, stages can be certain that facilities meet the highest quality standards for equipment and personnel. We are implementing the National Breast and Cervical Cancer Early Detection Program to make free or low-cost mammography available to medically under-served women. The First Lady launched an education campaign to inform and encourage older women to use Medicare's mammography screening benefit. And to improve early detection, we are transferring imaging technologies from the space, defense, and intelligence communities.

I urge women throughout our nation to have appropriate mammograms, to perform routine self-examination, and to take advantage of the latest in preventive medical care. Armed with this commonsense approach and the promising advances in research and treatment, we can look forward with confidence to the day when breast cancer is finally eradicated.

Now, Therefore, I, William J. Clinton, President of the United States of America, by virtue of the authority vested in me by the Constitution and laws of the United

States, do hereby proclaim October 1996 as National Breast Cancer Awareness Month. I call upon government officials, businesses, communities, volunteers, educators, and all the people of the United States to celebrate the successes we have had in advancing our knowledge of breast cancer, and to reaffirm our commitment to continue to work together to fight this disease.

In Witness Whereof, I have hereunto set my hand this third day of October, in the year of our Lord nineteen hundred and ninety-six, and of the Independence of the United States of America the two hundred and twenty-first.

William J. Clinton

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Proclamation 6927—National Domestic Violence Awareness Month, 1996

October 3, 1996

By the President of the United States of America

A Proclamation

Domestic violence threatens the very core of what we hold dear. Millions of women and children throughout our nation are plagued by the terror of family violence each year, and approximately 20 percent of all hospital emergency room visits by women result from such violence. Family violence is a crime that transcends race, religion, ethnicity, and economic stature, and one of its greatest tragedies is its effect on our young people: as many as 3 million children witness violence in their homes each year.

We must never give up in our efforts to transform despair into hope for the women and families across this country who suffer violence at home. We must encourage all Americans to increase public awareness and understanding of domestic abuse as well as the needs of its victims. My Administration is fully engaged in this struggle, coordinating our efforts through the Violence Against