

language means in the Statement of Managers. In particular, the Congress made it clear that it does not intend to limit my Administration's ability to carry out common-sense actions to reduce greenhouse gas emissions; its intent, rather, is only to limit funding that would implement actions called for solely under the Kyoto Protocol. As we have said on many occasions, my Administration will not seek to implement that Protocol prior to its ratification by the Senate. I am also pleased that H.R. 4194 fully funds my request for EPA's portion of the Clean Water Action Plan and the Drinking Water State Revolving Fund, and adequately funds the Clean Water State Revolving Fund.

The Act provides \$24.4 billion in funding for the Department of Housing and Urban Development, including full funding for my request to renew expiring Section 8 contracts, thus assuring continuation of HUD rental subsidies for low-income tenants in privately owned housing and 50,000 additional welfare-to-work housing vouchers to assist those welfare recipients for whom housing assistance is critical to getting or keeping a job. This Act provides increased funding to help revitalize communities through such programs as the HOME Investment Partnership; Community Development Block Grants; and HOPE VI, an initiative for severely distressed public housing and Brownfields redevelopment, which returns abandoned sites to productive uses. I am pleased that the bill continues to support States and cities through these vital economic development programs.

As I requested, the Act provides increased funding for Homeless Assistance Grants and Housing Opportunities for Persons with AIDS and for anti-discrimination efforts, including the Fair Housing Initiatives program. The Act also increases funds for the Office of Lead Hazard Control to reduce the risk of childhood lead poisoning and other health hazards.

I am encouraged by our efforts to work with the Congress to provide additional resources for a number of our priority programs in the FY 1999 Omnibus appropriations bill.

The Act includes my Administration's proposal to reform HUD's single-family prop-

erty disposition program, which would produce substantial savings by improving the efficiency of the Federal Housing Administration's (FHA's) property disposition processes. In addition, H.R. 4194 furthers the Administration's goal to provide greater homeownership opportunities by increasing the FHA loan limit.

The Act also makes landmark housing reform a reality. This bipartisan bill will allow more economic integration and deconcentration in our Nation's public housing; encourage and reward work; provide protections for those most in need; and put the Nation back into the housing business with the first new housing vouchers in 5 years.

I am also pleased that the Act includes \$25 million for the Neighborhood Reinvestment Corporation to start my "Play-by-the-Rules" homeownership initiative, which would make homeownership more accessible to 10,000 families who have good rental histories, but are not adequately served in the housing market.

Finally, the Act provides \$17.3 billion for the medical care of our Nation's veterans.

**William J. Clinton**

The White House,  
October 21, 1998.

NOTE: H.R. 4194, approved October 21, was assigned Public Law No. 105-276.

### **Statement on Senate Action To Confirm the Commissioner of the Food and Drug Administration**

*October 21, 1998*

I am extremely pleased that today the Senate, with strong bipartisan support, overwhelmingly voted to confirm Dr. Jane E. Henney to be the next Commissioner of the Food and Drug Administration. I am confident that as the first woman and first oncologist to be confirmed as FDA Commissioner, Dr. Henney will live up to the trust the Senate has placed in her.

The Nation now has an FDA Commissioner who is committed to assuring that Americans have safe food, safe and effective drugs and medical devices, and improved

public health. Dr. Henney has blazed many trails, and no one is more qualified to lead the FDA. She has served four Presidents and helped guide some of America's finest academic health centers. Her expertise in science and technology and lifelong dedication to individual patients will enable her to strike the important balance between the need for timely approval of prescription drugs and medical devices, while maintaining safety and quality.

I commend the Democrats and Republicans who worked to give Dr. Henney a full and fair hearing and help expedite this confirmation. I also want to thank representatives of consumers, physicians, nurses, and the industry for their steadfast and strong support for Dr. Henney. Their combined leadership made a vital contribution toward assuring we have the right person to lead the FDA into the 21st century.

### **Memorandum on Blocked Property of Terrorist-List States**

*October 21, 1998*

Presidential Determination No. 99-1

*Memorandum for the Secretary of State, the Secretary of the Treasury*

*Subject:* Determination to Waive Requirements Relating to Blocked Property of Terrorist-List States

By the authority vested in me as President by the Constitution and laws of the United States of America, including section 117 of the Treasury and General Government Appropriations Act, 1999, as contained in the Omnibus Consolidated and Emergency Supplemental Appropriations Act, 1999 (approved October 21, 1998), I hereby determine that the requirements of section 117, including the requirement that any property with respect to which financial transactions are prohibited or regulated pursuant to section 5(b) of the Trading with the Enemy Act (50 U.S.C. App. 5(b)), section 620(a) of the Foreign Assistance Act of 1961 (22 U.S.C. 2370(a)), sections 202 and 203 of the International Emergency Economic Powers Act (50 U.S.C. 1701-1702), and proclamations, orders, regulations, and licenses issued pur-

suant thereto, be subject to execution or attachment in aid of execution of any judgment relating to a claim for which a foreign state claiming such property is not immune from the jurisdiction of courts of the United States or of the States under section 1605(a)(7) of title 28, United States Code, would impede the ability of the President to conduct foreign policy in the interest of national security and would, in particular, impede the effectiveness of such prohibitions and regulations upon financial transactions, and, therefore, pursuant to section 117(d), I hereby waive the requirements of section 117 in the interest of national security.

The Secretary of State is authorized and directed to publish this determination in the *Federal Register*.

**William J. Clinton**

NOTE: H.R. 4328, the Omnibus Consolidated and Emergency Supplemental Appropriations Act, 1999, was assigned Public Law No. 105-277.

### **Message to the House of Representatives Returning Without Approval the "Foreign Affairs Reform and Restructuring Act of 1998"**

*October 21, 1998*

*To the House of Representatives:*

I am returning herewith without my approval H.R. 1757, the "Foreign Affairs Reform and Restructuring Act of 1998".

I take this action for several reasons, most importantly, because the Congress has included in this legislation unacceptable restrictions on international family planning programs and threatened our leadership in the world community by tying our payment of dues to the United Nations and other international organizations to these unrelated family planning issues.

Current law, with which Administration policy is fully consistent, already prohibits the use of Federal funds to pay for abortion abroad and for lobbying on abortion issues. This bill would go beyond those limits. One provision would deny U.S. Government funding for family planning programs carried